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MEETING DOCUMENT

| From: To: | General Secretariat of the Council Working Party on Telecommunications and Information Society |
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| Subject: | European Digital Identity: SE comments (doc. 9722/22) |

Delegations will find in the annex the SE comments on European Digital Identity.

Presidency compromise text for European Digital Identity (doc. 9722/22)

Deadline 24 June 2022

Important: In order to guarantee that your comments appear accurately, please do not modify the table format by adding/removing/adjusting/merging/splitting cells and rows. This would hinder the consolidation of your comments. When adding new provisions, please use the free rows provided for this purpose between the provisions. You can add multiple provisions in one row, if necessary, but do not add or remove rows. For drafting suggestions (2nd column), please copy the relevant sentence or sentences from a given paragraph or point into the second column and add or remove text. Please do not use track changes, but highlight your additions in yellow or use strikethrough to indicate deletions. You do not need to copy entire paragraphs or points to indicate your changes, copying and modifying the relevant sentences is sufficient. For comments on specific provisions, please insert your remarks in the 3rd column in the relevant row. If you wish to make general comments on the entire proposal, please do so in the row containing the title of the proposal (in the 3rd column)

| Second compromise proposal | Drafting Suggestions Comments |
|--|-------------------------------|
| REGULATION OF THE EUROPEAN | |
| PARLIAMENT AND OF THE COUNCIL | |
| | |
| amending Regulation (EU) No 910/2014 as | |
| regards establishing a framework for a European | |
| Digital Identity | |
| | |
| THE EUROPEAN PARLIAMENT AND THE | |
| COUNCIL OF THE EUROPEAN UNION, | |
| | |
| Having regard to the Treaty on the Functioning | |
| of the European Union, and in particular Article | |
| 114 thereof, | |
| | |
| Having regard to the proposal from the | |
| European Commission, | |
| | |

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| After transmission of the draft legislative act to | | |
| the national parliaments, | | |
| | | |
| Having regard to the opinion of the European | | |
| Economic and Social Committee ¹ , | | |
| | | → |
| Acting in accordance with the ordinary | | |
| legislative procedure, | | |
| | | |
| Whereas: | | |
| | | |
| (1) The Commission Communication of 19 | | |
| February 2020, entitled "Shaping Europe's | | |
| Digital Future" ² announces a revision of | | |
| Regulation (EU) No 910/2014 of the European | | |
| Parliament and of the Council with the aim of | | |
| improving its effectiveness, extend its benefits | | |
| to the private sector and promote trusted digital | | |
| identities for all Europeans. | | |

OJ C , , p. . COM/2020/67 final

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| | | |
| (2) In its conclusions of 1-2 October 2020 ³ , | | |
| the European Council called on the Commission | | |
| to propose the development of a Union-wide | | |
| framework for secure public electronic | | |
| identification, including interoperable digital | | |
| signatures, to provide people with control over | | |
| their online identity and data as well as to | | |
| enable access to public, private and cross-border | | |
| digital services. | | |
| | | |
| (3) The Commission Communication of 9 | | |
| March 2021 entitled "2030 Digital Compass: the | | |
| European way for the Digital Decade"4 sets the | | |
| objective of a Union framework which, by | | |
| 2030, leads to wide deployment of a trusted, | | |
| user-controlled identity, allowing each user to | | |
| control their own online interactions and | | |
| presence. | | |

 $https://www.consilium.europa.eu/en/press/press-releases/2020/10/02/european-council-conclusions-1-2-october-2020/COM/2021/118\ final/2$

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| | | |
| (4) A more harmonised approach to digital | | |
| identification should reduce the risks and costs | | |
| of the current fragmentation due to the use of | | |
| divergent national solutions and will strengthen | | |
| the Single Market by allowing citizens, other | | |
| residents as defined by national law and | | |
| businesses to identify online in a convenient and | | |
| uniform way across the Union. Everyone should | | |
| be able to securely access public and private | | |
| services relying on an improved ecosystem for | | |
| trust services and on verified proofs of identity | | |
| and attestations of attributes, such as a | | |
| university degree legally recognised and | | |
| accepted everywhere in the Union. The | | |
| framework for a European Digital Identity aims | | |
| to achieve a shift from the reliance on national | | |
| digital identity solutions only, to the provision | | |
| of electronic attestations of attributes valid at | | |
| European level. Providers of electronic | | |
| attestations of attributes should benefit from a | | |

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| clear and uniform set of rules and public | | |
| administrations should be able to rely on | | |
| electronic documents in a given format. | | |
| | | |
| (5) To support the competitiveness of | | |
| European businesses, online service providers | | |
| should be able to rely on digital identity | | |
| solutions recognised across the Union, | | |
| irrespective of the Member State in which they | | |
| have been issued, thus benefiting from a | | |
| harmonised European approach to trust, security | | |
| and interoperability. Users and service providers | | |
| alike should be able to benefit from the same | | |
| legal value provided to electronic attestations of | | |
| attributes across the Union. | | |
| | | |
| (6) Regulation (EU) No 2016/679 ⁵ applies | | |
| to the processing of personal data in the | | |
| implementation of this Regulation. Therefore, | | |

Regulation (EU) 2016/679 of the European Parliament and of the Council of 27 April 2016 on the protection of natural persons with regard to the processing of personal data and on the free movement of such data, and repealing Directive 95/46/EC (General Data Protection Regulation), OJ L 119, 4.5.2016, p. 1

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| this Regulation should lay down specific | | |
| safeguards to prevent providers of electronic | | |
| identification means and electronic attestation of | | |
| attributes from combining personal data from | | |
| other services with the personal data relating to | | |
| the services falling within the scope of this | | |
| Regulation. | | |
| | | |
| (7) It is necessary to set out the harmonised | | |
| conditions for the establishment of a framework | | |
| for European Digital Identity Wallets to be | | |
| issued by Member States, which should | | |
| empower all Union citizens and other residents | | |
| as defined by national law to share securely data | | |
| related to their identity in a user friendly and | | |
| convenient way under the sole control of the | | |
| user. Technologies used to achieve those | | |
| objectives should be developed aiming towards | | |
| the highest level of security, user convenience | | |
| and wide usability. Member States should | | |
| ensure equal access to digital identification to | | |

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| all their nationals and residents. | | |
| | | |
| (8) In order to ensure compliance within | | The proposed addition should be struck out of |
| Union law or national law compliant with Union | | the text, for the following reasons. The use of |
| law, service providers relying parties should | | the Wallet requires mutual authentication |
| communicate their intent to rely on | | between a relying party and a user. The relying |
| the European Digital Identity | | party must have a PID to carry out its part of the |
| Wallets to Member States and specify the | | authentication, which in itself constitutes a |
| intended use of the Wallet, including a list of | | registration of the intention to rely on the |
| their services that will rely on the Wallet. The | | Wallet. If the relying party needs to show its |
| Wallet should be able to validate the identity | | right to take part of certain information this |
| of the relying parties and that they are | | could be expressed through attested attributes |
| authorized to provide specific services. That | | that the relying party must show before the |
| will allow Member States to protect users from | | user's Wallet shares the information. |
| fraud and prevent the unlawful use of identity | | |
| data and electronic attestations of attributes as | | |
| well as to ensure that the processing of sensitive | | |
| data, like health data, can be verified by relying | | |
| parties in accordance with Union law or national | | |
| law. | | |
| | | |

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| (9) All European Digital Identity Wallets | | |
| should allow users to electronically identify and | | |
| authenticate online and offline across borders | | |
| for accessing a wide range of public and private | | |
| services. Without prejudice to Member States' | | |
| prerogatives as regards the identification of their | | |
| nationals and residents, Wallets can also serve | | |
| the institutional needs of public administrations, | | |
| international organisations and the Union's | | |
| institutions, bodies, offices and agencies. | | |
| Offline use would be important in many sectors, | | |
| including in the health sector where services are | | |
| often provided through face-to-face interaction | | |
| and ePrescriptions should be able to rely on QR- | | |
| codes or similar technologies to verify | | |
| authenticity. Relying on the level of assurance | | |
| "high", the European Digital Identity Wallets | | |
| should benefit from the potential offered by | | |
| tamper-proof solutions such as secure elements, | | |
| to comply with the security requirements under | | |
| this Regulation. The European Digital Identity | | |

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| Wallets should also allow users to create and | | |
| use qualified electronic signatures and seals | | |
| which are accepted across the EU. To achieve | | |
| simplification and cost reduction benefits to | | |
| persons and businesses across the EU, including | | |
| by enabling powers of representation and e- | | |
| mandates, Member States should issue | | |
| European Digital Identity Wallets relying on | | |
| common standards to ensure seamless | | |
| interoperability and a high level of security. | | |
| Only Member States' competent authorities can | | |
| provide a high degree of confidence in | | |
| establishing the identity of a person and | | |
| therefore provide assurance that the person | | |
| claiming or asserting a particular identity is in | | |
| fact the person he or she claims to be. It is | | |
| therefore necessary that the European Digital | | |
| Identity Wallets rely on the legal identity of | | |
| citizens, other residents or legal entities. Trust in | | |
| the European Digital Identity Wallets would be | | |
| enhanced by the fact that issuing parties are | | |

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| required to implement appropriate technical and | | |
| organisational measures to ensure a level of | | |
| security commensurate to the risks raised for the | | |
| rights and freedoms of the natural persons, in | | |
| line with Regulation (EU) 2016/679. | | |
| | | |
| (10) In order to achieve a high level of | | |
| security and trustworthiness, this Regulation | | |
| establishes the requirements for European | | |
| Digital Identity Wallets. The conformity of | | |
| European Digital Identity Wallets with those | | |
| requirements should be certified by accredited | | |
| public or private sector bodies designated by | | |
| Member States. Relying on a certification | | |
| scheme based on the availability of commonly | | |
| agreed standards with Member States] should | | |
| ensure a high level of trust and interoperability. | | |
| Certification should in particular rely on the | | |
| relevant European cybersecurity certifications | | |

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| schemes established pursuant to Regulation | | |
| (EU) 2019/8816. Such certification should be | | |
| without prejudice to certification as regards | | |
| personal data processing pursuant to Regulation | | |
| (EC) 2016/679. | | |
| | | |
| (11) European Digital Identity Wallets should | | |
| ensure the highest level of security for the | | |
| personal data used for authentication | | |
| irrespective of whether such data is stored | | |
| locally or on cloud-based solutions, taking into | | |
| account the different levels of risk. Using | | |
| biometrics to authenticate is one of the | | |
| identifications methods providing a high level of | | |
| confidence, in particular when used in | | |
| combination with other elements of | | |
| authentication. Since biometrics represents a | | |
| unique characteristic of a person, the use of | | |
| biometrics requires organisational and security | | |

Regulation (EU) 2019/881 of the European Parliament and of the Council of 17 April 2019 on ENISA (the European Union Agency for Cybersecurity) and on information and communications technology cybersecurity certification and repealing Regulation (EU) No 526/2013 (Cybersecurity Act), OJ L 151, 7.6.2019, p. 15

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| measures, commensurate to the risk that such | | |
| processing may entail to the rights and freedoms | | |
| of natural persons and in accordance with | | |
| Regulation 2016/679. | | |
| | | |
| (12) To ensure that the European Digital | | - N |
| Identity framework is open to innovation, | | |
| technological development and future-proof, | | |
| Member States should be encouraged to set-up | | |
| jointly sandboxes to test innovative solutions in | | |
| a controlled and secure environment in | | |
| particular to improve the functionality, | | |
| protection of personal data, security and | | |
| interoperability of the solutions and to inform | | |
| future updates of technical references and legal | | |
| requirements. This environment should foster | | |
| the inclusion of European Small and Medium | | |
| Enterprises, start-ups and individual innovators | | |
| and researchers. | | |
| | | |

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| | Draining Suggestions | Commences |
| (13) Regulation (EU) No 2019/1157 ⁷ | | |
| strengthens the security of identity cards with | | |
| enhanced security features by August 2021. | | |
| Member States should consider the feasibility of | | |
| notifying them under electronic identification | | |
| schemes to extend the cross-border availability | | |
| of electronic identification means. | | |
| | | |
| (14) The process of notification of electronic | | |
| identification schemes should be simplified and | | |
| accelerated to promote the access to convenient, | | |
| trusted, secure and innovative authentication | | |
| and identification solutions and, where relevant, | | |
| to encourage private identity providers to offer | | |
| electronic identification schemes to Member | | |
| State's authorities for notification as national | | |
| electronic identity card schemes under | | |
| Regulation 910/2014. | | |
| | | |

Regulation (EU) 2019/1157 of the European Parliament and of the Council of 20 June 2019 on strengthening the security of identity cards of Union citizens and of residence documents issued to Union citizens and their family members exercising their right of free movement (OJ L 188, 12.7.2019, p. 67).

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| (15) Streamlining of the current notification | | |
| and peer-review procedures will prevent | | |
| heterogeneous approaches to the assessment of | | |
| various notified electronic identification | | |
| schemes and facilitate trust-building between | | |
| Member States. New, simplified, mechanisms | | |
| should foster Member States' cooperation on the | | |
| security and interoperability of their notified | | |
| electronic identification schemes. | | |
| | | |
| (16) Member States should benefit from new, | | |
| flexible tools to ensure compliance with the | | |
| requirements of this Regulation and of the | | |
| relevant implementing acts. This Regulation | | |
| should allow Member States to use reports and | | |
| assessments performed by accredited | | |
| conformity assessment bodies or voluntary ICT | | |
| security certification schemes, such as | | |
| certification schemes to be established at Union | | |
| level under Regulation (EU) 2019/881, to | | |
| support their claims on the alignment of the | | |

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| schemes or of parts thereof with the | | |
| requirements of the Regulation on the | | |
| interoperability and the security of the notified | | |
| electronic identification schemes. | | |
| | | |
| (17) Service providers use the identity data | | |
| provided by the set of person identification data | | |
| available from electronic identification schemes | | |
| pursuant to Regulation (EU) No 910/2014 in | | |
| order to match users from another Member State | | |
| with the legal identity of that user. However, | | |
| despite the use of the eIDAS data set, in many | | |
| cases ensuring an accurate match requires | | |
| additional information about the user and | | |
| specific unique identification procedures at | | |
| national level. To further support the usability of | | |
| electronic identification means, this Regulation | | |
| should require Member States to take specific | | |
| measures to ensure a correct identity match in | | |
| the process of electronic identification. For the | | |
| same purpose, this Regulation should also | | |

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| extend the mandatory minimum data set and | | |
| require the use of a unique and persistent | | |
| electronic identifier in conformity with Union | | |
| law in those cases where it is necessary to | | |
| legally identify the user upon his/her request in | | <u></u> , |
| a unique and persistent way. | | |
| | | |
| (18) In line with Directive (EU) 2019/8828, | | |
| persons with disabilities should be able to use | | |
| the European digital identity wallets, trust | | |
| services and end-user products used in the | | |
| provision of those services on an equal basis | | |
| with other users. | | |
| | | |
| (19) This Regulation should not cover aspects | | |
| related to the conclusion and validity of | | |
| contracts or other legal obligations where there | | |
| are requirements as regards form laid down by | | |
| national or Union law. In addition, it should not | | |

Directive (EU) 2019/882 of the European Parliament and of the Council of 17 April 2019 on the accessibility requirements for products and services (OJ L 151, 7.6.2019, p. 70).

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| affect national form requirements pertaining to | | |
| public registers, in particular commercial and | | |
| land registers. | | |
| | | |
| (20) The provision and use of trust services | | |
| are becoming increasingly important for | ~ | |
| international trade and cooperation. | | |
| International partners of the EU are establishing | | |
| trust frameworks inspired by Regulation (EU) | | |
| No 910/2014. Therefore, in order to facilitate | | |
| the recognition of such services and their | | |
| providers, implementing legislation may set the | | |
| conditions under which trust frameworks of | | |
| third countries could be considered equivalent to | | |
| the trust framework for qualified trust services | | |
| and providers in this Regulation, as a | | |
| complement to the possibility of the mutual | | |
| recognition of trust services and providers | | |
| established in the Union and in third countries in | | |
| accordance with Article 218 of the Treaty. | | |
| | | |

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| (21) This Regulation should build on Union | | |
| acts ensuring contestable and fair markets in the | | |
| digital sector. In particular, it builds on the | | |
| Regulation XXX/XXXX [Digital Markets Act], | | |
| which introduces rules for providers of core | | |
| platform services designated as gatekeepers and, | | |
| among others, prohibits gatekeepers to require | | |
| business users to use, offer or interoperate with | | |
| an identification service of the gatekeeper in the | | |
| context of services offered by the business users | | |
| using the core platform services of that | | |
| gatekeeper. Article 6(1)(f) of the Regulation | | |
| XXX/XXXX [Digital Markets Act] requires | | |
| gatekeepers to allow business users and | | |
| providers of ancillary services access to and | | |
| interoperability with the same operating system, | | |
| hardware or software features that are available | | |
| or used in the provision by the gatekeeper of | | |
| any ancillary services. According to Article 2 | | |
| (15) of [Digital Markets Act] identification | | |
| services constitute a type of ancillary services. | | |

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| Business users and providers of ancillary | | |
| services should therefore be able to access such | | |
| hardware or software features, such as secure | | |
| elements in smartphones, and to interoperate | | |
| with them through the European Digital Identity | | |
| Wallets or Member States' notified electronic | | |
| identification means. | | |
| | | |
| (22) In order to streamline the cybersecurity | | |
| obligations imposed on trust service providers, | | |
| as well as to enable these providers and their | | |
| respective competent authorities to benefit from | | |
| the legal framework established by Directive | | |
| XXXX/XXXX (NIS2 Directive), trust services | | |
| are required to take appropriate technical and | | |
| organisational measures pursuant to Directive | | |
| XXXX/XXXX (NIS2 Directive), such as | | |
| measures addressing system failures, human | | |
| error, malicious actions or natural phenomena in | | |
| order to manage the risks posed to the security | | |
| of network and information systems which those | | |

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| providers use in the provision of their services | | |
| as well as to notify significant incidents and | | |
| cyber threats in accordance with Directive | | |
| XXXX/XXXX (NIS2 Directive). With regard to | | |
| the reporting of incidents, trust service providers | | |
| should notify any incidents having a significant | | |
| impact on the provision of their services, | | |
| including such caused by theft or loss of | | |
| devices, network cable damages or incidents | | |
| occurred in the context of identification of | | |
| persons. The cybersecurity risk management | | |
| requirements and reporting obligations under | | |
| Directive XXXXXX [NIS2] should be | | |
| considered complementary to the requirements | | |
| imposed on trust service providers under this | | |
| Regulation. Where appropriate, established | | |
| national practices or guidance in relation to the | | |
| implementation of security and reporting | | |
| requirements and supervision of compliance | | |
| with such requirements under Regulation (EU) | | |
| No 910/2014 should continue to be applied by | | |

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| the competent authorities designated under | | |
| Directive XXXX/XXXX (NIS2 Directive). Any | | |
| requirements pursuant to this Regulation do not | | |
| affect the obligation to notify personal data | | |
| breaches under Regulation (EU) 2016/679. | | |
| (23) Due consideration should be given to | | |
| (23) Due consideration should be given to ensure effective cooperation between the NIS | | |
| and eIDAS authorities. In cases where the | | |
| | | |
| supervisory body under this Regulation is | | |
| different from the competent authorities | | |
| designated under Directive XXXX/XXXX [NIS2], those authorities should cooperate | | |
| | | |
| closely, in a timely manner by exchanging the relevant information in order to ensure effective | | |
| | | |
| supervision and compliance of trust service | | |
| providers with the requirements set out in this | | |
| Regulation and Directive XXXX/XXXX | | |
| [NIS2]. In particular, the supervisory bodies | | |
| under this Regulation should be entitled to | | |
| request the competent authority under Directive | | |

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| XXXXX/XXXX [NIS2] to provide the relevant | | |
| information needed to grant the qualified status | | |
| and to carry out supervisory actions to verify | | |
| compliance of the trust service providers with | | |
| the relevant requirements under NIS 2 or require | | |
| them to remedy non-compliance. | | |
| | | |
| (24) It is essential to provide for a legal | | |
| framework to facilitate cross-border recognition | | |
| between existing national legal systems related | | |
| to electronic registered delivery services. That | | |
| framework could also open new market | | |
| opportunities for Union trust service providers | | |
| to offer new pan-European electronic registered | | |
| delivery services and ensure that the | | |
| identification of the recipients is ensured with a | | |
| higher level of confidence than the identification | | |
| of the sender. | | |
| | | |
| (25) In most cases, citizens and other | | |
| residents cannot digitally exchange, across | | |

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| borders, information related to their identity, | | |
| such as addresses, age and professional | | |
| qualifications, driving licenses and other permits | | |
| and payment data, securely and with a high | | |
| level of data protection. | | |
| | | |
| (26) It should be possible to issue and handle | | |
| trustworthy digital attributes and contribute to | | |
| reducing administrative burden, empowering | | |
| citizens and other residents to use them in their | | |
| private and public transactions. Citizens and | | |
| other residents should be able, for instance, to | | |
| demonstrate ownership of a valid driving license | | |
| issued by an authority in one Member State, | | |
| which can be verified and relied upon by the | | |
| relevant authorities in other Member States, to | | |
| rely on their social security credentials or on | | |
| future digital travel documents in a cross border | | |
| context. | | |
| | | |
| (27) Any entity that collects, creates and | | |

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| issues attested attributes such as diplomas, | | |
| licences, certificates of birth should be able to | | |
| become a provider of electronic attestation of | | |
| attributes. Relying parties should use the | | |
| electronic attestations of attributes as equivalent | | |
| to attestations in paper format. Therefore, an | | |
| electronic attestation of attributes should not be | | |
| denied legal effect on the grounds that it is in an | | |
| electronic form or that it does not meet the | | |
| requirements of the qualified electronic | | |
| attestation of attributes. To that effect, general | | |
| requirements should be laid down to ensure that | | |
| a qualified electronic attestation of attributes has | | |
| the equivalent legal effect of lawfully issued | | |
| attestations in paper form. However, those | | |
| requirements should apply without prejudice to | | |
| Union or national law defining additional sector | | |
| specific requirements as regards form with | | |
| underlying legal effects and, in particular, the | | |
| cross-border recognition of qualified electronic | | |
| attestation of attributes, where appropriate. | | |

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| | | |
| (28) Wide availability and usability of the | | |
| European Digital Identity Wallets require | | |
| their acceptance by private service providers. | | |
| Private relying parties providing services in the | | |
| areas of transport, energy, banking and financial | | |
| services, social security, health, drinking water, | | |
| postal services, digital infrastructure, education | | |
| or telecommunications should accept the use of | | |
| European Digital Identity Wallets for the | | |
| provision of services where strong user | | |
| authentication for online identification is | | |
| required by national or Union law or by | | |
| contractual obligation. Where very large online | | |
| platforms as defined in Article 25.1. of | | |
| Regulation [reference DSA Regulation] require | | |
| users to authenticate to access online services, | | |
| those platforms should be mandated to accept | | |
| the use of European Digital Identity Wallets | | |
| upon voluntary request of the user. Users should | | |
| be under no obligation to use the wallet to | | |

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| access private services, but if they wish to do so, | | |
| large online platforms should accept the | | |
| European Digital Identity Wallet for this | | |
| purpose while respecting the principle of data | | |
| minimisation. Given the importance of very | | |
| large online platforms, due to their reach, in | | |
| particular as expressed in number of recipients | | |
| of the service and economic transactions this is | | |
| necessary to increase the protection of users | | |
| from fraud and secure a high level of data | | |
| protection. Self-regulatory codes of conduct at | | |
| Union level ('codes of conduct') should be | | |
| developed in order to contribute to wide | | |
| availability and usability of electronic | | |
| identification means including European Digital | | |
| Identity Wallets within the scope of this | | |
| Regulation. The codes of conduct should | | |
| facilitate wide acceptance of electronic | | |
| identification means including European Digital | | |
| Identity Wallets by those service providers | | |
| which do not qualify as very large platforms and | | |

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| which rely on third party electronic | | |
| identification services for user authentication. | | |
| They should be developed within 12 months of | | |
| the adoption of this Regulation. The | | |
| Commission should assess the effectiveness of | | |
| these provisions for the availability and usability | | |
| for the user of the European Digital Identity | | |
| Wallets after 18 months of their deployment and | | |
| revise the provisions to ensure their acceptance | | |
| by means of delegated acts in the light of this | | |
| assessment. | | |
| | | |
| (29) The European Digital Identity Wallet | | |
| should technically enable the selective | | |
| disclosure of attributes to relying parties. This | | |
| feature should become a basic design feature | | |
| thereby reinforcing convenience and personal | | |
| data protection including minimisation of | | |
| processing of personal data. | | |
| | | |
| (30) Attributes provided by the qualified trust | | |

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| service providers as part of the qualified | | |
| attestation of attributes should be verified | | |
| against the authentic sources either directly by | | |
| the qualified trust service provider or via | | |
| designated intermediaries recognised at national | | |
| level in accordance with national or Union law | | |
| for the purpose of secure exchange of attested | | |
| attributes between identity or attestation of | | |
| attributes' service providers and relying parties. | | |
| | | |
| (31) Secure electronic identification and the | | |
| provision of attestation of attributes should offer | | |
| additional flexibility and solutions for the | | |
| financial services sector to allow identification | | |
| of customers and the exchange of specific | | |
| attributes necessary to comply with, for | | |
| example, customer due diligence requirements | | |
| under the Anti Money Laundering Regulation, | | |
| [reference to be added after the adoption of the | | |
| proposal], with suitability requirements | | |
| stemming from investor protection legislation, | | |

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| or to support the fulfilment of strong customer | | |
| authentication requirements for account login | | |
| and initiation of transactions in the field of | | |
| payment services. | | |
| | | |
| (32) Website authentication services provide | | |
| users with assurance that there is a genuine and | | |
| legitimate entity standing behind the website. | | |
| Those services contribute to the building of trust | | |
| and confidence in conducting business online, | | |
| as users will have confidence in a website that | | |
| has been authenticated. The use of website | | |
| authentication services by websites is voluntary. | | |
| However, in order for website authentication to | | |
| become a means to increasing trust, providing a | | |
| better experience for the user and furthering | | |
| growth in the internal market, this Regulation | | |
| lays down minimal security and liability | | |
| obligations for the providers of website | | |
| authentication services and their services. To | | |
| that end, web-browsers should ensure support | | |

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| and interoperability with Qualified certificates | | |
| for website authentication pursuant to | | |
| Regulation (EU) No 910/2014. They should | | |
| recognise and display Qualified certificates for | | |
| website authentication to provide a high level of | | |
| assurance, allowing website owners to assert | | |
| their identity as owners of a website and users to | | |
| identify the website owners with a high degree | | |
| of certainty. To further promote their usage, | | |
| public authorities in Member States should | | |
| consider incorporating Qualified certificates for | | |
| website authentication in their websites. | | |
| | | |
| (33) Many Member States have introduced | Many Member States have introduced national | Without a specific reference to the archiving of |
| national requirements for services providing | requirements for services providing secure and | the European Digital Identity Wallet and |
| secure and trustworthy digital archiving in order | trustworthy digital archiving in order to allow | documents that are recognized cross-border this |
| to allow for the long term preservation of | for the long term preservation of electronic | regulation would have very far-reaching and |
| electronic documents and associated trust | documents and associated trust services. To | costly effects. The proposal goes to far |
| services. To ensure legal certainty, and trust and | ensure legal certainty, and trust and | regarding trying to harmonise all electronic |
| harmonization across Member states, it is | harmonization across Member states, it is | documents publicly available in Europe. The |
| essential to provide a legal framework to | essential to provide a legal framework to | consequences of such a regulation needs further |

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| facilitate the cross border recognition of for | facilitate the cross border recognition of for | investigation. |
| qualified electronic archiving services that is | qualified electronic archiving services used for | |
| inspired by the framework of the other trust | the European Digital Identity Wallet and | |
| services of this Regulation by offering trust | documents recognized cross-border that is | |
| service providers and users with an efficient | inspired by the framework of the other trust | |
| toolbox that includes functional requirements | services of this Regulation by offering trust | |
| for the electronic archiving service, as well as | service providers and users with an efficient | |
| sets out clear legal effects when a qualified | toolbox that includes functional requirements | |
| electronic archiving service is used. These | for the electronic archiving service, as well as | |
| provision should apply to electronically born | sets out clear legal effects when a qualified | |
| documents as well as paper documents that | electronic archiving service is used. These | |
| have been scanned and turned electronic. | provision should apply to electronically born | |
| That framework could also open new market | documents as well as paper documents that | |
| opportunities for Union trust service providers. | have been scanned and turned electronic- | |
| Qualified preservation of qualified electronic | That framework could also open new market | |
| signatures and qualified electronic seals can | opportunities for Union trust service providers. | |
| take place without the need to store the | Qualified preservation of qualified electronic | |
| signed/sealed data and without requiring the | signatures and qualified electronic seals can | |
| use of a qualified electronic archiving | take place without the need to store the | |
| services. Furthermore, the use of qualified | signed/sealed data and without requiring the | |
| electronic archiving services may not be | use of a qualified electronic archiving | |

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| sufficient to preserve the trustworthiness of | services. Furthermore, the use of qualified | |
| qualified electronic signatures and qualified | electronic archiving services may not be | |
| electronic seals beyond their technological | sufficient to preserve the trustworthiness of | |
| validity period. Moreover the use of qualified | qualified electronic signatures and qualified | |
| electronic signatures and qualified electronic | electronic seals beyond their technological | |
| seals may only ensure the integrity of data for | validity period. Moreover the use of qualified | |
| a limited period of time, hence the use of | electronic signatures and qualified electronic | |
| qualified electronic archiving services may be | seals may only ensure the integrity of data for | |
| required to extend the data integrity beyond | a limited period of time, hence the use of | |
| the technological validity period of those | qualified electronic archiving services may be | |
| electronic signatures/seals, and/or to retrieve | required to extend the data integrity beyond | |
| the data unaltered after a longer period of | the technological validity period of those | |
| time. As far as the electronic archiving | electronic signatures/seals, and/or to retrieve | |
| services are not fully harmonised by this | the data unaltered after a longer period of | |
| Regulation, Member States may maintain or | time. As far as the electronic archiving | |
| introduce national provisions, in conformity | services are not fully harmonised by this | |
| with Union law, relating to those services, | Regulation, Member States may maintain or | |
| such as specific provisions allowing some | introduce national provisions, in conformity | |
| derogations for services integrated in an | with Union law, relating to those services, | |
| organisation and strictly used for "internal | such as specific provisions allowing some | |
| archives" of this organisation. This | derogations for services integrated in an | |

| Second compromise proposal | Drafting Suggestions | Comments |
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| Regulation should not distinguish between | organisation and strictly used for "internal | |
| electronically born document and physical | archives" of this organisation. This | |
| documents that have been digitised. | Regulation should not distinguish between | |
| | electronically born document and physical | |
| | documents that have been digitised. | |
| (34) Qualified electronic ledgers record data | | |
| in a manner that ensures the uniqueness, | | |
| authenticity and correct sequencing of data | | |
| entries in a tamper proof manner. An electronic | | |
| ledger combines the effect of time stamping of | | |
| data with certainty about the data originator | | |
| similar to e-signing and has the additional | | |
| benefit of enabling more decentralised | | |
| governance models that are suitable for multi- | | |
| party co-operations. Electronic ledgers are a | | |
| sequence of electronic data records, which | | |
| ensure their integrity and the accuracy of | | |
| their chronological ordering. Electronic | | |
| ledgers can, for example, be used for digital | | |
| records of ownership in global trade, supply | | |

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| chain financing, the digitalisation of | | |
| intellectual property rights or of commodities | | |
| like electricity. They can also provide | | |
| solutions for digital credentials and support | | |
| more efficient and transformative public | | |
| services. Qualified electronic ledgers create a | | |
| legal presumption for the unique and | | |
| accurate sequential chronological ordering | | |
| and integrity of the data records in the | | |
| ledger. For example, it creates a reliable audit | | |
| trail for the provenance of commodities in | | |
| cross-border trade, supports the protection of | | |
| intellectual property rights, enables flexibility | | |
| markets in electricity, provides the basis for | | |
| advanced solutions for self-sovereign identity | | |
| and supports more efficient and transformative | | |
| public services. To prevent fragmentation of the | | |
| internal market, it is important to define a pan- | | |
| European legal framework that allows for the | | |
| cross-border recognition of trust services for the | | |
| recording of data in electronic ledgers. Data | | |

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| records contained in a qualified electronic | | |
| ledger have a unique sequential chronological | | |
| order, safeguards the integrity of the data | | |
| entries. By creating a unique sequential | | |
| chronological order of data records, tThe | | |
| qualified electronic ledger, for example, | | |
| guarantees that an entity holding a-solves the | | |
| "double spending problem" for digital | | |
| records of ownership and thereby differs | | |
| from other trust services such as electronic | | |
| time stamps and electronic registered | | |
| delivery services. Electronic ledgers can, for | | |
| example, be used for digital records of | | |
| ownership in global trade, supply chain | | |
| financing, the digitalisation of intellectual | | |
| property rights or of commodities like | | |
| electricity. They can also provide solutions | | |
| for digital credentials and support more | | |
| efficient and transformative public services. | | |
| The process of creating an electronic ledger | | |
| depends on the type of ledger used | | |

| Second compromise proposal | Drafting Suggestions | Comments |
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| (centralised or distributed). Common to all is | | |
| that the creation of an electronic ledger | | |
| presupposes both software and hardware | | |
| components. | | |
| | | |
| (35) The certification as qualified trust | | |
| service providers should provide legal certainty | | |
| for use cases that build on electronic ledgers. | | |
| This trust service for electronic ledgers and | | |
| qualified electronic ledgers and the certification | | |
| as qualified trust service provider for electronic | | |
| ledgers should be notwithstanding the need for | | |
| use cases to comply with Union law or national | | |
| law in compliance with Union law. Use cases | | |
| that involve the processing of personal | | |
| data must comply with Regulation (EU) | | |
| 2016/679. Use cases that involve crypto assets | | |
| should be compatible with all applicable | | |
| financial rules for example with the Markets in | | |
| Financial Instruments Directive[9], the Payment | | |
| Services Directive[10] and the future Markets in | | |

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| Crypto Assets Regulation[11]. | | |
| | | |
| To prevent fragmentation of the internal | | |
| market, it is important to define a pan- | | |
| European legal framework that allows for the | | |
| cross-border recognition of trust services for | | |
| the recording of data in qualified electronic | | |
| ledgers. The granting of a qualified status to | | |
| trust service providers <u>for electronic ledgers</u> | | |
| and their <u>auditing (Section 2)</u> <u>supervision</u> | | |
| should provide legal certainty to actors in the | | |
| public and private sector for the reliability of | | |
| electronic ledgers. <u>Trust service providers for</u> | | |
| electronic ledgers should not be mandated to | | |
| identify the parties sending data to the ledger, | | |
| nor the authenticity of the data sent. The | | |
| compliance of <u>qualified</u> trust service | | |
| providers with this Regulation is | | |
| notwithstanding any legal obligations that the | | |
| use of electronic ledgers may need to comply | | |
| with under Union and national law. For | | |

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| instance, use cases that involve the processing | | |
| of personal data must comply with | | |
| Regulation (EU) 2016/679. Use cases that | | |
| involve crypto assets shall be compatible with | | |
| all applicable financial rules including, for | | |
| example, the Markets in Financial | | |
| Instruments Directive, the Payment Services | | |
| Directive, the future Markets in Crypto | | |
| Assets Regulation and anti-money laundering | | |
| rules. | | |
| | | |
| (36) In order to avoid fragmentation and | | |
| barriers, due to diverging standards and | | |
| technical restrictions, and to ensure a | | |
| coordinated process to avoid endangering the | | |
| implementation of the future European Digital | | |
| Identity framework, a process for close and | | |
| structured cooperation between the | | |
| Commission, Member States and the private | | |
| sector is needed. To achieve this objective, | | |
| Member States should cooperate within the | | |

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| framework set out in the Commission | | |
| Recommendation XXX/XXXX [Toolbox for a | | |
| coordinated approach towards a European | | |
| Digital Identity Framework] ⁹ to identify a | | |
| Toolbox for a European Digital Identity | | |
| framework. The Toolbox should include a | | |
| comprehensive technical architecture and | | |
| reference framework, a set of common | | |
| standards and technical references and a set of | | |
| guidelines and descriptions of best practices | | |
| covering at least all aspects of the functionalities | | |
| and interoperability of the European Digital | | |
| Identity Wallets including eSignatures and of | | |
| the qualified trust service for attestation of | | |
| attributes as laid out in this regulation. In this | | |
| context, Member States should also reach | | |
| agreement on common elements of a business | | |
| model and fee structure of the European Digital | | |
| Identity Wallets, to facilitate take up, in | | |
| particular by small and medium sized | | |

⁹ [insert reference once adopted]

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| companies in a cross-border context. The | | |
| content of the toolbox should evolve in parallel | | |
| with and reflect the outcome of the discussion | | |
| and process of adoption of the European Digital | | |
| Identity Framework. | | |
| | | |
| (36a) This Regulation does not prevent | | |
| Member states <u>should</u> <u>from</u> lay <u>ing</u> down | | |
| rules on penalties for infringements of this | | |
| regulation such as direct or indirect practices | | |
| creating confusion between non-qualified and | | |
| qualified trust services or the use of the EU | | |
| trust mark by non-qualified trust service | | |
| providers. | | |
| | | |
| (36b) This regulation should ensure an | | |
| harmonized level of quality, trustworthiness | | |
| and security of qualified trust services, | | |
| regardless of the place where the operations | | |
| are conducted. Thus, the provision of a | | |
| qualified trust service by a qualified trust | | |

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| service provider outsourcing any of its | | |
| operations outside of the Union should | | |
| provide the guarantees ensuring that | | |
| supervisory activities and audits can be | | |
| enforced as if these operations were carried | | |
| on in the Union. When the compliance with | | |
| the Regulation cannot be fully assured, the | | |
| supervisory bodies may adopt proportionate | | |
| and justified measures including withdrawal | | |
| of the qualified status of the trust service | | |
| provided. | | |
| | | |
| (37) The European Data Protection | | |
| Supervisor has been consulted pursuant to | | |
| Article 42 (1) of Regulation (EU) 2018/1525 of | | |
| the European Parliament and of the Council ¹⁰ . | | |
| | | |
| (38) Regulation (EU) 910/2014 should | | |
| therefore be amended accordingly, | | |

Regulation (EU) 2018/1725 of the European Parliament and of the Council of 23 October 2018 on the protection of natural persons with regard to the processing of personal data by the Union institutions, bodies, offices and agencies and on the free movement of such data, and repealing Regulation (EC) No 45/2001 and Decision No 1247/2002/EC (OJ L 295, 21.11.2018, p. 39).

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| | | |
| HAVE ADOPTED THIS REGULATION: | | |
| | | |
| Article 1 | | |
| | | |
| Regulation (EU) 910/2014 is amended as | | |
| follows: | | |
| | | |
| (1) Article 1 is replaced by the following: | | |
| | | |
| 'This Regulations aims at ensuring the proper | | |
| functioning of the internal market and providing | | |
| an adequate level of security of electronic | | |
| identification means and trust services. For | | |
| these purposes, this Regulation: | | |
| | | |
| (a)(aa) lays down the conditions under which | | |
| Member States shall provide and recognise | | |
| electronic identification means of natural and | | |
| legal persons falling under a notified electronic | | |
| identification scheme of another Member State; | | |

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| | | |
| (d)(ab) lays down the conditions under which | | |
| Member States shall provide and recognise | | |
| for the issuing of European Digital Identity | | |
| Wallets by Member States.'; | | |
| (b) lays down rules for trust services, in | | |
| particular for electronic transactions; | | |
| (c) establishes a legal framework for | | |
| electronic signatures, electronic seals, electronic | | |
| time stamps, electronic documents, electronic | | |
| registered delivery services, certificate services | | |
| for website authentication, electronic archiving | | |
| and electronic attestation of attributes, the | | |
| management of remote qualified electronic | | |
| signature and seal creation devices, and | | |
| electronic ledgers; | | |
| | | |
| (d) lays down the conditions for the issuing | | |
| of European Digital Identity Wallets by Member | | |

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| States.'; | | |
| | | |
| (2) Article 2 is amended as follows: | | |
| | | |
| (a) paragraph 1 is replaced by the following: | | |
| '1. This Regulation applies to electronic | | |
| | | |
| identification schemes that have been notified | | |
| by a Member State, European Digital Identity | | |
| Wallets issued made available by Member | | |
| States and to trust service providers that are | | |
| established in the Union.'; | | |
| (h) | | |
| (b) paragraph 3 is replaced by the following: | | |
| '3. This Regulation does not affect national | | |
| or Union law related to the conclusion and | | |
| | | |
| validity of contracts or other legal or procedural | | |
| obligations relating to form or sector-specific | | |
| requirements <u>relating to form</u> as regards form | | |
| with underlying legal effects.'; | | |

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| | | |
| (3) Article 3 is amended as follows: | | |
| | | |
| (a) point (2) is replaced by the following: | | |
| | | |
| '(2) 'electronic identification means' means a | | SE are of the opinion, for reasons of clarity, that |
| material and/or immaterial unit, including | | reference to the European Digital Identity |
| European Digital Identity Wallets or ID cards | | Wallets should be reinstated to the text, |
| following Regulation 2019/1157, containing | | |
| person identification data and which is used for | | An eID-mean of LoA substantial or high must |
| authentication for an online [or offline] | | allow use of a multifactor authentication. In |
| service;'; | | those cases, an immaterial unit does not suffice. |
| | | The present wording does not reflect this fact. |
| | | |
| (aa) point (3) is replaced by the following: | | |
| '(3) 'person identification data' means a | | The competence to represent an organisation is |
| set of data, issued in accordance with | | not a static characteristic that is part of a persons |
| national law, enabling the identity of a | | identity, but can differ from one situation to |
| natural or legal person, or <u>of</u> a natural | | another. Therefore it is inappropriate to include |
| | | this characteristic in the definition of 'person |
| person representing a legal person to be | | tins characteristic in the definition of person |

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| established. | | identification data'. |
| | | |
| (b) point (4) is replaced by the following: | | |
| | | |
| '(4) 'electronic identification scheme' means | | |
| a system for electronic identification under | | ~ |
| which electronic identification means, are issued | | |
| to natural or legal persons or natural persons | | |
| representing legal persons;'; | | |
| | | |
| (ba) the following point (5a) is inserted: | | |
| (5a) 'user' means a natural or legal person | | |
| or a natural person representing a legal | | |
| person using trust services, electronic | | |
| identification means <u>and</u> <u>or</u> European Digital | | |
| Identity Wallets, provided according to this | | |
| Regulation; | | |
| | | |
| (c) point (14) is replaced by the following: | | |
| | | |

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| '(14) 'certificate for electronic signature' | | Electronic attestation of attributes means "an |
| means an electronic attestation or set of | | attestation in electronic form that allows the |
| attestations which links electronic signature | | authentication of attributes". SE believe it |
| validation data to a natural person and confirms | | should be clarified what the difference between |
| at least the name or the pseudonym of that | | the two are. Should the definitions for example |
| person;'; | | be interpreted as meaning that certificates are a |
| | | subset of electronic attestations? This would |
| | | mean that all certificates are electronic |
| | | attestations but all electronic attestations are not |
| | | certificates. |
| | | |
| (d) point (16) is replaced by the following: | | |
| | | |
| '(16) 'trust service' means an electronic | | |
| service normally provided against payment for | | |
| remuneration which consists of: | | |
| | | |
| (a) the creation, verification, and validation | | |
| of electronic signatures, electronic seals or | | |
| electronic time stamps, electronic registered | | |
| delivery services, electronic attestation of | | |

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| attributes and certificates related to those | | |
| services; | | |
| | | |
| (b) the creation, verification and validation | | |
| of certificates for website authentication; | | |
| | | |
| (c) the preservation of electronic signatures, | | |
| seals or certificates related to those services; | | |
| | | |
| (d) the electronic archiving of electronic | | |
| documents; | | |
| | | |
| (e) the management of remote electronic | | |
| signature and seal creation devices; or | | |
| | | |
| (f) the recording of electronic data into an | | |
| electronic ledger.'; | | |
| | | |
| (a) the issuing of certificates for electronic | | |
| signatures, of certificates for electronic seals. | | |
| and of certificates for website authentication | | |

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| or of certificates for the provision of other | Draining Suggestions | Commency |
| trust services; or | | |
| trust services, or | | |
| | | |
| the validation of certificates for electronic | | |
| signatures, of certificates for electronic seals, | | |
| of certificates for website authentication or of | | |
| certificates for the provision of other trust | | |
| services; or | | |
| | | |
| (b) the creation of electronic signatures and | | |
| or of electronic seals ; or | | |
| | | |
| (c) the validation of electronic signatures or | | |
| of and electronic seals; or | | |
| | | |
| (d) the preservation of electronic signatures, | | |
| and of electronic seals, of certificates for | | |
| electronic signatures or of certificates for | | |
| electronic seals ; or | | |
| one sens , or | | |
| (a) the management of remote qualified | | |
| (e) the management of remote qualified | | |

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| electronic signature <u>and seal</u> creation devices | Drarting Suggestions | Comments |
| | | |
| or of remote qualified electronic seal creation | | |
| devices; or | | |
| | | |
| (f) the issuing of electronic attestations of | | |
| attributes ; or | | |
| | | |
| the validation of electronic attestation of | | |
| attributes; or | | |
| attributes, or | | |
| | | |
| (g) the creation of electronic timestamps ; or | | |
| | | |
| the validation of electronic timestamps; or | | |
| | | |
| (ga) the [creation of]electronic registered | | |
| delivery services ; or | | |
| | | |
| | | |
| the validation of electronic registered | | |
| delivery services; or | | |
| | | |
| (h) the electronic archiving of electronic | | |

| Second compromise proposal | Drafting Suggestions | Comments |
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| documents ; or | | |
| | | |
| (i) the recording of electronic data into an | | |
| electronic ledger <u>; or</u> | | |
| | | |
| (i) any combination of the above services' | | |
| | | |
| (da) the following point (10a) is inserted: | | |
| | | |
| (10a) 'remote electronic signatures' means an | | |
| electronic signature where the electronic | | |
| signature creation environment is managed | | |
| by a trust service provider on behalf of the | | |
| signatory; | | |
| (e) point (21) is replaced by the following: | | |
| point (21) is replaced by the following. | | |
| '(21) 'product' means hardware or software, | | |
| or relevant components of hardware and / or | | |
| software, which are intended to be used for the | | |
| provision of electronic identification and trust | | |

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| services;'; | | |
| | | |
| (f) the following points (23a) and (23b) are | | |
| inserted: | | |
| | | |
| '(23a) 'remote qualified <u>electronic</u> signature | | Does "on behalf of the signatory" mean that |
| creation device' means a qualified electronic | | there has to be a contractual relationship |
| signature creation device where managed by a | | between the user and the QTSP? Or does it |
| qualified trust service provider generates, | | suffice that the user gives his or her consent to |
| manages or duplicates the electronic signature | | the service to generate the signature on behalf of |
| ereation data on behalf of a signatory; | | the user? |
| | | |
| (g) point (29) is replaced by the following: | | |
| | | |
| '(29) 'certificate for electronic seal' means an | | |
| electronic attestation or set of attestations that | | |
| links electronic seal validation data to a legal | | |
| person and confirms the name of that person;'; | | |
| | | |
| (32a) 'remote qualified <u>electronic</u> seal | | |
| creation device' means a qualified electronic | | |

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| seal creation device where managed by a | | |
| qualified trust service provider generates, | | |
| manages or duplicates the electronic signature | | |
| creation data on behalf of a seal creator;'; | | |
| | | |
| (h) point (41) is replaced by the following: | | |
| | | |
| '(41) 'validation' means the process of | | |
| verifying and confirming that an electronic | | |
| signature or a seal or person identification data, | | |
| or an electronic attestations of attributes is data | | |
| in electronic form are valid according to the | | |
| requirements of this regulation' | | |
| | | |
| (i) the following points (42) to (55) are | | |
| added: | | |
| | | |
| (42) 'European Digital Identity Wallet' is a | | |
| product and service that allows the user to store | | |
| identity data, credentials and attributes linked to | | |
| her/his identity, to provide them to relying | | |

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| parties on request and to use them for | | |
| authentication, online and offline, for a service | | |
| in accordance with Article 6a; and to create | | |
| qualified electronic signatures and seals; | | |
| | | |
| 'European Digital Identity Wallet' is a | | |
| material or immaterial unit that allows, in | | |
| accordance with Article 6a, the user to: | | |
| | | |
| present personal identification data | | |
| and electronic attestations of attributes to | | |
| relying parties on request | | |
| | | |
| perform electronic identification and | | This wording indicates that the European Digital |
| authentication for a service | | Identity Wallet is intended to be a means for |
| | | electronic identification, but this needs to be |
| | | clarified, preferrably through an amendment to |
| | | the definition of 'electronic identification |
| | | means' (see comment on Article 3(2). |
| | | |
| create qualified electronic signatures | | |

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| and or seals; | | |
| | | |
| (43) 'attribute' is a feature, the characteristic, | | |
| er quality, [right or permission] of a natural or | | \mathcal{O} |
| legal person or of an entity object, in electronic | | |
| form; | | V |
| | | |
| (44) 'electronic attestation of attributes' | means an attestation in electronic form that | In order for the Wallet to enable the selective |
| means an attestation in electronic form that | allows the authentication of an attribut or a set | disclosure of attributes to relying parties, as |
| allows the authentication of attributes; | of attributes | stated in recital 29 of the Proposal, the |
| | | definitions of article 3.44 and 3.45 should be |
| | | changed, including recital 29. In the proposal, |
| | | attributes are mostly mentioned in plural, |
| | | indicating that several attributes have to be |
| | | disclosed. However, this represents an |
| | | unnecessary restriction to a user's ability to |
| | | perform selective disclosure. |
| | | |
| (45) 'qualified electronic attestation of | means an electronic attestation of an attribute or | In order for the Wallet to enable the selective |
| attributes' means an electronic attestation of | a set of attributes, | disclosure of attributes to relying parties, as |
| attributes, which is issued by a qualified trust | | stated in recital 29 of the Proposal, the |

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| service provider and meets the requirements laid | | definitions of article 3.44 and 3.45 should be |
| down in Annex V; | | changed, including recital 29. In the proposal, |
| | | attributes are mostly mentioned in plural, |
| | | indicating that several attributes have to be |
| | | disclosed. However, this represents an |
| | | unnecessary restriction to a user's ability to |
| | | perform selective disclosure. |
| | | |
| (46) 'authentic source' is a repository or | | |
| system, held under the responsibility of a public | | |
| sector body or private entity, that contains | | |
| attributes about a natural or legal person and is | | |
| considered in accordance with national law to | | |
| be the primary source of that information or | | |
| recognised as authentic in national law in | | |
| accordance with national law; | | |
| | | |
| (47) 'electronic archiving' means a service | (47) 'electronic archiving' means a service | The definition conflates the use and |
| ensuring the receipt, storage, transmission | ensuring the receipt, storage, transmission | management of an archive (storage, |
| and deletion of electronic documents in order | and deletion of electronic documents in order | transmission, deletion) with the purpose of |
| to guarantee their durability and legibility as | to guarantee their durability and legibility as | an archive (preservation, authenticity). |

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| well as to preserve the integrity and | well as to preserve the integrity and | Durability is a technical requirement of the |
| correctness of origin of their content | correctness of origin of their content | electronic document, which amongst other |
| throughout the conservation period receipt, | throughout the conservation period to which | things enables legibility over time. That is, |
| storage, deletion and transmission of electronic | electronic documents can be submitted, stored | what is required to consistently code and |
| data or documents in order to guarantee their | and later retrieved, and that preserves those | decode the formats that constitute the |
| integrity, the accuracy of their origin and legal | documents by | electronic document. |
| features throughout the conservation period | 1. securing proof that their content have not | Recommendations for alternative terms: |
| long term electronic storage and preservation of electronic documents; | changed since submitted (integrity), 2. securing proof of their source of origin (provenance), and 3. ensuring that they can be decoded to the form and function they had when submitted in order to view, read, listen, interact or in other ways perceive the content as it was originally presented (durability). | Instead of "legibility" use "decoding" as it specifically covers the fact that "decoding" is a necessary condition in order to "take part" of the electronic document. That is, besides being able to view or read the content, being able to hear and interact with the content, or perceive it in other ways. Criticism of the use of some terms: Why do you use the term "conservation"? We already have "preservation" and "durability". The term "conservation" in an archival context usually refers to the physical properties of an object and the |

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| | | methods necessary to preserve it (compare |
| | | to the definition of "durability"). For |
| | | example, see |
| | | https://siarchives.si.edu/what-we- |
| | | do/preservation/conservation |
| | | https://www.nationalarchives.gov.uk/about/our- |
| | | role/collection-care/heritage-science-research- |
| | | and-development/ |
| | | |
| (48) 'qualified electronic archiving service' | | |
| means an electronic archiving service that | | |
| meets the requirements laid down in Article | | |
| 45g; | | |
| | | |
| (49) 'EU Digital Identity Wallet Trust Mark' | | |
| means an verifiable indication in a simple, | | |
| recognisable and clear manner that a Digital | | |
| Identity Wallet has been issued in accordance | | |
| with this Regulation; | | |
| | | |
| (50) 'strong user authentication' means an | | |

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| authentication based on the use of two or more | | |
| elements categorised as user knowledge, | | |
| possession and inherence at least two | | |
| authentication factors from different | | |
| categories (knowledge, possession and | | |
| inherence) two or more elements categorised | | |
| as knowledge (something only the user | | |
| knows), possession (something only the user | | |
| possesses) and inherence (something the user | | |
| is) that are independent, in such a way that the | | |
| breach of one does not compromise the | | |
| reliability of the others, and is designed in such | | |
| a way to protect the confidentiality of the | | |
| authentication data; | | |
| | | |
| (51) 'user account' means a mechanism that | | |
| allows a user to access public or private services | | |
| on the terms and conditions established by the | | |
| service provider; | | |
| | | |
| (52) 'credential' means a proof of a person's | | |

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| abilities, experience, right or permission; | | |
| | | |
| (53) 'electronic ledger' means a sequence of | | |
| tamper proof electronic data records of data, | | |
| which ensures providing authenticity and their | | |
| integrity of the data it contains, and the | | |
| accuracy of their date and time, and of their | | |
| chronological ordering'; | | |
| | | |
| (53a) 'qualified electronic ledger' means an | | |
| electronic ledger that meets the requirements | | |
| laid down in Article 45i. | | |
| | | |
| (54) 'Personal data' means any information | | |
| as defined in point 1 of Article 4 of Regulation | | |
| (EU) 2016/679.'; | | |
| | | |
| (55) 'unique identification' means a process | | |
| where person identification data or person | | |
| identification means are matched with or linked | | |
| to an existing account belonging to the same | | |

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| person.'; | | |
| | | |
| (55a) 'data record' means an electronic data | | |
| recorded with related meta-data (or | | |
| attributes) supporting the processing of the | | |
| data; | | |
| | | |
| 'Article 5 | | |
| | | |
| Pseudonyms in electronic transaction | | |
| With the state of | | |
| Without prejudice to the legal effect given to | | |
| pseudonyms under national law, the use of | | |
| pseudonyms in electronic transactions shall not be prohibited.'; | | |
| be promoted., | | |
| (5) in Chapter II the following heading is | | |
| replaced by the following inserted before | | |
| Article 6a: | | |
| | | |
| 'SECTION I | | |

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| | | |
| ELECTRONIC IDENTIFICATION' | | |
| European Digital Identity Wallet; | | |
| | | |
| (6) Article 6 is deleted reinstated;: | | |
| <u>'Article 6</u> | | |
| | | |
| <u>Mutual recognition</u> | | |
| | | |
| 1. When an electronic identification | | |
| using an electronic identification means and | | |
| authentication is required under national law | | |
| or by administrative practice to access a | | |
| service provided by a public sector body | | |
| online in one Member State, the electronic | | |
| identification means issued in another | | |
| Member State shall be recognised in the first | | |
| Member State for the purposes of cross- | | |
| border authentication for that service online, | | |
| provided that the following conditions are | | |

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| met: | | |
| | | |
| (a) the electronic identification means is | | |
| issued under an electronic identification | | |
| scheme that is included in the list published | | |
| by the Commission pursuant to Article 9; | | |
| | | |
| (b) the assurance level of the electronic | | |
| identification means corresponds to an | | |
| assurance level equal to or higher than the | | |
| assurance level required by the relevant | | |
| public sector body to access that service | | |
| online in the first Member State, provided | | |
| that the assurance level of that electronic | | |
| identification means corresponds to the | | |
| assurance level substantial or high; | | |
| | | |
| (c) the relevant public sector body uses | | |
| the assurance level substantial or high in | | |
| relation to accessing that service online. | | |
| | | |

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| Such recognition shall take place no later | | |
| than 12 months after the Commission | | |
| publishes the list referred to in point (a) of | | |
| the first subparagraph. | | |
| | | |
| 2. An electronic identification means | | |
| which is issued under an electronic | | |
| identification scheme included in the list | | |
| published by the Commission pursuant to | | |
| Article 9 and which corresponds to the | | |
| assurance level low may be recognised by | | |
| public sector bodies for the purposes of cross- | | |
| border authentication for the service | | |
| provided online by those bodies. | | |
| | | |
| (7) the following Articles (6a, 6b, 6c and | | |
| 6d) are inserted: | | |
| | | |
| 'Article 6a | | |
| | | |
| European Digital Identity Wallets | | |

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| | | |
| 1. For the purpose of ensuring that all | | |
| natural and legal persons in the Union have | | |
| secure, trusted and seamless cross-border | | |
| access to eross-border public and private | | |
| services, each Member State shall ensure that | | |
| a European Digital Identity Wallet is issued | | |
| each Member State shall issue a European | | |
| Digital Identity Wallet within 12 months after | | |
| the entry into force of this Regulation. | | |
| | | |
| 2. European Digital Identity Wallets shall | | |
| be issued: | | |
| | | |
| (a) by a Member State; or | | |
| | | |
| (b) under a mandate from a Member State; | | |
| or | | |
| | | |
| (c) independently of a Member State but | | |
| recognised by a Member State. | | |

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| | | |
| 3. European Digital Identity Wallets shall | | |
| enable the user in a manner that is | | |
| transparent and traceable by the user | | |
| to: | | |
| | | |
| (a) securely request, select, combine, store, | securely request, select, combine, store, delete | It needs to be clarified whether the selective |
| delete and present electronic attestation of | and present electronic attestation of | disclosure refers to attestations or attributes. The |
| attributes and person identification data and | attributes and person identification data and | proposed amendment clarifies that single |
| present to relying parties, while ensuring that | present to relying parties, while ensuring that | attribute attestations are not excluded. |
| selective disclosure is possible obtain, store, | selective disclosure is possible even when the | |
| select, combine and share, in a manner that is | attributes are part of multiple distinct electronic | |
| transparent to and traceable by the user, the | attestations | |
| necessary legal person identification data and | | |
| electronic attestation of attributes to authenticate | | |
| online and offline in order to use online public | | |
| and private services; | | |
| | | |
| (ab) perform electronic identification and | | The wording of this Article can be construed as |
| authentication of the user to public and | | contradictive to the wording of Article 3(42), |
| private services, through the use of a <u>n</u> | | where it is stated that the "European Digital |

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| notified electronic identification means; | | Identity Wallet' is a material or immaterial unit |
| | | that allows, in accordance with Article 6a, the |
| | | user to [] perform electronic identification and |
| | | authentication for a service", ie an electronic |
| | | identification means. SE have proposed that a |
| | | reference to the European Digital Identity |
| | | Wallet should be reinstated into the definition of |
| | | 'electronic identification means' in Article 3(2) |
| | | to clarify that the Wallet is a means for |
| | | electronic identification. |
| | | |
| (b) sign by means of qualified electronic | | |
| signatures or create qualified electronic seals. | | |
| | | |
| 4. European Digital Identity Wallets shall, | | |
| in particular: | | |
| | | |
| (a) provide a common interface: | | |
| | | |
| (1) to qualified and non-qualified trust | | |
| service providers issuing qualified and non- | | |

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| qualified electronic attestations of attributes or | | |
| other qualified and non-qualified certificates for | | |
| the purpose of issuing such attestations and | | |
| certificates to the European Digital Identity | | |
| Wallet; | | |
| | | |
| (2) for relying parties to request and | | |
| validate person identification data and electronic | | |
| attestations of attributes; | | |
| | | |
| (3) for the presentation to relying parties of | | |
| person identification data _z <u>or</u> electronic | | |
| attestation of attributes or other data such as | | |
| credentials, in local mode not requiring internet | | |
| access for the wallet online and offline; | | |
| | | |
| (4) for the user to allow interaction with the | | |
| European Digital Identity Wallet and display an | | |
| "EU Digital Identity Wallet Trust Mark"; | | |
| | | |
| (b) ensure that trust service providers of | | |

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| qualified electronic attestations of attributes | | |
| cannot receive any information about the use of | | |
| these attributes; | | |
| | | |
| (ba) Ensure that the identity of relying | (ba) Ensure that the identity of relying | See comment in relation to recital 8. |
| parties is validated by implementing a | parties is validated by implementing a | ~ |
| common authentication mechanism; | common authentication mechanism that | |
| | verifies the PID of the relying party; | |
| | | |
| (c) meet the requirements set out in Article | | |
| 8 with regards to assurance level "[high][or | | |
| substantial] [applicable mutatis mutandis to | | |
| the management and use of person | | |
| identification data through the Wallet, | | |
| including electronic identification] , in | | |
| particular as applied to the requirements for | | |
| identity proofing and verification, and electronic | | |
| identification means management and | | |
| authentication; | | |
| | | |
| (d) provide a mechanism to ensure that the | | |

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| relying party is able to authenticate the user and | | |
| to receive electronic attestations of attributes; | | |
| | | |
| (e) ensure that the person identification data | | |
| referred to in Articles 12(4), point (d) uniquely | | |
| and persistently represent the natural person , or | | |
| legal person or the natural person | | |
| representing the legal person, who is | | |
| associated with it the wallet. | | |
| | (f) When ensuring association in point (e) the | An association can be done in multiple ways |
| | association must not limit the user's ability to | and between multiple components. For LoA |
| | control what data is shared or allow a Relying | High, there is a need to ensure that the data sent |
| | Party to correlate the user on the basis of what is | during issuance is received only by the intended |
| | generated by the Wallet. | target. It is also important that issuers of |
| | | Qualified Electronic Attestations of Attributes |
| | | can revoke attestations cryptographically bound |
| | | to compromised identifiers generated by the |
| | | Wallet. However, if the association is made |
| | | using, e.g., a unique public identifier bound to a |
| | | specific EDIW instance, then that identifier will |
| | | make it impossible for the EDIW holder to |

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| | | control what a relying party can learn about |
| | | them. It is therefore paramount that the |
| | | association is made in a way that satisfies the |
| | | requirement of user control and selective |
| | | disclosure. |
| 5. Member States shall provide validation | | |
| mechanisms for the European Digital Identity | | |
| Wallets: | | |
| | | |
| (a) to ensure that its authenticity and | | |
| validity can be verified; | | |
| | | |
| (b) to allow relying parties to verify that the | | |
| attestations of attributes are valid; | | |
| | | |
| (c) to allow relying parties and qualified | | |
| trust service providers to verify the authenticity | | |
| and validity of attributed person identification | | |
| data. | | |
| | | |
| (d) to allow the user to authenticate relying | | |

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| parties in accordance with Article 6b(1); | | |
| | | |
| (e) to ensure that the use of the European | | |
| Digital Identity Wallet by relying parties is | | |
| consistent with the intended use as registered | | |
| in accordance with Article 6b(1). | | |
| | | |
| 6. The European Digital Identity Wallets | The European Digital Identity Wallets shall be | The level of assurance of the European Digital |
| shall be issued under a notified electronic | issued under a notified electronic identification | Identity Wallet should be high since this is the |
| identification scheme of level of assurance | scheme of level of assurance 'high' or | most commonly used level amongst MS. It is |
| 'high' [or substantial]. The use of the European | [substantial] . | also a level that might be required to access |
| Digital Identity Wallets shall be free of charge | | sensitive information, such as health records. |
| to natural persons. | | Thus, in order to ensure the usability of the |
| | | European Digital Identity Wallet, the LoA |
| | | should be high. |
| | | |
| 7. The users shall be in full control of the | | |
| use of the European Digital Identity Wallet and | | |
| of their data. The issuer of the European | | |
| Digital Identity Wallet shall not collect | | |
| information about the use of the wallet which | | |

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| are not necessary for the provision of the wallet | | |
| services, nor shall it combine person | | |
| identification data and any other personal data | | |
| stored or relating to the use of the European | | |
| Digital Identity Wallet with personal data from | | |
| any other services offered by this issuer or from | | |
| third-party services which are not necessary for | | |
| the provision of the wallet services, unless the | | |
| user has expressly requested it. Personal data | | |
| relating to the provision of European Digital | | |
| Identity Wallets shall be kept physically and | | |
| logically separate from any other data held. If | | |
| the European Digital Identity Wallet is provided | | |
| by private parties in accordance to paragraph 1 | | |
| (b) and (c), the provisions of article 45f | | |
| paragraph 4 shall apply mutatis mutandis. | | |
| | | |
| 8. Article 11 shall apply mutatis mutandis | | |
| to the European Digital Identity Wallet. | | |
| | | |
| 9. Article 24(2), points (b), (e), (g), and (h) | | |

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| shall apply mutatis mutandis to the issuer of | | |
| Member States issuing the European Digital | | |
| Identity Wallets. | | |
| | | |
| 10. The European Digital Identity Wallet | | |
| shall be made accessible for persons with | | |
| disabilities in accordance with the accessibility | | |
| requirements of Annex I to Directive 2019/882. | | |
| | | |
| 11. Within 6 months of the entering into | | |
| force of this Regulation, the Commission shall | | |
| establish technical and operational | | |
| specifications and reference standards for the | | |
| requirements referred to in paragraphs 3, 4 and | | |
| 5 by means of an implementing act on the | | |
| implementation of the European Digital Identity | | |
| Wallet. This implementing act shall be adopted | | |
| in accordance with the examination procedure | | |
| referred to in Article 48(2). | | |
| | | |
| Article 6b | | |

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|--|---|---|
| | | |
| European Digital Identity Wallets Relying | | |
| Parties | | |
| | | |
| 1. Where relying parties intend to rely upon | Where relying parties, except parties referred to | In SE's opinion, it should be possible to use |
| European Digital Identity Wallets issued in | in article 12b.4, intend to rely upon European | European Digital Identity Wallets in more |
| accordance with this Regulation, they shall | Digital Identity Wallets issued in accordance | transactions of information than those covered |
| communicate be subject to registration in it to | with this Regulation, they shall be subject to | by the Proposal. Articles 12b and 6b limits the |
| the Member State where the relying party is the | registration in it to the Member State where the | range of relying parties in a way that we find |
| relying parties are established to. Relying | relying party is the relying parties are | unnecessary. SE also believe limiting the range |
| parties and shall also inform the Member | established to. Relying parties and shall also | of relying parties would have a negative effect |
| State about all their services in which the | inform the Member State about all their | on the uptake of Wallets by users. It should, for |
| European Digital Identity Wallet may be | services in which the European Digital | example, be possible |
| used and about the intended use of the | Identity Wallet may be used and about the | • for a natural or legal person to receive an |
| European Digital Identity Wallet in relation | intended use of the European Digital Identity | attestation, created using a trust service, without |
| to these services. Member States shall check | Wallet in relation to these services. | having to register as a Relying Party, |
| ensure compliance eligibility with the | | for two natural persons to interact with |
| requirements set out in Union law or national | | Wallets exchanging material, created using at |
| law for the provision of specific services | | least one trust service, without either having to |
| through the wallet. When communicating their | | register as a Relying Party, |
| intention to rely on European Digital Identity | | for a natural person and a legal person to |

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| wallets, they shall also inform about the | | interact with Wallets exchanging material, |
| intended use of the European Digital Identity | | created using at least one trust service, without |
| Wallet. | | either having to register as a Relying Party. |
| | | The requirement to communicate the intention |
| | | to rely upon the Wallet would limit the |
| | | possibilities to use the Wallet in such situations. |
| | | It does not for example seem feasible that a |
| | | natural person who wishes to rely upon Wallets |
| | | should communicate this to a Member State |
| | | (that would be equivalent to a natural person |
| | | having to communicate to the MS their intent to |
| | | visit a website with a certificate). SE do not |
| | | object to the requirement that public bodies and |
| | | some private parties, who operate in a regulated |
| | | environment, must accept Wallets, but the |
| | | Regulation should not restrict the use of the |
| | | European Digital Identity Wallet only to a |
| | | single trust domain suitable only for trust |
| | | mechanisms that can be hierarchically |
| | | described. |
| | | According to the Proposal the purpose of the |

| Second compromise proposal | Drafting Suggestions | Comments |
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| | | communication to the Member State is "to |
| | | ensure compliance with requirements set out in |
| | | Union law or national law for the provision of |
| | | specific services". This can in SE's view only |
| | | be interpreted as meaning that the Member State |
| | | should make an assessment whether the service |
| | | in question is provided in accordance with |
| | | Union or national law. There are already several |
| | | regimes for assessing services, for example |
| | | consumer services, and SE questions the need |
| | | for yet another regime. From the Proposal text it |
| | | is unclear whether the Member State must take a |
| | | formal decision on the individual service or not, |
| | | but we do note that such a decision may not be |
| | | compatible with the E-commerce Directive |
| | | (2000/31/EC). |
| | | |
| | | The administrative burden of having to inform |
| | | Members States in which of their services the |
| | | Wallet will be used does not outweight the |
| | | benefit of such registration and will probably |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|----------------------|---|
| | | limitate the use and uptake of the wallet. This |
| | | requirement should therefore be struck out of |
| | | the text. |
| | | |
| 2. Member States shall implement a | | |
| common mechanism for the authentication of | | |
| relying parties. Relying parties shall | | |
| implement the common authentication | | |
| mechanism referred to in Article 6a(4)(ba). | | |
| | | |
| 3. Relying parties shall be responsible for | | |
| carrying out the procedure for authenticating | | |
| validating person identification data and | | |
| electronic attestation of attributes originating | | |
| from European Digital Identity Wallets. | | |
| | | |
| 4. Within 6 months of the entering into | | |
| force of this Regulation, the Commission shall | | |
| establish technical and operational | | |
| specifications for the requirements referred to in | | |
| paragraphs 1, and 2 and 3 by means of an | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|----------------------|----------|
| implementing act on the implementation of the | | |
| European Digital Identity Wallets as referred to | | |
| in Article 6a(110). This implementing act shall | | |
| be adopted in accordance with the | | |
| examination procedure referred to in Article | | |
| 48(2). | | |
| | | |
| Article 6c | | |
| | | |
| Certification of the European Digital Identity | | |
| Wallets | | |
| | | |
| 1. European Digital Identity Wallets that | | |
| have been certified or for which a statement of | | |
| conformity has been issued under a | | |
| cybersecurity scheme pursuant to Regulation | | |
| (EU) 2019/881 and the references of which have | | |
| been published in the Official Journal of the | | |
| European Union shall be presumed to be | | |
| compliant with the cybersecurity relevant | | |
| requirements set out in Article 6a paragraphs 3, | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|----------------------|----------|
| 4 and 5 in so far as the cybersecurity certificate | | |
| or statement of conformity or parts thereof | | |
| cover those requirements. The conformity of | | |
| European Digital Identity Wallets with the | | |
| requirements laid down in article 6a (3), (4) | | |
| (5) and (7) shall be certified by accredited | | |
| public or private bodies designated by | | |
| Member States. | | |
| | | |
| 2. Compliance with Regulation (EU) | | |
| 2016/679, and especially the requirements set | | |
| out in paragraphs 3, 4, and 5 and 7 of Article 6a | | |
| related to the personal data processing | | |
| operations carried out by the issuer of the | | |
| European Digital Identity Wallets shall be | | |
| certified pursuant to Article 42 of Regulation | | |
| (EU) 2016/679. | | |
| | | |
| 3. The conformity of European Digital | | |
| Identity Wallets with the requirements laid | | |
| down in article 6a paragraphs 3, 4 and 5 shall be | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|----------------------|----------|
| certified by accredited public or private bodies | | |
| designated by Member States. European | | |
| Digital Identity Wallets, or parts thereof, that | | |
| have been certified or for which a statement | | |
| of conformity has been issued under a | | |
| cybersecurity certification scheme pursuant | | |
| to Regulation (EU) 2019/881, and the | | |
| references of which have been published in | | |
| the Official Journal of the European Union, | | |
| shall be presumed to be compliant with the | | |
| cybersecurity relevant requirements set out | | |
| in Article 6a paragraphs 3, 4, 5 and 7 in so | | |
| far as the cybersecurity certificate or | | |
| statement of conformity or parts thereof | | |
| cover those requirements. | | |
| | | |
| 3a. For the purposes of this Article, | | |
| European Digital Identity Wallets shall not | | |
| be subject to the requirements referred to in | | |
| articles 7 and 9. | | |
| | | |

| Second compromise proposal | Drofting Suggesticks | Comments |
|---|----------------------|----------|
| Second compromise proposal | Drafting Suggestions | Comments |
| 4. Within 6 months of the entering into | | |
| force of this Regulation, the Commission shall, | | |
| by means of implementing acts, establish: | | |
| | | |
| <u>a)</u> a list of <u>specifications and reference</u> | | |
| standards for the certification of the European | | |
| Digital Identity Wallets referred to in paragraph | | |
| 3-1; and | | |
| | | |
| b) technical, procedural, | | |
| organisational and operational specifications | | |
| for the designation, monitoring and review of | | |
| accredited public and private bodies referred | | |
| to in paragraph 1. This These implementing | | |
| $act \underline{s}$ shall be adopted in accordance with the | | |
| examination procedure referred to in Article | | |
| 48(2). | | |
| | | |
| 5. Member States shall communicate to the | | |
| Commission the names and addresses of the | | |
| public or private bodies referred to in paragraph | | |

| Second compromise proposal | Drafting Suggestions | Comments |
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| <u>3</u> <u>1</u> . The Commission shall make that | | |
| information available to Member States. | | |
| | | |
| 6. The Commission shall be empowered to | | |
| adopt delegated acts in accordance with Article | | |
| 47 supplementing this Article by concerning | | |
| the establishingment of specific criteria to be | | |
| met by the designated bodies referred to in | | |
| paragraph <u>3</u> <u>1</u> . | | |
| | | |
| Article 6d | | |
| | | |
| Publication of a list of certified European | | |
| Digital Identity Wallets | | |
| | | |
| 1. Member States shall inform the | | |
| Commission without undue delay of the | | |
| European Digital Identity Wallets that have | | |
| been issued pursuant to Article 6a and certified | | |
| by the bodies referred to in Article 6c paragraph | | |
| <u>3</u> <u>1.</u> They shall also inform the Commission, | | |

| Second compromise proposal | Drafting Suggestions | Comments |
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| without undue delay where the certification is | | |
| cancelled. | | |
| | | |
| 2. On the basis of the information received, | | |
| the Commission shall establish, publish and | | |
| maintain update a machine-readable a list of | | ~ |
| certified European Digital Identity Wallets. | | |
| | | |
| 3. Within 6 months of the entering into | | |
| force of this Regulation, the Commission shall | | |
| define formats and procedures applicable for the | | |
| purposes of paragraph 1 and 2 by means of an | | |
| implementing act on the implementation of the | | |
| European Digital Identity Wallets as referred to | | |
| in Article 6a(110). This implementing act shall | | |
| be adopted in accordance with the | | |
| examination procedure referred to in Article | | |
| 48(2). | | |
| | Article 6e (new) | At present cross-border use of electronic |
| | | identification means is possible only if a |
| | Voluntary cross-border reliance on non-notified | Member State has notified an electronic |

| Second compromise proposal | Drafting Suggestions | Comments |
|----------------------------|--|--|
| | electronic identification means | identification scheme and electronic |
| | | identification means have been issued within |
| | 1. Relying parties may on a voluntary basis | that scheme. There are a lot of electronic |
| | accept electronic identification means, other | identification means that for various reasons |
| | than European Digital Identity Wallets, that | most probably never will be issued within a |
| | have not been issued under a notified electronic | notified scheme and therefore never will be |
| | identification scheme. | possible to use cross-border within the eIDAS- |
| | | infrastructure. This is in SE's opinion |
| | | unfortunate. The eIDAS framework and |
| | | infrastructure has great potential in facilitating |
| | | cross border electronic identification, thus |
| | | contributing even more to a well-functioning |
| | | Single Market. There may for example be |
| | | demand for cross border electronic |
| | | identification within specific sectors, such as |
| | | education. SE do not have the full picture of |
| | | which provisions need to be changed or how, |
| | | but we do suggest that ways to open the eIDAS |
| | | framework and infrastructure, or parts thereof, |
| | | for non-notified electronic identification means |
| | | should be explored. Such means should not be |

| Second compromise proposal | Drafting Suggestions | Comments |
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| | | subject to requirements of mutual recognition in |
| | | article 6 in the eIDAS Regulation. Such means |
| | | could instead be relied upon by relying parties |
| | | on a voluntary basis. The use of non-notified |
| | | means may require other amendments to the |
| | | Regulation, such as the provisions on liability in |
| | | article 11. Changes may also have to be made to |
| | | the interoperability framework while at the same |
| | | time exploring whether approval to use specific |
| | | non-notified means should be granted by the |
| | | Commission or by Member States. Opening the |
| | | eIDAS framework and infrastructure, or parts |
| | | thereof, for non-notified electronic identification |
| | | means could be a way to facilitate electronic |
| | | identification from countries outside the |
| | | EU/EES, which could among other things have |
| | | positive effects on trade. |
| (8) the following heading is inserted before | | |
| Article 7: | | |
| | | |
| 'SECTION II | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|---|----------------------|----------|
| | | |
| ELECTRONIC IDENTIFICATION | | |
| SCHEMES'; | | |
| | | |
| (9) the introductory sentence of Article 7 is | | |
| replaced by the following amended as follows: | | |
| | | |
| 'Pursuant to Article 9(1) Member States which | | |
| have not yet done so shall notify, within 12 | | |
| months after the entry into force of this | | |
| Regulation at least one electronic identification | | |
| scheme including at least one identification | | |
| means meeting all the following conditions:'; | | |
| | | |
| (10) in Article 9 paragraphs 2 and 3 are | | |
| replaced by the following: | | |
| | | |
| '2. The Commission shall publish in the | | |
| Official Journal of the European Union a list of | | |
| the electronic identification schemes which | | |
| were notified pursuant to paragraph 1 of this | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|---|----------------------|----------|
| Article and the basic information thereon. | | |
| | | |
| 3. The Commission shall publish in the | | |
| Official Journal of the European Union the | | |
| amendments to the list referred to in paragraph 2 | | |
| within one month from the date of receipt of | | |
| that notification.'; | | |
| | | |
| (11) the following Article 10a is inserted: | | |
| | | |
| 'Article 10a | | |
| | | |
| Security breach of the European Digital | | |
| Identity Wallets | | |
| | | |
| 1. Where European Digital Identity | | |
| Wallets issued pursuant to Article 6a and or the | | |
| validation mechanisms referred to in Article | | |
| 6a(5) points (a), (b) and or (c) are breached or | | |
| partly compromised in a manner that affects | | |
| their reliability or the reliability of the other | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|---|----------------------|----------|
| European Digital Identity Wallets, the issuing | | |
| Member State the issuer of the concerned | | |
| Wallets shall, without undue delay, suspend the | | |
| issuance and revoke the validity use of the | | |
| European Digital Identity Wallet and inform the | | |
| other Member States, relying parties, the users | | |
| and the Commission accordingly. | | |
| | | |
| 2. Where the breach or compromise | | |
| referred to in paragraph 1 is remedied, the | | |
| issuer of the Walleting Member State-shall re- | | |
| establish the issuance and the use of the | | |
| European Digital Identity Wallet and inform | | |
| other Member States, relying parties, the users | | |
| and the Commission without undue delay. | | |
| | | |
| 3. If the breach or compromise referred to | | |
| in paragraph 1 is not remedied within three | | |
| months of the suspension or revocation, the | | |
| Member State concerned shall withdraw the | | |
| European Digital Identity Wallet concerned and | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|---|----------------------|----------|
| inform the other Member States and the | | |
| Commission on the withdrawal accordingly. | | |
| Where it is justified by the severity of the | | |
| breach, the European Digital Identity Wallet | | |
| concerned shall be withdrawn without undue | | |
| delay. | | |
| | | |
| 4. The Commission shall publish in the | | |
| Official Journal of the European Union the | | |
| corresponding amendments to the list referred to | | |
| in Article 6d without undue delay. | | |
| | | |
| 5. Within 6 months of the entering into | | |
| force of this Regulation, the Commission shall | | |
| further specify the measures referred to in | | |
| paragraphs 1, 2 and 3 by means of an | | |
| implementing act on the implementation of the | | |
| European Digital Identity Wallets as referred to | | |
| in Article 6a(110). This implementing act shall | | |
| be adopted in accordance with the | | |
| examination procedure referred to in Article | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|--|---|
| 48(2). | | |
| | | |
| (12) the following Article 11a is inserted: | | |
| | | |
| 'Article 11a | | |
| | | |
| Unique Identification | | |
| | | |
| 1. When notified electronic identification | When notified electronic identification means | Although the proposed European Digital |
| means and the European Digital Identity Wallets | and the European Digital Identity Wallets are | Identity Wallet will be regulated on EU level, |
| are used for authentication, Member States shall | used for authentication, Member States shall | unique and persistent identifiers in relation to |
| ensure unique identification. | ensure unique identification when required, in | citizens are a matter of national competence. In |
| | accordance with Union law and national law. | our experience population registration can differ |
| | | between Member States. These differences |
| | | should be taken into consideration and |
| | | requirements on unique identification and |
| | | unique and persistent identifiers should respect |
| | | Union law and national laws in the Member |
| | | States. This does not necessarily mean that |
| | | national laws do not have to be changed, instead |
| | | it should be interpreted as meaning that |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|---|---|
| | | identifiers are issued nationally and in |
| | | accordance with national laws while at the same |
| | | time making sure such identifiers are |
| | | interoperable with Wallets and in a European |
| | | context. Unique identification is defined as a |
| | | process where person identification data or |
| | | person identification means are matched with or |
| | | linked to an existing account belonging to the |
| | | same person (article 3.55). We believe matching |
| | | may not always be necessary and can therefore |
| | | be limited to when it is required. |
| | | Identification of a user may not always be |
| | | explicitly required by law. Yet identification |
| | | may still be a necessity within administrative |
| | | practices in order to make sure, for example, |
| | | that the right person receives the right |
| | | information or that financial aid is granted or |
| | | paid to the right person. |
| | | |
| 2. Member States shall, for the purposes of | Member States shall, for the purposes of this | See previous comment. |
| this Regulation, include in the minimum set of | Regulation, include in the minimum set of | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|---|----------|
| person identification data referred to in Article | person identification data referred to in Article | |
| 12.4.(d), a unique and persistent identifier in | 12.4.(d), a unique and persistent identifier in | |
| conformity with Union law, to identify the user | conformity with Union law and national law, to | |
| upon their request in those cases where | identify the user upon the users their request in | |
| identification of the user is required by law. | those cases where identification of the user is | |
| | required by law or administrative practice. | |
| | | |
| 3. Within 6 months of the entering into | | |
| force of this Regulation, the Commission shall | | |
| further specify the measures referred to in | | |
| paragraph 1 and 2 by means of an implementing | | |
| act on the implementation of the European | | |
| Digital Identity Wallets as referred to in Article | | |
| 6a(110). This implementing act shall be | | |
| adopted in accordance with the examination | | |
| procedure referred to in Article 48(2). | | |
| | | |
| (13) Article 12 is amended as follows: | | |
| | | |
| (a) in paragraph 3, points (c) and (d) are | | |
| deleted; | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|---|----------------------|----------|
| | | |
| (b) in paragraph 4, point (d) is replaced by | | |
| the following: | | |
| | | |
| '(d) a reference to a minimum set of person | | |
| identification data necessary to uniquely and | | |
| persistently represent a natural person , or legal | | |
| person or a natural person representing legal | | |
| persons;'; | | |
| | | |
| (c) in paragraph 6, point (a) of is replaced | | |
| by the following: | | |
| | | |
| '(a) the exchange of information, experience | | |
| and good practice as regards electronic | | |
| identification schemes and in particular | | |
| technical requirements related to | | |
| interoperability, unique identification and | | |
| assurance levels;'; | | |
| | | |
| (14) the following Article 12a is inserted: | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|---|--|---|
| | | |
| 'Article 12a | | |
| | | |
| Certification of electronic identification | | |
| schemes | | |
| Conformity of notified electronic | | |
| identification schemes with the requirements | | |
| laid down in this Regulation Article 6a, Article | | |
| 8 and Article 10 may be certified by accredited | | |
| public or private conformity assessment bodies | | |
| designated by Member States and in | | |
| accordance with Regulation (EC) No | | |
| 765/2008. | | |
| | | |
| 2. The peer-review of electronic | 2. The peer-review of electronic | SE support the proposed possibility to certify |
| identification schemes referred to in Article | identification schemes referred to in Article | electronic identification schemes but believe the |
| 12(6), point (c) shall not apply to electronic | 12(6), point (c) shall not apply to electronic | peer-review of electronic identification schemes |
| identification schemes or to part of such | identification schemes or part of such schemes | referred to in Article 12(6), point (c) of the |
| schemes certified in accordance with paragraph | certified in accordance with paragraph 1. | eIDAS Regulation should still apply to certified |
| 1. Member States may use a certificate or a | Member States may use a certificate or a Union | schemes. It is in SE's view too early to abolish |

| Second compromise proposal | Drafting Suggestions | Comments |
|---|---|---|
| Union statement of conformity issued in | statement of conformity issued in accordance | the peer-review process and SE believe it is a |
| accordance with a relevant European | with a relevant European cybersecurity | process that helps build trust between Member |
| cybersecurity certification scheme established | certification scheme established pursuant to | States in the area of electronic identification. |
| pursuant to Regulation (EU) 2019/881 to | Regulation (EU) 2019/881 to demonstrate | The process helps Member States discuss and |
| demonstrate compliance of such schemes or | compliance of such schemes or parts of such | understand how each other's national schemes |
| parts of such schemes with the requirements | schemes with the requirements set out in Article | and systems for electronic identification work. |
| set out in Article 8(2) regarding the assurance | 8(2) regarding the assurance levels of electronic | More Member States should go through the |
| levels of electronic identification schemes. | identification schemes. | process until it may be time for it to be |
| | | abolished or make it voluntary. |
| | | It is also important to limit the workload |
| | | associated with the peer-review process and the |
| | | proposed certification can have a positive effect |
| | | in that sense, since the process does not need to |
| | | be as focused on assessing the areas covered by |
| | | the certification. However, that assessment |
| | | should still cover and be a part of the peer- |
| | | review process. |
| | | |
| 3. Member States shall notify to the | | |
| Commission with the names and addresses of | | |
| the public or private body referred to in | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|----------------------|----------|
| paragraph 1. The Commission shall make that | | |
| information available to Member States.'; | | |
| | | |
| (15) the following heading is inserted after | | |
| Article 12a: | | |
| 'SECTION III | | |
| SECTION III | | |
| CROSS-BORDER RELIANCE ON | | |
| ELECTRONIC IDENTIFICATION | | |
| MEANS'; | | |
| (16) the following Articles 12b and 12c are | | |
| inserted: | | |
| | | |
| 'Article 12b | | |
| Cross-border reliance on European Digital | | |
| Identity Wallets | | |
| | | |
| 1. Where Member States require an | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|----------------------|----------|
| electronic identification using an electronic | | |
| identification means and authentication under | | |
| national law or by administrative practice to | | |
| access an online service provided by a public | | |
| sector body, they shall also accept European | | |
| Digital Identity Wallets issued in compliance | | |
| with this Regulation. | | |
| | | |
| 2. Where private relying parties providing | | |
| services are required by national or Union law, | | |
| to use strong user authentication for online | | |
| identification, or where strong user | | |
| authentication is required by contractual | | |
| obligation, including in the areas of transport, | | |
| energy, banking and financial services, social | | |
| security, health, drinking water, postal services, | | |
| digital infrastructure, education or | | |
| telecommunications, private relying parties shall | | |
| also accept the use of European Digital Identity | | |
| Wallets issued in accordance with Article 6a | | |
| this Regulation. | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|---|---|
| | | |
| 3. Where very large online platforms as | | |
| defined in Regulation [reference to DSA | | |
| Regulation] Article 25.1. require users to | | |
| authenticate to access online services, they shall | | |
| also accept the use of European Digital Identity | | |
| Wallets issued in accordance with Article 6a | | |
| this Regulation strictly upon voluntary request | | |
| of the user and in respect of the minimum | | |
| attributes data necessary for the specific online | | |
| service for which authentication is requested. | | |
| such as proof of age. | | |
| | 3a. (new) Other private relying parties than | In SE's opinion, it should be possible to use |
| | those mentioned in (2) providing services may | European Digital Identity Wallet in more |
| | accept the use of European Digital Identity | transactions of information than those covered |
| | Wallets. | by the Proposal. Articles 12b and 6b limits the |
| | | range of relying parties in a way that we find |
| | | unnecessary. SE also believe limiting the range |
| | | of relying parties would have a negative effect |
| | | on the uptake of Wallets by users. |
| 4. In cooperation with Member states | | SE support the possibility to use of code of |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|----------------------|-----------|
| tThe Commission shall encourage and facilitate | | conducts. |
| the development of self-regulatory codes of | | |
| conduct at Union level ('codes of conduct'), in | | |
| order to contribute to wide availability and | | |
| usability of European Digital Identity Wallets | | |
| within the scope of this Regulation. These codes | | |
| of conduct shall ensure acceptance of electronic | | |
| identification means including European Digital | | |
| Identity Wallets within the scope of this | | |
| Regulation in particular by service providers | | |
| relying on third party electronic identification | | |
| services for user authentication. The | | |
| Commission will facilitate the development of | | |
| such codes of conduct in close cooperation with | | |
| all relevant stakeholders and encourage service | | |
| providers to complete the development of codes | | |
| of conduct within 12 months of the adoption of | | |
| this Regulation and effectively implement them | | |
| within 18 months of the adoption of the | | |
| Regulation. | | |
| | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|---|----------------------|----------|
| 5. The Commission shall make an | | |
| assessment within 18 months after deployment | | |
| of the European Digital Identity Wallets | | |
| whether on the basis of evidence showing | | |
| availability and usability of the European | | |
| Digital Identity Wallet, additional private online | | * |
| service providers shall be mandated to accept | | |
| the use of the European Digital identity Wallet | | |
| strictly upon voluntary request of the user. | | |
| Criteria of assessment may include shall be | | |
| extent of user base, cross-border presence of | | |
| service providers, technological development, | | |
| evolution in usage patterns. The Commission | | |
| shall be empowered to adopt delegated acts in | | |
| accordance with Article 47 based on this | | |
| assessment, regarding a revision of the | | |
| requirements for recognition of the European | | |
| Digital Identity wallet under points 1 to 4 of this | | |
| article amending paragraph 2. | | |
| | | |
| 6. For the purposes of this Article, | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|---|----------------------|----------|
| European Digital Identity Wallets shall not be | | |
| subject to the requirements referred to in articles | | |
| 7 and 9. | | |
| | | |
| Article 12e | | |
| | | |
| Mutual recognition of other electronic | | |
| identification means | | |
| | | |
| 1. Where electronic identification using an | | |
| electronic identification means and | | |
| authentication is required under national law or | | |
| by administrative practice to access an online | | |
| service provided by a public sector body in a | | |
| Member State, the electronic identification | | |
| means, issued in another Member State shall be | | |
| recognised in the first Member State for the | | |
| purposes of cross-border authentication for that | | |
| online service, provided that the following | | |
| conditions are met: | | |
| | | |

| Canad communica munical | Duestina Suggestions | Community |
|---|----------------------|-----------|
| Second compromise proposal | Drafting Suggestions | Comments |
| (a) the electronic identification means is | | |
| issued under an electronic identification scheme | | |
| that is included in the list referred to in Article | | |
| 9; | | |
| | | |
| (b) the assurance level of the electronic | | |
| identification means corresponds to an | | |
| assurance level equal to or higher than the | | |
| assurance level required by the relevant public | | |
| sector body to access that online service in the | | |
| Member State concerned, and in any case not | | |
| lower than an assurance level 'substantial'; | | |
| | | |
| (c) the relevant public sector body in the | | |
| Member State concerned uses the assurance | | |
| level 'substantial' or 'high' in relation to | | |
| accessing that online service. | | |
| | | |
| Such recognition shall take place no later than 6 | | |
| months after the Commission publishes the list | | |
| referred to in point (a) of the first subparagraph. | | |

| Second compromise proposal | Drafting Suggestions | Comments |
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| | | |
| 2. An electronic identification means which | | |
| is issued within the scope of an electronic | | |
| identification scheme included in the list | | |
| referred to in Article 9 and which corresponds to | | |
| the assurance level 'low' may be recognised by | | |
| public sector bodies for the purposes of cross- | | |
| border authentication for the online service | | |
| provided by those bodies.'; | | |
| | | |
| (17) In Article 13, paragraph 1 is replaced by | | |
| the following: | | |
| | | |
| '1. Notwithstanding paragraph 2 of this | | |
| Article, trust service providers shall be liable for | | |
| damage caused intentionally or negligently to | | |
| any natural or legal person due to a failure to | | |
| comply with the obligations under this | | |
| Regulation and with the cybersecurity risk | | |
| management obligations under Article 18 of the | | |
| Directive XXXX/XXXX [NIS2].'; | | |

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|--|----------------------|----------|
| International aspects | | |
| | | |
| 1. 1. The Commission may adopt | | |
| implementing acts, in accordance with Article | | |
| 48(2), setting out the conditions under which the | | |
| requirements of a third country applicable to the | | |
| trust service providers established in its territory | | |
| and to the trust services they provide can be | | |
| considered equivalent to the requirements | | |
| applicable to qualified trust service providers | | |
| established in the Union and to the qualified | | |
| trust services they provide. Trust services | | |
| provided by trust service providers | | |
| established in a third country shall be | | |
| recognised as legally equivalent to qualified | | |
| trust services provided by qualified trust | | |
| service providers established in the Union | | |
| where the trust services originating from the | | |
| third country are recognised under an | | |
| implementing decision or an agreement | | |
| concluded between the Union and the third | | |

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| country in question or an international | | |
| organisation in accordance with Article 218 | | |
| TFEU. | | |
| | | |
| 2. 2. Where the Commission has | | |
| adopted an implementing act pursuant to | | |
| paragraph 1 or the Union has concluded an | | |
| international agreement on the mutual | | |
| recognition of trust services in accordance with | | |
| Article 218 of the TFEUreaty, trust services | | |
| provided by providers established in the third | | |
| country concerned shall be considered | | |
| equivalent to qualified trust services provided | | |
| by qualified trust service providers established | | |
| in the Union.'; The implementing decisions | | |
| and <u>the</u> agreement <u>s</u> referred to in paragraph | | |
| 1 shall ensure <u>, in particular,</u> that <u>: a.</u> the | | |
| requirements applicable to qualified trust | | |
| service providers established in the Union | | |
| and the qualified trust services they provide | | |
| are <u>essentially</u> met by the trust service | | |

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| providers in the third country or | | |
| international organisations with which the | | |
| agreement is concluded, and by the trust | | |
| services they provide. [In particular, | | |
| compliance with the requirements set out in | | |
| Article 24, effectiveness of the trust services | | |
| supervision and compliance with the | | |
| requirements applicable to trust service | | |
| providers under NIS 2 (Directive XXX – | | |
| reference to be included once the proposal | | |
| adopted) shall be ensured] | | |
| | | |
| The agreements referred to in paragraph 1 | | |
| shall ensure that the qualified trust services | | |
| provided by qualified trust service providers | | |
| established in the Union are recognised as | | |
| legally equivalent to trust services provided | | |
| by trust service providers in the third | | |
| country or international organisation with | | |
| which the agreement is concluded. | | |
| | | |

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| 3. The Commission may adopt | | |
| implementing acts specifying the conditions | | |
| and procedures under which the | | |
| requirements applicable to the trust service | | |
| providers established in a third country and | | |
| to the trust services they provide can be | | |
| considered equivalent to the requirements | | |
| applicable to qualified trust service providers | | |
| established in the Union and to the qualified | | |
| trust services. The implementing acts will | | |
| cover, in particular : | | |
| | | |
| a) The Compliance with the | | |
| requirements set out in article 24 if this | | |
| regulation; and | | |
| | | |
| b) The effectiveness of the trust services | | |
| supervision and its and enforcement; and | | |
| | | |
| c) The compliance with protection of the | | |
| data processed under the REGULATION | | |

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|--|----------------------|-------------|
| Second compromise proposal | Drafting Suggestions | Comments |
| (EU) 2016/679 of the European Parliament | | |
| and of the Council and | | |
| | | |
| d) The compliance with the requirements | | |
| applicable to trust service providers under | | <u>_ '/</u> |
| | | |
| NIS 2 (Directive XXX – reference to be | | |
| included once the proposal adopted) | | |
| | | |
| 4. Those implementing acts shall be | | |
| adopted in accordance with the examination | | |
| procedure referred to in Article 48(2). | | |
| P | | |
| (10) | | |
| (19) Article 15 is replaced by the following: | | |
| | | |
| 'Article 15 | | |
| | | |
| Accessibility for persons with disabilities | | |
| | | |
| | | |
| The provision of Trust services and end-user | | |
| products used in the provision of those services | | |
| shall be made accessible for persons with | | |

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| disabilities in accordance with the accessibility | | |
| requirements of Annex I of Directive 2019/882 | | |
| on the accessibility requirements for products | | |
| and services.'; | | |
| | | |
| (20) Article 17 is amended as follows: | | ~~ |
| | | |
| (a) paragraph 4 is amended as follows: | | |
| | | |
| (1) point (c) of paragraph 4 is replaced by | | |
| the following: | | |
| | | |
| '(c) to inform the relevant national | | SE support the addition to the text. |
| competent authorities of the Member States | | |
| concerned, designated pursuant to Directive | | |
| (EU) XXXX/XXXX [NIS2], of any significant | | |
| breaches of security or loss of integrity they | | |
| become aware of in the performance of their | | |
| tasks. Where the significant breach of security | | |
| or loss of integrity concerns other Member | | |
| States, the supervisory body shall inform the | | |

| Second compromise proposal | Drafting Suggestions | Comments |
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| single point of contact of the Member State | | |
| concerned designated pursuant to Directive | | |
| (EU) XXXX/XXXX (NIS2) and the | | |
| supervisory bodies <u>pursuant to Article 17 of</u> | | |
| the present Regulation in other Member | | |
| States concerned. The notified supervisory | | |
| body shall inform the public or require the | | |
| trust service provider to do so, where it | | |
| determines that disclosure of the breach of | | |
| security or loss of integrity is in the public | | |
| interest;'; | | |
| | | |
| (2) point (f) is replaced by the following: | | |
| | | |
| '(f) to cooperate with competent | | |
| supervisory authorities established under | | |
| Regulation (EU) 2016/679, in particular, by | | |
| informing them without undue delay, about the | | |
| results of audits of qualified trust service | | |
| providers, where if personal data protection | | |
| rules appear to have been breached and about | | |

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| | Draiting Suggestions | Comments |
| security breaches which appear to constitute | | |
| personal data breaches;'; | | |
| | | |
| (b) paragraph 6 is replaced by the following: | | |
| | | |
| '6. By 31 March each year, each | | ~ |
| supervisory body shall submit to the | | |
| Commission a report on its main activities | | |
| during the previous calendar year.'; | | |
| | | |
| (c) paragraph 8 is replaced by the following: | | |
| | | |
| '8. Within 12 months of the entering into | | |
| force of this Regulation, the Commission | | |
| | | |
| [shall], by means of implementing acts, further | | |
| specify the formats and procedures for the | | |
| tasks of adopt guidelines on the exercise by | | |
| the Supervisory Authorities bodies of the tasks | | |
| referred to in paragraph 4, and define the | | |
| formats and procedures, by means of | | |
| implementing acts adopted in accordance | | |

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| with the examination procedure referred to | | |
| in Article 48(2), define the formats and | | |
| procedures for the report referred to in | | |
| paragraph 6. Those implementing acts shall be | | |
| adopted in accordance with the examination | | |
| procedure referred to in Article 48(2).'; | | |
| | | |
| (21) Article 18 is amended as follows: | | |
| | | |
| (a) the title of Article 18 is replaced by the | | |
| following: | | |
| | | |
| 'Mutual assistance and cooperation'; | | |
| | | |
| (b) paragraph 1 is replaced by the following: | | |
| | | |
| '1. Supervisory bodies shall cooperate with | | |
| a view to exchanging good practice and | | |
| information regarding the provision of trust | | |
| services.'; | | |
| | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|----------------------|----------|
| (c) the following paragraphs 4 and 5 are | | |
| added: | | |
| | | |
| '4. Supervisory bodies and national | | |
| competent authorities under Directive (EU) | | |
| XXXX/XXXX of the European Parliament and | | |
| of the Council [NIS2] shall cooperate and assist | | |
| each other to ensure that trust service providers | | |
| comply with the requirements laid down in this | | |
| Regulation and in Directive (EU) | | |
| XXXX/XXXX [NIS2]. The sSupervisory | | |
| bodiesy shall request the national competent | | |
| authoritiesy under Directive XXXX/XXXX | | |
| [NIS2] to carry out supervisory actions to verify | | |
| compliance of the trust service providers with | | |
| the requirements under Directive XXXX/XXXX | | |
| (NIS2), to require the trust service providers to | | |
| remedy any failure to comply with those | | |
| requirements, to provide timely the results of | | |
| any supervisory activities linked to trust service | | |
| providers and to inform the supervisory bodies | | |

| Second compromise proposal | Drafting Suggestions | Comments |
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| about relevant incidents notified in accordance | | |
| with Directive XXXX/XXXX [NIS2]. | | |
| | | |
| 5. Within 12 months of the entering into | | |
| force of this Regulation, the Commission shall, | | |
| by means of implementing acts, establish the | | |
| necessary procedural arrangements to facilitate | | |
| the cooperation between the Supervisory | | |
| Authorities referred to in paragraph 1. Those | | |
| implementing acts shall be adopted in | | |
| accordance with the examination procedure | | |
| referred to in Article 48(2).'; | | |
| (21a) The following Article 19a is inserted: | | |
| | | |
| 'Requirements for non-qualified trust service | | |
| providers' | | |
| | | |
| 1. A non-qualified trust service | | |
| provider providing non-qualified trust | | |
| services shall: | | |

| Second compromise proposal | Drafting Suggestions | Comments |
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| | | |
| (a) have appropriate | | |
| policies and take corresponding measures to | | |
| manage legal, business, operational | | |
| and other direct or indirect risks to the | | |
| provision of the non-qualified trust service. | | |
| Notwithstanding the provisions of Article 18 | | |
| of Directive EU XXXX/XXX [NIS2], those | | |
| measures shall include at least the following: | | |
| | | |
| (i) measures related to | | |
| registration and on-boarding procedures to a | | |
| service; | | |
| | | |
| (ii) measures related to procedural | | |
| or administrative checks; | | |
| | | |
| (iii) measures related to the | | |
| management and implementation of services. | | |
| | | |
| (b) notify the supervisory | | |

| Second compromise proposal | Drafting Suggestions | Comments |
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| body, the affected individuals, and, where | | |
| applicable, the public if it is of public | | |
| interest and, where applicable, other relevant | | |
| bodies where applicable and the public if it is | | |
| of public interest, of any linked breaches or | | |
| disruptions in the provision of the | | |
| service or the implementation of the | | |
| measures referred to in paragraph (a), | | |
| points (i), (ii) and, (iii) that hasve a significant | | |
| impact on the trust service provided or | | |
| on the personal data maintained therein, | | |
| without undue delay and in any case no | | |
| later than 24 hours after having become | | |
| <u>aware of</u> <u>it</u> . | | |
| | | |
| 2. Within 12 months of the entering | | SE support that implementing acts shall be |
| into force of this Regulation, the Commission | | adopted in accordance with the examination |
| shall, by means of implementing acts, | | procedure referred to in Article 48(2). |
| establish the additional specify the technical | | |
| characteristics of the measures referred to in | | |
| paragraph 1(a). Those implementing acts | | |

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| shall be adopted in accordance with the | | |
| examination procedure referred to in Article | | |
| <u>48(2).</u> | | |
| | | |
| (22) Article 20 is amended as follows: | | |
| | | |
| (a) paragraph 1 is replaced by the following | | |
| | | |
| '1. Qualified trust service providers shall be | | |
| audited at their own expense at least every 24 | | |
| months by a conformity assessment body. | | |
| [Qualified trust service providers shall | | |
| inform at least two weeks in advance | | |
| supervisory body about planned audit and | | |
| avail participation of supervisory body | | |
| observer upon request.] | | |
| confirm that the qualified trust service providers | | |
| and the qualified trust services provided by | | |
| them fulfil the requirements laid down in this | | |
| Regulation and in Article 18 of Directive (EU) | | |
| XXXX/XXXX [NIS2]. qQualified trust service | | |

| Second compromise proposal | Drafting Suggestions | Comments |
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| providers shall submit the resulting conformity | | |
| assessment report to the supervisory body | | |
| within three working days of receipt.'; | | |
| | | |
| (b) in paragraph 2, the last sentence is | | |
| replaced by the following | | |
| | | |
| 'Where personal data protection rules appear to | | |
| have been breached, the supervisory body shall, | | |
| without undue delay, inform the competent | | |
| supervisory authorities under Regulation (EU) | | |
| 2016/679 of the results of its audits.'; | | |
| | | |
| (c) paragraphs 3 and 4 are replaced by the | | |
| following: | | |
| | | |
| '3. Where the qualified trust service | | |
| provider fails to fulfil any of the requirements | | |
| set out by this Regulation, the supervisory body | | |
| shall require it to provide a remedy within a set | | |
| time limit, if applicable. | | |

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| | | |
| wWhere that provider does not provide a | | |
| remedy and, where applicable within the time | | |
| limit set by the supervisory body, the | | |
| supervisory body, taking into account in | | |
| particular, the extent, duration and | ~ | |
| consequences of that failure, may withdraw the | | |
| qualified status of that provider or of the | | |
| affected service concerned which it provides | | |
| and, request it, where applicable within a set | | |
| time limit, to comply with the requirements of | | |
| Directive XXXX/XXXX[NIS2]. The | | |
| supervisory body shall inform the body referred | | |
| to in Article 22(3) for the purposes of updating | | |
| the trusted lists referred to in Article 22(1) and | | |
| the national competent authority referred to | | |
| in Dir XXXX [NIS2]. | | |
| | | |
| Where the supervisory body is informed by | | |
| the national competent authorities under | | |
| Directive (EU) XXXX/XXXX [NIS2] that the | | |

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| qualified trust service provider fails to fulfil | | |
| any of the requirements set out by Article 18 | | |
| of Directive (EU) XXXX/XXXX [NIS2], the | | |
| supervisory body, taking into account in | | |
| particular, the extent, duration and | | |
| consequences of that failure, may withdraw | | |
| the qualified status of that provider or of the | | |
| affected service it provides. | | |
| | | |
| Where the supervisory body is informed by | | |
| the national competent authorities under | | |
| Regulation (EU) 2016/679 that the qualified | | |
| trust service provider fails to fulfil any of the | | |
| requirements set out by Regulation (EU) | | |
| 2016/679, the supervisory body, taking into | | |
| account in particular, the extent, duration | | |
| and consequences of that failure, may | | |
| withdraw the qualified status of that | | |
| provider or of the affected service it provides. | | |
| | | |
| The supervisory body shall inform the qualified | | |

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| trust service provider of the withdrawal of its | | |
| qualified status or of the qualified status of the | | |
| service concerned. | | |
| | | |
| 4. Within 12 months of the entering into | | |
| force of this regulation, the Commission shall, | | |
| by means of implementing acts, establish | | |
| reference number for the following standards: | | |
| | | |
| (a) the accreditation of the conformity | | |
| assessment bodies and for the conformity | | |
| assessment report referred to in paragraph 1; | | |
| | | |
| (b) the auditing requirements for the | | |
| conformity assessment bodies to carry out their | | |
| conformity assessment of the qualified trust | | |
| service providers as referred to in paragraph 1 _z | | |
| carried out by the conformity assessment | | |
| bodies; | | |
| | | |
| (c) the conformity assessment schemes for | | |

| Second compromise proposal | Drafting Suggestions | Comments |
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| carrying out the conformity assessment of the | | |
| qualified trust service providers by the | | |
| conformity assessment bodies and for the | | |
| provision of the conformity assessment report | | |
| referred to in paragraph 1. | | |
| Those implementing cots shall be adopted in | | |
| Those implementing acts shall be adopted in | | |
| accordance with the examination procedure | | |
| referred to in Article 48(2).'; | | |
| | | |
| (23) Article 21 is amended as follows: | | |
| | | |
| '1. Where trust service providers, without | | |
| qualified status intend to start providing a | | |
| qualified trust services, they shall submit to the | | |
| supervisory body a notification of their intention | | |
| together with a conformity assessment report | | |
| issued by a conformity assessment body | | |
| confirming the fulfilment of the requirements | | |
| laid down in this Regulation and in Article 18 | | |
| of Directive (EU) XXXX/XXXX [NIS2].'; | | |

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| | | |
| (a) paragraph 2 is replaced by the following: | | |
| | | |
| '2. The supervisory body shall verify | | |
| whether the trust service provider and the trust | | |
| services provided by it comply with the | | |
| requirements laid down in this Regulation, and | | |
| in particular, with the requirements for qualified | | |
| trust service providers and for the qualified trust | | |
| services they provide. | | |
| | | |
| In order to verify the compliance of the trust | | |
| service provider with the requirements laid | | |
| down in Article 18 of Dir XXXX [NIS2], the | | |
| supervisory body shall request the competent | | |
| authorities referred to in Dir XXXX [NIS2] to | | |
| carry out supervisory actions in that regard and | | |
| to provide information about the outcome | | |
| without undue delay, and in any case no later | | |
| than two months from the receipt of this | | |
| request by the NIS competent authoritywithin | | |

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| three days from their completion. | | |
| | | |
| Where the supervisory body concludes that the | | |
| trust service provider and the trust services | | |
| provided by it comply with the requirements | | |
| referred to in the first subparagraph, the | | ~ |
| supervisory body shall grant qualified status to | | |
| the trust service provider and the trust services it | | |
| provides and inform the body referred to in | | |
| Article 22(3) for the purposes of updating the | | |
| trusted lists referred to in Article 22(1), not later | | |
| than three months after notification in | | |
| accordance with paragraph 1 of this Article. | | |
| | | |
| Where the verification is not concluded within | | |
| three months of notification, the supervisory | | |
| body shall inform the trust service provider | | |
| specifying the reasons for the delay and the | | |
| period within which the verification is to be | | |
| concluded.'; | | |
| | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|---|----------------------|----------|
| (b) paragraph 4 is replaced with the | | |
| following: | | |
| | | |
| '4. Within 12 months of the entering into | | |
| force of this Regulation, the Commission shall, | | |
| by means of implementing acts, define the | | |
| formats and procedures of the notification and | | |
| verification for the purposes of paragraphs 1 and | | |
| 2 of this Article. Those implementing acts shall | | |
| be adopted in accordance with the examination | | |
| procedure referred to in Article 48(2).'; | | |
| | | |
| (24) in Article 23 the following paragraph 2a | | |
| is added: | | |
| | | |
| '2a. Paragraphs 1 and 2 shall also apply to | | |
| trust service providers established in third | | |
| countries and to the services they provide, | | |
| provided that they have been recognised in the | | |
| Union in accordance with an implementing act | | |
| adopted pursuant to Article 14.'; | | |

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|--|----------------------|----------|
| | | |
| (25) Article 24 is amended as follows: | | |
| | | |
| (a) paragraph 1 is replaced by the following: | | |
| | | |
| '1. When issuing a qualified certificate or a | | |
| qualified electronic attestation of attributes for a | | |
| trust service, or when recording data into a | | |
| qualified electronic ledger, a qualified trust | | |
| service provider shall verify the identity and, if | | |
| applicable, any specific attributes of the natural | | |
| or legal person to whom the qualified certificate | | |
| or the qualified electronic attestation of | | |
| attributes is will be issued, or of the natural or | | |
| legal person sending data to the qualified | | |
| <u>electronic ledger</u> . | | |
| | | |
| The information referred to in the first | | |
| subparagraph shall be verified by the qualified | | |
| trust service provider, either directly or by | | |
| relying on a third party, in any of the following | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|----------------------|----------|
| ways: | | |
| | | |
| (a) by means of the European Digital | | |
| Identity Wallet or a notified electronic | | |
| identification means which meets the | | |
| requirements set out in Article 8 with regard to | | |
| the assurance levels ['substantial' or 'high']; | | |
| | | |
| (b) by means of qualified electronic | | |
| attestations of attributes or a certificate of a | | |
| qualified electronic signature or of a qualified | | |
| electronic seal issued in compliance with point | | |
| (a), (c) or (d); | | |
| | | |
| (c) by using other identification methods | | |
| which ensure the identification of the natural | | |
| person with a high level of confidence, the | | |
| conformity of which shall be confirmed by a | | |
| conformity assessment body; | | |
| | | |
| (d) through the physical presence of the | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|---|----------------------|----------|
| natural person or of an authorised representative | | |
| of the legal person by appropriate procedures | | |
| and in accordance with national laws if other | | |
| means are not available.'; | | |
| | | |
| (b) the following paragraph 1a is inserted: | | |
| '1a. Within 12 months after the entry into | | |
| force of this Regulation, the Commission shall | | |
| | | |
| by means of implementing acts, set out | | |
| minimum technical specifications, standards and | | |
| procedures with respect to the verification of | | |
| identity and attributes in accordance with | | |
| paragraph 1, point c. Those implementing acts | | |
| shall be adopted in accordance with the | | |
| examination procedure referred to in Article | | |
| 48(2).'; | | |
| | | |
| (c) paragraph 2 is amended as follows: | | |
| | | |
| (0) point (a) is amended as follows: | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|---|----------------------|----------|
| | | |
| '(a) inform the supervisory body of at least | | |
| two weeks before implementing any change in | | |
| the provision of its qualified trust services or of | | |
| and an intention to cease those activities; The | | |
| supervisory body may decide that a | | |
| validation has to be granted before the trust | | |
| service provider can implement any changes | | |
| request additional information or the result | | |
| of a conformity assessment before granting | | |
| the permission to implement the intended | | |
| changes to the qualified trust services. An | | |
| absence of reply of the supervisory body | | |
| within two weeks shall be considered as an | | |
| implicit permission; | | |
| | | |
| (1) point (d) is replaced by the following: | | |
| | | |
| '(d) before entering into a contractual | | |
| relationship, inform, in a clear, comprehensive | | |
| and easily accessible manner, in a publicly | | |

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|--|----------------------|----------|
| accessible space and individually any person | | |
| seeking to use a qualified trust service of the | | |
| precise terms and conditions regarding the use | | |
| of that service, including any limitations on its | | |
| use;'; | | |
| (2) the new points (fa) and (fb) are inserted: | | |
| '(fa) have appropriate policies and take | | |
| corresponding measures to manage legal, | | |
| business, operational and other direct or indirect | | |
| risks to the provision of the qualified trust | | |
| service. Notwithstanding the provisions of | | |
| Article 18 of Directive EU XXXX/XXX | | |
| [NIS2], those measures shall include at least the | | |
| following: | | |
| | | |
| (i) measures related to registration and on- | | |
| boarding procedures to a service; | | |
| (:) | | |
| (ii) measures related to procedural or | | |

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| administrative checks; | | |
| , | | |
| (iii) measures related to the management and | | |
| implementation of services. | | |
| | | ff |
| (fb) notify the supervisory body, the affected | | |
| individuals, other relevant bodies where | | |
| applicable, and, at the request of the | | |
| supervisory body, the public if it is of public | | |
| interest, of any linked breaches or disruptions | | |
| in the provision of the service or the | | |
| implementation of the measures referred to in | | |
| paragraph (fa), points (i), (ii) and, (iii) that | | |
| hasve a significant impact on the trust service | | |
| provided or on the personal data maintained | | |
| therein, without undue delay and in any case | | |
| no later than 24 hours.'; | | |
| | | |
| (3) point (g) and (h) are replaced by the | | |
| following: | | |
| | | |

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|---|----------------------|----------|
| '(g) take appropriate measures against | | |
| forgery, theft or misappropriation of data or, | | |
| without right, deleting, altering or rendering | | |
| data inaccessible; | | |
| | | |
| (h) record and keep accessible for as long as | | |
| necessary after the activities of the qualified | | |
| trust service provider have ceased, all relevant | | |
| information concerning data issued and received | | |
| by the qualified trust service provider, for the | | |
| purpose of providing evidence in legal | | |
| proceedings and for the purpose of ensuring | | |
| continuity of the service. Such recording may be | | |
| done electronically;'; | | |
| | | |
| (4) point (j) is deleted; | | |
| | | |
| (d) the following paragraph 4a is inserted: | | |
| | | |
| '4a. Paragraph 3 and 4 shall apply | | |
| accordingly to the revocation of qualified | | |

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| electronic attestations of attributes.'; | | |
| | | |
| (e) paragraph 5 is replaced by the following: | | |
| | | |
| '5. Within 12 months of the entering into | | |
| force of this Regulation, the Commission shall, | | |
| by means of implementing acts, establish | | |
| technical specifications, procedures and | | |
| reference numbers of standards for the | | |
| requirements referred to in paragraph 2. | | |
| eCompliance with the requirements laid down | | |
| in this Article shall be presumed, where | | |
| trustworthy systems and products meet those | | |
| technical specifications, procedures and | | |
| standards are met. Those implementing acts | | |
| shall be adopted in accordance with the | | |
| examination procedure referred to in Article | | |
| 48(2).'; | | |
| | | |
| (f) the following paragraph 6 is inserted: | | |
| | | |

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| '6. The Commission shall be empowered to | | |
| adopt delegated implementing acts regarding | | |
| specifying the technical characteristics of the | | |
| additional measures referred to in paragraph | | |
| 2(fa).'; | | |
| | | |
| (XX) Article 26 is amended as follows: | | |
| | | |
| 2. The Commission may, by means of | | |
| implementing acts, establish reference | | |
| numbers of standards for advanced | | |
| electronic signatures. Compliance with the | | |
| requirements for advanced electronic | | |
| signatures shall be presumed when an | | |
| advanced electronic signature meets those | | |
| standards Those implementing acts shall be | | |
| adopted in accordance with the examination | | |
| procedure referred to in Article 48(2). | | |
| | | |
| (XX) Article 27 is amended as follows: | | |
| | | |

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| 2a. If a Member State requires | | |
| qualified electronic signature to use an online | | |
| service offered by, or on behalf of, a | | |
| public sector body, that Member State shall | | |
| recognise qualified electronic signatures | | |
| in at least the formats or using methods | | |
| defined in the implementing acts | | |
| referred to in paragraph 5. | | |
| | | |
| Paragraph 4 is deleted. | | |
| | | |
| (26) In Article 28, paragraph 6 is replaced by | | |
| the following: | | |
| | | |
| '6. Within 12 months after the entry into | | |
| force of this Regulation, the Commission shall, | | |
| by means of implementing acts, establish | | |
| reference numbers of standards for qualified | | |
| certificates for electronic signature. Compliance | | |
| with the requirements laid down in Annex I | | |
| shall be presumed where a qualified certificate | | |

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| for electronic signature meets those standards. | | |
| Those implementing acts shall be adopted in | | |
| accordance with the examination procedure | | |
| referred to in Article 48(2).'; | | |
| | | |
| (27) In Article 29, the following new | | ~ |
| paragraph 1a is added: | | |
| | | |
| '1a. Generating, managing electronic | | |
| signature creation data on behalf of the | | |
| signatory or duplicating such signature | | |
| creation data for back-up purposes may only | | |
| be done by a qualified trust service provider | | |
| providing a qualified trust service for the | | |
| management of a remote electronic qualified | | |
| signature creation device.'; | | |
| | | |
| (28) the following Article 29a is inserted: | | |
| | | |
| 'Article 29a | | |
| | | |

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| Requirements for a qualified service for the | | |
| management of remote qualified electronic | | |
| signature creation devices | | |
| | | |
| 1. Within 12 months of the entering into | | |
| force of this Regulation, Tthe management of | | |
| remote qualified electronic signature creation | | |
| devices as a qualified service may only be | | |
| carried out by a qualified trust service provider | | |
| that: | | |
| | | |
| (a) Generates or manages electronic | | |
| signature creation data on behalf of the | | |
| signatory [according to the individual intent | | |
| of the signatory, refraining the use of | | |
| automated or bulk signingl; | | |
| | | |
| (b) notwithstanding point (1)(d) of Annex II, | | |
| may duplicates the electronic signature creation | | |
| data only for back-up purposes provided the | | |
| following requirements are met: | | |

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| | | |
| the security of the duplicated datasets must be at | | |
| the same level as for the original datasets; | | |
| | | |
| the number of duplicated datasets shall not | | |
| exceed the minimum needed to ensure | | |
| continuity of the service. | | |
| | | |
| (c) complies with any requirements | | |
| identified in the certification report of the | | |
| specific remote qualified signature creation | | |
| device issued pursuant to Article 30. | | |
| | | |
| 2. Within 12 months of the entering into | | |
| force of this Regulation, the Commission shall, | | |
| by means of implementing acts, establish | | |
| technical specifications and reference numbers | | |
| of standards for the purposes of paragraph 1.'; | | |
| | | |
| (29) In Article 30, the following paragraph 3a | | |
| is inserted: | | |

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| | | |
| '3a. The validity of a The certification | | |
| referred to in paragraph 1 must not exceed shall | | |
| be valid for 5 years, conditional upon a regular 2 | | |
| year vulnerabilities assessment. Where | | |
| vulnerabilities are identified and not remedied, | | |
| the certification shall be withdrawn cancelled.'; | | |
| (20) In Anticle 21, noncompute 2 in months of the | | |
| (30) In Article 31, paragraph 3 is replaced by | | |
| the following: | | |
| | | |
| '3. Within 12 months of the entering into | | |
| force of this Regulation, the Commission shall, | | |
| by means of implementing acts, define formats | | |
| and procedures applicable for the purpose of | | |
| paragraph 1. Those implementing acts shall be | | |
| adopted in accordance with the examination | | |
| procedure referred to in Article 48(2).'; | | |
| | | |
| (31) Article 32 is amended as follows: | | |
| | | |

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| (a) in paragraph 1, the following sub- | | |
| paragraph is added: | | |
| | | |
| 'Compliance with the requirements laid down in | | |
| the first sub-paragraph shall be presumed where | | |
| the validation of qualified electronic signatures | | |
| meet the standards referred to in paragraph 3.'; | | |
| (b) paragraph 3 is replaced by the following: | | |
| (b) paragraph 3 is replaced by the following. | | |
| '3. Within 12 months of the entering into force of this Regulation, the Commission shall, by means of implementing acts, establish reference numbers of standards for the validation of qualified electronic signatures. Those implementing acts shall be adopted in accordance with the examination procedure | | |
| referred to in Article 48(2).'; | | |
| | | |
| (32a) Article 33 is amended as follows: | | |
| | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|----------------------|----------|
| '1. Within 12 months of the entering into | | |
| force of this Regulation a A qualified | | |
| validation service for qualified electronic | | |
| signatures may shall only be provided by a | | |
| qualified trust service provider who:'; | | |
| | | |
| '2. Within 12 months of the entering into | | |
| <u>force of this Regulation</u> , The Commission <u>may</u> | | |
| <u>shall</u> , by means of implementing acts, establish | | |
| reference numbers of standards for qualified | | |
| validation service referred to in paragraph 1. | | |
| Compliance with the requirements laid down in | | |
| paragraph 1 shall be presumed where the | | |
| validation service for a qualified electronic | | |
| signature meets those standards. Those | | |
| implementing acts shall be adopted in | | |
| accordance with the examination procedure | | |
| referred to in Article 48(2).'. | | |
| | | |
| (32) Article 34 is replaced by the following: | | |
| | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|----------------------|----------|
| 'Article 34 | | |
| | | |
| Qualified preservation service for qualified | | |
| electronic signatures | | |
| | | |
| 1. A qualified preservation service for | | |
| qualified electronic signatures may only be | | |
| provided by a qualified trust service provider | | |
| that uses procedures and technologies capable of | | |
| extending the trustworthiness of the qualified | | |
| electronic signature beyond the technological | | |
| validity period. | | |
| | | |
| 2. Compliance with the requirements laid | | |
| down in the paragraph 1 shall be presumed | | |
| where the arrangements for the qualified | | |
| preservation service for qualified electronic | | |
| signatures meet the standards referred to in | | |
| paragraph 3. | | |
| | | |
| 3. Within 12 months of the entering into | | |

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| force of this Regulation, the Commission shall, | | |
| by means of implementing acts, establish | | |
| reference numbers of standards for the qualified | | |
| preservation service for qualified electronic | | |
| signatures. Those implementing acts shall be | | |
| adopted in accordance with the examination | | |
| procedure referred to In Article 48(2).'; | | |
| | | |
| (XX) Article 36 is amended as follows: | | |
| | | |
| 2. The Commission may, by means of | | |
| implementing acts, establish reference | | |
| numbers of standards for advanced | | |
| electronic seals. | | |
| | | |
| Compliance with the requirements for | | |
| advanced electronic seals shall be presumed | | |
| when an advanced electronic seal meets those | | |
| standards Those implementing acts shall be | | |
| adopted in accordance with the examination | | |
| procedure referred to in Article 48(2). | | |

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|--|----------------------|----------|
| | | |
| (33) Article 37 is amended as follows: | | |
| | | |
| '2a. If a Member State requires qualified | | (C) >> |
| electronic seal to use an online service offered | | |
| by, or on behalf of, a public sector body, that | | |
| Member State shall recognise qualified | | |
| electronic seals in at least the formats or | | |
| using methods defined in the implementing | | |
| acts referred to in paragraph 5. | | |
| | | |
| Paragraph 4 is deleted. | | |
| | | |
| (34) Article 38 is amended as follows: | | |
| | | |
| (a) paragraph 1 is replaced by the following: | | |
| | | |
| '1. Qualified certificates for electronic seals | | |
| shall meet the requirements laid down in Annex | | |
| III. Compliance with the requirements laid | | |
| down in Annex III shall be presumed where a | | |

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| qualified certificate for electronic seal meets the | | |
| standards referred to in paragraph 6.'; | | |
| | | |
| (b) paragraph 6 is replaced by the following: | | |
| | | |
| '6. Within 12 months of the entering into | | |
| force of this Regulation, the Commission shall, | | |
| by means of implementing acts, establish | | |
| reference numbers of standards for qualified | | |
| certificates for electronic seals. Those | | |
| implementing acts shall be adopted in | | |
| accordance with the examination procedure | | |
| referred to in Article 48(2).'; | | |
| | | |
| (35) the following Article 39a is inserted: | | |
| | | |
| 'Article 39a | | |
| | | |
| Requirements for a qualified service for the | | |
| management of remote qualified electronic | | |
| seal creation devices | | |

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|--|----------------------|----------|
| | | |
| Article 29a shall apply mutatis mutandis to a | | |
| qualified service for the management of remote | | |
| qualified electronic seal creation devices.'; | | |
| | | |
| (36) Article 42 is amended as follows: | | |
| (a) the following new paragraph 1s is | | |
| (a) the following new paragraph 1a is inserted: | | |
| inserted. | | |
| | | |
| '1a. Compliance with the requirements laid | | |
| down in paragraph 1 shall be presumed where | | |
| the binding of date and time to data and the | | |
| accurate time source meet the standards referred | | |
| to in paragraph 2.'; | | |
| | | |
| (b) paragraph 2 is replaced by the following | | |
| | | |
| '2. Within 12 months of the entering into | | |
| force of this Regulation, the Commission shall, | | |
| by means of implementing acts, establish | | |

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| reference numbers of standards for the binding | | |
| of date and time to data and for accurate time | | |
| sources. Those implementing acts shall be | | |
| adopted in accordance with the examination | | |
| procedure referred to in Article 48(2).'; | | |
| (37) Article 44 is amended as follows: | | |
| | | |
| (a) the following paragraph 1a is inserted: | | |
| | | |
| '1a. Compliance with the requirements laid | | |
| down in paragraph 1 shall be presumed where | | |
| the process for sending and receiving data meets | | |
| the standards referred to in paragraph 2.'; | | |
| (h) | | |
| (b) paragraph 2 is replaced by the following: | | |
| '2. Within 12 months of the entering into | | |
| force of this Regulation, the Commission shall, | | |
| by means of implementing acts, establish | | |
| reference numbers of standards for processes for | | |

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| sending and receiving data. Those implementing | | |
| acts shall be adopted in accordance with the | | |
| examination procedure referred to in Article | | |
| 48(2).'; | | |
| | | |
| (38) Article 45 is replaced by the following: | | |
| 'Article 45 | | |
| Requirements for qualified certificates for | | |
| website authentication | | |
| Qualified certificates for website | Qualified certificates for website authentication | SE is of the opinion that the phrasing |
| authentication shall meet the requirements laid | shall meet the requirements laid down in Annex | "Evaluation of compliance" is less clear than the |
| down in Annex IV. Evaluation of compliance | IV. Qualified certificates for website | original text. Additionally, this new phrasing |
| Qualified certificates for website authentication | authentication shall be deemed compliant with | might go against the principle of technology |
| shall be deemed compliant with the | the requirements laid down in Annex IV where | neutrality, as it seems to more definitively point |
| requirements laid down in Annex IV shall be | they meet the standards referred to in paragraph | to a specific standard that a provider <i>must</i> |
| carried out in accordance with where they | 3. | follow, instead of being a presumption for |
| meet the standards referred to in paragraph 3. | | compliance. SE suggest keeping the original |
| | | text as it is more streamlined with the rest of the |

| Second compromise proposal | Drafting Suggestions | Comments |
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| | | regulation, see Art 36 and 38. |
| | | |
| 2. Qualified certificates for website | 2. Qualified certificates for website | SE would like to point out that this service has |
| authentication referred to in paragraph 1 shall be | authentication referred to in paragraph 1 shall be | so far not had any market breakthrough. None |
| recognised by web-browsers. For those purposes | recognised by web-browsers. For those purposes | of the major browser providers has adopted |
| web-browsers shall ensure that the identity data | web-browsers shall ensure that the identity data | controls for QWAC, nor have they introduced |
| provided using any of the methods is displayed | provided using any of the methods is displayed | some sort of visual conformation that a website |
| in a user friendly manner. Web-browsers shall | in a user friendly manner. Web-browsers shall | is protected by a QWAC. On the contrary, the |
| ensure support and interoperability with | ensure support and interoperability with | progression seems to be moving towards |
| qualified certificates for website authentication | qualified certificates for website authentication | dismantling the visual support for its global |
| referred to in paragraph 1, with the exception of | referred to in paragraph 1, with the exception of | equivalent "extended validation". SE |
| enterprises, considered to be microenterprises | enterprises, considered to be microenterprises | understands that the Commission too has noted |
| and small enterprises in accordance with | and small enterprises in accordance with | this, which is why the proposal contains stricter |
| Commission Recommendation 2003/361/EC in | Commission Recommendation 2003/361/EC in | regulation for browser providers to recognise |
| the first 5 years of operating as providers of | the first 5 years of operating as providers of | QWAC. It can be questioned whether the |
| web-browsing services. | web-browsing services. | stricter provisions are appropriate changes to the |
| | | framework, however. SE is of the opinion that |
| | | Article 45 does not meet any market demand as |
| | | of today, which is why removing it completely, |
| | | rather than strengthening it, might be more |
| | | appropriate. SE accepts that Article 45 will not |

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| | | be completely removed, but still suggests |
| | | removing paragraph 2, on the same basis. |
| | | |
| 3. Compliance with the requirements | | |
| laid down in paragraphs 1 and 2 shall be | | |
| presumed where a qualified certificates for | | |
| website authentication meets the standards | | |
| referred to in paragraph 4. | | |
| | | |
| 4. Within 12 months of the entering into | | |
| force of this Regulation, the Commission shall, | | |
| by means of implementing acts, provide the | | |
| specifications and reference numbers of | | |
| standards for qualified certificates for website | | |
| authentication referred to in paragraph 1 and 2. | | |
| Those implementing acts shall be adopted in | | |
| accordance with the examination procedure | | |
| referred to in Article 48(2).'; | | |
| | | |
| (39) the following sections 9, 10 and 11 are | | |
| inserted after Article 45: | | |

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| | | |
| 'SECTION 9 | | |
| | | |
| ELECTRONIC ATTESTATION OF | | |
| ATTRIBUTES | | |
| Article 45a | | |
| Arnole 450 | | |
| Legal effects of electronic attestation of | | |
| attributes | | |
| | | |
| 1. An electronic attestation of attributes | | |
| shall not be denied legal effect and admissibility | | |
| as evidence in legal proceedings solely on the | | |
| grounds that it is in electronic form or that it | | |
| does not meet the requirements for qualified | | |
| electronic attestations of attributes. | | |
| | | |
| 2. A qualified electronic attestation of | | |
| attributes shall have the same legal effect as | | |
| lawfully issued attestations in paper form. | | |

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| | | |
| 3. A qualified electronic attestation of | | |
| attributes issued in one Member State shall be | | |
| recognised as a qualified electronic attestation | | |
| of attributes in any other Member State. | | |
| Article 45b | | |
| Electronic attestation of attributes in public | | |
| services | | |
| | | |
| When an electronic identification using an | | |
| electronic identification means and | | |
| authentication is required under national law to | | |
| access an online service provided by a public | | |
| sector body, person identification data in the | | |
| electronic attestation of attributes shall not | | |
| substitute electronic identification using an | | |
| electronic identification means and | | |
| authentication for electronic identification | | |
| unless specifically allowed by the Member State | | |

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| or the public sector body. In such a case, | | |
| qualified electronic attestation of attributes from | | |
| other Member States shall also be accepted. | | |
| | | |
| Article 45c | | |
| Requirements for qualified electronic | | |
| attestation of attributes | | |
| | | |
| 1. Qualified electronic attestation of | | |
| attributes shall meet the requirements laid down | | |
| in Annex V. | | |
| | | |
| 1a. Evaluation of compliance A qualified | 1a. A qualified electronic attestation of | SE is of the opinion that the phrasing |
| electronic attestation of attributes shall be | attributes shall be deemed to be compliant-with | "Evaluation of compliance" is less clear than the |
| deemed to be compliant with the requirements | the requirements laid down in Annex V, where | original text. Additionally, this new phrasing |
| laid down in Annex V, where it meets shall be | it meets the standards referred to in paragraph 4. | might go against the principle of technology |
| carried out in accordance with the standards | | neutrality, as it seems to more definitively point |
| referred to in paragraph 4. | | to a specific standard that a provider must |
| | | follow, instead of being a presumption for |
| | | compliance. SE suggest keeping the original |

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| | | text as it is more streamlined with the rest of the |
| | | regulation, see Art 36 and 38. |
| | | |
| 2. Qualified electronic attestations of | | |
| attributes shall not be subject to any mandatory | | |
| requirement in addition to the requirements laid | | |
| down in Annex V. | | |
| | | |
| 3. Where a qualified electronic attestation | | |
| of attributes has been revoked after initial | | |
| issuance, it shall lose its validity from the | | |
| moment of its revocation, and its status shall not | | |
| in any circumstances be reverted. | | |
| 4. Within 6 months of the entering into | | |
| force of this Regulation, the Commission shall | | |
| establish reference numbers of standards for | | |
| | | |
| qualified electronic attestations of attributes by | | |
| means of an implementing act on the | | |
| implementation of the European Digital Identity | | |
| Wallets as referred to in Article 6a(110). | | |

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|---|----------------------|----------|
| | | |
| Article 45d | | |
| | | |
| Verification of attributes against authentic | | |
| sources | | |
| Member States shall ensure that, at least | | |
| for the attributes listed in Annex VI, wherever | | |
| these attributes rely on authentic sources within | | |
| the public sector, measures are taken to allow | | |
| qualified providers of electronic attestations of | | |
| attributes to verify by electronic means at the | | |
| request of the user and in accordance with | | |
| national or Union law, the authenticity of the | | |
| attribute directly against the relevant authentic | | |
| source at national level or via designated | | |
| intermediaries recognised at national level in | | |
| accordance with national or Union law. | | |
| | | |
| 2. Within 6 months of the entering into | | |
| force of this Regulation, taking into account | | |

| Second compromise proposal | Drafting Suggestions | Comments |
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| relevant international standards, the | | |
| Commission shall set out the minimum | | |
| technical specifications, standards and | | |
| procedures with reference to the catalogue of | | |
| attributes and schemes for the attestation of | | |
| attributes and verification procedures for | | |
| qualified electronic attestations of attributes by | | |
| means of an implementing act on the | | |
| implementation of the European Digital Identity | | |
| Wallets as referred to in Article 6a(110). | | |
| | | |
| Article 45e | | |
| | | |
| Issuing of electronic attestation of attributes | | |
| to the European Digital Identity Wallets | | |
| | | |
| Providers of qualified electronic attestations of | | |
| attributes shall provide an interface with the | | |
| European Digital Identity Wallets issued in | | |
| accordance in Article 6a. | | |
| | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|---|----------------------|----------|
| Article 45f | | |
| | | |
| Additional rules for the provision of | | |
| electronic attestation of attributes services | | |
| | | |
| 1. Providers of qualified and non-qualified | | |
| electronic attestation of attributes services shall | | |
| not combine personal data relating to the | | |
| provision of those services with personal data | | |
| from any other services offered by them or | | |
| their commercial partners. | | |
| | | |
| 2. Personal data relating to the provision of | | |
| electronic attestation of attributes services shall | | |
| be kept logically separate from other data held | | |
| by the provider of electronic attestation of | | |
| attributes. | | |
| | | |
| 3. Personal data relating to the provision of | | |
| qualified electronic attestation of attributes | | |
| services shall be kept physically and logically | | |

| Second compromise proposal | Drafting Suggestions | Comments |
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| separate from any other data held by the | | |
| provider of electronic attestation of | | |
| attributes. | | |
| | | |
| 4. Providers of qualified electronic | | |
| attestation of attributes' services shall | | |
| implement [functional/legal] separation for | | |
| provideing such services under a separate legal | | |
| entity. | | |
| | | |
| SECTION 10 | | |
| | | |
| QUALIFIED ELECTRONIC ARCHIVING | | |
| SERVICES | | |
| | | |
| Article 45g | | It seems like the paragraphs and headings are a |
| | | bit mixed up, as there are two sets of points 1-2 |
| | | in Article 45g, which is confusing for the reader. |
| | | |
| Legal effect of an electronic archiving service | | |
| | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|---|---|
| 1. Electronic documents stored using an | | |
| electronic archiving service shall not be | | |
| denied legal effect and admissibility as | | |
| evidence in legal proceedings solely on the | | |
| grounds that they are in electronic form or | | |
| that they are not stored using a qualified | | |
| electronic archiving service. | | |
| | | |
| 2. Electronic documents stored using a | Electronic documents stored using a qualified | Regarding the use of "conservation" see |
| qualified electronic archiving service shall | electronic archiving service shall enjoy the | previous comments to article 3.47. |
| enjoy the presumption of their integrity and | presumption of their integrity integrity and of | |
| of correctness of their origin for the duration | eorrectness of their origin, provenance and | |
| of the <u>precon</u> servation period by the qualified | durability for the duration of the preservation | |
| trust service provider. | period by the qualified trust service provider. | |
| | | |
| Qualified electronic archiving services | | |
| | | |
| A qualified electronic archiving service for | | |
| electronic documents may only be provided by a | | |
| qualified trust service provider that uses | | |
| procedures and technologies capable of | | |

| Canad compromise propagal | Duestina Suggestions | Community |
|---|----------------------|-----------|
| Second compromise proposal | Drafting Suggestions | Comments |
| extending the trustworthiness of the electronic | | |
| document beyond the technological validity | | |
| period. | | |
| | | |
| Within 12 months after the entry into force of | | |
| this Regulation, the Commission shall, by | | |
| means of implementing acts, establish reference | | |
| numbers of standards for electronic archiving | | |
| services. Those implementing acts shall be | | |
| adopted in accordance with the examination | | |
| procedure referred to in Article 48(2). | | |
| | | |
| Requirements for qualified electronic | | |
| archiving services | | |
| | | |
| 1. Qualified electronic archive services shall | | |
| meet the following requirements: | | |
| | | |
| (a) They are provided by qualified trust | | |
| service providers | | |
| | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|---|--|
| (b) They use procedures and technologies | They use procedures and technologies secure | Regarding the second paragraph on |
| that guarantee the integrity of the electronic | the necessary materiel and methods required to | forbidding the change of format |
| documents for the duration of the | ensure the durability of the electronic | (conversion): |
| preservation period by the qualified trust | documents for at least the period those | SE would strongly discourage the exception in |
| service providers capable of extending the | documents are to be preserved in order to meet | the next paragraph (c) allowing the service |
| durability and legibility of the electronic | legal requirements or otherwise an agreed | provider to change the "electronic format". |
| document beyond the technological validity | period of time. | Conversely, SE would strongly recommend an |
| period and at least throughout the legal or | | explicit prohibition against that. The reasoning |
| contractual conservation period, while | They ensure that the formats which constitute | is as following (very simplified): |
| maintaining the integrity and the correctness | the electronic document are not changed by | The content of an electronic document is |
| of their origin; | conversion or any other means unless explicitly | decoded from one or more formats. |
| | agreed upon. | Consequently, if the formats change the |
| | | content <i>is</i> changed. However, the new |
| | | formats could still represent the same |
| | | content. |
| | | Furthermore, a change of format infers a |
| | | change to the underlying data structures, |
| | | notably to technical and other metadata, |
| | | which could be lost. |
| | | • The problem is that this is a very |
| | | complicated process and unless the service |
| | | |

| Second compromise proposal | Drafting Suggestions | Comments |
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| | | provider is absolutely certain of what they |
| | | are doing a risk is introduced that could, and |
| | | should, question the integrity and |
| | | providence of the electronic document. |
| | | • For example, compare a "simple" change of |
| | | format between text encodings; ISO-8859-1, |
| | | Windows-1252, UTF-8, which could result |
| | | in wrong characters if done incorrectly. |
| | | Therefore, by allowing conversions of format |
| | | several questions arise. For example, |
| | | Who decides when a conversion is |
| | | necessary? |
| | | Who decides that the information changes |
| | | from the conversion are a loss of minor or |
| | | major significance? |
| | | In Swedish law there are legal rules prohibiting |
| | | deletion or loss of the content of public acts in |
| | | whole or in parts without a legal ground. This |
| | | includes for example, the loss of ability to |
| | | search and find the document. A "public act" in |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|--|---|
| | | this context should be understood as corresponding to an "electronic document". |
| (c) They ensure that the data electronic documents is preserved are stored in such a way that it is they are safeguarded against loss and alteration, except for changes concerning its medium or electronic format; | They ensure that the data electronic documents is preserved are stored in such a way that it is they are safeguarded against loss and alteration, except for changes concerning its medium or electronic format; can confirm that the integrity of electronic documents has not been intentional and unintentional altered or lost during transfer, storage, or change of storage unit (medium). They can confirm the provenance of the | The recommendations for alternative terms: • SE interpret "medium" to refer to the materiel and methods used to store and transfer the electronic documents. SE would recommend writing that out rather than using "medium". SE's objection against allowing " except for changes concerning its electronic format" See comment to the previous paragraph (b). |
| | electronic document. | |
| (d) They shall allow relying parties to | They shall allow relying parties to receive a | |
| receive a report in an automated manner that | report in an automated manner that confirms | |
| confirms that an electronic document | that any electronic document retrieved from the | |
| retrieved from a qualified electronic archive | qualified electronic archive enjoys the | |
| enjoys the presumption of integrity of the | presumption of durability, integrity of the data, | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|--|----------|
| data from the moment of archiving to the | and provenance from the moment of archiving | |
| moment of retrieval at the moment of | to the moment of retrieval. This report shall be | |
| retrieval. This report shall be provided in a | provided in a reliable and efficient way and it | |
| reliable and efficient way , which report is | shall bear the qualified electronic signature or | |
| reliable, efficient and it shall bears the | qualified electronic seal of the provider of the | |
| <u>advanced</u> <u>qualified</u> electronic signature or | qualified electronic archiving service; | |
| advanced qualified electronic seal of the | | |
| provider of the qualified electronic archiving | | |
| service; | | |
| | | |
| (e) When electronic documents submitted | | |
| to the archival service contain one or more | | |
| qualified electronic signatures or qualified | | |
| electronic seals, the requirements of article | | |
| 34 shall apply correspondingly. | | |
| | | |
| 2. Within 12 months after the entry into | | |
| force of this Regulation, the Commission | | |
| shall, by means of implementing acts, | | |
| establish reference numbers of standards for | | |
| qualified electronic archiving services. | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|----------------------|----------|
| Compliance with the requirements for | | |
| qualified electronic archive services shall be | | |
| presumed when a qualified electronic archive | | |
| service meets those standards. Those | | |
| Implementing Acts shall be adopted in | | |
| accordance with the examination procedure | | |
| referred to in Article 48(2). | | |
| | | |
| SECTION 11 | | |
| | | |
| ELECTRONIC LEDGERS | | |
| | | |
| Article 45h | | |
| | | |
| Legal effects of electronic ledgers | | |
| | | |
| 1. An electronic ledger shall not be denied | | |
| legal effect and admissibility as evidence in | | |
| legal proceedings solely on the grounds that it is | | |
| in an electronic form or that it does not meet the | | |
| requirements for qualified electronic ledgers. | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|---|----------------------|----------|
| | | |
| 2. Data records contained in a qualified | | |
| electronic ledger shall enjoy the presumption of | | |
| their uniqueness and accurate sequential | | |
| chronological ordering and of their integrity. | | |
| the correctness of their origin, and and | | |
| authenticity of the data it contains, of the | | |
| accuracy of their date and time of recording, and | | |
| of their sequential chronological ordering within | | |
| the ledger. | | |
| | | |
| Article 45i | | |
| | | |
| Requirements for qualified electronic ledgers | | |
| | | |
| 1. Qualified electronic ledgers shall meet the | | |
| following requirements: | | |
| | | |
| (a) they are created by one or more qualified | | |
| trust service provider or providers; | | |
| | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|----------------------|----------|
| (b) they correctly establish the origin of data | | |
| records ensure the uniqueness, authenticity and | | |
| correct sequencing of data entries recorded in | | |
| the ledger; | | |
| | | |
| | | |
| (c) they ensure the unique correct-sequential | | |
| chronological ordering of data records in the | | |
| ledger and the accuracy of the date and time of | | |
| their recording data entry; | | |
| | | |
| | | |
| (d) they record data in such a way that any | | |
| subsequent change to the data is immediately | | |
| detectable, ensuring their integrity along time. | | |
| | | |
| 2. Compliance with the requirements laid | | |
| down in paragraph 1 shall be presumed where | | |
| an electronic ledger meets the standards referred | | |
| to in paragraph 3. | | |
| | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|----------------------|----------|
| 3. The Commission <u>may shall</u> , by means of | | |
| implementing acts, establish reference numbers | | |
| of standards for the processes of execution and | | |
| registration of a set of data into, and the | | |
| creation, of the creation and operation of a | | |
| qualified electronic ledger. Those implementing | | |
| acts shall be adopted in accordance with the | | |
| examination procedure referred to in Article | | |
| 48(2).'; | | |
| | | |
| (40) The following Article 48a is inserted: | | |
| | | |
| 'Article 48a | | |
| | | |
| Reporting requirements | | |
| | | |
| 1. Member States shall ensure the | | |
| collection of statistics in relation to the | | |
| functioning of the European Digital Identity | | |
| Wallets and the qualified trust services. | | |
| | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|----------------------|----------|
| 2. The statistics collected in accordance | | |
| with paragraph 1, shall include the following: | | |
| | | |
| (a) the number of natural and legal persons | | |
| having a valid European Digital Identity Wallet; | | |
| (b) the type and number of services | | |
| | | |
| accepting the use of the European Digital | | |
| Wallet; | | |
| | | |
| (c) summary report including data on | | |
| incidents and down time of the infrastructure at | | |
| national level preventing the use of the | | |
| European Digital Identity Wallet Apps. | | |
| | | |
| 3. The statistics referred to in paragraph 2 | | |
| shall be made available to the public in an open | | |
| and commonly used, machine-readable format. | | |
| | | |
| 4. By 31 March each year, Member States | | |
| shall submit to the Commission a report on the | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|----------------------|----------|
| statistics collected in accordance with paragraph | | |
| 2.'; | | |
| | | |
| (41) Article 49 is replaced by the following: | | |
| | | |
| 'Article 49 | | <u>~</u> |
| | | |
| Review | | |
| | | |
| 1. The Commission shall review the | | |
| application of this Regulation and shall report to | | |
| the European Parliament and to the Council | | |
| within 24 months after its entering into force. | | |
| The Commission shall evaluate in particular | | |
| whether it is appropriate to modify the scope of | | |
| this Regulation or its specific provisions taking | | |
| into account the experience gained in the | | |
| application of this Regulation, as well as | | |
| technological, market and legal developments. | | |
| Where necessary, that report shall be | | |
| accompanied by a proposal for amendment of | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|----------------------|----------|
| this Regulation. | | |
| | | |
| 2. The evaluation report shall include an | | |
| assessment of the availability and usability of | | |
| the identification means including European | | |
| Digital Identity Wallets in scope of this | | |
| Regulation and assess whether all online private | | |
| service providers relying on third party | | |
| electronic identification services for users | | |
| authentication, shall be mandated to accept the | | |
| use of notified electronic identification means | | |
| and the European Digital Identity Wallets. | | |
| | | |
| 3. In addition, the Commission shall submit | | |
| a report to the European Parliament and the | | |
| Council every four years after the report | | |
| referred to in the first paragraph on the progress | | |
| towards achieving the objectives of this | | |
| Regulation. | | |
| | | |
| (42) Article 51 is replaced by the following: | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|---|----------------------|----------|
| | | |
| 'Article 51 | | |
| | | |
| Transitional measures | | |
| | | |
| Secure signature creation devices of | | ~ |
| which the conformity has been determined in | | |
| accordance with Article 3(4) of Directive | | |
| 1999/93/EC shall continue to be considered as | | |
| qualified electronic signature creation devices | | |
| under this Regulation until 12 months | | |
| following the entry into force of this | | |
| Regulation. [date OJ please insert period of | | |
| four years following the entry into force of this | | |
| Regulation]. | | |
| | | |
| 2. Qualified certificates issued to natural | | |
| persons under Directive 1999/93/EC shall | | |
| continue to be considered as qualified | | |
| certificates for electronic signatures under this | | |
| Regulation until 12 months following the entry | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|---|----------------------|----------|
| | Draiting Suggestions | Comments |
| into force of this Regulation. [date PO please | | |
| insert a period of four years following the entry | | |
| into force of this Regulation].'. | | |
| | | |
| (43) Annex I is amended in accordance with | | |
| Annex I to this Regulation; | | ~ |
| | | |
| (44) Annex II is replaced by the text set out | | |
| in Annex II to this Regulation; | | |
| | | |
| (45) Annex III is amended in accordance with | | |
| Annex III to this Regulation; | | |
| | | |
| (46) Annex IV is amended in accordance | | |
| with Annex IV to this Regulation; | | |
| | | |
| (47) a new Annex V is added as set out in | | |
| Annex V to this Regulation; | | |
| | | |
| (48) a new Annex VI is added to this | | |
| Regulation. | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|----------------------|----------|
| | | |
| Article 52 | | |
| | | |
| This Regulation shall enter into force on the | | |
| twentieth day following that of its publication in | | |
| the Official Journal of the European Union. | | |
| | | |
| This Regulation shall be binding in its entirety | | |
| and directly applicable in all Member States. | | |
| | | |
| Done at Brussels, | | |
| | | |
| For the European Parliament For the Council | | |
| | | |
| The President The President | | |
| ANNEX I | | |
| ANNEAT | | |
| In Annex I, point (i) is replaced by the | | |
| following: | | |
| 10110 111119. | | |
| | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|---|----------------------|----------|
| '(i) the information, or the location of the | | |
| services that can be used to enquire, about the | | |
| validity status of the qualified certificate;'. | | |
| | | |
| The following point is added: | | |
| '(x) Qualified certificates for electronic | | |
| signatures may contain an indication, in a | | |
| form suitable for automated processing, and | | |
| for the sole purpose of demonstrating | | |
| conformity with the requirements of article | | |
| 24.1.b), of the identity verification method | | |
| listed in paragraph 1 of Article 24 used | | |
| during issuance of the certificate. | | |
| | | |
| ANNEX II | | |
| | | |
| REQUIREMENTS FOR QUALIFIED | | |
| ELECTRONIC SIGNATURE CREATION | | |
| DEVICES | | |
| | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|----------------------|----------|
| 1. Qualified electronic signature creation | | |
| devices shall ensure, by appropriate technical | | |
| and procedural means, that at least: | | |
| | | |
| (a) the confidentiality of the electronic | | |
| signature creation data used for electronic | | |
| signature creation is reasonably assured; | | |
| | | |
| (b) the electronic signature creation data | | |
| used for electronic signature creation can | | |
| practically occur only once; | | |
| | | |
| (c) the electronic signature creation data | | |
| used for electronic signature creation cannot, | | |
| with reasonable assurance, be derived and the | | |
| electronic signature is reliably protected against | | |
| forgery using currently available technology; | | |
| | | |
| (d) the electronic signature creation data | | |
| used for electronic signature creation can be | | |
| reliably protected by the legitimate signatory | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|----------------------|----------|
| against use by others. | | |
| | | |
| 2. Qualified electronic signature creation | | |
| devices shall not alter the data to be signed or | | |
| prevent such data from being presented to the | | |
| signatory prior to signing. | | |
| ANNEX III | | |
| AININEA III | | |
| In Annex III, point (i) is replaced by the | | |
| following: | | |
| | | |
| '(i) the information, or the location of the | | |
| services that can be used to enquire, about the | | |
| validity status of the qualified certificate;'. | | |
| The following point is added: | | |
| | | |
| '(x) Qualified certificates for electronic | | |
| seals may contain an indication, in a form | | |
| suitable for automated processing, and for | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|---|----------------------|----------|
| the sole purpose of demonstrating | | |
| conformity with the requirements of article | | |
| 24.1.b), of the identity verification method | | |
| listed in paragraph 1 of Article 24 used | | |
| during issuance of the certificate;'. | | |
| ANNEX IV | | |
| | | |
| In Annex IV, point (j) is replaced by the | | |
| following: | | |
| | | |
| '(j) the information, or the location of the | | |
| certificate validity status services that can be | | |
| used to enquire, about the validity status of the | | |
| qualified certificate.'. | | |
| ANNEX V | | |
| AININEA V | | |
| DEOLIDE CIVITA FOR OLLA VICTO | | |
| REQUIREMENTS FOR QUALIFIED | | |
| ELECTRONIC ATTESTATION OF | | |
| ATTRIBUTES | | |

| Second compromise proposal | Drafting Suggestions | Comments | |
|--|----------------------|----------|--|
| | | | |
| Qualified electronic attestation of attributes | | | |
| shall contain: | | | |
| | | | |
| (a) an indication, at least in a form suitable | | | |
| for automated processing, that the attestation | | | |
| has been issued as a qualified electronic | | | |
| attestation of attributes; | | | |
| | | | |
| (b) a set of data unambiguously representing | | | |
| the qualified trust service provider issuing the | | | |
| qualified electronic attestation of attributes | | | |
| including at least, the Member State in which | | | |
| that provider is established and: | | | |
| | | | |
| - for a legal person: the name and, where | | | |
| applicable, registration number as stated in the | | | |
| official records, | | | |
| | | | |
| - for a natural person: the person's name; | | | |
| | | | |

| Second compromise proposel | Drafting Suggestions | Comments |
|---|----------------------|----------|
| Second compromise proposal | Drafting Suggestions | Comments |
| (c) a set of data unambiguously representing | | |
| the entity to which the attested attributes is | | |
| referring to; if a pseudonym is used, it shall be | | |
| clearly indicated; | | |
| | | |
| (d) the attested attribute or attributes, | | |
| including, where applicable, the information | | |
| necessary to identify the scope of those | | |
| attributes; | | |
| | | |
| (e) details of the beginning and end of the | | |
| attestation's period of validity; | | |
| | | |
| (f) the attestation identity code, which must | | |
| be unique for the qualified trust service provider | | |
| and if applicable the indication of the scheme of | | |
| attestations that the attestation of attributes is | | |
| part of; | | |
| | | |
| (g) the <u>advanced</u> <u>qualified</u> electronic | | |
| signature or advanced qualified electronic seal | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|----------------------|----------|
| of the issuing qualified trust service provider; | | |
| | | |
| (h) the location where the certificate | | |
| supporting the <u>advanced</u> <u>qualified</u> electronic | | |
| signature or advanced qualified electronic seal | | |
| referred to in point $(\underline{\mathbf{f}}\mathbf{g})$ is available free of | | |
| charge; | | |
| | | |
| (i) the information or location of the | | |
| services that can be used to enquire about the | | |
| validity status of the qualified attestation. | | |
| ANNEX VI | | |
| | | |
| MINIMUM LIST OF ATTRIBUTES | | |
| | | |
| Further to Article 45d, Member States shall | | |
| ensure that measures are taken to allow | | |
| qualified providers of electronic attestations of | | |
| attributes to verify by electronic means at the | | |
| request of the user, the authenticity of the | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|----------------------|----------|
| following attributes against the relevant | | |
| authentic source at national level or via | | |
| designated intermediaries recognised at national | | |
| level, in accordance with national or Union law | | |
| and in cases where these attributes rely on | | |
| authentic sources within the public sector: | | |
| | | |
| 1. Address; | | |
| | | |
| 2. Age; | | |
| | | |
| 3. Gender; | | |
| | | |
| 4. Civil status; | | |
| | | |
| 5. Family composition; | | |
| | | |
| 6. Nationality; | | |
| | | |
| 7. Educational qualifications, titles and | | |
| licenses; | | |

| Second compromise proposal | Drafting Suggestions | Comments |
|--|----------------------|----------|
| 8. Professional qualifications, titles and licenses; | | |
| 9. Public permits and licenses; | | |
| Financial and company data. | | |
| | | |
| | End | End |