

Interinstitutional files: 2020/0289(COD)

Brussels, 02 July 2021

WK 8847/2021 INIT

LIMITE

ENV
JUR
JUSTCIV
INF
ONU
CODEC

This is a paper intended for a specific community of recipients. Handling and further distribution are under the sole responsibility of community members.

## **MEETING DOCUMENT**

From:	General Secretariat of the Council
To:	Working Party on the Environment
Subject:	Aarhus Regulation amendment: Informal videoconference of the WPE on 2 July 2021 (pm): 4 column table with texts provisionally agreed at technical level

In view of the informal videoconference of members of WPE, delegations will find enclosed a 4 column table with <u>all texts provisionally agreed at technical level</u>. The provisionally agreed texts in the fourth column show the changes compared to the General Approach (new text underlined and bold, deletions in strikethrough). Where no provisional agreement has yet been found, the previous position of the Council is maintained as in the last version of the four column table of 2 June.

## REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL

on amending Regulation (EC) No 1367/2006 of the European Parliament and of the Council of 6 September 2006 on the application of the provisions of the Aarhus Convention on Access to Information, Public Participation in Decision-making and Access to Justice in Environmental Matters to Community institutions and bodies

(Text with EEA relevance)

C :: 1	ED 1 4	C	6 41 4
Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions
THE ELIPODE AND DADI LAMENT	20 Way 2021		
THE EUROPEAN PARLIAMENT		THE EUROPEAN PARLIAMENT	
AND THE COUNCIL OF THE		AND THE COUNCIL OF THE	
EUROPEAN UNION,		EUROPEAN UNION,	
Having regard to the Treaty on the		Having regard to the Treaty on the	
Functioning of the European Union,		Functioning of the European Union,	
and in particular Article 192(1)		and in particular Article 192(1)	
thereof,		thereof,	
Having regard to the proposal from		Having regard to the proposal from	
the European Commission,		the European Commission,	
After transmission of the draft		After transmission of the draft	
legislative act to the national		legislative act to the national	
parliaments,		parliaments,	
Having regard to the opinion of the		Having regard to the opinion of the	
European Economic and Social		European Economic and Social	
Committee <sup>1</sup> ,		Committee <sup>1</sup> ,	
Having regard to the opinion of the		Having regard to the opinion of the	
Committee of the Regions <sup>2</sup> ,		Committee of the Regions <sup>2</sup> ,	
Acting in accordance with the		Acting in accordance with the	
ordinary legislative procedure,		ordinary legislative procedure,	
Whereas:		Whereas:	
1 OJ C,, p		1 OJ C , , p	

Commission proposal	EP amendments	General Approach	Comments/suggestions
	20 May 2021	17 December 2020	
<sup>2</sup> OJ C,, p		<sup>2</sup> OJ C , , p	
(1) The Union and its Member		(1) The Union and its Member	
States are Parties to the United		States are Parties to the United	
Nations Economic Commission for		Nations Economic Commission for	
Europe (UNECE) Convention on		Europe (UNECE) Convention on	
Access to Information, Public		Access to Information, Public	
Participation in Decision-making		Participation in Decision-making	
and Access to Justice in		and Access to Justice in	
Environmental Matters ('the		Environmental Matters ('the	
Aarhus Convention') <sup>3</sup> , each with		Aarhus Convention') <sup>3</sup> , each with	
its own as well as shared		its own as well as shared	
responsibilities and obligations		responsibilities and obligations	
under that Convention.		under that Convention.	
3 Council Decision		3 Council Decision	
2005/370/EC of 17 February 2005		2005/370/EC of 17 February 2005	
on the conclusion, on behalf of the		on the conclusion, on behalf of the	
European Community, of the		European Community, of the	
Convention on access to		Convention on access to	
information, public participation in		information, public participation in	
decision-making and access to		decision-making and access to	
justice in environmental matters		justice in environmental matters	
(OJ L 124, 17.5.2005, p. 1).		(OJ L 124, 17.5.2005, p. 1).	

Commission proposal	EP amendments	General Approach	Comments/suggestions	
	20 May 2021	17 December 2020		
	Amendment 1			
	Reci			
(2) Regulation (EC) No	(2) Regulation (EC) No	(2) Regulation (EC) No	Council: Not acceptable	
1367/2006 of the European	1367/2006 of the European	1367/2006 of the European		
Parliament and of the Council <sup>4</sup> was	Parliament and of the Council <sup>4</sup> was	Parliament and of the Council <sup>4</sup> was		
adopted in order to contribute to the	adopted in order to contribute to the	adopted in order to contribute to the		
implementation of the obligations	implementation of the obligations	implementation of the obligations		
arising under the Aarhus	arising under the Aarhus	arising under the Aarhus		
Convention by laying down rules	Convention by laying down rules	Convention by laying down rules		
on its application to Union	on its application to Union	on its application to Union		
institutions and bodies.	institutions and bodies. <i>This</i>	institutions and bodies.		
	Regulation therefore amends			
	Regulation (EC) No 1367/2006 in			
	order to implement Article 9(3)			
	and 9(4) of the Convention.			
4 Regulation (EC) No	4 Regulation (EC) No	4 Regulation (EC) No		
1367/2006 of the European	1367/2006 of the European	1367/2006 of the European		
Parliament and of the Council of 6	Parliament and of the Council of 6	Parliament and of the Council of 6		
September 2006 on the application	September 2006 on the application	September 2006 on the application		
of the provisions of the Aarhus	of the provisions of the Aarhus	of the provisions of the Aarhus		
Convention on Access to	Convention on Access to	Convention on Access to		
Information, Public Participation in	Information, Public Participation in	Information, Public Participation in		
Decision-making and Access to	Decision-making and Access to	Decision-making and Access to		
Justice in Environmental Matters to	Justice in Environmental Matters to	Justice in Environmental Matters to		
Community institutions and bodies	Community institutions and bodies	Community institutions and bodies		
(OJ L 264, 25.9.2006, p. 13).	(OJ L 264, 25.9.2006, p. 13).	(OJ L 264, 25.9.2006, p. 13).		

Commission proposal	EP amendments	General Approach	Comments/suggestions
Commission proposar	20 May 2021	17 December 2020	Comments/suggestions
	·	lment 2	
		ital 3	
(3) In its Communication to the	(3) In its <i>communication</i> of 11	(3) In its Communication to the	Provisionally agreed at technical
European Parliament, the European	December 2019 <i>on the</i> European	European Parliament, the European	level as amended by the EP.
Council, the Council, the European	Green Deal, the Commission	Council, the Council, the European	
Economic and Social Committee	committed itself to consider	Economic and Social Committee	(3) In its <u>C</u> communication to the
and the Committee of the Regions	revising Regulation (EC) No	and the Committee of the Regions	European Parliament, the European
of 11 December 2019, entitled 'The	1367/2006 to improve access to	of 11 December 2019, entitled 'The	Council, the Council, the European
European Green Deal' the	administrative and judicial review	European Green Deal' the	Economic and Social Committee
Commission committed itself to	at Union level for citizens and	Commission committed itself to	and the Committee of the Regions
consider revising Regulation (EC)	environmental non-governmental	consider revising Regulation (EC)	of 11 December 2019, entitled 'T
No 1367/2006 to improve access to	organisations who have <i>specific</i>	No 1367/2006 to improve access to	on the European Green Deal <sup>2</sup> , the
administrative and judicial review	concerns about the compatibility	administrative and judicial review	Commission committed itself to
at Union level for citizens and	with environmental law of	at Union level for citizens and	consider revising Regulation (EC)
environmental non-governmental	administrative acts with effects on	environmental non-governmental	No 1367/2006 to improve access to
organisations who have concerns	the environment. The Commission	organisations who have concerns	administrative and judicial review
about the compatibility with	also committed to take action to	about the compatibility with	at Union level for citizens and
environmental law of decisions	improve their access to justice	environmental law of decisions	environmental non-governmental
with effects on the environment.	before national courts in all	with effects on the environment.	organisations who have <b>specific</b>
The Commission also committed to	Member States; to this end, it	The Commission also committed to	concerns about the compatibility
take action to improve their access	issued the communication of 14	take action to improve their access	with environmental law of
to justice before national courts in	October 2020 on improving access	to justice before national courts in	administrative acts decisions with
all Member States; to this end, it	to justice in environmental matters	all Member States; to this end, it	effects on the environment. The
issued a Communication on	in the EU and its Member States <i>in</i>	issued a Communication on	Commission also committed to take
'Improving access to justice in	which it affirms that 'access to	'Improving access to justice in	action to improve their access to
environmental matters in the $EU$	justice in environmental matters,	environmental matters in the EU	justice before national courts in all
and its Member States'.	both via the Court of Justice of the	and its Member States'.	Member States; to this end, it
	EU (CJEU) and the national		issued a the Ccommunication of 14
	courts as Union courts, is an		October 2020 on Himproving
	important support measure to help		access to justice in environmental
	deliver the European Green Deal		matters in the EU and its Member
	transition and a way to strengthen		States in which it affirms that

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions
	the role which civil society can play as watchdog in the democratic space'.		'access to justice in environmental matters, both via the Court of Justice of the EU (CJEU) and the national courts as Union courts, is an important support measure to help deliver the European Green Deal transition and a way to strengthen the role which civil society can play as watchdog in the democratic space'.
	Amend	ment 3	
	Recital 3		
	(3a) Article 9(4) of the Aarhus Convention states that court proceedings under the scope of Article 9(3) of that Convention should not be prohibitively expensive. In order to ensure that judicial proceedings under Article 12 of Regulation (EC) 1367/2006 are not prohibitively expensive and foreseeable for the applicant, the Union's institutions or bodies should make reasonable reimbursement cost requests when they are successful in litigation.  The Communication of the Commission of 4 April 2019 on		Council: Not acceptable (recital corresponding to AM 34 concerning Art. 12(2a) (new)); AM goes beyond ACCC findings/advice

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions
	Environmental Implementation Review 2019: A Europe that protects its citizens and enhances their quality of life and communication of the Commission of 14 October 2020 on improving access to justice in environmental matters in the EU and its Member States.		
		lment 4	
(A) T 1:		ital 4	
(4) Taking into account the provisions of Article 9(3) of the Aarhus Convention, as well as concerns expressed by the Aarhus Convention Compliance Committee <sup>5</sup> , Union law should be brought into compliance with the provisions of the Aarhus Convention on access to justice in environmental matters in a way that is compatible with the fundamental principles of Union law and with its system of judicial review.	(4) Taking into account the provisions of Article 9(3) and (4) of the Aarhus Convention as well as the advice of the Aarhus Convention Compliance Committee <sup>5</sup> , Union law should be brought into compliance with the provisions of the Aarhus Convention on access to justice in environmental matters in a way that is compatible with the fundamental principles of Union law, including its treaties, and with its system of judicial review. Regulation (EC) No 1367/2006 should be amended accordingly.	(4) Taking into account the provisions of Article 9(3) of the Aarhus Convention, as well as concerns expressed by the Aarhus Convention Compliance Committee <sup>5</sup> , Union law should be brought into compliance with the provisions of the Aarhus Convention on access to justice in environmental matters in a way that is compatible with the fundamental principles of Union law and with its system of judicial review.	Council: Maintain General Approach
See findings of the Aarhus Convention Compliance Committee in case ACCC/C/2008/32 at <a href="https://www.unece.org/env/pp/com">https://www.unece.org/env/pp/com</a>	<sup>5</sup> Advice of the Aarhus Convention Compliance Committee ACCC/M/2017/3 and ACCC/C/2015/128 available at	See findings of the Aarhus Convention Compliance Committee in case ACCC/C/2008/32 at <a href="https://www.unece.org/env/pp/com">https://www.unece.org/env/pp/com</a>	

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions
pliance/Compliancecommittee/32T	https://unece.org/env/pp/cc/accc.m.	pliance/Compliancecommittee/32T	
ableEC.html.	2017.3 european-union and	ableEC.html	
<u> </u>	https://unece.org/env/pp/cc/accc.c.		
	2015.128 european-union.		
	Amend	lment 5	,
	Recital 4	4 a (new)	
	(4a) Article 9(3) of the Aarhus		Council: Not acceptable
	Convention provides that, within		(redundant)
	the framework of its national		
	legislation, each Party is to ensure		
	that members of the public		
	concerned where they meet the		
	criteria laid down in its national		
	law, have access to judicial or		
	other review procedures to		
	challenge the substantive and		
	procedural legality of any decision,		
	act or omission which contravenes		
	provisions of its national law		
	relating to the environment. The		
	administrative review procedure		
	under the Aarhus Regulation		
	complements the overall Union		
	system of administrative and		
	judicial review that enables		
	members of the public to have		
	administrative acts reviewed via		
	direct judicial challenges at Union		
	level, namely under Article 263(4) TFEU, and, in accordance with		
	Article 267 TFEU, via national		
	courts, which form an integral part		

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions
	of the Union system under the Treaties.		
	Treutes.	(4a) In this regard, a study on the Union's options for addressing the	Provisionally agreed at technical level as amended by the Council
		findings of the Aarhus Convention Compliance Committee was requested by Decision (EU)	(4a) In this regard, a study on the Union's options for addressing the
		2018/881 <sup>6</sup> of the Council, to be followed, if appropriate, by a proposal for amending Regulation	findings of the Aarhus Convention Compliance Committee was requested by Decision (EU)
		(EC) No 1367/2006. Further, the European Parliament in its	2018/881 <sup>6</sup> of the Council, to be followed, if appropriate, by a
		resolutions of 15 and 16 November 2017 <sup>7</sup> and on 15 January 2020 <sup>8</sup> requested an	proposal for amending Regulation (EC) No 1367/2006. Further, the European Parliament in its
		amendment of Regulation (EC) No 1367/2006.	resolutions of 15 and 16 November 2017 <sup>7</sup> and on 15
		6 Council Decision (EU) 2018/881 of 18 June 2018	January 2020 <sup>8</sup> requested an amendment of Regulation (EC) No 1367/2006.
		requesting the Commission to submit a study on the Union's options for addressing the findings	6 Council Decision (EU) 2018/881 of 18 June 2018
		of the Aarhus Convention Compliance Committee in case ACCC/C/2008/32 and, if	requesting the Commission to submit a study on the Union's
		appropriate in view of the outcomes of the study, a proposal for a	options for addressing the findings of the Aarhus Convention Compliance Committee in case
		Regulation of the European Parliament and of the Council amending Regulation (EC) No	ACCC/C/2008/32 and, if appropriate in view of the outcomes of the study, a proposal for a
		1367/2006, ST/9422/2018/INIT, OJ	Regulation of the European

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions
	20 May 2021	L 155, 19.6.2018, p. 6–7.  Teuropean Parliament Resolution of 15 November 2017 on an Action Plan for nature, people and the economy adopted on 15 November 2017	Parliament and of the Council amending Regulation (EC) No 1367/2006, ST/9422/2018/INIT, OJ L 155, 19.6.2018, p. 6–7.  European Parliament Resolution of 15 November 2017
		Parliament Resolution of 16 November 2017 on the EU Environmental Implementation Review (EIR) (2017/2705(RSP)).  European Parliament Resolution of 15 January 2020 on the European Green Deal (2019/2956(RSP)).	on an Action Plan for nature, people and the economy adopted on 15 November 2017 (2017/2819(RSP)) and European Parliament Resolution of 16 November 2017 on the EU Environmental Implementation Review (EIR) (2017/2705(RSP)).  European Parliament Resolution of 15 January 2020 on the European Green Deal (2019/2956(RSP)).
		lment 6 tal 5	(2017/2770(1011)).
(5) The limitation of the internal review provided for in Regulation (EC) No 1367/2006 to administrative acts of individual	(5) The limitation of the internal review provided for in Regulation (EC) No 1367/2006 to administrative acts of individual	(5) The limitation of the internal review provided for in Regulation (EC) No 1367/2006 to administrative acts of individual	Provisionally agreed at technical level with the amendment of the EP in the first sentence.
scope is the main obstacle for environmental non-governmental organisations seeking to have recourse to internal review under Article 10 of that Regulation also as	scope <i>has been</i> the main <i>ground for non-admissibility</i> for environmental non-governmental organisations seeking to have recourse to internal review under	scope is the main obstacle for environmental non-governmental organisations seeking to have recourse to internal review under Article 10 of that Regulation also as	(5) The limitation of the internal review provided for in Regulation (EC) No 1367/2006 to administrative acts of individual scope is has been the main obstacle
regards administrative acts that have a wider scope. It is therefore necessary to broaden the scope of	Article 10 of that Regulation also as regards administrative acts that have a wider scope. It is therefore	regards administrative acts that have a wider scope. It is therefore necessary to broaden the scope of	ground for non-admissibility for environmental non-governmental organisations seeking to have

Commission proposal	EP amendments	General Approach	Comments/suggestions
T I I	20 May 2021	17 December 2020	
the internal review procedure laid down in that Regulation to include non-legislative acts of a general scope.	appropriate to broaden the scope of the internal review procedure laid down in that Regulation to include non-legislative acts of a general scope.	the internal review procedure laid down in that Regulation to include non-legislative acts of a general scope.	recourse to internal review under Article 10 of that Regulation also as regards administrative acts that have a wider scope. It is therefore necessary to broaden the scope of the internal review procedure laid down in that Regulation to include non-legislative acts of a general scope.
		lment 7	
		ital 6	
dministrative act for the purposes of Regulation (EC) No 1367/2006 should include non-legislative acts. However, a non legislative act might entail implementing measures at national level against which environmental nongovernmental organisations can obtain judicial protection, including before the Court of Justice of the European Union (CJEU) through a procedure for preliminary ruling under Article 267 TFEU. Therefore, it is appropriate to exclude from the scope of the internal review those provisions of such non-legislative acts for which Union law requires implementing measures at national level.	(6) The definition of an administrative act for the purposes of Regulation (EC) No 1367/2006 should include non-legislative acts. However, a non legislative act might entail implementing measures at national level against which judicial protection can <i>be obtained</i> , including before the Court of Justice of the European Union (CJEU) through a procedure for preliminary ruling under Article 267 TFEU.	(6) The definition of an administrative act for the purposes of Regulation (EC) No 1367/2006 should include non-legislative acts. However, a non legislative act might entail implementing measures at national level against which environmental nongovernmental organisations can obtain judicial protection, including before the Court of Justice of the European Union (CJEU) through a procedure for preliminary ruling under Article 267 TFEU. Therefore, it is appropriate to exclude from the scope of the internal review those provisions of such non-legislative acts for which Union law requires implementing measures at national level.	Ist part: On standing, providing access beyond NGOs acceptable in principle  2nd part: Deletion of last sentence to be further discussed in conjunction with AM 23 – the part on implementing measures needs further discussions

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions		
	Amendment 8				
	Reci				
(7) In the interest of legal	deleted	(7) In the interest of legal	Council: Needs further discussion		
certainty, in order for any		certainty, in order for any			
provisions to be excluded from the		provisions to be excluded from the			
notion of administrative act, Union		notion of administrative act, Union			
law must explicitly require the		law must explicitly require the			
adoption of implementing acts for		adoption of implementing acts for			
those provisions.		those provisions.			
(8) In order to ensure		(8) In order to ensure			
effectiveness, the review of those		effectiveness, the review of those			
provisions of an administrative act		provisions of an administrative act			
for which Union law explicitly		for which Union law explicitly			
requires implementing measures at		requires implementing measures at			
Union level may also be sought		Union level may also be sought			
when the review of the Union-level		when the review of the Union-level			
implementing measure is requested.		implementing measure is requested.			
	Amend	lment 9			
	Reci	tal 9			
(9) The scope of Regulation (EC)	(9) The scope of Regulation (EC)	(9) The scope of Regulation (EC)	Provisionally agreed at technical		
No 1367/2006 covers acts adopted	No 1367/2006 covers acts adopted	No 1367/2006 covers acts adopted	level with addition of "or		
under environmental law. By	under environmental law. Article	under environmental law. By	omissions" in the first sentence, as		
contrast, Article 9(3) of the Aarhus	9(3) of the Aarhus Convention	contrast, Article 9(3) of the Aarhus	proposed by the EP.		
Convention covers challenges to	covers challenges to acts <i>or</i>	Convention covers challenges to			
acts that 'contravene' law relating	omissions that 'contravene' law	acts that 'contravene' law relating	(9) The scope of Regulation (EC)		
to the environment. Thus, it is	relating to the environment. Thus, it	to the environment. Thus, it is	No 1367/2006 covers acts adopted		
necessary to clarify that internal	is necessary to clarify, in line with	necessary to clarify that internal	under environmental law. By		
review should be carried out in	the case law of the CJEU, that	review should be carried out in	contrast, Article 9(3) of the Aarhus		
order to verify whether an	internal review should be carried	order to verify whether an	Convention covers challenges to		
administrative act contravenes	out in order to verify whether an	administrative act contravenes	acts or omissions that 'contravene'		
environmental law.	administrative act contravenes	environmental law.	law relating to the environment.		
	environmental law within the		Thus, it is necessary to clarify that		

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions
	meaning of point (f) of Article 2(1).		internal review should be carried out in order to verify whether an administrative act contravenes environmental law.
		ment 10 tal 10	
(10) When assessing whether an administrative act contains provisions which may, because of their effects, contravene environmental law, it is necessary to consider whether such provisions may have an adverse effect on the attainment of the objectives of Union policy on the environment set out in Article 191 TFEU. As a result, the internal review mechanism should also cover acts that have been adopted in the implementation of policies other than Union policy on the environment.	(10) When assessing whether an administrative act contains provisions which may contravene law relating to the environment within the meaning of point (f) of Article 2(1), it is necessary to consider in accordance with the case law of the CJEU whether such provisions may have an adverse effect on the attainment of the objectives of Union policy on the environment set out in Article 191 TFEU. Where this is the case, the internal review mechanism should also cover acts that have been adopted in the implementation of policies other than Union policy on the environment.	(10) When assessing whether an administrative act contains provisions which may [] contravene environmental law, it is necessary to consider whether such provisions may have an adverse effect on the attainment of the objectives of Union policy on the environment set out in Article 191 TFEU. As a result, the internal review mechanism should also cover acts that have been adopted in the implementation of policies other than Union policy on the environment.	Provisionally agreed at technical level with the amendment of the EP in the second sentence.  (10) When assessing whether an administrative act contains provisions which may [] contravene environmental law, it is necessary to consider whether such provisions may have an adverse effect on the attainment of the objectives of Union policy on the environment set out in Article 191 TFEU. As a result Where this is the case, the internal review mechanism should also cover acts that have been adopted in the implementation of policies other than Union policy on the environment.
		ment 11 0 a (new)	
	(10a) In view of the first paragraph of Article 263 TFEU, as interpreted by the CJEU <sup>1a</sup> , an act	o a (new)	Provisionally agreed at technical level in line with a Commission compromise proposal

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions
	is to be considered to have external effects, and thus capable of being subject to a request for review, if it is intended to produce legal effects vis-à-vis third parties.  Administrative acts, such as appointments or preparatory acts, that do not produce legal effects vis-à-vis third parties and cannot be considered to have external effects, in line with the case law of the CJEU, should, therefore, not constitute administrative acts Regulation (EC) No 1367/2006.  1a Judgment of the Court of Justice of 3 October 2013, Inuit Tapiriit Kanatami and Others v Parliament and Council, C-583/11 P, ECLI:EU:C:2013:625, paragraph 56.		'In view of Article 263 TFEU, as interpreted by the CJEU¹a, an act is to be considered to have external effects, and thus can be subject to a request for review, if it is intended to produce legal effects vis-à-vis third parties.  Preparatory acts, recommendations, opinions and similar non-binding acts that do not produce legal effects vis-à-vis third parties and cannot be considered to have external effects, in line with the case law of the CJEU¹b, should, therefore, not constitute administrative acts under Regulation (EC) No 1367/2006.'  1a Judgment of the Court of Justice of 3 October 2013, Inuit Tapiriit Kanatami and Others v Parliament and Council, C-583/11 P, ECLI:EU:C:2013:625, paragraph 56.

Commission proposal	EP amendments	General Approach	Comments/suggestions
	20 May 2021	17 December 2020	
		(10a) In line with the case law of	Provisional agreement at technical
		the CJEU <sup>9</sup> , an act is considered	level to delete (10a) as a
		legally binding, and thus can be	consequence of the acceptance of
		subject to a request of review,	the 1st part of AM 23.
		regardless of its form, as its nature	
		as legally binding is considered	
		with regard to its effects, objective	
		and content.	
		9 Joined Cases 1/57 and 14/57	
		<u>Usines à tubes de la Sarre v High</u>	
		Authority [1957] ECR 105, p. 114;	
		Case 22/70 Commission v Council	
		[1971] ECR 263,	
		ECLI:EU:C:1971:32;, para 42;	
		Case C-325/91 France v	
		<u>Commission [1993] ECR I-3283</u>	
		para 9; case C-57/95 France v	
		Commission	
		ECLI:EU:C:1997:164., para 22;.	
		Joined Cases C 463/10 P and C	
		475/10 P, Deutsche Post and	
		Germany v Commission,	
		ECLI:EU:C:2011:656, para 36.	

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions	
	Amendn	nent 12		
	Recital 10 b (new)			
	(10b) In order to ensure legal		Provisional agreement at technical	
	consistency, an act is considered to		level in line with a Commission	
	have legal effects, and thus		compromise proposal.	
	capable of being subject to a			
	request for review, in accordance		10b) In order to ensure legal	
	with the first paragraph of Article		consistency, an act is considered	
	263 TFEU, as interpreted by the		to have legal effects, and thus can	
	CJEU <sup>1a</sup> . Considering an act to		be subject to a request for	
	have legal effects implies that an		review, in accordance with	
	act can be subject to a request for		Article 263 TFEU, as interpreted	
	review, regardless of its form, as its		by the CJEU <sup>1</sup> . Considering an act	
	nature is considered with regard to		to have legal effects implies that	
	its effects, objective and content <sup>1b</sup> .		an act can be subject to a request	
			for review, regardless of its form,	
	1a Judgement of the Court of		as its nature is considered with	
	Justice of 29 January 2021,		regard to its effects, objective and	
	ClientEarth v EIB, T-9/19,		its content <sup>2</sup> .	
	ECLI:EU:T:2021:42, paragraphs		1 Indoment of the Count of	
	149 and 153. See also judgment in		1 Judgment of the Court of Justice of 3 October 2013, <i>Inuit</i>	
	Case C-583/11 P, paragraph 56.  1b The judgments of the Court of		Tapiriit Kanatami and Others v	
	Justice of 10 December 1957,		Parliament and Council, Case C-	
	Usines à tubes de la Sarre v High		583/11 P, ECLI:EU:C:2013:625,	
	Authority, 1/57 and 14/57,		paragraph 56.	
	ECLI:EU:C:1957:13, p. 114; of 31		<sup>2</sup> The judgments of the Court of	
	March 1971, Commission v		Justice of 10 December 1957,	
	Council, 22/70,		Usines à tubes de la Sarre v High	
	ECLI:EU:C:1971:32, paragraph		Authority, 1/57 and 14/57,	
	42; of 16 June 1993, France v		ECLI:EU:C:1957:13, p. 114; of	
	Commission, C-325/91,		31 March 1971, Commission v	

EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions
ECLI:EU:C:1993:245, paragraph 9; of 20 March 1997, France v Commission, C-57/95, ECLI:EU:C:1997:164, paragraph 22; and of 13 October 2011, Deutsche Post and Germany v Commission, C-463/10 P and C-475/10 P, ECLI:EU:C:2011:656, paragraph 36.		Council, 22/70, ECLI:EU:C:1971:32, paragraph 42; of 16 June 1993, France v Commission, C-325/91, ECLI:EU:C:1993:245, paragraph 9; of 20 March 1997, France v Commission, C-57/95, ECLI:EU:C:1997:164, paragraph 22; and of 13 October 2011, Deutsche Post and Germany v Commission, C-463/10 P and C- 475/10 P, ECLI:EU:C:2011:656, paragraph 36.
	0 c (new)	
1 ' / • •		Council: Not acceptable
1 2 2 2		
1 *		
•		
1 * *		
1 2		
1		
1		
, ,		
	20 May 2021  ECLI:EU:C:1993:245, paragraph 9; of 20 March 1997, France v Commission, C-57/95, ECLI:EU:C:1997:164, paragraph 22; and of 13 October 2011, Deutsche Post and Germany v Commission, C-463/10 P and C- 475/10 P, ECLI:EU:C:2011:656, paragraph 36.  Amend	20 May 2021  ECLI:EU:C:1993:245, paragraph 9; of 20 March 1997, France v Commission, C-57/95, ECLI:EU:C:1997:164, paragraph 22; and of 13 October 2011, Deutsche Post and Germany v Commission, C-463/10 P and C- 475/10 P, ECLI:EU:C:2011:656, paragraph 36.  Amendment 13 Recital 10 c (new)  (10c) Any procedural deadlines for administrative and/or judicial control should apply only once the content of the administrative act relating to a major public interest protected by environmental law and that is the subject subsequently of a challenge is actually known by the persons having an interest, especially in cases in which the individual administrative act concerned is obsolete. This is necessary in order to avoid practices that could go against Article 9 of the Aarhus

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions
	CJEU, in particular the judgment of the Court of 12 November 2019 in Case C-261/18, Commission v. Ireland <sup>1a</sup> .		
	Ta Judgment of the Court of Justice of 12 November 2019, C-261/18, Commission v. Ireland, ECLI:EU:C:2019:955.		
		ment 14	
	Recital 1	0 d (new)	
	(10d) Early and effective means of public participation in the creation		Council: Not acceptable (linked to AM 25)
	and adoption of Union legislative		
	and non-legislative acts are important in order to be able to		
	address concerns at an early stage		
	and to assess whether there is a		
	need for a further proposal to		
	improve public participation horizontally.		
(11) In order to allow enough time		(11) In order to allow enough time	
to carry out a proper review		to carry out a proper review	
process, it is appropriate to extend		process, it is appropriate to extend	
time limits laid down in Regulation (EC) No 1367/2006 for requesting		time limits laid down in Regulation (EC) No 1367/2006 for requesting	
an administrative review and those		an administrative review and those	
applicable to the Union institutions		applicable to the Union institutions	
and bodies to respond to such a		and bodies to respond to such a	
request.		request.	

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions		
Amendment 15					
	Recital 11 a (new)				
	(11a) Given the key role of		Council: Not acceptable		
	environmental non-governmental				
	organisations in raising awareness and taking legal action, the				
	Union's institutions or bodies				
	should ensure that there is				
	adequate access to information,	•			
	participation and justice.				
	1 1	ment 16			
	Reci	tal 12			
(12) According to the case law of	(12) According to the case law of	(12) According to the case law of	Provisionally agreed at technical		
the CJEU <sup>6</sup> , environmental non-	the CJEU <sup>6</sup> , <i>a party</i> requesting an	the CJEU <sup>10</sup> , environmental non-	level.		
governmental organisations	internal review of an administrative	governmental organisations			
requesting an internal review of an	act is required to put forward facts	requesting an internal review of an	(12) According to the case law of		
administrative act are required to	or legal arguments of sufficient	administrative act are required to	the CJEU <sup>10</sup> , environmental non-		
put forward facts or legal	substance to give rise to serious	put forward facts or legal	governmental organisations [a		
arguments of sufficient substance to	doubts when stating the grounds for	arguments of sufficient substance to	<u>partyl</u> requesting an internal		
give rise to serious doubts when	their request of review. <i>That</i>	give rise to serious doubts when	review of an administrative act are		
stating the grounds for their request	requirement should also apply	stating the grounds for their request	is required to put forward facts or		
of review.	under Regulation (EC) No	of review.	legal arguments of sufficient		
	1367/2006.		substance to give rise to serious		
6 Judgment of the Court of	6 Judgmant of the Court of	10 Judgment of the Court of	doubts when stating the grounds for		
Judginent of the Court of	Juagment of the Court of	Judginent of the Court of	their request of review.		
Justice of 12 September 2019 in	Justice of 12 September 2019,	Justice of 12 September 2019 in			
Case C-82/17 P, TestBioTech v	TestBioTech v Commission,C-	Case C-82/17 P, TestBioTech v	Judgment of the Court of		
Commission, ECLI:EU:C:2019:719, at para 69.	82/17 P, ECLI:EU:C:2019:719, paragraph 69, and judgment in	Commission, ECLI:EU:C:2019:719, at para 69.	Justice of 12 September 2019,		
ECLI.EU.C.2019./19, at para 69.	Case T-9/19.	ECLI.EU.C.2019./19, at para 69.	TestBioTech v Commission, in Case		
	Cuse 1-7/17.		C-82/17 P, <i>TestBioTech v</i>		
			C-82/17 F, <del>resimureen v</del>		
			Commission,		

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions
			ECLI:EU:C:2019:719, at paragraph 69.
	Amendi		
	Recital 12 (12a) During the consideration of a request for internal review, other parties directly affected by the request in question, such as companies or public authorities, should be able to submit comments to the Union institution or body concerned within the deadlines set out in Regulation (EC) No	2 a (new)	Council: Not acceptable (linked to AM 28)
	1367/2006. Amenda Recital 12		
	(12b) According to the case law of the CJEU <sup>1a</sup> , if a state aid measure under Article 107 TFEU entails a violation of Union law on the environment, that state aid measure cannot be declared compatible with the internal market. The Commission should establish clear guidelines to facilitate the assessment of the compatibility of state aid with relevant provisions of Union law, including Union law relating to the environment.		Council: Not acceptable

EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions
<sup>1a</sup> Judgment of the Court of Justice		
of 22 September 2020, Austria v		
Commission, C-594/18 P,		
ECLI:EU:C:2020:742.		
	z c (new)	Council: Not acceptable
' '		Council. 1vot deceptable
	•	
1 -		
1		
environmental matters at Union		
level. This is appropriate and		
contributes to providing legal		
certainty and increasing the		
transparency of the		
implementation measures taken		
pursuant to the obligations arising		
under the Aarhus Convention.		
	z u (new)	Council: Not acceptable
, , , <u>, , , , , , , , , , , , , , , , </u>		Council. Not acceptable
1		
` /		
` '		
, ,		
	20 May 2021  1a Judgment of the Court of Justice of 22 September 2020, Austria v Commission, C-594/18 P, ECLI:EU:C:2020:742.  Amenda Recital 1  (12c) Regulation (EC) No 1367/2006 lays down the common provisions, scope and definitions on access to information, public participation in decision-making and access to justice in environmental matters at Union level. This is appropriate and contributes to providing legal certainty and increasing the transparency of the implementation measures taken pursuant to the obligations arising under the Aarhus Convention.  Amenda	20 May 2021  1a Judgment of the Court of Justice of 22 September 2020, Austria v Commission, C-594/18 P, ECLI:EU:C:2020:742.  Amendment 19 Recital 12 c (new)  (12c) Regulation (EC) No 1367/2006 lays down the common provisions, scope and definitions on access to information, public participation in decision-making and access to justice in environmental matters at Union level. This is appropriate and contributes to providing legal certainty and increasing the transparency of the implementation measures taken pursuant to the obligations arising under the Aarhus Convention.  Amendment 20 Recital 12 d (new)  (12d) The scope of review proceedings under Regulation (EC) No 1367/2006 should cover both the substantive and procedural legality of the act challenged. In line with the case law of the CJEU, proceedings under Article 263(4) TFEU and Article 12 of Regulation (EC) No

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions
	grounds or on evidence not appearing in the request for review, since otherwise the purpose for the requirement, in Article 10(1) of Regulation (EC) No 1367/2006, relating to the statement of grounds of review for such a request, would be made redundant and the object of the procedure initiated by the request would be altered 1a.  1a Judgment in Case C-82/17 P, paragraph 39.		
(13) Since the objectives of this	purugrupresi	(13) Since the objectives of this	
Regulation, namely to lay down		Regulation, namely to lay down	
detailed rules to apply the		detailed rules to apply the	
provisions of the Aarhus		provisions of the Aarhus	
Convention to Union institutions		Convention to Union institutions	
and bodies, cannot be achieved by		and bodies, cannot be achieved by	
the Member States, but can only be		the Member States, but can only be	
achieved at Union level, the Union		achieved at Union level, the Union	
may adopt measures, in accordance with the principle of subsidiarity as		may adopt measures, in accordance with the principle of subsidiarity as	
set out in Article 5 of the Treaty on		set out in Article 5 of the Treaty on	
European Union. In accordance		European Union. In accordance	
with the principle of proportionality		with the principle of proportionality	
as set out in that Article, this		as set out in that Article, this	
Regulation does not go beyond		Regulation does not go beyond	
what is necessary in order to		what is necessary in order to	
achieve those objectives.		achieve those objectives.	

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions	
Amendment 21				
	Recital 13 a (new)			
	(13a) Acts adopted by public		Council: Not acceptable (linked to	
	authorities of the Member States,		AM 23)	
	including national implementing			
	measures adopted at Member State			
	level required by a non-legislative			
	act under Union law, do not fall			
	within the scope of Regulation			
	(EC) No 1367/2006, in line with			
	the Treaties and the principle of			
	the autonomy of the national			
	courts;			
		ment 22		
	Recit			
(14) This Regulation respects the	(14) This Regulation respects the	(14) This Regulation respects the	Provisionally agreed at technical	
fundamental rights and observes the	fundamental rights and observes the	fundamental rights and observes the	level in line with a Commission	
principles recognised by the Charter	principles recognised by the Charter	principles recognised by the Charter	compromise proposal.	
of Fundamental Rights of the	of Fundamental Rights of the	of Fundamental Rights of the		
European Union (the Charter), in	European Union (the Charter), in	European Union (the Charter), in	(14) This Regulation respects	
particular the right to good	particular the principle of	particular the right to good	the fundamental rights and	
administration (Article 41) and the	environmental protection (Article	administration (Article 41) and the	observes the principles	
right to an effective remedy and to	37), the right to good administration	right to an effective remedy and to	recognised by the Charter of	
a fair trial (Article 47). This	(Article 41) and the right to an	a fair trial (Article 47). This	Fundamental Rights of the	
Regulation contributes to the	effective remedy and to a fair trial	Regulation contributes to the	European Union (the Charter) in	
effectiveness of the Union system	(Article 47). This Regulation	effectiveness of the Union system	particular the need to integrate a	
of administrative and judicial	contributes to the effectiveness of	of administrative and judicial	high level of environmental	
review, and as a result, strengthens	the Union system of administrative	review, and as a result, strengthens	protection into the policies of the	
the application of Articles 41 and	and judicial review in	the application of Articles 41 and	Union (Article 37), the right to	
47 of the Charter and thereby	environmental matters, and as a	47 of the Charter and thereby	good administration (Article 41)	
contributes to the rule of law,	result, strengthens the application	contributes to the rule of law,	and the right to an effective	
enshrined in Article 2 of the Treaty	of Articles 37, 41 and 47 of the	enshrined in Article 2 of the Treaty	remedy and to a fair trial (Article	

Commission proposal	EP amendments	General Approach	Comments/suggestions
	20 May 2021	17 December 2020	99
on European Union (TEU).	Charter and thereby contributes to the rule of law, enshrined in Article 2 of the Treaty on European Union (TEU).	on European Union (TEU).	47). This Regulation contributes to the effectiveness of the Union system of administrative and judicial review in environmental matters, and as a result, strengthens the application of Articles 37, 41 and 47 of the Charter and thereby contributes to the rule of law, enshrined in Article 2 of the Treaty on European Union (TEU).
(15) Regulation (EC) No		(15) Regulation (EC) No	
1367/2006 should therefore be		1367/2006 should therefore be	
amended accordingly.		amended accordingly.	
HAVE ADOPTED THIS		HAVE ADOPTED THIS	
REGULATION:		REGULATION:	
	Arti	cle 1	
Regulation (EC) No 1367/2006 is		Regulation (EC) No 1367/2006 is	
amended as follows:		amended as follows:	
	Amend	ment 23	
	Article 1 – paraș	graph 1 – point 1	
		graph 1 – point g <sup>1</sup>	
1. Article 2(1)(g) is replaced by		1. Article 2(1)(g) is replaced by	
the following:		the following:	
'(g) 'administrative act' means any	(g) 'administrative act' means	'(g) 'administrative act' means any	Council:
non-legislative act adopted by a	any non-legislative act adopted by a	non-legislative act adopted by a	1st part:
Union institution or body, which	Union institution or body, which	Union institution or body, which	Deletion of "binding" acceptable

\_

Article numbers in normal script in the subheadings refer to the Articles of Regulation (EC) No 1367/2006.

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions
has legally binding and external effects and contains provisions that may, because of their effects, contravene environmental law within the meaning of point (f) of Article 2(1), excepting those provisions of this act for which Union law explicitly requires implementing measures at Union or national level;'	has <i>legal</i> and external effects and contains provisions that may contravene environmental law within the meaning of point (f) of Article 2(1); administrative acts shall not include acts adopted by public authorities of Member States;	has legally binding and external effects [];'	2nd part: Deletion of "because of their effect" acceptable  3rd part: Needs further discussion  4th part (new last part sentence starting with "administrative acts": Not acceptable
		ment 24	
		oh 1 – point 1 a (new)	
		paragraph 2	
	<ul> <li>1a. Article 2, paragraph 2, is amended as follows:</li> <li>2. Administrative acts and administrative omissions shall not include measures taken or omissions by a Community institution or body in its capacity as an administrative review body under:</li> <li>(a) Articles 81 and 82 of the Treaty [Articles 101 and 102</li> </ul>		Council: Not acceptable
	TFEU] (including merger rules); (b) Articles 226 and 228 of the Treaty [Articles 258 and 260 TFEU] (infringement proceedings); (c) Article 195 of the Treaty [Article 228 TFEU] (Ombudsman proceedings);		

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions
	(d) Article 280 of the Treaty [Article 325 TFEU] (OLAF proceedings). (da) Articles 86 and 87 [Articles 106 and 107 TFEU] (competition rules) until [18 months after the adoption of this Regulation]. (db) No later than [18 months after the date of adoption of this Regulation], the Commission shall adopt guidelines to facilitate the assessment of the compatibility of state aid with relevant provisions of Union law relating to the environment, including on the information to be submitted by Member States when they notify the Commission of state aid.'		
	Amenda	ment 25	
		h 1 – point 1 b (new)	
	Article 4 – j	paragraph 2	
	<ul> <li>1b. In Article 4, paragraph 2 is replaced by the following:</li> <li>'2. The environmental information to be made available and disseminated shall be updated as appropriate. In addition to the documents listed in Article 12(2) and (3) and in Article 13(1) and (2) of Regulation (EC) No 1049/2001, the following shall be included in the databases or registers as soon</li> </ul>		Council: Not acceptable (inter alia because it goes beyond the ACCC findings/advice)

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions
	as they are consolidated:		
	(a) texts of international treaties,		
	conventions or agreements, and of		
	<i>Union</i> legislation on the		
	environment or relating to it, and of		
	policies, plans and programmes	( C )	
	relating to the environment;		
	(aa) the positions of Member		
	States as expressed in decision-		
	making procedures leading to the		
	adoption of Union legislation or		
	administrative acts on or relating		
	to the environment;		
	(b) progress reports on the		
	implementation of the items		
	referred to under (a) where		
	prepared or held in electronic form		
	by <i>Union</i> institutions or bodies;		
	(c) steps taken in proceedings for		
	infringements of Community law		
	from the stage of the reasoned		
	opinion pursuant to Article <b>258</b> (1)		
	of the Treaty;		
	(d) reports on the state of the		
	environment as referred to in		
	paragraph 4;		
	(e) data or summaries of data		
	derived from the monitoring of		
	activities affecting, or likely to		
	affect, the environment;		
	(f) authorisations with a		
	significant impact on the		

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions
	environment, and environmental		
	agreements, or a reference to the		
	place where such information can		
	be requested or accessed;		
	(g) environmental impact studies		
	and risk assessments concerning		
	environmental elements, or a		
	reference to the place where such		
	information can be requested or		
	accessed.'		
	Artic	le 10	
2. Article 10 is amended as		2. Article 10 is amended as	
follows:		follows:	
(a) paragraphs 1 and 2 are		(a) paragraphs 1 and 2 are	
replaced by the following:		replaced by the wing:	
		ment 26	
	1 0 1	n 1 – point 2 – point a	
	Article 10 – paragrap		
'1. Any non-governmental	Any non-governmental organisation	'1. Any non-governmental	Provisionally agreed at technical
organisation which meets the	or members of the public that meet	organisation which meets the	level
criteria set out in Article 11 is	the criteria set out in Article 11 <i>are</i>	criteria set out in Article 11 is	
entitled to make a request for	entitled to make a request for	entitled to make a request for	1. Any non-governmental
internal review to the Union	internal review to the Union	internal review to the Union	organisation or members of the
institution or body that has adopted	institution or body that has adopted	institution or body that has adopted	public that meet which meets the
an administrative act or, in case of	an administrative act or, in case of	an administrative act or, in case of	criteria set out in Article 11 is are
an alleged administrative omission,	an alleged administrative omission,	an alleged administrative omission,	entitled to make a request for
should have adopted such an act, on	should have adopted such an act, on	should have adopted such an act, on	internal review to the Union
the grounds that such an act or	the grounds that such an act or	the grounds that such an act or	institution or body that has adopted
omission contravenes	omission contravenes	omission contravenes	an administrative act or, in case of
environmental law.	environmental law.	environmental law within the	an alleged administrative omission,
		meaning of point (f) of Article 2(1).	should have adopted such an act, on

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions
	·		the grounds that such an act or omission contravenes environmental law within the meaning of point (f) of Article 2(1).
		Those provisions of an administrative act for which Union law explicitly requires implementing measures at Union or national level cannot be object of a request for internal review.	Council: Needs further discussion
	Amend	ment 27	
		<b>h 1 – point 2 – point a</b> oh 1 – subparagraph 2	
Where an administrative act is an implementing measure at Union level required by another non-legislative act, the non-governmental organisation may also request the review of the provision of the non-legislative act for which that implementing measure is required when requesting the review of that implementing measure.	Where an administrative act is an implementing measure at Union level required by another non-legislative act, the non-governmental organisation or members of the public that meet the criteria set out in Article 11 may also request the review of the provision of the non-legislative act for which that implementing measure is required when requesting the review of that implementing measure.	Where an administrative act is an implementing measure at Union level required by another non-legislative act, the non-governmental organisation may, however, also request the review of the provision of the non-legislative act for which that implementing measure is required when requesting the review of that implementing measure.	Provisionally agreed at technical level  Where an administrative act is an implementing measure at Union level required by another non-legislative act, the non-governmental organisation or members of the public that meet the criteria set out in Article 11 may, however, also request the review of the provision of the non-legislative act for which that implementing measure is required when requesting the review of that implementing measure.
Such a request must be made in writing and within a time limit not		Such a request must be made in writing and within a time limit not	

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions
exceeding eight weeks after the		exceeding eight weeks after the	
administrative act was adopted,		administrative act was adopted,	
notified or published, whichever is		notified or published, whichever is	
the latest, or, in the case of an		the latest, or, in the case of an	
alleged omission, eight weeks after		alleged omission, eight weeks after	
the date when the administrative act		the date when the administrative act	
was required. The request shall		was required. The request shall	
state the grounds for the review.		state the grounds for the review.	
	Amend	ment 28	
	Article 1 – paragrapl	n 1 – point 2 – point a	
	Article 10 –	paragraph 2	
2. The Union institution or body	2. The Union institution or body	2. The Union institution or body	Council:
referred to in paragraph 1 shall	referred to in paragraph 1 shall	referred to in paragraph 1 shall	1st part: Providing access beyond
consider any such request, unless it	consider any such request, unless it	consider any such request, unless it	NGOs acceptable in principle (see
is clearly unsubstantiated. The	is clearly unsubstantiated. <i>In the</i>	is clearly unsubstantiated. The	AM 26)
Union institution or body shall state	event that a Union institution or	Union institution or body shall state	
its reasons in a written reply as	body receives multiple requests for	its reasons in a written reply as	2nd part, starting with "Within four
soon as possible, but no later than	review of the same act or omission	soon as possible, but no later than	weeks": Not acceptable
16 weeks after receipt of the	citing the same grounds, the	16 weeks after receipt of the	
request.'	institution or body may decide to	request.'	
	combine the requests and treat		
	them as one. In such a case, the		
	Union institution or body shall as		
	soon as possible notify that		
	decision to all those who have		
	made a request for internal review		
	of that same act or omission.		
	Within four weeks of submission		
	of such a request, third parties		
	directly affected by the request		
	may submit comments to that		
	Union institution or body. The		

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions
	Union institution or body shall state		
	its reasons in a written reply as		
	soon as possible, but no later than		
	16 weeks after receipt of the		
	request.		
(b) in paragraph 3, the second		(b) in paragraph 3, the second	
subparagraph is replaced by the		subparagraph is replaced by the	
following:		following:	
'In any event, the Union institution		'In any event, the Union institution	
or body shall act within 22 weeks		or body shall act within 22 weeks	
from receipt of the request.'		from receipt of the request.'	
3. Throughout the text of the		3. Throughout the text of the	
Regulation, references to provisions		Regulation, references to provisions	
of the Treaty establishing the		of the Treaty establishing the	
European Community (EC Treaty)		European Community (EC Treaty)	
are replaced by references to the		are replaced by references to the	
corresponding provisions of the		corresponding provisions of the	
Treaty on the Functioning of the		Treaty on the Functioning of the	
European Union (TFEU) and any		European Union (TFEU) and any	
necessary grammatical changes are		necessary grammatical changes are	
made.		made.	
4. Throughout the text of the		4. Throughout the text of the	
Regulation, including in the title,		Regulation, including in the title,	
the word 'Community' is replaced		the word 'Community' is replaced	
by the word 'Union' and any		by the word 'Union' and any	
necessary grammatical changes are		necessary grammatical changes are	
made.		made.	

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions			
	Amendment 29					
	1 0 1	h 1 – point 2 a (new)				
	Article 11 – para	agraph 1 a (new)				
	2a. In Article 11 the following		Council:			
	paragraph is inserted:		Providing access beyond NGOs			
	'1a. A request for internal review		acceptable in principle (see AM 26)			
	in accordance with Article 10 may					
	also be made by members of the					
	public demonstrating sufficient					
	interest or impairment of a right					
	subject to paragraph 2 below.'	. 20				
		ment 30				
		h 1 – point 2 b (new)				
	Article 11 – 2b. Article 11, paragraph 2 is	paragraph 2	Council:			
	2b. Article 11, paragraph 2 is replaced by the following					
	'2. The Commission shall adopt		Not acceptable to adopt criteria by Delegated Act			
	the provisions which are necessary		Delegated Act			
	to ensure transparent and consistent					
	application of the criteria					
	mentioned in <i>paragraphs</i> 1 <i>and 1a</i> .					
	No later than [18 months					
	following the adoption of this					
	Regulation], the Commission shall					
	adopt a delegated act in					
	accordance with Article 12a					
	specifying the criteria that					
	members of the public, as referred					
	to in paragraph 1a of this Article,					
	need to fulfil. The Commission					
	shall review the application of					
	those criteria at least every three					

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions
	years, and, where appropriate, amend the delegated act, to guarantee the effective exercise of the right conferred on members of the public referred to in paragraph 1a.  The criteria established by the delegated act adopted pursuant to this paragraph shall:		
	(a) ensure that there is effective access to justice in line with the overall objectives of the Aarhus Convention;		
	(b) require a request to be made by members of the public from different Member States when it concerns a Union act or omission affecting the public in more than one Member State;		
	(c) be such as to avoid actio popularis, including by ensuring that when demonstrating sufficient interest or impairment of a right, members of the public are required to prove that they are directly affected in comparison to the public at large;		

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions
	(d) minimise the administrative burden on Union institutions and bodies.		
		ment 31 h 1 – point 2 c (new)	
	Article 1	1 a (new)	
	2c. The following article is added:		Council: Not acceptable (goes beyond ACCC findings/advice)

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions
	-	ment 32	
		ph 1 – point 2 d (new)	
	Article 12 –	• "	
	2d. Article 12, paragraph 1 is amended as follows:  1. Where the non-governmental organisation or members of the public which made the request for internal review pursuant to Article 10 consider that a decision by the Union institution or body in response to that request is insufficient to ensure compliance with environmental law, they may institute proceedings before the Court of Justice in accordance with Article 263 of the Treaty, to review the substantive and procedural		Council: 1st part: Providing access beyond NGOs acceptable in principle (see AM 26) The other proposals are not acceptable
	legality of that decision.'	ment 33	
		ph 1 – point 2 e (new)	
		paragraph 2	
	2e. Article 12, paragraph 2 is amended as follows:  '2. Where the Union institution or body fails to act in accordance with Article 10(2) or (3) the nongovernmental organisation or members of the public which made the request for internal review pursuant to Article 10 may institute proceedings before the	paragraph 2	Council: Providing access beyond NGOs acceptable in principle (see AM 26)

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions
	Court of Justice in accordance with		
	the relevant provisions of the Treaty.'		
		ment 34	
		oh 1 – point 2 f (new) agraph 2 a (new)	
	2f. The following paragraph is		Council:
	inserted:		Not acceptable
	'2a. Without prejudice to the		1
	Court's prerogative to apportion		
	costs, it shall be ensured that court		
	proceedings initiated under this		
	Article are not prohibitively		
	expensive. Union institutions and		
	bodies referred to in Article 10(1)		
	shall only make reasonable cost reimbursement requests.'		
		ment 35	
		ph 1 – point 2 g (new)	
		2 a (new)	
	2g. The following Article is		Provisional agreement at political
	inserted:		level to include criteria for standing
	'Article 12a		in the operative part of the
	Exercise of the delegation		Regulation.
	1. The power to adopt delegated		
	acts referred to in Article 11(2) is		
	conferred on the Commission		
	subject to the conditions laid down		
	<ul><li>in this Article.</li><li>2. The power to adopt delegated</li></ul>		
	2. The power to adopt delegated acts referred to in Article 11(2)		
	shall be conferred on the		
	shaa ve conjerrea on the		

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions
	Commission for an indeterminate		
	period of time from [date of		
	entry into force of this		
	Regulation].		
	3. The delegation of power		
	referred to in Article 11(2) may be		
	revoked at any time by the		
	European Parliament or by the		
	Council. A decision to revoke shall		
	put an end to the delegation of the		
	power specified in that decision. It shall take effect the day following		
	the publication of the decision in		
	the Official Journal of the		
	European Union or at a later date		
	specified therein. It shall not affect		
	the validity of any delegated acts		
	already in force.		
	4. Before adopting a delegated		
	act, the Commission shall consult		
	experts designated by each		
	Member State and the public in		
	accordance with the principles laid		
	down in the Interinstitutional		
	Agreement of 13 April 2016 on		
	Better Law-Making.		
	5. As soon as it adopts a		
	delegated act, the		
	Commission shall notify it		
	simultaneously to the European		
	Parliament and to the Council.		
	6. A delegated act adopted		

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions		
	pursuant to Article 11(2) shall enter into force only if no objection has been expressed either by the European Parliament or the Council within a period of two months of notification of that act to the European Parliament and to the Council or if, before the expiry of that period, the European Parliament and the Council have both informed the Commission that they will not object. That period shall be extended by two months at the initiative of the European Parliament or of the Council.				
Article 2					
This Regulation shall enter into force on the twentieth day following that of its publication in the Official Journal of the European Union.		This Regulation shall enter into force on the twentieth day following that of its publication in the Official Journal of the European Union.			
This Regulation shall be binding in its entirety and directly applicable in all Member States		This Regulation shall be binding in its entirety and directly applicable in all Member States			

Commission proposal	EP amendments 20 May 2021	General Approach 17 December 2020	Comments/suggestions
Done at Brussels,		Done at Brussels,	
For the European Parliament For the Council The President The President		For the European Parliament For the Council The President The President	