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## **CONTRIBUTION**

From: To:	General Secretariat of the Council Working Party on Telecommunications and Information Society
Subject:	Data Act - SI comments - Articles (doc. 6596/22)

Delegations will find in annex SI comments on "Data Act" (doc. 6596/22).

## Data Act (Articles)

Important: In order to guarantee that your comments appear accurately, please do not modify the table format by adding/removing/adjusting/merging/splitting cells and rows. This would hinder the consolidation of your comments. When adding new provisions, please use the free rows provided for this purpose between the provisions. You can add multiple provisions in one row, if necessary, but do not add or remove rows. For drafting suggestions (2nd column), please copy the relevant sentence or sentences from a given paragraph or point into the second column and add or remove text. Please do not use track changes, but highlight your additions in yellow or use strikethrough to indicate deletions. You do not need to copy entire paragraphs or points to indicate your changes, copying and modifying the relevant sentences is sufficient. For comments on specific provisions, please insert your remarks in the 3rd column in the relevant row. If you wish to make general comments on the entire proposal, please do so in the row containing the title of the proposal (in the 3rd column).

Commission proposal	Drafting Suggestions	Comments
Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on harmonised rules on fair access to and use of data (Data Act)		We suggest that the concerns, recommendations and suggestions expressed in the EDPB-EDPS Joint Opinion 2/2022 on the Proposal of the European Parliament and of the Council on harmonised rules on fair access to and use of data (Data Act), adopted od 4 May 2022, with regard to the fundamental rights implications of the proposal, are taken into account as much as possible, such as the implications on the rights of access, use and share of data in relation to the existing data protection law and the lawfulness, necessity and proportionality of the obligation to make data available in case of exceptional need.
CHAPTER I GENERAL PROVISIONS  Article 1 Subject matter and scope		

1. This Regulation lays down harmonised	
rules on making data generated by the use of a	
product or related service available to the user	
of that product or service, on the making data	
available by data holders to data recipients, and	
on the making data available by data holders to	
public sector bodies or Union institutions,	
agencies or bodies, where there is an	
exceptional need, for the performance of a task	
carried out in the public interest:	
2. This Regulation applies to:	
(a) manufacturers of products and suppliers	
of related services placed on the market in the	
Union and the users of such products or	
services;	
(b) data holders that make data available to	

data recipients in the Union;	
(c) data recipients in the Union to whom	
data are made available;	
(d) public sector bodies and Union	
institutions, agencies or bodies that request data	
holders to make data available where there is an	
exceptional need to that data for the	
performance of a task carried out in the public	
interest and the data holders that provide those	
data in response to such request;	
(e) providers of data processing services	
offering such services to customers in the	
Union.	
3. Union law on the protection of personal	
data, privacy and confidentiality of	
communications and integrity of terminal	

equipment shall apply to personal data		
processed in connection with the rights and		
obligations laid down in this Regulation. This		
Regulation shall not affect the applicability of		
Union law on the protection of personal data, in		<b>*</b>
particular Regulation (EU) 2016/679 and		
Directive 2002/58/EC, including the powers and		
competences of supervisory authorities. Insofar		
as the rights laid down in Chapter II of this		
Regulation are concerned, and where users are		
the data subjects of personal data subject to the		
rights and obligations under that Chapter, the		
provisions of this Regulation shall complement		
the right of data portability under Article 20 of		
Regulation (EU) 2016/679.		
4. This Regulation shall not affect Union	Th	his paragraph (or a new paragraph) should
and national legal acts providing for the sharing,	inc	clude also a provision that the Data Act should
access and use of data for the purpose of the	no	ot affect the Union and national legal acts on
prevention, investigation, detection or	pro	rotection of intellectual property rights (except

prosecution of criminal offences or the execution of criminal penalties, including Regulation (EU) 2021/784 of the European Parliament and of the Council<sup>1</sup> and the [eevidence proposals [COM(2018) 225 and 226] once adopted, and international cooperation in that area. This Regulation shall not affect the collection, sharing, access to and use of data under Directive (EU) 2015/849 of the European Parliament and of the Council on the prevention of the use of the financial system for the purposes of money laundering and terrorist financing and Regulation (EU) 2015/847 of the European Parliament and of the Council on information accompanying the transfer of funds. This Regulation shall not affect the competences of the Member States regarding activities concerning public security, defence, national

in cases referred to in Article 35 of the Data Act).

Definition of data includes among others sound, visual or audio-visual recordings. Such data could be copyright protected because the definition of data contains no limitation to machine generated data. According to the recital 17 it includes data recorded intentionally by the user. "Data generated by the use of a product" (Article 1, paragraph 1) could also mean e. g. when a camera is used, audio-visual recording is made and such recording could be audio-visual work protected by copyright (or similarly, it would apply for photographs when user would use camera for taking photographs).

Regulation (EU) 2021/784 of the European Parliament and of the Council of 29 April 2021 on addressing the dissemination of terrorist content online (OJ L 172, 17.5.2021, p. 79).

security, customs and tax administration and the		
health and safety of citizens in accordance with		
Union law.		
Article 2		<u></u>
Definitions		
For the purposes of this Regulation, the		
following definitions apply:		
(1) 'data' means any digital representation	'data' means any digital representation of acts,	From this definition (and Article 1, paragraph 1)
of acts, facts or information and any compilation	facts or information and any compilation of	it is not clear that the data refers only to data,
of such acts, facts or information, including in	such acts, facts or information, including in the	which is machine generated data. According to
the form of sound, visual or audio-visual	form of sound, visual or audio-visual recording;	the recital 17 it includes data recorded
recording;		intentionally by the user. This means that e. g.
		when using a camera, audio-visual recording is
		made and such recording could be audio-visual
		work protected by copyright. Or it could mean
		non-copyrighted data protected by sui generis
		right of the maker of the database. Information

	is usually based on data.
(2) 'product' means a tangible, movable	
item, including where incorporated in an	
immovable item, that obtains, generates or	
collects, data concerning its use or environment,	
and that is able to communicate data via a	
publicly available electronic communications	
service and whose primary function is not the	
storing and processing of data;	
(3) 'related service' means a digital service,	
including software, which is incorporated in or	
inter-connected with a product in such a way	
that its absence would prevent the product from	
performing one of its functions;	
(4) 'virtual assistants' means software that	
can process demands, tasks or questions	
including based on audio, written input, gestures	

or motions, and based on those demands, tasks		
or questions provides access their own and third		
party services or control their own and third		
party devices;		
(5) 'user' means a natural or legal person	'user' means a natural or legal person that owns,	This definition could also cover consumers,
that owns, rents or leases a product or receives a	rents or leases a product or receives a services	even though it was explained (at the workshops)
services;	with a legal basis;	that the consumers were excluded. In Recital 22
		it is stated that virtual assisstants play an
		increasing role in digitising consumer
		environements []. If Data Act is meant to
		cover industrial data only then consumers
		should be excluded. If it should cover
		consumers as well, there should be clear line if
		and/or how and to what extent Data Act affects
		consumer protection legislation.
		As the definition stands at the moment, it
		theoretically enables a situation, when a person
		lends a mobile phone to another. In this situation a

		question arises - who counts as a user in this situation? The legal owner still has legal basis in legal ownership while the "new user" has legal basis as a recipient of service. We think we should add to the definition that a user is the person who is an economic user of the product with a legal basis.
(6) 'data holder' means a legal or natural person who has the right or obligation, in accordance with this Regulation, applicable Union law or national legislation implementing Union law, or in the case of non-personal data and through control of the technical design of the product and related services, the ability, to make available certain data;	'data holder' means a legal person, including public sector bodies and international organisations, or a natural person who is not a data subject with respect to the specific data in question, which, in accordance with applicable Union or national law, has the right to grant access to or to share certain personal data or non-personal data;	We suggest additional reflection on a more clear definition of a term and all other roles related terms. Non-personal data could still be other legally protected data.  We suggest to use definition from DGA.
(7) 'data recipient' means a legal or natural person, acting for purposes which are related to that person's trade, business, craft or profession, other than the user of a product or related		

service, to whom the data holder makes data available, including a third party following a request by the user to the data holder or in accordance with a legal obligation under Union law or national legislation implementing Union law;		
(8) 'enterprise' means a natural or legal person which in relation to contracts and practices covered by this Regulation is acting for purposes which are related to that person's trade, business, craft or profession;		
(9) 'public sector body' means national, regional or local authorities of the Member States and bodies governed by public law of the Member States, or associations formed by one or more such authorities or one or more such bodies;	'public sector body' means the State, regional or local authorities, bodies governed by public law or associations formed by one or more such authorities or one or more such bodies governed by public law;	We suggest t use this definition from ODD. And also definition of 'bodies governed by public law.

(10) 'public emergency' means an exceptional situation negatively affecting the population of the Union, a Member State or part of it, with a risk of serious and lasting repercussions on living conditions or economic stability, or the substantial degradation of economic assets in the Union or the relevant Member State(s);	Very broadly defined, but it can have devastating consequences. It is not clerly specified under what conditions emergency exists? Who and by what procedure proclaims the state of emergency? How does the term relate to the institute of State of Emergency and State of War? What is allowed and what not when state of emergency is proclaimed? There is no need to define the duration of such a state? Etc.
(11) 'processing' means any operation or set of operations which is performed on data or on sets of data in electronic format, whether or not by automated means, such as collection, recording, organisation, structuring, storage, adaptation or alteration, retrieval, consultation, use, disclosure by transmission, dissemination or otherwise making available, alignment or combination, restriction, erasure or destruction;	
(12) 'data processing service' means a digital	

service other than an online content service as	
defined in Article 2(5) of Regulation (EU)	
2017/1128, provided to a customer, which	
enables on-demand administration and broad	
remote access to a scalable and elastic pool of	
shareable computing resources of a centralised,	
distributed or highly distributed nature;	
(13) 'service type' means a set of data	
processing services that share the same primary	
objective and basic data processing service	
model;	
(14) 'functional equivalence' means the	
maintenance of a minimum level of	
functionality in the environment of a new data	
processing service after the switching process,	
to such an extent that, in response to an input	
action by the user on core elements of the	
service, the destination service will deliver the	

same output at the same performance and with	
the same level of security, operational resilience	
and quality of service as the originating service	
at the time of termination of the contract;	
(15) 'open interoperability specifications'	
mean ICT technical specifications, as defined in	
Regulation (EU) No 1025/2012, which are	
performance oriented towards achieving	
interoperability between data processing	
services;	
(16) 'smart contract' means a computer	
program stored in an electronic ledger system	
wherein the outcome of the execution of the	
program is recorded on the electronic ledger;	
(17) 'electronic ledger' means an electronic	
ledger within the meaning of Article 3, point	

(53), of Regulation (EU) No 910/2014;	
(18) 'common specifications' means a	
document, other than a standard, containing	
technical solutions providing a means to comply	
with certain requirements and obligations	
established under this Regulation;	
(19) 'interoperability' means the ability of	
two or more data spaces or communication	
networks, systems, products, applications or	
components to exchange and use data in order to	
perform their functions;	
(20) 'harmonised standard' means a	
harmonised standard as defined in Article 2,	
point (1)(c), of Regulation (EU) No 1025/2012.	
CHAPTER II	
BUSINESS TO CONSUMER AND	

BUSINESS TO BUSINESS DATA SHARING	
Article 3	
Obligation to make data generated by the use of	
products or related services accessible	
1. Products shall be designed and	
manufactured, and related services shall be	
provided, in such a manner that data generated	
by their use are, by default, easily, securely and,	
where relevant and appropriate, directly	
accessible to the user.	
2. Before concluding a contract for the	
purchase, rent or lease of a product or a related	
service, at least the following information shall	
be provided to the user, in a clear and	
comprehensible format:	
(a) the nature and volume of the data likely	

to be generated by the use of the product or	
related service;	
(b) whether the data is likely to be generated	
continuously and in real-time;	
(c) how the user may access those data;	
(d) whether the manufacturer supplying the	
product or the service provider providing the	
related service intends to use the data itself or	
allow a third party to use the data and, if so, the	
purposes for which those data will be used;	
(e) whether the seller, renter or lessor is the	
data holder and, if not, the identity of the data	
holder, such as its trading name and the	
geographical address at which it is established;	
(f) the means of communication which	

enable the user to contact the data holder	
quickly and communicate with that data holder	
efficiently;	
(g) how the user may request that the data	C*//
are shared with a third-party;	
(h) the user's right to lodge a complaint	
alleging a violation of the provisions of this	
Chapter with the competent authority referred to	
in Article 31.	
Article 4	The user shall not use the obtained data
The right of users to access and use data	pursuant to a request referred to in paragraph 1
generated by the use of products or related	to develop product or obtain information that
services	can jeopardise public or national security.
1. Where data cannot be directly accessed	
by the user from the product, the data holder	
shall make available to the user the data	

generated by its use of a product or related service without undue delay, free of charge and, where applicable, continuously and in real-time. This shall be done on the basis of a simple request through electronic means where technically feasible.	
2. The data holder shall not require the user to provide any information beyond what is necessary to verify the quality as a user pursuant to paragraph 1. The data holder shall not keep any information on the user's access to the data requested beyond what is necessary for the sound execution of the user's access request and for the security and the maintenance of the data infrastructure.	
3. Trade secrets shall only be disclosed provided that all specific necessary measures are taken to preserve the confidentiality of trade	

secrets in particular with respect to third parties.	
The data holder and the user can agree measures	
to preserve the confidentiality of the shared	
data, in particular in relation to third parties.	
4. The user shall not use the data obtained	
pursuant to a request referred to in paragraph 1	
to develop a product that competes with the	
product from which the data originate.	
5. Where the user is not a data subject, any	
personal data generated by the use of a product	
or related service shall only be made available	
by the data holder to the user where there is a	
valid legal basis under Article 6(1) of	
Regulation (EU) 2016/679 and, where relevant,	
the conditions of Article 9 of Regulation (EU)	
2016/679 are fulfilled.	
6. The data holder shall only use any non-	The prohibition of use of data should not cover

personal data generated by the use of a product	only prohibition to derive insights about
or related service on the basis of a contractual	economic situation, assests and production
agreement with the user. The data holder shall	methods of or use by the user (that could
not use such data generated by the use of the	undermine commercial position of the user), it
product or related service to derive insights	should include prohibition of use of data for the
about the economic situation, assets and	profiling of natural persons.
production methods of or the use by the user	
that could undermine the commercial position of	
the user in the markets in which the user is	
active.	
Article 5	
Right to share data with third parties	
1. Upon request by a user, or by a party	
acting on behalf of a user, the data holder shall	
make available the data generated by the use of	
a product or related service to a third party,	
without undue delay, free of charge to the user,	
of the same quality as is available to the data	

holder and, where applicable, continuously and	
in real-time.	
2. Any undertaking providing core	
platform services for which one or more of such	$\mathcal{O}$
services have been designated as a gatekeeper,	
pursuant to Article [] of [Regulation XXX on	
contestable and fair markets in the digital sector	
(Digital Markets Act) <sup>2</sup> ], shall not be an eligible	
third party under this Article and therefore shall	
not:	
(a) solicit or commercially incentivise a user	
in any manner, including by providing monetary	
or any other compensation, to make data	
available to one of its services that the user has	
obtained pursuant to a request under Article	
4(1);	

OJ [...].

(b) solicit or commercially incentivise a user	
to request the data holder to make data available	
to one of its services pursuant to paragraph 1 of	
this Article;	
	C*//
(c) receive data from a user that the user has	
obtained pursuant to a request under Article	
4(1).	
3. The user or third party shall not be	
required to provide any information beyond	
what is necessary to verify the quality as user or	
as third party pursuant to paragraph 1. The data	
holder shall not keep any information on the	
third party's access to the data requested beyond	
what is necessary for the sound execution of the	
third party's access request and for the security	
and the maintenance of the data infrastructure.	
4. The third party shall not deploy coercive	

means or abuse evident gaps in the technical	
infrastructure of the data holder designed to	
protect the data in order to obtain access to data.	
5. The data holder shall not use any non-	C*//
personal data generated by the use of the	
product or related service to derive insights	
about the economic situation, assets and	
production methods of or use by the third party	
that could undermine the commercial position of	
the third party on the markets in which the third	
party is active, unless the third party has	
consented to such use and has the technical	
possibility to withdraw that consent at any time.	
6. Where the user is not a data subject, any	
personal data generated by the use of a product	
or related service shall only be made available	
where there is a valid legal basis under Article	
6(1) of Regulation (EU) 2016/679 and where	

relevant, the conditions of Article 9 of	
Regulation (EU) 2016/679 are fulfilled.	
7. Any failure on the part of the data holder	
and the third party to agree on arrangements for	
transmitting the data shall not hinder, prevent or	
interfere with the exercise of the rights of the	
data subject under Regulation (EU) 2016/679	
and, in particular, with the right to data	
portability under Article 20 of that Regulation.	
8. Trade secrets shall only be disclosed to	
third parties to the extent that they are strictly	
necessary to fulfil the purpose agreed between	
the user and the third party and all specific	
necessary measures agreed between the data	
holder and the third party are taken by the third	
party to preserve the confidentiality of the trade	
secret. In such a case, the nature of the data as	
trade secrets and the measures for preserving the	

confidentiality shall be specified in the	
agreement between the data holder and the third	
party.	
9. The right referred to in paragraph 1 shall	C.//
not adversely affect data protection rights of	
others.	
Article 6	The user shall not use the obtained data
Obligations of third parties receiving data at the	pursuant to a request referred to in paragraph 1
request of the user	to develop product or obtain information that
request of the user	can jeopardise public or national security.
1. A third party shall process the data made	
available to it pursuant to Article 5 only for the	
purposes and under the conditions agreed with	
the user, and subject to the rights of the data	
subject insofar as personal data are concerned,	
and shall delete the data when they are no	
longer necessary for the agreed purpose.	

2. The third party shall not:	
(a) coerce, deceive or manipulate the user in	
any way, by subverting or impairing the	
autonomy, decision-making or choices of the	
user, including by means of a digital interface	
with the user;	
(b) use the data it receives for the profiling	
of natural persons within the meaning of Article	
4(4) of Regulation (EU) 2016/679, unless it is	
necessary to provide the service requested by	
the user;	
(c) make the data available it receives to	
another third party, in raw, aggregated or	
derived form, unless this is necessary to provide	
the service requested by the user;	

(d) make the data available it receives to an	
undertaking providing core platform services for	
which one or more of such services have been	
designated as a gatekeeper pursuant to Article	
[] of [Regulation on contestable and fair	C1 »
markets in the digital sector (Digital Markets	
Act)];	
(e) use the data it receives to develop a	
product that competes with the product from	
which the accessed data originate or share the	
data with another third party for that purpose;	
(f) prevent the user, including through	
contractual commitments, from making the data	
it receives available to other parties.	
Article 7	
Scope of business to consumer and business to	
business data sharing obligations	

1. The obligations of this Chapter shall not	
apply to data generated by the use of products	
manufactured or related services provided by	
enterprises that qualify as micro or small	C1 »
enterprises, as defined in Article 2 of the Annex	
to Recommendation 2003/361/EC, provided	
those enterprises do not have partner enterprises	
or linked enterprises as defined in Article 3 of	
the Annex to Recommendation 2003/361/EC	
which do not qualify as a micro or small	
enterprise.	
2. Where this Regulation refers to products	
or related services, such reference shall also be	
understood to include virtual assistants, insofar	
as they are used to access or control a product or	
related service.	
CHAPTER III	

OBLIGATIONS FOR DATA HOLDERS	
LEGALLY OBLIGED TO MAKE DATA	
AVAILABLE	
Article 8	
Conditions under which data holders make data	
available to data recipients	
1. Where a data holder is obliged to make	
data available to a data recipient under Article 5	
or under other Union law or national legislation	
implementing Union law, it shall do so under	
fair, reasonable and non-discriminatory terms	
and in a transparent manner in accordance with	
the provisions of this Chapter and Chapter IV.	
2. A data holder shall agree with a data	
recipient the terms for making the data	
available. A contractual term concerning the	
access to and use of the data or the liability and	

remedies for the breach or the termination of	
data related obligations shall not be binding if it	
fulfils the conditions of Article 13 or if it	
excludes the application of, derogates from or	
varies the effect of the user's rights under	C* >>
Chapter II.	
3. A data holder shall not discriminate	
between comparable categories of data	
recipients, including partner enterprises or	
linked enterprises, as defined in Article 3 of the	
Annex to Recommendation 2003/361/EC, of the	
data holder, when making data available. Where	
a data recipient considers the conditions under	
which data has been made available to it to be	
discriminatory, it shall be for the data holder to	
demonstrate that there has been no	
discrimination.	
4. A data holder shall not make data	

available to a data recipient on an exclusive basis unless requested by the user under Chapter II.	
11.	
5. Data holders and data recipients shall not	Which "other applicable Union law or national
be required to provide any information beyond	legislation implementing Union law" is meant
what is necessary to verify compliance with the	here (Digital Governance Act, Digital Services
contractual terms agreed for making data	Act, Digital Markets Act, Artificial Intelligence
available or their obligations under this	Act or any other)? Any obligation under other
Regulation or other applicable Union law or	applicable Union law or national legislation
national legislation implementing Union law.	implementing Union law should be excluded
	from this provision (as it should be covered by
	that legislation itself).
6. Unless otherwise provided by Union	
law, including Article 6 of this Regulation, or by	
national legislation implementing Union law, an	
obligation to make data available to a data	
recipient shall not oblige the disclosure of trade	
secrets within the meaning of Directive (EU)	

2016/943.	
Article 9	Can it be clarified in which actual case scenarios
Compensation for making data available	the data holder will be entitled to a payment for
	the transmission of data (especially under
	Chapter V)?
	Could user also be entitled to compensation?
1. Any compensation agreed between a	
data holder and a data recipient for making data	
available shall be reasonable.	
2. Where the data recipient is a micro,	
small or medium enterprise, as defined in	
Article 2 of the Annex to Recommendation	
2003/361/EC, any compensation agreed shall	
not exceed the costs directly related to making	
the data available to the data recipient and	
which are attributable to the request. Article	
8(3) shall apply accordingly.	

3. This Article shall not preclude other	
Union law or national legislation implementing	
Union law from excluding compensation for	
making data available or providing for lower	
compensation.	
4. The data holder shall provide the data	
recipient with information setting out the basis	
for the calculation of the compensation in	
sufficient detail so that the data recipient can	
verify that the requirements of paragraph 1 and,	
where applicable, paragraph 2 are met.	
Article 10	
Dispute settlement	
1. Data holders and data recipients shall	
have access to dispute settlement bodies,	
certified in accordance with paragraph 2 of this	

Article, to settle disputes in relation to the	
determination of fair, reasonable and non-	
discriminatory terms for and the transparent	
manner of making data available in accordance	
with Articles 8 and 9.	
2. The Member State where the dispute	
settlement body is established shall, at the	
request of that body, certify the body, where the	
body has demonstrated that it meets all of the	
following conditions:	
(a) it is impartial and independent, and it	
will issue its decisions in accordance with clear	
and fair rules of procedure;	
(b) it has the necessary expertise in relation	
to the determination of fair, reasonable and non-	
discriminatory terms for and the transparent	
manner of making data available, allowing the	

1. 1. 4	
body to effectively determine those terms;	
(c) it is easily accessible through electronic	
communication technology;	
(d) it is capable of issuing its decisions in a	Name of the second seco
swift, efficient and cost-effective manner and in	
at least one official language of the Union.	
If no dispute settlement body is certified in a	
Member State by [date of application of the	
Regulation], that Member State shall establish	
and certify a dispute settlement body that fulfils	
the conditions set out in points (a) to (d) of this	
paragraph.	
3. Member States shall notify to the	
Commission the dispute settlement bodies	
certified in accordance with paragraph 2. The	
Commission shall publish a list of those bodies	

on a dedicated website and keep it updated.	
4. Dispute settlement bodies shall make the	
fees, or the mechanisms used to determine the	
fees, known to the parties concerned before	
those parties request a decision.	
5. Dispute settlement bodies shall refuse to	This provision covers also the cross-border
deal with a request to resolve a dispute that has	aspect (if dispute has been brought before
already been brought before another dispute	dispute settlement body in another Member
settlement body or before a court or a tribunal of	State)? What if there are several disputes in
a Member State.	different Member States with data holders and
	data recipients from different Member States)?
	Can users also use this dispute settlement body?
6. Dispute settlement bodies shall grant the	
parties the possibility, within a reasonable	
period of time, to express their point of view on	
matters those parties have brought before those	
bodies. In that context, dispute settlement bodies	

shall provide those parties with the submissions	
of the other party and any statements made by	
experts. Those bodies shall grant the parties the	
possibility to comment on those submissions	
and statements.	
7. Dispute settlement bodies shall issue	
their decision on matters referred to them no	
later than 90 days after the request for a decision	
has been made. Those decisions shall be in	
writing or on a durable medium and shall be	
supported by a statement of reasons supporting	
the decision.	
8. The decision of the dispute settlement	
body shall only be binding on the parties if the	
parties have explicitly consented to its binding	
nature prior to the start of the dispute settlement	
proceedings.	

9. This Article does not affect the right of	
the parties to seek an effective remedy before a	
court or tribunal of a Member State.	
Article 11	C*//
Technical protection measures and provisions	
on unauthorised use or disclosure of data	
1. The data holder may apply appropriate	
technical protection measures, including smart	
contracts, to prevent unauthorised access to the	
data and to ensure compliance with Articles 5,	
6, 9 and 10, as well as with the agreed	
contractual terms for making data available.	
Such technical protection measures shall not be	
used as a means to hinder the user's right to	
effectively provide data to third parties pursuant	
to Article 5 or any right of a third party under	
Union law or national legislation implementing	
Union law as referred to in Article 8(1).	

2. A data recipient that has, for the	
purposes of obtaining data, provided inaccurate	
or false information to the data holder, deployed	
deceptive or coercive means or abused evident	C1 »
gaps in the technical infrastructure of the data	
holder designed to protect the data, has used the	
data made available for unauthorised purposes	
or has disclosed those data to another party	
without the data holder's authorisation, shall	
without undue delay, unless the data holder or	
the user instruct otherwise:	
(a) destroy the data made available by the	
data holder and any copies thereof;	
(b) end the production, offering, placing on	
the market or use of goods, derivative data or	
services produced on the basis of knowledge	
obtained through such data, or the importation,	

export or storage of infringing goods for those	
purposes, and destroy any infringing goods.	
3. Paragraph 2, point (b), shall not apply in	
either of the following cases:	
(a) use of the data has not caused significant	
harm to the data holder;	
(b) it would be disproportionate in light of	
the interests of the data holder.	
Article 12	
Scope of obligations for data holders legally	
obliged to make data available	
1. This Chapter shall apply where a data	
holder is obliged under Article 5, or under	
Union law or national legislation implementing	
Union law, to make data available to a data	

recipient.	
2. Any contractual term in a data sharing	
agreement which, to the detriment of one party,	
or, where applicable, to the detriment of the	
user, excludes the application of this Chapter,	
derogates from it, or varies its effect, shall not	
be binding on that party.	
3. This Chapter shall only apply in relation	
to obligations to make data available under	
Union law or national legislation implementing	
Union law, which enter into force after [date of	
application of the Regulation].	
CHAPTER IV	
UNFAIR TERMS RELATED TO DATA	
ACCESS AND USE BETWEEN	
ENTERPRISES	

Article 13	There should be also a similar provision
Unfair contractual terms unilaterally imposed on	regarding unfair contracutal terms unilaterally
a micro, small or medium-sized enterprise	imposed on users.
1. A contractual term, concerning the	C.//
access to and use of data or the liability and	
remedies for the breach or the termination of	
data related obligations which has been	
unilaterally imposed by an enterprise on a	
micro, small or medium-sized enterprise as	
defined in Article 2 of the Annex to	
Recommendation 2003/361/EC shall not be	
binding on the latter enterprise if it is unfair.	
2. A contractual term is unfair if it is of	
such a nature that its use grossly deviates from	
good commercial practice in data access and	
use, contrary to good faith and fair dealing.	
3. A contractual term is unfair for the	

purposes of this Article if its object or effect is	
to:	
(a) exclude or limit the liability of the party	
that unilaterally imposed the term for intentional	
acts or gross negligence;	
(b) exclude the remedies available to the	
party upon whom the term has been unilaterally	
imposed in case of non-performance of	
contractual obligations or the liability of the	
party that unilaterally imposed the term in case	
of breach of those obligations;	
(c) give the party that unilaterally imposed	
the term the exclusive right to determine	
whether the data supplied are in conformity with	
the contract or to interpret any term of the	
contract.	

4. A contractual term is presumed unfair	
for the purposes of this Article if its object or	
effect is to:	
(a) inappropriately limit the remedies in	
case of non-performance of contractual	
obligations or the liability in case of breach of	
those obligations;	
(b) allow the party that unilaterally imposed	
the term to access and use data of the other	
contracting party in a manner that is	
significantly detrimental to the legitimate	
interests of the other contracting party;	
(c) prevent the party upon whom the term	
has been unilaterally imposed from using the	
data contributed or generated by that party	
during the period of the contract, or to limit the	
use of such data to the extent that that party is	

not entitled to use, capture, access or control	
such data or exploit the value of such data in a	
proportionate manner;	
(d) prevent the party upon whom the term	G*//
has been unilaterally imposed from obtaining a	
copy of the data contributed or generated by that	
party during the period of the contract or within	
a reasonable period after the termination	
thereof;	
(e) enable the party that unilaterally	
imposed the term to terminate the contract with	
an unreasonably short notice, taking into	
consideration the reasonable possibilities of the	
other contracting party to switch to an	
alternative and comparable service and the	
financial detriment caused by such termination,	
except where there are serious grounds for	
doing so.	

5. A contractual term shall be considered to	
be unilaterally imposed within the meaning of	
this Article if it has been supplied by one	
contracting party and the other contracting party	
has not been able to influence its content despite	
an attempt to negotiate it. The contracting party	
that supplied a contractual term bears the burden	
of proving that that term has not been	
unilaterally imposed.	
6. Where the unfair contractual term is	
severable from the remaining terms of the	
contract, those remaining terms shall remain	
binding.	
7. This Article does not apply to	
contractual terms defining the main subject	
matter of the contract or to contractual terms	
determining the price to be paid.	

8. The parties to a contract covered by	
paragraph 1 may not exclude the application of	
this Article, derogate from it, or vary its effects.	
CHAPTER V	What is the relationship between this Chapter V
MAKING DATA AVAILABLE TO PUBLIC	and Article 9 of the Database Directive (in our
SECTOR BODIES AND UNION	view, the provisions of Chapter V restrict the sui
INSTITUTIONS, AGENCIES OR BODIES	generis right of database makers and this
BASED ON EXCEPTIONAL NEED	Chapter V consequently interferes with Article 9
	of the Database Directive)? We understand that
	data collected by the sensors of a product are
	not considered to be protected under sui generis
	right of the maker of a database, but due to the
	definition of data and the scope of this Data Act
	(see Article 1), some databases protected by sui
	generis right could, in our understanding, fall
	within the scope of this Data Act.
	Exceptional need is never defined. It just seems

Article 14 Obligation to make data available based on	to exist? We propose it should be defined more narrowly.
exceptional need	
1. Upon request, a data holder shall make data available to a public sector body or to a Union institution, agency or body demonstrating an exceptional need to use the data requested.	
2. This Chapter shall not apply to small and micro enterprises as defined in Article 2 of the Annex to Recommendation 2003/361/EC.	
Article 15 Exceptional need to use data	
An exceptional need to use data within the	Exeptional needs should be defined narrowly.

meaning of this Chapter shall be deemed to exist	These conditions are set as very wide and
in any of the following circumstances:	undetermined alternatives (especially point (c)).
(a) where the data requested is necessary to	Who determines what is public emergency?
respond to a public emergency;	How does this provision apply if public
	emergency is declared in one Member State but
	not in other Member State(s)?
	The term must be defined very conservatively and restrictive with very clear procedure established by law. In existing state the chapter is huge erosion of the rule of law.
(b) where the data request is limited in time	
and scope and necessary to prevent a public	
emergency or to assist the recovery from a	
public emergency;	
(c) where the lack of available data prevents	Who defines when "lack of available data"

the public sector body or Union institution,	occurs?
agency or body from fulfilling a specific task in	Which "specific tasks in the public interest" are
the public interest that has been explicitly	covered and who decides which specific task in
provided by law; and	the public interest is covered by this provision?
	Any and all specific tasks in public interest
	should not be considered as exceptional need.
	If a special task in the public interest is
	explicitly provided by law, then also the
	obligation to provide available data should be
	determined in that same law.
	Exceptional need is not defined or at least
	somehow framed. We jump from public
	emergency to fulfilling a task in public interest,
	which are two totally different things and
	aspects. Recital 58 gives us a glimpse in very
	non urgent situations for such a harsh possible
	action.
(1) the public sector body or Union	Who determines that "existing obligation to

institution, agency or body has been unable to obtain such data by alternative means, including by purchasing the data on the market at market rates or by relying on existing obligations to	make data available" is not enough and that this provision could override the existing legislation?
make data available, and the adoption of new legislative measures cannot ensure the timely	
availability of the data; or	
(2) obtaining the data in line with the procedure laid down in this Chapter would substantively reduce the administrative burden	This could mean overriding the existing legislation (administrative burden should be determined in existing legislation). Who would decide on this?
for data holders or other enterprises.  Article 16	decide on this?
Relationship with other obligations to make data available to public sector bodies and Union institutions, agencies and bodies	
This Chapter shall not affect obligations laid down in Union or national law for the	Could "fulfilling a specific task in the public interest" (from Article 15, point (c)) also be one

purposes of reporting, complying with	of the obligations determined in Article 16(1)?
information requests or demonstrating or	
verifying compliance with legal obligations.	
2. The rights from this Chapter shall not be	
exercised by public sector bodies and Union	
institutions, agencies and bodies in order to	
carry out activities for the prevention,	
investigation, detection or prosecution of	
criminal or administrative offences or the	
execution of criminal penalties, or for customs	
or taxation administration. This Chapter does	
not affect the applicable Union and national law	
on the prevention, investigation, detection or	
prosecution of criminal or administrative	
offences or the execution of criminal or	
administrative penalties, or for customs or	
taxation administration.	
Article 17	It is not specified, who declares an exceptional

Requests for data to be made available	need? Is this ment government declares
	exceptional need or single public sector body,
	e.g. one ministry?
1. Where requesting data pursuant to	C*//
Article 14(1), a public sector body or a Union	
institution, agency or body shall:	
(a) specify what data are required;	
(b) demonstrate the exceptional need for	Broad definition of a term gives way for
which the data are requested;	arbitrary and nondemocratic decisions.
	Economic stability and substantial degradation
	of economic assets can be many things (not to
	get to climate conditions, where we obviously
	failed). According to our way of life it is very
	possible they will become ordinary parts of our
	lives.
(c) explain the purpose of the request, the	We suggest to use similar mechanism as GDPR

intended use of the data requested, and the	Data protection impact assessment.
duration of that use;	
(d) state the legal basis for requesting the	Does this mean, a special law should be enacted
data;	which would define the conditions, procedures
	and accountability of declaring public
	emergency and exceptional need?
(e) specify the deadline by which the data	
are to be made available or within which the	
data holder may request the public sector body,	
Union institution, agency or body to modify or	
withdraw the request.	
2. A request for data made pursuant to	
paragraph 1 of this Article shall:	
(a) be expressed in clear, concise and plain	
language understandable to the data holder;	

(b) be proportionate to the exceptional need,	
in terms of the granularity and volume of the	
data requested and frequency of access of the	
data requested;	
(c) respect the legitimate aims of the data	We would kindly ask for clarification, in which
holder, taking into account the protection of	actual case scenarios would the data holder be
trade secrets and the cost and effort required to	entitled to a payment for the transmission of
make the data available;	data (especially under Chapter V)?
	In case a public sector body would be aware that
	the mere publication of its request for data to be
	available would lead to the breach of intellectual
	property rights or disclosure of trade secrets,
	would it then in such situation still have to
	publish such request for data to be available?
(d) concern, insofar as possible, non-	
personal data;	
(e) inform the data holder of the penalties	

that shall be imposed pursuant to Article 33 by a competent authority referred to in Article 31 in the event of non-compliance with the request;  (f) be made publicly available online	
without undue delay.	
3. A public sector body or a Union	Data Governance Act should also be listed here.
institution, agency or body shall not make data	
obtained pursuant to this Chapter available for	
reuse within the meaning of Directive (EU)	
2019/1024. Directive (EU) 2019/1024 shall not	
apply to the data held by public sector bodies	
obtained pursuant to this Chapter.	
4. Paragraph 3 does not preclude a public	In what relationship is this provision regarding
sector body or a Union institution, agency or	the wording "to make the data available to a
body to exchange data obtained pursuant to this	third party in cases where it has outsourced, by
Chapter with another public sector body, Union	means of a publicly available agreement,
institution, agency or body, in view of	technical inspections or other functions to this

completing the tasks in Article 15 or to make	third party" in relations to the provisions of
the data available to a third party in cases where	Article 16 (e.g. verifying compliance with legal
it has outsourced, by means of a publicly	obligations or prevention, investigation,
available agreement, technical inspections or	detection and prosecution of administrative
other functions to this third party. The	offences, etc.)?
obligations on public sector bodies, Union	
institutions, agencies or bodies pursuant to	
Article 19 apply.	
Where a public sector body or a Union	
institution, agency or body transmits or makes	
data available under this paragraph, it shall	
notify the data holder from whom the data was	
received.	
Article 18	
Compliance with requests for data	
A data holder receiving a request for	
access to data under this Chapter shall make the	

data available to the requesting public sector		
body or a Union institution, agency or body		
without undue delay.		
2. Without prejudice to specific needs		~
regarding the availability of data defined in		
sectoral legislation, the data holder may decline		
or seek the modification of the request within 5		
working days following the receipt of a request		
for the data necessary to respond to a public		
emergency and within 15 working days in other		
cases of exceptional need, on either of the		
following grounds:		
(a) the data is unavailable;		
(b) the request does not meet the conditions		
laid down in Article 17(1) and (2).		
3. In case of a request for data necessary to		

respond to a public emergency, the data holder	
may also decline or seek modification of the	
request if the data holder already provided the	
requested data in response to previously	
submitted request for the same purpose by	C <sup>1</sup> »
another public sector body or Union institution	
agency or body and the data holder has not been	
notified of the destruction of the data pursuant	
to Article 19(1), point (c).	
4. If the data holder decides to decline the	
request or to seek its modification in accordance	
with paragraph 3, it shall indicate the identity of	
the public sector body or Union institution	
agency or body that previously submitted a	
request for the same purpose.	
5. Where compliance with the request to	
make data available to a public sector body or a	
Union institution, agency or body requires the	

disclosure of personal data, the data holder shall	
take reasonable efforts to pseudonymise the	
data, insofar as the request can be fulfilled with	
pseudonymised data.	
6. Where the public sector body or the	
Union institution, agency or body wishes to	
challenge a data holder's refusal to provide the	
data requested, or to seek modification of the	
request, or where the data holder wishes to	
challenge the request, the matter shall be	
brought to the competent authority referred to in	
Article 31.	
Article 19	
Obligations of public sector bodies and Union	
institutions, agencies and bodies	
1. A public sector body or a Union	
institution, agency or body having received data	

pursuant to a request made under Article 14	
shall:	
(a) not use the data in a manner	
incompatible with the purpose for which they	
were requested;	
(b) implement, insofar as the processing of	
personal data is necessary, technical and	
organisational measures that safeguard the	
rights and freedoms of data subjects;	
(c) destroy the data as soon as they are no	
longer necessary for the stated purpose and	
inform the data holder that the data have been	
destroyed.	
2. Disclosure of trade secrets or alleged	
trade secrets to a public sector body or to a	
Union institution, agency or body shall only be	

required to the extent that it is strictly necessary	
to achieve the purpose of the request. In such a	
case, the public sector body or the Union	
institution, agency or body shall take	
appropriate measures to preserve the	
confidentiality of those trade secrets.	
Article 20	
Compensation in cases of exceptional need	
1. Data made available to respond to a	
public emergency pursuant to Article 15, point	
(a), shall be provided free of charge.	
2. Where the data holder claims	
compensation for making data available in	
compliance with a request made pursuant to	
Article 15, points (b) or (c), such compensation	
shall not exceed the technical and organisational	
costs incurred to comply with the request	

including, where necessary, the costs of	
anonymisation and of technical adaptation, plus	
a reasonable margin. Upon request of the public	
sector body or the Union institution, agency or	
body requesting the data, the data holder shall	C1 »
provide information on the basis for the	
calculation of the costs and the reasonable	
margin.	
Article 21	
Contribution of research organisations or	
statistical bodies in the context of exceptional	
needs	
1. A public sector body or a Union	
institution, agency or body shall be entitled to	
share data received under this Chapter with	
individuals or organisations in view of carrying	
out scientific research or analytics compatible	
with the purpose for which the data was	

requested, or to national statistical institutes and	
Eurostat for the compilation of official statistics.	
2. Individuals or organisations receiving	
the data pursuant to paragraph 1 shall act on a	
not-for-profit basis or in the context of a public-	
interest mission recognised in Union or Member	
State law. They shall not include organisations	
upon which commercial undertakings have a	
decisive influence or which could result in	
preferential access to the results of the research.	
3. Individuals or organisations receiving	
the data pursuant to paragraph 1 shall comply	
with the provisions of Article 17(3) and Article	
19.	
4. Where a public sector body or a Union	
institution, agency or body transmits or makes	
data available under paragraph 1, it shall notify	

the data holder from whom the data was	
received.	
Article 22	
Mutual assistance and cross-border cooperation	
1. Public sector bodies and Union	
institutions, agencies and bodies shall cooperate	
and assist one another, to implement this	
Chapter in a consistent manner.	
2. Any data exchanged in the context of	
assistance requested and provided pursuant to	
paragraph 1 shall not be used in a manner	
incompatible with the purpose for which they	
were requested.	
3. Where a public sector body intends to	
request data from a data holder established in	
another Member State, it shall first notify the	

competent authority of that Member State as	
referred to in Article 31, of that intention. This	
requirement shall also apply to requests by	
Union institutions, agencies and bodies.	
4. After having been notified in accordance	
with paragraph 3, the relevant competent	
authority shall advise the requesting public	
sector body of the need, if any, to cooperate	
with public sector bodies of the Member State in	
which the data holder is established, with the	
aim of reducing the administrative burden on	
the data holder in complying with the request.	
The requesting public sector body shall take the	
advice of the relevant competent authority into	
account.	
CHAPTER VI	
SWITCHING BETWEEN DATA	

PROCESSING SERVICES	
Article 23	
Removing obstacles to effective switching	
between providers of data processing services	
1. Providers of a data processing service	
shall take the measures provided for in Articles	
24, 25 and 26 to ensure that customers of their	
service can switch to another data processing	
service, covering the same service type, which	
is provided by a different service provider. In	
particular, providers of data processing service	
shall remove commercial, technical, contractual	
and organisational obstacles, which inhibit	
customers from:	
(a) terminating, after a maximum notice	
period of 30 calendar days, the contractual	
agreement of the service;	

(b) concluding new contractual agreements	
with a different provider of data processing	
services covering the same service type;	
(c) porting its data, applications and other	
digital assets to another provider of data	
processing services;	
(d) maintaining functional equivalence of	
the service in the IT-environment of the	
different provider or providers of data	
processing services covering the same service	
type, in accordance with Article 26.	
2. Paragraph 1 shall only apply to obstacles	
that are related to the services, contractual	
agreements or commercial practices provided by	
the original provider.	

Article 24	
Contractual terms concerning switching	
between providers of data processing services	
1. The rights of the customer and the	
obligations of the provider of a data processing	
service in relation to switching between	
providers of such services shall be clearly set	
out in a written contract. Without prejudice to	
Directive (EU) 2019/770, that contract shall	
include at least the following:	
(a) clauses allowing the customer, upon	
request, to switch to a data processing service	
offered by another provider of data processing	
service or to port all data, applications and	
digital assets generated directly or indirectly by	
the customer to an on-premise system, in	
particular the establishment of a mandatory	
maximum transition period of 30 calendar days,	

during which the data processing service	
provider shall:	
(1) assist and, where technically feasible,	
complete the switching process;	
(2) ensure full continuity in the provision of	
the respective functions or services.	
(b) an exhaustive specification of all data	
and application categories exportable during the	
switching process, including, at minimum, all	
data imported by the customer at the inception	
of the service agreement and all data and	
metadata created by the customer and by the use	
of the service during the period the service was	
provided, including, but not limited to,	
configuration parameters, security settings,	
access rights and access logs to the service;	

(c) a minimum period for data retrieval of at	
least 30 calendar days, starting after the	
termination of the transition period that was	
agreed between the customer and the service	
provider, in accordance with paragraph 1, point	* >
(a) and paragraph 2.	
2. Where the mandatory transition period	
as defined in paragraph 1, points (a) and (c) of	
this Article is technically unfeasible, the	
provider of data processing services shall notify	
the customer within 7 working days after the	
switching request has been made, duly	
motivating the technical unfeasibility with a	
detailed report and indicating an alternative	
transition period, which may not exceed 6	
months. In accordance with paragraph 1 of this	
Article, full service continuity shall be ensured	
throughout the alternative transition period	
against reduced charges, referred to in Article	

25(2).	
25(2).	
Article 25	
Gradual withdrawal of switching charges	
1. From [date X+3yrs] onwards, providers	
of data processing services shall not impose any	
charges on the customer for the switching	
process.	
2. From [date X, the date of entry into	
force of the Data Act] until [date X+3yrs],	
providers of data processing services may	
impose reduced charges on the customer for the	
switching process.	
switching process.	
3. The charges referred to in paragraph 2	
shall not exceed the costs incurred by the	
provider of data processing services that are	
directly linked to the switching process	

concerned.		
4. The Commission is empowered to adopt		
delegated acts in accordance with Article 38 to		
supplement this Regulation in order to introduce	(2)	
a monitoring mechanism for the Commission to		
monitor switching charges imposed by data		
processing service providers on the market to		
ensure that the withdrawal of switching charges		
as described in paragraph 1 of this Article will		
be attained in accordance with the deadline		
provided in the same paragraph.		
Article 26		
Technical aspects of switching		
1. Providers of data processing services		
that concern scalable and elastic computing		
resources limited to infrastructural elements		
such as servers, networks and the virtual		

resources necessary for operating the	
infrastructure, but that do not provide access to	
the operating services, software and applications	
that are stored, otherwise processed, or deployed	
on those infrastructural elements, shall ensure	C1 »
that the customer, after switching to a service	
covering the same service type offered by a	
different provider of data processing services,	
enjoys functional equivalence in the use of the	
new service.	
2. For data processing services other than	
those covered by paragraph 1, providers of data	
processing services shall make open interfaces	
publicly available and free of charge.	
3. For data processing services other than	
those covered by paragraph 1, providers of data	
processing services shall ensure compatibility	
with open interoperability specifications or	

European standards for interoperability that are	
identified in accordance with Article 29(5) of	
this Regulation.	
4. Where the open interoperability	
specifications or European standards referred to	
in paragraph 3 do not exist for the service type	
concerned, the provider of data processing	
services shall, at the request of the customer,	
export all data generated or co-generated,	
including the relevant data formats and data	
structures, in a structured, commonly used and	
machine-readable format.	
CHAPTER VII	
INTERNATIONAL CONTEXTS NON-	
PERSONAL DATA SAFEGUARDS	
Article 27	
International access and transfer	

1. Providers of data processing services	
shall take all reasonable technical, legal and	
organisational measures, including contractual	
arrangements, in order to prevent international	C1 >>
transfer or governmental access to non-personal	
data held in the Union where such transfer or	
access would create a conflict with Union law or	
the national law of the relevant Member State,	
without prejudice to paragraph 2 or 3.	
2. Any decision or judgment of a court or	
tribunal and any decision of an administrative	
authority of a third country requiring a provider	
of data processing services to transfer from or	
give access to non-personal data within the	
scope of this Regulation held in the Union may	
only be recognised or enforceable in any	
manner if based on an international agreement,	
such as a mutual legal assistance treaty, in force	

between the requesting third country and the	
Union or any such agreement between the	
requesting third country and a Member State.	
3. In the absence of such an international	
agreement, where a provider of data processing	
services is the addressee of a decision of a court	
or a tribunal or a decision of an administrative	
authority of a third country to transfer from or	
give access to non-personal data within the	
scope of this Regulation held in the Union and	
compliance with such a decision would risk	
putting the addressee in conflict with Union law	
or with the national law of the relevant Member	
State, transfer to or access to such data by that	
third-country authority shall take place only:	
(a) where the third-country system requires	
the reasons and proportionality of the decision	
or judgement to be set out, and it requires such	

decision or judgement, as the case may be, to be	
specific in character, for instance by	
establishing a sufficient link to certain suspected	
persons, or infringements;	
	<u></u>
(b) the reasoned objection of the addressee	
is subject to a review by a competent court or	
tribunal in the third-country; and	
(c) the competent court or tribunal issuing	
the decision or judgement or reviewing the	
decision of an administrative authority is	
empowered under the law of that country to take	
duly into account the relevant legal interests of	
the provider of the data protected by Union law	
or national law of the relevant Member State.	
The addressee of the decision may ask	
the opinion of the relevant competent bodies or	
authorities, pursuant to this Regulation, in order	

to determine whether these conditions are met,	
notably when it considers that the decision may	
relate to commercially sensitive data, or may	
impinge on national security or defence interests	
of the Union or its Member States.	
The European Data Innovation Board	
established under Regulation [xxx – DGA] shall	
advise and assist the Commission in developing	
guidelines on the assessment of whether these	
conditions are met.	
4. If the conditions in paragraph 2 or 3 are	
met, the provider of data processing services	
shall provide the minimum amount of data	
permissible in response to a request, based on a	
reasonable interpretation thereof.	
5. The provider of data processing services	
shall inform the data holder about the existence	

of a request of an administrative authority in a	
third-country to access its data before	
complying with its request, except in cases	
where the request serves law enforcement	
purposes and for as long as this is necessary to	
preserve the effectiveness of the law	
enforcement activity.	
CHAPTER VIII	
INTEROPERABILITY	
Article 28	
Essential requirements regarding	
interoperability	
1. Operators of data spaces shall comply	
with, the following essential requirements to	
facilitate interoperability of data, data sharing	
mechanisms and services:	

(a) the dataset content, use restrictions,	
licences, data collection methodology, data	
quality and uncertainty shall be sufficiently	
described to allow the recipient to find, access	
and use the data;	
(b) the data structures, data formats,	
vocabularies, classification schemes,	
taxonomies and code lists shall be described in a	
publicly available and consistent manner;	
(c) the technical means to access the data,	
such as application programming interfaces, and	
their terms of use and quality of service shall be	
sufficiently described to enable automatic	
access and transmission of data between parties,	
including continuously or in real-time in a	
machine-readable format;	
(d) the means to enable the interoperability	

of smart contracts within their services and	
activities shall be provided.	
These requirements can have a generic nature or	
concern specific sectors, while taking fully into	
account the interrelation with requirements	
coming from other Union or national sectoral	
legislation.	
2. The Commission is empowered to adopt	With a goal of simplified use and enhanced
delegated acts, in accordance with Article 38 to	transparency of data we suggest that essential
supplement this Regulation by further	requirements for interoperability should be
specifying the essential requirements referred to	published, properly categorized, described and
in paragraph 1.	available in one location for all EU stakeholders
	(enterprises, citizens and others) for efficient
	and quick overview of available data, conditions
	for access, (re)use and other conditions and
	characteristics.
3. Operators of data spaces that meet the	

harmonised standards or parts thereof published	
by reference in the Official Journal of the	
European Union shall be presumed to be in	
conformity with the essential requirements	
referred to in paragraph 1 of this Article, to the	C1//
extent those standards cover those requirements.	
4. The Commission may, in accordance	
with Article 10 of Regulation (EU) No	
1025/2012, request one or more European	
standardisation organisations to draft	
harmonised standards that satisfy the essential	
requirements under paragraph 1 of this Article	
5. The Commission shall, by way of	
implementing acts, adopt common	
specifications, where harmonised standards	
referred to in paragraph 4 of this Article do not	
exist or in case it considers that the relevant	
harmonised standards are insufficient to ensure	

conformity with the essential requirements in	
paragraph 1 of this Article, where necessary,	
with respect to any or all of the requirements	
laid down in paragraph 1 of this Article. Those	
implementing acts shall be adopted in	
accordance with the examination procedure	
referred to in Article 39(2).	
6. The Commission may adopt guidelines	
laying down interoperability specifications for	
the functioning of common European data	
spaces, such as architectural models and	
technical standards implementing legal rules	
and arrangements between parties that foster	
data sharing, such as regarding rights to access	
and technical translation of consent or	
permission.	
Article 29	
Interoperability for data processing services	

1. Open interoperability specifications and	
European standards for the interoperability of	
data processing services shall:	
	<u></u>
(a) be performance oriented towards	
achieving interoperability between different data	
processing services that cover the same service	
type;	
(b) enhance portability of digital assets	
between different data processing services that	
cover the same service type;	
(c) guarantee, where technically feasible,	
functional equivalence between different data	
processing services that cover the same service	
type.	
2. Open interoperability specifications and	

European standards for the interoperability of	
data processing services shall address:	
(a) the cloud interoperability aspects of	
transport interoperability, syntactic	
interoperability, semantic data interoperability,	
behavioural interoperability and policy	
interoperability;	
(b) the cloud data portability aspects of data	
syntactic portability, data semantic portability	
and data policy portability;	
(c) the cloud application aspects of	
application syntactic portability, application	
instruction portability, application metadata	
portability, application behaviour portability and	
application policy portability.	
3. Open interoperability specifications shall	

comply with paragraph 3 and 4 of Annex II of	
Regulation (EU) No 1025/2012.	
4. The Commission may, in accordance	
with Article 10 of Regulation (EU) No	
1025/2012, request one or more European	
standardisation organisations to draft European	
standards applicable to specific service types of	
data processing services.	
5. For the purposes of Article 26(3) of this	
Regulation, the Commission shall be	
empowered to adopt delegated acts, in	
accordance with Article 38, to publish the	
reference of open interoperability specifications	
and European standards for the interoperability	
of data processing services in central Union	
standards repository for the interoperability of	
data processing services, where these satisfy the	
criteria specified in paragraph 1 and 2 of this	

Article.	
Article 30	
Essential requirements regarding smart contracts	
for data sharing	
1. The vendor of an application using smart	
contracts or, in the absence thereof, the person	
whose trade, business or profession involves the	
deployment of smart contracts for others in the	
context of an agreement to make data available	
shall comply with the following essential	
requirements:	
(a) robustness: ensure that the smart	
contract has been designed to offer a very high	
degree of robustness to avoid functional errors	
and to withstand manipulation by third parties;	
(b) safe termination and interruption: ensure	

that a mechanism exists to terminate the	
continued execution of transactions: the smart	
contract shall include internal functions which	
can reset or instruct the contract to stop or	
interrupt the operation to avoid future	C1 >>
(accidental) executions;	
(c) data archiving and continuity: foresee, if	
a smart contract must be terminated or	
deactivated, a possibility to archive transactional	
data, the smart contract logic and code to keep	
the record of the operations performed on the	
data in the past (auditability); and	
(d) access control: a smart contract shall be	
protected through rigorous access control	
mechanisms at the governance and smart	
contract layers.	
2. The vendor of a smart contract or, in the	

absence thereof, the person whose trade,	
business or profession involves the deployment	
of smart contracts for others in the context of an	
agreement to make data available shall perform	
a conformity assessment with a view to	C1 >>
fulfilling the essential requirements under	
paragraph 1 and, on the fulfilment of the	
requirements, issue an EU declaration of	
conformity.	
3. By drawing up the EU declaration of	
conformity, the vendor of an application using	
smart contracts or, in the absence thereof, the	
person whose trade, business or profession	
involves the deployment of smart contracts for	
others in the context of an agreement to make	
data available shall be responsible for	
compliance with the requirements under	
paragraph 1.	

4. A smart contract that meets the	
harmonised standards or the relevant parts	
thereof drawn up and published in the Official	
Journal of the European Union shall be	
presumed to be in conformity with the essential	
requirements under paragraph 1 of this Article	
to the extent those standards cover those	
requirements.	
5. The Commission may, in accordance	
with Article 10 of Regulation (EU) No	
1025/2012, request one or more European	
standardisation organisations to draft	
harmonised standards that satisfy the essential	
the requirements under paragraph 1 of this	
Article.	
6. Where harmonised standards referred to	
in paragraph 4 of this Article do not exist or	
where the Commission considers that the	

relevant harmonised standards are insufficient to	
ensure conformity with the essential	
requirements in paragraph 1 of this Article in a	
cross-border context, the Commission may, by	
way of implementing acts, adopt common	
specifications in respect of the essential	
requirements set out in paragraph 1 of this	
Article. Those implementing acts shall be	
adopted in accordance with the examination	
procedure referred to in Article 39(2).	
CHAPTER IX	
IMPLEMENTATION AND ENFORCEMENT	
Article 31	
Competent authorities	
1. Each Member State shall designate one	
or more competent authorities as responsible for	
the application and enforcement of this	

Regulation. Member States may establish one or	
more new authorities or rely on existing	
authorities.	
2. Without prejudice to paragraph 1 of this	
Article:	
(a) the independent supervisory authorities	
responsible for monitoring the application of	
Regulation (EU) 2016/679 shall be responsible	
for monitoring the application of this Regulation	
insofar as the protection of personal data is	
concerned. Chapters VI and VII of Regulation	
(EU) 2016/679 shall apply mutatis mutandis.	
The tasks and powers of the supervisory	
authorities shall be exercised with regard to the	
processing of personal data;	
(b) for specific sectoral data exchange issues	
related to the implementation of this Regulation,	

the competence of sectoral authorities shall be	
respected;	
(c) the national competent authority	
responsible for the application and enforcement	
of Chapter VI of this Regulation shall have	
experience in the field of data and electronic	
communications services.	
3. Member States shall ensure that the	
respective tasks and powers of the competent	
authorities designated pursuant to paragraph 1	
of this Article are clearly defined and include:	
(a) promoting awareness among users and	
entities falling within scope of this Regulation	
of the rights and obligations under this	
Regulation;	
(b) handling complaints arising from alleged	

violations of this Regulation, and investigating, to the extent appropriate, the subject matter of the complaint and informing the complainant of the progress and the outcome of the investigation within a reasonable period, in particular if further investigation or coordination	
with another competent authority is necessary;	
(c) conducting investigations into matters	
that concern the application of this Regulation,	
including on the basis of information received	
from another competent authority or other	
public authority;	
(d) imposing, through administrative	
procedures, dissuasive financial penalties which	
may include periodic penalties and penalties	
with retroactive effect, or initiating legal	
proceedings for the imposition of fines;	

(e) monitoring technological developments	
of relevance for the making available and use of	
data;	
(f) cooperating with competent authorities	
of other Member States to ensure the consistent	
application of this Regulation, including the	
exchange of all relevant information by	
electronic means, without undue delay;	
(g) ensuring the online public availability of	
requests for access to data made by public sector	
bodies in the case of public emergencies under	
Chapter V;	
(h) cooperating with all relevant competent	
authorities to ensure that the obligations of	
Chapter VI are enforced consistently with other	
Union legislation and self-regulation applicable	
to providers of data processing service;	

(i) ensuring that charges for the switching	
between providers of data processing services	
are withdrawn in accordance with Article 25.	
4. Where a Member State designates more	
than one competent authority, the competent	
authorities shall, in the exercise of the tasks and	
powers assigned to them under paragraph 3 of	
this Article, cooperate with each other,	
including, as appropriate, with the supervisory	
authority responsible for monitoring the	
application of Regulation (EU) 2016/679, to	
ensure the consistent application of this	
Regulation. In such cases, relevant Member	
States shall designate a coordinating competent	
authority.	
5. Member States shall communicate the	
name of the designated competent authorities	

and their respective tasks and powers and,	
where applicable, the name of the coordinating	
competent authority to the Commission. The	
Commission shall maintain a public register of	
those authorities.	
6. When carrying out their tasks and	
exercising their powers in accordance with this	
Regulation, the competent authorities shall	
remain free from any external influence,	
whether direct or indirect, and shall neither seek	
nor take instructions from any other public	
authority or any private party.	
7. Member States shall ensure that the	
designated competent authorities are provided	
with the necessary resources to adequately carry	
out their tasks in accordance with this	
Regulation.	

Article 32	
Right to lodge a complaint with a competent	
authority	
1. Without prejudice to any other	C*//
administrative or judicial remedy, natural and	
legal persons shall have the right to lodge a	
complaint, individually or, where relevant,	
collectively, with the relevant competent	
authority in the Member State of their habitual	
residence, place of work or establishment if they	
consider that their rights under this Regulation	
have been infringed.	
2. The competent authority with which the	
complaint has been lodged shall inform the	
complainant of the progress of the proceedings	
and of the decision taken.	
3. Competent authorities shall cooperate to	

handle and resolve complaints, including by	
exchanging all relevant information by	
electronic means, without undue delay. This	
cooperation shall not affect the specific	
cooperation mechanism provided for by	C1 >>
Chapters VI and VII of Regulation (EU)	
2016/679.	
Article 33	
Penalties	
1. Member States shall lay down the rules	
on penalties applicable to infringements of this	
Regulation and shall take all measures necessary	
to ensure that they are implemented. The	
penalties provided for shall be effective,	
proportionate and dissuasive.	
2. Member States shall by [date of	
application of the Regulation] notify the	

Commission of those rules and measures and	
shall notify it without delay of any subsequent	
amendment affecting them.	
3. For infringements of the obligations laid	
down in Chapter II, III and V of this Regulation,	
the supervisory authorities referred to in Article	
51 of the Regulation (EU) 2016/679 may within	
their scope of competence impose	
administrative fines in line with Article 83 of	
Regulation (EU) 2016/679 and up to the amount	
referred to in Article 83(5) of that Regulation.	
4. For infringements of the obligations laid	
down in Chapter V of this Regulation, the	
supervisory authority referred to in Article 52 of	
Regulation (EU) 2018/1725 may impose within	
its scope of competence administrative fines in	
accordance with Article 66 of Regulation (EU)	
2018/1725 up to the amount referred to in	

Article 66(3) of that Regulation.	
Article 34	
Model contractual terms	
The Commission shall develop and recommend	
non-binding model contractual terms on data	
access and use to assist parties in drafting and	
negotiating contracts with balanced contractual	
rights and obligations.	
CHAPTER X	
SUI GENERIS RIGHT UNDER DIRECTIVE	
1996/9/EC	
Article 35	
Databases containing certain data	
In order not to hinder the exercise of the right of	This Article is amending Article 1 of the
users to access and use such data in accordance	Database Directive, which determines its scope,

with Article 4 of this Regulation or of the right	or Article 7 of this Directive, which determines
to share such data with third parties in	the sui generis right of the database producer.
accordance with Article 5 of this Regulation, the	The Data Act restricts in Chapter V (five) the
sui generis right provided for in Article 7 of	sui generis right of the maker of the database
Directive 96/9/EC does not apply to databases	and thus affects Article 9 of the Database
containing data obtained from or generated by	Directive. We would therefore kindly ask for
the use of a product or a related service.	clarification on the relationship between
	Chapter V of the Data Act in relation to Article
	9 of the Database Directive (if a camera is used,
	it may collect data, which can result in
	copyright protected photography or audio-visual
	work).
CHAPTER XI	
FINAL PROVISIONS	
Article 36	
Amendment to Regulation (EU) No 2017/2394	
In the Annex to Regulation (EU) No 2017/2394	

the following point is added:  '29. [Regulation (EU) XXX of the European Parliament and of the Council [Data Act]].'  Article 37 Amendment to Directive (EU) 2020/1828  In the Annex to Directive (EU) 2020/1828 the
Parliament and of the Council [Data Act]].'  Article 37  Amendment to Directive (EU) 2020/1828
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In the Annex to Directive (EU) 2020/1828 the
In the Annex to Directive (EU) 2020/1828 the
following point is added:
'67. [Regulation (EU) XXX of the European
Parliament and of the Council [Data Act]]'
Article 38
Exercise of the delegation
1. The power to adopt delegated acts is
conferred on the Commission subject to the
conditions laid down in this Article.

2. The power to adopt delegated acts	
referred to in Articles 25(4), 28(2) and 29(5)	
shall be conferred on the Commission for an	
indeterminate period of time from [].	
3. The delegation of power referred to in	
Articles 25(4), 28(2) and 29(5) may be revoked	
at any time by the European Parliament or by	
the Council. A decision to revoke shall put an	
end to the delegation of the power specified in	
that decision. It shall take effect the day	
following the publication of the decision in the	
Official Journal of the European Union or at a	
later date specified therein. It shall not affect the	
validity of any delegated acts already in force.	
4. Before adopting a delegated act, the	
Commission shall consult experts designated by	
each Member State in accordance with the	

principles laid down in the Interinstitutional	
Agreement on Better Law-Making of 13 April	
2016.	
5. As soon as it adopts a delegated act, the	
Commission shall notify it simultaneously to the	
European Parliament and to the Council.	
6. A delegated act adopted pursuant to	
Articles 25(4), 28(2) and 29(5) shall enter into	
force only if no objection has been expressed	
either by the European Parliament or by the	
Council within a period of three months of	
notification of that act to the European	
Parliament and to the Council or if, before the	
expiry of that period, the European Parliament	
and the Council have both informed the	
Commission that they will not object. That	
period shall be extended by three months at the	
initiative of the European Parliament or of the	

Council.	
Article 39	
Committee procedure	
1. The Commission shall be assisted by a	
committee. That committee shall be a	
committee within the meaning of Regulation	
(EU) No 182/2011.	
2. Where reference is made to this	
paragraph, Article 5 of Regulation (EU) No	
182/2011 shall apply.	
Article 40	
Other Union legal acts governing rights and	
obligations on data access and use	
1. The specific obligations for the making	
available of data between businesses, between	

businesses and consumers, and on exceptional	
basis between businesses and public bodies, in	
Union legal acts that entered into force on or	
before [xx XXX xxx], and delegated or	
implementing acts based thereupon, shall	
remain unaffected.	
2. This Regulation is without prejudice to	
Union legislation specifying, in light of the	
needs of a sector, a common European data	
space, or an area of public interest, further	
requirements, in particular in relation to:	
(a) technical aspects of data access;	
(b) limits on the rights of data holders to	
access or use certain data provided by users;	
(c) aspects going beyond data access and	
use.	

Evaluation and review  By [two years after the date of application of this Regulation], the Commission shall carry out an evaluation of this Regulation and submit a report on its main findings to the European Parliament and to the Council as well as to the European Economic and Social Committee.  That evaluation shall assess, in particular:  (a) other categories or types of data to be made accessible;  (b) the exclusion of certain categories of enterprises as beneficiaries under Article 5;		
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Parliament and to the Council as well as to the European Economic and Social Committee.  That evaluation shall assess, in particular:  (a) other categories or types of data to be made accessible;  (b) the exclusion of certain categories of enterprises as beneficiaries under Article 5;  (c) other situations to be deemed as	an evaluation of this Regulation and submit a	
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That evaluation shall assess, in particular:  (a) other categories or types of data to be made accessible;  (b) the exclusion of certain categories of enterprises as beneficiaries under Article 5;  (c) other situations to be deemed as	Parliament and to the Council as well as to the	
(a) other categories or types of data to be made accessible;  (b) the exclusion of certain categories of enterprises as beneficiaries under Article 5;  (c) other situations to be deemed as	European Economic and Social Committee.	
made accessible;  (b) the exclusion of certain categories of enterprises as beneficiaries under Article 5;  (c) other situations to be deemed as	That evaluation shall assess, in particular:	
made accessible;  (b) the exclusion of certain categories of enterprises as beneficiaries under Article 5;  (c) other situations to be deemed as		
(b) the exclusion of certain categories of enterprises as beneficiaries under Article 5;  (c) other situations to be deemed as	(a) other categories or types of data to be	
enterprises as beneficiaries under Article 5;  (c) other situations to be deemed as	made accessible;	
enterprises as beneficiaries under Article 5;  (c) other situations to be deemed as		
(c) other situations to be deemed as	(b) the exclusion of certain categories of	
	enterprises as beneficiaries under Article 5;	
exceptional needs for the purpose of Article 15;	(c) other situations to be deemed as	
	exceptional needs for the purpose of Article 15;	

(d) changes in contractual practices of data	
processing service providers and whether this	
results in sufficient compliance with Article 24;	
(e) diminution of charges imposed by data	
processing service providers for the switching	
process, in line with the gradual withdrawal of	
switching charges pursuant to Article 25.	
Article 42	
Entry into force and application	
This Regulation shall enter into force on the	
twentieth day following that of its publication in	
the Official Journal of the European Union.	
the Official Southar of the European Official	
It shall apply from [12 months after the date of	
entry into force of this Regulation].	

Done at Brussels,		
For the European Parliament For the Council		
The President The President		~ <i>"</i> //
	End	End