

Interinstitutional files: 2022/0167 (COD)

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LIMITE

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NOTE

From: To:	General Secretariat of the Council Delegations
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Subject:	Proposal for a Directive of the European Parliament and of the Council on asset recovery and confiscation

Delegations will find in Annex a provisional updated version of the four column table, following the two inter-institutional meetings that took place on 4 July and 14 July.

Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on asset

recovery and confiscation 2022/0167(COD)

DRAFT [ARC 4CT after the 2nd ITM 14072023] 14-07-2023 at 15h07

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
Formula				
g 1	2022/0167 (COD)	2022/0167 (COD)	2022/0167 (COD)	EP to revert Council to revert Commission to revert restrictive measures DLA to check
Proposal	l Title			
g 2	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on asset recovery and confiscation	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on asset recovery and confiscation	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on asset recovery and confiscation	
Formula				
6 3	THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,	THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,	THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,	
Citation	1			
6 4	Having regard to the Treaty on the Functioning of the European Union, and in particular Article 82(2),	Having regard to the Treaty on the Functioning of the European Union, and in particular Article 82(2),	Having regard to the Treaty on the Functioning of the European Union, and in particular Article 82(2),	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	Article 83(1) and (2) and Article 87(2) thereof,	Article 83(1) and (2) and Article 87(2) thereof,	Article 83(1) and (2) and Article 87(2) thereof,	
Citation	2			
g 5	Having regard to the proposal from the European Commission,	Having regard to the proposal from the European Commission,	Having regard to the proposal from the European Commission,	
Citation	3			
g 6	After transmission of the draft legislative act to the national parliaments,	After transmission of the draft legislative act to the national parliaments,	After transmission of the draft legislative act to the national parliaments,	
Citation 4	4			
g 7	Having regard to the opinion of the European Economic and Social Committee ¹ , 1. OJ C, , p	Having regard to the opinion of the European Economic and Social Committee ¹ , 1. OJ C, , p	Having regard to the opinion of the European Economic and Social Committee ¹ , 1. OJ C,, p	
Citation !	5			
G 8	Acting in accordance with the ordinary legislative procedure,	Acting in accordance with the ordinary legislative procedure,	Acting in accordance with the ordinary legislative procedure,	
Formula				
g 9	Whereas:	Whereas:	Whereas:	
Recital 1				

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
10	(1) Europol's 2021 Serious and Organised Crime Threat Assessment (SOCTA) highlighted the rising threat from organised crime and criminal infiltration. Driven by the large revenues generated by organised crime, which amount to at least EUR 139 billion every year, and which are increasingly laundered through a parallel underground financial system, the availability of such proceeds from criminal activities poses a significant threat to the integrity of the economy and society, eroding the rule of law and fundamental rights. The EU Strategy to tackle Organised Crime 2021-2025 aims at addressing these challenges by promoting cross-border cooperation, supporting effective investigations against criminal networks, eliminating proceeds from criminal activities, and making law enforcement and the judiciary fit for the digital age.	(1) Europol's 2021 Serious and Organised Crime Threat Assessment (SOCTA) highlighted the rising threat from organised crime and criminal infiltration. Driven by the large revenues generated by organised crime, which amount to at least EUR 139 billion every year, and which are increasingly laundered through a parallel underground financial system, the availability of such proceeds from criminal activities poses a significant threat to the integrity of the economy and society, eroding the rule of law and fundamental rights. The EU Strategy to tackle Organised Crime 2021-2025 ¹ aims at addressing these challenges by promoting cross-border cooperation, supporting effective investigations against criminal networks, eliminating proceeds from criminal activities, and making law enforcement and the judiciary fit for the digital age. 1. COM(2021) 170 final	(1) Europol's 2021 Serious and Organised Crime Threat Assessment (SOCTA) highlighted the rising threat from organised crime and criminal infiltration. Driven by the large revenues generated by organised crime, which amount to at least EUR 139 billion every year, and which are increasingly laundered through a parallel underground financial system, the availability of such proceeds from criminal activities poses a significant threat to the integrity of the economy and society, eroding the rule of law and fundamental rights. The EU Strategy to tackle Organised Crime 2021-2025 aims at addressing these challenges by promoting cross-border cooperation, and the exchange of information between Member States, supporting effective investigations against criminal networks, eliminating proceeds from criminal activities, and making law enforcement and the judiciary fit for the digital age.	
Recital 2				
11	(2) The main motive for cross- border organised crime, including high-risk criminal networks, is financial gain. Therefore, to tackle the serious threat posed by	(2) The main motive for cross- border organised crime, including high-risk criminal networks, is financial gain. Therefore, to tackle the serious threat posed by	(2) The main motive for cross- border organised crime, including high-risk criminal networks, is financial gain. Therefore, to tackle the serious threat posed by	2022/0457/00D) 44 07 2022 at 45h07 2/4

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	organised crime, competent authorities should be given the means to effectively trace and identify, freeze, confiscate and manage the instrumentalities and proceeds of crime and property that stems from criminal activities.	organised crime, competent authorities should be given the means to effectively trace and identify, freeze, confiscate and manage the instrumentalities and proceeds of crime and property that stems from criminal activities.	organised crime, competent authorities should be given <u>more</u> operational capacity and necessary the means to effectively trace and identify, freeze, confiscate and manage the instrumentalities and proceeds of crime and property that stems from criminal activities.	
		T		
11a			(2a) Criminal organisations usually reinvest part of their profits from criminal activities to create a financial base enabling them to continue those activities. In addition, criminal organisations often resort to violence, threats or intimidation in order to acquire the control or management of economic activities, concessions, authorisations, procurement and public services, or to achieve illicit profits or advantages, thereby adversely affecting the freedom of competition, or to prevent or to hinder the free exercise of the right to vote or to otherwise alter voting results in elections, thus affecting democratic life. Organised crime has therefore become an economic worldwide operator with an entrepreneurial vocation and specialised in both the legal and illegal supply of goods and services. Depriving criminals of illicit profits is essential in order to	

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			disrupt their activities and to prevent them from infiltrating the legitimate economies.	
11b			(2b) Economic and financial crime, in particular organised crime, often operate through legal persons, and the criminal offences included in the scope of this Directive can be committed in the interest or for the benefit of such legal persons. Therefore, freezing and confiscation orders should be issued also against legal persons.	
Recital 3				
12	(3) An effective asset recovery system requires the swift tracing and identification of instrumentalities and proceeds of crime, and property suspected to be of criminal origin. Such proceeds, instrumentalities, and property should be frozen in order to prevent its disappearance, following which it should be confiscated upon conclusion of criminal proceedings. An effective asset recovery system further requires the effective management of frozen and confiscated property to maintain its value for the State or for the restitution for victims.	(3) An effective asset recovery system requires the swift tracing and identification of instrumentalities and proceeds of crime, and property suspected to be of criminal origin. Such proceeds, instrumentalities, and property should be frozen in order to prevent its disappearance, following which it should be confiscated upon conclusion of criminal proceedings. An effective asset recovery system further requires the effective management of frozen and confiscated property to maintain its value for the State or for the restitution for victims or legal	(3) An effective asset recovery system requires the swift tracing and identification of instrumentalities and proceeds of crime, and property suspected to be of criminal origin. Such proceeds, instrumentalities, and property should be frozen in order to prevent its disappearance, following which it should be confiscated upon conclusion of <i>proceedings in</i> criminal <i>proceedings matters</i> . An effective asset recovery system further requires the effective management of frozen and confiscated property to maintain its	

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		persons that have suffered harm caused by a criminal offence.	value for the State or for the restitution for victims.	
Recital 4		I		
13	(4) The current Union legal framework on tracing and identification, freezing, confiscation and management of proceeds, instrumentalities and property, and on asset recovery offices, consists of Directive 2014/42/EU of the European Parliament and of the Council¹, Council Decision 2007/845/JHA² and Council Framework Decision 2005/212/JHA³. The Commission evaluated Directive 2014/42/EU and Council Decision 2007/845/JHA, concluding that the current framework has not fully achieved the policy objective of fighting organised crime through recovering its profits. 1. Directive 2014/42/EU of the European Parliament and of the Council of 3 April 2014 on the freezing and confiscation of instrumentalities and proceeds of crime in the European Union (OJ L 127, 29.4.2014, p. 39). 2. Council Decision 2007/845/JHA of 6 December 2007 concerning cooperation between asset recovery offices of the Member States in the field of tracing and identification of proceeds from, or other property related to, crime (OJ L 332, 18.12.2007, p. 103).	(4) The current Union legal framework on tracing and identification, freezing, confiscation and management of proceeds, instrumentalities and property, and on asset recovery offices, consists of Directive 2014/42/EU of the European Parliament and of the Council¹, Council Decision 2007/845/JHA² and Council Framework Decision 2005/212/JHA³. The Commission evaluated Directive 2014/42/EU and Council Decision 2007/845/JHA, concluding that the current framework has not fully achieved the policy objective of fighting organised crime through recovering its profits. 1. Directive 2014/42/EU of the European Parliament and of the Council of 3 April 2014 on the freezing and confiscation of instrumentalities and proceeds of crime in the European Union (OJ L 127, 29.4.2014, p. 39). 2. Council Decision 2007/845/JHA of 6 December 2007 concerning cooperation between asset recovery offices of the Member States in the field of tracing and identification of proceeds from, or other property related to, crime (OJ L 332, 18.12.2007, p. 103).	(4) The current Union legal framework on tracing and identification, freezing, confiscation and management of proceeds, instrumentalities and property, and on asset recovery offices, consists of Directive 2014/42/EU of the European Parliament and of the Council¹, Council Decision 2007/845/JHA² and Council Framework Decision 2005/212/JHA³. The Commission evaluated Directive 2014/42/EU and Council Decision 2007/845/JHA, concluding that the current framework has not fully achieved the policy objective of fighting organised crime through recovering its profits. 1. Directive 2014/42/EU of the European Parliament and of the Council of 3 April 2014 on the freezing and confiscation of instrumentalities and proceeds of crime in the European Union (OJ L 127, 29.4.2014, p. 39). 2. Council Decision 2007/845/JHA of 6 December 2007 concerning cooperation between asset recovery offices of the Member States in the field of tracing and identification of proceeds from, or other property related to, crime (OJ L 332, 18.12.2007, p. 103).	

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	3. Council Framework Decision 2005/212/JHA of 24 February 2005 on Confiscation of Crime-Related Proceeds, Instrumentalities and Property (OJ L 68, 15.3.2005, p. 49).	3. Council Framework Decision 2005/212/JHA of 24 February 2005 on Confiscation of Crime-Related Proceeds, Instrumentalities and Property (OJ L 68, 15.3.2005, p. 49).	3. Council Framework Decision 2005/212/JHA of 24 February 2005 on Confiscation of Crime-Related Proceeds, Instrumentalities and Property (OJ L 68, 15.3.2005, p. 49).	
Recital 5				
14	(5) Therefore, the existing legal framework should be updated, so as to facilitate and ensure effective asset recovery and confiscation efforts across the Union. To that end, the Directive should lay down minimum rules on tracing and identification, freezing, confiscation and management of property within the framework of proceedings in criminal matters. In this context, proceedings in criminal matters is an autonomous concept of Union law interpreted by the Court of Justice of the European Union, notwithstanding the case law of the European Court of Human Rights. The term covers all types of freezing and confiscation orders issued following proceedings in relation to a criminal offence. It also covers other types of orders issued without a final conviction. Proceedings in criminal matters could also encompass criminal investigations by the police and other law enforcement authorities. It is necessary to reinforce the capacity of competent authorities to	(5) Therefore, the existing legal framework should be updated, so as to facilitate and ensure effective asset recovery and confiscation efforts across the Union. To that end, the Directive should lay down minimum rules on tracing and identification, freezing, confiscation and management of property within the framework of proceedings in criminal matters. In this context, proceedings in criminal matters is an autonomous concept of Union law interpreted by the Court of Justice of the European Union, notwithstanding the case law of the European Court of Human Rights. The term covers all types of freezing and confiscation orders issued following proceedings in relation to a criminal offence. It also covers other types of orders issued Directive is without a final conviction. Proceedings in criminal matters could also encompass eriminal investigations by the police and other law enforcement authorities prejudice to the procedures that Member States	framework should be updated, so as to facilitate and ensure effective asset recovery and confiscation efforts across the Union. To that end, the Directive should lay down minimum rules on tracing and identification, freezing, confiscation and management of property within the framework of proceedings in criminal matters. In this context, proceedings in criminal matters is an autonomous concept of Union law interpreted by the Court of Justice of the European Union, notwithstanding the case law of the European Court of Human Rights. The term covers all types of freezing and confiscation orders issued following proceedings in relation to a criminal offence. It also covers other types of orders issued without a final conviction. Proceedings in criminal matters could also encompass criminal investigations by the police and other law enforcement authorities. Where the national legal system of the Member States allows, Member	

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deprive criminals of from criminal active purpose, rules show to strengthen asset identification, as we capabilities, to impost management of from confiscated property the instruments to dinstrumentalities are crime and property criminal activities of organisations, and overall efficiency of recovery system.	ities. For this ald be laid down tracing and ell as freezing rove zen and y, to strengthen confiscate and proceeds of derived from of criminal to improve the of the asset tracing well as freezing the proceeds of derived from confiscated proceeds of derived from the instrumental crime and procriminal action organisation.	It is necessary to e capacity of competent of deprive criminals of a from criminal or this purpose, rules id down to strengthen and identification, as ting capabilities, to nagement of frozen and property until its ed on a final order, to strengthen ints to confiscate ities and proceeds of roperty derived from ivities of criminal s, and to improve the iency of the asset item.	States should be able to apply this Directive to different types of national proceedings provided that it is ensured that any procedure satisfies essential characteristics of a criminal procedure, in particular its safeguards. It is necessary to reinforce the capacity of competent authorities to deprive criminals of the proceeds from criminal activities. For this purpose, rules should be laid down to strengthen asset tracing and identification, as well as freezing capabilities, to improve management of frozen and confiscated property, to strengthen the instruments to confiscate instrumentalities and proceeds of crime and property derived from criminal activities of criminal organisations, and to improve the overall efficiency of the asset recovery system.	
Recital 6				
(6) Moreover, the unprecedented and Union restrictive m by the Russian inva Ukraine revealed the efforts to ensure the implementation of and individual Union measures across the not criminal in nature criminal conduct as	far-reaching leasures triggered lasion into lea need to step up le effective le both sectorial lon restrictive le Union. While lire, nor requiring	deleted	(6) Moreover, the adoption of unprecedented and far-reaching Union restrictive measures triggered by the Russian invasion into Ukraine revealed the need to step up efforts to ensure the effective implementation of both sectorial and individual Union restrictive measures across the Union. While not criminal in nature, nor requiring criminal conduct as a pre-condition	

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	for their imposition, Union restrictive measures also rely on freezing of funds (i.e. targeted financial sanctions) and sectorial measures, and should thus benefit from strengthened capabilities in the context of identification and tracing of property. For such purpose, rules should be established to enhance the effective identification and tracing of property owned or controlled by persons and entities subject to such restrictive measures, and to promote greater international cooperation of asset recovery offices with their counterparts in third countries. Measures related to freezing and confiscation under this Directive, notably those under Chapters III and IV, remain however limited to situations where property stems from criminal activities, such as the violation of Union restrictive measures. This Directive does not regulate the freezing of funds and economic resources under Union restrictive measures.		for their imposition, Union restrictive measures also rely on freezing of funds (i.e. targeted financial sanctions) and sectorial measures, and should thus benefit from strengthened capabilities in the context of identification and tracing of property. For such purpose, rules should be established to enhance the effective identification and tracing of property owned or controlled by persons and entities subject to such restrictive measures, and to promote greater international cooperation of asset recovery offices with their counterparts in third countries. Measures related to freezing and confiscation under this Directive, notably those under Chapters III and IV, remain however limited to situations where property stems from criminal activities, such as the violation of Union restrictive measures. This Directive does not regulate the freezing of funds and economic resources under Union restrictive measures.	
Recital 7				
16	(7) Measures aiming at increasing capabilities of tracing and identification of relevant property in relation to persons or entities subject to Union restrictive measures, as well as complementary measures to ensure that such	deleted	(7) Measures aiming at increasing capabilities of tracing and identification of relevant property in relation to persons or entities subject to Union restrictive measures, as well as complementary measures to ensure that such	

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	property is not transferred or hidden to evade Union restrictive measures, contribute to the prevention and detection of possible violation of Union restrictive measures and enhanced cross-border cooperation in investigations into possible criminal offences.		property is not transferred or hidden to evade Union restrictive measures, contribute to the prevention and detection of possible violation of Union restrictive measures and enhanced cross-border cooperation in investigations into possible criminal offences.	
Recital 8				
17	(8) The rules should facilitate cross-border cooperation by providing the competent authorities with the necessary powers and resources to respond in a swift and effective way to requests from authorities in other Member States. Provisions laying down rules on early tracing and identification, urgent action to freeze, or efficient management contribute to improving the possibilities for asset recovery across borders. Given the global nature of in particular organised crime, cooperation with third countries should also be strengthened.	(8) The rules should facilitate cross-border cooperation by providing the competent authorities with the necessary powers and resources to respond in a swift and effective way to requests from authorities in other Member States. Provisions laying down rules on early tracing and identification, urgent action to freeze, or efficient management contribute to improving the possibilities for asset recovery across borders. Given the global nature of in particular organised crime, cooperation with third countries should also be strengthened.	(8) The rules should facilitate cross-border cooperation by providing the competent authorities with the necessary powers and resources to respond in a swift and effective way to requests from authorities in other Member States. Provisions laying down rules on early tracing and identification, urgent action to freeze, or efficient management contribute to improving the possibilities for asset recovery across borders. Given the global nature of in particular organised crime, and the fleeting nature of criminal assets that can easily be moved or concealed cooperation with third countries should also be strengthened, in full respect of fundamental rights.	
17a			(8a) There is a clear need for closer and more effective	

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			cooperation between all asset recovery authorities, including between asset recovery offices and asset management offices and their counterparts in other Member States.	
Recital 9			(C)	
18	(9) Due to the poly-criminal nature of and the systemic and profitoriented cooperation of criminal organisations involved in a wide range of illicit activities in different markets, an effective fight against organised crime requires that freezing and confiscation measures are available to cover the profits from all offences where organised crime groups are active in. These crimes include the areas of crime listed in Article 83(1), including the illicit trafficking in weapons, munitions and explosives as defined in the Protocol against the illicit manufacturing of and trafficking in firearms, their parts and components and ammunition, supplementing the United Nations Convention against transnational organized crime, to which the Union is party. In addition to the crimes listed in Article 83(1), the scope of the Directive should also cover all crimes that are harmonised at EU level, including frauds against the financial interests of the European	(9) Due to the poly-criminal nature of and the systemic and profitoriented cooperation of criminal organisations involved in a wide range of illicit activities in different markets, an effective fight against organised crime requires that freezing and confiscation measures are available to cover the profits from all offences where organised crime groups are active in. These crimes include the areas of crime listed in Article 83(1), including the illicit trafficking in weapons, munitions and explosives as defined in the Protocol against the illicit manufacturing of and trafficking in firearms, their parts and components and ammunition, supplementing the United Nations Convention against transnational organized crime, to which the Union is party. In addition to the crimes listed in Article 83(1), the scope of the Directive should also cover all crimes that are harmonised at EU level, including frauds against the financial interests of the European	(9) Due to the poly-criminal nature of and the systemic and profitoriented cooperation of criminal organisations involved in a wide range of illicit activities in different markets, an effective fight against organised crime requires that freezing and confiscation measures are available to cover the profits from all offences where organised crime groups are active in. These crimes include the areas of crime listed in Article 83(1), including the illicit trafficking in weapons, munitions and explosives as defined in the Protocol against the illicit manufacturing of and trafficking in firearms, their parts and components and ammunition, supplementing the United Nations Convention against transnational organized crime, to which the Union is party. In addition to the crimes listed in Article 83(1), the scope of the Directive should also cover all crimes that are harmonised at EU level, including frauds against the financial interests of the	

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Union in light of the increasing involvement of organised criminal groups in such crime area. The scope of the Directive should further include environmental crimes, which are a core business for organised criminal groups and are often connected to money laundering or concern waste and residues produced in the context of drug production and trafficking. The facilitation of unauthorized entry and residence constitute a core business for organised criminal groups and is typically connected to the trafficking in human beings.	Union in light of the increasing involvement of organised criminal groups in such crime area. The scope of the Directive should further include environmental crimes, which are a core business for organised criminal groups and are often connected to money laundering or concern waste and residues produced in the context of drug production and trafficking. The facilitation of unauthorized entry and residence constitute a core business for organised criminal groups and is typically connected to the trafficking in human beings.	European Union in light of the increasing involvement of organised criminal groups in such crime area. The scope of the Directive should further include environmental crimes, which are a core business for organised criminal groups and are often connected to money laundering, document fraud, economic fraud, tax evasion and corruption or concern waste trafficking in breach of national and international law and standards regulating the collection, treatment and disposal of waste, including and residues produced in the context of drug production and trafficking. The facilitation of unauthorized entry and residence constitute a core business for organised criminal groups and is typically connected to the trafficking in human beings. The criminal offence of facilitating unauthorised entry and residence should be understood within the meaning of Council Directive 2002/90/EC of 28 November 2002¹ and Council Framework Decision 2002/946/JHA of 28 November 2002² and Council Framework Decision 2002/946/JHA provides for the possibility to accompany criminal penalties with the confiscation of the means of transport used to commit the offence, while clearly setting out at	

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			the same time that its provisions apply without prejudice to the protection afforded to refugees and asylum seekers in order to provide humanitarian assistance in accordance with international law. 1. Directive 2002/90/EC defining the facilitation of unauthorised entry, transit and residence (OJ L 328, 5.12.2002, p. 17). 2. Council Framework Decision 2002/946/JHA on the strengthening of the penal framework to prevent the facilitation of unauthorised entry, transit and residence (OJ L 328, 5.12.2002, p. 1).	
18a		(9a) In addition to the crimes listed in Article 83(1) of the Treaty on the Functioning of the European Union and other crimes harmonised at EU level, organised criminal groups obtain extensive profits from other crimes such as counterfeiting and piracy of products, the illicit trafficking in cultural goods, organised or armed robberies, racketeering and extortion or tax crimes. Other crimes, like murder or kidnapping, do not only serve as source of additional revenue in contract killings or through the collection of ransom money but also as a means of exerting control over an illicit market and as a mechanism to intimidate opponents. Moreover,		

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		there are crimes like the forgery of administrative documents or the trafficking in stolen vehicles that not only generate financial gain but also enable other offences carried out by organised crime groups.		
Recital 1	0			
19	(10) Other crimes committed within the framework of a criminal organisation play a pivotal role in generating revenues and in enabling further crimes, including serious crimes with a cross-border nature. Such crimes should be included in the scope of the Directive to the extent to which they are committed within the framework of a criminal organisation. The counterfeiting and piracy of products is linked to money laundering and the forgery of documents, and threatens the functioning of the single market and fair competition. The illicit trafficking in cultural goods, including antiques and works of art, is often intertwined with money laundering and constitutes an important source of financing for organised criminal groups. Forgery of administrative documents and trafficking therein, including bank documents or identification documents, is a key enabling tool for money laundering, trafficking in	(10) Other crimes committed within the framework of Apart from the mere participation in a criminal organisation play a pivotal role in generating revenues and in enabling further as defined in Article 2 of Council Framework Decision 2008/841/JHA, other crimes, as defined in the national law of the Member States, including serious crimes with a cross border nature. Such crimes should be included in the scope of the Directive to the extent to which they are committed within the framework of a criminal organisation. The counterfeiting and piracy of products is linked to money laundering and the forgery of documents, and threatens the functioning of the single market and fair competition. The illicit trafficking in cultural goods, including antiques and works of art, is often intertwined with money laundering and constitutes an important source of financing for	(10) Other crimes committed within the framework of a criminal organisation play a pivotal role in generating revenues and in enabling further crimes, including serious crimes with a cross-border nature. Such crimes as defined in the national law of the Member States should be included in the scope of the Directive to the extent to which they are committed within the framework of a criminal organisation. The counterfeiting and piracy of products is linked to money laundering and the forgery of documents, and threatens the functioning of the single market and fair competition. The illicit trafficking in cultural goods, including antiques and works of art, is often intertwined with money laundering and constitutes an important source of financing for organised criminal groups. The same applies to the illegal trade and trafficking of endangered animal and plant species, including	

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human beings, or migrant	organised criminal groups. Forgery	their body parts or products derived	l l
smuggling, and should as such l		from them. Forgery of	
covered in the scope of this	trafficking therein, including bank	administrative documents and	
Directive. Other crimes which a	re documents or identification	trafficking therein, including bank	
often carried out within the	documents, is a key enabling tool	documents or identification	
framework of an organised crim	ne for money laundering, trafficking in	documents, is a key enabling tool	
group include murder or grievo		for money laundering, trafficking in	
bodily harm, as well as the illici	t smuggling, and should as such be	human beings, or migrant	
trade in human organs and tissu		smuggling, and should as such be	
which are a source of revenue for		covered in the scope of this	
organised crime groups in the	often carried out within the, as	Directive. Other crimes which are	
context of contract killings,	defined in Article 1 of Council	often carried out within the	
intimidation and trafficking in	Framework of an organised crime	framework of an organised crime	
human beings. Similarly	group include murder or grievous	group include murder or grievous	
kidnapping, illegal restraint or	bodily harm, as well as the illicit	bodily harm, as well as the illicit	
hostage taking, as well as	trade in human organs and tissue,	trade in human organs and tissue,	
racketeering and extortion, are	which are a source of revenue for	which are a source of revenue for	
utilized either as source of rever		organised crime groups in the	
through the collection of ranson	V	context of contract killings,	
money or as intimidation tactics		intimidation and trafficking in	
against adversaries. The crime of		human beings. Similarly	
organised or armed robbery is o		kidnapping, illegal restraint or	
of the most common forms to	hostage taking, as well as	hostage taking, as well as	
generate profits for organised	racketeering and extortion, are	racketeering and extortion, are	
criminal groups, and it is often	utilized either as source of revenue	utilized either as source of revenue	
committed in conjunction with		through the collection of ransom	
crimes, in particular the traffick		money or as intimidation tactics	
in firearms. Similarly, the	against adversaries. The crime of	against adversaries. The crime of	
trafficking in stolen vehicles can		organised or armed robbery is one	
only generate profits but also	of the most common forms to	of the most common forms to	
represents an enabling crime to	generate profits for organised	generate profits for organised	
provide for the necessary	criminal groups, and it is often	criminal groups, and it is often	
instrumentalities to carry out fur		committed in conjunction with other	
offences. In addition, it is key to		crimes, in particular the trafficking	
include tax crimes to the extent		in firearms. Similarly, the	
committed as part of a criminal	trafficking in stolen vehicles cannot	trafficking in stolen vehicles cannot	
organisation in the scope of the	only generate profits but also	only generate profits but also	

Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
Directive, as this specific crime an enabling source of profits, especially when operating in a cross-border context. Typical techniques employed to commit fraud or evasion consist of makin use of cross-border corporate structures or similar arrangement to fraudulently obtain tax benefit and refunds, hide assets or profit merge legal with illicit profits an assets or to transfer them to othe entities abroad to disguise their origins or (beneficial) ownership	instrumentalities to carry out further offences. In addition, it is key to include tax crimes to the extent it is committed as part of a criminal organisation in the scope of the Decision 2008/841/JHA, and punishable by deprivation of liberty of a maximum of at least four years. This Directive, as this specific crime is an enabling source of profits, especially when operating	represents an enabling crime to provide for the necessary instrumentalities to carry out further offences. In addition, it is key to include tax crimes to the extent it is committed as part of a criminal organisation in the scope of the Directive, as this specific crime is an enabling source of profits, especially when operating in a cross-border context. Typical techniques employed to commit tax fraud or evasion consist of making use of cross-border corporate structures or similar arrangements to fraudulently obtain tax benefits and refunds, hide assets or profits, merge legal with illicit profits and assets or to transfer them to other entities abroad to disguise their origins or (beneficial) ownership. It is also important to include within the scope of this Directive the offences listed in article 3 paragraph 1 of the Regulation (EU) 2018/1805 of the European Parliament and of the Council In particular, this Directive should also apply to crimes within the jurisdiction of the International Criminal Court. 1. Regulation (EU) 2018/1805 of the European Parliament and of the Council of 14 November 2018 on the mutual recognition of freezing orders and confiscation orders (OJ L 303, 28.11.2018, p. 1).	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
Recital 1	1			
20	(11) [In order to ensure the effective implementation of Union restrictive measures, it is necessary to extend the scope of the Directive to the violation of Union restrictive measures].	(11) [In order to ensure the effective implementation of Union restrictive measures, it is necessary to extend the scope of the Directive to criminal offences covered by the Directive of the European Parliament and of the Council on the definition of criminal offences and penalties for the violation of Union restrictive measures].	(11) [In order to ensure the effective implementation of Union restrictive measures, it is necessary to extend the scope of the Directive to the violation of Union restrictive measures].	
Recital 1	2			
21	(12) In order to capture property which might be transformed and transferred in order to conceal its origin, and in order to ensure harmonisation and clarity of definitions across the Union, property that can be subject to freezing and confiscation should be defined broadly. It should cover legal documents or instruments evidencing title or interest in property subject to freezing and confiscation including, for example, financial instruments, or documents that may give rise to creditor claims and are normally found in the possession of the person affected by the relevant procedures, as well as trusts. This Directive is without prejudice to the existing national procedures for keeping legal	(12) In order to capture property which might be transformed and transferred in order to conceal its origin, and in order to ensure harmonisation and clarity of definitions across the Union, property that can be subject to freezing and confiscation should be defined broadly. It should cover legal documents or instruments evidencing title or interest in property subject to freezing and confiscation including, for example, financial instruments, or documents that may give rise to creditor claims and are normally found in the possession of the person affected by the relevant procedures, as well as trusts. This Directive is without prejudice to the existing national procedures for keeping legal	(12) In order to capture property which might be transformed and transferred in order to conceal its origin, and in order to ensure harmonisation and clarity of definitions across the Union, property that can be subject to freezing and confiscation should be defined broadly. It should cover legal documents or instruments, in any form, including in electronic or digital form evidencing title or interest in property subject to freezing and confiscation including, for example, financial instruments, or documents that may give rise to creditor claims and are normally found in the possession of the person affected by the relevant procedures, as well as trusts. This Directive is without prejudice to the	

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	documents or instruments evidencing title or interest in property, as they are applied by the competent national authorities or public bodies in accordance with national law. The definition should cover all forms of property, including crypto assets.	documents or instruments evidencing title or interest in property, as they are applied by the competent national authorities or public bodies in accordance with national law. The definition should cover all forms of property, including crypto assets.	existing national procedures for keeping legal documents or instruments evidencing title or interest in property, as they are applied by the competent national authorities or public bodies in accordance with national law. The definition should cover all forms of property, including crypto assets.	
Recital 1	3			
22	(13) In order to capture property which might be transformed and transferred in order to conceal its origin, and in order to ensure harmonisation and clarity of definitions across the Union, a broad definition of proceeds of crime should be provided for, to include the direct proceeds from criminal activity and all indirect benefits, including subsequent reinvestment or transformation of direct proceeds, in line with the definitions of Regulation (EU) 2018/1805 of the European Parliament and of the Council ¹ . Thus proceeds should include any property including that which has been transformed or converted, fully or in part, into other property, and that which has been intermingled with property acquired from legitimate sources, up to the assessed value of the intermingled proceeds. It should also include the	(13) In order to capture property which might be transformed and transferred in order to conceal its origin, and in order to ensure harmonisation and clarity of definitions across the Union, a broad definition of proceeds of crime should be provided for, to include the direct proceeds from criminal activity and all indirect benefits, including subsequent reinvestment or transformation of direct proceeds, in line with the definitions of Regulation (EU) 2018/1805 of the European Parliament and of the Council ¹ . Thus proceeds should include any property including that which has been transformed or converted, fully or in part, into other property, and that which has been intermingled with property acquired from legitimate sources, up to the assessed value of the intermingled proceeds. It should also include the	(13) In order to capture property which might be transformed and transferred in order to conceal its origin, and in order to ensure harmonisation and clarity of definitions across the Union, a broad definition of proceeds of crime should be provided for, to include the direct proceeds from criminal activity and all indirect benefits, including subsequent reinvestment or transformation of direct proceeds, in line with the definitions of Regulation (EU) 2018/1805 of the European Parliament and of the Council¹. Thus proceeds should include any property including that which has been transformed or converted, fully or in part, into other property, and that which has been intermingled with property acquired from legitimate sources, up to the assessed value of the intermingled proceeds. It should also include the	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	income or other benefits derived from proceeds of crime, or from property into or with which such proceeds have been transformed, converted or intermingled. 1. Regulation (EU) 2018/1805 of the European Parliament and of the Council of 14 November 2018 on the mutual recognition of freezing orders and confiscation orders (OJ L 303, 28.11.2018, p. 1).	income or other benefits derived from proceeds of crime, or from property into or with which such proceeds have been transformed, converted or intermingled. 1. Regulation (EU) 2018/1805 of the European Parliament and of the Council of 14 November 2018 on the mutual recognition of freezing orders and confiscation orders (OJ L 303, 28.11.2018, p. 1).	income or other benefits derived from proceeds of crime, or from property into or with which such proceeds have been transformed, converted or intermingled. 1. Regulation (EU) 2018/1805 of the European Parliament and of the Council of 14 November 2018 on the mutual recognition of freezing orders and confiscation orders (OJ L 303, 28.11.2018, p. 1).	
Recital 1	4			
23	(14) In order to facilitate cross-border cooperation, the tracing and identification of property at an early stage of a criminal investigation is of essence to ensure the prompt identification of instrumentalities, proceeds, or property, which might be subsequently confiscated, including property related to criminal activities located in other jurisdictions. To ensure that financial investigations are sufficiently prioritised in all Member States, so to address a crime of cross-border nature, it is necessary to require competent authorities to launch asset tracing from the moment there is a suspicion of criminal activities that are likely to generate substantial economic benefits.	(14) In order to facilitate cross-border cooperation, but not limited to cross-border cases, the tracing and identification of property at an early stage of a criminal investigation is of essence to ensure the prompt identification of instrumentalities, proceeds, or property, which might be subsequently confiscated, including property related to criminal activities located in other jurisdictions. To ensure that financial investigations are sufficiently prioritised in all Member States, so to address a crime of cross-border nature, it is necessary to require competent authorities to launch asset tracing from the moment there is a suspicion of criminal activities that are likely to generate substantial economic benefits, unless in the	(14) In order to facilitate cross-border cooperation, the tracing and identification of property at an early stage of a criminal investigation is of essence to ensure the prompt identification of instrumentalities, proceeds, or property, which might be subsequently confiscated, including property related to criminal activities located in other jurisdictions. To ensure that financial investigations are sufficiently prioritised in all Member States, so to address a crime of cross-border nature, it is necessary to require competent authorities to launch asset tracing from the moment there is a suspicion of criminal activities that are likely to generate substantial economic benefits. It is possible that financial investigations also include minimum thresholds for	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		individual case this is not considered appropriate in light of the type of offence and other relevant circumstances. When implementing the Directive, Member States should have a choice between allowing for a case-by-case assessment by competent authorities and setting a threshold for the value linked to the criminal offence. Member States will organise the asset tracing investigations in accordance with national law and may determine which competent authorities should be responsible for carrying out the asset tracing investigations in which case. Asset recovery offices should be able to coordinate and support asset tracing investigations and cross-border requests for asset tracing investigations, where necessary.	the value of instrumentalities, proceeds or property related to the criminal offence triggering the initiation of asset tracing investigations. All Member States should therefore have an effective set of procedures for the freezing, management and confiscation of criminal assets that is underpinned by the necessary institutional, financial and human resources.	
Recital 1	5			
24	(15) Investigations to trace and identify property should also be launched where necessary to prevent, detect or investigate criminal offences related to the violation of Union restrictive measures. For that purpose, asset recovery offices should be empowered to trace and identify property of persons or entities subject to targeted financial	(15) Investigations to trace and identify property should also be launched where necessary to prevent, detect or investigate criminal offences related to the violation of Union restrictive measures. For that purpose, In order to facilitate cross-border action as well as national support, Member States could consider staffing the asset recovery offices	(15) Investigations to trace and identify property should also be launched where necessary to prevent, detect or investigate criminal offences related to the violation of Union restrictive measures. For that purpose, asset recovery offices should be empowered to trace and identify property of persons or entities subject to targeted financial	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	sanctions. Once property is identified asset recovery offices should have the power to temporarily freeze the property to ensure that property does not disappear.	should be empowered to trace and identify property of persons or entities subject to targeted financial sanctions. Once property is identified asset recovery with representatives, in the same or separate offices should have the power to temporarily freeze the property to ensure that property does not disappear, from both law enforcement and judicial authorities.	sanctions. Once property is identified asset recovery offices should have the power to temporarily freeze the property to ensure that property does not disappear.	
Recital 1	6			
25	(16) Due to the transnational nature of finances used by organised criminal groups, information that can lead to the identification of instrumentalities and proceeds of crime and other property owned or controlled by criminals or by persons or entities subject to Union restrictive measures should be exchanged rapidly between the Member States. For that purpose, it is necessary to empower asset recovery offices to trace and identify property which might be subsequently confiscated, to ensure they have access to the necessary information under clear conditions, and to establish rules on swiftly exchanging information with each other, spontaneously or upon request. In urgent cases where there is a risk of dissipation of the	(16) Due to the transnational nature of finances used by organised criminal groups, information that can lead to the identification of instrumentalities and proceeds of crime and other property owned or controlled by criminals or by persons or entities subject to Union restrictive measures—should be exchanged rapidly between the Member States. For that purpose, it is necessary to empower asset recovery offices to trace and identify property which might be subsequently confiscated, to ensure they have access to the necessary information under clear conditions, and to establish rules on swiftly exchanging information with each other, spontaneously or upon request. In urgent cases where there is a risk of dissipation of the	(16) Due to the transnational nature of finances used by organised criminal groups, information that can lead to the identification of instrumentalities and proceeds of crime and other property owned or controlled by criminals or by persons or entities subject to Union restrictive measures should be exchanged rapidly between the Member States. For that purpose, it is necessary to empower asset recovery offices to trace and identify property which might be subsequently confiscated, to ensure they have access to the necessary information under clear conditions, and to establish rules on swiftly exchanging information with each other, spontaneously or upon request. In urgent cases where there is a risk of dissipation of the	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	property, replies to information should be done as soon as possible and not later than 8 hours.	property, replies to information should be done as soon as possible and not later than 8 hours. The requirement for asset recovery offices to trace and identify instrumentalities, proceeds, or property which may become or is the object of a freezing or confiscation order issued by another Member State aims at facilitating the preparation or execution of freezing orders from other Member States, but does not imply an obligation to recognise such orders pursuant to Regulation (EU) 2018/1805.	property, replies to information should be done as soon as possible and not later than 8 hours.	
Recital 1	7			
26	(17) In order to perform effective asset tracing investigations, and to swiftly respond to cross-border requests, asset recovery offices should have access to the information that allows them to establish the existence, ownership or control of property that may become object of a freezing or a confiscation order. Therefore, asset recovery offices should have access to the relevant data such as fiscal data, national citizenship and population registries, commercial databases and social security information. This should include law enforcement information in so far as data such as criminal records,	(17) In order to perform effective asset tracing investigations, and to swiftly respond to cross-border requests, asset recovery offices should have access to the information, in so far as it is necessary for the tracing and identification of proceeds, instrumentalities and property, that allows them to establish the existence, ownership or control of property that may become object of a freezing or a confiscation order. Therefore, asset recovery offices should have access to the relevant data. As a general rule, Member States should be obliged to provide asset recovery offices swift access	(17) In order to perform effective asset tracing investigations, and to swiftly respond to cross-border requests, asset recovery offices should have access <i>direct</i> to the information that allows them to establish the existence, ownership or control of property that may become object of a freezing or a confiscation order. Therefore, asset recovery offices should have access to the relevant data such as fiscal data, national citizenship and population registries, commercial databases and social security information. This should include law enforcement information in so far as data such as criminal records,	

Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
vehicles stops, property searches	to relevant categories of such as	vehicles stops, property searches	
and previous legal actions such as	<i>fiscal</i> data, <i>national citizenship and</i>	and previous legal actions such as	
freezing and confiscation orders or	population registries, commercial	freezing and confiscation orders or	
seizures of cash can be of value to	databases and either through direct	seizures of cash can be of value to	
identify relevant property. Access to	and immediate access to registers	identify relevant property. <i>To the</i>	
information should be subject to	or databases or by other means,	extent possible and where such	
specific safeguards that prevent the	such as by making a request to the	information is contained in	
misuse of the access rights. These	institution holding the information.	databases and automated systems,	
safeguards should be without	Access and searches shall be	such access should be direct and	
prejudice to Article 25 of Directive	considered to be direct and	immediate. Where an additional	
(EU) 2016/680 of the European	immediate, inter alia, where the	intervention to make such	
Parliament and of the Council ¹ . The	national authorities operating a	information available is required	
direct and immediate access to this	registry transmit information	in order to provide access, the	
information does not prevent	expeditiously by an automated	competent authorities should	
Member States from making access	mechanism to competent	provide such information swiftly in	
subject to procedural safeguards as	authorities, provided that no	order to allow the asset recovery	
established under national law while	intermediary institution is able to	offices to perform their tasks under	
taking due account of the need for	interfere with the requested data or	this Directive effectively. Access to	
asset recovery offices to be able to	the information to be provided.	information should be subject to	
swiftly reply to cross-border	Regarding certain categories of	specific safeguards that prevent the	
requests. The implementation of the	typically sensitive information –	misuse of the access rights. These	
procedural safeguards for access to	<u>fiscal data, national</u> social security	safeguards should be without	
databases should not affect the	data and law enforcement	prejudice to Article 25 of Directive	
ability of asset recovery offices to	information. This – Member States	(EU) 2016/680 of the European	
respond to requests from other	should i<i>nclude law enforcement<mark>give</mark></i>	Parliament and of the Council ¹ . The	
Member States, especially in case of	asset recovery offices swift access	direct and immediate and indirect	
urgent requests. Access to relevant	to the information in accordance	access to this information does not	
databases and registries under this	with national law and in so far as	prevent Member States from	
Directive should complement access	data such as criminal records,	making access subject to procedural	
to bank account information	vehicles stops, it is necessary for the	safeguards as established under	
pursuant to Directive (EU)	tracing and identification of	national law <u>including a</u>	
2019/1153 of the European	proceeds, instrumentalities and	requirement making such access	
Parliament and of the Council ² and	property. They should be able to	subject to a court authorisation	
to beneficial ownership information	give such access on the basis of	while taking due account of the	
pursuant to Directive (EU)	reasoned requests which they	need for asset recovery offices to be	
2015/849 of the European	should be able to deny under	able to swiftly reply to cross-border	
Parliament and of the Council ³ .	certain conditions. Thereby	requests. Requests for information	

Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
1. Directive (EU) 2016/680 of the European Parliament and of the Council of 27 April 2016 on the protection of natural persons with regard to the processing of personal data by competent authorities for the purposes of the prevention, investigation, detection or prosecution of criminal offences or the execution of criminal penalties, and on the free movement of such data, and repealing Council Framework Decision 2008/977/JHA (OJ L 119, 4.5.2016, p. 89). 2. Directive (EU) 2019/1153 of the European Parliament and of the Council of 20 June 2019 laying down rules facilitating the use of financial and other information for the prevention, detection, investigation or prosecution of certain criminal offences, and repealing Council Decision 2000/642/JHA (OJ L 186, 11.7.2019, p. 122). 3. Directive (EU) 2015/849 of the European Parliament and of the Council of 20 May 2015 on the prevention of the use of the financial system for the purposes of money laundering or terrorist financing, as amended by Directive (EU) 2018/843 (OJ L 141 5.6.2015, p. 73).	Member States can take into account proportionality, the type of data or other searches and previous legal actions such as freezing and confiscation orders or seizures of eash can be of value to identify relevant property. circumstances. It is recalled this Directive establishes minimum rules and that Member States, on a national level, have the possibility to give asset recovery offices access to more information, such as employment data or bank account information, such as balance and transaction data. Access to information should be subject to specific safeguards that prevent the misuse of the access rights. These safeguards should be without prejudice to, including the requirements relating to logging in accordance with Article 25 of Directive (EU) 2016/680 of the European Parliament and of the Council¹. The direct and immediate access to this information does not prevent Member States from making access subject to procedural safeguards as established under national law while taking due account of the need for asset recovery offices to be able to swiftly reply to cross-border requests. The implementation of the procedural safeguards for access to databases should not affect the ability of asset recovery offices to	can be refused by asset recovery offices when satisfying those requests would entail a manifest breach of a relevant fundamental rights as set out in the Charter of Fundamental Rights of the European Union, in particular the right to a fair trial or the right to defence. The implementation of the procedural safeguards for access to databases should not affect the ability of asset recovery offices to respond to requests from other Member States, especially in case of urgent requests. Access to relevant databases and registries under this Directive should complement access to bank account information pursuant to Directive (EU) 2019/1153 of the European Parliament and of the Council ² and to beneficial ownership information pursuant to Directive (EU) 2015/849 of the European Parliament and of the Council ³ . 1. [II] Directive (EU) 2016/680 of the European Parliament and of the Council of 27 April 2016 on the protection of natural persons with regard to the processing of personal data by competent authorities for the purposes of the prevention, investigation, detection or prosecution of criminal penalties, and on the free movement of such data, and repealing Council Framework Decision 2008/977/JHA (OJ L 119, 4.5.2016, p. 89).	

Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	respond to requests from other Member States, especially in case of urgent requests. Access to relevant databases and registries under this Directive should complement access to bank account information pursuant to Directive (EU) 2019/1153 of the European Parliament and of the Council² and to beneficial ownership information pursuant to Directive (EU) 2015/849 of the European Parliament and of the Council³. This Directive should also be considered as lex specialis in relation to [Directive on exchange of information between law enforcement, PCC]. 1. Directive (EU) 2016/680 of the European Parliament and of the Council of 27 April 2016 on the protection of natural persons with regard to the processing of personal data by competent authorities for the purposes of the prevention, investigation, detection or prosecution of criminal offences or the execution of criminal offences or the execution of criminal offences or the execution of criminal penalties, and on the free movement of such data, and repealing Council Framework Decision 2008/977/JHA (OJ L 119, 4.5.2016, p. 89). 2. Directive (EU) 2019/1153 of the European Parliament and of the Council of 20 June 2019 laying down rules facilitating the use of financial and other information for the prevention, detection, investigation or prosecution of certain criminal offences, and repealing Council Decision 2000/642/JHA (OJ L 186, 11.7.2019, p. 122). 3. Directive (EU) 2015/849 of the European Parliament and of the Council of 20 May	2. Directive (EU) 2019/1153 of the European Parliament and of the Council of 20 June 2019 laying down rules facilitating the use of financial and other information for the prevention, detection, investigation or prosecution of certain criminal offences, and repealing Council Decision 2000/642/JHA (OJ L 186, 11.7.2019, p. 122). 3. Directive (EU) 2015/849 of the European Parliament and of the Council of 20 May 2015 on the prevention of the use of the financial system for the purposes of money laundering or terrorist financing, as amended by Directive (EU) 2018/843 (OJ L 141 5.6.2015, p. 73).	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		2015 on the prevention of the use of the financial system for the purposes of money laundering or terrorist financing, as amended by Directive (EU) 2018/843 (OJ L 141 5.6.2015, p. 73).		
Recital 18				
inforrecor Secur Networks mana with the E Countries able by the office access 1. Reg Europ 11 Ma Agenc (Euro Counce 2009/ 2009/	To ensure the security of the rmation shared between asset very offices, the use of the use Information Exchange work Application (SIENA), aged by Europol in accordance Regulation (EU) 2016/794 of European Parliament and of the ncil ¹ , should be mandatory for communications among asset very offices under this ctive. Therefore, in order to be to fulfil all the tasks assigned his Directive, all asset recovery ses should be able to directly ses SIENA. Quilation (EU) 2016/794 of the pean Parliament and of the Council of ay 2016 on the European Union cy for Law Enforcement Cooperation and replacing and repealing cil Decisions 2009/371/JHA, 2934/JHA, 2009/935/JHA, 2936/JHA and 2009/968/JHA (OJ L 24.5.2016, p. 53).	(18) To ensure the security of the information shared between asset recovery offices, the use of all asset recovery offices should be able to directly access. The Secure Information Exchange Network Application (SIENA), managed by Europol in accordance with Regulation (EU) 2016/794 of the European Parliament and of the Council. The SIENA system or, where appropriate, other secure channels—should be mandatory used for all communications among asset recovery offices under this Directive. Therefore, in order to be able to fulfil all the tasks assigned by this Directive, all asset recovery offices It may be appropriate to use another secure channel for instance where the urgency of the request requires the temporary use of another communication channel or where the exchange of information requires the involvement of third countries or international organisations or there are objective reasons to	(18) To ensure the security of the information shared between asset recovery offices, the use of the Secure Information Exchange Network Application (SIENA), managed by Europol in accordance with Regulation (EU) 2016/794 of the European Parliament and of the Council ¹ , should be mandatory for all communications among asset recovery offices under this Directive. Therefore, in order to be able to fulfil all the tasks assigned by this Directive, all asset recovery offices should be able to directly have direct access to SIENA. 1. Regulation (EU) 2016/794 of the European Parliament and of the Council of 11 May 2016 on the European Union Agency for Law Enforcement Cooperation (Europol) and replacing and repealing Council Decisions 2009/371/JHA, 2009/934/JHA, 2009/935/JHA, 2009/936/JHA and 2009/968/JHA (OJ L 135, 24.5.2016, p. 53).	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		believe that such involvement will be required at a later stage. The reference to the SIENA system should be able to directly accessread as applying also to its successor, if the SIENA system is later replaced. 1. Regulation (EU) 2016/794 of the European Parliament and of the Council of 11 May 2016 on the European Union Agency for Law Enforcement Cooperation (Europol) and replacing and repealing Council Decisions 2009/371/JHA, 2009/934/JHA, 2009/935/JHA, 2009/936/JHA and 2009/968/JHA (OJ L 135, 24.5.2016, p. 53).		
Recital 1	9			
28	(19) Freezing and confiscation under this Directive are autonomous concepts, which should not prevent Member States from implementing this Directive using instruments which, in accordance with national law, would be considered as sanctions or other types of measures.	(19) Freezing and confiscation under this Directive are autonomous concepts, which should not prevent Member States from implementing this Directive using instruments which, in accordance with national law, would be considered as sanctions or other types of measures.	(19) Freezing and confiscation under this Directive are autonomous concepts, which should not prevent Member States from implementing this Directive using instruments which, in accordance with national law, would be considered as sanctions or other types of measures.	
Recital 2	0			
29	(20) Confiscation leads to the final deprivation of property. However, preservation of property can be a prerequisite to confiscation and is often essential for the effective	(20) Confiscation leads to the final deprivation of property. However, preservation of property can be a prerequisite to confiscation and is often essential for the effective	(20) Confiscation leads to the final deprivation of property. However, preservation of property can be a prerequisite to confiscation and is often essential for the effective	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	enforcement of a confiscation order. Property is preserved by means of freezing. In order to prevent the dissipation of property before a freezing order can be issued, the competent authorities in the Member States, including asset recovery offices, should be empowered to take immediate action in order to secure such property.	enforcement of a confiscation order. Property is preserved by means of freezing. In order to prevent the dissipation of property before a freezing order can be issued, the competent authorities in the Member States, including asset recovery offices, should be empowered to take immediate action in order to secure such property until a freezing order has been issued. This is for example of importance in the context of cross-border cooperation.	enforcement of a confiscation order. Property is preserved by means of freezing. In order to prevent the dissipation of property before a freezing order can be issued, the competent authorities in the Member States, including asset recovery offices, should be empowered to take immediate action in order to secure such property.	
29a		(20a) Immediate action is a temporary urgent freezing measure, the form of which is not defined by this Directive. In accordance with national law, the immediate action may have the form of an order. National law may provide that following its validation or approval by a competent authority, the immediate action transforms into or is considered as a freezing order. National law may limit the temporary validity of the immediate action. In such cases, if by the expiration of this period neither the freezing order is issued nor is the immediate action validated or approved by the competent authority following which it transforms into or is		

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		considered as a freezing order, the effects of the immediate action cease and the temporarily frozen property should be returned.		
29b		(20b) This Directive leaves to Member States to determine which competent authorities should be empowered to take immediate action. Member States may enable asset recovery offices to take immediate action where necessary to preserve the property that they have traced and identified in the		
Recital 2	1	exercise of their tasks. This is for example of importance in the context of cross-border cooperation.		
30	(21) Given the limitation on the right to property imposed by freezing orders, such provisional measures should not be maintained longer than necessary to preserve the availability of the property with a view to possible subsequent confiscation. This may require a review by the national court in order to ensure that the purpose of preventing the dissipation of property remains valid.	(21) Given the <u>interference in</u> <u>limitation on</u> the right to property <u>imposed_caused</u> by freezing orders, such provisional measures should not be maintained longer than necessary to preserve the availability of the property with a view to possible subsequent confiscation. This may require a review by the national court in order to ensure that the purpose of preventing the dissipation of property remains valid.	(21) Given the limitation on the right to property imposed by freezing orders, such provisional measures should not be maintained longer than necessary to preserve the availability of the property with a view to possible subsequent confiscation. This may require. A review by the national court should be ensured in case a freezing order has been taken by a competent authority other than a judicial authority in order to ensure that the	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
			purpose of preventing the dissipation of property remains valid.	
Recital 2	2			
31	(22) Freezing measures should be without prejudice to the possibility for a specific property to be considered evidence throughout the proceedings, provided that it would ultimately be made available for effective execution of the confiscation order. In the context of criminal proceedings, property may also be frozen with a view to its possible subsequent restitution or in order to safeguard compensation for the damage caused by a criminal offence.	(22) Freezing measures should be without prejudice to the possibility for a specific property to be considered evidence throughout the proceedings, provided that it would ultimately be made available for effective execution of the confiscation order. In the context of criminal proceedings, property may also be frozen with a view to its possible subsequent restitution or in order to safeguard compensation for the damage caused by a criminal offence.	(22) Freezing measures should be without prejudice to the possibility for a specific property to be considered evidence throughout the proceedings, provided that it would ultimately be made available for effective execution of the confiscation order. In the context of criminal proceedings, property may also be frozen with a view to its possible subsequent restitution or in order to safeguard compensation for the damage caused by a criminal offence.	
31a		(22a) Where the property to be frozen consists of entities that should be preserved as a going concern, such as undertakings, the freezing order may include measures to temporarily restrict the exercise of rights to this property by the persons owning or controlling them while allowing for continued operations.		
Recital 2	3			

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
32	(23) In addition to confiscation measures that allow authorities to deprive criminals of the proceeds or instrumentalities directly stemming from crimes, following a final conviction, it is necessary to enable confiscation of property of equivalent value to such proceeds or instrumentalities in order to capture property of equivalent value to the proceeds and instrumentalities of a crime, whenever it is impossible to locate such proceeds and instrumentalities. Member States are free to define the confiscation of property of equivalent value as subsidiary or alternative to direct confiscation, as appropriate in accordance with national law.	(23) In addition to confiscation measures that allow authorities to deprive criminals of the proceeds or instrumentalities directly stemming from crimes, following, subject to a final conviction, it is necessary to enable confiscation of property of equivalent value to such proceeds or instrumentalities in order to capture property of equivalent value to the proceeds and instrumentalities of a crime, whenever it is impossible to locate confiscate such proceeds and instrumentalities. Member States are free to define the confiscation of property of equivalent value as subsidiary or alternative to confiscation of proceeds and instrumentalities direct confiscation, as appropriate in accordance with national law.	(23) In addition to confiscation measures that allow authorities to deprive criminals of the proceeds or instrumentalities directly stemming from crimes, following a final conviction, it is necessary to enable confiscation of property of equivalent value to such proceeds or instrumentalities in order to capture property of equivalent value to the proceeds and instrumentalities of a crime, whenever it is impossible to locate such proceeds and instrumentalities. Member States are free to define the confiscation of property of equivalent value as subsidiary or alternative to direct confiscation, as appropriate in accordance with national law.	
32a		(23a) When implementing this Directive in respect of confiscation of property the value of which corresponds to instrumentalities, the relevant provisions could be applicable where, in view of the particular circumstances of the case at hand, such a measure is proportionate, having regard in particular to the value of the instrumentalities concerned. Member States may also take into		

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		account whether and to what extent the convicted person is responsible for making the confiscation of the instrumentalities impossible.		
Recital				
33	(24) The practice by a suspected or accused person of transferring property or proceeds to a knowing third party with a view to avoiding confiscation is common and widespread. Acquisition by a third party refers to situations where, for example, property has been acquired, directly or indirectly, for example through an intermediary, by the third party from a suspected or accused person, including when the criminal offence has been committed on their behalf or for their benefit, and when an accused person does not have property that can be confiscated. Such confiscation should be possible in cases where it has been established that third parties knew or ought to have known that the purpose of the transfer or acquisition was to avoid confiscation, on the basis of concrete facts and circumstances, including that the transfer was carried out free of charge or in exchange for an amount significantly lower than the market	(24) The practice by a suspected or accused person of transferring property or proceeds to a knowing third party with a view to avoiding confiscation is common and widespread. Acquisition by a third party refers to situations where, for example, property has been acquired, directly or indirectly, for example through an intermediary, by the third party from a suspected or accused person, including when the criminal offence has been committed on their behalf or for their benefit, and when an accused person does not have property that can be confiscated. Such confiscation should be possible at least in cases where it has been established that third parties knew or ought to have known that the purpose of the transfer or acquisition was to avoid confiscation, on the basis of concrete facts and circumstances, including that the transfer was carried out free of charge or in exchange for an amount	(24) The practice by a suspected or accused person of transferring property or proceeds to a knowing third party with a view to avoiding confiscation is common and widespread. Acquisition by a third party refers to situations where, for example, property has been acquired, directly or indirectly, for example through an intermediary, by the third party from a suspected, accused or convicted or accused person, including when the criminal offence has been committed on their behalf or for their benefit, and when an accused person does not have property that can be confiscated. Such confiscation should be possible in cases where, on the basis of concrete facts and circumstances of the case, a national court has it has been established that the instrumentalities, proceeds or property to be confiscated are derived from or directly or indirectly linked to a criminal offence and third parties knew or	

Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
confiscation should extend to both natural and legal persons, without prejudice to the right of third parties to be heard, including the right to claim ownership of the property concerned. In any event, the rights of bona fide third parties should not be affected.	value. The rules on third party confiscation should extend to both natural and legal persons, without prejudice to the right of third parties to be heard, including the right to claim ownership of the property concerned. In any event, the rights of bona fide third parties should not be affected.	known that the purpose of the transfer or acquisition was to avoid confiscation, on the basis of or that the transferred property was directly or indirectly linked to criminal conduct. Concrete facts and circumstances, including could include that the transfer was carried out free of charge or in exchange for an amount significantly lower than the market value. The rules on third party confiscation should extend to both natural and legal persons, without prejudice to the right of third parties to be heard, including the right to claim ownership of the property concerned. In any event, The rights of bona fide third parties who have provided fair market-value consideration for the acquisition of the asset should not be affected. Such third parties should be given the opportunity to present their observations on the envisaged confiscation measure or be able to request the restitution of the property in court. However, taking into account that organised crime has developed considerable entrepreneurial ability over time, to launder the profits of criminal activities in the legal economy, by establishing fictitious companies and corporations, through the use of a figurehead, and considering the prevailing public interest in combating the criminal	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
			phenomenon compared to the need to protect the legal situations of persons unrelated to the confiscation and recovery procedure. Therefore, where the affected party is a closely related to the suspected, accused or convinced person, that affected party shall bear the burden of proof that the acquisition of the transferred property has taken place in bona fide and with due diligence	
Recital 2	25			
34	(25) Criminal organisations engage in a wide range of criminal activities. In order to effectively tackle organised criminal activities, there may be situations where it is appropriate that a criminal conviction for a criminal offence that is liable to give rise to economic benefits be followed by the confiscation not only of property associated with a specific crime, including proceeds of crime or its instrumentalities, but also of additional property which the court determines as being derived from criminal conduct.	in a wide range of criminal activities. In order to effectively tackle organised criminal activities, there may be situations where it is appropriate that a criminal conviction for a criminal offence that is liable to give rise to economic benefits be followed by the confiscation not only of property associated with a specific crime, including proceeds of crime or its instrumentalities, but also of additional property which the court determines as being derived from criminal conduct. Such extended confiscation should be possible where a court is satisfied that the property in question is derived from criminal conduct, while there is no requirement of a conviction	(25) Criminal organisations engage in a wide range of criminal activities. In order to effectively tackle organised criminal activities, there may be situations where it is appropriate that a criminal conviction for a criminal offence that is liable to give rise to economic benefits be followed by the confiscation not only of property associated with a specific crime, including proceeds of crime or its instrumentalities, but also of additional property which the court determines as being derived from criminal conduct.	

Com	mission Proposal	Council Mandate	EP Mandate	Draft Agreement
		for such criminal conduct. The relevant conduct could consist of any type of offence. Individual offences do not have to be proven, but the court must be satified that the property in question is derived from such conduct. Member States may provide that it could, for example, be sufficient for the court to consider on the balance of probabilities, or to reasonably presume that it is substantially more probable, that the property in question has been obtained from criminal conduct than from other activities. In this context, the court has to consider the specific circumstances of the case, including the facts and available evidence based on which a decision on extended confiscation could be issued. The fact that the property of the person is disproportionate to his lawful income could be among those facts giving rise to a conclusion of the court that the property derives from criminal conduct. Member States could also determine a requirement for a certain period of time during which the property could be deemed to have originated from criminal conduct.		
Recital 26			I	
35				

(26) Confiscation should also be possible where a court is satisfied that the instrumentalities, proceeds, or property in question is derived from criminal conduct but where a final conviction is not possible because of illness, absconding or death of the suspected or accused person, or because the suspected or accused person cannot be held liable because of immunity or amnesty as provided for under national law. The same should be possible where the time limits prescribed under national law have expired, where such time limits are not sufficiently long to allow for the effective investigation and prosecution of the relevant criminal offences. Confiscation should also be possible where a court is satisfied that the instrumentalities, proceeds, or property in question is derived from criminal conduct—but where a final conviction is not possible because of illness, absconding or death of the suspected or accused person, or because the suspected or accused person, or because the suspected or accused person cannot be held liable because of immunity or amnesty as provided for under national law. The same should be possible where the limitation periods prescribed under national law have expired, where such time limits are not sufficiently long to allow for the effective investigation and prosecution of the relevant criminal offences. Confiscation in such cases should only be allowed where the national court is satisfied that all the elements of the offence are present. For reasons of proportionality, confiscation property without a
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Confiscation in such cases should only be allowed-be only be allowed where the national court is satisfied that all the elements of the offence are present. For reasons of proportionality, Cases should only be allowed-be possible where the time limits are expired, where such time limits are not sufficiently long to allow for the offence s. In such cases, it is appropriate and proportionate to introduce a time limit of fifteen years. A number of Member States already have in place such non-
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For reasons of proportionality, and sufficiently long to allow for the already have in place such non-
confiscating property without a effective investigation and conviction based confiscation tools.
prior conviction should be limited to prosecution criminal proceedings which have proven to be highly
cases of serious crimes. The right of could have led to a final criminal effective, especially when
the defendant to be made aware of conviction should the compared to traditional
the proceeding and to be <u>circumstances above not have</u> <u>mechanisms of confiscation. Non-</u>
represented by a lawyer should not existed. The right of the conviction based mechanisms for
be affected. defendant to be made aware of the asset recovery have also long been
relevant criminal offences. recognised in key international
Confiscation in such treaties, including the UN
cases proceeding and to be Convention Against Corruption,
<u>represented by a lawyer</u> should <u>only</u> <u>and by standard-setting bodies</u>
be allowed where the national court such as the Financial Action Task
is satisfied that all the elements of Force (FATF). The 2005 Council

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		the offence are present. For reasons of proportionality, confiscating property without a prior conviction not be affected. In cases of illness and absconding, the existence of proceedings in absentia in Member States would be sufficient to comply with the obligation to enable confiscation as set out in the first sentence. When the suspected or accused person has absconded, Member States should be limited to cases of serious crimes. The right of the defendant to be take all reasonable steps and may require that the person concerned be summoned to or made aware of the proceeding and to be represented by a lawyer should not be affected confiscation proceedings. The Member States are encouraged to enable confiscation also where a final conviction is not possible because the suspected or accused person cannot be held liable because of amnesty granted before the final conviction as provided for under national law.	of Europe Convention on Laundering, Search, Seizure and Confiscation of the Proceeds of Crime and on the Financing of Terrorism calls on Parties to the Convention to assist other Parties in the execution of freezing and confiscation orders that are not based upon a criminal conviction. The Union-funded Camden Asset Recovery Inter-Agency Network has also issued several recommendations on non- conviction based confiscation. Confiscation in such cases should only be allowed where the national court is satisfied that all the elements of the offence are present. For reasons of proportionality, confiscating property without a prior conviction should be limited to cases of serious crimes. Confiscations that do not follow a conviction need to be in compliance with fundamental rights. In particular, the right of the defendant to be made aware of the proceeding and to be represented by a lawyer should not be affected.	
Recital 2	7			
36	(27) For the purposes of this Directive, illness should be understood to mean the inability of the suspected or accused person to attend the criminal proceedings for	(27) For the purposes of this Directive, illness should be understood to mean the inability of the suspected or accused person to attend the criminal proceedings for	(27) For the purposes of this Directive, illness should be understood to mean the inability of the suspected or accused person. corroborated by an ascertainable	2022/0467/000) 44.07.2022 24.45407. 22/1

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	an extended period, as a result of which the proceedings cannot continue.	an extended period, as a result of which the proceedings cannot continue. Cases, where illness only results in a temporary suspension of the criminal proceedings, which may continue after such suspension, are not concerned.	medical report, to attend the criminal proceedings, even remotely, for an extended period, as a result of which the proceedings cannot continue after a certain delay.	
Recital 2	8			
37	(28) Due to the intrinsically opaque nature of organised crime, it is not always possible to link property derived from criminal activities to a specific criminal offence and confiscate such property. In such situations, confiscation should be possible under certain conditions including in particular: the property is frozen based on suspicion of crimes committed within the framework of a criminal organisation, these criminal offences are liable to give rise to substantial economic benefits and the court is satisfied that the frozen property is derived from criminal activities carried out within the framework of a criminal organisation. These conditions should ensure that confiscation of property not linked to a specific offence for which the owner has been convicted is limited to criminal activities of criminal organisations that are serious in nature and liable to generate substantial benefits.	(28) Due to the intrinsically opaque nature of organised crime, it is not always possible to link property derived from criminal activities conduct to a specific criminal offence and confiscate such property. In such situations, confiscationit should be possible under certain conditions including in particular:to confiscate property when the property is frozen based on suspicion of crimes committed within the framework of identified in the context of an investigation in relation to a criminal organisation, these criminal offences are liable to give rise to substantial economic benefits and the court is satisfied that the frozen property is derived from criminal activities carried outoffence and the court is satisfied that the property is derived from criminal conduct, at least where this conduct is liable to give rise, directly or indirectly, to substantial economic benefit and committed within the framework of a criminal	(28) Due to the intrinsically opaque nature of organised crime, it is not always possible to link property derived from criminal activities to a specific criminal offence and confiscate such property. Nevertheless, it should be possible to confiscate assets in order to disrupt criminal activities and to ensure that profits resulting from criminal activities are not reinvested into the licit economy. In such situations, confiscation should be possible under certain conditions including in particular: the property is frozen based on suspicion of crimes committed within the framework of a criminal organisation, these criminal offences are liable to give rise to substantial economic benefits and the court is satisfied that the frozen property is derived from criminal activities carried out within the framework of a criminal organisation. These conditions should ensure that confiscation of	

Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
When determining whether the offences are liable to give rise to significant benefits, Member States should take into account all relevant circumstances of the offence, including whether the criminal activities were committed with the intention to generate regular substantial profits. While it should not be a precondition for the national court to be satisfied that a criminal offence has been committed, the court must be satisfied that the property in question is derived from criminal offences. When determining whether or not the property in question derived from criminal activities, the national courts should take into account all relevant	organisation. These conditions Member States should ensure that enable confiscation of property not linked to a specific offence for such unexplained wealth when the investigation in which the owner has been convicted is limited to criminal activities of criminal organisations that are serious in nature and liable to generate substantial benefits. When determining whether the offences are liable to give rise to significant benefits, Member States should take into account all relevant circumstances of the offence, including whether the criminal activities were committed with the intention to generate regular substantial profits. While itproperty	property not linked to a specific offence for which the owner has been convicted is limited to criminal activities of criminal organisations that are serious in nature and liable to generate substantial benefits. When determining whether the offences are liable to give rise to significant benefits, Member States should take into account all relevant circumstances of the offence, including whether the criminal activities were committed with the intention to generate regular substantial profits. While it should not be a precondition for the national court to be satisfied that a criminal offence has been committed, the court must be satisfied that the property in	Draft Agreement
activities, the national courts should	intention to generate regular	committed, the court must be	

Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	question is derived from criminal offences. When determining whether or not be able to limit the confiscation of unexplained wealth by providing that such confiscation shall only be pursued where other forms of confiscatation are not possible, and, alternatively or cumulatively, where the property in question derived from criminal activities, the national courts should take into account all relevant eircumstances of the case, including the fact that the property is substantially disproportionate to the lawful income of the owner. Member States should then require and award an effective possibility for the owner of the property to prove that the property in question derives from lawful activities to be confiscated has been frozen in the context of an investigation in relation to a criminal offence committed within the framework of a criminal organisation. Confiscation of unexplained wealth should not prejudice the rights of bona fide third parties.	countries should consider adopting measures which require an offender to demonstrate the lawful origin of the property alleged to be liable to confiscation, to the extent that such a requirement is consistent with the principles of their domestic law.	
37a		(28a) It should be possible to trace and identify property to be frozen and confiscated even after a final conviction for a criminal offence or following non-conviction based	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
			confiscation proceedings. However, that possibility should not prevent Member States from setting reasonable time limits after final convictions or final decisions in non-conviction based confiscation proceedings, following which it is no longer be possible to trace and identify such property.	
37b		(28-a) While it should not be a precondition for the national court to be satisfied that a specific criminal offence has been committed, there must be sufficient facts and circumstances for the court to be satisfied that the property in question is derived from criminal conduct. The relevant conduct could consist of any type of offence. Individual offences do not have to be proven, but the court must be satified that the property in question is derived from such conduct. Member States may provide that it could, for example, be sufficient for the court to consider on the balance of probabilities, or to reasonably presume that it is substantially more probable, that the property in question has been obtained from such criminal conduct than from other activities. When determining whether or not the property in		

Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
Commission Proposal	question derived from criminal conduct, the national courts should take into account all relevant circumstances of the case, including the available evidence and specific facts, such as that the value of the property is substantially disproportionate to the lawful income of the person. Another circumstance that could be considered is the absence of a plausible licit source of the property, as the provenance of lawfully acquired property can normally be accounted for. The person's connection to people linked to a criminal organisation could also be of relevance. The assessment should be made on a case-by-case basis depending on the circumstances of the case. The mechanism of confiscation of unexplained wealth is not intended to be used when in the individual case the application of the rules set out in the Directive would be manifestly unreasonable or disproportionate. Member States could also determine a requirement for a certain period of time during which the property could be deemed to have originated from such criminal conduct. Member States should ensure that the appropriate procedural rights of the affected person are respected.	ET Manuace	Draft Agreement

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
37c			(28b) Member States should take the necessary measures to ensure that victims' claims are fully respected prior to the adoption of the final confiscation measure. Member States should pay particular attention to victims' claims in all proceedings and especially in cross-border cases. Furthermore, Member States should, where possible and as a matter of priority, take the necessary measures to restitute the property concerned or, where that is not possible, a value equivalent to that property to the victim.	
37d		(28-b) The standard of proof as regards the origin of the property that this Directive sets out in the provision on extended confiscation and in the provision on confiscation of unexplained wealth is the same, in principle. Under both provisions, the court has to be satisfied that the property is derived from criminal conduct, while there is no requirement of any conviction for such criminal conduct. While the provision on extended confiscation is only applicable when a person is convicted of a		

Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	criminal offence, in which case property belonging to that person can be ordered where the court is satisfied that the property is derived from criminal conduct, the provision on confiscation of unexplained wealth applies irrespectively of the outcome of the investigation in relation to an offence that triggered its application. Confiscation of unexplained wealth should be possible when proceedings are discontinued, regardless of the reason, as well as when proceedings result in a judgment. In cases of conviction, either extended confiscation or confiscation of unexplained wealth would in principle be possible. The Directive does not indicate which form of confiscation should take precedence but Member States may do so. It should be noted that when the offence is prosecuted, the confiscation order should not necessarily have to be tried in conjunction with the offence, Member States could also allow for the issue of confiscation to be separated from the criminal charges and be tried separetely.		
37e		(28c) Member States should take the necessary measures to allow	

Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
Commission Proposal	Council Mandate	confiscated property to be used for public interest or social purposes. Considering the significant costs associated with tracing and identification, freezing and confiscation, such property can be kept as State property for justice, law enforcement, public service or economic purposes or be transferred to the local or regional authorities responsible for the area in which the property is located for institutional, social or economic purposes, including for assignment to organisations carrying out work of social interest. Several Member States have already adopted, more than twenty years ago, specific legislation providing for the direct or indirect reuse of confiscated property for purposes of public or social interest, benefiting from multiple positive aspects deriving from the reuse, both for public finances and for its symbolic value, as a visible counter-message for the affirmation of the values of justice and legality and the reconstruction of the territories marked by the presence of	Draft Agreement
		organised crime.	
37f	(28b) When determining whether a criminal offence or criminal conduct is liable to give rise to		

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		economic benefit, Member States may take into account all relevant circumstances including the modus operandi, for example if a condition of the offence is that it was committed in the context of organised crime or with the intention of generating regular profits from criminal offences.		
37g			(28d) Where the confiscated assets originated in a third country, Member States should return them to the third country based on a return agreement. Such return agreements should be made publicly available. Such return agreements could set out, inter alia, how the funds would be reinvested, for example compensating victims' losses or contributing to projects with a high social impact that have been selected based on the needs of the affected populations and following a transparent procedure.	
37h		(28c) Tracing and identification of property to be frozen and confiscated should be possible even after a final conviction for a criminal offence, or following		

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		proceedings in application of non- conviction based confiscation. This obligation does not prevent Member States from setting out reasonable time limits after the final conviction or final decision in the proceedings in application of non-conviction based confiscation, following expiration of which tracing and identification would no longer be possible.		
37i			(28e) The Commission and the Member States should facilitate coordination between competent authorities and with third countries where instrumentalities, proceeds and property have been confiscated following the violation of Union restrictive measures.	
37j		(28d) Member States should be encouraged to prevent the property from being acquired in the course of its disposal upon a binding confiscation order by persons convicted in the criminal proceedings in which the property has been frozen.		

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
37k			(28f) In order to facilitate the compensation, restitution and reparations towards States affected by international crimes, the Commission should issue guidelines on the use of the confiscated instrumentalities, proceeds and property for compensation, restitution and reparations towards States, insofar as the interests at stake are directly or indirectly affected by the criminal activities covered by this Directive. Where the assets are confiscated in connection with the Russian war of aggression on Ukraine or associated crimes, without prejudice to restitution to and compensation of the victims or the public concerned by the criminal offence, the confiscated assets or the net proceeds resulting from the liquidation of such assets should be assigned to contributions towards the reconstruction efforts of Ukraine.	
Recital 2	l 9	<u> </u>	<u> </u>	
38	(29) To ensure that property that is or may become subject to a freezing or confiscation order maintains its economic value Member States should put in place effective management measures. Such measures should include a	(29) To ensure that property that is or may become subject to a freezing or confiscation order maintains its economic value Member States should put in place effective management measures. Such measures should include a	(29) To ensure that property thatwhich is or may become subject to a freezing or confiscation order maintains its economic value Member States should put in place effective management measures. Such measures should include a	
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	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	systematic assessment of how to best preserve and optimise the value of property before the adoption of freezing measures, also known as pre-seizure planning.	systematic assessment of how to best preserve and optimise the value of apply to frozen property and to confiscated property until its disposal based on a final confiscation order. They should not apply after the disposal of the property before the adoption of freezing measures, also known as pre-seizure planning based on a final confiscation order, where the Member States may provide for rules for applicable mechanisms by which the property, or its value, forfeit to a state or other public budget, may be used for victims' compensation, for public interest or social purposes, or for other purposes as defined by national law. This Directive does not harmonise the mechanisms following the disposal of the property based on a final confiscation order.	systematic assessment of how to best preserve and optimise the value of property before the adoption of freezing measures, also known as pre-seizure planning. Pre-seizure planning should be used in all cases unless the urgency of the matter would require limiting or foregoing that planning.	
38a		(29a) Where justified by the nature of the property, including for example its value or the need for specific management conditions or expertise implied by its nature, such measures should include an assessment of how to minimise the management costs and preserve the value of the property carried out when		

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		preparing or, at the latest, without undue delay after executing the freezing order. The objective of the assessment is to provide the competent authorities with the relevant considerations to be taken into account before, during or after adopting or executing the freezing order. Member States may adopt guidance on how such assessment should be carried out taking into account the circumstances of the property to be frozen and ensuring that the assessment will not jeopardise the timely execution of the freezing order.		
Recital 3	0			
39	(30) In circumstances where the property frozen is perishable, rapidly depreciating, or whose maintenance costs are disproportionate to its expected value at the time of confiscation, or that is too difficult to administer or is easily replaceable, Member States should allow for the sale of this property. Before taking such a decision, the owner of the property should have the right to be heard. Member States should consider the possibility to charge the costs of the management of frozen property to the beneficial owner, for instance in alternative to the ordering of an interlocutory sale, and in case of	(30) In eircumstances situations where it may be reasonably assumed that the property frozen is perishable, rapidly depreciating, or whose maintenance costs are disproportionate to its expected value at the time of confiscation, or that is too difficult to administer or is easily replaceable, Member States should allow for the sale of this property before a final confiscation order. In accordance with national law, the decision on sale of a property of a specific nature may be subject to prior approval by a competent national authority. Before taking such a decision, the owner of the property except in	(30) In circumstances where the property frozen is perishable, rapidly depreciating, or whose maintenance costs are disproportionate to its expected value at the time of confiscation, or that is too difficult to administer or is easily replaceable, Member States should allow for the sale of this property. Before taking such a decision, the owner of the property should have the right to be heard. Member States should consider the possibility to charge the costs of the management of frozen property to the beneficial owner, for instance in alternative to the ordering of an interlocutory sale, and in case of	

Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
final conviction. These rules, including the possibility for the costs for the management of frozen property to be charged to the beneficial owner, apply to property identified in the context of the implementation of Union restrictive measures to the extent that they have been frozen in relation to criminal charges, such as violation of Union restrictive measures.	cases of urgency, the affected person should have the right to be heardnotified. Member States should consider provide for the possibility to charge the costs of the management of frozen property to the beneficial owner, for instance in alternative to the ordering of an interlocutory sale, and in case of final conviction. These rules, including the possibility for the costs for the management of frozen property to be charged to the beneficial owner, apply to property identified in the contextof an appeal against an interlocutory sale order. Member States may provide for the possibility that such an appeal has suspensory effect, for example where necessary to safeguard the legitimate interests of the affected person, in particular where there is a risk of irreparable harm. Member States may do so, for example, by giving the appeal suspensory effect by law or by allowing the competent court to suspend the order pending its decision on the appeal. Member States may consider the possibility to charge the costs of the implementation of Union restrictive measures management of frozen property to the extent that they have been frozen in relation to criminal charges, such as violation of Union restrictive measures owner or	final conviction. These rules, including the possibility for the costs for the management of frozen property to be charged to the beneficial owner, apply to property identified in the context of the implementation of Union restrictive measures to the extent that they have been frozen in relation to criminal charges, such as violation of Union restrictive measures.	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		beneficial owner, for instance in alternative to the ordering of an interlocutory sale, and in case of a final conviction.		
Recital 3	31			
40	(31) Member States should set up asset management offices with the purpose of establishing specialised authorities tasked with the management of frozen and confiscated property in order to effectively manage the property frozen before confiscation and preserve its value, pending a final decision on the confiscation. Without prejudice to the Member States' internal administrative structures, asset management offices should either be the sole authority managing frozen or confiscated property, or should provide support to decentralised actors according to national management set-ups, and support relevant authorities with pre-seizure planning.	(31) Member States should set up or designate one or more competent authorities that will function as asset management offices with the purpose of establishing specialised authorities tasked with the management of frozen and confiscated property in order to effectively manage the property frozen before confiscation and preserve its value, pending a final decision on the confiscation and the disposal of the property based on such decision. Without prejudice to the Member States' internal administrative structures, asset management offices should either be the sole authority managing frozen or and confiscated property, or should provide support to decentralised actors according to national management set-ups, and support relevant authorities with planning. This Directive does not prescribe the legal or institutional nature of the asset management offices, and is without prejudice to institutional systems in the Member States, where asset management offices may also carry	(31) Member States should set up asset management offices with the purpose of establishing specialised authorities tasked with the management of frozen and confiscated property in order to effectively manage the property frozen before confiscation and preserve its value, pending a final decision on the confiscation. Without prejudice to the Member States' internal administrative structures, asset management offices should either be the sole authority managing frozen or confiscated property, or should provide support to decentralised actors according to national management set-ups, and support relevant authorities with pre-seizure planning.	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		out tasks of asset recovery offices, or where certain tasks of asset management offices may be outsourced pre-seizure planning.		
Recital 3	2	,		
41	(32) This Directive respects the fundamental rights and observes the principles recognized by the Charter of Fundamental Rights of the European Union ('the Charter') and the European Convention for the Protection of Human Rights and Fundamental Freedoms ('the ECHR'), as interpreted in the caselaw of the European Court of Human Rights. This Directive should be implemented in accordance with those rights and principles.	(32) This Directive respects the fundamental rights and observes the principles recognized by the Charter of Fundamental Rights of the European Union ('the Charter') and the European Convention for the Protection of Human Rights and Fundamental Freedoms ('the ECHR'), as interpreted in the caselaw of the European Court of Human Rights. This Directive should be implemented in accordance with those rights and principles.	(32) This Directive respects the fundamental rights and observes the principles recognized by the Charter of Fundamental Rights of the European Union ('the Charter') and the European Convention for the Protection of Human Rights and Fundamental Freedoms ('the ECHR'), as interpreted in the caselaw of the European Court of Human Rights. This Directive should be implemented in accordance with those rights and principles.	
Recital 3	3			
42	(33) Freezing and confiscation orders substantially affect the rights of suspected and accused persons, and in specific cases of third parties who are not being prosecuted. The Directive should provide for specific safeguards and judicial remedies in order to guarantee the protection of their fundamental rights in the implementation of this Directive in line with the right to a fair trial, the right to an effective	(33) Freezing and confiscation orders substantially affect the rights of suspected and accused persons, and in specific cases of third parties or other persons who are not being prosecuted. The Directive should provide for specific safeguards and judicial remedies in order to guarantee the protection of their fundamental rights in the implementation of this Directive in line with the right to a fair trial, the	(33) Freezing and confiscation orders substantially affect the rights of suspected and accused persons, and in specific cases of third parties who are not being prosecuted. The Directive should provide for specific safeguards and judicial remedies in order to guarantee the protection of their fundamental rights in the implementation of this Directive in line with the right to a fair trial, the right to an effective	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	remedy and the presumption of innocence as enshrined in Articles 47 and 48 of the Charter of Fundamental Rights of the European Union.	right to an effective remedy and the presumption of innocence as enshrined in Articles 47 and 48 of the Charter of Fundamental Rights of the European Union.	remedy and the presumption of innocence as enshrined in Articles 47 and 48 of the Charter of Fundamental Rights of the European Union.	
Recital 3	34			
43	(34) Freezing, confiscation, and interlocutory sales orders should be communicated to the affected party without delay. The purpose of communicating those orders is, inter alia, to allow the affected person to challenge them before a court. Therefore, such communications should, as a general rule, indicate the reason or reasons for the order concerned. The affected party should have the effective possibility to challenge the freezing, confiscation, and interlocutory sales orders. In the case of confiscation orders where all elements of the criminal offence are present but a criminal conviction is impossible, the defendant should have a possibility to be heard before the adoption of the order. The same possibility should be provided for the owner affected by an order to sell the property before confiscation.	(34) Freezing, confiscation, and interlocutory sales orders should be communicated to the affected party without person without undue delay. Nevertheless, Members States should be able to provide for a right for competent authorities to postpone communicating freezing orders to the affected person due to the needs of the investigation. The purpose of communicating those orders is, inter alia, to allow the affected person to challenge them before a court. Therefore, such communications should, as a general rule, indicate the reason or reasons for the order concerned. Where the affected party should have the effective possibility to challenge the freezing, confiscation, and interlocutory sales orders. In the case of confiscation orders where all elements person or where all elements person or where abouts of the affected person are unknown or where the communication to each of the criminal offence are present but a criminal conviction is impossible, the defendant should have a	(34) Freezing, confiscation, and interlocutory sales orders should, in principle, be communicated to the affected party person without delay, except in circumstances wherein such communication can put at risk the confidentiality or integrity of a criminal investigation. The purpose of communicating those orders is, inter alia, to allow the affected person to challenge them before a court. Therefore, such communications should, as a general rule, indicate the reason or reasons for the order concerned. The affected party should have the effective possibility to challenge the freezing, confiscation, and interlocutory sales orders. In the case of confiscation orders where all elements of the criminal offence are present but a criminal conviction is impossible, the defendant should have a possibility to be heard before the adoption of the order. The same possibility should be provided for the owner affected by an order to	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		possibility to be heard before the adoption of the order. The same possibility should be provided for the owner affected by an order to sell the property before confiscationaffected persons would entail a disproportionate burden, the communication may be made by means of a public announcement.	sell the property before confiscation.	
			I	
43a		(34a) The affected person should have the effective possibility to challenge the freezing, confiscation and interlocutory sales orders. In the case of confiscation orders where all elements of the criminal offence are present but a criminal conviction is impossible, the defendant should have a possibility to be heard before the adoption of the order, where possible. In the case of confiscation orders pursuant to provisions on extended confiscation and confiscation of unexplained wealth, circumstances that may be challenged by the affected person when challenging the confiscation order before a court should also include specific facts and available evidence on the basis of which the property concerned is considered to be		

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		property that is derived from criminal conduct.		
Recital 3	5			
44	(35) When implementing this Directive, and in order to ensure the proportionality of confiscation measures, Member States should provide that confiscation of property is not ordered to the extent it would be disproportionate to the offence in question. Furthermore, Member States should provide for the possibility that, in exceptional circumstances, confiscation is not ordered, insofar as it would, in accordance with national law, represent undue hardship for the affected person, on the basis of the circumstances of the respective individual case which should be decisive. Such exceptional circumstances should be limited to cases where it would put the person concerned in a situation in which it would be very difficult for the affected person to survive and the circumstances of the respective individual case should be decisive.	(35) When implementing this Directive, and in order to ensure the proportionality of confiscation measures, Member States should may provide that confiscation of property is not ordered for the possibility not to order confiscation or execute it to the extent it would be disproportionate to the offence or accusation in question. This possibility should allow the competent authorities to assess for instance to what extent the confiscation of instrumentalities is proportionate. Furthermore, Member States should may provide for the possibility that, in exceptional circumstances, confiscation is not ordered or executed, insofar as it would, in accordance with national law, represent undue hardship for the affected person, on the basis of the circumstances of the respective individual case which should be decisive. Such exceptional circumstances should be limited to cases where it would put the person concerned in a situation in which it would be very difficult for the affected person to survive and the	(35) When implementing this Directive, and in order to ensure the proportionality of confiscation measures, Member States should provide that confiscation of property is not ordered to the extent it would be disproportionate to the offence in question. Furthermore, Member States should provide for the possibility that, in exceptional circumstances, confiscation is not ordered, insofar as it would, in accordance with national law, represent undue hardship for the affected person, on the basis of the circumstances of the respective individual case which should be decisive. Such exceptional circumstances should be limited to cases where it would put the person concerned in a situation in which it would be very difficult for the affected person to survive and the circumstances of the respective individual case should be decisive.	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		circumstances of the respective individual case should be decisive.		
44a		(35a) While Member States are obliged to ensure that persons whose property is affected by the measures provided for in this Directive have the right of access to a lawyer throughout the freezing and confiscation proceedings, this Directive does not affect the rules applicable for legal aid provided free of charge.		
Recital 3	6			
45	(36) This Directive should be implemented without prejudice to Directive 2010/64/EU of the European Parliament and of the Council ¹ , Directive 2012/13/EU of the European Parliament and of the Council ² , Directive 2012/29/EU of the European Parliament and of the Council ³ , Directive 2013/48/EU of the European Parliament and of the Council ⁴ , Directive (EU) 2016/343/EU of the European Parliament and of the Council ⁵ , Directive 2016/800/EU of the European Parliament and of the Council ⁶ and Directive (EU) 2016/1919 of the European Parliament and of the Council ⁶ and Directive (EU) 2016/1919 of the European Parliament and of the Council ⁷	(36) This Directive should be implemented without prejudice to Directive 2010/64/EU of the European Parliament and of the Council ¹ , Directive 2012/13/EU of the European Parliament and of the Council ² , Directive 2012/29/EU of the European Parliament and of the Council ³ , Directive 2013/48/EU of the European Parliament and of the Council ⁴ , Directive 2014/60/EU of the European Parliament and of the Council ⁵ , Directive (EU) 2016/343/EU of the European Parliament and of the Council ⁵⁰ , Directive 2016/800/EU of the European Parliament and of the Council ⁵⁰ , Directive 2016/800/EU of the European Parliament and of the Council ⁶⁰ , Directive 2016/800/EU of the European Parliament and of the Council ⁶⁰ , Directive (EU)	(36) This Directive should be implemented without prejudice to Directive 2010/64/EU of the European Parliament and of the Council ¹ , Directive 2012/13/EU of the European Parliament and of the Council ² , Directive 2012/29/EU of the European Parliament and of the Council ³ , Directive 2013/48/EU of the European Parliament and of the Council ⁴ , Directive (EU) 2016/343/EU of the European Parliament and of the Council ⁵ , Directive 2016/800/EU of the European Parliament and of the Council ⁶ and Directive (EU) 2016/1919 of the European Parliament and of the Council ⁶ and Directive (EU) 2016/1919 of the European Parliament and of the Council ⁷	

Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
1. Directive 2010/64/EU of the European Parliament and of the Council of 20 October 2010 on the right to interpretation and translation in criminal proceedings (OJ L 280, 26.10.2010, p. 1). 2. Directive 2012/13/EU of the European Parliament and of the Council of 22 May 2012 on the right to information in criminal proceedings (OJ L 142, 1.6.2012, p. 1). 3. Directive 2012/29/EU of the European	Council Mandate 2016/1919 of the European Parliament and of the Council78 1. Directive 2010/64/EU of the European Parliament and of the Council of 20 October 2010 on the right to interpretation and translation in criminal proceedings (OJ L 280, 26.10.2010, p. 1). 2. Directive 2012/13/EU of the European Parliament and of the Council of 22 May 2012 on the right to information in criminal	EP Mandate 1. Directive 2010/64/EU of the European Parliament and of the Council of 20 October 2010 on the right to interpretation and translation in criminal proceedings (OJ L 280, 26.10.2010, p. 1). 2. Directive 2012/13/EU of the European Parliament and of the Council of 22 May 2012 on the right to information in criminal proceedings (OJ L 142, 1.6.2012, p. 1). 3. Directive 2012/29/EU of the European	Draft Agreement
Parliament and of the Council of 25 October 2012 establishing minimum standards on the rights, support and protection of victims of crime, and replacing Council Framework Decision 2001/220/JHA (OJ L 315, 14.11.2012, p. 57). 4. Directive 2013/48/EU of the European Parliament and of the Council of 22 October 2013 on the right of access to a lawyer in criminal proceedings and in European arrest warrant proceedings, and on the right to	proceedings (OJ L 142, 1.6.2012, p. 1). 3. Directive 2012/29/EU of the European Parliament and of the Council of 25 October 2012 establishing minimum standards on the rights, support and protection of victims of crime, and replacing Council Framework Decision 2001/220/JHA (OJ L 315, 14.11.2012, p. 57). 4. Directive 2013/48/EU of the European Parliament and of the Council of 22 October	Parliament and of the Council of 25 October 2012 establishing minimum standards on the rights, support and protection of victims of crime, and replacing Council Framework Decision 2001/220/JHA (OJ L 315, 14.11.2012, p. 57). 4. Directive 2013/48/EU of the European Parliament and of the Council of 22 October 2013 on the right of access to a lawyer in criminal proceedings and in European arrest warrant proceedings, and on the right to	
have a third party informed upon deprivation of liberty and to communicate with third persons and with consular authorities while deprived of liberty (OJ L 294, 6.11.2013, p. 1). 5. Directive (EU) 2016/343 of the European Parliament and of the Council of 9 March 2016 on the strengthening of certain aspects of the presumption of innocence and of the right to be present at the trial in criminal proceedings (OJ L 65, 11.3.2016, p. 1). 6. Directive (EU) 2016/800 of the European	2013 on the right of access to a lawyer in criminal proceedings and in European arrest warrant proceedings, and on the right to have a third party informed upon deprivation of liberty and to communicate with third persons and with consular authorities while deprived of liberty (OJ L 294, 6.11.2013, p. 1). 5. Directive (EU) 2016/3432014/60/EU of the European Parliament and of the Council of 9 March 201615 May 2014 on the strengthening of certain aspects of the	have a third party informed upon deprivation of liberty and to communicate with third persons and with consular authorities while deprived of liberty (OJ L 294, 6.11.2013, p. 1). 5. Directive (EU) 2016/343 of the European Parliament and of the Council of 9 March 2016 on the strengthening of certain aspects of the presumption of innocence and of the right to be present at the trial in criminal proceedings (OJ L 65, 11.3.2016, p. 1). 6. Directive (EU) 2016/800 of the European	
Parliament and of the Council of 11 May 2016 on procedural safeguards for children who are suspects or accused persons in criminal proceedings (OJ L 132, 21.5.2016, p. 1). 7. Directive (EU) 2016/1919 of the European Parliament and of the Council of 26 October 2016 on legal aid for suspects and accused persons in criminal proceedings and for requested persons in European arrest warrant proceedings (OJ L 297, 4.11.2016, p. 1).	presumption of innocence and of the right to be present at the trial in criminal proceedings (OJ L 65, 11.3.2016 return of cultural objects unlawfully removed from the territory of a Member State and amending Regulation (EU) No 1024/2012 (OJ L 159, 28.5.2014, p. 1). 6. Directive (EU) 2016/8002016/343 of the European Parliament and of the Council of 11 May 9 March 2016 on procedural safeguards for children who are suspects or accused personsthe strengthening of	Parliament and of the Council of 11 May 2016 on procedural safeguards for children who are suspects or accused persons in criminal proceedings (OJ L 132, 21.5.2016, p. 1). 7. Directive (EU) 2016/1919 of the European Parliament and of the Council of 26 October 2016 on legal aid for suspects and accused persons in criminal proceedings and for requested persons in European arrest warrant proceedings (OJ L 297, 4.11.2016, p. 1).	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		certain aspects of the presumption of innocence and of the right to be present at the trial in criminal proceedings (OJ L 132, 21.5.201665, 11.3.2016, p. 1). 7. Directive (EU) 2016/19192016/800 of the European Parliament and of the Council of 26 October 11 May 2016 on legal aid for suspects and accused persons in criminal proceedings and for requested proceedural safeguards for children who are suspects or accused persons in European arrest warrantcriminal proceedings (OJ L 297, 4.11.2016132, 21.5.2016, p. 1). 8. Directive (EU) 2016/1919 of the European Parliament and of the Council of 26 October 2016 on legal aid for suspects and accused persons in criminal proceedings and for requested persons in European arrest warrant proceedings (OJ L 297, 4.11.2016, p. 1).		
Recital 3	7			
46	(37) It is particularly important that the protection of personal data, in accordance with Union law, is ensured in connection to processing of data under this Directive. To that aim, the rules of this Directive should be aligned with Directive (EU) 2016/680. In particular, it should be specified that any personal data exchanged by Asset Recovery Offices is to remain limited to the categories of data listed in Section B point 2, of Annex II to Regulation (EU) 2016/794 of the European Parliament and of the Council. Directive (EU) 2016/680 of the	(37) It is particularly important that the protection of personal data, in accordance with Union law, is ensured in connection to processing of data under this Directive. To that aim, the rules of this Directive should be aligned with Directive (EU) 2016/680. In particular, it should be specified that any personal data exchanged by asset recovery offices is to remain limited to the categories of data listed in Section B point 2, of Annex II to Regulation (EU) 2016/794 of the European Parliament and of the Council. Directive (EU) 2016/680 of the European Parliament and of	(37) It is particularly important that the protection of personal data, in accordance with Union law, is ensured in connection to processing of data under this Directive. To that aim, the rules of this Directive should be aligned with Directive (EU) 2016/680. In particular, it should be specified that any personal data exchanged by Asset Recovery Offices is to remain limited to the categories of data listed in Section B point 2, of Annex II to Regulation (EU) 2016/794 of the European Parliament and of the Council. Directive (EU) 2016/680 of the	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	European Parliament and of the Council applies to the processing of personal data by national competent authorities, notably asset recovery offices, for the purposes of this Directive.	the Council applies to the processing of personal data by national competent authorities, notably asset recovery offices, for the purposes of this Directive.	European Parliament and of the Council applies to the processing of personal data by national competent authorities, notably asset recovery offices, for the purposes of this Directive.	
Recital 3	88		// C*/	
47	(38) It is particularly important that the protection of personal data, in accordance with Union law, is ensured in connection to all exchanges of information under this Directive. To that aim, insofar as the processing of personal data for the purposes of the prevention, investigation, detection or prosecution of criminal offences or the execution of criminal penalties is concerned, data protection rules as set out in Directive (EU) 2016/680 are applicable in relation to measures taken under this Directive. Where relevant, notably having regard to the processing of personal data by asset management offices for the purpose of the management of property, the data protection rules set out in Regulation (EU) 2016/679 of the European Parliament and of the Council are applicable.	(38) It is particularly important that the protection of personal data, in accordance with Union law, is ensured in connection to all exchanges of information under this Directive. To that aim, insofar as the processing of personal data for the purposes of the prevention, investigation, detection or prosecution of criminal offences or the execution of criminal penalties is concerned, data protection rules as set out in Directive (EU) 2016/680 are applicable in relation to measures taken under this Directive. Where relevant, notably having regard to the processing of personal data by asset management offices for the purpose of the management of property, the data protection rules set out in Regulation (EU) 2016/679 of the European Parliament and of the Council are applicable.	(38) It is particularly important that the protection of personal data, in accordance with Union law, is ensured in connection to all exchanges of information under this Directive. To that aim, insofar as the processing of personal data for the purposes of the prevention, investigation, detection or prosecution of criminal offences or the execution of criminal penalties is concerned, data protection rules as set out in Directive (EU) 2016/680 are applicable in relation to measures taken under this Directive. Where relevant, notably having regard to the processing of personal data by asset management offices for the purpose of the management of property, the data protection rules set out in Regulation (EU) 2016/679 of the European Parliament and of the Council are applicable.	
Recital 3	9			
48				

Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
(39) An effective recovery system	(39) An effective recovery system	(39) An effective asset tracing and	
requires concerted efforts of a wid		recovery system as well as	
range of authorities, from law	range of authorities, from law	maintaining the value of frozen	
enforcement, including customs	enforcement, including customs	<u>assets</u> requires concerted efforts of a	
authorities, tax authorities and tax	authorities, tax authorities and tax	wide range of authorities, from law	
recovery authorities to the extent	recovery authorities to the extent	enforcement, including customs	
that they are competent for asset	that they are competent for asset	authorities, tax authorities and tax	
recovery, asset recovery offices,	recovery, asset recovery offices,	recovery authorities to the extent	
judicial authorities and asset	judicial authorities and asset	that they are competent for asset	
management authorities, including		recovery, asset recovery offices,	
asset management offices. In orde		judicial authorities and asset	
to ensure coordinated action by al		management authorities, including	
competent authorities, it is	competent authorities, it is	asset management offices. In order	
necessary to establish a more	necessary to establish a more	to ensure coordinated action by all	
strategic approach to asset recover		competent authorities, it is	
and promote a greater cooperation		necessary to establish a more	
between the relevant authorities,	between the relevant authorities,	strategic approach to asset recovery	
and to obtain a clear overview of t		and promote a greater cooperation	
results of asset recovery. For this	results of asset recovery. For this	between the relevant authorities,	
purpose, Member States should	purpose, Member States should	and to obtain a clear overview of the	
adopt and regularly review a	adopt and regularly review a	results of asset recovery. For this	
national strategy on asset recovery		purpose, Member States should	
to guide actions in relation to	to guide actions in relation to	adopt and regularly review a	
financial investigations, freezing	financial investigations, freezing	national strategy on asset recovery	
and confiscation, management as	and confiscation, management as	to guide actions in relation to	
well as final disposal of the releva		financial investigations, freezing	
instrumentalities, proceeds, or	instrumentalities, proceeds, or	and confiscation, management as	
property. Furthermore, Member	property. <u>Member States may</u>	well as final disposal of the relevant	
States should provide competent	decide on the appropriate format of	instrumentalities, proceeds, or	
authorities with the necessary	such strategy which may take into	property. <u>National strategies</u>	
resources to be able to fulfil their	account their constitutional	should include a description of the	
tasks effectively. Competent	traditions in terms of separation of	roles and responsibilities of all the	
authorities should be understood a		competent authorities involved in	
the authorities entrusted with the	be either sectorial or a part of a	asset recovery, confiscation and	
carrying out of the tasks as outline		management and the particular	
under this Directive and according		mechanisms of cooperation among	
to national set-ups.	Member States provide for the	them. Furthermore, Member States	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		adoption of one or more strategies, their overall content should encompass the territory of the entire Member State. Furthermore, Member States should provide competent authorities with the necessary resources to be able to fulfil their tasks effectively. Competent authorities should be understood as the authorities entrusted with the carrying out of the tasks as outlined under this Directive and according to national set-ups.	should provide competent authorities with the necessary resources and legal powers to be able to fulfil their tasks effectively. Competent authorities should be understood as the authorities entrusted with the carrying out of the tasks as outlined under this Directive and according to national set-ups.	
48a			(39a) It is important that minimum standards for the functioning of asset recovery offices and asset management offices are ensured throughout the Union. For this reason, Member States should be required to regularly report to the Commission on the financial, human and technical resources allocated to those offices.	
Recital 4	0			
49	(40) In order to evaluate the effectiveness and efficiency of the asset recovery, asset management and confiscation framework, it is necessary to collect and publish a	(40) In order to evaluate the effectiveness and efficiency of the asset recovery, asset management and confiscation framework, it is necessary to collect and publish a	(40) In order to evaluate the effectiveness and efficiency of the asset recovery, asset management and confiscation framework, it is necessary to collect and publish a	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	comparable set of statistical data on freezing, management and confiscation of property.	comparable minimum set of appropriate statistical data on freezing, management and confiscation of property. Member States should endeavour to collect data for certain statistics at a central level, with a view to sending them to the Commission. This means that the Member States should make reasonable efforts to collect the data concerned. It does not mean, however, that the Member States are under an obligation to achieve the result of collecting the data where there is a disproportionate administrative burden or when there are high costs for the Member State concerned.	comparable set of statistical data on freezing, management and confiscation of property.	
Recital 4	1	I		
50	(41) To ensure consistent approaches among Member States in the collection of statistics, the power to adopt acts in accordance with Article 290 of the TFEU should be delegated to the Commission to supplement this Directive by adopting more detailed rules on the information to be collected and the methodology for the collection of the statistics.	deleted	(41) To ensure consistent approaches among Member States in the collection of statistics. Member States should include, for all criminal offences, at least the number of asset tracing investigations launched, the number of assets traced, the number of freezing orders initiated and executed, the number of confiscation orders initiated and executed, the number of confiscation orders executed broken down by type of confiscation, the value of property	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
			frozen, for the confiscation orders included in a respective annual report, the value of confiscated property compared to the value at the time of freezing the number of requests for freezing orders to be executed in another Member State, the number of requests for confiscation orders to be executed in another Member State, the value of the property recovered following execution in another Member State, the value of the property destined to be reused for law enforcement, prevention or social purposes, the manner in which the confiscated property has been used and, for the confiscation orders included in a respective annual report, the length of the procedure from freezing to final disposal. The , the power to adopt acts in accordance with Article 290 of the TFEU should be delegated to the Commission to supplement this Directive by adopting providing more detailed rules on the information to be collected and, the methodology for the collection and transmission of the data to the Commission statistics.	
Recital 4	12			
51	(42) It is of particular importance that the Commission carry out appropriate consultations during its	deleted	(42) It is of particular importance that the Commission carry out appropriate consultations during its	2022/0467/60D) 44 07 2022 -14 45107 - 64/4

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	preparatory work, including at expert level, and that those consultations be conducted in accordance with the principles laid down in the Interinstitutional Agreement of 13 April 2016 on Better Law-Making ¹ . In particular, to ensure equal participation in the preparation of delegated acts, the European Parliament and the Council receive all documents at the same time as Member States' experts, and their experts systematically have access to meetings of Commission expert groups dealing with the preparation of delegated acts. 1. OJ L 123, 12.5.2016, p. 1.		preparatory work, including at expert level, and that those consultations be conducted in accordance with the principles laid down in the Interinstitutional Agreement of 13 April 2016 on Better Law-Making ¹ . In particular, to ensure equal participation in the preparation of delegated acts, the European Parliament and the Council receive all documents at the same time as Member States' experts, and their experts systematically have access to meetings of Commission expert groups dealing with the preparation of delegated acts. 1. OJ L 123, 12.5.2016, p. 1.	S
Recital 4	(43) To provide a more comprehensive overview of the action taken to freeze and confiscate, Member States should establish a central register of frozen, managed and confiscated instrumentalities, proceeds, or property, and collect the necessary statistics on the implementation of the relevant measures. Centralised registries of frozen and confiscated instrumentalities, proceeds, or property should be established at national level for the purpose of facilitating the management of the	(43) To provide a more comprehensive overview of the action taken to freeze and confiscate, Member States should establish a central register of frozen, managed and confiscated instrumentalities, proceeds, or property, and collect the necessary statistics on the implementation of the relevant measures. Centralised registries of frozen and confiscated instrumentalities, proceeds, or property should be established at national level for the purpose of facilitating the management of the	(43) To provide a more comprehensive overview of the action taken to freeze and confiscate, Member States should establish a central register of frozen, managed and confiscated instrumentalities, proceeds, or property, and collect the necessary statistics on the implementation of the relevant measures. Centralised registries of frozen and confiscated instrumentalities, proceeds, or property should be established at national level for the purpose of facilitating the management of the	

Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
specific file. The aim of establishing centralised registries is to assist all the relevant authorities responsible for the recovery of criminal property with an accessible record of the property which is frozen, confiscated, or under management, from the moment it is frozen until it is returned to the owner or it is disposed of. Information entered in the registries should be retained only for as long as it is necessary for the purposes of management of the specific case, or for the purposes of gathering statistical data collection. For case management purposes, it should not be kept for longer than after the final disposal of the property following a confiscation order, or after its return to the owner in case of acquittal. Access to the information recorded in the centralised registries should be given only to authorities responsible for the recovery of criminal property, such as asset recovery offices, asset management offices, national courts or otherwise appointed authorities according to national dispositions.	specific file. The aim of establishing centralised registries is to assist all the relevantensure that asset management offices, and as appropriate asset recovery offices, and other competent authorities responsible for the recovery of criminal property with an accessible record of the property which is frozen, confiscated, or under management, from the moment it is frozen until it is returned to the owner or it is disposed of. Information entered in the registries should be retained only for as long as it is performing tasks pursuant to this Directive have the necessary for the purposes of management of the specific case, or for the purposes of gathering statistical data collection. For case management purposes, it should not be kept for longer than after the final disposal of the tools to ensure an efficient management of frozen and confiscated property. For that purpose, Member States may set up one or more registers of property following a confiscation order, or after its return to the owner in case of acquittal. Access to the information recorded in the centralised registries should be given only to authorities responsible for the recovery of criminal property, such as asset recovery offices, asset management offices,	specific file. The aim of establishing centralised registries is to assist all the relevant authorities responsible for the recovery of criminal property with an accessible record of the property which is frozen, confiscated, or under management, from the moment it is frozen until it is returned to the owner or it is disposed of. Information entered in the registries should be retained only for as long as it is necessary for the purposes of management of the specific case, or for the purposes of gathering statistical data collection. For case management purposes, it should not be kept for longer than after the final disposal of the property following a confiscation order, or after its return to the owner in case of acquittal. Access to the information recorded in the centralised registries should be given only to authorities responsible for the recovery of criminal property, such as asset recovery offices, asset management offices, national courts or otherwise appointed authorities according to national dispositions.	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		national courts or otherwise appointed authorities according to national dispositions-frozen and confiscated pursuant to this Directive.		
52a			(43a) In order to support the Commission in relation to the implementation of this Directive and facilitate the exchange of best practices and operational cooperation relating to this Directive, a network on asset recovery and confiscation should be established under the political guidance of the Commission. The network should be composed of representatives from asset recovery offices and asset management offices and should be co-chaired by a representative of the Commission and, in matters of operational cooperation, by a representative of Europol. It should invite representatives from Europol, Eurojust, the European Public Prosecutors Office, and where appropriate, the Anti-Money Laundering Authority to participate to the meetings of the network.	
Recital 4	4			
53				

Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
(44) Organised criminal groups	(44) Organised criminal groups	(44) Organised criminal groups	
operate across borders and	operate across borders and	operate across borders and	
increasingly acquire property in	increasingly acquire property in	increasingly acquire property in	
Member States other than those in	Member States other than those in	Member States other than those in	
which they are based and in third	which they are based and in third	which they are based and in third	
countries. Given the transnational	countries. Given the transnational	countries. Given the transnational	
dimension of organised crime,	dimension of organised crime,	dimension of organised crime,	
international cooperation is of the	international cooperation is of the	international cooperation is of the	
essence to recover the profits and	essence to recover the profits and	essence to recover the profits and	
confiscate the financial assets that	confiscate the financial assets that	confiscate the financial assets that	
allow criminals to operate. Member	allow criminals to operate. Member	allow criminals to operate. Member	
States should therefore ensure that	States should therefore ensure that	States should therefore ensure that	
both asset recovery and asset	both asset recovery and asset	both asset recovery and asset	
management offices cooperate	management offices cooperate, to	management offices cooperate	
closely with their counterparts in	the greatest extent possible, closely	closely with their counterparts in	
third countries to trace, identify and	with their counterparts in third	third countries to trace, identify and	
manage instrumentalities and	countries to trace, identify and	manage instrumentalities and	
proceeds, or property which may	manage instrumentalities and	proceeds, or property which may	
become or is the object of a freezing	proceeds, or property which may	become or is the object of a freezing	
or confiscation order within the	become or is the object of a freezing	or confiscation order within the	
framework of proceedings in	or confiscation order within the	framework of proceedings in	
criminal matters. Moreover, for the	framework of proceedings in	criminal matters. Moreover, for the	
effective implementation of Union	criminal matters. Moreover, for the	effective implementation of Union	
restrictive measures, it is of	effective implementation of Union	restrictive measures, it is of	
paramount importance for asset	restrictive measures, it is of	paramount importance for asset	
recovery offices to cooperate with	paramount importance for asset	recovery offices to cooperate with	
their counterparts in third countries	recovery offices to cooperate with	their counterparts in third countries	
where necessary to prevent, detect	their counterparts in third countries	where necessary to prevent, detect	
or investigate criminal offences	where necessary to prevent, detect	or investigate criminal offences	
related to the violation of Union	or investigate criminal offences	related to the violation of Union	
restrictive measures. In that regard,	related to the violation of Union	restrictive measures. In that regard,	
Member States should ensure that	restrictive measures. In that regard,	Member States should ensure that	
asset recovery offices establish	Member States should ensure that	asset recovery offices establish	
working arrangements with their	asset recovery offices establish	working arrangements with their	
counterparts in those third countries	working arrangements with their	counterparts in those third countries	
with which there is an operational	counterparts in those third countries with which there is an	with which there is an operational	
cooperation agreement in place that	countries with which there is an	cooperation agreement in place that	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	allows for the exchange of operational personal data with Europol or Eurojust.	operational cooperation agreement in place that allows for the exchange of operational personal data with Europol or Eurojust. Member States should make use of existing frameworks for cooperation and are encouraged, but not obliged, to develop or adjust existing bilateral agreements or to accede to existing multilateral conventions or finally to establish new bilateral agreements when no other arrangement is in place. The data protection rules set out in Directive (EU) 2016/680 are applicable in relation to measures taken in this respect.	allows for the exchange of operational personal data with Europol or Eurojust.	
Recital 4	 5			
54	(45) Asset recovery offices should also closely cooperate with EU bodies and agencies, including Europol, Eurojust and the European Public Prosecutor's Office, in accordance with their respective mandates, insofar as it is necessary to trace and identify property within the cross-border investigations supported by Europol and Eurojust or within the investigations undertaken by the European Public Prosecutor's Office. Asset recovery offices should also cooperate with Europol and Eurojust, in accordance with their respective mandates,	(45) Asset recovery offices should also closely cooperate with EU bodies and agencies, including Europol, Eurojust and the European Public Prosecutor's Office, in accordance with their respective mandates, insofar as it is necessary to trace and identify property within the cross-border investigations supported by Europol and Eurojust or within the investigations undertaken by the European Public Prosecutor's Office. Member States participating in the enhanced cooperation on the establishment of the EPPO should ensure that	(45) Asset recovery offices should also closely cooperate with <i>EUUnion</i> bodies and agencies, including Europol, <i>Eurojust</i> and the European Public Prosecutor's Office, in accordance with their respective mandates, insofar as it is necessary to trace and identify property within the cross-border investigations supported by Europol <i>and Eurojust</i> or within the investigations undertaken by the European Public Prosecutor's Office. <i>For the purposes of this Directive, when the notion of competent authorities refers to</i>	

Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	their asset recovery offices should also cooperate with Europol and Eurojust, in accordance with their respective mandates, insofar as it is necessary to trace and identify property to prevent, detect or investigate criminal offences related to the violation of Union restrictive measures comply with the obligations under Council Regulation (EU) 2017/1939, including the reporting obligation provided for by Article 24 thereof, and follow the instructions of and undertake the investigation measures assigned to them by the EPPO, in accordance with Article 28 thereof.	investigating and prosecuting authorities, it should be interpreted as including the central and decentralised levels of the European Public Prosecutor's Office (EPPO) with regard to the Member States that participate in the enhanced cooperation on the establishment of the EPPO. Asset recovery offices should alsotherefore fulfil the obligations under Council Regulation (EU) 2017/1939¹, including the obligation to report to the EPPO under Article 24 of that Regulation, the undertaking of measures if instructed as a competent authority under Article 28(1) of that Regulation, and access to information under Article 43(1) of that Regulation. In light of their duties established in Article 105 of Regulation (EU) 2017/1939 the Member States who are not participating in the enhanced cooperation on the establishment of the EPPO should ensure that their asset recovery offices are able cooperate with Europol and Eurojust, the EPPO in the same manner as an asset recovery office of any other participating Member State in so far as it subject to its cooperation it falls within the remit of the EPPO's competences. Asset recovery offices should also cooperate with Europol in	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
			accordance with their respective mandatesits mandate, insofar as it is necessary to trace and identify property to prevent, detect or investigate criminal offences related to the violation of Union restrictive measures. 1. Council Regulation (EU) 2017/1939 of 12 October 2017 implementing enhanced cooperation on the establishment of the European Public Prosecutor's Office ('the EPPO') (OJ L 283, 31.10.2017, p. 1).	
	,			
54a			(45a) In accordance with its mandate, Eurojust should support national authorities in all stages of the asset recovery process from the tracing and identification, freezing, confiscation and asset management of assets to the disposal of assets. Asset recovery offices and asset management offices should closely cooperate with Eurojust for the purpose of facilitating the entire asset recovery process. Such cooperation encompasses the tracing and identification of instrumentalities, proceeds, or property that can become or is the object of a freezing or confiscation order made by a competent authority in the course of proceedings in criminal matters and subsequent	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
Recital 4	6		disposal, including the investigation and prosecution of criminal offences related to the violation of Union restrictive measures.	
55	(46) In order to ensure that there is a common understanding and minimum standards for asset tracing and identification, freezing and management, this Directive should lay down minimum rules for the relevant measures as well as related safeguards. The adoption of minimum rules does not prevent Member States from granting more extensive powers to asset recovery offices or to asset management offices, or to provide for additional safeguards under national law, provided that such national measures and provisions do not undermine the objective of this Directive.	(46) In order to ensure that there is a common understanding and minimum standards for asset tracing and identification, freezing, confiscation and management, this Directive should lay down minimum rules for the relevant measures as well as related safeguards. The adoption of minimum rules does not prevent Member States from granting more extensive powers to asset recovery offices or to asset management offices, or to provide for more extensive rules on freezing and confiscation, including, for example, in relation to their rules on evidence or in relation to the scope of applicability of extended confiscation or confiscation of unexplained wealth, or to provide for additional safeguards under national law, for example hearing the affected person before an interlocutory sale, provided that such national measures and provisions do not undermine the objective of this Directive.	(46) In order to ensure that there is a common understanding and minimum standards for asset tracing and identification, freezing and management, this Directive should lay down minimum rules for the relevant measures as well as related safeguards. The adoption of minimum rules does not prevent Member States from granting more extensive powers to asset recovery offices or to asset management offices, or to provide for additional safeguards under national law, provided that such national measures and provisions do not undermine the objective of this Directive.	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
Recital 4	7			
56	(47) Since the objective of this Directive, namely facilitating confiscation of property in criminal matters, cannot be sufficiently achieved by the Member States but can rather be better achieved at Union level, the Union may adopt measures, in accordance with the principle of subsidiarity as set out in Article 5 of the Treaty on European Union (TEU). In accordance with the principle of proportionality, as set out in that Article, this Directive does not go beyond what is necessary in order to achieve that objective.	(47) Since the objective of this Directive, namely facilitating confiscation of property in criminal matters, cannot be sufficiently achieved by the Member States but can rather be better achieved at Union level, the Union may adopt measures, in accordance with the principle of subsidiarity as set out in Article 5 of the Treaty on European Union (TEU). In accordance with the principle of proportionality, as set out in that Article, this Directive does not go beyond what is necessary in order to achieve that objective.	(47) Since the objective of this Directive, namely facilitating confiscation of property in proceedings in criminal matters, cannot be sufficiently achieved by the Member States but can rather be better achieved at Union level, the Union may adopt measures, in accordance with the principle of subsidiarity as set out in Article 5 of the Treaty on European Union (TEU). In accordance with the principle of proportionality, as set out in that Article, this Directive does not go beyond what is necessary in order to achieve that objective.	
Recital 4	(48) As this Directive provides for a comprehensive set of rules, which would overlap with already existing legal instruments, it should replace Council Joint Action 98/699/JHA ¹ , Council Framework Decision 2001/500/JHA ² , Framework Decision 2005/212/JHA, Decision 2007/845/JHA, and Directive 2014/42/EU with regard to the Member States bound by this Directive.	(48) As this Directive provides for a comprehensive set of rules, which would overlap with already existing legal instruments, it should replace Council Joint Action 98/699/JHA ¹ , Council Framework Decision 2001/500/JHA ² , Framework Decision 2005/212/JHA, Decision 2007/845/JHA, and Directive 2014/42/EU with regard to the Member States bound by this Directive.	(48) As this Directive provides for a comprehensive set of rules, which would overlap with already existing legal instruments, it should replace Council Joint Action 98/699/JHA ¹ , Council Framework Decision 2001/500/JHA ² , Framework Decision 2005/212/JHA, Decision 2007/845/JHA, and Directive 2014/42/EU with regard to the Member States bound by this Directive.	
	1. Joint Action 98/699/JHA of 3 December 1998 adopted by the Council on the basis of	1. Joint Action 98/699/JHA of 3 December 1998 adopted by the Council on the basis of	1. Joint Action 98/699/JHA of 3 December 1998 adopted by the Council on the basis of	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	Article K.3 of the Treaty on European Union, on money laundering, the identification, tracing, freezing, seizing and confiscation of instrumentalities and the proceeds from crime (OJ L 333, 9.12.1998, p.1). 2. Council Framework Decision of 26 June 2001 on money laundering, the identification, tracing, freezing, seizing and confiscation of instrumentalities and the proceeds of crime (OJ L 182, 5.7.2001, p. 1).	Article K.3 of the Treaty on European Union, on money laundering, the identification, tracing, freezing, seizing and confiscation of instrumentalities and the proceeds from crime (OJ L 333, 9.12.1998, p.1). 2. Council Framework Decision of 26 June 2001 on money laundering, the identification, tracing, freezing, seizing and confiscation of instrumentalities and the proceeds of crime (OJ L 182, 5.7.2001, p. 1).	Article K.3 of the Treaty on European Union, on money laundering, the identification, tracing, freezing, seizing and confiscation of instrumentalities and the proceeds from crime (OJ L 333, 9.12.1998, p.1). 2. Council Framework Decision of 26 June 2001 on money laundering, the identification, tracing, freezing, seizing and confiscation of instrumentalities and the proceeds of crime (OJ L 182, 5.7.2001, p. 1).	
Recital 4	9			
58	(49) In accordance with Articles 1 and 2 of Protocol No 22 on the position of Denmark annexed to the Treaty on European Union and to the Treaty of the Functioning of the European Union, Denmark is not taking part in the adoption of this Directive and is not bound by it or subject to its application.	(49) In accordance with Articles 1 and 2 of Protocol No 22 on the position of Denmark annexed to the Treaty on European Union and to the Treaty of the Functioning of the European Union, Denmark is not taking part in the adoption of this Directive and is not bound by it or subject to its application.	(49) In accordance with Articles 1 and 2 of Protocol No 22 on the position of Denmark annexed to the Treaty on European Union and to the Treaty of the Functioning of the European Union, Denmark is not taking part in the adoption of this Directive and is not bound by it or subject to its application.	
Recital 5	0			
59	(50) [In accordance with Article 3 of Protocol No 21 on the position of the United Kingdom and Ireland in respect of the area of freedom, security and justice, annexed to the Treaty on European Union and to the Treaty on the Functioning of the European Union, Ireland has notified its wish to take part in the adoption and application of this Directive.] [or] [In accordance with	(50) [In accordance with Article 3 of Protocol No 21 on the position of the United Kingdom and Ireland in respect of the area of freedom, security and justice, annexed to the Treaty on European Union and to the Treaty on the Functioning of the European Union, Ireland has notified its wish to take part in the adoption and application of this Directive.] [or] [In accordance with	(50) [In accordance with Article 3 of Protocol No 21 on the position of the United Kingdom and Ireland in respect of the area of freedom, security and justice, annexed to the Treaty on European Union and to the Treaty on the Functioning of the European Union, Ireland has notified its wish to take part in the adoption and application of this Directive.] [or] [In accordance with	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	Articles 1 and 2 of Protocol No 21 on the position of the United Kingdom and Ireland in respect of the area of freedom, security and justice, annexed to the Treaty on European Union and to the Treaty on the Functioning of the European Union, and without prejudice to Article 4 of that Protocol, Ireland is not taking part in the adoption of this Directive and is not bound by it or subject to its application.]	Articles 1 and 2 of Protocol No 21 on the position of the United Kingdom and Ireland in respect of the area of freedom, security and justice, annexed to the Treaty on European Union and to the Treaty on the Functioning of the European Union, and without prejudice to Article 4 of that Protocol, Ireland is not taking part in the adoption of this Directive and is not bound by it or subject to its application.]	Articles 1 and 2 of Protocol No 21 on the position of the United Kingdom and Ireland in respect of the area of freedom, security and justice, annexed to the Treaty on European Union and to the Treaty on the Functioning of the European Union, and without prejudice to Article 4 of that Protocol, Ireland is not taking part in the adoption of this Directive and is not bound by it or subject to its application.]	
Recital	51 			
60	(51) The European Data Protection Supervisor was consulted in accordance with Article 42 of Regulation (EU) 2018/1725 and delivered an opinion on XX/XX/20XX.	(51) The European Data Protection Supervisor was consulted in accordance with Article 42 of Regulation (EU) 2018/1725 and delivered an opinion on XX/XX/20XX on 19/07/2022.	(51) The European Data Protection Supervisor was consulted in accordance with Article 42 of Regulation (EU) 2018/1725 and delivered an opinion on XX/XX/20XX19 July 2022.	
Formula				
61	HAVE ADOPTED THIS DIRECTIVE:	HAVE ADOPTED THIS DIRECTIVE:	HAVE ADOPTED THIS DIRECTIVE:	G
CHAPTE	RI			
62	CHAPTER I GENERAL PROVISIONS	CHAPTER I <u>GENERAL PROVISIONS</u> <u>provisions</u>	CHAPTER I GENERAL PROVISIONS	CHAPTER I GENERAL PROVISIONS General provisions Text Origin: Council Mandate TM1 04072023

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
Article 1				
6 63	Article 1 Subject matter	Article 1 Subject matter	Article 1 Subject matter	Article 1 Subject matter Text Origin: Commission Proposal
Article 1	(1)			
v 64	1. This Directive establishes minimum rules on the tracing and identification, freezing, confiscation, and management of property within the framework of proceedings in criminal matters.	1. This Directive establishes minimum rules on the tracing and identification, freezing, confiscation, and management of property within the framework of proceedings in criminal matters. These rules are without prejudice to the procedures that Member States may use to freeze and confiscate the property in question. This Directive applies without prejudice to freezing and confiscation measures within the framework of proceedings in civil or administrative matters.	1. This Directive establishes minimum rules on the tracing and identification, freezing, confiscation, and management of property within the framework of proceedings in criminal matters.	1. This Directive establishes minimum rules on the tracing and identification, freezing, confiscation, and management of property within the framework of proceedings in criminal matters. [These rules are without prejudice to the procedures that Member States may use to freeze and confiscate the property in question.] This Directive applies without prejudice to freezing and confiscation measures within the framework of proceedings in civil or administrative matters. EP to revert Text Origin: Council Mandate TM1 04072023
Article 1	L(2)			

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
R	65	2. This Directive also establishes rules to facilitate the effective implementation of Union restrictive measures and the subsequent recovery of related property where necessary to prevent, detect or investigate criminal offences related to the violation of Union restrictive measures.	2. This Directive also establishes rules to facilitate the effective implementation of Union restrictive measures and the subsequent recovery of related property where necessary to prevent, detect or investigate criminal offences related to the violation of Union restrictive measures.	2. This Directive also establishes rules to facilitate the effective implementation of Union restrictive measures and the <i>tracing and</i> subsequent recovery of related property where necessary to prevent, detect or investigate criminal offences related to the violation of Union restrictive measures.	To be considered together with Article 1(2), 3(11), 3(12), 4(2), 5(2)(d), 5(3), 5(4)/ Recitals (6) and (7) restrictive measures Commission to revert EP to revert Council to revert For political level TM1 04072023
	Article 2				
G	66	Article 2 Scope	Article 2 Scope	Article 2 Scope	Article 2 Scope Text Origin: Commission Proposal
	Article 2((1)			
G	67	This Directive shall apply to the following criminal offences:	1. This Directive shall apply to criminal offences covered by the the following criminal offences:	This Directive shall apply to the following criminal offences:	1. This Directive shall apply to criminal offences covered by the the following criminal offences: Text Origin: Council Mandate TM1 04072023
	Article 2(1), point (a)	_		
G	68	(a) participation in a criminal organisation, as defined in Council Framework Decision 2008/841/JHA ¹ ;	(a) participation in a criminal organisation, as defined in Council Framework Decision 2008/841/JHA Council Framework Decision 2008/841/JHA of 24 October 2008	(a) participation in a criminal organisation, as defined in Council Framework Decision 2008/841/JHA ¹ ;	(a) participation in a criminal organisation, as defined in Council Framework Decision 2008/841/JHA Council Framework Decision 2008/841/JHA of 24 October 2008

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		1. Council Framework Decision 2008/841/JHA of 24 October 2008 on the fight against organised crime (OJ L 300, 11.11.2008, p. 42).	on the fight against organised crime ¹ ; 1. Council Framework Decision 2008/841/JHA of 24 October 2008 on the fight against organised crime (OJ L 300, 11.11.2008, p. 42).	1. Council Framework Decision 2008/841/JHA of 24 October 2008 on the fight against organised crime (OJ L 300, 11.11.2008, p. 42).	on the fight against organised crime ¹ ; 1. Council Framework Decision 2008/841/JHA of 24 October 2008 on the fight against organised crime (OJ L 300, 11.11.2008, p. 42). Text Origin: Council Mandate TM1 04072023
	Article 2	(1), point (b)		-	
G	69	(b) terrorism, as defined in Directive (EU) 2017/541 of the European Parliament and of the Council¹; 1. Directive (EU) 2017/541 of the European Parliament and of the Council of 15 March 2017 on combating terrorism and replacing Council Framework Decision 2002/475/JHA and amending Council Decision 2005/671/JHA (OJ L 88, 31.3.2017, p. 6).	(b) terrorism, as defined in Directive (EU) 2017/541 of the European Parliament and of the Council of 15 March 2017 on combating terrorism and replacing Council Framework Decision 2002/475/JHA and amending Council Decision 2005/671/JHA¹; †; 1. Directive (EU) 2017/541 of the European Parliament and of the Council of 15 March 2017 on combating terrorism and replacing Council Framework Decision 2002/475/JHA and amending Council Decision 2005/671/JHA (OJ L 88, 31.3.2017, p6) 6.	(b) terrorism, as defined in Directive (EU) 2017/541 of the European Parliament and of the Council¹; 1. Directive (EU) 2017/541 of the European Parliament and of the Council of 15 March 2017 on combating terrorism and replacing Council Framework Decision 2002/475/JHA and amending Council Decision 2005/671/JHA (OJ L 88, 31.3.2017, p. 6).	(b) terrorism, as defined in Directive (EU) 2017/541 of the European Parliament and of the Council of 15 March 2017 on combating terrorism and replacing Council Framework Decision 2002/475/JHA and amending Council Decision 2005/671/JHA¹; †; 1. Directive (EU) 2017/541 of the European Parliament and of the Council of 15 March 2017 on combating terrorism and replacing Council Framework Decision 2002/475/JHA and amending Council Decision 2005/671/JHA (OJ L 88, 31.3.2017, p6) 6. Text Origin: Council Mandate TM1 04072023
	Article 2	(1), point (c)			
G	70	(c) trafficking in human beings, as defined in Directive 2011/36/EU of	(c) trafficking in human beings, as defined in Directive 2011/36/EU of the European Parliament and of the	(c) trafficking in human beings, as defined in Directive 2011/36/EU of	(c) trafficking in human beings, as defined in Directive 2011/36/EU of the European Parliament and of the

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	the European Parliament and of the Council ¹ ; 1. Directive 2011/36/EU of the European Parliament and of the Council of 5 April 2011 on preventing and combating trafficking in human beings and protecting its victims, and replacing Council Framework Decision 2002/629/JHA (OJ L 101, 15.4.2011, p. 1).	Council of 5 April 2011 on preventing and combating trafficking in human beings and protecting its victims, and replacing Council Framework Decision 2002/629/JHA ¹ ; [‡] ; 1. Directive 2011/36/EU of the European Parliament and of the Council of 5 April 2011 on preventing and combating trafficking in human beings and protecting its victims, and replacing Council Framework Decision 2002/629/JHA (OJ L 101, 15.4.2011, p1) 1.	the European Parliament and of the Council ¹ ; 1. Directive 2011/36/EU of the European Parliament and of the Council of 5 April 2011 on preventing and combating trafficking in human beings and protecting its victims, and replacing Council Framework Decision 2002/629/JHA (OJ L 101, 15.4.2011, p. 1).	Council of 5 April 2011 on preventing and combating trafficking in human beings and protecting its victims, and replacing Council Framework Decision 2002/629/JHA ¹ ; [‡] ; 1. Directive 2011/36/EU of the European Parliament and of the Council of 5 April 2011 on preventing and combating trafficking in human beings and protecting its victims, and replacing Council Framework Decision 2002/629/JHA (OJ L 101, 15.4.2011, p1) 1. Text Origin: Council Mandate TM1 04072023
Article	2(1), point (d)			
6 71	(d) sexual exploitation of children and child pornography, as defined in Directive 2011/93/EU of the European Parliament and of the Council ¹ ; 1. Directive 2011/93/EU of the European Parliament and of the Council of 13 December 2011 on combating the sexual abuse and sexual exploitation of children and child pornography, and replacing Council Framework Decision 2004/68/JHA (OJ L 335, 17.12.2011, p. 1).	(d) sexual exploitation of children and child pornography, as defined in Directive 2011/93/EU of the European Parliament and of the Directive 2011/93/EU of the European Parliament and of the Council of 13 December 2011 on combating the sexual abuse and sexual exploitation of children and child pornography, and replacing Council Framework Decision 2004/68/JHA¹; ¹;	(d) sexual exploitation of children and child pornography, as defined in Directive 2011/93/EU of the European Parliament and of the Council ¹ ; 1. Directive 2011/93/EU of the European Parliament and of the Council of 13 December 2011 on combating the sexual abuse and sexual exploitation of children and child pornography, and replacing Council Framework Decision 2004/68/JHA (OJ L 335, 17.12.2011, p. 1).	(d) sexual exploitation of children and child pornography, as defined in Directive 2011/93/EU of the European Parliament and of the Directive 2011/93/EU of the European Parliament and of the Council of 13 December 2011 on combating the sexual abuse and sexual exploitation of children and child pornography, and replacing Council Framework Decision 2004/68/JHA ¹ ; +; 1. Directive 2011/93/EU of the European Parliament and of the Council of 13 December 2011 on combating the sexual abuse and sexual exploitation of children and child pornography, and replacing Council Framework Decision 2004/68/JHA (OJ L 335, 17.12.2011, p. +) 1.

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
Article 2	(1), point (e) (e) illicit trafficking in narcotic drugs and psychotropic substances, as defined in Council Framework Decision 2004/757/JHA ¹ ; 1. Council Framework Decision 2004/757/JHA of 25 October 2004 laying down minimum provisions on the constituent elements of criminal acts and penalties in the field of illicit drug trafficking (OJ L 335, 11.11.2004, p. 8).	(e) illicit trafficking in narcotic drugs and psychotropic substances, as defined in Council Framework Decision 2004/757/JHACouncil Framework Decision 2004/757/JHA of 25 October 2004 laying down minimum provisions on the constituent elements of criminal acts and penalties in the field of illicit drug trafficking 1; 1. Council Framework Decision 2004/757/JHA of 25 October 2004 laying down minimum provisions on the constituent elements of criminal acts and penalties in the field of illicit drug trafficking (OJ L 335, 11.11.2004, p8) 8.	(e) illicit trafficking in narcotic drugs and psychotropic substances, as defined in Council Framework Decision 2004/757/JHA ¹ ; 1. Council Framework Decision 2004/757/JHA of 25 October 2004 laying down minimum provisions on the constituent elements of criminal acts and penalties in the field of illicit drug trafficking (OJ L 335, 11.11.2004, p. 8).	Text Origin: Council Mandate TM1 04072023 (e) illicit trafficking in narcotic drugs and psychotropic substances, as defined in Council Framework Decision 2004/757/JHACouncil Framework Decision 2004/757/JHA of 25 October 2004 laying down minimum provisions on the constituent elements of criminal acts and penalties in the field of illicit drug trafficking 1; 1. Council Framework Decision 2004/757/JHA of 25 October 2004 laying down minimum provisions on the constituent elements of criminal acts and penalties in the field of illicit drug trafficking (OJ L 335, 11.11.2004, p8) 8. Text Origin: Council Mandate
				TM1 04072023
Article 2	(1), point (f)			
s 73	(f) corruption, as defined in the Convention drawn up on the basis of Article K.3(2)(c) of the Treaty on European Union on the fight against corruption involving officials of the European Communities or officials of the Member States of the European Union ¹ and in the Council	(f) corruption, as defined in the Convention drawn up on the basis of Article K.3(2)(c) of the Treaty on European Union on the fight against corruption involving officials of the European Communities or officials of the Member States of the European Union ¹ and in the Council Framework Decision	(f) corruption, as defined in the Convention drawn up on the basis of Article K.3(2)(c) of the Treaty on European Union on the fight against corruption involving officials of the European Communities or officials of the Member States of the European Union ¹ and in the Council	(f) corruption, as defined in the Convention drawn up on the basis of Article K.3(2)(c) of the Treaty on European Union on the fight against corruption involving officials of the European Communities or officials of the Member States of the European Union ¹ and in the Council Framework Decision

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		Framework Decision 2003/568/JHA ² ; 1. OJ C 195, 25.6.1997, p. 1. 2. Council Framework Decision 2003/568/JHA of 22 July 2003 on combating corruption in the private sector (OJ L 192, 31.7.2003, p. 54).	2003/568/JHA of 22 July 2003 on combating corruption in the private sector ² ; 1. OJ C 195, 25.6.1997, p. 1. 2. Council Framework Decision 2003/568/JHA of 22 July 2003 on combating corruption in the private sector (OJ L 192, 31.7.2003, p. 54).	Framework Decision 2003/568/JHA ² ; 1. OJ C 195, 25.6.1997, p. 1. 2. Council Framework Decision 2003/568/JHA of 22 July 2003 on combating corruption in the private sector (OJ L 192, 31.7.2003, p. 54).	2003/568/JHA of 22 July 2003 on combating corruption in the private sector ² ; 1. OJ C 195, 25.6.1997, p. 1. 2. Council Framework Decision 2003/568/JHA of 22 July 2003 on combating corruption in the private sector (OJ L 192, 31.7.2003, p. 54). Text Origin: Council Mandate TM1 04072023
Aı	ticle 2	(1), point (g)			
G	74	(g) money laundering, as defined in Directive (EU) 2018/1673 of the European Parliament and of the Council ¹ ; 1. Directive (EU) 2018/1673 of the European Parliament and of the Council of 23 October 2018 on combating money laundering by criminal law (OJ L 284, 12.11.2018, p. 22).	(g) money laundering, as defined in Directive (EU) 2018/1673 of the European Parliament and of the Council of 23 October 2018 on combating money laundering by criminal law; +; 1. Directive (EU) 2018/1673 of the European Parliament and of the Council of 23 October 2018 on combating money laundering by criminal law (OJ L 284, 12.11.2018, p. 22).	(g) money laundering, as defined in Directive (EU) 2018/1673 of the European Parliament and of the Council ¹ ; 1. Directive (EU) 2018/1673 of the European Parliament and of the Council of 23 October 2018 on combating money laundering by criminal law (OJ L 284, 12.11.2018, p. 22).	(g) money laundering, as defined in Directive (EU) 2018/1673 of the European Parliament and of the Council of 23 October 2018 on combating money laundering by criminal law!; +; 1. Directive (EU) 2018/1673 of the European Parliament and of the Council of 23 October 2018 on combating money laundering by criminal law (OJ L 284, 12.11.2018, p. 22). Text Origin: Council Mandate TM1 04072023
Aı	ticle 2	(1), point (h)			
G	75	(h) forgery of means of payment, as defined in Directive (EU) 2019/713 of the European Parliament and of the Council ¹ ;	(h) forgery of means of payment, as defined in Directive (EU) 2019/713 of the European Parliament and of the Council of 17 April 2019 on combating fraud and counterfeiting of non-cash means	(h) forgery of means of payment, as defined in Directive (EU) 2019/713 of the European Parliament and of the Council ¹ ;	(h) forgery of means of payment, as defined in Directive (EU) 2019/713 of the European Parliament and of the Council of 17 April 2019 on combating fraud and counterfeiting of non-cash means

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	1. Directive (EU) 2019/713 of the European Parliament and of the Council of 17 April 2019 on combating fraud and counterfeiting of non-cash means of payment and replacing Council Framework Decision 2001/413/JHA (OJ L 123, 10.5.2019, p. 18).	of payment and replacing Council Framework Decision 2001/413/JHA ¹ ; ⁺ ; 1. Directive (EU) 2019/713 of the European Parliament and of the Council of 17 April 2019 on combating fraud and counterfeiting of non-cash means of payment and replacing Council Framework Decision 2001/413/JHA (OJ L 123, 10.5.2019, p. 18).	1. Directive (EU) 2019/713 of the European Parliament and of the Council of 17 April 2019 on combating fraud and counterfeiting of non-cash means of payment and replacing Council Framework Decision 2001/413/JHA (OJ L 123, 10.5.2019, p. 18).	of payment and replacing Council Framework Decision 2001/413/JHA ¹ ; [‡] ; 1. Directive (EU) 2019/713 of the European Parliament and of the Council of 17 April 2019 on combating fraud and counterfeiting of non-cash means of payment and replacing Council Framework Decision 2001/413/JHA (OJ L 123, 10.5.2019, p. 18). Text Origin: Council Mandate TM1 04072023
Article 2	2(1), point (i)			
⁶ 76	(i) counterfeiting currency, including the euro, as defined in Directive 2014/62/EU of the European Parliament and of the Council ¹ ; 1. Directive 2014/62/EU of the European Parliament and of the Council of 15 May 2014 on the protection of the euro and other currencies against counterfeiting by criminal law (OJ L 151, 21.5.2014, p. 1).	(i) counterfeiting currency, including the euro, as defined in Directive 2014/62/EU of the European Parliament and of the Council ; Directive 2014/62/EU of the European Parliament and of the Council of 15 May 2014 on the protection of the euro and other currencies against counterfeiting by criminal law¹; 1. Directive 2014/62/EU of the European Parliament and of the Council of 15 May 2014 on the protection of the euro and other currencies against counterfeiting by criminal law (OJ L 151, 21.5.2014, p. 1) 1.	(i) counterfeiting currency, including the euro, as defined in Directive 2014/62/EU of the European Parliament and of the Council ¹ ; 1. Directive 2014/62/EU of the European Parliament and of the Council of 15 May 2014 on the protection of the euro and other currencies against counterfeiting by criminal law (OJ L 151, 21.5.2014, p. 1).	(i) counterfeiting currency, including the euro, as defined in Directive 2014/62/EU of the European Parliament and of the Council ; Directive 2014/62/EU of the European Parliament and of the Council of 15 May 2014 on the protection of the euro and other currencies against counterfeiting by criminal law!; 1. Directive 2014/62/EU of the European Parliament and of the Council of 15 May 2014 on the protection of the euro and other currencies against counterfeiting by criminal law (OJ L 151, 21.5.2014, p1) 1. Text Origin: Council Mandate TM1 04072023
	2(1), point (j)			
⁶ 77				

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	(j) computer-related crime, as defined in Directive 2013/40/EU of the European Parliament and of the Council ¹ ; 1. Directive 2013/40/EU of the European Parliament and of the Council of 12 August 2013 on attacks against information systems and replacing Council Framework Decision 2005/222/JHA (OJ L 218, 14.8.2013, p. 8).	(j) computer related crime, as defined in-Directive 2013/40/EU of the European Parliament and of the Council of 12 August 2013 on attacks against information systems and replacing Council Framework Decision 2005/222/JHA ¹ ; 1. Directive 2013/40/EU of the European Parliament and of the Council of 12 August 2013 on attacks against information systems and replacing Council Framework Decision 2005/222/JHA (OJ L 218, 14.8.2013, p8) 8.	(j) computer-related crime, as defined in Directive 2013/40/EU of the European Parliament and of the Council ¹ ; 1. Directive 2013/40/EU of the European Parliament and of the Council of 12 August 2013 on attacks against information systems and replacing Council Framework Decision 2005/222/JHA (OJ L 218, 14.8.2013, p. 8).	(j) computer related crime, as defined in Directive 2013/40/EU of the European Parliament and of the Council of 12 August 2013 on attacks against information systems and replacing Council Framework Decision 2005/222/JHA ¹ ; 1. Directive 2013/40/EU of the European Parliament and of the Council of 12 August 2013 on attacks against information systems and replacing Council Framework Decision 2005/222/JHA (OJ L 218, 14.8.2013, p8) 8. Text Origin: Council Mandate TM1 04072023
Article 2	2(1), point (k)			
s 78	(k) illicit trafficking in weapons, munitions and explosives, as defined in the Protocol against the illicit manufacturing of and trafficking in firearms, their parts and components and ammunition, supplementing the United Nations Convention against transnational organized crime ¹ ; 1. OJ L 89, 25.3.2014, p. 7.	(k) <i>illicit trafficking in weapons, munitions and explosives, as defined in the</i> Protocol against the illicit manufacturing of and trafficking in firearms, their parts and components and ammunition, supplementing the United Nations Convention against transnational organized crime ¹ ; 1. OJ L 89, 25.3.2014, p. 7.	(k) illicit trafficking in weapons, munitions and explosives, as defined in the Protocol against the illicit manufacturing of and trafficking in firearms, their parts and components and ammunition, supplementing the United Nations Convention against transnational organized crime ¹ ; 1. OJ L 89, 25.3.2014, p. 7.	(k) illicit trafficking in weapons, munitions and explosives, as defined in the Protocol against the illicit manufacturing of and trafficking in firearms, their parts and components and ammunition, supplementing the United Nations Convention against transnational organized crime ¹ ; 1. OJ L 89, 25.3.2014, p. 7. Text Origin: Council Mandate TM1 04072023
Article 2	(1), point (I)			
⁶ 79				

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	(l) fraud, including fraud and other criminal offences affecting the Union's financial interests as defined in Directive (EU) 2017/1371 of the European Parliament and of the Council¹; 1. Directive (EU) 2017/1371 of the European Parliament and of the Council of 5 July 2017 on the fight against fraud to the Union's financial interests by means of criminal law (OJ L 198, 28.7.2017, p. 29).	(1) fraud, including fraud and other eriminal offences affecting the Union's financial interests as defined in Directive (EU) 2017/1371 of the European Parliament and of the Council ¹ ; Directive (EU) 2017/1371 of the European Parliament and of the Council of 5 July 2017 on the fight against fraud to the Union's financial interests by means of criminal law ¹ ; 1. Directive (EU) 2017/1371 of the European Parliament and of the Council of 5 July 2017 on the fight against fraud to the Union's financial interests by means of criminal law (OJ L 198, 28.7.2017, p. 29).	(l) fraud, including fraud and other criminal offences affecting the Union's financial interests as defined in Directive (EU) 2017/1371 of the European Parliament and of the Council ¹ ; 1. Directive (EU) 2017/1371 of the European Parliament and of the Council of 5 July 2017 on the fight against fraud to the Union's financial interests by means of criminal law (OJ L 198, 28.7.2017, p. 29).	(1) fraud, including fraud and other eriminal offences affecting the Union's financial interests as defined in Directive (EU) 2017/1371 of the European Parliament and of the Council*; Directive (EU) 2017/1371 of the European Parliament and of the Council of 5 July 2017 on the fight against fraud to the Union's financial interests by means of criminal law'; 1. Directive (EU) 2017/1371 of the European Parliament and of the Council of 5 July 2017 on the fight against fraud to the Union's financial interests by means of criminal law (OJ L 198, 28.7.2017, p. 29). Text Origin: Council Mandate TM1 04072023
Article 2	(1), point (m)			
G 80	(m) environmental crime, including illicit trafficking in endangered animal species and in endangered plant species and varieties as defined in in Directive 2008/99/EC of the European Parliament and of the Council ¹ , as well as offences related to ship pollution as defined in Directive 2005/35/EC as amended by Directive 2009/123/EC ² ; 1. Directive 2008/99/EC of the European Parliament and of the Council of 19 November 2008 on the protection of the	(m) environmental crime, including illicit trafficking in endangered animal species and in endangered plant species and varieties as defined in in Directive 2008/99/EC of the European Parliament and of the Council of 19 November 2008 on the protection of the environment through criminal law and Directive 2005/35/EC as amended by Directive 2008/99/EC2009/123/EC of the European Parliament and of the Council [‡] , as well as offences related	(m) environmental crime, including illicit trafficking in endangered animal species and in endangered plant species and varieties as defined in in as defined in Directive XXX/XXX/EU of the European Parliament and of the Council [Proposal for a Directive 2008/99/EC of the European Parliament and of the Council*, as well as offences related to ship pollution as defined in on the protection of the environment through criminal law and	(m) environmental crime, including illicit trafficking in endangered animal species and in endangered plant species and varieties as defined in in Directive 2008/99/EC of the European Parliament and of the Council of 19 November 2008 on the protection of the environment through criminal law and Directive 2005/35/EC as amended by Directive 2008/99/EC2009/123/EC of the European Parliament and of the Council to as well as offences related

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	environment through criminal law (OJ L 328, 6.12.2008, p. 28). 2. Directive 2009/123/EC of the European Parliament and of the Council of 21 October 2009 amending Directive 2005/35/EC on ship-source pollution and on the introduction of penalties for infringements (OJ L 280, 27.10.2009, p. 52).	to ship pollution as defined in Directive 2005/35/EC as amended by Directive 2009/123/EC²; of 21 October 2009 amending Directive 2005/35/EC on ship-source pollution and on the introduction of penalties for infringements²; 1. Directive 2008/99/EC of the European Parliament and of the Council of 19 November 2008/0J L 328, 6.12.2008, p. 28. The reference to the 2008 and 2009 Directives will be replaced with a reference to the not yet adopted Directive on the protection of the environment through criminal law, if that Directive will be adopted before the finalisation of the current text (OJ L 328, 6.12.2008, p. 28). 2. Directive 2009/123/EC of the European Parliament and of the Council of 21 October 2009 amending Directive 2005/35/EC on ship source pollution and on the introduction of penalties for infringements (OJ L 280, 27.10.2009, p. 52).	replacing Directive 2005/35/EC as amended by Directive 2009/123/EC²; 2008/99/EC]¹; 1. Directive 2008/99/EC of the European Parliament and of the Council of 19 November 2008 on the protection of the environment through criminal law (OJ L 328, 6.12.2008, p. 28). 2. Directive 2009/123/EC of the European Parliament and of the Council of 21 October 2009 amending Directive 2005/35/EC on ship source pollution and on the introduction of penalties for infringements (OJ L 280, 27.10.2009, p. 52).	to ship pollution as defined in Directive 2005/35/EC as amended by Directive 2009/123/EC ² ; of 21 October 2009 amending Directive 2005/35/EC on ship-source pollution and on the introduction of penalties for infringements ² ; 1. Directive 2008/99/EC of the European Parliament and of the Council of 19 November 2008/0J L 328, 6.12.2008, p. 28. The reference to the 2008 and 2009 Directives will be replaced with a reference to the not yet adopted Directive on the protection of the environment through criminal law, if that Directive will be adopted before the finalisation of the current text (OJ L 328, 6.12.2008, p. 28). 2. Directive 2009/123/EC of the European Parliament and of the Council of 21 October 2009 amending Directive 2005/35/EC on ship source pollution and on the introduction of penalties for infringements (OJ L 280, 27.10.2009, p. 52). Text Origin: Council Mandate TM1 04072023
Article 2	(1), point (n)			
s 81	(n) facilitation of unauthorised entry and residence, as defined in Council Framework Decision 2002/946/JHA ¹ , and Council Directive 2002/90/EC ² ; 1. Council Framework Decision 2002/946/JHA on the strengthening of the penal framework to prevent the facilitation of unauthorised entry, transit and residence (OJ L 328, 5.12.2002, p. 1).	(n) facilitation of unauthorised entry and residence, as defined in Council Framework Decision 2002/946/JHACouncil Framework Decision 2002/946/JHA on the strengthening of the penal framework to prevent the facilitation of unauthorised entry, transit and residence 1, and Council Directive 2002/90/EC defining the	(n) facilitation of unauthorised entry and residence, as defined in Council Framework Decision 2002/946/JHA ¹ , and Council Directive 2002/90/EC ² ; 1. Council Framework Decision 2002/946/JHA on the strengthening of the penal framework to prevent the facilitation of unauthorised entry, transit and residence (OJ L 328, 5.12.2002, p. 1).	(n) facilitation of unauthorised entry and residence, as defined in Council Framework Decision 2002/946/JHA Council Framework Decision 2002/946/JHA on the strengthening of the penal framework to prevent the facilitation of unauthorised entry, transit and residence ¹ , and Council Directive 2002/90/EC defining the

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	2. Directive 2002/90/EC defining the facilitation of unauthorised entry, transit and residence (OJ L 328, 5.12.2002, p. 17).	facilitation of unauthorised entry, transit and residence ² ; ² ; 1. Council Framework Decision 2002/946/JHA on the strengthening of the penal framework to prevent the facilitation of unauthorised entry, transit and residence (OJ L 328, 5.12.2002, p. +) 1. 2. Directive 2002/90/EC defining the facilitation of unauthorised entry, transit and residence (OJ L 328, 5.12.2002, p. 17).	2. Directive 2002/90/EC defining the facilitation of unauthorised entry, transit and residence (OJ L 328, 5.12.2002, p. 17).	facilitation of unauthorised entry, transit and residence ² ; ² ; 1. Council Framework Decision 2002/946/JHA on the strengthening of the penal framework to prevent the facilitation of unauthorised entry, transit and residence (OJ L 328, 5.12.2002, p. +) 1. 2. Directive 2002/90/EC defining the facilitation of unauthorised entry, transit and residence (OJ L 328, 5.12.2002, p. 17). Text Origin: Council Mandate TM1 04072023
Article 2	(1), point (na)			
s 81a		(o) Directive 2014/57/EU of the European Parliament and of the Council of 16 April 2014 on criminal sanctions for market abuse (market abuse directive) ¹ ; 1. OJL 173, 12.6.2014, p. 179.		(o) Directive 2014/57/EU of the European Parliament and of the Council of 16 April 2014 on criminal sanctions for market abuse (market abuse directive) ¹ ; 1. OJL 173, 12.6.2014, p. 179. Text Origin: Council Mandate TM1 04072023
Article 2	(1), point (nb)		1	
s 81b		(p) Directive [x] of the European Parliament and of the Council on the definition of criminal offences and penalties for the violation of Union restrictive measures.		(p) Directive [x] of the European Parliament and of the Council on the definition of criminal offences and penalties for the violation of Union restrictive measures. Text Origin: Council Mandate TM1 04072023

A .1:	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
Artic	le 2(2)			
y 82	2. This Directive shall apply to the following offences to the extent that the offence is committed within the framework of a criminal organisation:	2. This Directive shall apply to the following criminal offences, where to the extent that the offence is committed within the framework of a criminal organisation: as defined in Council Framework Decision 2008/841/JHA and is punishable by deprivation of liberty of a maximum of at least four years.	2. This Directive shall apply to the following offences to the extent that the offence is committed within the framework of a criminal organisation:	Further discussion - scope, illustrative list (possibly introduced in recital), threshold Link to Recital 9a EC - proposal of crimes could be included in recital, impact of threshold on the scope Include lines: 83-92(i) Commission to revert Council to revert EP to revert TM1 04072023
Artic	le 2(2), point (a)			
у 83	(a) counterfeiting and nimery of	deleted	(a) counterfeiting and piracy of products;	
Artic	le 2(2), point (b)			
У 84	(b) illicit trafficking in cultural goods, including antiques and works of art;	deleted	(b) illicit trafficking in cultural goods, including antiques and works of art;	
Artic	le 2(2), point (c)	1		
v 85	(a) forgary of administrative	deleted	(c) forgery of administrative documents and trafficking therein;	
Artic	e 2(2), point (d)			

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
Υ	86	(d) murder or grievous bodily injury;	deleted	(d) murder or grievous bodily injury;	Υ
	Article 2	(2), point (e)			
Υ	87	(e) illicit trade in human organs and tissue;	deleted	(e) illicit trade in human organs and tissue;	¥
	Article 2	(2), point (f)			
Υ	88	(f) kidnapping, illegal restraint or hostage-taking;	deleted	(f) kidnapping, illegal restraint or hostage-taking;	¥
	Article 2	(2), point (g)			
Υ	89	(g) organised or armed robbery;	deleted	(g) organised or armed robbery;	Y
	Article 2	(2), point (h)			
Υ	90	(h) racketeering and extortion;	deleted	(h) racketeering and extortion;	Υ
	Article 2	(2), point (i)			
Υ	91	(i) trafficking in stolen vehicles;	deleted	(i) trafficking in stolen vehicles;	ν
	Article 2	(2), point (j)			
Υ	92				Y

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		(j) tax crimes relating to direct taxes and indirect taxes and as defined in the national law of the Member States, which are punishable by deprivation of liberty or a detention order of at least one year.	deleted	(j) tax crimes relating to direct taxes and indirect taxes and as defined in the national law of the Member States, which are punishable by deprivation of liberty or a detention order of at least one year.	
Υ	92a			(ja) illicit trafficking in nuclear or radioactive materials;	v
Y	92b			(jb) crimes within the jurisdiction of the International Criminal Court;	Y
Y	92c			(ic) the unlawful seizure of aircraft or ships;	· ·
Y	92d			(jd) sabotage;	,
Υ	92e			(je) illicit trafficking in hormonal substances and other growth promoters;	· ·

y 92f			
y 92f			
y 92f		(0)	
7=1		(if) arson;	Y
y 92g		(jg) rape;	ν
y 92h		(jh) swindling;	У
y 92i		(ji) racism and xenophobia;	Y
Article 2(3)			
3. [This Directive shall ap violation of Union restricti measures as defined in the of the European Parliamen the Council].	ve deleted Directive	3. [This Directive shall apply to the violation of Union restrictive measures as defined in the Directive of the European Parliament and of the Council].	3. <i>[This Directive shall apply to the violation of Union restrictive measures as defined in the Directive of the European Parliament and of the Council]</i> . <i>deleted</i> TM1 04072023: it has been agreed to add this reference in Article2 paragraph 1
Article 2(4)		1	
6 94			G

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	4. This Directive shall apply to any other criminal offences set out in other Union legal acts if they provide specifically that this Directive applies to the criminal offences defined therein.	4. This Directive shall apply to any other criminal offences set out in other Union legal acts if they provide specifically that this Directive applies to the criminal offences defined therein.	4. This Directive shall apply to any other criminal offences set out in other Union legal acts if they provide specifically that this Directive applies to the criminal offences defined therein.	4. This Directive shall apply to any other criminal offences set out in other Union legal acts if they provide specifically that this Directive applies to the criminal offences defined therein. Text Origin: Commission Proposal TM1 04072023
Article	2(5)			
6 95	5. The provisions on tracing and identification of instrumentalities and proceeds, or property in Chapter II shall apply to all criminal offences as defined in national law which are punishable by deprivation of liberty or a detention order of at least one year.	5. The provisions on tracing and identification of instrumentalities and proceeds, or property in Chapter II shall apply to all criminal offences as defined in national law which are punishable by deprivation of liberty or a detention order of at least one year.	5. The provisions on tracing and identification of instrumentalities and proceeds, or property in Chapter II shall apply to all criminal offences as defined in national law which are punishable by deprivation of liberty or a detention order of at least one year.	5. The provisions on tracing and identification of instrumentalities and proceeds, or property in Chapter II shall apply to all criminal offences as defined in national law which are punishable by deprivation of liberty or a detention order of at least one year. Text Origin: Commission Proposal TM1 04072023
Article	3			
6 96	Article 3 Definitions	Article 3 Definitions	Article 3 Definitions	Article 3 Definitions Text Origin: Commission Proposal
Article	3, first paragraph			
⁶ 97				G

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	For the purpose of this Directive, the following definitions apply:	For the purpose of this Directive, the following definitions apply:	For the purpose of this Directive, the following definitions apply:	For the purpose of this Directive, the following definitions apply: Text Origin: Commission Proposal
Article 3	3, first paragraph, point (1)			
98	(1) 'proceeds' means any economic advantage derived directly or indirectly from a criminal offence consisting of any form of property, and including any subsequent reinvestment or transformation of direct proceeds and any valuable benefits;	(1) 'proceeds' means any economic advantage derived directly or indirectly from a criminal offence consisting of any form of property, and including any subsequent reinvestment or transformation of direct proceeds and any valuable benefits;	(1) 'proceeds' means any economic advantage derived directly or indirectly from a criminal offence consisting of any form of property, and including any subsequent reinvestment or transformation of direct proceeds and any valuable benefits;	(1) 'proceeds' means any economic advantage derived directly or indirectly from a criminal offence consisting of any form of property, and including any subsequent reinvestment or transformation of direct proceeds and any valuable benefits; Text Origin: Commission Proposal
Article 3	3, first paragraph, point (2)			
y 99	(2) 'property' means property of any description, whether corporeal or incorporeal, movable or immovable, and legal documents or instruments evidencing title or interest in such property;	(2) 'property' means property of any description, whether corporeal or incorporeal, movable or immovable, and legal documents or instruments evidencing title or interest in such property;	(2) 'property' means property of any description, whether corporeal or incorporeal, movable or immovable, <i>including crypto-assets</i> and legal documents or instruments <i>in any form</i> , evidencing title or interest in such property;	(2) 'property' means property of any description, whether corporeal or incorporeal, movable or immovable, <i>including crypto-assets</i> and legal documents or instruments <i>in any form</i> , evidencing title or interest in such property; Council to revert Text Origin: EP Mandate
Article 3	3, first paragraph, point (3)			
g 100				G

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		(3) 'instrumentalities' means any property used or intended to be used, in any manner, wholly or partially, to commit a criminal offence;	(3) 'instrumentalities' means any property used or intended to be used, in any manner, wholly or partially, to commit a criminal offence;	(3) 'instrumentalities' means any property used or intended to be used, in any manner, wholly or partially, to commit a criminal offence;	(3) 'instrumentalities' means any property used or intended to be used, in any manner, wholly or partially, to commit a criminal offence; Text Origin: Commission Proposal
	Article 3,	, first paragraph, point (4)			
G	101	(4) 'tracing and identification' means any investigation by competent authorities to determine instrumentalities, proceeds, or property that may be derived from criminal activities;	(4) 'tracing and identification' means any investigation by competent authorities to determine instrumentalities, proceeds, or property that may be derived from criminal activities;	(4) 'tracing and identification' means any investigation by competent authorities to determine instrumentalities, proceeds, or property that may be derived from criminal activities;	(4) 'tracing and identification' means any investigation by competent authorities to determine instrumentalities, proceeds, or property that may be derived from criminal activities; Text Origin: Commission Proposal
	Article 3,	, first paragraph, point (5)			
G	102	(5) 'freezing' means the temporary prohibition of the transfer, destruction, conversion, disposal or movement of property or temporarily assuming custody or control of property;	(5) 'freezing' means the temporary prohibition of the transfer, destruction, conversion, disposal or movement of property or temporarily assuming custody or control of property;	(5) 'freezing' means the temporary prohibition of the transfer, destruction, conversion, disposal or movement of property or temporarily assuming custody or control of property;	(5) 'freezing' means the temporary prohibition of the transfer, destruction, conversion, disposal or movement of property or temporarily assuming custody or control of property; Text Origin: Commission Proposal
	Article 3,	, first paragraph, point (6)			
Y	103				У

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		(6) 'confiscation' means a final deprivation of property ordered by a court in relation to a criminal offence;	(6) 'confiscation' means a final deprivation of property ordered by a courtjudicial authority in relation to a criminal offence or criminal conduct;	(6) 'confiscation' means a final deprivation of property ordered by a court in relation to a criminal offence;	To revert - discussion on Art. 12 and ff Council to revert TM1 04072023
	Article 3,	first paragraph, point (7)			
Y	104	(7) 'SIENA' means the secure information exchange network application, managed by Europol, aimed at facilitating the exchange of information between Member States and Europol;	deleted	(7) 'SIENA' means the secure information exchange network application, managed by Europol, aimed at facilitating the exchange of information between Member States and Europol;	(7) <i>'SIENA' means the secure information exchange network application, managed by Europol, aimed at facilitating the exchange of information between Member States and Europol;</i>
	A 11 1 0				To be considered with SIENA ref. in operational parts TM1 04072023
	Article 3,	first paragraph, point (8)			
G	105	(8) 'criminal organisation' means a criminal organisation as defined in Article 1 of the Council Framework Decision 2008/841/JHA;	(8) 'criminal organisation' means a criminal organisation as defined in Article 1 of the Council Framework Decision 2008/841/JHA;	(8) 'criminal organisation' means a criminal organisation as defined in Article 1 of the Council Framework Decision 2008/841/JHA;	(8) 'criminal organisation' means a criminal organisation as defined in Article 1 of the Council Framework Decision 2008/841/JHA; Text Origin: Commission Proposal
	Article 3,	first paragraph, point (9)			
Υ	106	(9) 'victim' means a victim as defined in Article 2(1), point (a), of Directive 2012/29/EU of the European Parliament and of the	(9) 'victim' means a victim as defined in Article 2(1), point (a),2 of Directive 2012/29/EU of the European Parliament and of the	(9) 'victim' means a victim as defined in Article 2(1), point (a), of Directive 2012/29/EU of the European Parliament and of the	To be considered together with Art. 18 and ff.

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		Council, ¹ as well as a legal person, as defined in national law, that has suffered harm as a result of any of the offences within the scope of this Directive; 1. Directive 2012/29/EU of the European Parliament and of the Council of 25 October 2012 establishing minimum standards on the rights, support and protection of victims of crime, and replacing Council Framework Decision 2001/220/JHA.	Council; as well as a legal person, as defined in national law, that has suffered harm as a result of any of the offences within the scope of this Directive; 1. Directive 2012/29/EU of the European Parliament and of the Council of 25 October 2012 establishing minimum standards on the rights, support and protection of victims of crime, and replacing Council Framework Decision 2001/220/JHA.	Council, as well as a legal person, as defined in national law, that has suffered harm as a result of any of the offences within the scope of this Directive; 1. Directive 2012/29/EU of the European Parliament and of the Council of 25 October 2012 establishing minimum standards on the rights, support and protection of victims of crime, and replacing Council Framework Decision 2001/220/JHA.	Council to revert TM1 04072023
	Article 3,	first paragraph, point (9a)			
Y	106a			(9a) 'public concerned' means the persons affected or likely to be affected by the criminal offences within the scope of this Directive; for the purposes of this definition, persons having a sufficient interest or maintaining the impairment of a right or meeting any proportionate requirements under national law shall be deemed to have an interest;	(9a) 1 To be discussed together with Article 18a TM1 04072023
	Article 3,	first paragraph, point (10)			
Y	107	(10) 'beneficial owner' means a beneficial owner as defined in Article 3, point (6), of Directive 2015/849/EU ¹ ; 1. Directive (EU) 2015/849 of the European Parliament and of the Council of 20 May 2015 on the prevention of the use of the	deleted	(10) 'beneficial owner' means a beneficial owner as defined in Article 3, point (6), of Directive 2015/849/EU ¹ ; 1. Directive (EU) 2015/849 of the European Parliament and of the Council of 20 May 2015 on the prevention of the use of the	EP to revert

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	financial system for the purposes of money laundering or terrorist financing, as amended by Directive (EU) 2018/843 (OJ L 141 5.6.2015, p. 73).		financial system for the purposes of money laundering or terrorist financing, as amended by Directive (EU) 2018/843 (OJ L 141 5.6.2015, p. 73).	
Article	3, first paragraph, point (10a)			
v 107a			(10a) 'affected person' means: (a) a natural or legal person against whom a freezing or confiscation order is issued; (b) a natural or legal person that owns property that is the object of a freezing or confiscation order; or (c) a third party whose rights in relation to property that is the object of a freezing order or a confiscation order are directly prejudiced by that order;	(10a) 'Council to revert EP to revert TM1 04072023
Article	3, first paragraph, point (10b)			
v 107b			(10b) 'party closely related to suspected, accused or convicted person' means: (a) the spouse or partner of the suspected, accused or convicted person; (b) ascendants, descendants and siblings of the suspected, accused, or convicted person or of the spouse or partner of that person; (c) persons living in the household of the suspected, accused or convicted person;	(10b) ' To be considered together with Art 13(2)

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
				(d) persons who are working for the suspected, accused or convicted person under a contract of employment with access to non-public information on the affairs of the suspected, accused or convicted person or otherwise performing tasks through which they have access to non-public information on the affairs of the suspected, accused or convicted person; (e) legal entities in which the suspected, accused or convicted person or one of the persons referred to in points (a) to (d) of this point is a member of the administrative, management or supervisory bodies or performs duties which provide for access to non-public information on the affairs of the suspected, accused or convicted person.	
	Article 3,	, first paragraph, point (11)		,	
R	108	(11) 'Union restrictive measures' means measures adopted on the basis of Article 29 of the Treaty on European Union and Article 215 of the Treaty on the Functioning of the European Union;	deleted	(11) 'Union restrictive measures' means measures adopted on the basis of Article 29 of the Treaty on European Union and Article 215 of the Treaty on the Functioning of the European Union;	restrictive measures Commission to revert Council to revert EP to revert For political level
	Article 3,	, first paragraph, point (12)			
R	109	(12) 'targeted financial sanctions' means specific Union restrictive	deleted	(12) 'targeted financial sanctions' means specific Union restrictive	restrictive measures For political level

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		measures directed against certain persons or entities adopted on the basis of Article 29 of the Treaty on European Union and Article 215 of the Treaty on the Functioning of the European Union;		measures directed against certain persons or entities adopted on the basis of Article 29 of the Treaty on European Union and Article 215 of the Treaty on the Functioning of the European Union;	
	CHAPTER	RII			
G	110	CHAPTER II tracing and identification	CHAPTER II Tracing and identification	CHAPTER II tracing and identification	CHAPTER II Tracing and identification Text Origin: Council Mandate
	Article 4				
G	111	Article 4 Asset tracing investigations	Article 4 Asset tracing investigations	Article 4 Asset tracing investigations	Article 4 Asset tracing investigations Text Origin: Commission Proposal
	Article 4	(1)			
G	112	1. To facilitate cross-border cooperation, Member States shall take measures to enable the swift tracing and identification of instrumentalities and proceeds, or property which may become or is the object of a freezing or confiscation order in the course of criminal proceedings.	1. To facilitate cross-border cooperation, Member States shall take measures to enable the swift tracing and identification of instrumentalities and proceeds, or property which may become or is the object of a freezing or confiscation order in the course of proceedings in criminal proceedings matters.	1. To facilitate cross-border cooperation, Member States shall take measures to enable the swift tracing and identification of instrumentalities and proceeds, or property which may become or is the object of a freezing or confiscation order in the course of proceedings in criminal proceedings matters.	1. To facilitate cross-border cooperation, Member States shall take measures to enable the swift tracing and identification of instrumentalities and proceeds, or property which may become or is the object of a freezing or confiscation order in the course of proceedings in criminal proceedings matters. Text Origin: EP Mandate

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
				TM1 04072023
Article 4	(2)			
Article 4				
113	2. Asset tracing investigations pursuant to paragraph 1 shall be carried out immediately by competent authorities whenever an investigation is initiated in relation to a criminal offence which is likely to give rise to substantial economic benefit, or where necessary to prevent, detect or investigate criminal offences related to the violation of Union restrictive measures.	2. Asset tracing investigations pursuant to paragraph 1 shall be carried out immediately by competent authorities wheneverwhen an investigation is initiated in relation to a criminal offence which is likely to give rise to substantial economic benefit, or where necessary to prevent, detect or investigate criminal offences related to the violation of Union restrictive measures unless not considered appropriate in view of the type of offence and the circumstances of the individual case.	2. Asset tracing investigations pursuant to paragraph 1 shall be carried out immediately by competent authorities whenever an investigation is initiated in relation to a criminal offence which is likely to give rise to substantial economic benefit, or where necessary to prevent, detect or investigate criminal offences related to the violation of Union restrictive measures.	Council to revert For political level restrictive measures
Article 4	(2a)		T.	
113a			2a. Asset tracing investigations pursuant to paragraph 1 shall be carried out also for the purposes of restitution and compensation to victims;	2a. 'Council to revert
Article 5				
114	Article 5 Asset recovery offices	Article 5 Asset recovery offices	Article 5 Asset recovery offices	Article 5 Asset recovery offices

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
					Text Origin: Commission Proposal
	Article 5((1)			
G	115	1. Each Member State shall set up at least one asset recovery office to facilitate cross-border cooperation in relation to asset tracing investigations.	1. Each Member State shall set up at least one asset recovery office to facilitate cross-border cooperation in relation to asset tracing investigations.	1. Each Member State shall set up at least one asset recovery office to facilitate cross-border cooperation in relation to asset tracing investigations.	Each Member State shall set up at least one asset recovery office to facilitate cross-border cooperation in relation to asset tracing investigations. Text Origin: Commission Proposal
	Article 5((2)			
G	116	2. Asset recovery offices shall have the following tasks:	2. Asset recovery offices shall have the following tasks:	2. Asset recovery offices shall have the following tasks:	2. Asset recovery offices shall have the following tasks: Text Origin: Commission Proposal
	Article 5((2), point (a)			
Y	117	(a) trace and identify instrumentalities, proceeds, or property whenever necessary to support other competent national authorities responsible for asset tracing investigations pursuant to Article 4;	(a) trace and identify instrumentalities, proceeds, or property whenever necessary to support other competent national authorities responsible for asset tracing investigations pursuant to Article 4;	(a) trace and identify instrumentalities, proceeds, or property whenever necessary to support other competent national authorities responsible <i>and the EPPO</i> , for asset tracing investigations pursuant to Article 4;	Council to revert
	Article 5((2), point (b)			
Y	118				

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		(b) trace and identify instrumentalities, proceeds, or property which may become or is the object of a freezing or confiscation order issued by another Member State;	(b) trace and identify instrumentalities, proceeds, or property which may become or is the object of a freezing or confiscation order issued by another Member State;	(b) trace and identify instrumentalities, proceeds, or property which may become or is the object of a freezing or confiscation order issued by <u>a</u> <u>competent authority in</u> another Member State;	Council to revert
	Article 5	(2), point (c)			
Y	119	(c) cooperate and exchange information with other Member States' asset recovery offices in the tracing and identification of instrumentalities and proceeds, or property which may become or is the object of a freezing or confiscation order;	(c) cooperate and exchange information with other Member States' asset recovery offices in the tracing and identification of instrumentalities and proceeds, or property which may become or is the object of a freezing or confiscation order;	(c) cooperate and exchange information with other Member States- asset recovery offices and the EPPO in the tracing and identification of instrumentalities and proceeds, or property which may become or is the object of a freezing or confiscation order;	Council to revert EP to revert
	Article 5	(2), point (d)			
R	120	(d) exchange information with other asset recovery offices in the Member States related to the effective implementation of Union restrictive measures where necessary to prevent, detect or investigate criminal offences.	deleted	(d) exchange information with other asset recovery offices in the Member States related to the effective implementation of Union restrictive measures where necessary to prevent, detect or investigate criminal offences.	restrictive measures Commission to revert Council to revert EP to revert For political level
	Article 5	(2), point (da)			
Υ	120a			2a. In order to perform the tasks pursuant to paragraph 2, point (b), asset recovery offices shall be entitled to request the relevant	(da) 'Council to revert

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
			competent authorities to take the necessary measures for the tracing and identification of instrumentalities, proceeds, or property;	
Article	5(3)			
R 121	3. Asset recovery offices shall be empowered to trace and identify property of persons and entities subject to EU targeted financial sanctions where necessary to prevent, detect or investigate criminal offences. To that effect, they shall cooperate with asset recovery offices and other relevant competent authorities in other Member States and exchange relevant information.	deleted	3. Asset recovery offices shall be empowered to trace and identify property of persons and entities subject to EU targeted financial sanctions Union restrictive measures where necessary to prevent, detect or investigate criminal offences. To that effect, they shall cooperate with asset recovery offices and other relevant competent authorities in other Member States and exchange relevant information.	restrictive measures Commission to revert EP to revert Council to revert
Article	5(4)			
R 122	4. Member States shall enable asset recovery offices to take immediate action pursuant to Article 11 paragraph 2 where necessary to prevent, detect or investigate criminal offences related to the violation of Union restrictive measures. Article 11 paragraph 5 shall apply mutatis mutandis.	deleted	4. Member States shall enable asset recovery offices to take immediate action pursuant to Article 11 paragraph 2 where necessary to prevent, detect or investigate criminal offences related to the violation of Union restrictive measures. Article 11 paragraph 5 shall apply mutatis mutandis.	restrictive measures Commission to revert Council to revert EP to revert
Article	6			

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
G	123	Article 6 Access to information	Article 6 Access to information	Article 6 Access to information	Article 6 Access to information Text Origin: Commission Proposal
	Article 6	(1)			
Y	124	1. For the purposes of performing the tasks referred to in Article 5, Member States shall ensure that asset recovery offices have immediate and direct access to the following information to the extent that information is necessary for the tracing and identification of proceeds, instrumentalities, and property:	1. For the purposes of performing the tasks referred to in Article 5, Member States shall ensure that asset recovery offices, provided that the information is stored in centralised or interconnected databases or registers held by public authorities, have immediate and direct access to the following information to the extent that informationit is necessary for the tracing and identification of proceeds, instrumentalities, and property:	1. For the purposes of performing the tasks referred to in Article 5, Member States shall ensure that asset recovery offices have immediate and directappropriate access to the followingany information to the extent that information is necessary for the tracing and identification of proceeds, instrumentalities, proceeds and property. That access shall include:	for future discussion: - what information is needed - 2 categories of access; without possibility of refusal and with possibility of refusal Law enforcement - relevant information: LED Directive to check Security and fiscal data: red line for the Council "Swift access" in para. 1 of the Commission proposal Commission to revert Council to revert EP to revert TM1 04072023 TM2 14072023
Υ	124a			1a. direct and immediate access to:	Y
	Article 6	(1), point (a)		,	

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
Y	125	(a) fiscal data, including data held by tax and revenue authorities;	deleted	(a)(i) fiscal data, including data held by tax and revenue authorities;	ν
	Article 6	(1), point (b)			
Y	126	(b) national real estate registers or electronic data retrieval systems and land and cadastral registers;	(b)(a) national real estate registers or electronic data retrieval systems and land and cadastral registers;	(b)(ii) national real estate registers or electronic data retrieval systems and land and cadastral registers;	Y
	Article 6	(1), point (c)			
Y	127	(c) national citizenship and population registers of natural persons;	(c)(b) national citizenship and population registers of natural persons;	(c)(iii) national citizenship and population registers of natural persons;	Y
	Article 6	(1), point (d)			
Y	128	(d) national motor vehicles, aircraft and watercraft registers;	(d)(c) national motor vehicles, aircraft and watercraft registers;	(d)(iv) national motor vehicles, aircraft and watercraft registers;	Y
	Article 6	(1), point (e)			
Y	129	(e) commercial databases, including business and company registers;	(e)(d) commercial databases registers, including business and company registers;	(e)(v) commercial databases, including business and company registers;	Y
	Article 6	(1), point (ea)			
Y	129a			(vi) national beneficial ownership registers including register of beneficial owners of trusts and similar legal arrangements;	(ea) 'Commission to revert DLA to check

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
					TM2 14072023
	Article 6	(1), point (eb)			
Υ	129b			(vii) data available through the interconnection of beneficial ownership registers in accordance with [Article 12 of Proposal for a Directive of the European Parliament and of the Council on the mechanisms to be put in place by the purposes of money laundering or terrorist financing and repealing Directive (EU) 2015/849 COM/2021/432)[(eb) 'Commission to revert DLA to check TM2 14072023
	Article 6	(1), point (f)			
Υ	130	(f) national social security registers;	deleted	(f)(viii) national social security registers;	Y
	Article 6	(1a)			
Υ	130a			(1b) direct or indirect access to: (i) information on mortgages and loans; (ii) information contained in national currency databases and currency exchange databases; (iii) information on securities; (iv) customs data, including cross- border physical transfers of cash; (v) information held by commercial courts;	y

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
			(vi) information on annual financial statements by companies; (vii) information on crypto-assets¹; (viii) information on relevant high-value goods or assets registers; (ix) in accordance with the Union law, data stored in the Visa Information System (VIS), Schengen Information System (SIS II), Entry/Exist System (EES), European Travel Information and Authorisation System (ETIAS), and European Criminal Records Information System for Third-Country Nationals (ECRIS-TCN). (x) relevant information which is held by authorities competent for preventing, detecting, investigating or prosecuting criminal offences. 1. Crypto-assets within the scope of the Regulation of the European Parliament and of the Council on Markets in Crypto-assets, and amending Directive (EU) 2019/1937.	
Article	6(1), point (fa)			
v 130b			(ix) bank account registers, including information on wire-transfers and accounts balances;	(fa) ! Commission to revert DLA to check TM2 14072023
Article	6(1), point (g)			
У 131				У

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		(g) relevant information which is held by authorities competent for preventing, detecting, investigating or prosecuting criminal offences.	deleted	(g)(x) relevant information which is held by authorities competent for preventing, detecting, investigating or prosecuting criminal offences.	
	Article 6((2)			
٧	132	2. Where the information referred to in paragraph 1 is not stored in databases or registers, Member States shall take the necessary measures to ensure that asset recovery offices can swiftly obtain that information by other means.	2. Where the information referred to in paragraph 1 is not stored in <i>centralised or interconnected</i> databases or registers, Member States shall take the necessary measures to ensure that asset recovery offices can swiftly obtain that information <i>from relevant institutions</i> by other means.	2. Where the information referred to in paragraph 1 is not stored in databases or registers, Member States shall take the necessary measures to ensure that asset recovery offices can swiftly obtain that information by other means in a streamlined and harmonized manner. Where an asset recovery office requests access to information which is not directly available to it, the requested authority shall respond to the request in a timely manner;	In a streamline manner - find another term for "harmonized" Wording "centralised or interconnected" accepted from the Council position Commission to revert TM2 14072023
	Article 6	(2a)	I		
Y	132a			2a. The Commission may adopt delegated acts in accordance with Article 30 laying down specifications for a standardized template for requests for information as referred to in paragraph 1, point (b), of this Article.	2a. ' EP agreed to drop this paragraph Matter for Article 9 TM2 14072023
Y	132b				

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
			2a. In addition to the information referred to in paragraphs 1 and 2, and for the purposes of performing the tasks referred to in Article 5, Member States shall give asset recovery offices swift access to the following information, in accordance with national law, in so far as it is necessary for the tracing and identification of proceeds, instrumentalities, and property:		
Y	132c		(a) fiscal data, including data held by tax and revenue authorities;		Y
Y	132d		(b) national social security data;		Y
Υ	132e		(c) relevant information which is held by authorities competent for preventing, detecting, investigating or prosecuting criminal offences.		Y
	Article 6((2b)			
Y	132f		2b. Member States may decide to give access pursuant to paragraph 2a on the basis of reasoned requests. The request to obtain		<u>2b.</u> <u>'</u>

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
			such information may in particular be denied for instance if the provision of such information would have a negative impact on an ongoing investigation, if it would be disproportionate to the legitimate interests of a natural or legal person with regard to the purposes for which access has been requested or if it would comprise information provided by another Member State or third country.		EP agrees to the exception, except of the wording "reasoned request", COM suggests only "request" - ? Reason to deny - to check again, EP would like to modify, COM to propose wording New wording for "legitimate interest of a natural or legal person" Articles 8 and 9 of the LED Directive - reference in a recital? Article 9(6)(ba), line 164b Conclusion: COM to revert with an updated complex proposal on Article 6 Commission to revert Council to revert EP to revert TM2 14072023
	Article 6	(3)			
,	133	3. The direct and immediate access to the information referred to in paragraph 1 shall be without prejudice to the procedural safeguards established under national law.	3. The direct and immediate access to the information referred to in paragraph 1 shall be without prejudice to the procedural safeguards established under national law.	3. The direct and immediate <u>and</u> <u>indirect</u> access to the information referred to in paragraph 1 shall be without prejudice to the procedural safeguards established under national law <u>including where</u> <u>necessary the requirement to</u> <u>obtain a court order, if required by the relevant national law and the guarantees provided under the Union data protection acquis</u> .	v

	Autiala 7	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
G	Article 7	Article 7 Conditions for access to information by asset recovery offices	Article 7 Conditions for access to information by asset recovery offices 1. Access to Information pursuant to Article 6 shall only be accessed for the purposes of performing the tasks referred to in Article 5 and be performed only where necessary on a case-by-case basis by the staff specifically designated and authorised to access the information referred to in Article 6.	Article 7 Conditions for access to information by asset recovery offices 1. Access to information pursuant to Article 6 shall be performed only where necessary on a case-by-case basis where it is adequate, relevant and proportionate for the purposes of the asset tracing investigation by the staff specifically designated and authorised to access the information referred to in Article 6, in line with Directive 2016/680 (LED). Member States shall ensure that information obtained by asset recovery offices shall be used only for the purpose for which it was sought.	Article 7 Conditions for access to information by asset recovery offices Text Origin: Commission Proposal Council: possible contradiction between the last sentence in EP mandate and Article 9(4)? EP to get back. COM: Reference to specific LED Directive principle possibly problematic (general reference already in a recital); EP to get back. Council to revert EP to revert TM2 14072023
	Article 7	(2)			
Υ	136	2. Member States shall ensure that staff of the asset recovery offices comply with the rules on confidentiality and professional secrecy as provided for under applicable national law. Member States shall also ensure that staff of	2. Member States shall ensure that staff of the asset recovery offices comply with the rules on confidentiality and professional secrecy as provided for under applicable national law. Member States shall also ensure that staff of	2. Member States shall ensure that staff of the asset recovery offices comply with the rules on confidentiality and professional secrecy as provided for under applicable national law as well as with the Union data protection	2. Member States shall ensure that staff of the asset recovery offices comply with the rules on confidentiality and professional secrecy as provided for under applicable national law as well as with the Union data protection

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		asset recovery offices have the necessary specialised skills and abilities to perform their roles effectively.	asset recovery offices have the necessary specialised skills and abilities to perform their roles effectively.	acquis. Member States shall also ensure that staff of asset recovery offices have the necessary specialised skills and abilities to perform their roles effectively.	acquis. Member States shall also ensure that staff of asset recovery offices have the necessary specialised skills and abilities to perform their roles effectively. Council to give final confirmation Text Origin: EP Mandate TM2 14072023
	Article 7	(3)			
Y	137	3. Member States shall ensure that appropriate technical and organisational measures are in place to ensure the security of the data in order for asset recovery offices to access and search the information referred to in Article 6.	3. Member States shall ensure that appropriate technical and organisational measures are in place to ensure thea level of security of the data appropriate to the risk of processing data in order for asset recovery offices to access and search the information referred to in Article 6.	3. Member States shall ensure that appropriate technical and organisational measures are in place to ensure the security of the data in order for asset recovery offices to access and search the information referred to in Article 6.	Council wording comes from Article 29 of the LED Directive Council to revert EP to revert TM2 14072023
	Article 8	I	I	I	
G	138	Article 8 Monitoring access and searches by asset recovery offices	Article 8 Monitoring access and searches by asset recovery offices	Article 8 Monitoring access and searches by asset recovery offices	Article 8 Monitoring access and searches by asset recovery offices Text Origin: Commission Proposal
	Article 8	(1)			
Y	139	1. Without prejudice to Article 25 of Directive 2016/680, Member	1. Without prejudice to Article 25 of Directive 2016/680, Member	Without prejudice to <u>the</u> <u>requirements laid down in</u> Article	У

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		States shall ensure that the authorities holding the information referred to in Article 6 keep logs of all access and search activities by asset recovery offices in accordance with this Directive. The logs shall contain the following:	States shall ensure that the authorities holding the information referred to in Article 6 keepprovide for logs of all_access and search activities by asset recovery offices under this Directive to be kept in accordance with this Directive. The logs shall contain the following: Article 25 of Directive 2016/680.	25 of Directive 2016/680, Member States shall ensure that the authorities holding the information referred to in Article 6 keep logs of all access and search activities by asset recovery offices in accordance with this Directive. The logs shall contain the following:	COM: Except of letters (e) and (f), the proposal does not go beyond the LED Directive and Article 6 of Directive (EU) 2019/1153; EDPS opinion supportive? CSL: Prefers to stick with a simple reference to the LED Directive EP to revert Council to revert TM2 14072023
	Article 8(1), point (a)			
Y	140	(a) the national file reference;	deleted	(a) the national file reference;	
	Article 8(1), point (b)			
Y	141	(b) the date and time of the query or search;	deleted	(b) the date and time of the query or search;	
	Article 8(1), point (c)			
Y	142	(c) the type of data used to launch the query or search;	deleted	(c) the type of data used to launch the query or search;	
	Article 8(1), point (d)			
Y	143	(d) the unique identifier of the results of the query or search;	deleted	(d) the unique identifier of the results of the query or search;	
	Article 8(1), point (e)			

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
Υ	144	(e) the name of the asset recovery office consulting the registry;	deleted	(e) the name of the asset recovery office consulting the registry;	(e) the name of the asset recovery office consulting the registry;
	Article 8	(1), point (f)			
Υ	145	(f) the unique user identifier of the official who made the query or performed the search.	deleted	(f) the unique user identifier of the official who made the query or performed the search.	(f) the unique user identifier of the official who made the query or performed the search.'
	Article 8	(2)			
Y	146	2. The logs referred to in paragraph 1 may be used only for data protection monitoring, including checking the lawfulness of data processing, and for ensuring data security and integrity. The logs shall be protected by appropriate measures against unauthorised access and erased five years after their creation. If, however, they are required for monitoring procedures that are ongoing, they shall be erased once the monitoring procedures no longer require the logs.	deleted	2. The logs referred to in paragraph 1 may be used only for data protection monitoring, including checking the lawfulness of data processing, and for ensuring data security and integrity. The logs shall be protected by appropriate measures against unauthorised access and erased five years after their creation. If, however, they are required for monitoring procedures that are ongoing, they shall be erased once the monitoring procedures no longer require the logs.	Council to revert TM2 14072023
	Article 9				
G	147	Article 9 Exchange of information	Article 9 Exchange of information	Article 9 Exchange of information	Article 9 Exchange of information Text Origin: Commission Proposal

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
Article 9	(1), first subparagraph			
148	Member States shall take the necessary measures to ensure that their asset recovery offices provide, upon request from an asset recovery office of another Member State, any information that is necessary for the performance of their tasks pursuant to Article 5. The categories of personal data that can be provided are those listed in Section B, point 2 of Annex II to Regulation (EU) 2016/794.	1. Member States shall take the necessary measures to ensure that their asset recovery offices provide, upon request from an asset recovery office of another Member State, any information that is necessary for the performance of their tasks pursuant to Article 5. The and accessible to the requested asset recovery office. Thoüe categories of personal data that can be provided are those listed in Section B, point 2 of Annex II to Regulation (EU) 2016/794, with the exception of forensic identification information under Section B, point 2(c)(v).	Member States shall take the necessary measures to ensure that their asset recovery offices provide, upon request from an asset recovery office of another Member State or the EPPO, any information that is necessary for the performance of their tasks pursuant to Article 5. The categories of personal data that can be provided are those listed in Section B, point 2 of Annex II to Regulation (EU) 2016/794, with the exclusion of the special data categories of personal data relating to forensic identification information under Section B, point 2(c)(v).	Member States shall take the necessary measures to ensure that their asset recovery offices provide upon request from an asset recovery office of another Member State, an information that is necessary for the performance of their tasks pursuant to Article 5 and accessible to the requested asset recovery office. The The categories of personal data that can be provided are those listed in Section B, point 2 of Annex II to Regulation (EU) 2016/794, with the exception of forensic identification information under Section B, point 2(c)(v). EP provisionally accepts CSL position with the exception of the EPPO issue; CSL makes the point that the EPPO might be considered law enforcement of the Member States; COM points out not a MS participate in the EPPO, so direct reference possibly problematic EP to revert Text Origin: Council Mandate TM2 14072023
	(1), second subparagraph			
149				

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		Any personal data to be provided shall be determined on a case-by-case basis, in light of what is necessary for the performance of the tasks pursuant to Article 5.	Any personal data to be provided shall be determined on a case-by-case basis, in light of what is necessary for the performance of the tasks pursuant to Article 5, and in accordance with Directive 2016/680.	Any personal data to be provided shall be determined on a case-by-case basis, in light of what is necessary for the performance of the tasks pursuant to Article 5.	Any personal data to be provided shall be determined on a case-by-case basis, in light of what is necessary for the performance of the tasks pursuant to Article 5, and in accordance with Directive 2016/680. Text Origin: Council Mandate TM2 14072023
	Article 9(2)			
٧	150	2. When making a request pursuant to paragraph 1, the requesting asset recovery office shall specify as precisely as possible the following:	2. When making a request pursuant to paragraph 1, the requesting asset recovery office shall specify as precisely as possible the following:	2. When making a request pursuant to paragraph 1, the requesting asset recovery office shall, <i>in line with the principle of data minimization</i> , specify as precisely as possible the following:	Possibly move EP text to a recital? EP to revert TM2 14072023
	Article 9((2), point (a)			
G	151	(a) the object of the request;	(a) the object of the request;	(a) the object of the request;	(a) the object of the request; Text Origin: Commission Proposal
	Article 9((2), point (b)			
G	152	(b) the reasons for the request, including the relevance of the information requested for the tracing and identification of the property;	(b) the reasons for the request, including the relevance of the information requested for the tracing and identification of the property;	(b) the reasons for the request, including the relevance of the information requested for the tracing and identification of the property;	(b) the reasons for the request, including the relevance of the information requested for the tracing and identification of the property;

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
				Text Origin: Commission Proposal
Article 9	(2), point (c)			
g 153	(c) the nature of the proceedings;	(c) the nature of the proceedings;	(c) the nature of the proceedings;	(c) the nature of the proceedings; Text Origin: Commission Proposal
Article 9	(2), point (d)			
g 154	(d) the type of criminal offence for which the request is made;	(d) the type of criminal offence for which the request is made;	(d) the type of criminal offence for which the request is made;	(d) the type of criminal offence for which the request is made; Text Origin: Commission Proposal
Article 9	(2), point (e)	,		
g 155	(e) the link of the proceedings to the requested Member State;	(e) the link of the proceedings to the requested Member State;	(e) the link of the proceedings to the requested Member State;	(e) the link of the proceedings to the requested Member State; Text Origin: Commission Proposal
Article 9	(2), point (f)			
g 156	(f) details on the property targeted or sought, such as bank accounts, real estate, vehicles, vessels, aircraft, companies and other high value items;	(f) details on the property targeted or sought, such as bank accounts, real estate, vehicles, vessels, aircraft, companies and other high value items;	(f) details on the property targeted or sought, such as bank accounts, real estate, vehicles, vessels, aircraft, companies and other high value items;	(f) details on the property targeted or sought, such as bank accounts, real estate, vehicles, vessels, aircraft, companies and other high value items; Text Origin: Commission Proposal

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
Α	rticle 9((2), point (g)			
Y	157	(g) and/or the natural or legal persons presumed to be involved, such as names, addresses, dates and places of birth, date of registration, shareholders, headquarters;	(g) and/or, if necessary for identification purposes, and if available, details on the natural or legal persons presumed to be involved, such as names, national identification numbers or social security numbers, addresses, dates and places of birth, date of registration, shareholders, headquarters;	(g) and/or the natural or legal persons presumed to be involved, such as names, addresses, dates and places of birth, nationality and place of residence, date of registration, shareholders, country of establishment, headquarters and subsidiaries;	COM to propose text combining both positions Commission to revert TM2 14072023
Α	rticle 9((2), point (h)			
G	158	(h) where applicable, reasons for the urgency of the request.	(h) where applicable, reasons for the urgency of the request.	(h) where applicable, reasons for the urgency of the request.	(h) where applicable, reasons for the urgency of the request. Text Origin: Commission Proposal
Α	rticle 9((3)			
G	159	3. Member States shall take the necessary measures to enable that their asset asset recovery offices exchange information with asset recovery offices of other Member States, without a request to that effect, whenever they are aware of information on instrumentalities, proceeds, or property that they consider necessary for the performance of the tasks of the asset	3. Member States shall take the necessary measures to enable that their asset asset recovery offices exchange information with asset recovery offices of other Member States, without a request to that effect, whenever they are aware of information on instrumentalities, proceeds, or property that they consider necessary for the performance of the tasks of the asset	3. Member States shall take the necessary measures to enable that their asset asset recovery offices exchange information with asset recovery offices of other Member States, without a request to that effect, whenever they are aware of information on instrumentalities, proceeds, or property that they consider necessary for the performance of the tasks of the asset	3. Member States shall take the necessary measures to enable that their asset asset recovery offices exchange information with asset recovery offices of other Member States, without a request to that effect, whenever they are aware of information on instrumentalities, proceeds, or property that they consider necessary for the performance of the tasks of the asset

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		recovery offices pursuant to Article 5. When providing such information, asset recovery offices shall set out the reasons why the information exchanged is considered necessary.	recovery offices pursuant to Article 5. When providing such information, asset recovery offices shall set out the reasons why the information exchanged is considered necessary.	recovery offices of that other Member State pursuant to Article 5. When providing such information, asset recovery offices shall set out the reasons why the information exchanged is considered necessary.	recovery offices <u>of that other</u> <u>Member State</u> pursuant to Article 5. When providing such information, asset recovery offices shall set out the reasons why the information exchanged is considered necessary. Text Origin: EP Mandate TM2 14072023
	Article 9	(4)			
٧	160	4. Member States shall ensure that the information provided by asset recovery offices pursuant to paragraphs 1, 2 and 3 can be presented as evidence before a national court of a Member State, in accordance with procedures in national law.	4. Member States shall ensure that the information provided by asset recovery offices Unless otherwise indicated by the asset recovery office providing information pursuant to paragraphs 1 or 2, the asset recovery office receiving the information shall be entitled to present the information , 2 and 3 can be presented as evidence before a national court or competent authority of a Member State, in accordance with procedures in national law.	4. Member States shall ensure that the information provided by asset recovery offices pursuant to paragraphs 1, 2 and 3 can be presented as evidence before a national court of a Member State, where the provision of that information as evidence is compatible with that Member State's procedural rules on admissibility of evidence in criminal matters, and in compliance with the Charter of Fundamental Rights of the European Union and with the Member State's obligations under Article 6 TEU in accordance with procedures in national law.	Regulation (EU)2018/1805 - to check EP and CSL to explore combining both mandates CSL to revert on why reference to paragraph 3 is deleted in its mandate EP and CSL to revert on the issue of "[judicial authority?], competent authority" from CSL mandate Council to revert EP to revert TM2 14072023
	Article 9	(5)			
Υ	161	5. Member States shall ensure that asset recovery offices have direct access to SIENA and use the	5. Member States shall ensure that asset recovery offices have direct access to SIENA and use the	5. Information under this Article shall be exchanged through SIENA or, where necessary on	5. Member States shall ensure that asset recovery offices have direct access to SIENA and use the

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	SIENA system for exchanging information pursuant to this Article.	specific fields designed for the asset recovery offices in the SIENA system that correspond to the information required under paragraph 2 or, where appropriate, other secure channels for exchanging information pursuant to this Article.	exceptional basis, through other secure channels. Member States shall ensure that their asset recovery offices have direct access to SIENA and use the SIENA system for exchanging information pursuant to this Article.	Ispecific fields designed for the asset recovery offices in the SIENA system that correspond to the information required under paragraph 2 or, where necessary on exceptional basis, through other secure channels for exchanging information pursuant to this Article. Mandates provisionally merged; not agreed by colegislators yet. CSL position recital; EP agrees to CSL text with the exception of "exceptional basis" - to revert Council to revert EP to revert Text Origin: Council Mandate TM2 14072023
Article 9	9(6)			
s 162	6. Asset recovery offices may refuse to provide information to the requesting asset recovery office if there are factual reasons to assume that the provision of information would:	6. Asset recovery offices may refuse to provide information to the requesting asset recovery office if there are factual reasons to assume that the provision of information would:	6. Asset recovery offices may refuse to provide information to the requesting asset recovery office if there are factual reasons to assume that the provision of information would:	6. Asset recovery offices may refuse to provide information to the requesting asset recovery office if there are factual reasons to assume that the provision of information would: Text Origin: Commission Proposal
Article 9	0(6), point (a)			
G 163				

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		(a) harm the fundamental national security interests of the requested Member State;	(a) harm the fundamental national security interests of the requested Member State;	(a) harm the fundamental national security interests of the requested Member State;	(a) harm the fundamental national security interests of the requested Member State;
					Text Origin: Commission Proposal
	Article 9(6), point (b)			
G	164	(b) jeopardise an ongoing investigation, or a criminal intelligence operation, or pose an imminent threat to the life or physical integrity of a person.	(b) jeopardise an ongoing investigation, or a criminal intelligence operation, or pose an imminent threat to the life or physical integrity of a person-:	(b) jeopardise an ongoing investigation, or a criminal intelligence operation, or pose an imminent threat to the life or physical integrity of a person.	(b) jeopardise an ongoing investigation, or a criminal intelligence operation, or pose an imminent threat to the life or physical integrity of a person-: Text Origin: Commission Proposal
	Article 9(6), point (ba)			
Y	164a			(ba) not be in accordance with the fundamental principles of national law, with the Charter of Fundamental Rights of the European Union, or with Member State's obligations under Article 6 TEU.	(ba) ' EP to revert TM2 14072023
	Article 9(6), point (bb)	_	1	
Y	164b		(c) clearly be disproportionate or irrelevant with regard to the purposes for which it has been requested.		(bb) 'S EP to revert TM2 14072023

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
Article 9	0(7)			
v 165	7. Member States shall take the necessary measures to ensure that reasons are given for refusals to provide information. Refusals shall only affect the part of the requested information to which the reasons set out in paragraph 6 relate and shall, where applicable, leave the obligation to provide the other parts of the information in accordance with this Directive unaffected.	7. Member States shall take the necessary measures to ensure that reasons are given for refusals to provide information. Refusals shall only affect the part of the requested information to which the reasons set out in paragraph 6 relate and shall, where applicable, leave the obligation to provide the other parts of the information in accordance with this Directive unaffected.	7. For refusals to give information, Member States shall take the necessary measures to ensure that reasons are given for refusals to provide information and that the requesting asset recovery office is consulted in advance. Refusals shall only affect the part of the requested information to which the reasons set out in paragraph 6 relate and shall, where applicable, leave the obligation to provide the other parts of the information in accordance with this Directive unaffected.	7. For refusals to give information, Member States shall take the necessary measures to ensure that reasons are given for refusals to provide information and that the requesting asset recovery office is consulted in advance. Refusals shall only affect the part of the requested information to which the reasons set out in paragraph 6 relate and shall, where applicable, leave the obligation to provide the other parts of the information in accordance with this Directive unaffected. EP mandate provisionally copied, not agreed by colegislators yet. CSL to revert. Council to revert Text Origin: EP Mandate TM2 14072023
Article 1	.0			
a 166 Article 1	Article 10 Time limits for provision of information	Article 10 Time limits for provision of information	Article 10 Time limits for provision of information	Article 10 Time limits for provision of information Text Origin: Commission Proposal

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
G	167	1. Member States shall ensure that asset recovery offices respond to requests for information pursuant to Article 9 paragraph 1, as soon as possible and in any event within the following time limits:	1. Member States shall ensure that asset recovery offices respond to requests for information pursuant to Article 9 paragraph 1, as soon as possible and in any event within the following time limits:	1. Member States shall ensure that asset recovery offices respond to requests for information pursuant to Article 9 paragraph 1, as soon as possible and in any event within the following time limits:	1. Member States shall ensure that asset recovery offices respond to requests for information pursuant to Article 9 paragraph 1, as soon as possible and in any event within the following time limits: Text Origin: Commission Proposal
	Article 10	D(1), point (a)			
Υ	168	(a) seven calendar days, for all requests that are not urgent;	(a) seven 14 calendar days, for all requests that are not urgent;	(a) seven calendar days, for all requests that are not urgent;	For EP, related to Article 6 - EP to revert Commission to revert with possible rewording. EP to revert Commission to revert TM2 14072023
	Article 10	O(1), point (b)			
G	169	(b) eight hours, for urgent requests relating to information referred to in Article 6 (1), which is stored in databases and registers.	(b) eight hours, for urgent requests relating to information referred to in Article 6 (1), which is stored in databases and registers-to which they have direct access;	(b) eight hours, for urgent requests relating to information referred to in Article 6 (1), which is stored in databases and registers.	(b) eight hours, for urgent requests relating to information referred to in Article 6 (1), which is stored in databases and registers-to which they have direct access; Provisionally agreed by the colegislators Text Origin: Council Mandate TM2 14072023

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	Article 1	0(1), point (ba)			
G	169a		(c) three calendar days, for urgent requests relating to information to which they do not have direct access.		(c) three calendar days, for urgent requests relating to information to which they do not have direct access. Provisionally agreed by the colegislators Text Origin: Council Mandate TM2 14072023
	Article 1	0(2)	l	L	
Y	170	2. Where the information requested pursuant to paragraph 1, point (b) is not directly available or the request pursuant to paragraph 1, point (a) imposes a disproportionate burden, the asset recovery office receiving the request may postpone the provision of the information. In that case, the requested asset recovery office shall immediately inform the requesting asset recovery office of this postponement and shall provide the requested information as soon as possible, and in any event within three days of the initial deadline established pursuant to paragraph 1.	2. Where the information requested pursuant to paragraph 1, point (b) is not directly available or the request pursuant to paragraph 1, point (a) imposes a disproportionate burden, the asset recovery office receiving the request may postpone the provision of the information. In that case, the requested asset recovery office shall immediately inform the requesting asset recovery office of this postponement and shall provide the requested information as soon as possible, and in any event within three days of the initial deadline established pursuant to paragraph 1.	2. Where Member States shall ensure that the receipt of requests for information pursuant to this Directive are immediately and systematically acknowledged. Where the information requested pursuant to paragraph 1, point (b) is not directly available or the request pursuant to paragraph 1, point (a) imposes a disproportionate burden, the asset recovery office receiving the request may postpone the provision of the information. In that case, the requested asset recovery office shall immediately inform the requesting asset recovery office of this postponement and shall provide the requested information as soon as possible, and in any event within	Commission to revert TM2 14072023

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
			three days of the initial deadline established pursuant to paragraph 1.	
Article 10	0(2a)			
170a		2bis. In order to fulfil the time limit pursuant to paragraph 1, point (b), Member States may delegate the authority to respond to other functions, such as the Single Point of Contact pursuant to Directive 202xx/xx [Directive on the exchange of information between the law enforcement authorities].		2a. 'Council to revert TM2 14072023
Article 10	0(2b)			
170ь		3. The time limits set out in paragraph 1 shall commence as soon as the request for information is received.		3. The time limits set out in paragraph 1 shall commence as soon as the request for information is received. Colegislators provisionally agreed on the CSL text Text Origin: Council Mandate TM2 14072023
CHAPTER	RIII			
171	CHAPTER III Freezing and confiscation	CHAPTER III Freezing and confiscation	CHAPTER III Freezing and confiscation	
Article 13	1			

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
G	172	Article 11 Freezing	Article 11 Freezing	Article 11 Freezing	G
	Article 1	1(1)			
R	173	1. Member States shall take the necessary measures to enable the freezing of property necessary to ensure a possible confiscation of that property under Article 12.	1. Member States shall take the necessary measures to enable the freezing of property necessary to ensure a possible confiscation of that property under Article 12 Articles 12 to 16 by competent authorities. The freezing measures shall consist of freezing orders and immediate action.	1. Member States shall take the necessary measures to enable the freezing of property necessary to ensure a possible confiscation of that property under Article 12 to 16 and to ensure the right to restitution and compensation to victims according to the provisions of this Directive.	F
			I		
Y	173a			1a. Freezing measures shall consist of freezing orders and immediate action in the form of temporary urgent freezing measures.	Y
	Article 1	1(2)			
Y	174	2. Freezing measures shall include immediate action to be taken when necessary in order to preserve the property.	2. Freezing measures shall include Immediate action to shall be taken when necessary in order to preserve the property until a freezing order has been issued. Member States may limit the temporary validity of the immediate action.	2. Freezing measures shall include immediate action to Immediate action in the form of temporary urgent freezing measures shall be taken when necessary in order to preserve the property concerned.	Y
	Article 1	1(3)			

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
Y	175	3. Member States shall enable asset recovery offices to take immediate action pursuant to paragraph 2 until a freezing order pursuant to paragraph 1 is issued. The validity of such temporary urgent freezing measures shall not exceed seven days.	3. Member States shallmay enable asset recovery offices to take immediate action pursuant to paragraph 2 until a freezing order pursuant to paragraph 1 is issued. The validity of such temporary urgent freezing measures shall not exceed seven days. where necessary to preserve the property that they have traced and identified in the exercise of their tasks pursuant to Article 5.	3. Without prejudice to the powers of other competent authorities. Member States shall enable asset recovery offices to take immediate action pursuant to paragraph 2 until a freezing order pursuant to paragraph 1 is issued. The validity of such temporary urgent freezing measures shall not exceed seven days.	*
	Article 1	1(4)			
Y	176	4. Property in the possession of a third party can be subject to freezing measures pursuant to paragraphs 1, 2 and 3 where necessary to ensure a possible confiscation under article 13.	deleted	4. Property in the possession of a third party can be subject to freezing measures pursuant to paragraphs 1, 2 and to 3 where necessary to ensure a possible confiscation under Article 13.	*
	Article 1	1(5)			
Υ	177	5. Member States shall ensure that the freezing orders pursuant to paragraphs 1, 2, 3 and 4 are issued by a competent authority and are adequately motivated.	5. Member States shall ensure that the freezing orders pursuant to paragraphs 1, 2, 3 and 4 are issued by a competent authority and are adequately motivated measures are taken by a competent authority and that the reasons for them are set out in the relevant decision or recorded in the case file if the freezing measure is not ordered in writing.	5. Member States shall ensure that the freezing ordersmeasures pursuant to paragraphs 1, 2, 3 and to 4 are issued by a competent authority and are adequately motivated. Where a freezing order under this Directive has been issued by a competent authority other than a judicial authority. Member States shall ensure that such an order is validated or	Y

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
			annulled by a judicial authority without undue delay.	
Article	11(6)			
178	6. The freezing order pursuant to paragraph 1 shall remain in force only for as long as it is necessary to preserve the property with a view to possible subsequent confiscation. Frozen property which is not subsequently confiscated, shall be returned to the owner of the property without delay. The conditions or procedural rules under which such property is returned shall be determined by national law.	6. The freezing order pursuant to paragraph 1 shall remain in force only for as long as it is necessary to preserve the property with a view to possible subsequent confiscation. Frozen property which is not subsequently confiscated, shall be returned to the owner of the property unfrozen without undue delay. The conditions or procedural rules under which such property is returned shall unfrozenshall be determined by national law.	6. <i>TheA</i> freezing order pursuant to paragraph 1 shall remain in force only for as long as it is necessary to preserve the property with a view to possible subsequent confiscation. Frozen property which is not subsequently confiscated, shall be returned <i>without delay</i> to the owner of the <i>propertyor to the person from whom the</i> property <i>without delaywas seized</i> . The conditions or procedural rules under which such property is returned shall be determined by national law.	
Article	11(7)			
179	7. Where the property to be frozen consists of entities that should be preserved as a going concern, such as undertakings, the freezing order shall include measures to exclude access to this property by the persons owning or controlling them while allowing for continued operations.	deleted	7. Where the property to be frozen consists of entities that should be preserved as a going concern, such as undertakings, the freezing order shall include measures to exclude access to this property by the persons owning or controlling them while allowing for continued operations.	
Article	12			
180	Article 12	Article 12	Article 12	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	Confiscation	Confiscation	Confiscation	
Article 12	2(1)			
181	1. Member States shall take the necessary measures to enable the confiscation, either wholly or in part, of instrumentalities and proceeds stemming from a criminal offence following a final conviction, which may also result from proceedings in absentia.	1. Member States shall take the necessary measures to enable the confiscation, either wholly or in part, of instrumentalities and proceeds stemming from a criminal offence <i>following subject to</i> a final conviction, which may also result from proceedings in absentia.	1. Member States shall take the necessary measures to enable the confiscation, either wholly or in part, of instrumentalities and proceeds stemming from a criminal offence following a final conviction, which may also result from proceedings in absentia. Such confiscation may either be subsidiary or alternative to confiscation pursuant to paragraph 1.	
Article 12	2(2)			
182	2. Member States shall take the necessary measures to enable the confiscation of property the value of which corresponds to instrumentalities or proceeds stemming from a criminal offence following a final conviction, which may also result from proceedings in absentia.	2. Member States shall take the necessary measures to enable the confiscation of property the value of which corresponds to instrumentalities or proceeds stemming from a criminal offence following subject to a final conviction, which may also result from proceedings in absentia. Such confiscation may be subsidiary or alternative to confiscation pursuant to paragraph 1.	2. Member States shall take the necessary measures to enable the confiscation of property the value of which corresponds to instrumentalities or proceeds stemming from a criminal offence following a final conviction, which may also result from proceedings in absentia.	
Article 13	3			
183	Article 13	Article 13	Article 13	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	Confiscation from a third party	Confiscation from a third party	Confiscation from a third party	
Article 1	3(1), first subparagraph			
184	Member States shall take the necessary measures to enable the confiscation of proceeds, or other property the value of which corresponds to proceeds, which, directly or indirectly, were transferred by a suspected or accused person to third parties, or which were acquired by third parties from a suspected or accused person.	Member States shall take the necessary measures to enable the confiscation of proceeds, or other property the value of which corresponds to proceeds, which, directly or indirectly, were transferred by a suspected or accused person to third parties, or which were acquired by third parties from a suspected or accused person.	Member States shall take the necessary measures to enable the confiscation of <i>instrumentalities</i> and proceeds, or other property up to the value of which corresponds to corresponding to those instrumentalities and proceeds, which, directly or indirectly, were transferred by a suspected accused or convicted or accused person to third parties, or which were acquired by third parties from a suspected accused or convicted or accused or convicted or accused person.	
Article 1	3(1), second subparagraph			
185	The confiscation of these proceeds or other property shall be enabled where it has been established that those third parties knew or ought to have known that the purpose of the transfer or acquisition was to avoid confiscation, on the basis of concrete facts and circumstances, including that the transfer or acquisition was carried out free of charge or in exchange for an amount significantly lower than the market value.	The confiscation of these proceeds or other property shall be enabled at least where it has been established that those third parties knew or ought to have known that the purpose of the transfer or acquisition was to avoid confiscation, on the basis of concrete facts and circumstances, including that the transfer or acquisition was carried out free of charge or in exchange for an amount significantly lower than the market value.	The confiscation of these those instrumentalities, proceeds or other property shall be enabled where it has been established anational court has established, based on the concrete facts and circumstances of the case, that the instrumentalities, proceeds or property to be confiscated are derived from or directly or indirectly linked to a criminal offence and that those third parties knew or could be expected ought to have known that the purpose of the transfer or acquisition was to avoid	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
			confiscation, on the basis of concrete or that the transferred property was directly or indirectly linked to criminal offence in question. Such facts and circumstances, including may include that the transfer or acquisition was carried out free of charge or in exchange for an amount significantly lower than which is disproportionate to the market value of the property.	
Article 1	3(2)			
v 186	2. Paragraph 1 shall not affect the rights of bona fide third parties.	2. Paragraph 1 shall not affect prejudice the rights of bona fide third parties.	2. Paragraph 1 shall not affect the rights of bona fide third parties Where the affected party is closely related to the suspected, accused or convinced person, that affected party shall bear the burden of proof that the acquisition of the transferred property has taken place in bona fide and with due diligence. Member States shall ensure that the affected person's rights are respected including by granting access to a lawyer, by awarding access to the file and by ensuring the right to be heard on issues of law and fact.	Υ
Article 1	4			
⁶ 187	Article 14	Article 14	Article 14	q

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	Extended confiscation	Extended confiscation	Extended confiscation	
Article 1	4(1)			
188	1. Member States shall take the necessary measures to enable the confiscation, either wholly or in part, of property belonging to a person convicted of a criminal offence where this offence is liable to give rise, directly or indirectly, to economic benefit, and where the national court is satisfied that the property is derived from criminal conduct.	1. Member States shall take the necessary measures to enable the confiscation, either wholly or in part, of property belonging to a person convicted of a criminal offence where thisthe offence committed is liable to give rise, directly or indirectly, to economic benefit, and where the national court is satisfied that the property is derived from criminal conduct.	1. Member States shall take the necessary measures to enable the confiscation, either wholly or in part, of property belonging to a person convicted of a criminal offence where this offence is liable to give rise, directly or indirectly, to economic benefit, and where the national court is satisfied that the property is derived from criminal conduct.	
Article 1	4(2)			
189	2. In determining whether the property in question is derived from criminal conduct, account shall be taken of all the circumstances of the case, including the specific facts and available evidence, such as that the value of the property is disproportionate to the lawful income of the convicted person.	2. In determining whether the property in question is derived from criminal conduct, account shall be taken of all the circumstances of the case, including the specific facts and available evidence, such as that the value of the property is disproportionate to the lawful income of the convicted person.	2. In determining whether the property in question is derived from criminal conduct, account shall be taken of all the circumstances of the case, including the specific facts and available evidence, such as that the value of the property is disproportionate to the lawful income of the convicted person.	
189a		3. For the purposes of this Article, the notion of 'criminal offence' shall include at least the offences listed in Article 2 paragraphs 1 to 4 when punishable by deprivation of		

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		liberty of a maximum of at least four years.		
Article	e 15			
⁶ 190	Article 15 Non-conviction based confiscation	Article 15 Non-conviction based confiscation	Article 15 Non-conviction based confiscation	
Articl	e 15(1)			
Y 191	1. Member States shall take the necessary measures to enable, under the conditions set out in paragraph 2, the confiscation of instrumentalities and proceeds, or property as referred to in Article 12, or which was transferred to third parties as referred to in Article 13, in cases where criminal proceedings have been initiated but the proceedings could not be continued because of the following circumstances:	1. Member States shall take the necessary measures to enable, under the conditions set out in paragraph 2, the confiscation of instrumentalities and proceeds, or property as referred to in Article 1212(2), or which was transferred to third parties as referred to in Article 13, in cases where criminal proceedings have been initiated but the proceedings could not be continued because of at least the following circumstances:	1. Member States shall take the necessary measures to enable, under the conditions set out in paragraph 2, the confiscation of instrumentalities and proceeds, or property as referred to in Article 12, or which was transferred to third parties as referred to in Article 13, in cases where criminal proceedings have been initiated but the proceedings could not be continued because of the following circumstances:	
Article	e 15(1), point (a)			
v 192	(a) illness of the suspected or accused person;	(a) illness of the suspected or accused person;	(a) illness of the suspected or accused person, where the inability to continue proceedings because of that illness results in the expiry of the time limits laid down in national law for criminal liability;	
Article	e 15(1), point (b)			

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
G	193	(b) absconding of the suspected or accused person;	(b) absconding of the suspected or accused person;	(b) absconding of the suspected or accused person;	G
	Article 1	5(1), point (c)			
G	194	(c) death of the suspected or accused person;	(c) death of the suspected or accused person;	(c) death of the suspected or accused person;	G
	Article 1	5(1), point (d)			
Υ	195	(d) immunity from prosecution of the suspected or accused person, as provided for under national law;	deleted	(d) immunity from prosecution of the suspected or accused person, as provided for under national <u>or</u> <u>international</u> law;	Y
	Article 1	5(1), point (e)			
Y	196	(e) amnesty granted to the suspected or accused person, as provided for under national law;	deleted	(e) amnesty granted to the suspected or accused person, as provided for under national law;	Y
	Article 1	5(1), point (f)			
Y	197	(f) the time limits prescribed by national law have expired, where such limits are not sufficiently long to allow for the effective investigation and prosecution of the relevant criminal offences.	(f) the time limits limitation periods prescribed by national law have expired, where such limits are not sufficiently long to allow for the effective investigation and prosecution of the relevant for the relevant criminal offences have expired after the initiation of criminal offences proceedings.	(f) the time limits prescribed by national law have expired, where such limits are not sufficiently long and do not exceed fifteen years to allow for the effective investigation and prosecution of the relevant criminal offences.	Y

A 411-1-41	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
Article 1	2. Confiscation without a prior conviction shall be limited to criminal offences liable to give rise, directly or indirectly, to substantial economic benefit and only insofar as the national court is satisfied that all the elements of the offence are present.	2. Confiscation without a prior conviction <u>under this Article</u> shall be limited to <u>cases where the</u> criminal <u>offences liable to give rise</u> , <u>directly or indirectly</u> , to substantial economic benefit and only insofar as the national court is satisfied that all the elements of the offence are present proceedings could have led to a criminal conviction should the circumstances according to paragraph 1 not have existed and to criminal offences liable to give rise, directly or indirectly, to economic benefit.	2. Confiscation without a prior conviction shall be limited to criminal offences liable to give rise, directly or indirectly, to substantial economic benefit and only insofar as the national court is satisfied, based on available information, that all the elements of the offence are present and has established that the instrumentalities, proceeds or property to be confiscated are derived from or directly or indirectly linked to the criminal offence in question. The burden of proof shall lie with the prosecution.	
Article 19	3. Before a confiscation order within the meaning of paragraphs 1 and 2 is issued by the court, Member States shall ensure that the affected person's rights of defence are respected including by awarding	deleted	3. Before a confiscation order within the meaning of paragraphs 1 and 2 is issued by the court, Member States shall ensure that the affected person's rights of defence are respected including by granting	
Article 19	access to the file and the right to be heard on issues of law and fact. 5(4) 4. For the purposes of this Article, the notion of 'criminal offence' shall include offences listed in	deleted	access to a lawyer and awarding access to the file and the right to be heard on issues of law and fact. 4. For the purposes of this Article, the notion of 'criminal offence' shall include offences listed in	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	deprivation of liberty of a maximum of at least four years.		deprivation of liberty of a maximum of at least four years.	
Article :	16			
201	Article 16 Confiscation of unexplained wealth linked to criminal activities	Article 16 Confiscation of unexplained wealth linked to criminal activities conduct	Article 16 Confiscation of unexplained wealth linked to criminal activities	Y
Article :	16(1)			
202	1. Member States shall take the necessary measures to enable the confiscation of property, where confiscation is not possible pursuant to Articles 12 to 15 and the following conditions are fulfilled:	1. Member States shall take the necessary measures to enable the confiscation of property identified in the context of an investigation in relation to a criminal offence, where the national court is satisfied that the property is derived from criminal conduct, at least where this conduct is liable to give rise, directly or indirectly, to substantial economic benefit and committed within the framework of a criminal organisation. confiscation is not possible pursuant to Articles 12 to 15 and the following conditions are fulfilled:	1. Member States shall take the necessary measures to enable the confiscation of property, frozen in the context of an investigation into criminal offences where confiscation is not possible pursuant to Articles 12 to 15 and where the national court is satisfied that the frozen property is derived from a criminal offence which is liable to give rise, directly or indirectly, to a substantial economic benefit and which was committed in the framework of a criminal organisation—the following conditions are fulfilled: In order to determine whether the frozen property is derived from a criminal offence, the national court shall take account of all the circumstances of the case, including the specific facts and available evidence, such as the fact that the value of the property is substantially disproportionate to	Y

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
				the lawful income of the owner of the property which cannot be justified on the basis of lawful activities. The burden of proof shall lie with the prosecution.	
	Article 16	6(1), point (a)			
Y	203	(a) the property is frozen in the context of an investigation into criminal offences committed in the framework of a criminal organisation;	deleted	deleted	Y
	Article 16	6(1), point (b)			
Y	204	(b) the criminal offence pursuant to point (a) is liable to give rise, directly or indirectly, to substantial economic benefit;	deleted	deleted	Y
	Article 16	6(1), point (c)			
Y	205	(c) the national court is satisfied that the frozen property is derived from criminal offences committed in the framework of a criminal organisation.	deleted	deleted	Y
Y	205a		1a. Paragraph 1 shall not prejudice the rights of bona fide third parties.		Υ

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
Article 1	6(2)			
206	2. When determining whether the frozen property is derived from criminal offences, account shall be taken of all the circumstances of the case, including the specific facts and available evidence, such as that the value of the property is substantially disproportionate to the lawful income of the owner of the property.	2. When determining whether the property referred to in paragraph 1 should be confiscated frozen property is derived from criminal offences, account shall be taken of all the circumstances of the case, including the specific facts and available evidence, such as that the value of the property is substantially disproportionate to the lawful income of the owner of the property. and specific facts, which, where relevant, may include, but are not limited to:	deleted	
206a		that the value of the property is substantially disproportionate to the lawful income of the affected person,		
206b		<u>that there is no plausible</u> <u>licit source of the property,</u>		
206c				

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
			that the person is connected to people linked to a criminal organisation.		
	Article 1	6(3)			
Y	207	3. For the purposes of this Article, the notion of 'criminal offence' shall include offences referred to in Article 2 when punishable by deprivation of liberty of a maximum of at least four years.	3. For the purposes of this Article, the notion of 'criminal offence' shall include offences referred to in Article 2 <i>paragraphs 1 to 4</i> when punishable by deprivation of liberty of a maximum of at least four years.	3. For the purposes of this Article, the notion of 'criminal offence' shall include offences referred to in Article 2 when punishable by deprivation of liberty of a maximum of at least four years.	
	Article 1	6(4)			
Y	208	4. Before a confiscation order within the meaning of paragraphs 1 and 2 is issued by the court, Member States shall ensure that the affected person's rights of defence are respected including by awarding access to the file and the right to be heard on issues of law and fact.	4. Before a confiscation order within the meaning of paragraphs 1 and 2 is issued by the court, Member States shall ensure Member States may provide, alternatively or cumulatively, that the affected person's rights of defence are respected including by awarding access to the file and the right to be heard on issues of law and fact.confiscation of unexplained wealth in accordance with this Article shall only be pursued where	4. Before a confiscation order within the meaning of paragraphs 1 and 2 is issued by the court, Member States shall ensure that the affected person's rights of defence are respected including by <i>granting</i> access to a lawyer awarding access to the file and the right to be heard on issues of law and fact.	
Υ	208a		confiscation pursuant to Articles 12 to 15 is not possible,		

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
Υ	208b		- the property to be confiscated has been frozen in the context of an investigation in relation to a criminal offence committed within the framework of a criminal organisation.		
	Article 17	7			
G	209	Article 17 Effective confiscation and execution	Article 17 Effective confiscation and execution	Article 17 Effective confiscation and execution	
	Article 17	7(1)			
R	210	1. Member States shall take the necessary measures to enable the tracing and identification of property to be frozen and confiscated even after a final conviction for a criminal offence, or following proceedings in application of Articles 15 and 16.	1. Member States shall take the necessary measures to enable the tracing and identification of property to be frozen and confiscated even after a final conviction for a criminal offence, or following proceedings in application of Articles 15 and 16.	1. Member States shall take the necessary measures to enable the tracing and identification of property to be frozen and confiscated even after a final conviction for a criminal offence, or following proceedings in application of Articles 15 and 16. Member States shall ensure that such investigations are also possible with a view to obtaining compensation for the victims.	
Υ	210a			1a. For the purpose of paragraph 1, Member States shall ensure that competent authorities may use the same investigative powers as those	

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
				available for the tracing and freezing of assets pursuant to Chapter II of this Directive.	
Υ	210b		1a. Member States are encouraged to take appropriate measures to prevent the property from being acquired, in the course of its disposal upon a binding confiscation order, by persons convicted in the criminal proceedings in which the property has been frozen.		Y
	Article 17	7(1b)			
Y	210c			Ib. Member States may conclude cost-sharing agreements with each-other on the execution of freezing and confiscation orders.	Y
	Article 17	7(2)			
Υ	211	2. Member States shall consider taking measures allowing confiscated property to be used for public interest or social purposes.	2. Member States shall consider taking measures allowing confiscated property to be used for public interest or social purposes.	deleted	У
	Article 18	3			
G	212	Article 18 Victims compensation	Article 18 Victims compensation	Article 18 Victims compensation	G

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
Article 18	8, first paragraph			
213	Where, as a result of a criminal offence, victims have claims against the person who is subject to a confiscation measure provided for under this Directive, Member States shall take the necessary measures to ensure that the confiscation measure does not affect victims' rights to obtain compensation for their claims.	Where, as a result of a criminal offence, victims or legal persons, as defined in national law, that have suffered harm as a result of any of the offences within the scope of this Directive, have claims against the person who is subject to a confiscation measure provided for under this Directive, Member States shall take the necessary measures to ensure that the confiscation measure does not affect victims' their rights to obtain compensation for their claims.	I. Where, as a result of a criminal offence, victims have claims against the person who is subject to a confiscation measure provided for under this Directive, Member States shall, as a matter of priority, take the necessary measures to ensure that victims' claims for compensation are taken into account prior to the finalthe confiscation measure. Member States shall pay particular attention to the victims' claims in cross-border cases does not affect victims' rights to obtain compensation for their claims.	
Article 18	8 (1a)			
213a			1.a Where, as a result of a criminal offence, a victim is entitled to the restitution of property subject to confiscation, Member States shall, where possible and as a matter of priority, take the necessary measures to restitute the property concerned to the victim. for their claims in crossborder cases.	
Article 18	8 (1b)			
213b				

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
			1.b Where it is not possible to restitute the property to the victim in accordance with the second and financial assets have been obtained as a result of the execution of the confiscation or interlocutory sale in relation to that property, such assets shall be transferred to the victim for the purposes of restitution.	
Article 18a				
R 213c			Article 18a Further use of the confiscated property	R
Article 18a, first	paragraph			
R 213d			1.Member States shall take the necessary measures to allow confiscated property to be used for public interest or social purposes. Such property may be kept as public property for justice, law enforcement, public service or economic purposes or be transferred to the local or regional authorities responsible for the area in which the property is located, for institutional, social or economic purposes, including for assignment to organisations carrying out work of social interest.	R
Article 18a, seco	ond paragraph			

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
R	213e			2. Where the confiscated assets originated in a third country, without prejudice to the provisions of paragraph 3, Member States shall take all appropriate measures to return them to the third country. That obligation is without prejudice to the possibility to retain a portion of the assets to cover the costs associated with tracing and identification or management directly related to such assets.	R
	Article 18	a, third paragraph			
R	213f			3.In cases where instrumentalities, proceeds and property have been confiscated in connection to the violation of Union restrictive measures and in order to facilitate the compensation, restitution and reparations towards States affected by international crimes related to such restrictive measures, the Commission and the Member States shall facilitate coordination between competent authorities and with third countries The Commission shall issue guidelines on the use of the confiscated instrumentalities, proceeds and property for compensation, restitution and reparations towards States, especially in the circumstances of war of aggression insofar as the	R

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
				interests at stake are directly or indirectly affected by the criminal activities covered by this Directive.	
	Article 18	Bb			
Y	213g			Article 18b Rights for the public concerned to participate in proceedings	*
	Article 18	Bb, first paragraph			
Y	213h			Member States shall ensure that, in accordance with their national legal system, members of the public concerned have appropriate rights to participate in the proceedings covered by this Directive.	Y
	CHAPTER	RIV			
G	214	CHAPTER IV management	CHAPTER IV Management	CHAPTER IV management	G
	Article 19	9			
Υ	215	Article 19 Asset management and pre-seizure planning	Article 19 Asset management and pre-seizure planning	Article 19 Asset management and pre-seizure planning	Y
	Article 19	9(1)			
Υ	216				У

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	1. Member States shall ensure the efficient management of frozen and confiscated property until its disposal.	1. Member States shall ensure the efficient management of frozen and confiscated property until its disposal <i>based on a final confiscation order</i> .	1. Member States shall ensure the efficient management of frozen and confiscated property until its disposal.	
Article :	19(2)			
217	2. Member States shall ensure that, before issuing a freezing order within the meaning of Article 11 paragraph 1, competent authorities responsible for the management of frozen and confiscated property carry out an assessment of the costs which may be incurred in the management of the property which may be frozen, for the purposes of preserving and optimizing the value of such property until its disposal.	2. Member States shall ensure that "where justified by the nature of the property, before issuing a freezing order within the meaning of Article 11 paragraph 1, competent authorities responsible for the management of frozen and confiscated property carry out an assessmentassess the specific circumstances of the costs which may be incurred in the management of the property which may be frozen, for the purposes of preserving and optimizing property that may become object of a confiscation order in order to minimise its estimated management costs and to preserve the value of such property until its disposal. Such assessment shall be carried out when preparing or, at the latest, without undue delay after executing the freezing order.	2. Member States shall ensure that, before issuing a freezing order within the meaning of Article 11 paragraph 1, competent authorities responsible for the management of frozen and confiscated property carry out an assessment of the costs which may be incurred in the management of the property which may be frozen, for the purposes of preserving and optimizing the value of such property until its disposal, unless specific circumstances of a case would require such an assessment to be postponed. Any decision by the competent authorities to forego such an assessment shall be duly justified.	Y
y 217a			2a. Member States may require the costs for the management of frozen	У

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
				property to be charged, at least partially, to the beneficial owner	
	Article 20)			
G	218	Article 20 Interlocutory sales	Article 20 Interlocutory sales	Article 20 Interlocutory sales	
	Article 20	0(1)			
Y	219	1. Member States shall ensure that property frozen pursuant to Article 11 paragraph 1 can be transferred or sold before the issuing of a confiscation order in one or more of the following circumstances:	1. Member States shall ensure that property frozen pursuant to Article 11 paragraph 1 by a freezing order can be transferred or sold before a final confiscation order, at least where the issuing of a confiscation order in one or more of the following circumstances may be reasonably assumed:	1. Member States shall ensure that property frozen pursuant to Article 11 paragraph 1 can be transferred or sold before the issuing of a confiscation order in one or more of the following circumstances:	Y
	Article 20	O(1), point (a)			
Υ	220	(a) the property subject to freezing is perishable or rapidly depreciating;	(a) the property subject to freezing is perishable or rapidly depreciating;	(a) the property subject to freezing is perishable or <i>rapidly</i> depreciating;	Y
	Article 20	O(1), point (b)			
Y	221	(b) the storage or maintenance costs of the property are disproportionate to its value;	(b) the storage or maintenance costs of the property are disproportionate to its value;	(b) the storage or maintenance costs of the property are disproportionate to its <i>market</i> value;	Y
	Article 20	O(1), point (c)			

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
Y	222	(c) the property is too difficult to administer, or its management requires special conditions and non-readily available expertise.	(c) the property is too difficult to administer, or its management requires special conditions and non-readily available expertise.	(c) the property is too difficult to administer, or its management management of the property requires special conditions and expertise which is non-readily available expertise.	γ
	Article 20	0(2)			
٧	223	2. Member States shall adopt the necessary measures to ensure that the interests of the owner of the property are taken into account when issuing an interlocutory sale order, including whether the property to be sold is easily replaceable. With the exception of cases of absconding, Member States shall ensure that the owner of the property that may be subject to an interlocutory sale is notified and heard before the sale. The owner shall be given the possibility to request the sale of the property.	2. Member States shall-adopt the necessary measures to—ensure that the interests of the owner of the property affected person are taken into account when issuing an interlocutory sale order, including whether the property to be sold is easily replaceable. With the exception of Except in cases of abscondingurgency, Member States shall ensure that the owner of the property that may be subject to an interlocutory sale affected person is notified and heard before the sale. The owner. The affected person shall be given the possibility to request the sale of the property.	2. Member States shall adopt the necessary measures to ensure that the interests of the owner of the property are taken into account when issuing an interlocutory sale order, including whether the property to be sold is easily replaceable. With the exception of cases of absconding and in duly justified circumstances, Member States shall ensure that the owner of the property that may be subject to an interlocutory sale is notified and is given the opportunity to be heard before the sale. The owner shall be given the property.	Y
	Article 20	0(3)			
Υ	224	3. Earnings from interlocutory sales should be secured until a judicial decision on confiscation is reached. Member States shall take appropriate measures to protect	3. Earnings from interlocutory sales should be secured until a judicial decision on confiscation is reached. Member States shall take appropriate measures to protect	3. Earnings from interlocutory sales shouldshall be secured until a judicial decision on confiscation is reached. Member States shall take appropriate measures to protect	Y

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	third party buyers of property sold from retaliatory measures, to ensure that the property sold is not returned to persons convicted of the criminal offences referred to in Article 2.	third party buyers of property sold from retaliatory measures, to ensure that the property sold is not returned to persons convicted of the criminal offences referred to in Article 2.	third party buyers of property sold from retaliatory measures, to ensure that the property sold is not returned to persons convicted of the criminal offences referred to in Article 2.	
Article	20(4)			
s 225	4. Member States may require the costs for the management of frozen property to be charged to the beneficial owner.	deleted	deleted	G
Article	21			
c 226	Article 21 Asset management offices	Article 21 Asset management offices	Article 21 Asset management offices	G
Article	21(1)	,	'	
× 227	1. Each Member State shall set up or designate at least one asset management office for the purpose of the management of frozen and confiscated property.	1. Each Member State shall set up or designate at least one <i>competent authority that shall function as</i> asset management office for the purpose of the management of frozen and confiscated property <i>until its disposal based on a final confiscation order</i> .	1. Each Member State shall set up or designate at least one asset management office for the purpose of the management of frozen and confiscated property.	Υ
Article	21(2)			
g 228	2. Asset management offices shall have the following tasks:	2. Asset management offices shall have the following tasks:	2. Asset management offices shall have the following tasks:	G

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	Article 2	1(2), point (a)			
Y	229	(a) to ensure the efficient management of frozen and confiscated property, either through directly managing frozen and confiscated property or through providing support and expertise to other competent authorities responsible for the management of frozen and confiscated property;	(a) to ensure the efficient management of frozen and confiscated property, either through directly managing frozen and confiscated property or through providing support and expertise to other competent authorities responsible for the management of frozen and confiscated property and planning pursuant to Article 19;	(a) to ensure the efficient management of frozen and confiscated property, either through directly managing frozen and confiscated property or through providing support and expertise to other competent authorities responsible for the management of frozen and confiscated property;	
	Article 2	1(2), point (b)			
Y	230	(b) to provide support with pre- seizure planning to the competent authorities responsible for the management of frozen and confiscated property;	deleted	(b) to provide support with preseizure planning to the competent authorities responsible for the management of frozen and confiscated property;	
	Article 2	1(2), point (c)			
Y	231	(c) to cooperate with other competent authorities responsible for the tracing and identification, freezing and confiscation of property, pursuant to this Directive;	(c) to cooperate with other competent authorities responsible for the tracing and identification, freezing and confiscation of property, pursuant to this Directive;	(c) to cooperate with other competent authorities responsible for the tracing and identification, freezing and confiscation of property, pursuant to this Directive, including Union agencies and bodies referred to in Article 28, in accordance with their areas of competence;	
	Article 2:	1(2), point (d)			

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
G	232	(d) to cooperate with other competent authorities responsible for the management of frozen and confiscated property in cross-border cases.	(d) to cooperate with other competent authorities responsible for the management of frozen and confiscated property in cross-border cases.	(d) to cooperate with other competent authorities responsible for the management of frozen and confiscated property in cross-border cases.	G
	CHAPTER	RV			
G	233	CHAPTER V safeguards	CHAPTER V Safeguards	CHAPTER V safeguards	G
	Article 22	2			
G	234	Article 22 Obligation to inform affected persons	Article 22 Obligation to inform affected persons	Article 22 Obligation to inform affected persons	G
	Article 22	2, first paragraph			
Υ	235	Member States shall ensure that the freezing orders pursuant to Article 11, confiscation orders pursuant to Articles 12 to 16, and orders to sell the property pursuant to Article 20 are communicated to the affected person setting out the reasons for the measure.	Member States shall ensure that the freezing orders pursuant to Article 11, confiscation orders pursuant to Articles 12 to 16, and orders to sell the property pursuant to Article 20 are communicated to the affected person without undue delay setting out the reasons for the measure. Member States may provide for a right for competent authorities to postpone communication of the freezing orders to the affected person for as long as it is necessary to avoid jeopardizing a criminal investigation.	Member States shall ensure that the freezing orders pursuant to Article 11, confiscation orders pursuant to Articles 12 to 16, and orders to sell the property pursuant to Article 20 are communicated to the affected person setting out the reasons for the measure as well as the rights and legal remedies available to that affected person pursuant to Article 23. Member States may put in place rules allowing for the temporary postponement of the obligation to inform the affected persons where necessary and	ν

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
				proportionate for the protection of ongoing criminal investigations	
	Article 23	3	,		
G	236	Article 23 Legal remedies	Article 23 Legal remedies	Article 23 Legal remedies	
	Article 23	3(1)			
Υ	237	1. Member States shall ensure that the persons affected by the measures provided for under this Directive have the right to defence, to an effective remedy, and to a fair trial in order to uphold their rights.	1. Member States shall ensure that the persons affected by the measures provided for under this Directive freezing orders pursuant to Article 11, and confiscation orders pursuant to Articles 12 to 16 have the right to defence, to an effective remedy, and to a fair trial in order to uphold their rights.	1. Member States shall ensure that the persons affected by the measures provided for under this Directive have the right to defence, to an effective remedy, and to a fair trial in order to uphold their rights.	
٧	237a		1a. Member States shall ensure that the rights to defence, including the right of access to the file, the right to be heard on issues of law and fact and where relevant, the right to interpretation and translation, are guaranteed to those affected persons that are suspects or accused persons, or affected by confiscation pursuant to Article 16. Member States may provide that also other affected persons have these rights. In any		

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		case, Member States shall provide that such other affected persons also have the right of access to the file, the right to be heard on issues of law and fact as well as any other procedural rights which are necessary to effectively exercise their right to an effective remedy. The access may be limited to the documents related to the freezing or confiscation measure as long as the affected persons could have access to the documents necessary to exercise their right to an effective remedy.		
Article 2	23(2)			
y 238	2. Member States shall provide for the effective possibility for the person whose property is affected to challenge the freezing order pursuant to article 11 before a court, in accordance with procedures provided for in national law. Where the freezing order has been taken by a competent authority other than a judicial authority, national law shall provide that such an order is first to be submitted for validation or review to a judicial authority before it can be challenged before a court.	2. Member States shall provide for the effective possibility for the person whose property is affected to challenge the freezing order pursuant to Article 11 before a court, in accordance with procedures provided for in national law. Where the freezing order has been taken by a competent authority other than a judicial authority, national law shallmay provide that such an order is first to be submitted for validation or review to a judicial authority before it can be challenged before a court.	2. Member States shall provide for the effective possibility for the person whose property is affected to challenge the freezing order pursuant to article 11 before a court, in accordance with procedures provided for in national law. Where the freezing order has been taken by a competent authority other than a judicial authority, national law shall provide that such an order is first to be submitted for validation or review, within a reasonable delay, to a judicial authority before it can be challenged before a court.	
Article 2	23(3)			
239				

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		3. Where the suspected or accused person has absconded, Member States shall take all reasonable steps to ensure an effective possibility to exercise the right to challenge the confiscation order and shall require that the person concerned be summoned to the confiscation proceedings or that reasonable efforts be made to make the person aware of such proceedings.	3. Where the suspected or accused person has absconded, Member States shall take all reasonable steps to ensure an effective possibility to exercise the right to challenge the confiscation order and shall require that the person concerned be summoned to the confiscation proceedings or that reasonable efforts be made to make the person aware of such proceedings.	3. Where the suspected or accused person has absconded, Member States shall take all reasonable steps to ensure an effective possibility to exercise the right to challenge the confiscation order and shall require that the person concerned be summoned to the confiscation proceedings or that reasonable efforts be made to make the person aware of such proceedings.	
	Article 23	3(4), first subparagraph			
Y	240	Member States shall provide for the effective possibility for the person whose property is affected to challenge the confiscation order and the relevant circumstances of the case before a court, in accordance with procedures provided for in national law.	4. Member States shall provide for the effective possibility for the person whose property is affected to challenge the confiscation order and pursuant to Articles 12 to 16, including the relevant circumstances of the case and available evidence on which the findings are based, before a court, in accordance with procedures provided for in national law.	Member States shall provide for the effective possibility for the person whose property is affected to challenge the confiscation order and the relevant circumstances of the case before a court, in accordance with procedures provided for in national law.	Y
	Article 23	3(4), second subparagraph			
Y	241	In the case of confiscation orders pursuant to Article 13, such circumstance shall include facts and circumstances on which the finding was based that the third party knew or ought to have known that the purpose of the transfer or	deleted	In the case of confiscation orders pursuant to Article 13, such circumstance shall include facts and circumstances on which the finding was based that the third party knew or ought could be expected to have known that the purpose of the transfer or acquisition was to avoid	*

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		acquisition was to avoid confiscation.		confiscation or that the transferred property was directly or indirectly linked to criminal conduct on the basis of concrete facts and circumstances, such as the fact that the transfer or acquisition was carried out free of charge or in exchange for an amount disproportionate to the market value.	
	Article 23	3(4), third subparagraph			
Υ	242	In the case of confiscation orders pursuant to Articles 14 and 16, such circumstances shall include specific facts and available evidence on the basis of which the property concerned is considered to be property that is derived from criminal conduct.	deleted	In the case of confiscation orders pursuant to Articles 14 and 16, such circumstances shall include specific facts and available evidence on the basis of which the property concerned is considered to be property that is derived <u>directly or indirectly</u> from criminal conduct.	4
	Article 23	3(4), fourth subparagraph			
Υ	243	In the case of confiscation orders pursuant to Article 15, such circumstances shall include facts and evidence on the basis of which the national court concluded that all the elements of the offence are present.	deleted	In the case of confiscation orders pursuant to Article 15, such circumstances shall include facts and evidence on the basis of which the national court concluded that all the elements of the offence are present and that the property concerned is directly or indirectly derived from criminal conduct.	Y
	Article 23	3(5)			

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
Y	244	5. When implementing this Directive, Member States shall provide that confiscation is not ordered to the extent it would be disproportionate to the offence committed or the accusation against the person concerned by the confiscation. When implementing this Directive, Member States shall provide that, in exceptional circumstances, confiscation is not ordered, insofar as it would, in accordance with national law, represent undue hardship for the affected person.	5. When implementing this Directive, Member States shallmay provide that for the possibility not to order confiscation is not orderedor execute it, to the extent it would be disproportionate to the offence committed or the accusation against the person concerned by the confiscation. When implementing thisthe Directive, Member States shallmay provide for the possibility that, in exceptional circumstances, confiscation is not shall not be ordered or executed, insofar as it would, in accordance with national law, represent undue hardship for the affected person persons.	5. When implementing this Directive, Member States shall provide that confiscation is not ordered to the extent it would be disproportionate to the offence committed or the accusation against the person concerned by the confiscation. When implementing this Directive, Member States shall provide that, in exceptional circumstances, confiscation is not ordered, insofar as it would, in accordance with national law, represent undue hardship for the affected person.	8
Y	Article 23	6. Member States shall provide for the effective possibility for the person whose property is affected to challenge an order pursuant to Article 20 to sell the property in question. Member States shall provide for the possibility that such an appeal has suspensory effect.	6. Member States shall provide for the effective possibility for the person whose property is affected person to challenge an order pursuant to Article 20 to sell the property in question. Member States shallmay provide for the possibility that such an appeal has suspensory effect.	6. Member States shall provide for the effective possibility for the person whose property is affected to challenge an order pursuant to Article 20 to sell the property in question. Member States shall provide for the possibility that such an appeal has suspensory effect.	Y
F	Article 23	3(7)			
G	246	7. Third parties shall be entitled to claim title of ownership or other	7. Third parties shall be entitled to claim title of ownership or other	7. Third parties shall be entitled to claim title of ownership or other	

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		property rights including in the cases referred to in Article 13.	property rights, including in the cases referred to in Article 13.	property rights including in the cases referred to in Article 13.	
	Article 23	3(8)			
Y	247	8. Persons whose property is affected by the measures provided for in this Directive shall have the right of access to a lawyer throughout the freezing and confiscation proceedings. The persons concerned shall be informed of that right.	8. Persons whose property is affected by the measures provided for in this Directive shall have the right of access to a lawyer throughout the freezing and confiscation proceedings. The persons concerned shall be informed of that right.	8. Persons whose property is affected by the measures provided for in this Directive shall have the right of access to a lawyer throughout the freezing and confiscation proceedings. The persons concerned shall be informed of that right.	
	CHAPTER	₹ VI			
G	248	CHAPTER VI Asset Recovery Strategic Framework	CHAPTER VI Asset recovery strategic framework	CHAPTER VI Asset Recovery Strategic Framework	
	Article 2	4			
G	249	Article 24 National strategy on asset recovery	Article 24 National strategy on asset recovery	Article 24 National strategy on asset recovery	
	Article 2	4(1)			
Y	250	1. Member States shall adopt by [one year after the entry into force of this Directive] a national strategy on asset recovery and update it at regular intervals of no longer than five years.	1. Member States shall adopt by [by [one year after the transposition periodone year after the entry into force of this Directive is over] adopt a national strategy on asset recovery and update it at regular	1. Member States shall adopt by [one year after the entry into force of this Directive] a national strategy on asset recovery and update it at regular intervals of no longer than five four years.	

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
			intervals of no longer than five years.		
	Article 24	1(2)			
Y	251	2. The strategy shall include at least the following elements:	2. The strategy shall include elements concerning the objectives to achieve, the role of the competent authorities, the cooperation mechanisms among them, resources and training, and mechanisms allowing for regular monitoring and evaluations of results. at least the following elements:	2. The strategy shall include at least the following elements:	Y
	Article 24	4(2), point (a)			
Y	252	(a) strategic objectives, priorities and measures for the purposes of enhancing efforts by all competent national authorities involved in the recovery of property as set out in this Directive;	deleted	(a) strategic objectives, priorities and measures for the purposes of enhancing efforts by all competent national authorities involved in the recovery <i>and management</i> of property as set out in this Directive;	Y
	Article 24	4(2), point (b)			
Υ	253	(b) a governance framework to achieve the strategic objectives and priorities, including a description of the roles and responsibilities of all the competent authorities and cooperation mechanisms;	deleted	(b) a governance framework to achieve the strategic objectives and priorities, including <u>an effective</u> cooperation framework between asset recovery offices and asset management offices and a further a description of the roles and responsibilities of all the competent	Y

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
				authorities and <u>the</u> cooperation <u>mechanisms between asset recovery</u> <u>offices and financial intelligence</u> <u>units;</u>	
	Article 2	4(2), point (c)			
Y	254	(c) appropriate mechanisms for coordination and cooperation at strategic and operational levels among all competent authorities;	deleted	(c) appropriate mechanisms for coordination and cooperation at strategic and operational levels among all competent authorities <i>including the relevant Union agencies and bodies</i> ;	Υ
	Article 2	4(2), point (d)			
Y	255	(d) resources made available to competent authorities, including training;	deleted	(d) appropriate financial resources, appropriate training and appropriate legal capabilities made available to competent authorities, including training;	Y
	Article 2	4(2), point (e)			
Y	256	(e) procedures for regular monitoring and evaluation of the results achieved.	deleted	(e) procedures for regular monitoring and evaluation of the results achieved.	Y
Y	256a			(ea) recourse to the possibility to use frozen and confiscated assets for public interest or social purposes and for compensation,	Υ

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
				restitution and reparations towards States in accordance with Article 18a;	
R	256b			(eb) measures to be taken to ensure that the confiscated property is used to compensate the victims;	R
	Article 24	4(3)			
G	257	3. Member States shall communicate their strategies, and any updates of their strategies, to the Commission within three months from their adoption.	3. Member States shall communicate their strategies, and any updates of their strategies, to the Commission within three months from their adoption.	3. Member States shall communicate their strategies, and any updates of their strategies, to the Commission within three months from their adoption.	G
	Article 25				
G	258	Article 25 Resources	Article 25 Resources	Article 25 Resources	G
	Article 25	5, first paragraph			
Y	259	Member States shall ensure that asset recovery offices and asset management offices performing tasks pursuant to this Directive, have appropriately qualified staff and appropriate financial, technical and technological resources necessary for the effective	Member States shall ensure that asset recovery offices and asset management offices performing tasks pursuant to this Directive, have appropriately qualified staff and appropriate financial, technical and technological resources necessary for the effective	Member States shall ensure that asset recovery offices and asset management offices performing tasks pursuant to this Directive, have appropriately qualified staff and appropriate financial, technical and technological resources necessary for the effective	Υ

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		performance of their functions related to the implementation of this Directive.	performance of their functions related to the implementation of this Directive.	performance of their functions related to the implementation of this Directive. Member States shall ensure that specialised training and exchanges of best practices is provided to the staff involved in asset identification, tracing and recovery and confiscation at regular intervals. In addition to their obligations under Article 24(2), point (c), Member States shall update the Commission annually on the resources allocated to asset recovery offices and asset management offices	
	Article 26	õ			
Y	260	Article 26 Establishment of centralised registries of frozen and confiscated property	Article 26 Establishment of centralised registries Efficient management of frozen and confiscated property	Article 26 Establishment of centralised registries of frozen and confiscated property	Y
	Article 26	5(1)	I	I	
Y	261	1. For the purpose of managing frozen and confiscated property, Member States shall put in place centralised registries containing information related to the freezing, confiscation and management of instrumentalities and proceeds, or property which may become or is the object of a freezing or confiscation order.	1. For the purpose of managing frozen and confiscated property, Member States shall put in place centralised registries containing information related to the freezing, confiscation and management of instrumentalities and proceeds, or property which may become or is the object of a freezing or confiscation order Member States shall ensure that asset	1. For the purpose of managing frozen and confiscated property, Member States shall put in place centralised registries containing information related to the freezing, confiscation and management of instrumentalities and proceeds, or property which may become or is the object of a freezing or confiscation order. Member State shall ensure that the information	Y

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
			management offices, and as appropriate asset recovery offices, and other competent authorities performing tasks pursuant to this Directive have the necessary tools to ensure that frozen and confiscated property are efficiently managed. For that purpose, Member States may set up one or more registries of property frozen and confiscated pursuant to this Directive.	entered into the registry is accurate, complete and up-to-date.	
	Article 20	6(2)			
Y	262	2. Member States shall take the necessary measures to ensure that asset recovery offices, asset management offices, and other competent authorities performing tasks pursuant to Article 4, 19 and 20, have the power to enter, access and search, directly and immediately, the information referred to in paragraph 3.	deleted	2. Member States shall take the necessary measures to ensure that asset recovery offices, asset management offices, and other competent authorities performing tasks pursuant to Article 4, 19 and 20, have the power to enter, access and search, directly and immediately, the information referred to in paragraph 3.	Υ
	Article 20	6(3)			
Y	263	3. The following information shall be entered, accessible and searchable through the centralised registries referred to in paragraph 1:	3. The following information Member States shall be entered, accessible and searchable through the centralised consider including the following information in the registriesreferred to in paragraph 1:	3. The following information shall be entered, accessible and searchable through the centralised registries referred to in paragraph 1:	Y

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	Article 26	6(3), point (a)			
Y	264	(a) the property subject to a freezing or confiscation order, including details that enable the identification of the property;	(a) the property subject to a freezing or confiscation order which is to be managed pursuant to Article 19(1) until its disposal based on a final confiscation order, including details that enable the identification of the property;	(a) the property subject to a freezing or confiscation order, including details that enable the identification of the property;	,
	Article 20	6(3), point (b)			
Y	265	(b) the estimated or actual value of the property at the moment of the freezing, confiscation and disposal;	(b) the estimated or actual value of the property at the moment of the freezing, <u>and</u> confiscation and disposal;	(b) the estimated or actual value of the property at the moment of the freezing, <i>confiscation and disposal</i> ;	,
П	Article 20	6(3), point (c)	,	,	
Y	266	(c) the owner of the property, including the beneficial owner, where such information is available;	(c) the owner of the property, including the beneficial owner <u>as</u> <u>defined in Article 3, point (6), of</u> <u>Directive 2015/849/EU</u> , where such information is available;	(c) the owner of the property, including the beneficial owner, where such information is available;	·
	Article 20	6(3), point (d)			
Y	267	(d) the national file reference of the proceeding related to the property;	(d) the nationalfile reference of the proceeding related to the property;	(d) the national file reference of the proceeding related to the property;	,
	Article 2	6(3), point (e)			
G	268				

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		(e) the name of the authority entering the information in the registry;	(e) the name of the authority entering the information in the registry;	(e) the name of the authority entering the information in the registry;	
	Article 20	6(3), point (f)			
G	269	(f) the unique user identifier of the official who entered the information in the registry.	(f) the unique user identifier of the official who entered the information in the registry.	(f) the unique user identifier of the official who entered the information in the registry.	
	Article 20	6(4)			
Y	270	4. The information referred to in paragraph 3 shall only be retained for as long as it is necessary for the purposes of keeping a record and overview of the property frozen, confiscated, or under management, and in any case it shall not be retained for longer than after its disposal, or to provide annual statistics as referred in Article 27.	deleted	4. The information referred to in paragraph 3 shall only be retained for as long as it is necessary for the purposes of keeping a record and overview of the property frozen, confiscated, or under management, and in any case it shall not be retained for longer than after its disposal, or to provide annual statistics as referred in Article 27.	Y
Υ	270a			4a. Member States shall ensure that any personal data stored in the registry can only be accessed and used for the purposes of freezing, confiscation and management of instrumentalities and proceeds, or property which may become or is the object of a confiscation order.	
	Article 20	6(5)			

I		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
Y	271	5. Member States shall ensure that appropriate technical and organisational measures are in place to ensure the security of the data contained in the centralised registries of frozen and confiscated property.	deleted	5. Member States shall ensure that appropriate technical and organisational measures are in place to ensure the security of the data contained in the centralised registries of frozen and confiscated property.	*
٧	271a			5a. Member States shall designate the competent authority or authorities responsible for the management of the centralised registries. Those authorities shall be considered to be the controller within the meaning of Article 3, point (8), of Directive (EU) 2016/680.	Ą
Υ	271b			5b. Member States shall ensure that the centralised registries referred to in paragraph 1 are compatible with the tools used for the digital communication in judicial cooperation procedures in civil, commercial and criminal matters, such as the decentralised IT system and European electronic access point regulated under Regulation XX/XXX and Directive XX/XXX on the digitalisation of judicial cooperation and access to	Y

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
				justice in cross-border civil, commercial and criminal matters, and amending certain acts in the field of judicial cooperation.	
	Article 27	7			
G	272	Article 27 Statistics	Article 27 Statistics	Article 27 Statistics	G
	Article 2	7(1)			
Υ	273	1. Member States shall collect and maintain comprehensive statistics at central level on the measures taken under this Directive.	1. Member States shall regularly collect and maintain comprehensive statistics from the relevant authorities. The statistics collected shall be sent to the Commission each year by 31 December of the following year and shall include: at central level on the measures taken under this Directive.	1. Member States shall regularly collect from the relevant authorities and maintain comprehensive statistics at central level comprehensive statistics on the measures taken under this Directive in order to review the effectiveness of their confiscation systems and in line with the methodology developed by the Commission pursuant to paragraph 3.	Y
Υ	273a		a) the number of freezing orders executed;		Y
Υ	273b		b) the number of confiscation orders executed;		У

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
у 273с		c) the estimated value of property frozen with a view to possible subsequent confiscation at the time of freezing;		
y 273d		d) the estimated value of property recovered at the time of confiscation.		
Article 2	7(2)			
v 274	2. Member States shall ensure that the statistics referred to in paragraph 1 are collected on a calendar basis and transmitted to the Commission on an annual basis, by [1 September] of the following year.	2. Member States shall-ensure that the statistics referred to in paragraph 1 are collected on a calendar basis and transmitted also each year send the following statistics to the Commission, if they are available at central level in the Member State concerned: on an annual basis, by [1 September] of the following year.	2. Member States shall ensure that the statistics referred to in paragraph 1 are collected on a calendar basis and transmitted to the Commission on an annual basis, by [1 September] of the following year. The statistics collected shall include at least the following: (a) the number of asset tracing investigations launched, and the number of asset traced; (b) the number of freezing orders initiated and number of freezing orders executed; (c) the number of confiscation orders executed broken down by type of confiscation referred to in Articles 12 to 16; (d) the value of property frozen;	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
			(e) for the confiscation orders included in a respective annual report, the value of confiscated property compared to the value of that property at the time of freezing; (f) the number of requests for freezing orders to be executed in another Member State; (g) the number of requests for confiscation orders to be executed in another Member State; (h) the value of the property recovered following execution of a confiscation order in another Member State; (i) the value of the property destined to be reused for law enforcement, prevention or social purposes as referred to in Article 18a; (j) the manner in which the confiscated property has been used; and (k) for the confiscation orders included in a respective annual report, the length of the procedure from freezing to final disposal.	Diale Agreement
y 274a		a) the number of requests for freezing orders to be executed in another Member State;		

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
y 274b		b) the number of requests for confiscation orders to be executed in another Member State;		Y
y 274c		c) the value or estimated value of the property recovered following execution in another Member State;		v
y 274d		d) the value of confiscated property compared to its value at the time of freezing;		v
y 274e		e) the breakdown of the numbers in paragraph 1 (b) and (d) per type of confiscation;		ν
y 274f		f) the number of interlocutory sales.		Y
Article 2	27(3)			
y 275	3. The Commission may adopt delegated acts in accordance with	3. The Commission may adopt delegated acts in accordance with	3. The Commission may adopt delegated acts in accordance with	v

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	Article 30 laying down more detailed rules on the information to be collected and the methodology for the collection of the statistics referred to in paragraph 1 and the arrangements for their transmission to the Commission.	Article 30 laying down more detailed rules on the information to be collected and the methodology for the collection of the statistics Member States shall endevour to collect data referred to in paragraph I and the arrangements for their transmission to the Commission 2 at a central level.	Article 30 laying down more detailed rules on the information to be collected and the methodology for the collection of the statistics referred to in paragraph 1 and the arrangements for their transmission to the Commission.	
СНАРТЕ	ER VII			
s 276	CHAPTER VII Cooperation	CHAPTER VII Cooperation	CHAPTER VII Cooperation	G
y 276a			Article 27a Cooperation network on asset recovery and confiscation 1. A cooperation network on asset recovery and confiscation (the 'network') shall be established to support the Commission and to facilitate the exchange of best practices, and operational cooperation in relation to the implementation of this Directive. The network shall be composed of representatives from asset recovery offices and asset management offices and shall be co-chaired by the Commission and, where appropriate, by Europol. The	Y

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
				network shall be convened at regular intervals. The network shall: (a) advise the Commission in relation to the implementation of the measures provided for in this Directive: (b) analyse the national strategies on asset recovery adopted by Member States pursuant to Article 24 in order to identify best practices; (c) share best practices to improve cooperation with third countries; (d) facilitate operational cooperation among relevant national authories and Europol. 2. Representatives from Europol, Eurojust, from the European Public Prosecutors Office and, where appropriate, from the Anti-Money Laundering Authority (AMLA) may be invited to participate in the meetings of the network.	
	Article 28	3			
Υ	277	Article 28 Cooperation with EU bodies and agencies	Article 28 Cooperation with EU bodies and agencies	Article 28 Cooperation with <u>EUUnion</u> bodies and agencies	Y
	Article 28	3(1)			
Υ	278				v

Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
1. Asset recovery offices of Member States shall closely cooperate with the European Public Prosecutor's Office for the purposes of facilitating the identification of instrumentalities and proceeds, or property that may become or is the object of a freezing or confiscation order in proceedings in criminal matters concerning criminal offences for which the European Public Prosecutor's Office exercises its competence.	1. Asset recovery offices of Member States shall, within their respective competences and in accordance with the applicable legal framework, closely cooperate with the European Public Prosecutor's Office for the purposes of facilitating the identification of instrumentalities and proceeds, or property that may become or is the object of a freezing or confiscation order in proceedings in criminal matters concerning criminal offences for which falling within the competence of the European Public Prosecutor's Office exercises its competence.	1. Asset recovery offices of Member States shall, within their respective competences and in accordance with the applicable legal framework, closely cooperate with the European Public Prosecutor's Office for the purposes of facilitating the identification of instrumentalities and proceeds, or property that may become or is the object of a freezing or confiscation order in proceedings in criminal matters concerning criminal offences falling within the competence of for which the European Public Prosecutor's Office exercises its competence. For the purposes of this Directive, when the notion of competent authorities refers to investigating and prosecuting authorities, it shall be interpreted as including the central and decentralised levels of the EPPO with regard to the Member States that participate in the enhanced cooperation on the establishment of the EPPO. Asset recovery offices shall fulfil the obligations under Regulation (EU) 2017/1939, including the obligation to report to the EPPO under Article 24 of that Regulation, the undertaking of measures if instructed as a competent authority under Article 28(1) of that Regulation, and	

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
				access to information under Article 43(1) of that Regulation.	
	Article 2	8(2)			
Y	279	2. Asset recovery offices shall cooperate with Europol and Eurojust, in accordance with the areas of their competence, for the purposes of facilitating the identification of instrumentalities and proceeds, or property that may become or is the object of a freezing or confiscation order made by a competent authority in the course of criminal proceedings, and where necessary to prevent, detect or investigate criminal offences related to the violation of Union restrictive measures.	2. Asset recovery offices shall cooperate with Europol and Eurojust, in accordance with the areas of their competence, for the purposes of facilitating the identification of instrumentalities and proceeds, or property that may become or is the object of a freezing or confiscation order made by a competent authority in the course of eriminal_proceedings, and where necessary to prevent, detect or investigate in criminal offences related to the violation of Union restrictive measures matters.	2. Asset recovery offices shall cooperate with Europol and Eurojust, in accordance with the areas of their competence, for the purposes of facilitating the identification of instrumentalities and proceeds, or property that may become or is the object of a freezing or confiscation order made by a competent authority in the course of proceedings in criminal proceedings matters, and where necessary to prevent, detect or investigate criminal offences related to the violation of Union restrictive measures.	
Y	279a			2a. Asset recovery offices and asset management offices shall closely cooperate with Eurojust for the purpose of facilitating the asset recovery process in accordance with Eurojust's mandate, including, but not limited to the tracing and identification of instrumentalities and proceeds, or property that may become or is the object of a freezing or confiscation order made by a competent	

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
G	Article 29	Article 29	Article 29	authority in the course of proceedings in criminal matters and subsequent disposal, including in the course of the investigation and prosecution of criminal offences related to the violation of Union restrictive measures. Article 29	
		Cooperation with third countries	Cooperation with third countries	Cooperation with third countries	
	Article 29	9(1)			
Y	281	1. Member States shall ensure that asset recovery offices cooperate with their counterparts in third countries to the greatest extent possible, and subject to the applicable data protection legal framework, for the purposes of performing the tasks pursuant to Article 5, and where necessary to prevent, detect or investigate criminal offences related to the violation of Union restrictive measures.	1. Member States shall ensure that asset recovery offices cooperate. within the framework of existing cooperation agreements, with their counterparts in third countries to the greatest extent possible, and subject to the applicable legal framework on data protection legal framework, for the purposes of performing the tasks pursuant to Article 5, and where necessary to prevent, detect or investigate criminal offences related to the violation of Union restrictive measures.	1. Member States shall ensure that asset recovery offices cooperate with their counterparts in third countries to the greatest extent possible, and subject to the applicable data protection legal framework, for the purposes of performing the tasks pursuant to Article 5, and where necessary to prevent, detect or investigate criminal offences related to the violation of Union restrictive measures.	Y
Υ	Article 29	2. Member States shall ensure that asset management offices cooperate with their counterparts in third	2. Member States shall ensure that asset management offices cooperate, within the framework of	2. Member States shall ensure that asset management offices cooperate with their counterparts in third	Y

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		countries to the greatest extent possible for the purposes of performing the tasks pursuant to Article 21.	existing cooperation agreements, with their counterparts in third countries to the greatest extent possible, and subject to the applicable legal framework on data protection, for the purposes of performing the tasks pursuant to Article 21.	countries to the greatest extent possible for the purposes of performing the tasks pursuant to Article 21.	
	CHAPTER	RVIII			
G	283	CHAPTER VIII final provisions	CHAPTER VIII Final provisions	CHAPTER VIII final provisions	G
	Article 30)			
Y	284	Article 30 Exercise of the delegation	deleted	Article 30 Exercise of the delegation	Y
	Article 30	0(1)			
Y	285	1. The power to adopt delegated acts is conferred on the Commission subject to the conditions laid down in this Article.	deleted	I. The power to adopt delegated acts is conferred on the Commission subject to the conditions laid down in this Article.	Y
	Article 30	0(2)			
Y	286	2. The power to adopt delegated acts referred to in Article 27 shall be conferred on the Commission for an indeterminate period of time from [date of entry into force of this Directive].	deleted	2. The power to adopt delegated acts referred to in Article 27 shall be conferred on the Commission for an indeterminate period of time from [date of entry into force of this Directive].	Y

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	Article 30	0(3)			
Y	287	3. The delegation of power referred to in Article 27 may be revoked at any time by the European Parliament or by the Council. A decision to revoke shall put an end to the delegation of the power specified in that decision. It shall take effect the day following the publication of the decision in the Official Journal of the European Union or at a later date specified therein. It shall not affect the validity of any delegated acts already in force.	deleted	3. The delegation of power referred to in Article 27 may be revoked at any time by the European Parliament or by the Council. A decision to revoke shall put an end to the delegation of the power specified in that decision. It shall take effect the day following the publication of the decision in the Official Journal of the European Union or at a later date specified therein. It shall not affect the validity of any delegated acts already in force.	
	Article 30	0(4)			
Y	288	4. Before adopting a delegated act, the Commission shall consult experts designated by each Member State in accordance with the principles laid down in the Interinstitutional Agreement of 13 April 2016 on Better Law-Making.	deleted	4. Before adopting a delegated act, the Commission shall consult experts designated by each Member State in accordance with the principles laid down in the Interinstitutional Agreement of 13 April 2016 on Better Law-Making.	
	Article 30	0(5)			
Y	289	5. As soon as it adopts a delegated act, the Commission shall notify it simultaneously to the European Parliament and to the Council.	deleted	5. As soon as it adopts a delegated act, the Commission shall notify it simultaneously to the European Parliament and to the Council.	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
Article 30	0(6)			
y 290	6. A delegated act adopted pursuant to Article 27 shall enter into force only if no objection has been expressed either by the European Parliament or by the Council within a period of [two months] of notification of that act to the European Parliament and the Council or if, before the expiry of that period, the European Parliament and the Council have both informed the Council have both informed the Commission that they will not object. That period shall be extended by [two months] at the initiative of the European Parliament or of the Council.	deleted	6. A delegated act adopted pursuant to Article 27 shall enter into force only if no objection has been expressed either by the European Parliament or by the Council within a period of [two months] of notification of that act to the European Parliament and the Council or if, before the expiry of that period, the European Parliament and the Council have both informed the Commission that they will not object. That period shall be extended by [two months] at the initiative of the European Parliament or of the Council.	
Article 32	1			
6 291	Article 31 Designated competent authorities and contact points	Article 31 Designated competent authorities and contact points	Article 31 Designated competent authorities and contact points	
Article 3:	1(1)			
⁶ 292	1. Member States shall inform the Commission about the authority or authorities designated to carry out the tasks pursuant to Articles 5 and 21.	1. Member States shall inform the Commission about the authority or authorities designated to carry out the tasks pursuant to Articles 5 and 21.	1. Member States shall inform the Commission about the authority or authorities designated to carry out the tasks pursuant to Articles 5 and 21.	
Article 3:	1(2)			
y 293				

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	2. Where a Member State has more than two authorities charged with the tasks pursuant to Articles 5 and 21, it shall nominate a maximum of two contact points to facilitate cooperation in cross-border cases.	2. Where a Member State has more than two authorities charged with the tasks pursuant to Articles 5 and 21, it shall nominate a maximum of two contact points <i>for the purpose</i> of each of these tasks to facilitate cooperation in cross-border cases. Such contact points do not themselves have to be charged with the tasks pursuant to Articles 5 or 21.	2. Where a Member State has more than two authorities charged with the tasks pursuant to Articles 5 and 21, it shall nominate a maximum of two contact points to facilitate cooperation in cross-border cases.	
Article 3	31(3)			
v 294	3. By [months after the entry into force of this Directive] at the latest, Member States shall notify the Commission of the competent authority or authorities as well as the contact points referred to in paragraphs 1 and 2 respectively.	3. By [24 months after the entry into force of this Directivemonths after the entry into force of this Directive] at the latest, Member States shall notify the Commission of the competent authority or authorities as well as, where relevant, the contact points referred to in paragraphs 1 and 2 respectively.	3. By [months after the entry into force of this Directive] at the latest, Member States shall notify the Commission of the competent authority or authorities as well as the contact points referred to in paragraphs 1 and 2 respectively.	
Article 3	31(4)			
y 295	4. By [months after the entry into force of this Directive] at the latest, the Commission shall set up an online register listing all competent authorities and the designated contact point for each competent authority. The Commission shall publish and regularly update on its	4. By [24 months after the entry into force of this Directivemonths after the entry into force of this Directive] at the latest, the Commission shall set up an online register listing all competent authorities and the designated contact point for each competent authority. The Commission shall	4. By [months after the entry into force of this Directive] at the latest, the Commission shall set up an online register listing all competent authorities and the designated contact point for each competent authority. The Commission shall publish and regularly update on its	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	website the list of authorities referred to in paragraph 1.	publish and regularly update on its website the list of authorities referred to in paragraph 1.	website the list of authorities referred to in paragraph 1.	
Article	32	,		
s 296	Article 32 Transposition	Article 32 Transposition	Article 32 Transposition	G
Article	32(1)			
x 297	1. Member States shall bring into force the laws, regulations and administrative provisions necessary to comply with this Directive by [date of entry into force + 1 year]. They shall forthwith transmit to the Commission the text of those provisions.	1. Member States shall bring into force the laws, regulations and administrative provisions necessary to comply with this Directive by [date of entry into force + 36 months date of entry into force + 1 year].—They shall forthwith transmit to the Commissionimmediately communicate the text of those provisions measures to the Commission.	1. Member States shall bring into force the laws, regulations and administrative provisions necessary to comply with this Directive by [date of entry into force + 1 year]. They shall forthwith transmit to the Commission the text of those provisions.	*
Article	32(2)			
⁶ 298	2. When Member States adopt those provisions, they shall contain a reference to this Directive or be accompanied by such a reference on the occasion of their official publication. Member States shall determine how such reference is to be made.	2. When Member States adopt those provisions, they shall contain a reference to this Directive or be accompanied by such a reference on the occasion of their official publication. Member States shall determine how such reference is to be made.	2. When Member States adopt those provisions, they shall contain a reference to this Directive or be accompanied by such a reference on the occasion of their official publication. Member States shall determine how such reference is to be made.	6

	Article 3	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
G	299	Article 33 Reporting	Article 33 Reporting	Article 33 Reporting	G
	Article 3	3(1)			
Y	300	1. The Commission shall, by [date of entry into force + 3 years], submit a report to the European Parliament and to the Council, assessing the implementation of this Directive.	1. The Commission shall, by [date of entry into force + 3 years two years after the transposition period of this Directive is over], submit a report to the European Parliament and to the Council, assessing the implementation of this Directive.	1. The Commission shall, by [date of entry into force + three yearsdate of entry into force + 3 years], submit a report to the European Parliament and to the Council, assessing the implementation of this Directive. That report shall include a detailed assessment of the possibility and benefits of interconnecting the centralised registries referred to in Article 26 through a single access point in order to allow asset recovery offices to directly and immediately search the data contained therein, subject to relevant safeguards.	Υ
	Article 3	3(2)		,	
Y	301	2. The Commission shall, by [date of entry into force + 5 years], submit a report to the European Parliament and to the Council evaluating this Directive. The Commission shall take into account the information provided by Member States and any other relevant information related to the	2. The Commission shall, by [date of entry into force + 5 years five years after the transposition period of this Directive is over], submit a report to the European Parliament and to the Council evaluating this Directive. The Commission shall take into account the information provided by Member States and any	2. The Commission shall, by [date of entry into force + four years date of entry into force + 5 years], submit a report to the European Parliament and to the Council evaluating this Directive. The Commission shall take into account the information provided by Member States and any other	Y

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
	transposition and implementation of this Directive. On the basis of this evaluation, the Commission shall decide on appropriate follow-up actions, including, if necessary, a legislative proposal.	other relevant information related to the transposition and implementation of this Directive. On the basis of this evaluation, the Commission shall decide on appropriate follow-up actions, including, if necessary, a legislative proposal.	relevant information related to the transposition and implementation of this Directive. On the basis of this evaluation, the Commission shall decide on appropriate follow-up actions, including, if necessary, a legislative proposal.	
Article 3	4			
s 302	Article 34 Relation with other instruments	Article 34 Relation with other instruments	Article 34 Relation with other instruments	
Article 3	4(1)			
6 303	1. This Directive is without prejudice to Directive 2019/1153/EU of the European Parliament and of the Council ¹ . 1. Directive (EU) 2019/1153 of the European Parliament and of the Council of 20 June 2019 laying down rules facilitating the use of financial and other information for the prevention, detection, investigation or prosecution of certain criminal offences, and repealing Council Decision 2000/642/JHA, (OJ L 186, 11.7.2019, p. 122).	1. This Directive is without prejudice to Directive 2019/1153/EU of the European Parliament and of the Council ¹ . 1. Directive (EU) 2019/1153 of the European Parliament and of the Council of 20 June 2019 laying down rules facilitating the use of financial and other information for the prevention, detection, investigation or prosecution of certain criminal offences, and repealing Council Decision 2000/642/JHA, (OJ L 186, 11.7.2019, p. 122).	1. This Directive is without prejudice to Directive 2019/1153/EU of the European Parliament and of the Council ¹ . 1. Directive (EU) 2019/1153 of the European Parliament and of the Council of 20 June 2019 laying down rules facilitating the use of financial and other information for the prevention, detection, investigation or prosecution of certain criminal offences, and repealing Council Decision 2000/642/JHA, (OJ L 186, 11.7.2019, p. 122).	
Article 3	5			
6 304	Article 35 Replacement of Joint Action 98/699/JHA, Framework Decision	Article 35 Replacement_of Joint Action 98/699/JHA, Framework Decision	Article 35 Replacement of Joint Action 98/699/JHA, Framework Decision	

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
l	2001/500/JHA and 2005/212/JHA, Decision 2007/845/JHA and Directive 2014/42/EU	2001/500/JHA and 2005/212/JHA, Decision 2007/845/JHA and Directive 2014/42/EU	2001/500/JHA and 2005/212/JHA, Decision 2007/845/JHA and Directive 2014/42/EU	
Article 3	5(1)			
s 305	1. Joint Action 98/699/JHA, Framework Decisions 2001/500/JHA and 2005/212/JHA, Decision 2007/845/JHA and Directive 2014/42/EU are replaced with regard to the Member States bound by this Directive, without prejudice to the obligations of those Member States with regard to the date for transposition of those instruments into national law.	1. Joint Action 98/699/JHA, Framework Decisions 2001/500/JHA and 2005/212/JHA, Decision 2007/845/JHA and Directive 2014/42/EU are replaced with regard to the Member States bound by this Directive, without prejudice to the obligations of those Member States with regard to the date for transposition of those instruments into national law.	1. Joint Action 98/699/JHA, Framework Decisions 2001/500/JHA and 2005/212/JHA, Decision 2007/845/JHA and Directive 2014/42/EU are replaced with regard to the Member States bound by this Directive, without prejudice to the obligations of those Member States with regard to the date for transposition of those instruments into national law.	
Article 3	5(2)			
s 306	2. With regard to the Member States bound by this Directive, references to instruments referred to in paragraph 1 shall be construed as references to this Directive.	2. With regard to the Member States bound by this Directive, references to instruments referred to in paragraph 1 shall be construed as references to this Directive.	2. With regard to the Member States bound by this Directive, references to instruments referred to in paragraph 1 shall be construed as references to this Directive.	
Article 3	cle 36			
6 307	Article 36 Entry into force	Article 36 Entry into force	Article 36 Entry into force	
Article 3	6, first paragraph			
g 308				

	Commission Proposal	Council Mandate	EP Mandate	Draft Agreement		
	This Directive shall enter into force on the twentieth day following that of its publication in the Official Journal of the European Union.	This Directive shall enter into force on the twentieth day following that of its publication in the <u>Official</u> <u>Journal of the European</u> <u>Union Official Journal of the</u> <u>European Union</u> .	This Directive shall enter into force on the twentieth day following that of its publication in the Official Journal of the European Union.			
Article	37		(C.)			
g 309	Article 37 Addressees	Article 37 Addressees	Article 37 Addressees	G		
Article	37, first paragraph					
6 310	This Directive is addressed to the Member States in accordance with the Treaties.	This Directive is addressed to the Member States in accordance with the Treaties.	This Directive is addressed to the Member States in accordance with the Treaties.	G		
Formu	a					
6 311	Done at Brussels,	Done at Brussels,	Done at Brussels,	G		
Formu	а	T				
g 312	For the European Parliament	For the European Parliament	For the European Parliament	G		
Formu	Formula					
g 313	The President	The President	The President	G		
Formu	a					
g 314				G		

		Commission Proposal	Council Mandate	EP Mandate	Draft Agreement
		For the Council	For the Council	For the Council	
	Formula				
G	315	The President	The President	The President	G