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LIMITE

POSTES

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MEETING DOCUMENT

From:	General Secretariat of the Council
To:	Working Party on Postal Services
Subject:	Presentation : Towards an EU Delivery Act

Delegations will find in annex the presentation "Towards an EU Delivery Act".

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Towards an EU Delivery Act

CWP 10 June 2025

GROW E5



The sector has been confronted with dramatic changes in recent years

LETTER MARKETS



- Volumes almost halved in 10 years (in some MS, -90%)
- Prices have increased significantly (up by +70%)
- Quality (speed/reliability) has also decreased

- Impact on cost of universal service financed by State aid
- Inconsistent levels of universal service across the EU

PARCEL MARKETS



- Volumes have more than doubled in 10 years; and projected to grow further by 2040
- **E-commerce**, in particular from China, make the lion's share of parcels
- Issues of level playing field between new operators (vertically integrated platforms)
- Issues of cherry picking with universal service operators
- Issues with consumer rights

A EU postal reform could support the Commission's priorities

Simplification

- **Simplify postal rules**, by decreasing regulatory burden and oversight (reporting, notification)
- **Bring more flexibility** to the Member States to adapt to national user needs
- Level playing field for e-commerce parcels, between parcel operators, platforms and other new business models

Competitiveness

- Reduce the financial cost of the universal service for providers and the Member States
- **Promote the level playing field** for e-commerce parcels, between parcel operators, platforms and other new business models
- Boost the intra-EU e-commerce markets through efficient delivery options

Fair society and social model

- Ensure delivery services are available everywhere and affordable
- Strengthen consumer protection and clarify receiver rights for e-commerce parcels



The Single Market: our European home market in an uncertain world

A Strategy for making the Single Market simple, seamless and strong – COM(2025)500, 21 May 2025

Demand for postal services in the EU has been declining for years, while the market for parcel deliveries continues to grow on the back of strong e-commerce. The decline in postal volumes has led to a strong increase in letter delivery costs and to questions about delivery frequencies. As the digitalisation of society and growth of e-commerce are projected to continue, mail and parcel delivery services require attention to ensure a level playing field between market participants, increase price transparency and support consumer rights. A **reform of the EU postal regulatory framework** will focus on delivery as a service and will ensure citizens and businesses can receive deliveries throughout the EU at affordable prices, while promoting fair competition on delivery markets and increasing consumer protection.

Propose a new EU Delivery Act, to replace the Postal Services Directive and the Regulation on cross-border parcel delivery services (legislative proposal Q4 2026)

Roadmap for EU Delivery Act (Q4 2026)



