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LIMITE

ELARG

WORKING PAPER

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WORKING DOCUMENT

From: To:	Presidency Working Party on Enlargement and Countries Negotiating Accession to the EU
Subject:	Draft IPA III Regulation: – examination of the outcome of the technical meeting, held on 25 May 2021, on several open issues in Articles 11, 17, 18 and in Annexes II and IV

At the technical VTC meeting on 25 May 2021 additional provisions in lines 456 and 457 of the Annex IV of the draft IPA III Regulation have been agreed as indicated in the fourth column of the table (highlighted in yellow), and agreement on several lines of this Annex was confirmed by "greening" them.

Also, certain comments or new compromise suggestions have been made as indicated in the fifth column of the table in relation to the following provisions (highlighted in yellow):

- Article 11, line 311d in relation to WBIF strategic board;
- Article 17, line 369 in relation to visibility;
- Article 18, line 377 in relation to transitional provisions;
- Annex II, line 411 in relation to gender equality;
- Annex IV, line 447 in relation to KPI on attitude towards the EU;
- Annex IV, line 458 in relation to KPI on good neighbourly relations.

Delegations are invited to consider the comments and proposed compromises in the fifth column of the table in relation to the lines listed above, and to indicate to the Presidency <u>- before 17h00 on 31 May 2021</u> - in case any of those are unacceptable.

LIMITE

Proposal for a Regulation of the European Parliament and of the Council establishing the Instrument for Pre-accession Assistance (IPA III): Open issues following the technical meeting on 25 May 2021

The amendments made by the Council and the EP in the text of the draft Regulation compared to the Commission's proposal are marked as follows:

- the new text is marked in **bold italics**;
- the deleted parts of the text are marked in strikethrough.

Where full paragraphs of the Commission's proposal were not amended by the EP and/or the Council, they are not repeated in the columns reflecting their respective positions.

Lines in dark green are provisionally closed.

Lines in light green are provisionally closed, pending agreement on parts of them related to issues outside of the Article discussed.

Parts in grey are to be discussed at a later stage.

Parts in yellow are not agreed yet but an agreement could be reached at technical level.

Parts in red are not agreed and should be discussed during the Trilogue.

ARTICLES

	COM proposal (14.6.2018, doc. 10184/19)	Council position (partial general approach approved on 19.03.2019, doc. 7539/19)	EP position (vote on 27.03.2019, doc. 7802/19)	Compromise proposals	Comments
	Article 11 - Financial instruments and guarantee for external actions				
311d		In addition to the current representatives in the Western Balkans Investment Framework, this strategic board shall include all Member States. Participation in the strategic board may be open to other relevant stakeholders. The strategic board shall decide on		3. The strategic board shall include representatives of the Commission, of all Member States and the European Investment Bank. The European Parliament shall have observer status. Participation in the strategic	Provisionally agreed at the technical meeting on 14/12/2020. COM: as the text is not acceptable for the Commission, it may consider to issue a unilateral statement on the role of the strategic

the inclusion of any new board may be open to other boards. relevant stakeholders. The stakeholder or observer to the strategic board. The strategic strategic board shall decide board shall be chaired by the on the inclusion of any new member or observer. Commission, and shall, to the extent possible, adopt opinions Without prejudice to specific by consensus. Participation in arrangements on cothe meetings of the strategic chairing, the strategic board board shall be voluntary. shall be chaired by the Before its first meeting, the Commission, and shall, to Commission shall propose the the extent possible, adopt rules of procedure for the opinions by consensus. adoption by the strategic board, Participation in the meetings including rules on participation of the strategic board shall and on the designation of cobe voluntary. chairs. Before its first meeting, the Commission shall propose the rules of procedure for the adoption by the strategic board, including rules on participation of representatives in the Western Balkans Investment Framework, role of observers and on the designation of co-chairs. The minutes and agendas of the meetings of the strategic board shall, following their adoption, be made public

369	Article 17 - Visibility	3. Security issues or local political sensitivities may make it preferable or necessary to limit communication and visibility activities in certain countries or areas or during certain periods. In such cases, the target audience and the visibility tools, products and channels to be used in promoting a given action shall be determined on a case-by-case basis, in consultation and agreement with the Union. Where rapid intervention is required in response to a sudden crisis, it is not necessary to produce a full communication and visibility plan immediately. In such situations, however, the Union's support shall nevertheless be appropriately indicated from the start.]	Possible agreement to be confirmed by EP and Council (text highlighted in only in IPA) 3. Security issues or local political sensitivities may make it preferable or necessary to limit communication and visibility activities in certain countries or areas or during certain periods. In such cases, the target audience and the visibility tools, products and channels to be used in promoting a given action shall be determined on a case-by-case basis, in consultation and agreement with the Union. Where rapid intervention is required in response to a sudden crisis, it is not necessary to produce a full communication and visibility plan immediately. In such situations, however, the Union's support shall nevertheless be appropriately indicated from the start.

				EP: redundant; see point 2.1.3 of "Visibility requirements"; or to be added at the end as new text: "Any such exceptions must be duly justified and their scope must be specified and limited in each case." Council to check
	Article 18- Transitional provisions			
377	1. This Regulation shall not affect the continuation or modification of the actions concerned, until their closure, under Regulation 231/2014 [IPA II] and Regulation (EC) No 1085/2006 [IPA] which shall continue to apply to the actions concerned until their closure. Chapter III of Title II of [Regulation NDICI], formerly under Regulation 236/2014, shall apply to these actions with the exception of paragraph 1 of Article 24.		1. This Regulation shall not affect the continuation or modification of the actions concerned, until their closure, under Regulation 231/2014 [IPA II] and Regulation (EC) No 1085/2006 [IPA] which shall continue to apply to the actions concerned until their closure. Chapter III of Title II of [Regulation NDICI], formerly under Regulation 236/2014, shall apply to these actions with the exception of paragraph 1 of Article 24.	Provisionally agreed following the technical meeting on 9/3/2020, confirmed at the trilogue on 12/6/2020 COM would like to ask colegislators to agree on deleting the sentence in yellow. The reason is that we consider that a literal interpretation could lead to apparent contradiction with regard to the applicable rules of origin of supplies (tied or untied). The application of the first sentence would mean that actions financed under IPA II would apply IPA II rules (and by extension, CIR rules of origin for supplies, the latter being tied to the

	eligible countries). However, the application of the second sentence would mean applying NDICI rules to those same actions, and in particular untied rules of origin. This literal interpretation seem to contain an inherent contradiction, and goes against the transition rules of nationality and may also be in contradiction with the purpose for which the transitional provisions are usually introduced: i.e. principle of legal certainty and protection of acquired rights. In practical terms keeping the sentence would mean that, once entered into force,
	sentence would mean that, once entered into force, already adopted Financing Decisions and signed Financing Agreements (IPA II) may have to be amended, where their text contradict the transitional clause. EP / Council to check

ANNEXES

	COM proposal (14.6.2018, doc. 10184/19)	Council position (partial general approach approved on 19.03.2019, doc. 7539/19)	EP position (vote on 27.03.2019, doc. 7802/19)	Compromise proposals	Comments
	ANNEX II				
411		(fa) Promoting gender equality and women's and girls' empowerment. Interventions in this area shall aim at establishing a more enabling environment for the fulfilment of girls' and women's rights and to achieve real and tangible improvements on gender equality, including through ensuring girls' and women's physical and psychological integrity, promoting their economic and social rights, and strengthening girls' and women's voice and participation, including through supporting gender budgeting and the collection of sex- and age-dissagregated data.		(fa) Promoting gender equality and women's and girls' empowerment. Interventions in this area shall aim at establishing a more enabling environment for the fulfilment of girls' and women's rights and to achieve real and tangible improvements on gender equality, including through ensuring girls' and women's physical and psychological integrity, promoting their economic and social rights, and strengthening girls' and women's voice and participation, including through supporting gender budgeting and the collection of sex- and age-dissagregated data.	Updated compromise proposal of 25/5/2021, in based on NDICI Regulation: Revised additional IPA recital: "The implementation of this Regulation should be guided by the principles of gender equality, women and girls' empowerment and preventing and combating violence against women and domestic violence, and should seek to protect and promote women's rights in line with the EU Gender Action Plans and relevant Council Conclusions and international conventions, including the Council Conclusions on Women Peace and Security of 10 December 2018. Strengthening gender

	equality and women's empowerment in EU external action and increasing efforts to reach the minimum standards of performance indicated by the Gender Action Plans should lead to a gender sensitive and transformative approach in the cooperation between the EU and the beneficiaries listed in Annex I. Gender equality should be reflected and mainstreamed throughout the implementation of this Regulation."
	Revised text for thematic priority on gender: (fa) Promoting gender equality and women's and girls' empowerment. Interventions in this area shall aim at establishing a more enabling environment for the fulfilment of girls' and women's rights and to achieve real and tangible improvements on gender equality, including through supporting gender

budgeting, in any strategic policy areas such as freedom from all forms of gender-based violence—sexual-and reproductive health and nights, economic and social rights and the empowerment of girls and women, equal participation and leadership; women, peace and security; gender dimension of green and digital transformations; sexual and reproductive health and rights in the context of the implementation of the Beijing Platform for Action and the Programme of Action of the International Conference on Population and Development and the antonness of their review conferences, including through ensuring girls—and women's physical and psychological integrity; promoting their economic and strengthening girls—ind women's voice and strengthening girls—ind women's voice and	 		
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through supporting gender			=
budgeting and the collection		budgeting and the collection	on
of sex- and age-			

					dissagregated data.
					EP / Council to check.
440	ANNEX IV			ANNEX IV	Provisionally agreed at the technical meeting on 26/3/2021
441	List of Key Performance Indicators			List of Key Performance Indicators	Provisionally agreed at the technical meeting on 26/3/2021
442	The following list of key performance indicators shall be used to help measure the Union's contribution to the achievement of its specific objectives:	The following list of key performance indicators shall be used to help measure the Union's contribution to the achievement of its the specific objectives of IPA III:	The following list of key performance indicators and their annual evolution shall be used to help measure the Union's contribution to the achievement of its specific objectives and the progress made by the beneficiaries: [Am. 113]	The following list of key performance indicators shall be used to help measure the progress and, where appropriate, readiness by beneficiaries listed in Annex I and the Union's contribution to the achievement of its the specific objectives of IPA III:	Provisionally agreed at the technical meeting on 26/3/2021 + 21/4/2021- To be addressed together with Art. 7
443	1. Composite indicator ²⁵ on the readiness of enlargement countries on fundamental areas of the political accession criteria (including Democracy, Rule of Law (Judiciary, Fight against corruption and Fight against organised crime) and Human Rights) (source European	1. Composite indicator ²⁵ on the readiness of enlargement eountries progress by beneficiaries listed in Annex I on fundamental areas of the political accession criteria (including Democracy, Rule of Law (Judiciary, Fight against corruption and Fight against organised crime) and Fundamental Human Rights		Composite indicator on on political criteria (source: European Commission).	Provisionally agreed at the technical meeting on 21/4/2021

	Commission).	including media freedom), as well as on good neighbourly relations (source: European Commission).			
444	The three composite indicators are elaborated by the European Commission on the basis of the reports on Enlargement, which also draw from multiple, independent sources.			The indicator includes 5 elements: - Functioning of judiciary - Fighting against corruption - Fighting against organised crime - Freedom of expression (which is an element of fundamental rights) - Public administration reform	Provisionally agreed at the technical meeting on 12/4/2021 EP: in light of Art 7 (lines 158-164) - further explanation of fight against corruption and media freedom indicators? In the light of COM explanation on reporting, keep green
445			1a. Composite indicator on partners' efforts related to reconciliation, peacebuilding, good neighbourly relations and international obligations, gender equality and women's rights; [Am. 114]		Provisionally agreed at the technical meeting on 25/5/2021 - no text in light of additions in other lines (447, 458, 411)
446			1b. Absence of violence indicator in conjunction with reductions in drivers of conflict (e.g political or economic exclusion) against a		Provisionally agreed at the technical meeting on 21/4/2021 - no text (exclusion covered in 452)

447			baseline assessment; [Am. 115] Ic. The share of the beneficiaries' citizens that think they are well informed about the Union's assistance under this Regulation (source European Commission); [Am. 116]	EP: measuring the impact of the visibility actions (number of activities, platforms, outreach). Change in attitudes towards regional cooperation and EU integration? Compromise proposal: "Attitude towards the EU: What is your general attitude towards the EU' (source: European Commission/EU Delegations)." Council and EP to inform whether this is agreeable.
448	2. Readiness of enlargement countries on public administration reform (source European Commission).	2. Readiness of enlargement eountries Progress by beneficiaries listed in Annex I on public administration reform (source: European Commission).		 Provisionally agreed at the technical meeting on 26/3/2021 Part of composite indicator - see line 444 - no text Note that public administration reform is already one of the five elements composing the indicator 1 about readiness

					of enlargement countries on the political criteria so this indicator could be dropped.
449	3. Composite indicator on the readiness of candidate countries and potential candidates to the EU acquis (source European Commission).	3. Composite indicator on the readiness of candidate countries and potential candidates to progress by beneficiaries listed in Annex I in the alignment with the EU acquis (source: European Commission).		3. Composite indicator on the readiness of candidate countries and potential candidates to EU acquis alignment (source: European Commission).	Provisionally agreed at the technical meeting on 26/3/2021 (progress to be addressed under the chapeau)
450			3a. The rate and annual evolution of the alignment with the CFSP decisions and measures (source EEAS); [Am. 117]		Provisionally agreed at the technical meeting on 21/4/2021 - no text (to be looked together with GNR, regional cooperation)
451	4. Composite indicator on the readiness of candidate countries and potential candidates on fundamental areas of the economic criteria (functioning market economy and competitiveness) (source European Commission).	4. Composite indicator on the readiness of candidate countries and potential candidates on progress by beneficiaries listed in Annex I in fundamental areas of the economic criteria (functioning market economy and competitiveness) (source: European Commission).		4. Composite indicator on -the readiness of candidate countries and potential candidates on fundamental areas of the economic criteria (functioning market economy and competitiveness) (source European Commission).	Provisionally agreed at the technical meeting on 26/3/2021 EP: "progress" to be addressed in the chapeau
452	5. Public social security expenditure (percentage of GDP) (source ILO) or Employment Rate (source: national statistics)	5. Public social security expenditure (percentage of GDP) (source: ILO) or Employment Rate (source: national official statistics)	5. Public social security expenditure (percentage of GDP), as indicated by (source ILO), health expenditure, income	5. Public social security expenditure (percentage of GDP) (source: ILO) <u>and</u> Employment Rate <u>of persons</u> <u>aged 20 to 64 and changes in the GINI coefficient of a</u>	Provisionally agreed at the technical meeting on 21/4/2021

453		inequality, poverate, or Eemployn Rrate and unemployment rate as indicated by official (source national statistics [Am. 118] 5a. Changes in the GINI coefficient beneficiary over the state of the stat	nent national statistics Eurostat) te, e of a	Provisionally agreed at the technical meeting on 21/4/2021 - no text (added
454	6. Digital gap between the beneficiaries and the EU average (source: European Commission DESI index)	[Am. 119]	6. Digital skills (source: Eurostat)	in line 452above) Provisionally agreed at the technical meeting on 26/3/2021 Comment COM: The DESI indicator in the original EC proposal should be dropped as data will contnue to be available for one of the Western Balkan countries. The alternative indicator proposed is based on data available for Western Balkans and Turkey.
455	7. Distance to frontier (Doing Business) score (source WB)		7. "Ease of doing business" (source: World Bank).	Provisionally agreed at the technical meeting on 26/3/2021 Comment COM: This indicator has been renamed so it is proposed to use the

					new title.
456	8. Energy intensity measured in terms of primary energy and GDP (source EUROSTAT)			8. Energy intensity measured in terms of primary energy and GDP (source Eurostat). Share of renewable energy in gross final energy consumption % (source Eurostat).	Provisionally agreed at the technical meeting on 26/3/2021 + addition of renewable energy on 25/5/2021
457	9. Greenhouse gas emissions reduced or avoided (Ktons CO2eq) with EU support			9. Greenhouse Gas (GHG) emissions avoided (tonnes CO2eq) with IPA support (source: European Commission). PM 10 concentrations compared to the EU daily limit value (50 µg/m3); (Source: European Environmental Agency)	Provisionally agreed at the technical meeting on 26/3/2021 + addition of pollution on 25/5/2021
457a				9a. Areas of marine, terrestrial and freshwater ecosystems under a) protection, b) sustainable management with IPA support.	Provisionally agreed at the technical meeting on 21/4/2021 (in line with NDICI)
458	10. Number of cross-border cooperation programmes concluded among IPA beneficiaries and IPA/EU MS (source European Commission)	10. Number of cross-border cooperation programmes concluded among IPA beneficiaries and IPA/EU MS (source: European Commission)	10. Number of cross- border cooperation programmes concluded <i>and</i> <i>implemented</i> among IPA beneficiaries and IPA/EU MS, <i>as</i> <i>indicated by the</i> (source European Commission); [Am. 120]	10. <u>Good neighbourly</u> <u>relations, such as</u> number of cross-border partnerships established, formalised and implemented (source: Regional Monitoring System)	Provisionally agreed at the technical meeting on 21/4/2021 EP: intra-regional trade to GDP ratio? (also see comments in line 445) Council: additional elements: political dialogue, bilateral exchanges, participation in regional

			initiatives, level of transport connectivity? Possible compromise: "Good neighbourly relations, such as number of cross-border partnerships established, formalised and implemented, percentage of intra-regional trade to GDP (Source of data: National statistics, Regional Cooperation Council), number of persons crossing the border/day and, number of goods transporting vehicles crossing the border every day (Source: Transport Observatory)" NB: data on the latter to only be available from 2023 onwards. (trade with EU covered under economic criteria)
459	10a. The number of new organisations participating in actions and programmes over time; [Am. 121]		Provisionally agreed at the technical meeting on 26/3/2021 - no text (as there is no meaningful indicator on this)
459a			Provisionally agreed at the technical meeting on

					25/5/2021 - no text on the absorbtion capacity, as it is to be addressed in the annual reporting under Art. 7.
460	Indicators will, where relevant, be sex disaggregated.	Indicators will, where relevant, be sex <i>gender</i> disaggregated.	Indicators will, where relevant, be sex disaggregated at minimum age and gender level. [Am. 122]	Indicators will, where relevant and possible / when available, be sex gender and age disaggregated.	Provisionally agreed at the technical meeting on 21/4/2021