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WORKING PAPER

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WORKING DOCUMENT

From: To:	Presidency JHA Counsellors on Financial Instruments
Subject:	Proposal for a Regulation of the European Parliament and of the Council establishing the Internal Security Fund (ISF) – Compromise proposals

With a view to the meeting of the JHA Counsellors of 28 January 2020, delegations will find enclosed an extract from the 4-column table of the abovementioned draft Regulation relevant to this meeting.

Proposal for a
Regulation of the European Parliament and of the Council establishing the Internal Security Fund

199.	Article 12	Article 12	Article 12	
	Programmes	Programmes	Programmes	
208.	2. The Commission shall	2. The Commission shall	2. At an early stage of the	
	ensure that the Union Agency	ensure that the Union Agency	<i>programming, t</i> The	Presidency compromise
	for Law Enforcement	for Law Enforcement	Commission shall	proposal:
	Cooperation (Europol), the	Cooperation (Europol), the	<i>consult</i> ensure that the Union	
	European Union Agency for	European Union Agency for	Agency for Law Enforcement	"At an early stage of the
	Law Enforcement Training	Law Enforcement Training	Cooperation (Europol), the	programming, the Commission
	(CEPOL) and the European	(CEPOL), the European Union	European Union Agency for	shall consult the Union Agency
	Monitoring Centre for Drugs	Agency for Criminal Justice	Law Enforcement Training	for Law Enforcement
	and Drug Addiction	Cooperation (Eurojust), the	(CEPOL) and the European	Cooperation (Europol), the
	(EMCDDA) are associated to	European Public Prosecutor's	Monitoring Centre for Drugs	European Union Agency for
	the development of the	Office (EPPO), the European	and Drug Addiction	Law Enforcement Training
	programmes at an early stage,	Union Network and	(EMCDDA) are associated to	(CEPOL), the European
	as regards the areas of their	Information Security Agency	the development of the	Monitoring Centre for Drugs
	competence. Specifically,	(ENISA), the European	programmes consulted at an	and Drug Addiction
	Member States shall consult	Agency for the operational	early stage, as regards the areas	(EMCDDA) and other relevant
	Europol on the design of their	management of large-scale IT	of their competence.	agencies, as regards the areas of
	actions in particular when	Systems (eu-LISA), the		their competence.
	including EU policy cycle or	European Border and Cost		
	EMPACT actions or actions	Guard Agency (EBCGA), the		In order to avoid overlaps,
	coordinated by the Joint	European Union Agency for		Member States shall inform
	Cybercrime Action Taskforce	Fundamental Rights (FRA)		Europol, EMCDDA or
	(J-CAT) in their programmes.	and the European Monitoring		CEPOL, when including in
	Prior to including training in	Centre for Drugs and Drug		their programmes EU Policy
	their programmes, Member	Addiction (EMCDDA) are		Cycle operational actions or
	States shall coordinate with	associated to the involved in the		other actions related to the
		<i>programme</i> development of the		

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	CEPOL in order to avoid	programmes at an early stage		areas of competence of the
	overlaps.	from the outset, as regards the		mentioned agencies."
		areas of their competence.		
		Specifically, Member States		
		shall consult Europol on the		
		design of their actions in		
		particular when including EU		
		policy cycle or EMPACT		
		actions or actions coordinated		
		by the Joint Cybercrime Action		
		Taskforce (J-CAT) in their		
		programmes. Prior to including		
		training in their programmes,		
		Member States shall coordinate		
		with CEPOL in order to avoid		
		overlaps. Members States shall		
		also consult other relevant		
		stakeholders, including civil		
		society organisations, on the		
		planning of their actions.		
		[AM79]		
209.			2a. SpecificallyIn order to	Presidency proposes
			avoid overlaps, Member States	compromise drafting in line
			shall consult <i>inform</i> Europol, <i>or</i>	208, see above.
			EMCDDA or CEPOL on the	
			design of their actions when	
			including in their programmes	
			EU Policy Cycle operational	
			actions or other actions related	
			to the areas of competence of	
			the abovementioned agencies	
			in particular when including EU	
			policy cycle or EMPACT	

			actions or actions coordinated by the Joint Cybercrime Action Taskforce (J CAT) in their programmes. Prior to including training in their programmes, Member States shall coordinate with CEPOL in order to avoid overlaps.	
210.	3. The Commission may associate the Union Agency for Law Enforcement Cooperation (Europol), the European Union Agency for Law Enforcement Training (CEPOL) and the European Monitoring Centre for Drugs and Drug Addiction (EMCDDA) where appropriate in the monitoring and evaluation tasks as specified in Section 5 in particular in view of ensuring that the actions implemented with the support of the Fund are compliant with the relevant Union <i>acquis</i> and agreed Union priorities.	3. The Commission may associate the Union Agency for Law Enforcement Cooperation (Europol), the European Union Agency for Law Enforcement Training (CEPOL) and the European Monitoring Centre for Drugs and Drug Addiction (EMCDDA) Agencies referred to in paragraph 2, the European Data Protection Board and the European Data Protection Supervisor (EDPS) where appropriate in the monitoring and evaluation tasks as specified in Section 5 in particular in view of ensuring that the actions implemented with the support of the Fund, which fall within their mandate, are compliant with the relevant Union acquis and agreed Union priorities.[AM80]	3. The Commission may associate the Union Agency for Law Enforcement Cooperation (Europol), the European Union Agency for Law Enforcement Training (CEPOL) and the European Monitoring Centre for Drugs and Drug Addiction (EMCDDA) where appropriate in the monitoring and evaluation tasks as specified in Section 5 in particular in view of ensuring that the actions implemented with the support of the Fund are compliant with the relevant Union acquis and agreed Union priorities.	Presidency compromise proposal: The Commission may associate Europol, CEPOL and EMCDDA where appropriate in the monitoring and evaluation tasks as specified in Section 5 in particular in view of ensuring that the actions implemented with the support of the Fund are compliant with the relevant Union acquis and agreed Union priorities. In carrying out monitoring and evaluation tasks, the Commission may, where relevant, draw on the expertise of other Union agencies on specific issues falling within those agencies' competencies.

213.	(a) Union priorities and	(a) Union priorities and	(a) Union priorities and	
	acquis in the area of security in	acquis in the area of security in	acquis in the area of security in	CION compromise drafting:
	particular information exchange	particular the coordination and	particular information exchange	
	and interoperability of IT	cooperation between law	and interoperability of ICT	"Union priorities and acquis in
	systems;	enforcement authorities and	systems;	the area of security in particular
		the efficient exchange of		the efficient exchange of
		relevant and accurate	// C1 >>	relevant and accurate
		information exchange and <i>the</i>		information exchange and the
		implementation of the		implementation of the
		components of the framework		components of the framework
		<i>for</i> interoperability of EU		for interoperability of EU
		information II		Information IT Systems;"
		systems;[AM82]		

353.	ANNEX II	ANNEX II	ANNEX II	
	Implementation measures	Implementation measures	Implementation measures	
		[AM119]		
355.	(a) to ensure the uniform	(a) to ensure the uniform	(a) to ensure the uniform	
	application of the Union acquis	application of the Union acquis	application of the Union acquis	CION compromise drafting:
	on security supporting	on security supporting	on security supporting	
	information exchange for	information exchange for	information exchange for	"(a) to ensuring the uniform
	example via Prüm, EU PNR and	example via Prüm, EU PNR and	example via Prüm, EU PNR and	application of the Union acquis
	SIS II, including through the	SIS II, including through the	SIS II, including through the	on security by supporting the
	implementation of	implementation of	implementation of	exchange of relevant
	recommendations from quality	recommendations from quality	recommendations from quality	information for example via
	control and evaluation	control and evaluation	control and evaluation	Prüm, EU PNR and SIS II,
	mechanisms such as the	mechanisms such as the	mechanisms such as the	including through the
	Schengen evaluation	Schengen evaluation	Schengen evaluation	implementation of
	mechanism and other quality	mechanism and other quality	mechanism and other quality	recommendations from quality
	control and evaluation	control and evaluation	control and evaluation	control and evaluation
	mechanisms;	mechanisms; [AM119]	mechanisms;	mechanisms such as the
				Schengen evaluation

				mechanism and other quality control and evaluation mechanisms;"
356.	(b) to set up, adapt and maintain security relevant Union IT systems and communication networks, including their interoperability, and to develop appropriate tools to address identified gaps;	(b) to set up, adapt and maintain security relevant Union and national ICT systems and communication networks, including their interoperability, and to develop appropriate tools to address identified gaps; [AM119]	(b) to set up, adapt and maintain security relevant Union <i>and national ICT</i> systems and communication networks, including their interoperability, and to develop appropriate tools to address identified gaps;	CION compromise drafting: "(b) to setting up, adapting and maintaining security relevant Union IT systems and communication networks, including ensuring their interoperability, and to developing appropriate tools to address identified gaps;"
357.	(c) to increase the active use of Union security relevant information exchange tools, systems and databases ensuring that these are fed with high quality data;	(c) to increase the active use of Union and national security relevant information exchange tools, systems and databases ensuring that these are fed with high quality data; [AM119]	(c) to increase the active use of Union <i>and national</i> security relevant information exchange tools, systems and databases ensuring that these are fed with high quality data;	CION compromise drafting: "(c) to increasing the active use of Union security relevant information exchange tools, systems and databases ensuring that these are fed with high quality data; and"
358.	(d) to support relevant national measures if relevant to implement the specific objectives set out in Article 3(2)(a).	(d) to support relevant national and Union measures if relevant to implement the specific objectives set out in Article 3(2)(a). [AM119]	(d) to support relevant national <i>and Union</i> measures if relevant to implement the specific objectives set out in Article 3(2)(a).	CION compromise drafting: "(d) to supporting relevant national measures including

				the interconnection of security-relevant national databases and their connection to Union databases when foreseen in relevant legal bases, if relevant to implement the specific objectives set out in Article 3(2)(a)."
359.	The Fund shall contribute to the	The Fund shall contribute to the	The Fund shall contribute to the	
	specific objective set out in	specific objective set out in	specific objective set out in	
	Article 3(2)(b), by focusing on	Article 3(2)(b), by focusing on	Article 3(2)(b), by focusing on	
	the following implementation	the following implementation	the following implementation	
	measures:	measures: [AM119]	measures:	
360.	(a) to increase law	(a) to increase law	(a) to increase law	
	enforcement operations between	enforcement operations between	enforcement operations between	CION compromise drafting:
	Member States, including when	Member States, including when	Member States, including when	
	appropriate with other relevant	appropriate with other relevant	appropriate with other relevant	"(a) to increasing law
	actors, in particular to facilitate	actors, in particular to facilitate and improve the use of joint	actors, in particular to facilitate	enforcement operations between
	and improve the use of joint investigation teams, joint	investigation teams, joint	and improve the use of joint investigation teams, joint	Member States, including, where appropriate, with other
	patrols, hot pursuits, discreet	patrols, hot pursuits, discreet	patrols, hot pursuits, discreet	relevant actors, in particular
	surveillance and other	surveillance and other	surveillance and other	facilitating and improving the
	operational cooperation	operational cooperation	operational cooperation	use of joint investigation teams,
	mechanisms in the context of	mechanisms in the context of	mechanisms in the context of	joint patrols, hot pursuits,
	the EU Policy Cycle	the EU Policy Cycle	the EU Policy Cycle	discreet surveillance and other
	(EMPACT), with special	(EMPACT), with special	(EMPACT), with special	operational cooperation
	emphasis on cross-border	emphasis on cross-border	emphasis on cross-border	mechanisms in the context of
	operations;	operations; [AM119]	operations;	the EU Policy Cycle
		_		(EMPACT), with special
				emphasis on cross-border
				operations;"

		T		T
361.	(b) to increase coordination and cooperation of law enforcement and other competent authorities within and between Member States and with other relevant actors, for example through networks of specialised national units, Union networks and cooperation structures, Union centres;	(b) to increase coordination and cooperation of law enforcement and other competent authorities within and between Member States and with other relevant actors, for example through networks of specialised national units, Union networks and cooperation structures, Union centres; [AM119]	(b) to increase coordination and cooperation of law enforcement and other competent authorities within and between Member States and with other relevant actors, for example through networks of specialised national units, Union networks and cooperation structures, Union centres;	"(b) to increasing coordination and cooperation of law enforcement and other competent authorities within and between Member States and with other relevant actors, for example through networks of specialised national units, Union networks and cooperation structures, Union centres;"
362.	(c) to improve inter-agency cooperation and at Union level between the Member States, or between Member States, on the one hand, and the relevant Union bodies, offices and agencies on the other hand as well as at national level among the national authorities in each Member State.	(c) to improve inter-agency cooperation and at Union level between the Member States, or between Member States, on the one hand, and the relevant Union bodies, offices and agencies on the other hand as well as at national level among the national authorities in each Member State. [AM119]	(c) to improve inter-agency cooperation and at Union level between the Member States, or between Member States, on the one hand, and the relevant Union bodies, offices and agencies on the other hand as well as at national level among the national authorities in each Member State.	"(c) to improving inter-agency cooperation and at Union level between the Member States, or and between Member States, on the one hand, and the relevant Union bodies, offices and agencies on the other hand as well as at national level among the national authorities in each Member State."
363.	The Fund shall contribute to the specific objective set out in Article 3(2)(c), by focusing on	The Fund shall contribute to the specific objective set out in Article 3(2)(c), by focusing on	The Fund shall contribute to the specific objective set out in Article 3(2)(c), by focusing on	

	the following implementation measures:	the following implementation measures: [AM119]	the following implementation measures:	
364.	(a) to increase law enforcement training, exercises, mutual learning, specialised exchange programmes and sharing of best practice including in and with third countries and other relevant actors;	(a) to increase law enforcement training, exercises, mutual learning, specialised exchange programmes and sharing of best practice including in and with third countries and other relevant actors; [AM119]	(a) to increase law enforcement training, exercises, mutual learning, specialised exchange programmes and sharing of best practice including in and with third countries and other relevant actors;	"(a) to increasing law enforcement training, exercises, mutual learning, specialised exchange programmes between Member States and sharing of best practice including in and with third countries and other relevant actors;"
365.	(b) to exploit synergies by pooling resources and knowledge among Member States and other relevant actors, including civil society through, for instance, the creation of joint centres of excellence, the development of joint risk assessments, or common operational support centres for jointly conducted operations;	(b) to exploit synergies by pooling resources and knowledge among Member States and other relevant actors, including civil society through, for instance, the creation of joint centres of excellence, the development of joint risk assessments, or common operational support centres for jointly conducted operations; [AM119]	(b) to exploit synergies by pooling resources and knowledge among Member States and other relevant actors, including civil society through, for instance, the creation of joint centres of excellence, the development of joint risk assessments, or common operational support centres for jointly conducted operations;	"(b) to exploiting synergies by pooling resources and knowledge and sharing good practice among Member States and other relevant actors, including civil society through, for instance, the creation of joint centres of excellence, the development of joint risk assessments, or common operational support centres for jointly conducted operations; "
366.	(c) to promote and develop measures, safeguards, mechanisms and best practices	(c) to promote and develop measures, safeguards, mechanisms and best practices	(c) to promote and develop measures, safeguards, mechanisms and best practices	CION compromise drafting:

367.	victims of crime and to develop partnerships between public authorities and other relevant actors to this effect; (d) to acquire relevant equipment and to set up or upgrade specialised training facilities and other essential	victims of crime and to develop partnerships between public authorities and other relevant actors to this effect; [AM119] (d) to acquire relevant equipment and to set up or upgrade specialised training facilities and other essential	victims of crime and to develop partnerships between public authorities and other relevant actors to this effect; (d) to acquire relevant equipment and to set up or upgrade specialised training facilities and other essential	safeguards, mechanisms and best practices for the early identification, protection and support of witnesses, whistle-blowers and victims of crime and to develop partnerships between public authorities and other relevant actors to this effect;" CION compromise drafting: "(d) to acquiring relevant
	security relevant infrastructure to increase preparedness, resilience, public awareness and adequate response to security threats.	security relevant infrastructure to increase preparedness, resilience, public awareness and adequate response to security threats. [AM119]	security relevant infrastructure to increase preparedness, resilience, public awareness and adequate response to security threats.	equipment and to setting up or upgrading specialised training facilities and other essential security relevant infrastructure to increase preparedness, resilience, public awareness and adequate response to security threats."

368.	ANNEX III	ANNEX III	ANNEX III	
	Actions to be supported by	Examples of eligible actions to	List of indicative aActions to	
	the Fund in-line with Article 4	be supported by the Fund in-	be supported by the Fund in-	
		line with Article 4. [AM120]	line with Article 4	

369.		Support from the Internal		
		Security Fund may, inter alia,		
		be targeted towards the		
		following types of actions:		
		[AM121]		
370.	IT systems and networks	— <i>setting up of</i> IT systems	• ICT systems and	
	contributing to the achievement	and networks contributing to the	networks contributing to the	CION compromise drafting:
	of the objectives of this	achievement of the objectives of	achievement of the objectives of	
	Regulation, training on the use	this Regulation, training on the	this Regulation, training on the	"- setting up, adapting and
	of such systems, testing and	use of such systems, testing and	use of such systems, testing and	maintaining IT systems and
	improving interoperability and	improving <i>the</i> interoperability	improving interoperability and	communication networks
	data quality of such systems;	<i>components</i> and data quality of	data quality of such systems;	contributing to the achievement
		such systems; [AM122]		of the objectives of this
				Regulation, training on the use
				of such systems, testing and
				improving the interoperability
				components and data quality of
				such systems"
377.		— actions and networks of		
0,7,		national contact points that		CION proposes compromise
l		facilitate the cross-border		drafting in line 378, see below.
		exchange of data acquired by		
ĺ		surveillance systems, such as		
		cameras and other sensors,		
		combined with artificial		
		intelligence algorithms, subject		
		to robust safeguards, including		
		data minimisation, prior		
		validation by a judicial		
		authority, and access to		
		judicial redress; [AM127]		

378.	• support to thematic or cross-theme networks of specialised national units to improve mutual confidence, exchange and dissemination of know-how, information, experiences and best practices, pooling of resources and expertise in joint centres of excellence;	• support to thematic or cross-theme networks of specialised national units to improve mutual confidence, exchange and dissemination of know-how, information, experiences and best practices, pooling of resources and expertise in joint centres of excellence;	• support to thematic or cross-theme networks of specialised national units to improve mutual confidence, exchange and dissemination of know-how, information, experiences and best practices, pooling of resources and expertise in joint centres of excellence;	CION proposes compromise drafting (concerns line 377, see above): "- support to thematic or cross-theme networks of specialised national units and national contact points to improve mutual confidence, exchange and dissemination of knowhow, information, experiences and best practices, pooling of resources and expertise in joint centres of excellence"
380.	• education and training of staff and experts of relevant law-enforcement and judicial authorities and administrative agencies taking into account operational needs and risk analyses, based on the LETS and in cooperation with CEPOL and, when applicable, the European Judicial Training Network;	• education and training of staff and experts of relevant law-enforcement and judicial authorities and administrative agencies taking into account operational needs and risk analyses, based on the LETS and in cooperation with CEPOL and, when applicable, the European Judicial Training Network;	• education and training of staff and experts of relevant law-enforcement and judicial authorities and administrative agencies taking into account operational needs and risk analyses, based on the LETS and in cooperation with CEPOL and, when applicable, the European Judicial Training Network;	CION compromise proposal (merging lines 381 and 380): "- education and training, of staff and experts of relevant law-enforcement and judicial authorities and administrative agencies taking into account operational needs and risk analyses, based on the LETS and in cooperation with CEPOL and, when applicable, the European Judicial Training Network in particular on prevention policies with

		special emphasis on fundamental rights training."
381.	— education and training of staff and experts of relevant law-enforcement and judicial authorities and administrative agencies in prevention policies with special emphasis on fundamental rights training, including measures to detect and avoid racism, and exchange of best practices; [AM129]	CION proposes merging lines 381 and 380, compromise drafting in line 380, see above.

386.	ANNEX IV	ANNEX IV	ANNEX IV	
	Actions eligible for higher co-	Actions eligible for higher co-	Actions eligible for higher co-	
	financing in-line with Articles	financing in-line with Articles	financing in-line with Articles	
	11(2) and 12(6)	11(2) 11(3) and 12(6) 12(7)	11(23) and 12(6)	
		[AM131]		
387.	Projects which aim to	Projects which aim to	Projects which aim to	
	prevent and counter	prevent and counter <i>violent</i>	prevent and counter	
	radicalisation.	extremism, including	radicalisation.	
		radicalisation, <i>intolerance and</i>		
		discrimination, in particular		
		measures to address their root		
		causes and to prevent		
		radicalisation in prisons, and		
		projects providing specific		
		training for law-enforcement		
		authorities. [AM132]		

388.	• Projects which aim at improving the interoperability	 Projects which aim at improving the interoperability 	Projects which aim at improving the interoperability	
	of IT systems and	of IT systems and	of ICT systems and	
	communication networks. ¹	communication networks,	communication networks. ²	
		insofar as provided for by		
		Union or Member State law.		
		[AM133]		
389.		— Projects which aim to		
		fight organised crime		
		structures that are particularly		
		dangerous according to		
		<i>EMPACT.</i> [AM134]		
390.		— Projects which aim to	 Projects which aim to 	
		prevent and fight cybercrime,	fight all forms of cyber-crime.	CION compromise drafting:
		in particular child sexual exploitation online, including measures to prevent attacks against information systems and critical infrastructure by detecting and closing vulnerabilities. [AM135]		"- Projects which aim to prevent and fight cybercrime, in particular child sexual exploitation online, and crimes where the Internet is the primary platform for evidence collection " Explanation - the yellow part of the aims to accommodate EP amendment in line 391.
			Duoinate which aim at	
			Projects which aim at strangth anima eviting.	
			strengthening critical infrastructures.	
			ingrasiructures.	

In line with the Commission Communication on stronger and smarter information systems for borders and security COM(2016) 205.

In line with the Commission Communication on stronger and smarter information systems for borders and security COM(2016) 205.

391.	— Projects which aim to	
	fight against trafficking via	CION proposes compromise
	online channels. [AM136]	drafting in line 390, see above.