



Council of the European Union
General Secretariat

Brussels, 16 April 2025

DOCUMENT PARTIALLY ACCESSIBLE
TO THE PUBLIC (14.05.2025)

WK 3621/2025 REV 2

LIMITE

**EUMC
CSDP/PSDC**

This is a paper intended for a specific community of recipients. Handling and further distribution are under the sole responsibility of community members.

WORKING DOCUMENT

From: European External Action Service
To: Military Committee Working Group (Headline Goal Task Force)

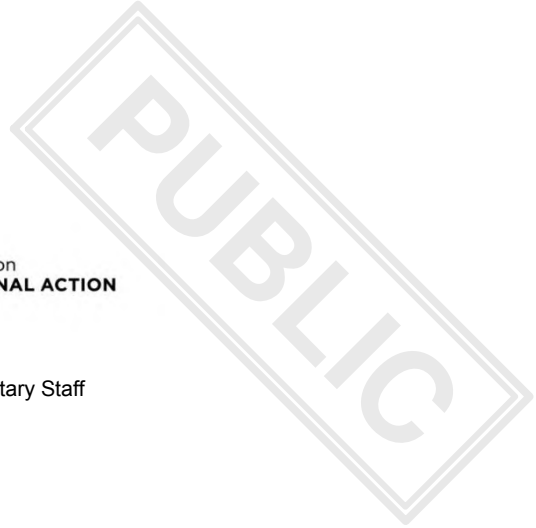
Subject: Draft Cyberspace Domain of Operations Capabilities Development Plan

Delegates will find attached the revised Draft Cyberspace Domain of Operations Capabilities Development Plan, and the annex, Capability Development Capability Development Plan MATRIX. This document are put under written consultation until 25 April 2025, 14h00.

**EEAS(2025) 300 REV2
LIMITE**



European Union Military Staff



**Working document of the European External Action Service
of 15/04/2025**

EEAS Reference	EEAS(2025) 300 REV2
Classification	LIMITE
From	European Union Military Staff (EUMS)
To	European Union Military Committee EUMC HTF
Title / Subject	<i>Draft Cyberspace Domain of Operations Capabilities Development Plan</i>
[Ref. prev. doc.]	EEAS(2025) 300 REV1

AO: Cdr (DE Navy) Joachim RICHTER Tel. 02 584 5683

EUMS CIS& CD Directorate / Policy & Requirements Branch
(Email: EUMS-CIS-DIRECTORATE@eeas.europa.eu)

Following the 15th of April EUMCWG/HTF meeting, Delegations will find attached the draft *Cyberspace Domain of Operations Capabilities Development Plan* and the Annex *Cyber Defence Capability Development Plan MATRIX*, which are placed under written consultation until 25 April 2025 14:00 hours.



**EEAS(2025) 300 REV2
LIMITE**

A INTRODUCTION..... 5

B AIM.....6

C SCOPE.....7

D PRINCIPLES OF THE DEVELOPMENT PLAN.....7

E COORDINATION AND COOPERATION.....8

 MEASURES OF SUCCESS.....9

F STAKEHOLDERS/POC(s) - ROLES AND RESPONSIBILITIES.....10

G AREAS OF CYBER DEFENCE CAPABILITY DEVELOPMENT.....11

H CYBER DEFENCE CAPABILITY DEVELOPMENT MATRIX.....11

I CONCLUSIONS.....12

J ABREVIATIONS.....14

ANNEX – CYBER DEFENCE CAPABILITIES DEVELOPMENT MATRIX

**EEAS(2025) 300 REV2
LIMITE**

References:

- A. EU Cyber Commanders Conference Terms of Reference(v11), dated 22 October 2024
- B. MPCC Strategic CIS Plan, EEAS(2023) 685 REV5, Doc 11998/23, dated 18 July 2023
- C. Council Conclusions on the EU Policy on Cyber Defence, Doc 9124/23, dated 8 May 2023
- D. Joint Communication EU Policy on Cyber Defence, JOIN(2022) 49 final, Doc 15721/22, dated 10 November 2022
- E. EU Concept on Cyber Defence for EU-led military Operations and Missions, EEAS(2022) 361 REV3, Doc 8764/22, dated 4 May 2022
- F. A Strategic Compass for Security and Defence – For a European Union that protects its citizens, values and interests and contributes to international peace and security, Doc 7371/22, dated 21 March 2022
- G. European Union Military Vision and Strategy on Cyberspace as a Domain of Operations, EEAS(2021) 706 REV4, Doc 11926/21, dated 15 September 2021
- H. EUMS report to the EUMC on the Progress of the CIS & Cyber Defence Status Report and Action Plan, EEAS(2021) 779, Doc 10770/21, dated 12 July 2021
- I. EUMS CIS & Cyber Defence Status Report and Action Plan, EEAS(2019) 697, dated 24 June 2019

**EEAS(2025) 300 REV2
LIMITE**

A INTRODUCTION

1. The Strategic Compass (SC) (Ref. E), as the fundamental strategic policy document, sets out a common strategic vision for the European Union (EU) security and defence policy over the next 5-10 years and thereby enhances the EU Member States' (EU MS) capacity and willingness to act together, to protect the EU's interests and defend its values (Ref. F).
2. The SC commits the EU and EU MS to act in a common effort to achieve concrete results. It identifies clear objectives and actions in the area of EU security and defence, the means to achieve them and specific timelines along which progress can be measured.
3. The European Union Military Vision and Strategy on Cyberspace as a Domain of Operations (Ref. G) addresses the need of MS to integrate cyberspace into all aspects of EU CSDP military Missions and Operations (CSDP mil M/O). It lays the conceptual foundation to apply cyberspace as a domain of operations with regard to the development and the implementation of (new) capabilities and capacities. In doing so, this will ensure the integration of cyberspace into all aspects of CSDP mil M/O. Continuously researching and developing the capabilities required at the appropriate levels of authority, permanently or for the purpose of a CSDP mil M/O will add to this.
4. The EU Concept on Cyber Defence for EU-led military Operations and Missions (Ref. E) addresses specific required capabilities and capacities of current and future CSDP mil M/O. In this context, well trained and skilled cyber defence personnel will provide essential knowledge both during the planning phase and the conduct phase of a CSDP mil M/O. These well trained, highly skilled cyber personnel, in combination with additional CD capabilities, will lay a solid basis to support the Mission/Operation Commander in increasing his/her level of cyber related situational awareness and situational understanding thus enhancing their decision making process and thus reaching their desired military end state.
5. Against this background, the development and annual review of a Cyberspace domain of operations development plan constitutes a follow-on task from the Status Report and Action Plan (Ref. I).

**EEAS(2025) 300 REV2
LIMITE**

The development plan is designed to provide a transparent and continuously updated overview of ongoing capability developments in cyber in the EU to EU MS and the European Union External Action Service (EEAS)/European Union Military Staff (EUMS). The plan will allow EU MS and the EEAS to commonly monitor and steer the development and implementation of those CD capabilities and capacities for CSDP mil M/O as laid out in the SC, the Military Vision and Strategy for Cyberspace as a Domain of Operations as well as in the EU Concept on Cyber Defence for EU-led military Operations and Missions (Ref. E, F, G).

B AIM

6. The aim of this Cyberspace domain of operations development plan is to continuously update and maintain an overview of the current and future state of play of the development and implementation of CD capabilities and capacities for CSDP mil M/O.
7. Thus, the plan will generate a high degree of transparency of ongoing as well as future CD capability and capacity developments and the implementation thereof. This plan will support EU MS and the EEAS to align their respective efforts as well as bi-lateral or multi-lateral capability development activities in combination with the implementation of CD capabilities and capacities in and around CSDP mil M/O.
8. This plan will also provide support to EU MS and the EEAS to develop and implement new CD capabilities between EU MS and the EEAS in a coordinated and mutually supportive fashion. As a result, EU MS and the EEAS should find it easier to foster technical, organisational and procedural complementarity of CD capabilities and capacities that they may be planning to develop or provide to ongoing and future CSDP mil M/O.
9. Finally, this plan can stimulate EU MS, the EEAS and CSDP mil M/O to request and implement those CD capabilities and capacities in close coordination with the responsible CD capability/capacity provider.
10. This plan offers to apply *measures of success* to the respective capability being developed. Thus it is up to the involved parties of a capability development campaign to commonly discuss and decide what level of maturity the development campaign

**EEAS(2025) 300 REV2
LIMITE**

at a certain stage has and when it is sufficient to start the implementation of the CD capability/capacity in question.

DELETED FROM THIS POINT UNTIL THE END OF THE DOCUMENT (PAGE 23)

