

Interinstitutional files: 2018/0217(COD)

Brussels, 01 December 2020

WK 12770/2020 ADD 1

LIMITE

AGRI
AGRIFIN
AGRIORG
AGRISTR
CODEC
CADREFIN

WORKING PAPER

This is a paper intended for a specific community of recipients. Handling and further distribution are under the sole responsibility of community members.

CONTRIBUTION

From:	General Secretariat of the Council
To:	Working Party on Financial Agricultural Questions
Subject:	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the financing, management and monitoring of the common agricultural policy and repealing Regulation (EU) No 1306/2013 - Comments from the Latvian delegation

Delegations will find attached comments from the Latvian delegation on the voted EP amendments on the proposed Horizontal Regulation.

Proposed Horizontal Regulation: views of delegations on EP's amendments (doc. 12146/20)

Comments from Member State: Latvia

AM	Article	Acceptable	Not acceptable (explain why not)	Possibly acceptable subject to redrafting	Comments
			(схріані чну пос)	(provide drafting suggestions)	
272	2(1)c &		(cb) – not acceptable	Presidency compromise text 11604/20	
	ca-cf		According to Art.2 of CAP SP regulation	as from 9 October 2020 is supported.	
			only specific parts and Articles of CPR		
			regulation applies to support financed		
			under CAP SP regulation. CPR		
			regulation is not applicable to whole		
			CAP, meaning direct support under		
			EAGF and Market measures, only		
			EAFRD.		
			(cd) – not acceptable		

		According to Art 2 of CDD point (20)		
		According to Art.2 of CPR point (30)		
		"serious deficiency" means a deficiency		
		in the effective functioning of the		
		management and control system of a		
		programme for which significant		
		improvements in the management and	()	
		control systems are required and where		
		any of the key requirements 2, 4, 5, 9, 12,		
		13 and 15 referred to in Annex X, or two		
		or more of the other key requirements are		
		assessed into categories 3 and 4 of that		
		Annex. Annex X includes key		
		requirements of management and control		
		systems and their classification.		
		However, Audit authority is mentioned		
		in this annex. EAFRD and EAGF		
		governance structure does not include		
		Audit authority.		
3(1) -a	Acceptable			
(new)				
3(1)a	Acceptable			
3(1)a point	Acceptable			
a (new)				
	(new) 3(1)a 3(1)a point	(new) 3(1)a Acceptable 3(1)a point Acceptable	in the effective functioning of the management and control system of a programme for which significant improvements in the management and control systems are required and where any of the key requirements 2, 4, 5, 9, 12, 13 and 15 referred to in Annex X, or two or more of the other key requirements are assessed into categories 3 and 4 of that Annex. Annex X includes key requirements of management and control systems and their classification. However, Audit authority is mentioned in this annex. EAFRD and EAGF governance structure does not include Audit authority. 3(1) -a Acceptable (new) 3(1)a Acceptable 3(1)a point Acceptable	in the effective functioning of the management and control system of a programme for which significant improvements in the management and control systems are required and where any of the key requirements 2, 4, 5, 9, 12, 13 and 15 referred to in Annex X, or two or more of the other key requirements are assessed into categories 3 and 4 of that Annex. Annex X includes key requirements of management and control systems and their classification. However, Audit authority is mentioned in this annex. EAFRD and EAGF governance structure does not include Audit authority. 3(1) -a Acceptable (new) 3(1)a Acceptable 3(1)a Acceptable

43	3(1)b			COM proposal supported.	
46	6(1)	Acceptable	*	(A)	
47	7(1)		Reference to Article 86(3) is not relevant	The additional part referring to	
			here as Article 7 relates to technical	EAFRD contribution shall be deleted.	
			assistance on the initiative of the		
			Commission, whereas Art. 86(3) of CAP		
			SP regulation concerns technical		
			assistance at the Member States		
			initiative.		
273/rev	8		Additional tasks for Paying Agency are	Presidency compromise text 11604/20	
			not supported.	as from 9 October 2020 is supported.	
274	11		Proposed amendments regarding the		
			tasks of Certifying body are not clear,		
			even more, such a specific additional		
			requirement for Certifying body could		
			lead to higher costs for MS.		
75	12 a (new)		Provisions, which are significant for MS	Delegated acts should be replaced	
			should be adopted with implementing acts	with implementing acts.	
			instead of delegated acts.		
76	14(1) sub 1	Acceptable			Parliament's proposal to
					establish agricultural
					crisis reserve in the
					budget of the CAP from

	additional amount could
	be supported and this
	budget line, should be
	avail-able only to the
	CAP.
	Nevertheless, if the
	reserve is used,
	primarily, it should be
	refilled using existing
	revenue assigned to the
	EAGF, margins
	available under the
	EAGF sub-ceiling, and
	only if all these elements
	will not be sufficient,
	then financial discipline
	mechanism may be
	applied as last resort.

77	14(1) sub 2		We do not support the proposed Amendment 77 on Article 14 regarding the measures to be funded by the reserve. We are of the opinion that crisis reserve should be used only in the case of crises affecting the agricultural production or distribution, and not for the purpose of market management or stabilisation.	The appropriations for the reserve shall be entered directly in the Union's budget and deployed, in the financial year or years for which additional support is required, in order to fund the following measures: exceptional measures under Chapter I, Part V of Regulation (EU) No 1308/2013. (a) measures to stabilise agricultural markets under Articles 8 to 21 of Regulation (EU) No 1308/2013; (b) exceptional measures under Chapter I, Part V of Regulation (EU) No 1308/2013; (c) measures to complement the income stabilisation tools referred to in Article 70 of Regulation (EU)/ CAP Strategic Plans Regulation in the event of market crises occurring with a frequency higher than a predefined sector-specific threshold.	
78	14(1) sub 2 a (new)	Acceptable			
79 & 242	14(1) sub 3	Acceptable			
80	14(2) sub -1 (new)	Acceptable			
81	14(2) sub 1	Acceptable			

82 & 244	14(2) sub 1	Acceptable			
	a (new)				
83	14(2) sub 2	Acceptable			
84 & 247	14(2) sub 3	Acceptable			
85	15(1) sub 1	Acceptable			
86	15(1) sub 1	Acceptable			LV supports EP proposal
	a (new)				we consider that current
					period approach should
					be maintained Financial
					discipline shall only
					apply to direct payments
					in excess of EUR 2 000.
87	19(6)	Acceptable			
92	23(2)	Acceptable			
93	29(1) sub 1	Acceptable			
	point a				
94	29(1) sub 1	Acceptable			
	point b				
95	29(3)	Acceptable			
99	31(1)		Not acceptable, as according to Art. 121	COM proposal supported.	
			of CAP SP regulation, there is only 1		
			type of reports foreseen for the MS to be		

			submitted, namely Annual Performance		
			reports		
100	31(3)		Not acceptable, as according to Art. 121	COM proposal supported.	
			of CAP SP regulation, there is only 1		
			type of reports foreseen for the MS to be		
			submitted, namely Annual Performance	(C)	
			reports		
101	32(1)	Acceptable			N+3 principle could be
					supported.
102	32(3)	Acceptable			N+3 principle could be supported.
103	32(4) sub 1	Acceptable			N+3 principle could be
	point a				supported.
276	38		Not acceptable, as Art. 129(1) of CAP SP		
			regulation does not provide for any		
			specific deadlines		
277	38 a (new)		Not acceptable. PARL proposal does not		
			consider the issues MS has raised so far		
			related to the deviation threshold for		
			annual clearance. Besides the proposed		
			Article mixes up conditions set up for		
			annual clearance (outputs, expenditure)		

		and for performance review (milestones,		
		targets).		
278	39	Not acceptable, as higher flexibility for		
		MS should be provided with regards the		
		threshold for deviations from targets and		
		milestones.		
279	39 a (new)	Not acceptable, as considering all the	Delete Art. 39a (new)	
		conditions, constraints and the results-		
		based approach already foreseen, such an		
		additional limitation cannot be supported		
224	40	Not acceptable, we prefer the wording		
		"may", instead of "shall". Furthermore,		
		provisions, which are significant for MS		
		should be adopted with implementing		
		acts instead of delegated acts.		
282	47	Proposed text is not acceptable. If	Presidency compromise text 11604/20	
		Commission can rely on Certification	as from 9 October 2020 is supported.	
		Body work, then additional checks are		
		not required.		
146	53 a (new	As we understand from Commission, MS	Article 53a	
		will not have the obligation to return to	Recoveries for non-compliance	
		the EU budget 50% or 100% of the	1. Member States shall request	
			recovery from the beneficiary for any	

amounts not recovered within 4/8 years anymore.

However, it is necessary to deter-mine the amount of ineligible expenditures, when the Member states may decide not to pursue recovery, so there will not be situations when the costs already incurred and likely to arise (in total) are more than the amount to be re-covered. In order to ensure equal terms for all beneficiaries, this threshold should be the same in all Member States.

undue payment following the occurrence of irregularities and other cases of non-compliance by beneficiaries with the conditions of the interventions referred in the CAP Strategic Plan and bring legal proceedings to that effect where necessary.

2. If the sum has not been re-covered within four years of the date of the recovery request, or within eight years if the recovery is being dealt with by the national courts, 50 % of the financial cost of the non-recovery shall be borne by the Member State concerned and 50 % shall be borne by the Union, without prejudice to the requirement that the Member State con-cerned is to continue the recovery procedures in accordance with Article 57.

3. On duly justified grounds, Member States may decide not to pursue recovery. A decision to that effect

may be taken only in the following
eases:
(a) where the costs of recovery
already incurred and the costs likely
to be incurred total more than the
amount to be recovered, which con-
dition shall be considered to have
been met if:
(i) the amount to be recovered from
the beneficiary in the context of an
individual payment for an
intervention, not including interest,
does not exceed EUR 100; or
(ii) the amount to be recovered from
the beneficiary in the context of an
individual payment for an
intervention, not including interest,
falls be-tween EUR 100 and EUR 250
and the Member State concerned ap-
plies a threshold equal to or higher
than the amount to be recovered
under its national law for not
pursuing national debts;

140				(b) where recovery proves impossible owing to the insolvency, recorded and recognised under national law, of the debtor or the persons legally responsible for the irregularity.
	54(1 a) (new)	Acceptable		
159	57 a (new)		Not acceptable. In this case, the beneficiary always will be able to claim that the eligibility criteria are not understood correctly. Paying agency will have to introduce an administrative practise, which will lead to additional administrative burden.	Article 57a Correction of errors 1. Member States may opt to in-clude in their CAP Strategic Plans provisions providing beneficiaries with the right to modify or otherwise restore to compliance an administrative declaration or a request for aid or support they had previ-ously made, with no reduction or penalty imposed, if the beneficiary has committed a clerical error when re-porting their situation; (b) the beneficiary has misunderstood the eligibility crite-ria, the commitments or other obligations concerning the allocation of aid or sup-port with regard to their situation. This right to modify or restore to compliance shall apply whenever the mistake or omission is committed in

			good faith and is not deemed to constitute attempted fraud. The relevant national authorities shall be responsible for determining a beneficiary's 'good faith'.	
182-202	Controls /	Art 84(3.a) – we cannot agree with	The original Commission proposal is	
	penalties:	increasing of originally proposed control	acceptable.	
	Arts. 84-87	sample rate of 1% to 5 %. It also will		
		substantially increase control rate if		
		compared with current period, thus		
		increasing administrative burden for		
		administration as well as for farmers.		
		Art 85(1)(2)(ba) the non-compliance		
		affects the working and employment		
		conditions of the workers employed by		
		the beneficiary.		

We do not agree with addition of such a
condition. It means that contracts, wages,
other employment conditions should be
checked, but this is not exactly the
responsibility of the Paying agency.
Which, in turn, means that we will need
to use services of other responsible
control authorities, which definitely
increases administrative burden of
controls.