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CONTRIBUTION

From: To:	General Secretariat of the Council Working Party on Telecommunications and Information Society
Subject:	Data Act - SI comments (doc. 12169/22)

Delegations will find in annex SI comments on "Data Act" (doc. 12169/22).

Presidency compromise (doc. 12169/22)

Data Act

Important: In order to guarantee that your comments appear accurately, please do not modify the table format by adding/removing/adjusting/merging/splitting cells and rows. This would hinder the consolidation of your comments. When adding new provisions, please use the free rows provided for this purpose between the provisions. You can add multiple provisions in one row, if necessary, but do not add or remove rows. For drafting suggestions (2nd column), please copy the relevant sentence or sentences from a given paragraph or point into the second column and add or remove text. Please do not use track changes, but highlight your additions in yellow or use strikethrough to indicate deletions. You do not need to copy entire paragraphs or points to indicate your changes, copying and modifying the relevant sentences is sufficient. For comments on specific provisions, please insert your remarks in the 3rd column in the relevant row. If you wish to make general comments on the entire proposal, please do so in the row containing the title of the proposal (in the 3rd column).

Deadline: 26 September 2022

Presidency compromise	Drafting Suggestions	Comments
Proposal for a		
REGULATION OF THE EUROPEAN		
PARLIAMENT AND OF THE COUNCIL		
on harmonised rules on fair access to and use of		
data		
(Data Act)		
(Text with EEA relevance)		
THE EUROPEAN PARLIAMENT AND THE		
COUNCIL OF THE EUROPEAN UNION,		
Having regard to the Treaty on the Functioning		
of the European Union, and in particular Article		
114 thereof,		

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Having regard to the proposal from the		
European Commission,		
After transmission of the draft legislative act to		
the national parliaments,		
Having regard to the opinion of the European		
Economic and Social Committee ¹ ,		
Having regard to the opinion of the Committee		
of the Regions ² ,		
Acting in accordance with the ordinary		
legislative procedure,		
Whereas:		
(1) In recent years, data-driven technologies		

OJ C , , p. . OJ C , , p. .

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have had transformative effects on all sectors of		
the economy. The proliferation in products		
connected to the Internet of Things in particular		
has increased the volume and potential value of		
data for consumers, businesses and society.		
High quality and interoperable data from		
different domains increase competitiveness and		
innovation and ensure sustainable economic		
growth. The same dataset may potentially be		
used and reused for a variety of purposes and to		
an unlimited degree, without any loss in its		
quality or quantity.		
(2) Barriers to data sharing prevent an optimal		
allocation of data to the benefit of society.		
These barriers include a lack of incentives for		
data holders to enter voluntarily into data		
sharing agreements, uncertainty about rights and		
obligations in relation to data, costs of		
contracting and implementing technical		
interfaces, the high level of fragmentation of		

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information in data silos, poor metadata		
management, the absence of standards for		
semantic and technical interoperability,		
bottlenecks impeding data access, a lack of		C*/
common data sharing practices and abuse of		
contractual imbalances with regards to data		
access and use.		
(3) In sectors characterised by the presence of		
micro, small and medium-sized enterprises,		
there is often a lack of digital capacities and		
skills to collect, analyse and use data, and access		
is frequently restricted where one actor holds it		
in the system or due to a lack of interoperability		
between data, between data services or across		
borders.		
(4) In order to respond to the needs of the		
digital economy and to remove barriers to a		
well-functioning internal market for data, it is		
necessary to lay down a harmonised framework		

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specifying who, other than the manufacturer or		
other data holder is entitled to access the data		
generated by products or related services, under		
which conditions and on what basis.		C*/
Accordingly, Member States should not adopt		
or maintain additional national requirements on		
those matters falling within the scope of this		
Regulation, unless explicitly provided for in this		
Regulation, since this would affect the direct		
and uniform application of this Regulation.		
(5) This Regulation ensures that users of a		
product or related service in the Union can		
access, in a timely manner, the data generated		
by the use of that product or related service and		
that those users can use the data, including by		
sharing them with third parties of their choice. It		
imposes the obligation on the data holder to		
make data available to users and third parties		
nominated by the users in certain circumstances.		
It also ensures that data holders make data		

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available to data recipients in the Union under		
fair, reasonable and non-discriminatory terms		
and in a transparent manner. Private law rules		
are key in the overall framework of data		C·//
sharing. Therefore, this Regulation adapts rules		
of contract law and prevents the exploitation of		
contractual imbalances that hinder fair data		
access and use for micro, small or medium-sized		
enterprises within the meaning of		
Recommendation 2003/361/EC. This		
Regulation also ensures that data holders make		
available to public sector bodies of the Member		
States and to Union institutions, agencies or		
bodies, where there is an exceptional need, the		
data that are necessary for the performance of		
tasks carried out in the public interest. In		
addition, this Regulation seeks to facilitate		
switching between data processing services and		
to enhance the interoperability of data and data		
sharing mechanisms and services in the Union.		
This Regulation should not be interpreted as		

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recognising or creating any legal basis for the		
data holder to hold, have access to or process		
data, or as conferring any new right on the data		
holder to use data generated by the use of a		<u>_"</u> //
product or related service. Instead, it takes as its		
starting point the control that the data holder		
effectively enjoys, de facto or de jure, over data		
generated by products or related services.		
(6) Data generation is the result of the actions		
of at least two actors, the designer or		
manufacturer of a product and the user of that		
product. It gives rise to questions of fairness in		
the digital economy, because the data recorded		
by such products or related services are an		
important input for aftermarket, ancillary and		
other services. In order to realise the important		
economic benefits of data as a non-rival good		
for the economy and society, a general approach		
to assigning access and usage rights on data is		
preferable to awarding exclusive rights of access		

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and use.		
(7) The fundamental right to the protection of		
personal data is safeguarded in particular under		<u></u>
Regulation (EU) 2016/679 and Regulation (EU)		
2018/1725. Directive 2002/58/EC additionally		
protects private life and the confidentiality of		
communications, including providing conditions		
to any personal and non-personal data storing in		
and access from terminal equipment. These		
instruments provide the basis for sustainable and		
responsible data processing, including where		
datasets include a mix of personal and non-		
personal data. This Regulation complements and		
is without prejudice to Union law on data		
protection and privacy, in particular Regulation		
(EU) 2016/679 and Directive 2002/58/EC. No		
provision of this Regulation should be applied		
or interpreted in such a way as to diminish or		
limit the right to the protection of personal data		
or the right to privacy and confidentiality of		

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communications.		
(8) The principles of data minimisation and		
data protection by design and by default are		
essential when processing involves significant		
risks to the fundamental rights of individuals.		
Taking into account the state of the art, all		
parties to data sharing, including where within		
scope of this Regulation, should implement		
technical and organisational measures to protect		
these rights. Such measures include not only		
pseudonymisation and encryption, but also the		
use of increasingly available technology that		
permits algorithms to be brought to the data and		
allow valuable insights to be derived without the		
transmission between parties or unnecessary		
copying of the raw or structured data		
themselves.		
(9) In so far as not regulated in this		
Regulation, this Regulation should not affect		

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national general contract laws such as rules		
on formation, the validity or effects of		
contracts, including the consequences of the		
termination of a contract. This Regulation		* //
complements and is without prejudice to Union		
law aiming to promote the interests of		
consumers and to ensure a high level of		
consumer protection, to protect their health,		
safety and economic interests, in particular		
Directive 2005/29/EC of the European		
Parliament and of the Council ³ , Directive		
2011/83/EU of the European Parliament and of		
the Council ⁴ and Directive 93/13/EEC of the		
European Parliament and of the Council ⁵ .		

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Directive 2005/29/EC of the European Parliament and of the Council of 11 May 2005 concerning unfair business-to-consumer commercial practices in the internal market and amending Council Directive 8 4/450/EEC, Directives 97/7/EC, 98/27/EC and 2002/65/EC of the European Parliament and of the Council and Regulation (EC) No 2006/2004 of the European Parliament and of the Council ('Unfair Commercial Practices Directive') (OJ L 149, 11.6.2005, p. 22).

Directive 2011/83/EU of the European Parliament and of the Council of 25 October 2011 on consumer rights, amending Council Directive 93/13/EEC and Directive 1999/44/EC of the European Parliament and of the Council Directive 85/577/EEC and Directive 97/7/EC of the European Parliament and of the Council.

Council Directive 93/13/EEC of 5 April 1993 on unfair terms in consumer contracts. Directive (EU) 2019/2161 of the European Parliament and of the Council of 27 November 2019 amending Council Directive 93/13/EEC and Directives 98/6/EC, 2005/29/EC and 2011/83/EU of the European Parliament and of the Council as regards the better enforcement and modernisation of Union consumer protection rules.

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(10) This Regulation is without prejudice to		
Union legal acts providing for the sharing of,		
the access to and the use of data for the purpose		C.//
of prevention, investigation, detection or		
prosecution of criminal offences or the		
execution of criminal penalties, or for customs		
and taxation purposes, irrespective of the legal		
basis under the Treaty on the Functioning of the		
European Union on which basis they were		
adopted. Such acts include Regulation (EU)		
2021/784 of the European Parliament and of the		
Council of 29 April 2021 on addressing the		
dissemination of terrorist content online, the [e-		
evidence proposals [COM(2018) 225 and 226]		
once adopted], the [Proposal for] a Regulation		
of the European Parliament and of the Council		
on a Single Market For Digital Services (Digital		
Services Act) and amending Directive		
2000/31/EC, as well as international cooperation		
in this context in particular on the basis of the		

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Council of Europe 2001 Convention on		
Cybercrime ("Budapest Convention"). This		
Regulation is without prejudice to the		
competences of the Member States regarding		
activities concerning public security, defence		
and national security in accordance with Union		
law, and activities from customs on risk		
management and in general, verification of		
compliance with the Customs Code by		
economic operators.		
(11) Union law setting physical design and		
data requirements for products to be placed on		
the Union market should not be affected by this		
Regulation.		
(12) This Regulation complements and is		
without prejudice to Union law aiming at setting		

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accessibility requirements on certain products		
and services, in particular Directive 2019/8826.		
(13) This Regulation is without prejudice to		C 7/
Union national legal acts providing for the		
protection of intellectual property, including		
2001/29/EC, 2004/48/EC, and (EU) 2019/790		
of the European Parliament and of the		
Council.the competences of the Member States		
regarding activities concerning public security,		
defence and national security in accordance with		
Union law, and activities from customs on risk		
management and in general, verification of		
compliance with the Customs Code by		
economic operators.		
(14) Physical products that obtain, generate or		
collect, by means of their components or		
operating system, data concerning their		

Directive (EU) 2019/882 of the European Parliament and of the Council of 17 April 2019 on the accessibility requirements for products and services OJ L 151, 7.6.2019.

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performance, use or environment and that are		
able to communicate that data via a publicly		
available electronic communications service		
(often referred to as the Internet of Things)		
should be covered by this Regulation. Electronic		
communications services include land-based		
telephone networks, television cable networks,		
satellite-based networks and near-field		
communication networks. Such products may		
include vehicles, home equipment and consumer		
goods, medical and health devices or		
agricultural and industrial machinery. The data		
represent the digitalisation of user actions and		
events and should accordingly be accessible to		
the user. , while information derived or inferred		
from this data, where lawfully held, should not		
be considered within scope of this Regulation.		
Such data are potentially valuable to the user		
and support innovation and the development of		
digital and other services protecting the		
environment, health and the circular economy,		

Presidency compromise	Drafting Suggestions	Comments
in particular though facilitating the maintenance		
and repair of the products in question.		
Information derived or inferred from this		
data, where lawfully held, should not be		C*/
considered within scope of this Regulation.		
(15) In contrast, certain products that are		
primarily designed to display or play content, or		
to record and transmit content, amongst others		
for the use by an online service should not be		
covered by this Regulation. Such products		
include, for example, personal computers,		
servers, tablets and smart phones, smart		
televisions and speakers, cameras, webcams,		
sound recording systems and text scanners.		
They require human input to produce various		
forms of content, such as text documents, sound		
files, video files, games, digital maps. On the		
other hand, smart watches have a strong		
element of collection of data on human body		
indicators or movements and should thus be		

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considered covered by the definition of		
"product".		
(16) It is necessary to lay down rules applying		C 1//
to connected products that at the time of the		
purchase, rent or lease agreement incorporate		
or are interconnected with a service in such a		
way that the absence of the service would		
prevent the product from performing one of its		
functions, without being incorporated into the		
product . Such related services can be part of		
the sale, rent or lease agreement, or such		
services are normally provided for products of		
the same type and the user could reasonably		
expect them to be provided given the nature of		
the product and taking into account any public		
statement made by or on behalf of the seller,		
renter, lessor or other persons in previous links		
of the chain of transactions, including the		
manufacturer. These related services may		
themselves generate data of value to the user		

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independently of the data collection capabilities		
of the product with which they are		
interconnected. This Regulation should also		
apply to a related service that is not supplied by		
the seller, renter or lessor itself, but is supplied,		
under the sales, rental or lease contract, by a		
third party. In the event of doubt as to whether		
the supply of service forms part of the sale, rent		
or lease contract, this Regulation should apply.		
(17) Data generated by the use of a product or		
related service include data recorded		
intentionally by the user. Such data include also		
data generated as a by-product of the user's		
action, such as diagnostics data, and without any		
action by the user, such as when the product is		
in 'standby mode', and data recorded during		
periods when the product is switched off. Such		
data should include data in the form and format		
in which they are generated by the product, but		
not pertain to data resulting from any software		

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process that calculates derivative data from such		
data as such software process may be subject to		
intellectual property rights.		
(18) The user of a product should be		
understood as the legal or natural person, such		
as a business or consumer, but also a public		
sector body, which has purchased, rented or		
leased the product. Depending on the legal title		
under which he uses it, such a user bears the		
risks and enjoys the benefits of using the		
connected product and should enjoy also the		
access to the data it generates. The user should		
therefore be entitled to derive benefit from data		
generated by that product and any related		
service.		
(19) In practice, not all data generated by		
products or related services are easily accessible		
to their users, and there are often limited		
possibilities for the portability of data generated		

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by products connected to the Internet of Things.		
Users are unable to obtain data necessary to		
make use of providers of repair and other		
services, and businesses are unable to launch		C*/
innovative, more efficient and convenient		
services. In many sectors, manufacturers are		
often-able to determine, through their control of		
the technical design of the product or related		
services, what data are generated and how they		
can be accessed, even though they have no legal		
right to the data. It is therefore necessary to		
ensure that products are designed and		
manufactured and related services are provided		
in such a manner that the data that are		
generated by their use and that are accessible		
to the manufacturer or a party of his choice,		
are always easily accessible also to the user,		
including users with special needs. This		
excludes data generated by the use of a		
product where the design of the product does		
not foresee such data to be stored or		

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transmitted outside the component in which		
they are generated or the product as a whole.		
This Regulation should thus not be		
understood as an obligation to store data		C*/
additionally on the central computing unit of		
a product where this would be		
disproportionate in relation to the expected		
use. This should not prevent the		
manufacturer or data holder to voluntarily		
agree with the user on making such		
adaptations.		
(20) In case several persons or entities own a		
product or are party to a lease or rent agreement		
and benefit from access to a related service,		
reasonable efforts should be made in the design		
of the product or related service or the relevant		
interface so that all persons can have access to		
data they generate. Users of products that		
generate data typically require a user account to		
be set up. This allows for identification of the		

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user by the manufacturer as well as a means to		
communicate to exercise and process data		
access requests. Manufacturers or designers of a		
product that is typically used by several persons		C*/
should put in place the necessary mechanism		
that allow separate user accounts for individual		
persons, where relevant, or the possibility for		
several persons to use the same user account.		
Access should be granted to the user upon		
simple request mechanisms granting automatic		
execution, not requiring examination or		
clearance by the manufacturer or data holder.		
This means that data should only be made		
available when the user actually wants this.		
Where automated execution of the data access		
request is not possible, for instance, via a user		
account or accompanying mobile application		
provided with the product or service, the		
manufacturer should inform the user how the		
data may be accessed.		

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(21) Products may be designed to make certain		
data directly available from an on-device data		
storage or from a remote server to which the		
data are communicated. Access to the on-device		
data storage may be enabled via cable-based or		
wireless local area networks connected to a		
publicly available electronic communications		
service or a mobile network. The server may be		
the manufacturer's own local server capacity or		
that of a third party or a cloud service provider		
who functions as data holder. They Products		
may be designed to permit the user or a third		
party to process the data on the product-or on a		
computing instance of the manufacturer or		
within an IT environment chosen by the user		
or the third party.		
(22) Virtual assistants play an increasing role		
in digitising consumer environments and serve		
as an easy-to-use interface to play content,		
obtain information, or activate physical objects		

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connected to the Internet of Things. Virtual		
assistants can act as a single gateway in, for		
example, a smart home environment and record		
significant amounts of relevant data on how		C*/
users interact with products connected to the		
Internet of Things, including those		
manufactured by other parties and can replace		
the use of manufacturer-provided interfaces		
such as touchscreens or smart phone apps. The		
user may wish to make available such data with		
third party manufacturers and enable novel		
smart home services. Such virtual assistants		
should be covered by the data access right		
provided for in this Regulation also regarding		
data recorded before the virtual assistant's		
activation by the wake word and data generated		
when a user interacts with a product via a virtual		
assistant provided by an entity other than the		
manufacturer of the product. However, only the		
data stemming from the interaction between the		
user and product through the virtual assistant		

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falls within the scope of this Regulation. Data		
produced by the virtual assistant unrelated to the		
use of a product is not the object of this		
Regulation.		
(23) Before concluding a contract for the		
purchase, rent, or lease of a product or the		
provision of a related service, the data holder		
should provide clear and sufficient information		
should be provided to the user on how the data		
generated may be accessed. This obligation		
provides transparency over the data generated		
and enhances the easy access for the user. The		
information obligation should be on the data		
holder, independently whether the data		
holder concludes the contract for the		
purchase, rent or lease of a product or the		
provision of related service. If the data holder		
is not the seller, rentor or lessor, the data		
holder should ensure that the user receives		
the required information, for instance from		

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the seller, rentor or lessor which acts as a		
messenger. In this regard, the data holder		
could agree in the contract with the seller,		
rentor or lessor to provide the information to		C*//
the user. The transparency obligation could		
be fulfilled by the data holder for example		
by, maintaining a stable uniform resource		
locator (URL) on the web, which can be		
distributed as a web link or QR code,		
pointing to the relevant information. Such		
URL could be provided by the seller, rentor		
or lessor to the user before concluding the		
contract for the purchase, rent, or lease of a		
product or the provision of a related service.		
It is in any case necessary that the user is		
enabled to store the information in a way that		
is accessible for future reference and that		
allows the unchanged reproduction of the		
information stored. This obligation to provide		
information does not affect the obligation for		
the controller to provide information to the data		

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subject pursuant to Article 12, 13 and 14 of		
Regulation 2016/679.		
(24) This Regulation imposes the obligation on		
data holders to make data available in certain		
circumstances. Insofar as personal data are		
processed, the data holder should be a controller		
under Regulation (EU) 2016/679. Where users		
are data subjects, data holders should be obliged		
to provide them access to their data and to make		
the data available to third parties of the user's		
choice in accordance with this Regulation.		
However, this Regulation does not create a legal		
basis under Regulation (EU) 2016/679 for the		
data holder to provide access to personal data or		
make it available to a third party when requested		
by a user that is not a data subject and should		
not be understood as conferring any new right		
on the data holder to use data generated by the		
use of a product or related service. This applies		
in particular where the manufacturer is the data		

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holder. In that case, the basis for the		
manufacturer to use non-personal data should be		
a contractual agreement between the		
manufacturer and the user. This agreement may		C*/
be part of the sale, rent or lease agreement		
relating to the product. Any contractual term in		
the agreement stipulating that the data holder		
may use the data generated by the user of a		
product or related service should be transparent		
to the user, including as regards the purpose for		
which the data holder intends to use the data.		
This Regulation should not prevent contractual		
conditions, whose effect is to exclude or limit		
the use of the data, or certain categories thereof,		
by the data holder. This Regulation should also		
not prevent sector-specific regulatory		
requirements under Union law, or national law		
compatible with Union law, which would		
exclude or limit the use of certain such data by		
the data holder on well-defined public policy		
grounds.		

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(25) In sectors characterised by the		
concentration of a small number of		
manufacturers supplying end users, there are		
only limited options available to users with		
regard to sharing data with those manufacturers.		
In such circumstances, contractual agreements		
may be insufficient to achieve the objective of		
user empowerment. The data tends to remain		
under the control of the manufacturers, making		
it difficult for users to obtain value from the		
data generated by the equipment they purchase		
or lease. Consequently, there is limited potential		
for innovative smaller businesses to offer data-		
based solutions in a competitive manner and for		
a diverse data economy in Europe. This		
Regulation should therefore build on recent		
developments in specific sectors, such as the		
Code of Conduct on agricultural data sharing by		
contractual agreement. Sectoral legislation may		
be brought forward to address sector-specific		

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needs and objectives. Furthermore, the data		
holder should not use any data generated by the		
use of the product or related service in order to		
derive insights about the economic situation of		
the user or its assets or production methods or		
the use in any other way that could undermine		
the commercial position of the user on the		
markets it is active on. This would, for instance,		
involve using knowledge about the overall		
performance of a business or a farm in		
contractual negotiations with the user on		
potential acquisition of the user's products or		
agricultural produce to the user's detriment, or		
for instance, using such information to feed in		
larger databases on certain markets in the		
aggregate (e.g. databases on crop yields for the		
upcoming harvesting season) as such use could		
affect the user negatively in an indirect manner.		
The user should be given the necessary		
technical interface to manage permissions,		
preferably with granular permission options		

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(such as "allow once" or "allow while using this		
app or service"), including the option to		
withdraw permission.		
(26) In contracts between a data holder and a		
consumer as a user of a product or related		
service generating data, Directive 93/13/EEC		
applies to the terms of the contract to ensure that		
a consumer is not subject to unfair contractual		
terms. For unfair contractual terms unilaterally		
imposed on a micro, small or medium-sized		
enterprise as defined in Article 2 of the Annex		
to Recommendation 2003/361/EC ⁷ , this		
Regulation provides that such unfair terms		
should not be binding on that enterprise.		
(27) The data holder may require appropriate		
user identification to verify the user's		
entitlement to access the data. In the case of		

⁷ Commission Recommendation 2003/361/EC of 6 May 2003 concerning the definition of micro, small and medium-sized enterprises.

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personal data processed by a processor on		
behalf of the controller, the data holder should		
ensure that the access request is received and		
handled by the processor.		
(28) The user should be free to use the data for		
any lawful purpose. This includes providing the		
data the user has received exercising the right		
under this Regulation, to a third party offering		
an aftermarket service that may be in		
competition with a service provided by the data		
holder, or to instruct the data holder to do so.		
The data holder should ensure that the data		
made available to the third party is as accurate,		
complete, reliable, relevant and up-to-date as the		
data the data holder itself may be able or		
entitled to access from the use of the product or		
related service. Any trade secrets or intellectual		
property rights should be respected in handling		
the data. It is important to preserve incentives to		
invest in products with functionalities based on		

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the use of data from sensors built into that		
product.		
(28a) As regards the protection of trade		~ <i>//</i>
secrets, this Regulation should be interpreted		
in a manner to preserve the protection		
awarded to trade secrets under Directive		
(EU) 2016/943. For this reason, data holders		
can require the user or third parties of the		
user's choice to preserve the secrecy of data		
considered as trade secrets, including		
through technical means. Data holders,		
however, cannot refuse a data access request		
under this Regulation on the basis of certain		
data considered as trade secrets, as this		
would undo the intended effects of this		
Regulation. The aim of this Regulation should		
accordingly be understood as to foster the		
development of new, innovative products or		
related services, stimulate innovation on		
aftermarkets, but also stimulate the development		

Presidency compromise	Drafting Suggestions	Comments
of entirely novel services making use of the		
data, including based on data from a variety of		
products or related services. At the same time, it		
aims to avoid undermining the investment		
incentives for the type of product from which		
the data are obtained, for instance, by the use of		
data to develop a competing product. This		
Regulation provides for no prohibition to		
develop a related service as this would have a		
chilling effect on innovation.		
(29) A third party to whom data is made		
available may be an enterprise, a research		
organisation or a not-for-profit organisation. In		
making the data available to the third party, the		
data holder should not abuse its position to seek		
a competitive advantage in markets where the		
data holder and third party may be in direct		
competition. The data holder should not		
therefore use any data generated by the use of		
the product or related service in order to derive		

Presidency compromise	Drafting Suggestions	Comments
insights about the economic situation of the		
third party or its assets or production methods or		
the use in any other way that could undermine		
the commercial position of the third party on the		
markets it is active on.		
(30) The use of a product or related service		
may, in particular when the user is a natural		
person, generate data that relates to an identified		
or identifiable natural person (the data subject).		
Processing of such data is subject to the rules		
established under Regulation (EU) 2016/679,		
including where personal and non-personal data		
in a data set are inextricably linked ⁸ . The data		
subject may be the user or another natural		
person. Personal data may only be requested by		
a controller or a data subject. A user who is the		
data subject is under certain circumstances		
entitled under Regulation (EU) 2016/679 to		

⁸ OJ L 303, 28.11.2018, p. 59–68.

Presidency compromise	Drafting Suggestions	Comments
access personal data concerning them, and such		
rights are unaffected by this Regulation. Under		
this Regulation, the user who is a natural person		
is further entitled to access all data generated by		
the product, personal and non-personal. Where		
the user is not the data subject but an enterprise,		
including a sole trader, and not in cases of		
shared household use of the product, the user		
will be a controller within the meaning of		
Regulation (EU) 2016/679. Accordingly, such a		
user as controller intending to request personal		
data generated by the use of a product or related		
service is required to have a legal basis for		
processing the data under Article 6(1) of		
Regulation (EU) 2016/679, such as the consent		
of the data subject or legitimate interest. This		
user should ensure that the data subject is		
appropriately informed of the specified, explicit		
and legitimate purposes for processing those		
data, and how the data subject may effectively		
exercise their rights. Where the data holder and		

Presidency compromise	Drafting Suggestions	Comments
the user are joint controllers within the meaning		
of Article 26 of Regulation (EU) 2016/679, they		
are required to determine, in a transparent		
manner by means of an arrangement between		C*/
them, their respective responsibilities for		
compliance with that Regulation. It should be		
understood that such a user, once data has been		
made available, may in turn become a data		
holder, if they meet the criteria under this		
Regulation and thus become subject to the		
obligations to make data available under this		
Regulation.		
(31) Data generated by the use of a product or		
related service should only be made available to		
a third party at the request of the user. This		
Regulation accordingly complements the right		
provided under Article 20 of Regulation (EU)		
2016/679. That Article provides for a right of		
data subjects to receive personal data		
concerning them in a structured, commonly		

Presidency compromise	Drafting Suggestions	Comments
used and machine-readable format, and to port		
those data to other controllers, where those data		
are processed by automated means on the basis		
of Article 6(1), point (a), or Article 9(2), point		C*/
(a), or of a contract pursuant to Article 6(1),		
point (b). Data subjects also have the right to		
have the personal data transmitted directly from		
one controller to another, but only where		
technically feasible. Article 20 specifies that it		
pertains to data provided by the data subject but		
does not specify whether this necessitates active		
behaviour on the side of the data subject or		
whether it also applies to situations where a		
product or related service by its design observes		
the behaviour of a data subject or other		
information in relation to a data subject in a		
passive manner. The right under this Regulation		
complements the right to receive and port		
personal data under Article 20 of Regulation		
(EU) 2016/679 in several ways. It grants users		
the right to access and make available to a third		

Presidency compromise	Drafting Suggestions	Comments
party to any data generated by the use of a		
product or related service, irrespective of its		
nature as personal data, of the distinction		
between actively provided or passively observed		C*/
data, and irrespective of the legal basis of		
processing. Unlike the technical obligations		
provided for in Article 20 of Regulation (EU)		
2016/679, this Regulation mandates and ensures		
the technical feasibility of third party access for		
all types of data coming within its scope,		
whether personal or non-personal, thereby		
making sure that technical obstacles no		
longer hinder or prevent access to such data.		
It also allows the data holder to set reasonable		
compensation to be met by third parties, but not		
by the user, for any cost incurred in providing		
direct access to the data generated by the user's		
product. If a data holder and third party are		
unable to agree terms for such direct access, the		
data subject should be in no way prevented from		
exercising the rights contained in Regulation		

Presidency compromise	Drafting Suggestions	Comments
(EU) 2016/679, including the right to data		
portability, by seeking remedies in accordance		
with that Regulation. It is to be understood in		
this context that, in accordance with Regulation		
(EU) 2016/679, a contractual agreement does		
not allow for the processing of special		
categories of personal data by the data holder or		
the third party.		
(32) Access to any data stored in and accessed		
from terminal equipment is subject to Directive		
2002/58/EC and requires the consent of the		
subscriber or user within the meaning of that		
Directive unless it is strictly necessary for the		
provision of an information society service		
explicitly requested by the user or subscriber (or		
for the sole purpose of the transmission of a		
communication). Directive 2002/58/EC		
('ePrivacy Directive') (and the proposed		
ePrivacy Regulation) protect the integrity of the		
user's terminal equipment as regards the use of		

Presidency compromise	Drafting Suggestions	Comments
processing and storage capabilities and the		
collection of information. Internet of Things		
equipment is considered terminal equipment if it		
is directly or indirectly connected to a public		C*//
communications network.		
(33) In order to prevent the exploitation of		
users, third parties to whom data has been made		
available upon request of the user should only		
process the data for the purposes agreed with the		
user and share it with another third party only if		
this is necessary to provide the service requested		
by the user.		
(34) In line with the data minimisation		
principle, the third party should only access		
additional information that is necessary for the		
provision of the service requested by the user.		
Having received access to data, the third party		
should process it exclusively for the purposes		
agreed with the user, without interference from		

Presidency compromise	Drafting Suggestions	Comments
the data holder. It should be as easy for the user		
to refuse or discontinue access by the third party		
to the data as it is for the user to authorise		
access. The third party should not coerce,		C·//
deceive or manipulate the user in any way, by		
subverting or impairing the autonomy, decision-		
making or choices of the user, including by		
means of a digital interface with the user. in this		
context, third parties should not rely on so-		
called dark patterns in designing their digital		
interfaces. Dark patterns are design techniques		
that push or deceive consumers into decisions		
that have negative consequences for them.		
These manipulative techniques can be used to		
persuade users, particularly vulnerable		
consumers, to engage in unwanted behaviours,		
and to deceive users by nudging them into		
decisions on data disclosure transactions or to		
unreasonably bias the decision-making of the		
users of the service, in a way that subverts and		
impairs their autonomy, decision-making and		

Presidency compromise	Drafting Suggestions	Comments
choice. Common and legitimate commercial		
practices that are in compliance with Union law		
should not in themselves be regarded as		
constituting dark patterns. Third parties should		C*/
comply with their obligations under relevant		
Union law, in particular the requirements set out		
in Directive 2005/29/EC, Directive 2011/83/EU,		
Directive 2000/31/EC and Directive 98/6/EC.		
(35) The third party should also refrain from		
using the data to profile individuals unless these		
processing activities are strictly necessary to		
provide the service requested by the user. The		
requirement to delete data when no longer		
required for the purpose agreed with the user		
complements the right to erasure of the data		
subject pursuant to Article 17 of Regulation		
2016/679. Where the third party is a provider of		
a data intermediation service within the meaning		
of [Data Governance Act], the safeguards for		
the data subject provided for by that Regulation		

Presidency compromise	Drafting Suggestions	Comments
apply. The third party may use the data to		
develop a new and innovative product or related		
service but not to develop a competing product.		
(36) Start-ups, small and medium-sized		
enterprises and companies from traditional		
sectors with less-developed digital capabilities		
struggle to obtain access to relevant data. This		
Regulation aims to facilitate access to data for		
these entities, while ensuring that the		
corresponding obligations are scoped as		
proportionately as possible to avoid overreach.		
At the same time, a small number of very large		
companies have emerged with considerable		
economic power in the digital economy through		
the accumulation and aggregation of vast		
volumes of data and the technological		
infrastructure for monetising them. These		
companies include undertakings that provide		
core platform services controlling whole		
platform ecosystems in the digital economy and		

Presidency compromise	Drafting Suggestions	Comments
whom existing or new market operators are		
unable to challenge or contest. The [Regulation		
on contestable and fair markets in the digital		
sector (Digital Markets Act)] aims to redress		C·//
these inefficiencies and imbalances by allowing		
the Commission to designate a provider as a		
"gatekeeper", and imposes a number of		
obligations on such designated gatekeepers,		
including a prohibition to combine certain data		
without consent, and an obligation to ensure		
effective rights to data portability under Article		
20 of Regulation (EU) 2016/679. Consistent		
with the [Regulation on contestable and fair		
markets in the digital sector (Digital Markets		
Act)], and given the unrivalled ability of these		
companies to acquire data, it would not be		
necessary to achieve the objective of this		
Regulation, and would thus be disproportionate		
in relation to data holders made subject to such		
obligations, to include such gatekeeper		
undertakings as beneficiaries of the data access		

Presidency compromise	Drafting Suggestions	Comments
right. Such inclusion would also likely limit		
the benefits of the Data Act for the SMEs,		
linked to the fairness of the distribution of		
data value across market actors. This means		
that an undertaking providing core platform		
services that has been designated as a		
gatekeeper cannot request or be granted access		
to users' data generated by the use of a product		
or related service or by a virtual assistant based		
on the provisions of Chapter II of this		
Regulation. An undertaking providing core		
platform services designated as a gatekeeper		
pursuant to Digital Markets Act should be		
understood to include all legal entities of a		
group of companies where one legal entity		
provides a core platform service. Furthermore,		
third parties to whom data are made available at		
the request of the user may not make the data		
available to a designated gatekeeper. For		
instance, the third party may not sub-contract		
the service provision to a gatekeeper. However,		

Presidency compromise	Drafting Suggestions	Comments
this does not prevent third parties from using		
data processing services offered by a designated		
gatekeeper. Theis exclusion of designated		
gatekeepers from the scope of the access right		
under this Regulation means that they cannot		
receive data from the users and from third		
parties. It does should not prevent these		
companies from obtaining and using the same		
data through other lawful means. Notably, iIt		
should continue to be possible for		
manufacturers to contractually agree with		
gatekeepers that data from products they		
manufacture can be used by a gatekeeper		
company service. , including when desired by a		
user of such products.		
(37) Given the current state of technology, it is		
overly burdensome to impose further design		
obligations in relation to products manufactured		
or designed and related services provided by		
micro and small enterprises. That is not the case,		

Presidency compromise	Drafting Suggestions	Comments
however, where a micro or small enterprise is		
sub-contracted to manufacture or design a		
product. In such situations, the enterprise, which		
has sub-contracted to the micro or small		C*/
enterprise, is able to compensate the sub-		
contractor appropriately. A micro or small		
enterprise may nevertheless be subject to the		
requirements laid down by this Regulation as		
data holder, where it is not the manufacturer of		
the product or a provider of related services.		
Similarly, enterprises that just have passed		
the thresholds qualifying as a medium-sized		
enterprise as well as medium-sized		
enterprises bringing a new product on the		
market should benefit from a certain period		
before being exposed to the potential		
competition based on the access rights under		
this Regulation on the market for services		
around products they manufacture.		
(38) In order to take account of a variety of		

Presidency compromise	Drafting Suggestions	Comments
products in scope, producing data of		
different nature, volume and speed,		
presenting different levels of data and		
cybersecurity risks, and providing economic		C*/
opportunities of different value, t\(\frac{1}{2} \) his		
Regulation assumes that the data holder and		
the third party conclude a contractual		
agreement on the modalities under which the		
right to share data with third parties is to be		
fulfilled. Those modalities should be fair,		
reasonable, non-discriminatory and		
transparent. The non-binding model		
contractual terms for business-to-business		
data sharing to be developed and		
recommended by the Commission may help		
the parties to conclude a contractual		
agreement including fair, reasonable and		
non-discriminatory terms and implemented		
in a transparent way. The conclusion of such		
an agreement should, however, not mean that		
the right to share data with third parties is in		

Presidency compromise	Drafting Suggestions	Comments
any way conditional upon the existence of		
such agreement. Should parties be unable to		
conclude an agreement on the modalities,		
including with the support of dispute		C*//
settlement bodies, the right to share data with		
third parties is enforceable in national courts.		
(38a) For the purpose of ensuring consistency		
of data sharing practices in the internal		
market, including across sectors, and to		
encourage and promote fair data sharing		
practices even in areas where no such right to		
data access is provided, this Regulation		
provides for horizontal rules on modalities of		
access to data, whenever a data holder is		
obliged by law to make data available to a data		
recipient. This should apply in addition to the		
rules that lay down the rights of access to		
data generated by products or related		
services Such access should be based on fair,		
reasonable, non-discriminatory and transparent		

Presidency compromise	Drafting Suggestions	Comments
conditions to ensure consistency of data sharing		
practices in the internal market, including across		
sectors, and to encourage and promote fair data		
sharing practices even in areas where no such		
right to data access is provided. These general		
access rules do not apply to obligations to make		
data available under Regulation (EU) 2016/679.		
Voluntary data sharing remains unaffected by		
these rules.		
(39) Based on the principle of contractual		
freedom, the parties should remain free to		
negotiate the precise conditions for making data		
available in their contracts, within the		
framework of the general access rules for		
making data available. Such terms could		
include technical and organisational issues,		
including in relation to data security.		
(40) In order to ensure that the conditions for		
mandatory data access are fair for both parties,		

Presidency compromise	Drafting Suggestions	Comments
the general rules on data access rights should		
refer to the rule on avoiding unfair contract		
terms.		
		~ <i>//</i>
(41) In order to compensate for the lack of	,	
information on the conditions of different		
contracts, which makes it difficult for the data		
recipient to assess if the terms for making the		
data available are non-discriminatory, it should		
be on the data holder to demonstrate that a		
contractual term is not discriminatory. It is not		
unlawful discrimination, where a data holder		
uses different contractual terms for making data		
available or different compensation, if those		
differences are justified by objective reasons.		
These obligations are without prejudice to		
Regulation (EU) 2016/679.		
(42) In order to incentivise the continued		
investment in generating valuable data,		
including investments in relevant technical		

Presidency compromise	Drafting Suggestions	Comments
tools, this Regulation contains the principle that		
the data holder may request reasonable		
compensation when legally obliged to make		
data available to the data recipient. These		C*/
provisions should not be understood as paying		
for the data itself, but in the case of micro, small		
or medium-sized enterprises, for the costs		
incurred and investment required for making the		
data available.		
(43) In justified cases, including the need to		
safeguard consumer participation and		
competition or to promote innovation in certain		
markets, Union law or national legislation		
implementing Union law may impose regulated		
compensation for making available specific data		
types.		
(44) To protect micro, small or medium-sized		
enterprises from excessive economic burdens		
which would make it commercially too difficult		

Presidency compromise	Drafting Suggestions	Comments
for them to develop and run innovative business		
models, the compensation for making data		
available to be paid by them should not exceed		
the direct cost of making the data available and		C*/
be non-discriminatory.		
(45) Direct costs for making data available are		
the costs necessary for data reproduction,		
dissemination via electronic means and storage		
but not of data collection or production. Direct		
costs for making data available should be		
limited to the share attributable to the individual		
requests, taking into account that the necessary		
technical interfaces or related software and		
connectivity will have to be set up permanently		
by the data holder. Long-term arrangements		
between data holders and data recipients, for		
instance via a subscription model, could reduce		
the costs linked to making the data available in		
regular or repetitive transactions in a business		
relationship.		

Presidency compromise	Drafting Suggestions	Comments
(46) It is not necessary to intervene in the case		
of data sharing between large companies, or		
when the data holder is a small or medium-sized		<u>_"</u> //
enterprise and the data recipient is a large		
company. In such cases, the companies are		
considered capable of negotiating any		
compensation if it is reasonable, taking into		
account factors such as the volume, format,		
nature, or supply of and demand for the data as		
well as the costs for collecting and making the		
data available to the data recipient.		
(47) Transparency is an important principle to		
ensure that the compensation requested by the		
data holder is reasonable, or, in case the data		
recipient is a micro, small or medium-sized		
enterprise, that the compensation does not		
exceed the costs directly related to making the		
data available to the data recipient and is		
attributable to the individual request. In order to		

Presidency compromise	Drafting Suggestions	Comments
put the data recipient in the position to assess		
and verify that the compensation complies with		
the requirements under this Regulation, the data		
holder should provide to the data recipient the		C*/
information for the calculation of the		
compensation with a sufficient degree of detail.		
(48) Ensuring access to alternative ways of		
resolving domestic and cross-border disputes		
that arise in connection with making data		
available should benefit data holders and data		
recipients and therefore strengthen trust in data		
sharing. In cases where parties cannot agree on		
fair, reasonable and non-discriminatory terms of		
making data available, dispute settlement bodies		
should offer a simple, fast and low-cost solution		
to the parties. While this Regulation only lays		
down the conditions that dispute settlement		
bodies need to fulfill to be certified, Member		
States are free to regulate any specific rules		
on the certification procedure, including the		

Presidency compromise	Drafting Suggestions	Comments
expiration or revocation of the certification.		
(48a) The dispute settlement procedure		
under this Regulation is a voluntary		<u>`//</u>
procedure that enables both data holder and		
data recipient to agree on bringing their		
dispute before a dispute settlement body. In		
this regard, the parties should be free to		
address a dispute settlement body of their		
choice, be it within or outside of the Member		
States they are established in.		
(49) To avoid that two or more dispute		
settlement bodies are seized for the same		
dispute, particularly in a cross-border setting, a		
dispute settlement body should be able to reject		
a request to resolve a dispute that has already		
been brought before another dispute settlement		
body or before a court or a tribunal of a Member		
State.		

Presidency compromise	Drafting Suggestions	Comments
(50) Parties to dispute settlement proceedings		
should not be prevented from exercising their		
fundamental rights to an effective remedy and to		
a fair trial. Therefore, the decision to submit a		<u>-"/</u>
dispute to a dispute settlement body should not		
deprive those parties of their right to seek		
redress before a court or a tribunal of a Member		
State.		
(51) Where one party is in a stronger		
bargaining position, there is a risk that that party		
could leverage such position to the detriment of		
the other contracting party when negotiating		
access to data and make access to data		
commercially less viable and sometimes		
economically prohibitive. Such contractual		
imbalances particularly harm micro, small and		
medium-sized enterprises without a meaningful		
ability to negotiate the conditions for access to		
data, who may have no other choice than to		
accept 'take-it-or-leave-it' contractual terms.		

Presidency compromise	Drafting Suggestions	Comments
Therefore, unfair contract terms regulating the		
access to and use of data or the liability and		
remedies for the breach or the termination of		
data related obligations should not be binding		C*/
on micro, small or medium-sized enterprises		
when they have been unilaterally imposed on		
them. The relevant moment to determine		
whether an enterprise is micro, small or		
medium-sized is the moment of conclusion of		
the contract.		
(52) Rules on contractual terms should take		
into account the principle of contractual		
freedom as an essential concept in business-to-		
business relationships. Therefore, not all		
contractual terms should be subject to an		
unfairness test, but only to those terms that are		
unilaterally imposed on micro, small and		
medium-sized enterprises. This concerns 'take-		
it-or-leave-it' situations where one party		
supplies a certain contractual term and the		

Presidency compromise	Drafting Suggestions	Comments
micro, small or medium-sized enterprise cannot		
influence the content of that term despite an		
attempt to negotiate it. A contractual term that is		
simply provided by one party and accepted by		C*/
the micro, small or medium-sized enterprise or a		
term that is negotiated and subsequently agreed		
in an amended way between contracting parties		
should not be considered as unilaterally		
imposed.		
(53) Furthermore, the rules on unfair		
contractual terms should only apply to those		
elements of a contract that are related to making		
data available, that is contractual terms		
concerning the access to and use of data as well		
as liability or remedies for breach and		
termination of data related obligations. Other		
parts of the same contract, unrelated to making		
data available, should not be subject to the		
unfairness test laid down in this Regulation.		

Presidency compromise	Drafting Suggestions	Comments
(54) Criteria to identify unfair contractual		
terms should be applied only to excessive		
contractual terms, where a stronger bargaining		
position is abused. The vast majority of		
contractual terms that are commercially more		
favourable to one party than to the other,		
including those that are normal in business-to-		
business contracts, are a normal expression of		
the principle of contractual freedom and shall		
continue to apply.		
(55) In order to ensure legal certainty, this		
Regulation establishes a list with clauses that		
are always considered unfair and a list with		
clauses that are presumed unfair. In the		
latter case, the enterprise that imposed the		
contract term can rebut the presumption by		
demonstrating that the contract term listed is		
not unfair in the specific case at hand. If a		
contractual term is not included in the list of		
terms that are always considered unfair or that		

Presidency compromise	Drafting Suggestions	Comments
are presumed to be unfair, the general unfairness		
provision applies. In this regard, the terms listed		
as unfair terms should serve as a yardstick to		
interpret the general unfairness provision.		C."//
Finally, model contractual terms for business-to-		
business data sharing contracts to be developed		
and recommended by the Commission may also		
be helpful to commercial parties when		
negotiating contracts.		
(56) In situations of exceptional need, it may		
be necessary for public sector bodies or Union		
institutions, agencies or bodies to use data held		
by an enterprise to respond to public		
emergencies or in other exceptional cases.		
Exceptional needs are circumstances which		
are unforeseeable and limited in time, in		
contrast to other circumstances which might		
be planned, scheduled, periodic or frequent.		
Research-performing organisations and		
research-funding organisations could also be		

Presidency compromise	Drafting Suggestions	Comments
organised as public sector bodies or bodies		
governed by public law. To limit the burden on		
businesses, micro and small enterprises should		
be exempted from the obligation to provide		
public sector bodies and Union institutions,		
agencies or bodies data in situations of		
exceptional need.		
(57) In case of public emergencies, such as		
public health emergencies, emergencies		
resulting from environmental degradation and		
major natural disasters including those		
aggravated by climate change and		
environmental degradation, as well as human-		
induced major disasters, such as major		
cybersecurity incidents, the public interest		
resulting from the use of the data will outweigh		
the interests of the data holders to dispose freely		
of the data they hold. In such a case, data		
holders should be placed under an obligation to		
make the data available to public sector bodies		

Presidency compromise	Drafting Suggestions	Comments
or to Union institutions, agencies or bodies upon		
their request. The existence of a public		
emergency is should be determined according		
to the respective procedures in the Member		<u>-"/</u>
States or of relevant international organisations.		
(58) An exceptional need may also arise when		
a public sector body can demonstrate that the		
data are necessary either to prevent a public		
emergency, or to assist recovery from a public		
emergency, in circumstances that are reasonably		
proximate to the public emergency in question.		
Where the exceptional need is not justified by		
the need to respond to, prevent or assist		
recovery from a public emergency, the public		
sector body or the Union institution, agency or		
body should demonstrate that the lack of timely		
access to and the use of the data requested		
prevents it from effectively fulfilling a specific		
task in the public interest that has been		
explicitly provided in law. The specific task		

Presidency compromise	Drafting Suggestions	Comments
should be within the competence of the public		
sector body or Union institution, agency or		
body requesting the data, and explicitly laid		
down in their mandate. Such tasks could be,		C*/
inter alia, related to local transport or city		
planning, improving infrastructural services		
(such as energy, waste and water		
management), or producing reliable and up		
to date statistics. The conditions and		
principles for requests established in Article		
17 (such as purpose limitation,		
proportionality, transparency, time		
limitation) should also apply to these		
requests. Such An exceptional need may also		
occur in other situations, for example in relation		
to the timely compilation of official statistics		
when data is not otherwise available or when the		
burden on statistical respondents will be		
considerably reduced. At the same time, the		
public sector body or the Union institution,		
agency or body should, outside the case of		

Presidency compromise	Drafting Suggestions	Comments
responding to, preventing or assisting recovery		
from a public emergency, demonstrate that no		
alternative means for obtaining the data		
requested exists and that the data cannot be		
obtained in a timely manner through the laying		
down of the necessary data provision		
obligations in new legislation.		
(59) This Regulation should not apply to, nor		
pre-empt, voluntary arrangements for the		
exchange of data between private and public		
entities. Obligations placed on data holders to		
provide data that are motivated by needs of a		
non-exceptional nature, notably where the range		
of data and of data holders is known and where		
data use can take place on a regular basis, as in		
the case of reporting obligations and internal		
market obligations, should not be affected by		
this Regulation. Requirements to access data to		
verify compliance with applicable rules,		
including in cases where public sector bodies		

Presidency compromise	Drafting Suggestions	Comments
assign the task of the verification of compliance		
to entities other than public sector bodies,		
should also not be affected by this Regulation.		
		<u></u>
(59a) This Regulation complements and is		
without prejudice to the Union and national		
laws providing for the access to and enabling		
to use data for statistical purposes, in		
particular Regulation (EC) No 223/2009 on		
European statistics and its related legal acts		
as well as national legal acts related to official		
statistics.		
(60) For the exercise of their tasks in the areas		
of prevention, investigation, detection or		
prosecution of criminal and administrative		
offences, the execution of criminal and		
administrative penalties, as well as the		
collection of data for taxation or customs		
purposes, public sector bodies and Union		
institutions, agencies and bodies should rely on		

Presidency compromise	Drafting Suggestions	Comments
their powers under sectoral legislation. This		
Regulation accordingly does not affect		
instruments for the sharing, access and use of		
data in those areas. This Regulation should not		~" <i>/</i> /
apply to situations concerning national		
security or defence.		
(61) In accordance with Article 6(1)(e) and		
6(3) of Regulation (EU) 2016/679, A a		
proportionate, limited and predictable		
framework at Union level is necessary when		
providing for the legal basis for the making		
available of data by data holders, in cases of		
exceptional needs, to public sector bodies and to		
Union institution, agencies or bodies both to		
ensure legal certainty and to minimise the		
administrative burdens placed on businesses. To		
this end, data requests by public sector bodies		
and by Union institution, agencies and bodies to		
data holders should be transparent and		
proportionate in terms of their scope of content		

Presidency compromise	Drafting Suggestions	Comments
and their granularity. The purpose of the request		
and the intended use of the data requested		
should be specific and clearly explained, while		
allowing appropriate flexibility for the		C*/
requesting entity to perform its tasks in the		
public interest. The principle of purpose		
limitation should also apply to situations		
where the public sector body or EU		
institution, agency or body shares the data		
received under this Chapter with third		
parties to whom they have outsourced any		
function. The request should also respect the		
legitimate interests of the businesses to whom		
the request is made. The burden on data holders		
should be minimised by obliging requesting		
entities to respect the once-only principle, which		
prevents the same data from being requested		
more than once by more than one public sector		
body or Union institution, agency or body where		
those data are needed to respond to a public		
emergency. To ensure transparency, data		

Presidency compromise	Drafting Suggestions	Comments
requests made by public sector bodies and by		
Union institutions, agencies or bodies should be		
made public without undue delay by the entity		
requesting the data and online public availability		C*/
of all requests justified by a public emergency		
should be ensured.		
(62) The objective of the obligation to provide		
the data is to ensure that public sector bodies		
and Union institutions, agencies or bodies have		
the necessary knowledge to respond to, prevent		
or recover from public emergencies or to		
maintain the capacity to fulfil specific tasks		
explicitly provided by law. The data obtained by		
those entities may be commercially sensitive.		
Therefore, Directive (EU) 2019/1024 of the		
European Parliament and of the Council ⁹ should		
not apply to data made available under this		
Regulation and should not be considered as		

Directive (EU) 2019/1024 of the European Parliament and of the Council of 20 June 2019 on open data and the re-use of public sector information (OJ L 172, 26.6.2019, p. 56).

Presidency compromise	Drafting Suggestions	Comments
open data available for reuse by third parties.		
This however should not affect the applicability		
of Directive (EU) 2019/1024 to the reuse of		
official statistics for the production of which		
data obtained pursuant to this Regulation was		
used, provided the reuse does not include the		
underlying data. In addition, it should not affect		
the possibility of sharing the data for conducting		
research or for the compilation of official		
statistics, provided the conditions laid down in		
this Regulation are met. Public sector bodies		
should also be allowed to exchange data		
obtained pursuant to this Regulation with other		
public sector bodies to address the exceptional		
needs for which the data has been requested.		
(63) Data holders should have the possibility to		
either ask for a modification of the request made		
by a public sector body or Union institution,		
agency and body or its cancellation in a period		
of 5 or 15 working days depending on the nature		

Presidency compromise	Drafting Suggestions	Comments
of the exceptional need invoked in the request.		
In case of requests motivated by a public		
emergency, justified reason not to make the data		
available should exist if it can be shown that the		C1//
request is similar or identical to a previously		
submitted request for the same purpose by		
another public sector body or by another Union		
institution, agency or body. A data holder		
rejecting the request or seeking its modification		
should communicate the underlying justification		
for refusing the request to the public sector body		
or to the Union institution, agency or body		
requesting the data. In case the sui generis		
database rights under Directive 96/6/EC of the		
European Parliament and of the Council ¹⁰ apply		
in relation to the requested datasets, data holders		
should exercise their rights in a way that does		
not prevent the public sector body and Union		
institutions, agencies or bodies from obtaining		
the data, or from sharing it, in accordance with		

Directive 96/9/EC of the European Parliament and of the Council of 11 March 1996 on the legal protection of databases (OJ L 77, 27.3.1996, p. 20).

Presidency compromise	Drafting Suggestions	Comments
this Regulation.		
(64) Public sector bodies should use non-		
personal data, including anonymised data,		
wherever possible. The data holder should		
anonymise the data and can request		
compensation for that. Where it is strictly		
necessary to include personal data in the data to		
be made available to a public sector body or to a		
Union institution, agency or body or where		
anonymisation proves impossible, the body		
requesting the data should demonstrate the		
strict necessity and the specific and limited		
purposes for processing. Tthe applicable rules		
on personal data protection should be complied		
with. The data holder should apply		
technological means such as		
pseudonymisation and aggregation, prior to		
making the data available, for which		
compensation can also be requested. and tThe		
making available of the data and their		

Presidency compromise	Drafting Suggestions	Comments
subsequent use should and be accompanied by		
safeguards for the rights and interests of		
individuals concerned by those data. The body		
requesting the data should demonstrate the strict		
necessity and the specific and limited purposes		
for processing. The data holder should take		
reasonable efforts to anonymise the data or,		
where such anonymisation proves impossible,		
the data holder should apply technological		
means such as pseudonymisation and		
aggregation, prior to making the data available.		
(65) Data made available to public sector		
bodies and to Union institutions, agencies and		
bodies on the basis of exceptional need should		
only be used for the purpose for which they		
were requested, unless the data holder that made		
the data available has expressly agreed for the		
data to be used for other purposes. The data		
should be destroyed erased once it is no longer		
necessary for the purpose stated in the request,		

Presidency compromise	Drafting Suggestions	Comments
unless agreed otherwise, and the data holder		
should be informed thereof.		
(66) When reusing data provided by data		- //
holders, public sector bodies and Union		
institutions, agencies or bodies should respect		
both existing applicable legislation and		
contractual obligations to which the data holder		
is subject. Where the disclosure of trade secrets		
of the data holder to public sector bodies or to		
Union institutions, agencies or bodies is strictly		
necessary to fulfil the purpose for which the		
data has been requested, confidentiality of such		
disclosure should be ensured to the data holder.		
(67) When the safeguarding of a significant		
public good is at stake, such as is the case of		
responding to public emergencies, the public		
sector body or the Union institution, agency or		
body should not be expected to compensate		
enterprises for the data obtained. Public		

Presidency compromise	Drafting Suggestions	Comments
emergencies are rare events and not all such		
emergencies require the use of data held by		
enterprises. The business activities of the data		
holders are therefore not likely to be negatively		C*/
affected as a consequence of the public sector		
bodies or Union institutions, agencies or bodies		
having recourse to this Regulation. However, as		
cases of an exceptional need other than		
responding to a public emergency might be		
more frequent, including cases of prevention of		
or recovery from a public emergency, data		
holders should in such cases be entitled to a		
reasonable compensation which should not		
exceed the technical and organisational costs		
incurred in complying with the request and the		
reasonable margin required for making the data		
available to the public sector body or to the		
Union institution, agency or body. The		
compensation should not be understood as		
constituting payment for the data itself and as		
being compulsory.		

Presidency compromise	Drafting Suggestions	Comments
(68) The public sector body or Union		
institution, agency or body may share the data it		
has obtained pursuant to the request with other		<u>-"//</u>
entities or persons when this is needed to carry		
out scientific research activities or analytical		
activities it cannot perform itself. Such data may		
also be shared under the same circumstances		
with the national statistical institutes and		
Eurostat for the compilation of official statistics.		
Such research activities should however be		
compatible with the purpose for which the data		
was requested and the data holder should be		
informed about the further sharing of the data it		
had provided. Individuals conducting research		
or research organisations with whom these data		
may be shared should act either on a not-for-		
profit basis or in the context of a public-interest		
mission recognised by the State. Organisations		
upon which commercial undertakings have a		
decisive influence allowing such undertakings		

Presidency compromise	Drafting Suggestions	Comments
to exercise control because of structural		
situations, which could result in preferential		
access to the results of the research, should not		
be considered research organisations for the		C*/
purposes of this Regulation.		
(69) The ability for customers of data		
processing services, including cloud and edge		
services, to switch from one data processing		
service to another, while maintaining a		
minimum functionality of service, is a key		
condition for a more competitive market with		
lower entry barriers for new service providers.		
(70) Regulation (EU) 2018/1807 of the		
European Parliament and of the Council		
encourages service providers to effectively		
develop and implement self-regulatory codes of		
conduct covering best practices for, inter alia,		
facilitating the switching of data processing		
service providers and the porting of data. Given		

Presidency compromise	Drafting Suggestions	Comments
the limited efficacy of the self-regulatory		
frameworks developed in response, and the		
general unavailability of open standards and		
interfaces, it is necessary to adopt a set of		C*/
minimum regulatory obligations on providers of		
data processing services to eliminate		
contractual, economic and technical barriers to		
effective switching between data processing		
services.		
(71) Data processing services should cover		
services that allow on-demand and broad remote		
access to a scalable and elastic pool of shareable		
and distributed computing resources. Those		
computing resources include resources such as		
networks, servers or other virtual or physical		
infrastructure, operating systems, software,		
including software development tools, storage,		
applications and services. The capability of the		
customer of the data processing service to		
unilaterally self-provision computing		

Presidency compromise	Drafting Suggestions	Comments
capabilities, such as server time or network		
storage, without any human interaction by the		
service provider could be described as on-		
demand administration. The term 'broad remote		C*/
access' is used to describe that the computing		
capabilities are provided over the network and		
accessed through mechanisms promoting the		
use of heterogeneous thin or thick client		
platforms (from web browsers to mobile devices		
and workstations). The term 'scalable' refers to		
computing resources that are flexibly allocated		
by the data processing service provider,		
irrespective of the geographical location of the		
resources, in order to handle fluctuations in		
demand. The term 'elastic pool' is used to		
describe those computing resources that are		
provisioned and released according to demand		
in order to rapidly increase or decrease		
resources available depending on workload. The		
term 'shareable' is used to describe those		
computing resources that are provided to		

Presidency compromise	Drafting Suggestions	Comments
multiple users who share a common access to		
the service, but where the processing is carried		
out separately for each user, although the		
service is provided from the same electronic		
equipment. The term 'distributed' is used to		
describe those computing resources that are		
located on different networked computers or		
devices and which communicate and coordinate		
among themselves by message passing. The		
term 'highly distributed' is used to describe data		
processing services that involve data processing		
closer to where data are being generated or		
collected, for instance in a connected data		
processing device. Edge computing, which is a		
form of such highly distributed data processing,		
is expected to generate new business models		
and cloud service delivery models, which		
should be open and interoperable from the		
outset.		
(71a) The generic concept 'data		

Presidency compromise	Drafting Suggestions	Comments
processing service' by definition covers a		
very large number of services, with a very		
broad range of different purposes,		
functionalities and technical set-ups. As		
commonly understood by providers and		
users and in line with broadly used		
standards, data processing services fall into		
one or more of the following three data		
processing service delivery models: IaaS		
(infrastructure-as-a-service), PaaS (platform-		
as-a-service) and SaaS (software-as-a-		
service). These service delivery models		
indicate the level and type of computing		
resources (hardware and/or software) offered		
by the provider of a given service, relative to		
the computing resources that remain in		
control of the user of that service. In a much		
more detailed categorisation, data processing		
services can be categorised in a non-		
exhaustive multiplicity of different 'service		
types', meaning sets of data processing		

Presidency compromise	Drafting Suggestions	Comments
services that share the same primary		
objective and main functionalities. Examples		
of such service types could be customer		
relationship management systems, office		C*/
suites or cloud-based software suites tailored		
to a specific sector, such as cloud-based		
banking software. Typically, services falling		
under the same service type also share the		
same data processing service model.		
(72) This Regulation aims to facilitate		
switching between data processing services,		
which encompasses all conditions and actions		
that are necessary for a customer to terminate a		
contractual agreement of a data processing		
service, to conclude one or multiple new		
contracts with different providers of data		
processing services, to port all its digital assets,		
including data, to the concerned other providers		
and to continue to use them in the new		
environment while benefitting from functional		

Presidency compromise	Drafting Suggestions	Comments
equivalence. Digital assets refer to elements in		
digital format for which the customer has the		
sustained right of use, independently from the		
contractual relationship of the data		
processing service it intends to switch away		
from, including data, applications, virtual		
machines and other manifestations of		
virtualisation technologies, such as containers.		
Functional equivalence means the maintenance		
of a minimum level of functionality of a service		
after switching, and should be deemed		
technically feasible whenever both the		
originating and the destination data processing		
services cover (in part or in whole) the same		
service type. Services can only be expected to		
facilitate functional equivalence for the		
functionalities that both the originating and		
destination services offer. This Regulation		
does not instate an obligation of facilitating		
functional equivalence for data processing		
services of the PaaS and/or SaaS service		

Presidency compromise	Drafting Suggestions	Comments
delivery model. Metadata, generated by the		
customer's use of a service, should also be		
portable pursuant to this Regulation's provisions		
on switching.		
(72a) An extension - on the ground of		
technical unfeasibility to the switching		
obligations proposed in this Regulation –		
may only be invoked in exceptional cases.		
The burden of proof in this regard should be		
fully on the provider of the concerned data		
processing service.		
(72b) After a transition period of three years		
after this Regulation enters into force, all		
'switching charges' should be abolished.		
Switching charges are charges imposed by		
data processing providers to their customers		
for the switching process. Typically, those		
charges are intended to pass on costs, which		
the originating provider may incur because		

Presidency compromise	Drafting Suggestions	Comments
of the switching process, to the customer that		
wishes to switch. Examples of common		
switching charges are costs related to the		
transit of data from one provider to the other		<u>_"</u> //
or to an on-premise system ('data egress		
costs') or the costs incurred for specific		
support actions during the switching process,		
for example in terms of additional human		
resources provided by the originating data		
processing service provider.		
(73) Where providers of data processing		
services are in turn customers of data processing		
services provided by a third party provider, they		
will benefit from more effective switching		
themselves, while simultaneously invariably		
bound by this Regulation's obligations for what		
pertains to their own service offerings.		
(74) Data processing service providers should		
be required to offer all assistance and support		

Presidency compromise	Drafting Suggestions	Comments
that is required to make the switching process to		
a service of a different data processing		
service provider successful and effective-		
including in cooperation with the data		C*/
processing service provider of the destination		
service. Data processing service providers		
should also be required to remove obstacles		
for customers wishing to switch to an on-		
premise system. This Regulation does not		
require without requiring those data processing		
service providers to develop new categories of		
services within or on the basis of the IT-		
infrastructure of different data processing		
service providers to guarantee functional		
equivalence in an environment other than their		
own systems. Nevertheless, service providers		
are required to offer all assistance and support		
that is required to make the switching process		
effective. Existing rights relating to the		
termination of contracts, including those		
introduced by Regulation (EU) 2016/679 and		

Presidency compromise	Drafting Suggestions	Comments
Directive (EU) 2019/770 of the European		
arliament and of the Council ¹¹ should not be		
ffected.		
5) To facilitate switching between data		
ocessing services, providers of data		
ocessing services should consider the use of		
nplementation and/or compliance tools,		
stably those published by the Commission in		
e form of a Rulebook relating to cloud		
ervices. In particular, standard contractual		
nuses are beneficial to increase confidence in		
ta processing services, to create a more		
lanced relationship between users and service		
oviders and to improve legal certainty on the		
onditions that apply for switching to other data		
ocessing services. Alternatively, codes of		
onduct developed pursuant to Article 6 of		
egulation (EU) 2018/1807 could be		

Directive (EU) 2019/770 of the European Parliament and of the Council of 20 May 2019 on certain digital services (OJ L 136, 22.5.2019, p. 1).

Presidency compromise	Drafting Suggestions	Comments
considered as implementation and/or		
compliance tools, provided they fully reflect		
the requirements of Chapter VI of this		
Regulation. In this light, users and service		<u>_"</u> /
providers should consider the use of standard		
contractual clauses developed by relevant		
bodies or expert groups established under Union		
law.		
(76) Open interoperability specifications and		
standards developed in accordance with		
paragraph 3 and 4 of Annex II of Regulation		
(EU) 1025/2021 in the field of interoperability		
and portability enable a seamless multi-vendor		
cloud environment, which is a key requirement		
for open innovation in the European data		
economy. As market-driven processes have not		
demonstrated the capacity to establish technical		
specifications or standards that facilitate		
effective cloud interoperability at the PaaS		
(platform-as-a-service) and SaaS (software-as-a-		

Presidency compromise	Drafting Suggestions	Comments
service) levels, the Commission should be able,		
on the basis of this Regulation and in		
accordance with Regulation (EU) No		
1025/2012, to request European standardisation		
bodies to develop such standards, particularly		
for service types where such standards do not		
yet exist. In addition to this, the Commission		
will encourage parties in the market to develop		
relevant open interoperability specifications.		
The Commission, by way of delegated acts, can		
mandate the use of European standards for		
interoperability or open interoperability		
specifications for specific service types through		
a reference in a central Union standards		
repository for the interoperability of data		
processing services. European standards and		
open interoperability specifications will only be		
referenced if in compliance with the criteria		
specified in this Regulation, which have the		
same meaning as the requirements in paragraphs		
3 and 4 of Annex II of Regulation (EU) No		

Presidency compromise	Drafting Suggestions	Comments
1025/2021 and the interoperability facets		
defined under the ISO/IEC 19941:2017.		
(77) Third countries may adopt laws,		"
regulations and other legal acts that aim at		
directly transferring or providing governmental		
access to non-personal data located outside their		
borders, including in the Union. Judgments of		
courts or tribunals or decisions of other judicial		
or administrative authorities, including law		
enforcement authorities in third countries		
requiring such transfer or access to non-personal		
data should be enforceable when based on an		
international agreement, such as a mutual legal		
assistance treaty, in force between the		
requesting third country and the Union or a		
Member State. In other cases, situations may		
arise where a request to transfer or provide		
access to non-personal data arising from a third		
country law conflicts with an obligation to		
protect such data under Union law or national		

Presidency compromise	Drafting Suggestions	Comments
law, in particular as regards the protection of		
fundamental rights of the individual, such as the		
right to security and the right to effective		
remedy, or the fundamental interests of a		
Member State related to national security or		
defence, as well as the protection of		
commercially sensitive data, including the		
protection of trade secrets, and the protection of		
intellectual property rights, and including its		
contractual undertakings regarding		
confidentiality in accordance with such law. In		
the absence of international agreements		
regulating such matters, transfer or access		
should only be allowed if it has been verified		
that the third country's legal system requires the		
reasons and proportionality of the decision to be		
set out, that the court order or the decision is		
specific in character, and that the reasoned		
objection of the addressee is subject to a review		
by a competent court in the third country, which		
is empowered to take duly into account the		

Presidency compromise	Drafting Suggestions	Comments
relevant legal interests of the provider of such		
data. Wherever possible under the terms of the		
data access request of the third country's		
authority, the provider of data processing		C*/
services should be able to inform the customer		
whose data are being requested in order to		
verify the presence of a potential conflict of		
such access with Union or national rules, such		
as those on the protection of commercially		
sensitive data, including the protection of trade		
secrets and intellectual property rights and the		
contractual undertakings regarding		
confidentiality.		
(78) To foster further trust in the data, it is		
important that safeguards in relation to Union		
citizens, the public sector and businesses are		
implemented to the extent possible to ensure		
control over their data. In addition, Union law,		
values and standards should be upheld in terms		
of (but not limited to) security, data protection		

Presidency compromise	Drafting Suggestions	Comments
and privacy, and consumer protection. In order		
to prevent unlawful governmental access to		
non-personal data by third country authorities,		
providers of data processing services subject to		C*/
this instrument, such as cloud and edge services,		
should take all reasonable measures to prevent		
access to the systems where non-personal data is		
stored, including, where relevant, through the		
encryption of data, the frequent submission to		
audits, the verified adherence to relevant		
security reassurance certification schemes, and		
the modification of corporate policies.		
(79) Standardisation and semantic		
interoperability should play a key role to		
provide technical solutions to ensure		
interoperability-within the common European		
data spaces, which are purpose- or sector-		
specific or cross-sectoral interoperable		
frameworks of common standards and		
practices to share or jointly process data for,		

Presidency compromise	Drafting Suggestions	Comments
inter alia, development of new products and		
services, scientific research or civil society		
initiatives. This Regulation lays down certain		
essential requirements for interoperability.		C*/
Operators within the data spaces, which are		
entities facilitating or engaging in data		
sharing within the common European data		
spaces, including data holders, should comply		
with these requirements. Compliance with		
these rules can occur by adhering to the		
requirements laid down, or by adapting to		
already existing standards via a presumption		
of conformity. In order to facilitate the		
conformity with the requirements for		
interoperability, it is necessary to provide for a		
presumption of conformity for interoperability		
solutions that meet harmonised standards or		
parts thereof in accordance with Regulation		
(EU) No 1025/2012 of the European Parliament		
and of the Council. The Commission should		
adopt common specifications in areas where no		

Presidency compromise	Drafting Suggestions	Comments
harmonised standards exist or where they are		
insufficient in order to further enhance		
interoperability for the common European data		
spaces, application programming interfaces,		
cloud switching as well as smart contracts.		
Additionally, common specifications in the		
different sectors could remain to be adopted, in		
accordance with Union or national sectoral law,		
based on the specific needs of those sectors.		
Reusable data structures and models (in form of		
core vocabularies), ontologies, metadata		
application profile, reference data in the form of		
core vocabulary, taxonomies, code lists,		
authority tables, thesauri should also be part of		
the technical specifications for semantic		
interoperability. Furthermore, the Commission		
should be enabled to mandate the development		
of harmonised standards for the interoperability		
of data processing services.		
(80) To promote the interoperability of tools		

Presidency compromise	Drafting Suggestions	Comments
for the automated execution of data sharing		
agreements smart contracts in data sharing		
applications, it is necessary to lay down		
essential requirements for smart contracts for		C'/
which professionals who create smart contracts		
for others or integrate such smart contracts in		
applications that support the implementation of		
agreements for sharing data. In order to		
facilitate the conformity of such smart contracts		
with those essential requirements, it is necessary		
to provide for a presumption of conformity for		
smart contracts that meet harmonised standards		
or parts thereof in accordance with Regulation		
(EU) No 1025/2012 of the European Parliament		
and of the Council. The notion of "smart		
contract" in this Regulation is technologically		
neutral. Smart contracts can be connected to		
any kind of electronic ledger, be it a centrally		
operated ledger or a ledger operated in		
distributed manner. The obligation should		
not apply to tools for the automated		

Presidency compromise	Drafting Suggestions	Comments
execution of data sharing agreements that are		
used exclusively for internal purposes of an		
organisation, within closed systems. The		
essential requirement to ensure that smart		- "//
contracts can be interrupted and terminated		
implies mutual consent by the parties to the		
data sharing agreement.		
(80a) Besides the obligation on professional		
developers of smart contracts to comply with		
essential requirements, it is also necessary to		
oblige those operators within data spaces that		
facilitate data sharing within and across the		
common European data spaces to support		
interoperability of tools for data sharing		
including smart contracts. Such operators		
shall, therefore, select only tools for the		
automated execution of data sharing		
agreements that comply with technical		
specifications so that all operators within		
data spaces can share data amongst one		

Presidency compromise	Drafting Suggestions	Comments
another.		
(81) In order to ensure the efficient		
implementation of this Regulation, Member		<u></u>
States should designate one or more competent		
authorities. If a Member State designates more		
than one competent authority, it should also		
designate a coordinating competent authority.		
Competent authorities should cooperate with		
each other. Competent authorities should be		
able to search for and obtain information		
that is located in their national territory,		
including in the context of joint		
investigations, with due regard to the fact		
that oversight and enforcement measures		
concerning an entity under the jurisdiction of		
another Member State should be adopted by		
the competent authority of that other		
Member State, where relevant in accordance		
with the procedures relating to cross-border		
cooperation. Competent authorities should		

Presidency compromise	Drafting Suggestions	Comments
assist each other in a timely manner, in		
particular when a competent authority in a		
Member State holds relevant information for		
an investigation carried out by the competent		
authorities in other Member States, or is able		
to gather such information located in its		
territory to which the competent authorities		
in the Member State where the entity is		
established do not have access. The authorities		
responsible for the supervision of compliance		
with data protection and competent authorities		
designated under sectoral legislation should		
have the responsibility for application of this		
Regulation in their areas of competence.		
(82) In order to enforce their rights under this		
Regulation, natural and legal persons should be		
entitled to seek redress for the infringements of		
their rights under this Regulation by lodging		
complaints with competent authorities. Those		
authorities should be obliged to cooperate to		

Presidency compromise	Drafting Suggestions	Comments
ensure the complaint is appropriately handled		
and resolved. In order to make use of the		
consumer protection cooperation network		
mechanism and to enable representative actions,		
this Regulation amends the Annexes to the		
Regulation (EU) 2017/2394 of the European		
Parliament and of the Council ¹² and Directive		
(EU) 2020/1828 of the European Parliament and		
of the Council ¹³ .		
(83) Member States competent authorities		
should ensure that infringements of the		
obligations laid down in this Regulation are		
sanctioned by penalties, which could be in the		
form of financial penalties, warnings,		
reprimands or orders to bring business		
practices in compliance with the obligations		
under this Regulation. Where appropriate,		

¹² Regulation (EU) 2017/2394 of the European Parliament and of the Council of 12 December 2017 on cooperation between national authorities responsible for the

enforcement of consumer protection laws and repealing Regulation (EC) No 2006/2004 (OJ L 345, 27.12.2017, p. 1).

Directive (EU) 2020/1828 of the European Parliament and of the Council of 25 November 2020 on representative actions for the protection of the collective interests of 13 consumers and repealing Directive 2009/22/EC (OJ L 409, 4.12.2020, p. 1).

Presidency compromise	Drafting Suggestions	Comments
Member States' competent authorities should		
make use of interim measures to limit the		
effects of an alleged violation while the		
investigation of such violation is on-going.		
When doing so, they should take into account		
the nature, gravity, recurrence and duration of		
the infringement in view of the public interest at		
stake, the scope and kind of activities carried		
out, as well as the economic capacity of the		
infringer. They should take into account		
whether the infringer systematically or		
recurrently fails to comply with its obligations		
stemming from this Regulation. In order to		
ensure that the principle of ne bis in idem is		
respected, and in particular to avoid that the		
same infringement of the obligations laid		
down in this Regulation is sanctioned more		
than once, each Member State that intends to		
exercise its competence in respect of such		
entity should, without undue delay, inform		
all other authorities, including the		

Presidency compromise	Drafting Suggestions	Comments
Commission.		
(83a) In order to help enterprises to draft and		
negotiate contracts, the Commission should		C*//
develop and recommend non-mandatory model		
contractual terms for business-to-business data		
sharing contracts, where necessary taking into		
account the conditions in specific sectors and		
the existing practices with voluntary data		
sharing mechanisms. These model contractual		
terms should be primarily a practical tool to help		
in particular smaller enterprises to conclude a		
contract. When used widely and integrally, these		
model contractual terms should also have the		
beneficial effect of influencing the design of		
contracts about access to and use of data and		
therefore lead more broadly towards fairer		
contractual relations when accessing and		
sharing data.		
(84) In order to eliminate the risk that holders		

Presidency compromise	Drafting Suggestions	Comments
of data in databases obtained or generated by		
means of physical components, such as sensors,		
of a connected product and a related service		
claim the sui generis right under Article 7 of		
Directive 96/9/EC where such databases do not		
qualify for the <i>sui generis</i> right, and in so doing		
hinder the effective exercise of the right of users		
to access and use data and the right to share data		
with third parties under this Regulation, this		
Regulation should clarify that the <i>sui generis</i>		
right does not apply to such databases as the		
requirements for protection would not be		
fulfilled.		
(85) In order to take account of technical		
aspects of data processing services, the power to		
adopt acts in accordance with Article 290 TFEU		
should be delegated to the Commission in		
respect of supplementing this Regulation to		
introduce a monitoring mechanism on switching		
charges imposed by data processing service		

Presidency compromise	Drafting Suggestions	Comments
providers on the market, to further specify the		
essential requirements for operators of data		
spaces and data processing service providers on		
interoperability and to publish the reference of		C*/
open interoperability specifications and		
European standards for the interoperability of		
data processing services. It is of particular		
importance that the Commission carry out		
appropriate consultations during its preparatory		
work, including at expert level, and that those		
consultations be conducted in accordance with		
the principles laid down in the Interinstitutional		
Agreement on Better Law-Making of 13 April		
2016 ¹⁴ . In particular, to ensure equal		
participation in the preparation of delegated		
acts, the European Parliament and the Council		
receive all documents at the same time as		
Member States' experts, and their experts		
systematically have access to meetings of		
Commission expert groups dealing with the		

Presidency compromise	Drafting Suggestions	Comments
preparation of delegated acts.		
(86) In order to ensure uniform conditions for		
the implementation of this Regulation,		<u>_"</u> /
implementing powers should be conferred on		
the Commission in respect of supplementing		
this Regulation to adopt common specifications		
to ensure the interoperability of common		
European data spaces and data sharing, the		
switching between data processing services, the		
interoperability of smart contracts as well as for		
technical means, such as application		
programming interfaces, for enabling		
transmission of data between parties including		
continuous or real-time and for core		
vocabularies of semantic interoperability, and to		
adopt common specifications for smart		
contracts. Those powers should be exercised in		
accordance with Regulation (EU) No 182/2011		

Presidency compromise	Drafting Suggestions	Comments
of the European Parliament and of the		
Council ¹⁵ .		
(87) This Regulation should not affect specific		
provisions of acts of the Union adopted in the		
field of data sharing between businesses,		
between businesses and consumers and between		
businesses and public sector bodies that were		
adopted prior to the date of the adoption of this		
Regulation. To ensure consistency and the		
smooth functioning of the internal market, the		
Commission should, where relevant, evaluate		
the situation with regard to the relationship		
between this Regulation and the acts adopted		
prior to the date of adoption of this Regulation		
regulating data sharing, in order to assess the		
need for alignment of those specific provisions		
with this Regulation. This Regulation should be		
without prejudice to rules addressing needs		

Regulation (EU) No 182/2011 of the European Parliament and of the Council of 16 February 2011 laying down the rules and general principles concerning mechanisms for control by the Member States of the Commission's exercise of implementing powers (OJ L 55, 28.2.2011, p.13).

Presidency compromise	Drafting Suggestions	Comments
specific to individual sectors or areas of public		
interest. Such rules may include additional		
requirements on technical aspects of the data		
access, such as interfaces for data access, or		
how data access could be provided, for example		
directly from the product or via data		
intermediation services. Such rules may also		
include limits on the rights of data holders to		
access or use user data, or other aspects beyond		
data access and use, such as governance aspects.		
This Regulation also should be without		
prejudice to more specific rules in the context of		
the development of common European data		
spaces.		
(88) This Regulation should not affect the		
application of the rules of competition, and in		
particular Articles 101 and 102 of the Treaty.		
The measures provided for in this Regulation		
should not be used to restrict competition in a		
manner contrary to the Treaty.		

Presidency compromise	Drafting Suggestions	Comments
(89) In order to allow the economic actors to		
adapt to the new rules laid out in this		
Regulation, they should apply from a year after		<u>_ " // </u>
entry into force of the Regulation.		
(90) The European Data Protection Supervisor		
and the European Data Protection Board were		
consulted in accordance with Article 42 of		
Regulation (EU) 2018/1725 and delivered a		
joint opinion on [XX XX 2022].		
Joint opinion on [AX AX 2022].		
HAVE ADOPTED THIS REGULATION:		
CHAPTER I		
GENERAL PROVISIONS		
Article 1		
Subject matter and scope		

Presidency compromise	Drafting Suggestions	Comments
This Regulation lays down harmonised		
rules on making data generated by the use of a		
product or related service available to the user		
of that product or service, on the making data		
available by data holders to data recipients, and		
on the making data available by data holders to		
public sector bodies or Union institutions,		
agencies or bodies, where there is an		
exceptional need, for the performance of a task		
carried out in the public interest, on facilitating		
switching between data processing services,		
on introducing safeguards against unlawful		
third party access to non-personal data, and		
on providing for the development of		
interoperability standards for data to be		
transferred and used.		
1a. This Regulation covers personal and		
non-personal data, including the following		
types of data or in the following contexts:		

Presidency compromise	Drafting Suggestions	Comments
(a) Chapter II applies to data		
concerning the performance, use and		
environment of products and related services.		
		- //
(b) Chapter III applies to any private		
sector data subject to statutory data sharing		
obligations.		
(c) Chapter IV applies to any private		
sector data accessed and used on the basis of		
contractual agreements between businesses.		
(d) Chapter V applies to any private		
sector data with a focus on non-personal		
data.		
(e) Chapter VI applies to any data		
processed by data processing services.		
(f) Chapter VII applies to any non-		
personal data held in the Union by providers		

Presidency compromise	Drafting Suggestions	Comments
of data processing services.		
2. This Regulation applies to:		
		- //
(a) manufacturers of products and suppliers of	-	
related services placed on the market in the		
Union, irrespective of their place of		
establishment, and the users the use of such		
products or related services in the Union;		
(b) data holders, irrespective of their place		
of establishment, that make data available to		
data recipients in the Union;		
(c) data recipients in the Union to whom data		
are made available;		
(d) public sector bodies and Union		
institutions, agencies or bodies that request data		
holders to make data available where there is an		
exceptional need to that data for the		

Presidency compromise	Drafting Suggestions	Comments
performance of a task carried out in the public		
interest and the data holders that provide those		
data in response to such request;		
		~*//
(e) providers of data processing services,		
irrespective of their place of establishment,		
offering such services to customers in the		
Union.		
2a. Where this Regulation refers to		
products or related services, such reference		
shall also be understood to include virtual		
assistants, insofar as they are used to access		
or control a product or related service.		
3. Union law and national law on the		
protection of personal data, privacy and		
confidentiality of communications and integrity		
of terminal equipment shall apply to personal		
data processed in connection with the rights and		
obligations laid down in this Regulation. In		

Presidency compromise	Drafting Suggestions	Comments
particular, tThis Regulation shall not affect the		
applicability of Union law on the protection of		
personal data is without prejudice to, in		
particular Regulations (EU) 2016/679 and (EU)		
2018/1725 and Directives 2002/58/EC and		
(EU) 2016/680, including with regard to the		
powers and competences of supervisory		
authorities. Insofar as data subjects are		
concerned, the rights laid down in Chapter II of		
this Regulation are concerned, and where users		
are the data subjects of personal data subject to		
the rights and obligations under that Chapter,		
the provisions of this Regulation shall		
complement the right of data portability under		
Article 20 of Regulation (EU) 2016/679- and		
shall not adversely affect data protection		
rights of others.		
4. This Regulation shall not affect Union and		
national legal acts providing for the sharing,		
access and use of data for the purpose of the		

Presidency compromise	Drafting Suggestions	Comments
prevention, investigation, detection or		
prosecution of criminal offences or the		
execution of criminal penalties, including		
Regulation (EU) 2021/784 of the European		
Parliament and of the Council ¹⁶ and the [e-		
evidence proposals [COM(2018) 225 and 226]		
once adopted, and international cooperation in		
that area. This Regulation shall not affect the		
collection, sharing, access to and use of data		
under Directive (EU) 2015/849 of the European		
Parliament and of the Council on the prevention		
of the use of the financial system for the		
purposes of money laundering and terrorist		
financing and Regulation (EU) 2015/847 of the		
European Parliament and of the Council on		
information accompanying the transfer of funds.		
This Regulation shall not affect the competences		
of the Member States regarding activities		
concerning public security, defence, national		

Regulation (EU) 2021/784 of the European Parliament and of the Council of 29 April 2021 on addressing the dissemination of terrorist content online (OJ L 172, 17.5.2021, p. 79).

Presidency compromise	Drafting Suggestions	Comments
security, customs and tax administration and the		
health and safety of citizens in accordance with		
Union law-or their power to safeguard other		
essential State functions, including ensuring		C1//
the territorial integrity of the State and		
maintaining law and order.		
4a. This Regulation adds generally		
applicable obligations on cloud switching		
going beyond the self-regulatory		
approach of Regulation (EU) 2018/1807 on		
the free flow of non-personal data in the		
European Union.		
Article 2		
Definitions		
For the purposes of this Regulation, the		
following definitions apply:		
(1) 'data' means any digital representation of	'data' means any digital representation of acts,	From this definition (and Article 1, paragraph 1)

Presidency compromise	Drafting Suggestions	Comments
acts, facts or information and any compilation of	facts or information and any compilation of	it is not clear that the data refers only to data,
such acts, facts or information, including in the	such acts, facts or information, including in the	which is machine generated data. According to
form of sound, visual or audio-visual recording;	form of sound, visual or audio-visual recording;	the recital 17 it includes data recorded
		intentionally by the user. This means that e. g.
		when using a camera, audio-visual recording is
		made and such recording could be audio-visual
		work protected by copyright. Or it could mean
		non-copyrighted data protected by sui generis
		right of the maker of the database. Information
		is usually based on data.
(1a) 'personal data' means personal data as		
defined in Article 4, point (1), of Regulation		
(EU) 2016/679;		
(1ab) 'non-personal data' means data other		
than personal data;		
(1ac) 'consent' means consent as defined in		
Article 4, point (11), of Regulation (EU)		
2016/679;		

Presidency compromise	Drafting Suggestions	Comments
(1ad) 'data subject' means data subject as		
referred to in Article 4, point (1), of		
Regulation (EU) 2016/679;		<u>_ " // </u>
(2) 'product' means a tangible, movable item,		
including where incorporated in an immovable		
item, that obtains, generates or collects, data		
concerning its use or environment, and that is		
able to communicate data via a publicly		
available electronic communications service and		
whose primary function is not neither the		
storing and processing of data nor is it		
primarily designed to display or play content,		
or to record and transmit content;		
(3) 'related service' means a digital service,		
including software, which is at the time of the		
purchase, rent or lease agreement		
incorporated in or inter-connected with a		
product in such a way that its absence would		

Presidency compromise	Drafting Suggestions	Comments
prevent the product from performing one of its		
functions;		
(4) 'virtual assistants' means a software that		
can process demands, tasks or questions		
including those based on audio, written input,		
gestures or motions, and that , based on those		
demands, tasks or questions, provides access to		
other their own and third party services or		
controls connected physical their own and third		
party devices;		
(5) 'user' means a natural or legal person,	'user' means a natural or legal person that owns,	This definition could also cover consumers,
including a data subject, that owns, rents or	rents or leases a product or receives a services	even though it was explained (at the workshops)
leases a product or receives a related services;	with a legal basis;	that the consumers were excluded. In Recital 22
		it is stated that virtual assisstants play an
		increasing role in digitising consumer
		environements []. If Data Act is meant to
		cover industrial data only then consumers
		should be excluded. If it should cover
		consumers as well, there should be clear line if

Presidency compromise	Drafting Suggestions	Comments
		and/or how and to what extent Data Act affects consumer protection legislation. As the definition stands at the moment, it theoretically enables a situation, when a person lends a mobile phone to another. In this situation a question arises - who counts as a user in this situation? The legal owner still has legal basis in legal ownership while the "new user" has legal basis as a recipient of service. We think we should add to the definition that a user is the person who is
		an economic user of the product with a legal basis.
(6) 'data holder' means a legal or natural person who has the right or obligation, in accordance with this Regulation, applicable Union law or national legislation implementing Union law, or in the case of non-personal data and through control of the technical design of the product and related services, the ability, to make available certain data;	'data holder' means a legal person, including public sector bodies and international organisations, or a natural person who is not a data subject with respect to the specific data in question, which, in accordance with applicable Union or national law, has the right to grant access to or to share certain personal data or non-personal data;	We suggest additional reflection on a more clear definition of a term and all other roles related terms. Non-personal data could still be other legally protected data. We suggest to use definition from DGA.

Presidency compromise	Drafting Suggestions	Comments
(7) 'data recipient' means a legal or natural		
person, acting for purposes which are related to		
that person's trade, business, craft or profession,		<u>_ " // </u>
other than the user of a product or a related		
service, to whom the data holder makes data		
available, including a third party following a		
request by the user to the data holder or in		
accordance with a legal obligation under Union		
law or national legislation implementing Union		
law;		
(8) 'enterprise' means a natural or legal		
person which in relation to contracts and		
practices covered by this Regulation is acting		
for purposes which are related to that person's		
trade, business, craft or profession;		
(9) 'public sector body' means national,	'public sector body' means the State, regional or	We suggest t use this definition from Open Data
regional or local authorities of the Member	local authorities, bodies governed by public law	Directive. And also definition of 'bodies
States and bodies governed by public law of the	or associations formed by one or more such	governed by public law.

Presidency compromise	Drafting Suggestions	Comments
Member States, or associations formed by one	authorities or one or more such bodies governed	
or more such authorities or one or more such	by public law;	
bodies;		
		~ */
(10) 'public emergency' means an exceptional		human-induced major disasters, such as
situation such as public health emergencies,		major cybersecurity incidents.
emergencies resulting from natural disasters,		
as well as human-induced major disasters,		We don't agree with this text, because if
such as major cybersecurity incidents,		cybersecurity incident occure, there are other
negatively affecting the population of the		ways to get this data. For example via using
Union, a Member State or part of it, with a risk		law enforcement.
of serious and lasting repercussions on living		
conditions or economic stability, or the		Also
substantial degradation of economic assets in		
the Union or the relevant Member State(s) and		
which is determined according to the		
respective procedures under Union or		
national law;		
(11) 'processing' means any operation or set of		
operations which is performed on data or on sets		

Presidency compromise	Drafting Suggestions	Comments
of data in electronic format, whether or not by		
automated means, such as collection, recording,		
organisation, structuring, storage, adaptation or		
alteration, retrieval, consultation, use, disclosure		C*/
by transmission, dissemination or otherwise		
making available, alignment or combination,		
restriction, erasure or destruction;		
(12) 'data processing service' means a digital		
service other than an online content service as		
defined in Article 2(5) of Regulation (EU)		
2017/1128, provided to a customer, which		
enables on-demand administration and broad		
remote access to a scalable and elastic pool of		
shareable computing resources of a centralised,		
distributed or highly distributed nature;		
(12a) 'customer' means a natural or legal		
person that has entered into a contractual		
relationship with a provider of data		
processing services with the objective of using		

Presidency compromise	Drafting Suggestions	Comments
one or more data processing services.		
(12b) 'digital assets' mean elements in digital		
format for which the customer has the right		~ * //
of use, independently from the contractual		
relationship of the data processing service it		
intends to switch away from, including data,		
applications, virtual machines and other		
manifestations of virtualisation technologies,		
such as containers.		
(12c) 'on-premise' means a digital data		
processing infrastructure operated by the		
customer itself to serve its own needs.		
(12)		
(13) 'service type' means a set of data		
processing services that share the same primary		
objective and main functionalities basic data		
processing service model;		
(14) 'functional equivalence' means the		

Presidency compromise	Drafting Suggestions	Comments
maintenance of a minimum level of		
functionality in the environment of a new data		
processing service after the switching process,		
to such an extent that, in response to an input		C*/
action by the user on core elements of the		
service, the destination service will deliver the		
same output at the same performance and with		
the same level of security, operational resilience		
and quality of service as the originating service		
at the time of termination of the contract;		
(15) 'open interoperability specifications'		
mean ICT technical specifications, as defined in		
Regulation (EU) No 1025/2012, which are		
performance oriented towards achieving		
interoperability between data processing		
services;		
(15a) 'operators within data spaces' mean		
legal persons that facilitate or engage in data		
sharing within and across the common		

Presidency compromise	Drafting Suggestions	Comments
European data spaces;		
(16) 'smart contract' means a computer		
program stored in an electronic ledger system		C*/
wherein the outcome of the execution of the		
program is recorded on the electronic ledger;		
(17) 'electronic ledger' means a sequence of		
electronic data records which ensures their		
integrity and the accuracy of their		
chronological ordering an electronic ledger		
within the meaning of Article 3, point (53), of		
Regulation (EU) No 910/2014;		
(18) 'common specifications' means a		
document, other than a standard, containing		
technical solutions providing a means to comply		
with certain requirements and obligations		
established under this Regulation;		

Presidency compromise	Drafting Suggestions	Comments
(19) 'interoperability' means the ability of two		
or more data spaces or communication		
networks, systems, products, applications or		
components to exchange and use data in order to		C*/
perform their functions;		
(20) 'harmonised standard' means a		
harmonised standard as defined in Article 2,		
point (1)(c), of Regulation (EU) No 1025/2012.		
CHAPTER II		
RIGHT OF USERS TO USE DATA OF		
CONNECTED PRODUCTS AND RELATED		
SERVICES BUSINESS TO CONSUMER		
AND BUSINESS TO BUSINESS DATA		
SHARING		
Article 3		
Obligation to make data generated by the use of		
products or related services accessible to the		
user		

Presidency compromise	Drafting Suggestions	Comments
Products shall be designed and		
manufactured, and related services shall be		
provided, in such a manner that data generated		C*/
by their use that are accessible to the data		
holder are, by default and free of charge,		
easily, securely and, where relevant and		
appropriate, directly accessible to the user, in a		
structured, commonly used and machine-		
readable format.		
2. Before concluding a contract for the		
purchase, rent or lease of a product or a related		
service, the data holder shall at least provide		
at least the following information shall be		
provided to the user, in a clear and		
comprehensible format:		
(a) the nature type of data and the estimated		
volume of the data likely to be generated by the		
use of the product or related service;		

Presidency compromise	Drafting Suggestions	Comments
(b) whether the data is likely to be generated		
continuously and in real-time;		
(c) how the user may access those data;		
(d) whether the manufacturer supplying the		
product or the service provider providing the		
related service intends to use the data itself or		
allow a third party to use the data and, if so, in		
either case the purposes for which those data		
will be used;		
(e) whether the seller, renter or lessor is the		
data holder and, if not, the identity of the data		
holder, such as its trading name and the		
geographical address at which it is established;		
(f) the means of communication which make		
it possible enable the user to contact the data		
holder quickly and communicate with that data		

Presidency compromise	Drafting Suggestions	Comments
holder efficiently;		
(g) how the user may request that the data are		
shared with a third-party;		<u></u>
(h) the user's right to lodge a complaint		
alleging a violation of the provisions of this		
Chapter with the competent authority referred to		
in Article 31.		
Article 4		The user shall not use the obtained data
The right of users to access and use data		pursuant to a request referred to in paragraph 1
generated by the use of products or related		to develop product or obtain information that can jeopardise public or national security.
services		can jeoparaise public of material security.
1. Where data cannot be directly accessed by		
the user from the product or related service , the		
data holder shall make available to the user the		
data generated by its the use of a product or		
related service that are accessible to the data		
holder, as well as the relevant metadata,		

Presidency compromise	Drafting Suggestions	Comments
without undue delay, free of charge, easily,		
securely, in a structured, commonly used and		
machine-readable format and, where		
applicable, continuously and in real-time. This		C*/
shall be done on the basis of a simple request		
through electronic means where technically		
feasible.		
2. The data holder shall not require the user		
to provide any information beyond what is		
necessary to verify the quality as a user pursuant		
to paragraph 1. The data holder shall not keep		
any information, in particular log data, on the		
user's access to the data requested beyond what		
is necessary for the sound execution of the		
individual user's access request and for the		
security and the maintenance of the data		
infrastructure.		
2a. The data holder shall not coerce,		
deceive or manipulate in any way the user by		

Presidency compromise	Drafting Suggestions	Comments
subverting or impairing the autonomy,		
decision-making or choices of the user,		
including by means of a digital interface with		
the user, to hinder the exercise of the user's		C*//
rights under this Article.		
3. Trade secrets shall only be disclosed		
provided that all specific necessary measures are		
taken in advance to preserve the confidentiality		
of trade secrets in particular with respect to third		
parties. The data holder and the user can agree		
measures to preserve the confidentiality of the		
shared data, in particular in relation to third		
parties. The data holder shall identify the		
data which are protected as trade secrets.		
4. The user shall not use the data obtained		
pursuant to a request referred to in paragraph 1		
to develop a product that competes with the		
product from which the data originate.		

Presidency compromise	Drafting Suggestions	Comments
4a. The user shall not deploy coercive		
means or abuse evident gaps in the technical		
infrastructure of the data holder designed to		
protect the data in order to obtain access to		C*/
data.		
5. Where the user is not a the data subject		
whose personal data is requested, any		
personal data generated by the use of a product		
or related service shall only be made available		
by the data holder to the user where there is a		
valid legal basis under Article 6(1) of		
Regulation (EU) 2016/679 and, where relevant,		
the conditions of Article 9 of Regulation (EU)		
2016/679 and Article 5(3) of Regulation (EU)		
2002/58 are fulfilled.		
6. The data holder shall only use any non-		The prohibition of use of data should not cover
personal data generated by the use of a product		only prohibition to derive insights about
or related service on the basis of a contractual		economic situation, assests and production
agreement with the user. The data holder shall		methods of or use by the user (that could

Presidency compromise	Drafting Suggestions	Comments
not use such data generated by the use of the		undermine commercial position of the user), it
product or related service to derive insights		should include prohibition of use of data for the
about the economic situation, assets and		profiling of natural persons.
production methods of or the use by the user		
that could undermine the commercial position of		
the user in the markets in which the user is		
active.		
Article 5		
Right of the user to share data with third parties		
1. Upon request by a user, or by a party		
acting on behalf of a user, the data holder shall		
make available the data generated by the use of		
a product or related service that are accessible		
to the data holder to a third party, as well as		
the relevant metadata, without undue delay,		
free of charge to the user, of the same quality as		
is available to the data holder, easily, securely,		
in a structured, commonly used and		
machine-readable format and, where		

Presidency compromise	Drafting Suggestions	Comments
applicable, continuously and in real-time. This		
shall be done in accordance with Articles 8		
and 9.		
		C*//
2. Any undertaking providing core platform		
services for which one or more of such services		
have been designated as a gatekeeper, pursuant		
to Article [] of [Regulation XXX on		
contestable and fair markets in the digital sector		
(Digital Markets Act) ¹⁷], shall not be an eligible		
third party under this Article and therefore shall		
not:		
(a) solicit or commercially incentivise a user		
in any manner, including by providing monetary		
or any other compensation, to make data		
available to one of its services that the user has		
obtained pursuant to a request under Article		
4(1);		

¹⁷ OJ [...].

Presidency compromise	Drafting Suggestions	Comments
(b) solicit or commercially incentivise a user		
to request the data holder to make data available		
to one of its services pursuant to paragraph 1 of		C*/
this Article;		
(c) receive data from a user that the user has		
obtained pursuant to a request under Article		
4(1).		
3. The user or third party shall not be		
required to provide any information beyond		
what is necessary to verify the quality as user or		
as third party pursuant to paragraph 1. The data		
holder shall not keep any information on the		
third party's access to the data requested beyond		
what is necessary for the sound execution of the		
third party's access request and for the security		
and the maintenance of the data infrastructure.		
4. The third party shall not deploy coercive		

Presidency compromise	Drafting Suggestions	Comments
means or abuse evident gaps in the technical		
infrastructure of the data holder designed to		
protect the data in order to obtain access to data.		
		- //
5. The data holder shall not use any non-		
personal data generated by the use of the		
product or related service to derive insights		
about the economic situation, assets and		
production methods of or use by the third party		
that could undermine the commercial position of		
the third party on the markets in which the third		
party is active, unless the third party has		
consented to such use and has the technical		
possibility to withdraw that consent at any time.		
6. Where the user is not a the data subject		
whose personal data is requested, any		
personal data generated by the use of a product		
or related service shall only be made available		
where there is a valid legal basis under Article		
6(1) of Regulation (EU) 2016/679 and where		

Presidency compromise	Drafting Suggestions	Comments
relevant, the conditions of Article 9 of		
Regulation (EU) 2016/679 and Article 5(3) of		
Regulation (EU) 2002/58 are fulfilled.		
		- //
7. Any failure on the part of the data holder		
and the third party to agree on arrangements for		
transmitting the data shall not hinder, prevent or		
interfere with the exercise of the rights of the		
data subject under Regulation (EU) 2016/679		
and, in particular, with the right to data		
portability under Article 20 of that Regulation.		
8. Trade secrets shall only be disclosed to		
third parties to the extent that they are strictly		
necessary to fulfil the purpose agreed between		
the user and the third party and all specific		
necessary measures agreed between the data		
holder and the third party are taken by the third		
party to preserve the confidentiality of the trade		
secret. In such a case, the nature of the data as		
trade secrets and the measures for preserving the		

Presidency compromise	Drafting Suggestions	Comments
confidentiality shall be specified in the		
agreement between the data holder and the third		
party. The data holder shall identify the data		
which are protected as trade secrets.		
9. The right referred to in paragraph 1 shall		
not adversely affect data protection rights of		
others.		
Article 6		The user shall not use the obtained data
Obligations of third parties receiving data at the		pursuant to a request referred to in paragraph 1
request of the user		to develop product or obtain information that
		can jeopardise public or national security.
A third party shall process the data made		
available to it pursuant to Article 5 only for the		
purposes and under the conditions agreed with		
the user, and subject to the rights of the data		
subject insofar as personal data are concerned,		
and shall delete the data when they are no		
longer necessary for the agreed purpose.		

Presidency compromise	Drafting Suggestions	Comments
2. The third party shall not:		
(a) coerce, deceive or manipulate in any way		~ <i>//</i>
the user or the data subject where the user is		
not a data subject, in any way, by subverting		
or impairing the autonomy, decision-making or		
choices of the user or the data subject,		
including by means of a digital interface with		
the user or the data subject;		
(b) use the data it receives for the profiling of		
natural persons within the meaning of Article		
4(4) of Regulation (EU) 2016/679, unless it is		
objectively necessary to provide for a purpose		
that is integral to the delivery of the service		
requested by the user;		
(c) make the data it receives available it		
receives to another third party, in raw,		
aggregated or derived form, unless this is		

Presidency compromise	Drafting Suggestions	Comments
necessary to provide the service requested by		
the user;		
(d) make the data it receives available it		- //
receives to an undertaking providing core		
platform services for which one or more of such		
services have been designated as a gatekeeper		
pursuant to Article [] of [Regulation on		
contestable and fair markets in the digital sector		
(Digital Markets Act)];		
(e) use the data it receives to develop a		
product that competes with the product from		
which the accessed data originate or share the		
data with another third party for that purpose;		
(f) prevent the user, including through		
contractual commitments, from making the data		
it receives available to other parties.		
Article 7		

Presidency compromise	Drafting Suggestions	Comments
Scope of business to consumer and business to		
business data sharing obligations		
1. The obligations of this Chapter shall not		
apply to data generated by the use of products		
manufactured or related services provided by		
enterprises that qualify as micro or small		
enterprises, as defined in Article 2 of the Annex		
to Recommendation 2003/361/EC, provided		
those enterprises do not have partner enterprises		
or linked enterprises as defined in Article 3 of		
the Annex to Recommendation 2003/361/EC		
which do not qualify as a micro or small		
enterprise. The same shall apply to data		
generated by the use of products		
manufactured or related services provided by		
enterprises that qualify as medium-sized		
enterprises as defined in that same		
Recommendation, for either medium-sized		
enterprises that meet the threshold of that		
category for less than one year or that where		

Presidency compromise	Drafting Suggestions	Comments
it concerns products that a medium-sized		
enterprise has been placed on the market for		
less than one year.		
2. Where this Regulation Chapter refers to		
products or related services, such reference shall		
also be understood to include virtual assistants,		
insofar as they are used to access or control a		
product or related service.		
CHAPTER III		
HORIZONTAL OBLIGATIONS FOR DATA		
HOLDERS LEGALLY OBLIGED TO MAKE		
DATA AVAILABLE IN BUSINESS-TO-		
BUSINESS RELATIONS		
Article 8		
Conditions under which data holders make data		
available to data recipients		
1. Where, in business-to-business relations,		

Presidency compromise	Drafting Suggestions	Comments
a data holder is obliged to make data available		
to a data recipient under Article 5 or under other		
Union law or national legislation implementing		
adopted in accordance with Union law, it shall		C*/
do so under fair, reasonable and non-		
discriminatory terms and in a transparent		
manner in accordance with the provisions of this		
Chapter and Chapter IV.		
2. A data holder shall agree with a data		
recipient the terms for making the data		
available. A contractual term concerning the		
access to and use of the data or the liability and		
remedies for the breach or the termination of		
data related obligations shall not be binding if it		
fulfils the conditions of Article 13 or if it		
excludes the application of, derogates from or		
varies the effect of the user's rights under		
Chapter II.		
3. A data holder shall not discriminate		

Presidency compromise	Drafting Suggestions	Comments
between comparable categories of data		
recipients, including partner enterprises or		
linked enterprises, as defined in Article 3 of the		
Annex to Recommendation 2003/361/EC, of the		C*//
data holder, when making data available. Where		
a data recipient considers the conditions under		
which data has been made available to it to be		
discriminatory, it shall be for the data holder		
shall without undue delay provide the data		
recipient, upon its request, with information		
showing the data holder to demonstrate that		
there has been no discrimination.		
4. A data holder shall not make data		
available to a data recipient on an exclusive		
basis unless requested by the user under Chapter		
II.		
5. Data holders and data recipients shall not		
be required to provide any information beyond		
what is necessary to verify compliance with the		

Presidency compromise	Drafting Suggestions	Comments
contractual terms agreed for making data		
available or their obligations under this		
Regulation or other applicable Union law or		
national legislation implementing adopted in		<u>_ ' // </u>
accordance with Union law.		
6. Unless otherwise provided by Union law,		
including Articles 4(3), 5(8) and 6 of this		
Regulation, or by national legislation		
implementing adopted in accordance with		
Union law, an obligation to make data available		
to a data recipient shall not oblige the disclosure		
of trade secrets within the meaning of Directive		
(EU) 2016/943.		
Article 9		
Compensation for making data available		
1. Any compensation agreed between a data		
holder and a data recipient for making data		
available in business-to-business relations		

Presidency compromise	Drafting Suggestions	Comments
shall be reasonable.		
2. Where the data recipient is a micro, small		
or medium enterprise, as defined in Article 2 of		C'/
the Annex to Recommendation 2003/361/EC,		
provided those enterprises do not have		
partner enterprises or linked enterprises as		
defined in Article 3 of the Annex to		
Recommendation 2003/361/EC which do not		
qualify as a micro, small or medium		
enterprise, any compensation agreed shall not		
exceed the costs directly related to making the		
data available to the data recipient and which		
are attributable to the request. These costs		
include the costs necessary for data		
reproduction, dissemination via electronic		
means and storage, but not of data collection		
or production. Article 8(3) shall apply		
accordingly.		
3. This Article shall not preclude other		

Presidency compromise	Drafting Suggestions	Comments
Union law or national legislation implementing		
adopted in accordance with Union law from		
excluding compensation for making data		
available or providing for lower compensation.		C*/
4. The data holder shall provide the data		
recipient with information setting out the basis		
for the calculation of the compensation in		
sufficient detail so that the data recipient can		
verify that assess whether the requirements of		
paragraph 1 and, where applicable, paragraph 2		
are met.		
Article 10		
Dispute settlement		
1. Data holders and data recipients shall have		
access to dispute settlement bodies, certified in		
accordance with paragraph 2 of this Article, to		
settle disputes in relation to the determination of		
fair, reasonable and non-discriminatory terms		

Presidency compromise	Drafting Suggestions	Comments
for and the transparent manner of making data		
available in accordance with Articles 8 and 9.		
2. The Member State where the dispute		C.//
settlement body is established shall, at the		
request of that body, certify the body, where the		
body has demonstrated that it meets all of the		
following conditions:		
(a) it is impartial and independent, and it will		
issue its decisions in accordance with clear and		
fair rules of procedure;		
(b) it has the necessary expertise in relation to		
the determination of fair, reasonable and non-		
discriminatory terms for and the transparent		
manner of making data available, allowing the		
body to effectively determine those terms;		

Presidency compromise	Drafting Suggestions	Comments
(c) it is easily accessible through electronic		
communication technology;		
(d) it is capable of issuing its decisions in a		C *//
swift, efficient and cost-effective manner and in		
at least one official language of the Union.		
If no dispute settlement body is certified in a		
Member State by [date of application of the		
Regulation], that Member State shall establish		
and certify a dispute settlement body that fulfils		
the conditions set out in points (a) to (d) of this		
paragraph.		
3. Member States shall notify to the		
Commission the dispute settlement bodies		
certified in accordance with paragraph 2. The		
Commission shall publish a list of those bodies		
on a dedicated website and keep it updated.		
4. Dispute settlement bodies shall make the		

Presidency compromise	Drafting Suggestions	Comments
fees, or the mechanisms used to determine the		
fees, known to the parties concerned before		
those parties request a decision.		
5. Dispute settlement bodies shall refuse to		This provision covers also the cross-border
deal with a request to resolve a dispute that has		aspect (if dispute has been brought before
already been brought before another dispute		dispute settlement body in another Member
settlement body or before a court or a tribunal of		State)? What if there are several disputes in
a Member State.		different Member States with data holders and
		data recipients from different Member States)?
		Can users also use this dispute settlement body?
6. Dispute settlement bodies shall grant the		
parties the possibility, within a reasonable		
period of time, to express their point of view on		
matters those parties have brought before those		
bodies. In that context, dispute settlement bodies		
shall provide those parties with the submissions		
of the other party and any statements made by		
experts. Those bodies shall grant the parties the		
possibility to comment on those submissions		

Presidency compromise	Drafting Suggestions	Comments
and statements.		
7. Dispute settlement bodies shall issue their		
decision on matters referred to them no later		
than 90 days after the request for a decision has		
been made. Those decisions shall be in writing		
or on a durable medium and shall be supported		
by a statement of reasons supporting the		
decision.		
7a. Dispute settlement bodies shall make		
publicly available annual activity reports.		
The annual report shall include in particular		
the following information:		
(a) the number of disputes received;		
(b) the outcomes of those disputes;		
(c) the average time taken to resolve the		
disputes;		

Presidency compromise	Drafting Suggestions	Comments
(d) common problems that occur		
frequently and lead to disputes between the		
parties; such information may be		C*//
accompanied by recommendations as to how		
such problems can be avoided or resolved, in		
order to facilitate the exchange of		
information and best practices.		
8. The decision of the dispute settlement		
body shall only be binding on the parties if the		
parties have explicitly consented to its binding		
nature prior to the start of the dispute settlement		
proceedings.		
9. This Article does not affect the right of the		
parties to seek an effective remedy before a		
court or tribunal of a Member State.		
Article 11		
Technical protection measures and provisions		

Presidency compromise	Drafting Suggestions	Comments
on unauthorised use or disclosure of data		
1. The data holder may apply appropriate		
technical protection measures, including smart		<u>-"//</u>
contracts, to prevent unauthorised access to the		
data and to ensure compliance with Articles 5,		
6, 9 and 10, as well as with the agreed		
contractual terms for making data available.		
Such technical protection measures shall not be		
used as a means to discriminate between data		
recipients or to hinder the user's right to		
effectively provide data to third parties pursuant		
to Article 5 or any right of a third party under		
Union law or national legislation implementing		
Union law as referred to in Article 8(1).		
2. Where aA data recipient that has, for the		
purposes of obtaining data,		
- provided inaccurate or incomplete or		
false information to the data holder, deployed		

Presidency compromise	Drafting Suggestions	Comments
deceptive or coercive means or abused evident		
gaps in the technical infrastructure of the data		
holder designed to protect the data,		
		<u></u>
- has used the data made available for		
unauthorised purposes, including the		
development of a competing product in the		
sense of Article 6(2)(e), or		
- has disclosed those data to another party		
without the data holder's authorisation,		
the data holder may request the data		
recipient to, without undue delay: shall		
without undue delay, unless the data holder or		
the user instruct otherwise:		
(a) destroy erase the data made available by		
the data holder and any copies thereof;		
(b) end the production, offering, placing on		

Presidency compromise	Drafting Suggestions	Comments
the market or use of goods, derivative data or		
services produced on the basis of knowledge		
obtained through such data, or the importation,		
export or storage of infringing goods for those		C*/
purposes, and destroy any infringing goods.		
2a Where the data recipient has acted in		
violation of Article 6(2)(a) and 6(2)(b), users		
shall have the same rights as data holders		
under paragraph 2.		
3. Paragraph 2, point (b), shall not apply in		
either of the following cases:		
(a) use of the data has not caused significant		
harm to the data holder; or ;		
(b) it would be disproportionate in light of the		
interests of the data holder.		
Article 12		

Presidency compromise	Drafting Suggestions	Comments
Scope of obligations for data holders legally		
obliged to make data available		
1. This Chapter shall apply where, in		- //
business-to-business relations, a data holder is		
obliged under Article 5, or under Union law or		
national legislation implementing adopted in		
accordance with Union law, to make data		
available to a data recipient.		
2. Any contractual term in a data sharing		
agreement which, to the detriment of one party,		
or, where applicable, to the detriment of the		
user, excludes the application of this Chapter,		
derogates from it, or varies its effect, shall not		
be binding on that party.		
3. This Chapter shall only apply in relation		
to obligations to make data available under		
Union law or national legislation implementing		
Union law, which enter into force after [date of		

Presidency compromise	Drafting Suggestions	Comments
application of the Regulation].		
CHAPTER IV		
UNFAIR CONTRACTUAL TERMS		<u>-"//</u>
RELATED TO DATA ACCESS AND USE		
BETWEEN ENTERPRISES		
Article 13		There should be also a similar provision
Unfair contractual terms unilaterally imposed on		regarding unfair contracutal terms unilaterally
a micro, small or medium-sized enterprise		imposed on users.
1. A contractual term, concerning the access		
to and use of data or the liability and remedies		
for the breach or the termination of data related		
obligations which has been unilaterally imposed		
by an enterprise on a micro, small or medium-		
sized enterprise as defined in Article 2 of the		
Annex to Recommendation 2003/361/EC,		
provided those enterprises do not have		
partner enterprises or linked enterprises as		
defined in Article 3 of the Annex to		

Presidency compromise	Drafting Suggestions	Comments
Recommendation 2003/361/EC which do not		
qualify as a micro, small or medium		
enterprise, shall not be binding on the latter		
enterprise if it is unfair.		
2. A contractual term is unfair if it is of such		
a nature that its use grossly deviates from good		
commercial practice in data access and use,		
contrary to good faith and fair dealing.		
3. A contractual term is unfair for the		
purposes of this Article paragraph 2 if its		
object or effect is to:		
(a) exclude or limit the liability of the party		
that unilaterally imposed the term for intentional		
acts or gross negligence;		
(b) exclude the remedies available to the party		
upon whom the term has been unilaterally		
imposed in case of non-performance of		

Presidency compromise	Drafting Suggestions	Comments
contractual obligations or the liability of the		
party that unilaterally imposed the term in case		
of breach of those obligations;		
		- "//
(c) give the party that unilaterally imposed		
the term the exclusive right to determine		
whether the data supplied are in conformity with		
the contract or to interpret any term of the		
contract.		
4. A contractual term is presumed unfair for		
the purposes of this Article paragraph 2 if its		
object or effect is to:		
(a) inappropriately limit the remedies in case		
of non-performance of contractual obligations		
or the liability in case of breach of those		
obligations;		
(b) allow the party that unilaterally imposed		
the term to access and use data of the other		

Presidency compromise	Drafting Suggestions	Comments
contracting party in a manner that is		
significantly detrimental to the legitimate		
interests of the other contracting party;		
		C'//
(c) prevent the party upon whom the term has		
been unilaterally imposed from using the data		
contributed or generated by that party during the		
period of the contract, or to limit the use of such		
data to the extent that that party is not entitled to		
use, capture, access or control such data or		
exploit the value of such data in a proportionate		
manner;		
(d) prevent the party upon whom the term has		
been unilaterally imposed from obtaining a copy		
of the data contributed or generated by that		
party during the period of the contract or within		
a reasonable period after the termination		
thereof;		
(e) enable the party that unilaterally imposed		

Presidency compromise	Drafting Suggestions	Comments
the term to terminate the contract with an		
unreasonably short notice, taking into		
consideration the reasonable possibilities of the		
other contracting party to switch to an		C*/
alternative and comparable service and the		
financial detriment caused by such termination,		
except where there are serious grounds for		
doing so.		
5. A contractual term shall be considered to		
be unilaterally imposed within the meaning of		
this Article if it has been supplied drafted in		
advance by one contracting party and the other		
contracting party has not been able to influence		
its content despite an attempt to negotiate it. The		
contracting party that supplied drafted in		
advance a contractual term bears the burden of		
proving that that term has not been unilaterally		
imposed.		
6. Where the unfair contractual term is		

Presidency compromise	Drafting Suggestions	Comments
severable from the remaining terms of the		
contract, those remaining terms shall remain		
binding.		
		<u></u>
7. This Article does not apply to contractual		
terms defining the main subject matter of the		
contract or to contractual terms determining the		
price to be paid.		
8. The parties to a contract covered by		
paragraph 1 may not exclude the application of		
this Article, derogate from it, or vary its effects.		
CHAPTER V		Since Article 35 and also Chapter V of the proposal
[MAKING DATA AVAILABLE		of the regulation restrict the legal protection of the
TO PUBLIC SECTOR BODIES		holders of related rights (sui generis) of the
TO PUBLIC SECTOR BODIES		database creator, it is actually an amendment to
AND UNION INSTITUTIONS,		Article 9 of Directive 96/9/EC on the legal
AGENCIES THE COMMISSION		protection of databases. Therefore, we would like
OR UNION BODIES BASED ON		an explanation of the relationship between Article
OR UNION DODIES DASED ON		35 and Chapter V of the Draft Regulation in relation

Presidency compromise	Drafting Suggestions	Comments
EXCEPTIONAL NEED		to Article 9 of Directive 96/9/EC on the legal
		protection of databases.
		Exceptional need is never defined. It just seems
		to exist? We propose it should be defined more
		narrowly.
		narrowry.
Article 14		
Obligation to make data available based on		
exceptional need		
1. Upon request, a data holder shall make		
data, including relevant metadata, available to		
a public sector body or to a Union institution,		
agency or body demonstrating an exceptional		
need to use the data requested in order to carry		
out their legal competencies in the public		
interest.		
2. This Chapter shall not apply to small and		

Presidency compromise	Drafting Suggestions	Comments
micro enterprises as defined in Article 2 of the		
Annex to Recommendation 2003/361/EC.		
Article 15		~ · //
Exceptional need to use data		
An exceptional need to use data within the		Exeptional needs should be defined narrowly.
meaning of this Chapter shall be limited in time		These conditions are set as very wide and
and scope and deemed to exist only in any of		undetermined alternatives (especially point (c)).
the following circumstances:		
(a) where the data requested is necessary to		Who determines what is public emergency?
respond to a public emergency;		How does this provision apply if public
		emergency is declared in one Member State but
		not in other Member State(s)?
		The term must be defined very conservatively and restrictive with very clear procedure established by law. In existing state the chapter is huge erosion of the rule of law.

Presidency compromise	Drafting Suggestions	Comments
(b) where the data request is limited in time and scope and necessary to prevent a public emergency or to assist the recovery from a public emergency; or		
(c) where the lack of available data prevents the public sector body or Union institution, agency or body from fulfilling a specific task in the public interest, such as official statistics, that has been explicitly provided by law; and		Who defines when "lack of available data" occurs? Which "specific tasks in the public interest" are covered and who decides which specific task in the public interest is covered by this provision? Any and all specific tasks in public interest should not be considered as exceptional need. If a special task in the public interest is explicitly provided by law, then also the obligation to provide available data should be determined in that same law. Exceptional need is not defined or at least somehow framed. We jump from public

Presidency compromise	Drafting Suggestions	Comments
		which are two totally different things and
		aspects. Recital 58 gives us a glimpse in very
		non urgent situations for such a harsh possible
		action.
(1) the public sector body or Union		Who determines that "existing obligation to
institution, agency or body has been unable to		make data available" is not enough and that this
obtain such data by alternative means, including		provision could override the existing
by purchasing the data on the market at market		legislation?
rates or by relying on existing obligations to		
make data available, and the adoption of new		
legislative measures cannot ensure the timely		
availability of the data; or		
(2) obtaining the data in line with the		This could mean overriding the existing
procedure laid down in this Chapter would		legislation (administrative burden should be
substantively reduce the administrative burden		determined in existing legislation). Who would
for data holders or other enterprises.		decide on this?
Article 16		
Relationship with other obligations to make		

Presidency compromise	Drafting Suggestions	Comments
data available to public sector bodies and		
Union institutions, agencies and bodies		
1. This Chapter shall not affect obligations		Could "fulfilling a specific task in the public
laid down in Union or national law for the		interest" (from Article 15, point (c)) also be one
purposes of reporting, complying with		of the obligations determined in Article 16(1)?
information requests or demonstrating or		
verifying compliance with legal obligations,		
including in relation to official statistics.		
2. The rights from this Chapter shall not be		
exercised by public sector bodies and Union		
institutions, agencies and bodies in order to		
carry out activities for the prevention,		
investigation, detection or prosecution of		
criminal or administrative offences or the		
execution of criminal penalties, or for customs		
or taxation administration. This Chapter shall		
does not affect the applicable Union and		
national law on the prevention, investigation,		
detection or prosecution of criminal or		

Presidency compromise	Drafting Suggestions	Comments
administrative offences or the execution of		
criminal or administrative penalties, or for		
customs or taxation administration.		
		<u>- '//</u>
Article 17		
Requests for data to be made available		
1 XXII 1 A 1		
1. Where requesting data pursuant to Article		
14(1), a public sector body or a Union		
institution, agency or body shall:		
(a) specify what data are required, including		
relevant metadata;		
(b) demonstrate the exceptional need for		Broad definition of a term gives way for
which the data are requested;		arbitrary and nondemocratic decisions.
		Economic stability and substantial degradation
		of economic assets can be many things (not to
		get to climate conditions, where we obviously
		failed). According to our way of life it is very
		possible they will become ordinary parts of our

Presidency compromise	Drafting Suggestions	Comments
		lives.
(c) explain the purpose of the request, the		We suggest to use similar mechanism as GDPR
intended use of the data requested, including		Data protection impact assessment.
when applicable by a third party in		
accordance with paragraph 4, and the		
duration of that use;		
(d) state the legal basis provision allocating		Does this mean, a special law should be enacted
to the requesting public sector body or to		which would define the conditions, procedures
Union institutions, agencies or bodies the		and accountability of declaring public
specific public interest task relevant for		emergency and exceptional need?
requesting the data;		
(e) specify the deadline by which the data are		
to be made available or within which the data		
holder may request the public sector body,		
Union institution, agency or body to modify or		
withdraw the request.		
2. A request for data made pursuant to		

Presidency compromise	Drafting Suggestions	Comments
paragraph 1 of this Article shall:		
(a) be expressed in clear, concise and plain		
language understandable to the data holder;		L*//
	,	
(b) be proportionate to the exceptional need,		
in terms of the granularity and volume of the		
data requested and frequency of access of the		
data requested;		
(c) respect the legitimate aims of the data		We would kindly ask for clarification, in which
holder, taking into account the protection of		actual case scenarios would the data holder be
trade secrets and the cost and effort required to		entitled to a payment for the transmission of
make the data available;		data (especially under Chapter V)?
		In case a public sector body would be aware that
		the mere publication of its request for data to be
		available would lead to the breach of intellectual
		property rights or disclosure of trade secrets,
		would it then in such situation still have to
		publish such request for data to be available?

Presidency compromise	Drafting Suggestions	Comments
(d) concern, insofar as possible, non-personal		
data; in case personal data are requested, the		
request should justify the need for including		
personal data and set out the technical and		C*/
organisational measures that will be taken to		
protect the data;		
(e) inform the data holder of the penalties that		
shall be imposed pursuant to Article 33 by a		
competent authority referred to in Article 31 in		
the event of non-compliance with the request;		
(f) be made publicly available online without		
undue delay, unless this would create a risk		
for public security, and inform the competent		
authority referred to in Article 31.		
3. A public sector body or a Union		
institution, agency or body shall not make data		
obtained pursuant to this Chapter available for		
reuse within the meaning of Directive (EU)		

Presidency compromise	Drafting Suggestions	Comments
2019/1024 or Regulation (EU) 2022/868.		
Directive (EU) 2019/1024 and Regulation		
(EU) 2022/868 shall not apply to the data held		
by public sector bodies obtained pursuant to this		C*/
Chapter.		
4. Paragraph 3 does not preclude a public		In what relationship is this provision regarding
sector body or a Union institution, agency or		the wording "to make the data available to a
body to exchange data obtained pursuant to this		third party in cases where it has outsourced, by
Chapter with another public sector body, Union		means of a publicly available agreement,
institution, agency or body, in view of		technical inspections or other functions to this
completing the tasks in Article 15 or to make		third party" in relations to the provisions of
the data available to a third party in cases where		Article 16 (e.g. verifying compliance with legal
it has outsourced, by means of a publicly		obligations or prevention, investigation,
available agreement, technical inspections or		detection and prosecution of administrative
other functions to this third party. The		offences, etc.)?
obligations on public sector bodies, Union		
institutions, agencies or bodies pursuant to		
Article 19 apply also to such third parties.		
Where a public sector body or a Union		

Presidency compromise	Drafting Suggestions	Comments
institution, agency or body transmits or makes		
data available under this paragraph, it shall		
notify without undue delay the data holder		
from whom the data was received.		
Article 18		
Compliance with requests for data		
A data holder receiving a request for		
access to data under this Chapter shall make the		
data available to the requesting public sector		
body or a Union institution, agency or body		
without undue delay.		
2. Without prejudice to specific needs		
regarding the availability of data defined in		
sectoral legislation, the data holder may decline		
or seek the modification of the request within 5		
working days following the receipt of a request		
for the data necessary to respond to a public		
emergency and within 15 working days in other		

Presidency compromise	Drafting Suggestions	Comments
cases of exceptional need, on either of the		
following grounds:		
(a) the data is unavailable the data holder		C.//
does not have control over the data		
requested;		
(b) the request does not meet the conditions		
laid down in Article 17(1) and (2).		
3. In case of a request for data necessary to		
respond to a public emergency, the data holder		
may also decline or seek modification of the		
request if the data holder already provided the		
requested data in response to previously		
submitted request for the same purpose by		
another public sector body or Union institution		
agency or body and the data holder has not been		
notified of the destruction erasure of the data		
pursuant to Article 19(1), point (c).		

Drafting Suggestions	Comments
	Drafting Suggestions

Presidency compromise	Drafting Suggestions	Comments
requested, or to seek modification of the		
request, or where the data holder wishes to		
challenge the request, and the matter cannot		
be solved by an appropriate modification of		
the request, the matter shall be brought to the		
competent authority referred to in Article 31 of		
the Member State where the data holder is		
established.		
Article 19		
Obligations of public sector bodies and Union		
institutions, agencies and bodies		
1. A public sector body or a Union		
institution, agency or body having received data		
pursuant to a request made under Article 14		
shall:		
(a) not use the data in a manner incompatible		
with the purpose for which they were requested;		

Presidency compromise	Drafting Suggestions	Comments
(b) have implemented, insofar as the		
processing of personal data is necessary,		
technical and organisational measures that		
preserve the confidentiality and integrity of		C*/
the requested data, including personal data,		
as well as safeguard the rights and freedoms of		
data subjects;		
(c) erase destroy the data as soon as they are		
no longer necessary for the stated purpose and		
inform the data holder without undue delay		
that the data have been erased destroyed.		
2. Disclosure of trade secrets or alleged trade		
secrets to a public sector body or to a Union		
institution, agency or body shall only be		
required to the extent that it is strictly necessary		
to achieve the purpose of the request. In such a		
case, the public sector body or the Union		
institution, agency or body shall take		
appropriate technical and organisational		

Presidency compromise	Drafting Suggestions	Comments
measures to preserve the confidentiality of those		
trade secrets.		
Article 20		- //
Compensation in cases of exceptional need		
1. Data made available to respond to a public		
emergency pursuant to Article 15, point (a),		
shall be provided free of charge.		
2. Where the data holder claims		
compensation for making data available in		
compliance with a request made pursuant to		
Article 15, points (b) or (c), such compensation		
shall not exceed the technical and organisational		
costs incurred to comply with the request		
including, where necessary, the costs of		
anonymisation, pseudonymisation and of		
technical adaptation, plus a reasonable margin.		
Upon request of the public sector body or the		
Union institution, agency or body requesting the		

Presidency compromise	Drafting Suggestions	Comments
data, the data holder shall provide information		
on the basis for the calculation of the costs and		
the reasonable margin.		
		<u></u>
3. Where the public sector body or the		
Union institution, agency or body wishes to		
challenge the level of compensation requested		
by the data holder, the matter shall be		
brought to the competent authority referred		
to in Article 31 of the Member State where		
the data holder is established.		
Article 21		
Further sharing of data obtained in the context		
of exceptional needs with Contribution of		
research organisations or statistical bodies in		
the context of exceptional needs		
1. A public sector body or a Union		
institution, agency or body shall be entitled to		
share data received under this Chapter		

Presidency compromise	Drafting Suggestions	Comments
(a) with individuals or		
organisations in view of carrying out scientific		
research or analytics compatible with the		<u>_"</u> //
purpose for which the data was requested, or		
(b) to with national statistical institutes		
and Eurostat for the compilation of		
official statistics.		
2. Individuals or organisations receiving the		
data pursuant to paragraph 1 shall use the data		
exclusively act-on a not-for-profit basis or in the		
context of a public-interest mission recognised		
in Union or Member State law. They shall not		
include organisations upon which commercial		
undertakings have a decisive influence or which		
could result in preferential access to the results		
of the research.		
3. Individuals or organisations receiving the		

Presidency compromise	Drafting Suggestions	Comments
data pursuant to paragraph 1 shall comply with		
the provisions of Article 17(3) and Article 19.		
4. Where a public sector body or a Union		- 1/
institution, agency or body transmits or makes		
data available under paragraph 1, it shall notify		
without undue delay the data holder from		
whom the data was received, stating the		
identity of the organisation or the individual		
receiving the data and the technical and		
organisational protection measures taken,		
including where personal data or trade		
secrets are involved.		
Article 22		
Mutual assistance and cross-border cooperation		
Public sector bodies and Union		
institutions, agencies and bodies shall cooperate		
and assist one another, to implement this		
Chapter in a consistent manner.		

Presidency compromise	Drafting Suggestions	Comments
2. Any data exchanged in the context of		
assistance requested and provided pursuant to		
paragraph 1 shall not be used in a manner		C*//
incompatible with the purpose for which they		
were requested.		
3. Where a public sector body intends to		
request data from a data holder established in		
another Member State, it shall first notify the		
competent authority of that Member State as		
referred to in Article 31, of that intention. This		
requirement shall also apply to requests by		
Union institutions, agencies and bodies.		
4. After having been notified in accordance		
with paragraph 3, the relevant competent		
authority shall may without undue delay		
advise the requesting public sector body of the		
need, if any, to cooperate with public sector		
bodies of the Member State in which the data		

Presidency compromise	Drafting Suggestions	Comments
holder is established, with the aim of reducing		
the administrative burden on the data holder in		
complying with the request. The requesting		
public sector body shall take the advice of the		C*/
relevant competent authority into account.		
CHAPTER VI		
SWITCHING BETWEEN DATA		
PROCESSING SERVICES		
Article 23		
Removing obstacles to effective switching		
between providers of data processing services		
1. Providers of a data processing service		
shall take the measures provided for in Articles		
24, 25 and 26 to ensure that customers of their		
service can switch to another data processing		

Presidency compromise	Drafting Suggestions	Comments
service, covering the same service type, which		
is provided by a different service provider. In		
particular, providers of data processing services		
shall remove commercial, technical, contractual		C*//
and organisational obstacles, which inhibit		
customers from:		
(a) terminating, after a maximum notice		
period of 30 calendar days, the contractual		
agreement of the service;		
(b) concluding new contractual agreements		
with a different provider of data processing		
services covering the same service type;		
(c) porting its data and metadata created by		
the customer and by the use of the originaing		
service, and/or the customer's applications		
and/or other digital assets to another provider of		
data processing services or to an on-premise		
system;		

Presidency compromise	Drafting Suggestions	Comments
(d) in accordance with paragraph 2,		
maintaining functional equivalence of the		
service in the IT-environment of the different		<u></u>
provider or providers of data processing services		
covering the same service type, in accordance		
with Article 26.		
2. Paragraph 1 shall only apply to obstacles		
that are related to the services, contractual		
agreements or commercial practices provided by		
the original provider.		
Article 24		
Contractual terms concerning switching		
between providers of data processing services		
1. The rights of the customer and the		
obligations of the provider of a data processing		
service in relation to switching between		
providers of such services or to an on-premise		

Presidency compromise	Drafting Suggestions	Comments
system shall be clearly set out in a written		
contract. Without prejudice to Directive (EU)		
2019/770, that contract shall include at least the		
following:		
(a) clauses allowing the customer, upon		
request, to switch to a data processing service		
offered by another provider of data processing		
service or to port all data, applications and		
other digital assets generated directly or		
indirectly by the customer to an on-premise		
system, in particular the establishment of a		
mandatory maximum transition period of 30		
calendar days, to be initiated after the		
maximum notice period referred to in Article		
23, during which the data processing service		
provider shall:		
(1) assist and, where technically feasible,		
complete the switching porting process;		

Presidency compromise	Drafting Suggestions	Comments
(2) ensure full continuity in the provision of		
the respective functions or services;-		
(3) ensure that a high level of security is		
maintained throughout the porting process,		
notably the security of the data during their		
transfer and the continued security of the		
data during the retention period specified in		
paragraph 1(c) of this article.		
(b) an exhaustive specification of all data and		
application categories exportable during the		
switching process, including, at minimum, all		
data imported by the customer at the inception		
of the service agreement and all data and		
metadata created by the customer and by the use		
of the service during the period the service was		
provided, including, but not limited to,		
configuration parameters, security settings,		
access rights and access logs to the service;		

Presidency compromise	Drafting Suggestions	Comments
(c) a minimum period for data retrieval of at		
least 30 calendar days, starting after the		
termination of the transition period that was		
agreed between the customer and the service		
provider, in accordance with paragraph 1, point		
(a) and paragraph 2-;		
(d) a clause guaranteeing full deletion of all		
customer data directly after the expiration of		
the period set out in paragraph 1(c) of this		
Article or after the expiration of an		
alternative agreed period later than the		
expiration of the period set out in paragraph		
1(c).		
(e) details of all the standards and open		
interoperability specifications, data		
structures and data formats in which the		
exportable data described according to		
paragraph (1) b) will be available.		

Presidency compromise	Drafting Suggestions	Comments
2. The contract as defined in paragraph 1		
shall include provisions providing that		
wWhere the mandatory transition period as		
defined in paragraph 1, points (a) and (c) of this		C*/
Article is technically unfeasible, the provider of		
data processing services shall notify the		
customer within 7 working days after the		
switching request has been made, duly		
motivating the technical unfeasibility with a		
detailed report and indicating an alternative		
transition period, which may not exceed 6		
months. In accordance with paragraph 1 of this		
Article, full service continuity shall be ensured		
throughout the alternative transition period		
against reduced charges referred to in Article		
25(2).		
Article 25		
Gradual withdrawal of switching charges		
1. From [date X+3yrs] onwards, providers of		

Presidency compromise	Drafting Suggestions	Comments
data processing services shall not impose any		
charges on the customer for the switching		
process.		
2. From [date X, the date of entry into force		
of the Data Act] until [date X+3yrs], providers		
of data processing services may impose reduced		
charges on the customer for the switching		
process.		
3. The charges referred to in paragraph 2		
shall not exceed the costs incurred by the		
provider of data processing services that are		
directly linked to the switching process		
concerned.		
4. The Commission is empowered to adopt		
delegated acts in accordance with Article 38 to		
supplement this Regulation in order to introduce		
a monitoring mechanism for the Commission to		
monitor switching charges imposed by data		

Presidency compromise	Drafting Suggestions	Comments
processing service providers on the market to		
ensure that the withdrawal of switching charges		
as described in paragraph 1 of this Article will		
be attained in accordance with the deadline		C*/
provided in the same paragraph.		
Article 26		
Technical aspects of switching		
1. Providers of data processing services that		
concern scalable and elastic computing		
resources limited to infrastructural elements		
such as servers, networks and the virtual		
resources necessary for operating the		
infrastructure, but that do not provide access to		
the operating services, software and applications		
that are stored, otherwise processed, or deployed		
on those infrastructural elements, shall ensure		
take all measures in their power, including in		
cooperation with the data processing service		
provider of the destination service, to		

Presidency compromise	Drafting Suggestions	Comments
facilitate that the customer, after switching to a		
service covering the same service type offered		
by a different provider of data processing		
services, enjoys functional equivalence in the		C*/
use of the new destination service.		
2. For data processing services other than		
those covered by paragraph 1, providers of data		
processing services shall make open interfaces		
publicly available to an equal extent to all		
their customers and the concerned		
destination service providers and free of		
charge, including sufficient information about		
the concerned service to enable the		
development of software to communicate		
with the service.		
3. For data processing services other than		
those covered by paragraph 1, providers of data		
processing services shall ensure compatibility		
with open interoperability specifications and/or		

Presidency compromise	Drafting Suggestions	Comments
European standards for interoperability that are		
identified in the central Union data processing		
service standards repository in accordance		
with Article 29(5) of this Regulation, starting		C*//
one year after the publication of the relevant		
open interoperability specifications and/or		
European standards in the repository.		
4. Where the open interoperability		
specifications or European standards referred to		
in paragraph 3 do not exist for the service type		
concerned, the provider of data processing		
services shall, at the request of the customer,		
export all data generated or co-generated,		
including the relevant data formats and data		
structures, in a structured, commonly used and		
machine-readable format.		
CHAPTER VII		
UNLAWFUL		

Presidency compromise	Drafting Suggestions	Comments
INTERNATIONAL		
GOVERNMENTAL ACCESS		
AND TRANSFER OF		
CONTEXTS NON-PERSONAL		
DATA SAFEGUARDS		
Article 27		
International access and transfer		
1. Providers of data processing services shall		
take all reasonable technical, legal and		
organisational measures, including contractual		
arrangements, in order to prevent international		
transfer or governmental access to non-personal		
data held in the Union where such transfer or		
access would create a conflict with Union law or		
the national law of the relevant Member State,		
without prejudice to paragraph 2 or 3.		

Presidency compromise	Drafting Suggestions	Comments
2. Any decision or judgment of a court or		
tribunal and any decision of an administrative		
authority of a third country requiring a provider		
of data processing services to transfer from or		
give access to non-personal data within the		
scope of this Regulation held in the Union may		
only be recognised or enforceable in any		
manner if based on an international agreement,		
such as a mutual legal assistance treaty, in force		
between the requesting third country and the		
Union or any such agreement between the		
requesting third country and a Member State.		
3. In the absence of such an international		
agreement, where a provider of data processing		
services is the addressee of a decision of a court		
or a tribunal or a decision of an administrative		
authority of a third country to transfer from or		
give access to non-personal data within the		
scope of this Regulation held in the Union and		
compliance with such a decision would risk		

Presidency compromise	Drafting Suggestions	Comments
putting the addressee in conflict with Union law		
or with the national law of the relevant Member		
State, transfer to or access to such data by that		
third-country authority shall take place only:		
(a) where the third-country system requires		
the reasons and proportionality of the decision		
or judgement to be set out, and it requires such		
decision or judgement, as the case may be, to be		
specific in character, for instance by		
establishing a sufficient link to certain suspected		
persons, or infringements;		
(b) the reasoned objection of the addressee is		
subject to a review by a competent court or		
tribunal in the third-country; and		
(c) the competent court or tribunal issuing the		
decision or judgement or reviewing the decision		
of an administrative authority is empowered		
under the law of that country to take duly into		

Presidency compromise	Drafting Suggestions	Comments
account the relevant legal interests of the		
provider of the data protected by Union law or		
national law of the relevant Member State.		
		- "//
The addressee of the decision may ask the		
opinion of the relevant competent bodies or		
authorities, pursuant to this Regulation, in order		
to determine whether these conditions are met,		
notably when it considers that the decision may		
relate to commercially sensitive data, or may		
impinge on national security or defence interests		
of the Union or its Member States.		
The European Data Innovation Board		
established under Regulation [xxx – DGA] shall		
advise and assist the Commission in developing		
guidelines on the assessment of whether these		
conditions are met.		
4. If the conditions in paragraph 2 or 3 are		
met, the provider of data processing services		

Presidency compromise	Drafting Suggestions	Comments
shall provide the minimum amount of data		
permissible in response to a request, based on a		
reasonable interpretation thereof.		
5. The provider of data processing services		
shall inform the data holder about the existence		
of a request of an administrative authority in a		
third-country to access its data before		
complying with its request, except in cases		
where the request serves law enforcement		
purposes and for as long as this is necessary to		
preserve the effectiveness of the law		
enforcement activity.		
CHAPTER VIII		
INTEROPERABILITY		
Article 28		
Essential requirements regarding		
interoperability		

Presidency compromise	Drafting Suggestions	Comments
1. Operators of within data spaces shall		
comply with, the following essential		
requirements to facilitate interoperability of		C*/
data, data sharing mechanisms and services:		
(a) the dataset content, use restrictions,		
licences, data collection methodology, data		
quality and uncertainty shall be sufficiently		
described to allow the recipient to find, access		
and use the data;		
(b) the data structures, data formats,		
vocabularies, classification schemes,		
taxonomies and code lists, where available,		
shall be described in a publicly available and		
consistent manner;		
(c) the technical means to access the data,		
such as application programming interfaces, and		
their terms of use and quality of service shall be		

Presidency compromise	Drafting Suggestions	Comments
sufficiently described to enable automatic		
access and transmission of data between parties,		
including continuously, in bulk download or in		
real-time in a machine-readable format;		
(d) where applicable, the means to enable the		
interoperability of tools for automating the		
execution of data sharing agreements, such as		
smart contracts within their services and		
activities shall be provided.		
These requirements can have a generic		
nature or concern specific sectors, while taking		
fully into account the interrelation with		
requirements coming from other Union or		
national sectoral legislation.		
2. The Commission is empowered to adopt		
delegated acts, in accordance with Article 38 to		
supplement this Regulation by further		
specifying the essential requirements referred to		

Presidency compromise	Drafting Suggestions	Comments
in paragraph 1.		
3. Operators of within data spaces that meet		
the harmonised standards or parts thereof		<u>-"//</u>
published by reference in the Official Journal of		
the European Union shall be presumed to be in		
conformity with the essential requirements		
referred to in paragraph 1 of this Article, to the		
extent those standards cover those requirements.		
4. The Commission may, in accordance with		
Article 10 of Regulation (EU) No 1025/2012,		
request one or more European standardisation		
organisations to draft harmonised standards that		
satisfy the essential requirements under		
paragraph 1 of this Article		
5. The Commission shall, by way of		
implementing acts, adopt common		
specifications, where harmonised standards		
referred to in paragraph 4 of this Article do not		

Presidency compromise	Drafting Suggestions	Comments
exist or in case it considers that the relevant		
harmonised standards are insufficient to ensure		
conformity with the essential requirements in		
paragraph 1 of this Article, where necessary,		C*/
with respect to any or all of the requirements		
laid down in paragraph 1 of this Article. Those		
implementing acts shall be adopted in		
accordance with the examination procedure		
referred to in Article 39(2).		
6. The Commission may adopt guidelines		
laying down interoperability specifications for		
the functioning of common European data		
spaces, such as architectural models and		
technical standards implementing legal rules		
and arrangements between parties that foster		
data sharing, such as regarding rights to access		
and technical translation of consent or		
permission.		
Article 29		

Presidency compromise	Drafting Suggestions	Comments
Interoperability for data processing services		
1. Open interoperability specifications and		
European standards for the interoperability of		<u>_ " // </u>
data processing services shall:		
(a) be performance oriented towards		
achieving interoperability in a secure manner		
between different data processing services that		
cover the same service type;		
(b) enhance portability of digital assets		
between different data processing services that		
cover the same service type;		
(c) guarantee ensure, where technically		
feasible, functional equivalence between		
different data processing services that cover the		
same service type.		
2. Open interoperability specifications and		

Presidency compromise	Drafting Suggestions	Comments
European standards for the interoperability of		
data processing services shall adequately		
address:		
(a) the cloud interoperability aspects of		
transport interoperability, syntactic		
interoperability, semantic data interoperability,		
behavioural interoperability and policy		
interoperability;		
(b) the cloud data portability aspects of data		
syntactic portability, data semantic portability		
and data policy portability;		
(c) the cloud application aspects of		
application syntactic portability, application		
instruction portability, application metadata		
portability, application behaviour portability and		
application policy portability.		
3. Open interoperability specifications shall		

Presidency compromise	Drafting Suggestions	Comments
comply with paragraph 3 and 4 of Annex II of		
Regulation (EU) No 1025/2012.		
4. The Commission may, in accordance with		C //
Article 10 of Regulation (EU) No 1025/2012,		
request one or more European standardisation		
organisations to draft European standards		
applicable to specific service types of data		
processing services.		
5. For the purposes of Article 26(3) of this		
Regulation, the Commission shall be		
empowered to adopt delegated acts, in		
accordance with Article 38, to publish the		
reference of open interoperability specifications		
and European standards for the interoperability		
of data processing services in central Union		
standards repository for the interoperability of		
data processing services, where these satisfy the		
criteria specified in paragraph 1 and 2 of this		
Article.		

Presidency compromise	Drafting Suggestions	Comments
Article 30		
Essential requirements regarding smart		
contracts for data sharing		<u></u>
1. The vendor of an application using smart		
contracts or, in the absence thereof, the person		
whose trade, business or profession involves the		
deployment of smart contracts for others in the		
context of an agreement to make data available		
shall comply with the following essential		
requirements:		
(a) robustness: ensure that the smart contract		
has been designed to offer a very high degree of		
robustness to avoid functional errors and to		
withstand manipulation by third parties;		
(b) safe termination and interruption: ensure		
that a mechanism exists to terminate the		
continued execution of transactions: the smart		

Presidency compromise	Drafting Suggestions	Comments
contract shall include internal functions which		
can reset or instruct the contract to stop or		
interrupt the operation to avoid future		
(accidental) executions;		C*/
(c) data archiving and continuity: foresee, if a		
smart contract must be terminated or		
deactivated, a possibility to archive transactional		
data, the smart contract logic and code to keep		
the record of the operations performed on the		
data in the past (auditability); and		
(d) access control: a smart contract shall be		
protected through rigorous access control		
mechanisms at the governance and smart		
contract layers.		
2. The vendor of a smart contract or, in the		
absence thereof, the person whose trade,		
business or profession involves the deployment		
of smart contracts for others in the context of an		

Presidency compromise	Drafting Suggestions	Comments
agreement to make data available shall perform		
a conformity assessment with a view to		
fulfilling the essential requirements under		
paragraph 1 and, on the fulfilment of the		C*//
requirements, issue an EU declaration of		
conformity.		
3. By drawing up the EU declaration of		
conformity, the vendor of an application using		
smart contracts or, in the absence thereof, the		
person whose trade, business or profession		
involves the deployment of smart contracts for		
others in the context of an agreement to make		
data available shall be responsible for		
compliance with the requirements under		
paragraph 1.		
4. A smart contract that meets the		
harmonised standards or the relevant parts		
thereof drawn up and published in the Official		
Journal of the European Union shall be		

Presidency compromise	Drafting Suggestions	Comments
presumed to be in conformity with the essential		
requirements under paragraph 1 of this Article		
to the extent those standards cover those		
requirements.		
5. The Commission may, in accordance with		
Article 10 of Regulation (EU) No 1025/2012,		
request one or more European standardisation		
organisations to draft harmonised standards that		
satisfy the essential the requirements under		
paragraph 1 of this Article.		
6. Where harmonised standards referred to in		
paragraph 4 of this Article do not exist or where		
the Commission considers that the relevant		
harmonised standards are insufficient to ensure		
conformity with the essential requirements in		
paragraph 1 of this Article in a cross-border		
context, the Commission may, by way of		
implementing acts, adopt common		
specifications in respect of the essential		

Presidency compromise	Drafting Suggestions	Comments
requirements set out in paragraph 1 of this		
Article. Those implementing acts shall be		
adopted in accordance with the examination		
procedure referred to in Article 39(2).		
CVI A DEPENDANCE		
CHAPTER IX		
IMPLEMENTATION AND		
ENFORCEMENT		
Article 31		
Competent authorities		
1. Each Member State shall designate one or		
more competent authorities as responsible for		
the application and enforcement of this		
Regulation. Member States may establish one or		
more new authorities or rely on existing		
authorities.		

Presidency compromise	Drafting Suggestions	Comments
2. Without prejudice to Notwithstanding		
paragraph 1 of this Article:		
(a) the independent supervisory authorities		- //
responsible for monitoring the application of		
Regulation (EU) 2016/679 shall be responsible		
for monitoring the application of this Regulation		
insofar as the protection of personal data is		
concerned. Chapters VI and VII of Regulation		
(EU) 2016/679 shall apply mutatis mutandis.		
The tasks and powers of the supervisory		
authorities shall be exercised with regard to the		
processing of personal data;		
(b) for specific sectoral data exchange issues		
related to the implementation of this Regulation,		
the competence of sectoral authorities shall be		
respected;		
(c) the national competent authority		
responsible for the application and enforcement		

Presidency compromise	Drafting Suggestions	Comments
of Chapter VI of this Regulation shall have		
experience in the field of data and electronic		
communications services.		
		C*//
3. Member States shall ensure that the		
respective tasks and powers of the competent		
authorities designated pursuant to paragraph 1		
of this Article are clearly defined and include:		
(a) promoting awareness among users and		
entities falling within scope of this Regulation		
of the rights and obligations under this		
Regulation;		
(b) handling complaints arising from alleged		
violations of this Regulation, and investigating,		
to the extent appropriate, the subject matter of		
the complaint and informing the complainant, in		
accordance with national law, of the progress		
and the outcome of the investigation within a		
reasonable period, in particular if further		

Presidency compromise	Drafting Suggestions	Comments
investigation or coordination with another		
competent authority is necessary;		
(c) conducting investigations into matters that		- //
concern the application of this Regulation,		
including on the basis of information received		
from another competent authority or other		
public authority;		
(d) imposing, through administrative		
procedures, dissuasive financial penalties which		
may include periodic penalties and penalties		
with retroactive effect,-or initiating legal		
proceedings for the imposition of fines;		
(e) monitoring technological developments of		
relevance for the making available and use of		
data;		
(f) cooperating with competent authorities of		
other Member States to ensure the consistent		

Presidency compromise	Drafting Suggestions	Comments
application of this Regulation, including the		
exchange of all relevant information by		
electronic means, without undue delay;		
		- //
(g) ensuring the online public availability of		
requests for access to data made by public sector		
bodies in the case of public emergencies under		
Chapter V;		
(h) cooperating with all relevant competent		
authorities to ensure that the obligations of		
Chapter VI are enforced consistently with other		
Union legislation and self-regulation applicable		
to providers of data processing service;		
(i) ensuring that charges for the switching		
between providers of data processing services		
are withdrawn in accordance with Article 25.		
4. Where a Member State designates more		
than one competent authority, the competent		

Presidency compromise	Drafting Suggestions	Comments
authorities shall, in the exercise of the tasks and		
powers assigned to them under paragraph 3 of		
this Article, cooperate with each other,		
including, as appropriate, with the supervisory		C*/
authority responsible for monitoring the		
application of Regulation (EU) 2016/679 or		
sectoral authorities, to ensure the consistent		
application of this Regulation. In such cases,		
relevant Member States shall designate a		
coordinating competent authority.		
5. Member States shall communicate the		
name of the designated competent authorities		
and their respective tasks and powers and,		
where applicable, the name of the coordinating		
competent authority to the Commission. The		
Commission shall maintain a public register of		
those authorities.		
6. When carrying out their tasks and		
exercising their powers in accordance with this		

Presidency compromise	Drafting Suggestions	Comments
Regulation, the competent authorities shall		
remain free from any external influence,		
whether direct or indirect, and shall neither seek		
nor take instructions in individual cases from		
any other public authority or any private party.		
7. Member States shall ensure that the		
designated competent authorities are provided		
with the necessary resources to adequately carry		
out their tasks in accordance with this		
Regulation.		
8. In accordance with Regulation (EU)		
2018/1725, the EDPS shall be responsible for		
monitoring the application of Chapter V		
insofar as the processing of personal data by		
the Commission or Union bodies is		
concerned.		
9. Competent authorities shall cooperate		
with competent authorities of other Member		

Presidency compromise	Drafting Suggestions	Comments
States to ensure a consistent and efficient		
application of this Regulation. Such mutual		
assistance shall include the exchange of all		
relevant information by electronic means,		
without undue delay, in particular to carry		
out the tasks referred to in paragraph (3),		
points (b), (c) and (d).		
Where a competent authority in one Member		
State requests assistance or enforcement		
measures from a competent authority in		
another Member State, it shall submit a		
reasoned request. The competent authority		
shall, upon receiving such a request, provide		
a response, detailing the actions that have		
been taken or which are intended to be taken,		
without undue delay.		
Competent authorities shall respect the		
principles of confidentiality and of		
professional and commercial secrecy and		

Presidency compromise	Drafting Suggestions	Comments
shall protect personal data in accordance		
with Union and national law. Any		
information exchanged in the context of		
assistance requested and provided under this		
Article shall be used only in respect of the		
matter for which it was requested.		
10. Entities falling within the scope of this		
Regulation shall be subject to the jurisdiction		
of the Member State where the entity is		
established. In case the entity is established in		
more than one Member State, it shall be		
deemed to be under the jurisdiction of the		
Member State in which it has its main		
establishment, that is, where the entity has its		
head office or registered office within which		
the principal financial functions and		
operational control are exercised.		
11. An entity falling within scope of this		
Regulation that offers products or services in		

Presidency compromise	Drafting Suggestions	Comments
the Union but is not established in the Union,		
nor has designated a legal representative		
therein, shall be under the jurisdiction of all		
Member States, where applicable, for the		C*/
purposes of ensuring the application and		
enforcement of this Regulation. Any		
competent authority may exercise its		
competence, provided that the entity is not		
subject to enforcement proceedings for the		
same facts by another competent authority.		
Article 32		
Right to lodge a complaint with a competent		
authority		
1. Without prejudice to any other		
administrative or judicial remedy, natural and		
legal persons shall have the right to lodge a		
complaint, individually or, where relevant,		
collectively, with the relevant competent		
authority in the Member State of their habitual		

Presidency compromise	Drafting Suggestions	Comments
residence, place of work or establishment if they		
consider that their rights under this Regulation		
have been infringed.		
		C.//
2. The competent authority with which the		
complaint has been lodged shall inform the		
complainant, in accordance with national law,		
of the progress of the proceedings and of the		
decision taken.		
3. Competent authorities shall cooperate to		
handle and resolve complaints, including by		
exchanging all relevant information by		
electronic means, without undue delay. This		
cooperation shall not affect the specific		
cooperation mechanism provided for by		
Chapters VI and VII of Regulation (EU)		
2016/679 and by Regulation (EU) 2017/2394.		
Article 33		
Penalties		

Presidency compromise	Drafting Suggestions	Comments
Member States shall lay down the rules on penalties applicable to infringements of this		
Regulation and shall take all measures necessary to ensure that they are implemented. The penalties provided for shall be effective, proportionate and dissuasive.		
1a. Member States shall take into account the following non-exhaustive and indicative criteria for the imposition of penalties for infringements of this Regulation, where		
appropriate:(a) the nature, gravity, scale and duration of the infringement;		
(b) any action taken by the infringer to mitigate or remedy the damage caused by the infringement;		

Presidency compromise	Drafting Suggestions	Comments
(c) any previous infringements by the		
infringer;		
(d) the financial benefits gained or losses		- //
avoided by the infringer due to the		
infringement, insofar as such benefits or		
losses can be reliably established;		
(e) any other aggravating or mitigating		
fators applicable to the circumstances of the		
case.		
2. Member States shall by [date of		
application of the Regulation] notify the		
Commission of those rules and measures and		
shall notify it without delay of any subsequent		
amendment affecting them.		
3. For infringements of the obligations laid		
down in Chapter II, III and V of this Regulation,		
the supervisory authorities referred to in Article		

Presidency compromise	Drafting Suggestions	Comments
51 of the Regulation (EU) 2016/679 may within		
their scope of competence impose		
administrative fines in line with Article 83 of		
Regulation (EU) 2016/679 and up to the amount		
referred to in Article 83(5) of that Regulation.		
4. For infringements of the obligations laid		
down in Chapter V of this Regulation, the		
supervisory authority referred to in Article 52 of		
Regulation (EU) 2018/1725 may impose within		
its scope of competence administrative fines in		
accordance with Article 66 of Regulation (EU)		
2018/1725 up to the amount referred to in		
Article 66(3) of that Regulation.		
Article 34		
Model contractual terms and standard		
contractual clauses		
The Commission shall develop and recommend		
non-binding model contractual terms on data		

Presidency compromise	Drafting Suggestions	Comments
access and use and standard contractual		
clauses for cloud computing contracts to		
assist parties in drafting and negotiating		
contracts with balanced contractual rights and		L*//
obligations		
Article 34a		
Role of the European Data Innovation Board		
The European Data Innovation Board to be		
set up as a Commission expert group in		
accordance with Article 29 of Regulation		
(EU) 2022/868 shall support the consistent		
application of this Regulation by:		
(a) advising and assisting the Commission		
with regard to developing a consistent		
practice of competent authorities relating to		
the enforcement of Chapters II, III, V and		
VII;		

Presidency compromise	Drafting Suggestions	Comments
(b) facilitating cooperation between		
competent authorities through capacity-		
building and the exchange of information, in		<u>-"//</u>
particular by establishing methods for the		
efficient exchange of information relating to		
the enforcement of the rights and obligations		
under Chapters II, III and V in cross-border		
cases, including coordination with regard to		
the setting of penalties;		
(c) advising and assisting the Commission		
with regard to:		
- whether to request the drafting of		
harmonised standards referred to in Article		
28(4) and Article 30(5);		
- the preparation of the drafts of the		
implementing acts referred to in Article 28(5)		
and Article 30(6);		

Presidency compromise	Drafting Suggestions	Comments
- the preparation of the delegated acts		
referred to in Articles 25(4) and 28(2); and		
		- //
- the adoption of the guidelines laying		
down interoperability specifications for the		
functioning of common European data spaces		
referred to in Article 28(6).		
CHAPTER X		
SUI GENERIS RIGHT UNDER		
DIRECTIVE 19 96/9/EC		
Article 35		
Databases containing certain data		
In order not to hinder the exercise of the right of		This Article is amending Article 1 of the
users to access and use such data in accordance		Database Directive, which determines its scope,
with Article 4 of this Regulation or of the right		or Article 7 of this Directive, which determines

Presidency compromise	Drafting Suggestions	Comments
to share such data with third parties in		the sui generis right of the database producer.
accordance with Article 5 of this Regulation,		The Data Act restricts in Chapter V (five) the
[For the purposes of the exercise of the rights		sui generis right of the maker of the database
provided for in Articles 4 and 5 of this		and thus affects Article 9 of the Database
Regulation, the sui generis right provided for in		Directive. We would therefore kindly ask for
Article 7 of Directive 96/9/EC does shall not		clarification on the relationship between
apply to databases containing data when data is		Chapter V of the Data Act in relation to Article
obtained from or generated by a product or		9 of the Database Directive (if a camera is used,
related service.] OR [The sui generis right		it may collect data, which can result in
provided for in Article 7 of Directive 96/9/EC		copyright protected photography or audio-visual
does shall not apply to databases containing		work).
data when data is obtained from or generated		
by the use of a product or a related service.]		
CHAPTER XI		
FINAL PROVISIONS		
Article 36		
Amendment to Regulation (EU) No 2017/2394		

Presidency compromise	Drafting Suggestions	Comments	
In the Annex to Regulation (EU) No 2017/2394			
the following point is added:			
'29. [Regulation (EU) XXX of the European		~ *//	
Parliament and of the Council [Data Act]].'			
Article 37			
Amendment to Directive (EU) 2020/1828			
In the Annex I to Directive (EU) 2020/1828 the			
following point is added:			
'67. [Regulation (EU) XXX of the European			
Parliament and of the Council [Data Act]]'			
Article 38			
Exercise of the delegation			
1. The power to adopt delegated acts is			
conferred on the Commission subject to the			

Presidency compromise	Drafting Suggestions	Comments
conditions laid down in this Article.		
2. The power to adopt delegated acts referred		
to in Articles 25(4), 28(2) and 29(5) shall be		
conferred on the Commission for an		
indeterminate period of time from [date of		
entry into force of this Regulation].		
3. The delegation of power referred to in		
Articles 25(4), 28(2) and 29(5) may be revoked		
at any time by the European Parliament or by		
the Council. A decision to revoke shall put an		
end to the delegation of the power specified in		
that decision. It shall take effect the day		
following the publication of the decision in the		
Official Journal of the European Union or at a		
later date specified therein. It shall not affect the		
validity of any delegated acts already in force.		
4. Before adopting a delegated act, the		
Commission shall consult experts designated by		

Presidency compromise	Drafting Suggestions	Comments
each Member State in accordance with the		
principles laid down in the Interinstitutional		
Agreement on Better Law-Making of 13 April		
2016.		C*/
5. As soon as it adopts a delegated act, the		
Commission shall notify it simultaneously to the		
European Parliament and to the Council.		
6. A delegated act adopted pursuant to		
Articles 25(4), 28(2) and 29(5) shall enter into		
force only if no objection has been expressed		
either by the European Parliament or by the		
Council within a period of three months of		
notification of that act to the European		
Parliament and to the Council or if, before the		
expiry of that period, the European Parliament		
and the Council have both informed the		
Commission that they will not object. That		
period shall be extended by three months at the		
initiative of the European Parliament or of the		

Presidency compromise	Drafting Suggestions	Comments
Council.		
Article 39		
Committee procedure		L*//
1. The Commission shall be assisted by a		
committee. That committee shall be a		
committee within the meaning of Regulation		
(EU) No 182/2011.		
2. Where reference is made to this		
paragraph, Article 5 of Regulation (EU) No		
182/2011 shall apply.		
Article 40		
Other Union legal acts governing rights and		
obligations on data access and use		
1. The specific obligations for the making		
available of data between businesses, between		
businesses and consumers, and on exceptional		

Presidency compromise	Drafting Suggestions	Comments
basis between businesses and public bodies, in		
Union legal acts that entered into force on or		
before [xx XXX xxx date of entry into force of		
this Regulation], and delegated or		C' //
implementing acts based thereupon, shall		
remain unaffected.		
2. This Regulation is without prejudice to		
Union legislation specifying, in light of the		
needs of a sector, a common European data		
space, or an area of public interest, further		
requirements, in particular in relation to:		
(a) technical aspects of data access;		
(b) limits on the rights of data holders to		
access or use certain data provided by users;		
(c) aspects going beyond data access and use.		
Article 41		

Presidency compromise	Drafting Suggestions	Comments
Evaluation and review		
By [two years after the date of application of		
this Regulation], the Commission shall carry out		C*//
an evaluation of this Regulation and submit a		
report on its main findings to the European		
Parliament and to the Council as well as to the		
European Economic and Social Committee.		
That evaluation shall assess, in particular:		
(a) other categories or types of data to be		
made accessible;		
(b) the exclusion of certain categories of		
enterprises as beneficiaries under Article 5;		
(c) other situations to be deemed as		
exceptional needs for the purpose of Article 15;		
(d) changes in contractual practices of data		
processing service providers and whether this		

Presidency compromise	Drafting Suggestions	Comments
results in sufficient compliance with Article 24;		
(e) diminution of charges imposed by data		
processing service providers for the switching		C*/
process, in line with the gradual withdrawal of		
switching charges pursuant to Article 25;-		
(f) other categories of services to which		
access and use rights or the switching		
obligations could apply.		
Article 42		
Entry into force and application		
This Regulation shall enter into force on the		
twentieth day following that of its publication in		
the Official Journal of the European Union.		
It shall apply from [12 months after the date of		
entry into force of this Regulation].		

Presidency compromise	Drafting Suggestions	Comments
Done at Brussels,		
For the European Parliament For the		
Council		
The President The President		
	End	End