Council of the European Union
General Secretariat

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Brussels, 27 January 2026

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MEETING DOCUMENT

From:	General Secretariat of the Council
To:	Ad hoc Working Party on JHA Financial Instruments [AHWP JHA]
Subject:	Presentation from AHWP JHA of 23 January 2026 - AHWP JHA Financial Instruments -HOME Affairs (BMV, AMI, IS)

Delegations will find in annex the presentation given at the AHWP JHA of 23 January 2026 by the Presidency.

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Cyprus Presidency of the Council of the EU

AHWP JHA Financial Instruments
HOME Affairs (BMV, AMI, IS) (23.01.2026)

January-June 2026

PRIORITIES OF THE CYPRUS PRESIDENCY

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An autonomous Union – open to the world

- Autonomy through Security, Defence and Readiness
- Autonomy through Competitiveness
- A Union Open to the World, Autonomous
- An Autonomous Union of Values, for All
- A budget for an Autonomous Union



https://www.youtube.com/watch?v=Lj_WqS8BK7Y

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AHWP JHA-FI

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Indicative Calendar

February 2026 → 19.02.2026 (pm) Justice
20.02.2026 HOME Affairs

March 2026 → 24.03.2026 Justice
25.03.2026 HOME Affairs

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AHWP JHA FI – HOME AFFAIRS REGULATIONS

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- Comments by delegations, Commission, GSC and Legal Services
- Bracketed parts to be discussed at the AHWP MFF
- Articles related to the AHWP MFF NRPP formulated accordingly (objectives)
- Comments on ETIAS & ASP – on going discussions at the MFF + NRPP parties
- Horizontal issues: waiting for guidance
- Technical comments incorporated at the Commission Delegated Acts
- Changes to reduce clerical errors and enhance clarity
- Recitals adjusted after the relevant amendments on the corresponding articles

AHWP 23.1.2026 – BMV REGULATION

PUBLIC

Article	Amendment	Rationale
Article 2 8.b	***(8b) 'return' means return as defined in Article 3, point (3) of Directive 2008/115/EC.***	New definition added as "return" is used in Article 1.
Article 3 1.	To ensure strong and effective European integrated border management at the external borders, a well-functioning Schengen area and an efficient visa policy, the Union support shall contribute to ~~***each of***~~ the following objectives	Wording aligned with the NRPP Regulation proposal (drafting process)
Article 3 1.b	….including through ~~innovative methods and new~~ ***practices and*** technologies ~~***resulting***~~ ***that may also result from EU funded research and innovation***, to facilitate legitimate border crossings, ….	Not to restrict the funding only from EU resources

AHWP 23.1.2026 – BMV REGULATION

PUBLIC

Article	Amendment	Rationale
Article 3 3	The Member States shall ensure that ~~the priorities of~~ their National and Regional Partnership Plans ~~include actions to achieve~~ ***contribute in a comprehensive and adequate manner to*** ~~each of~~ all ***or a significant subset of*** the objectives of the Union support under ***Article 3(1) of*** this Regulation, ~~and, that the allocation of resources between objectives is proportionate to the identified~~ ***taking into account the specific*** challenges ~~and needs~~ ***of the Member State concerned***.	Wording aligned to the NRPP Regulation proposal (drafting process – block 5)
Article 6 1	in accordance with Council Regulation (EC) No 693/2003 and Regulation (EC) No 694/2003 ~~**amended by Regulation (EU) 2023/2667 of the European Parliament and of the Council.**~~	Part deleted since it is not a static reference – later amendments to this Regulation will also apply

AHWP 23.1.2026 – BMV PROGRAMME

PUBLIC

Recitals	Amendment	Rationale
1a (addition)	**1a) Pursuant to Article 80 TFEU, the Union policies on border checks, asylum and immigration and their implementation are to be governed by the principle of solidarity and fair sharing of responsibility, including its financial implications, between the Member States.**	Addition from current BMVI Regulation
5	This Regulation lays down the objectives of the Union support for a well-functioning Schengen area without control at the internal borders, including for European integrated border management, including support for the functioning of the Schengen area ***and for the efficient management of external borders and return at the borders***, and for ~~European~~ ***common*** visa policy ('the Union support'). Member States should ensure that their National and Regional Partnership Plans ~~address~~ ***contribute in a comprehensive and adequate manner to*** ~~each of~~ ***all or a significant subset of*** the objectives ***of the Union support under*** this Regulation ~~sets out~~***, taking into account the specific challenges of the Member State concerned***.	Clarification for returns under BMV & AMI Alignment with article 3.3 and the NRPP drafting proposal (block 5)

AHWP 23.1.2026 – BMV PROGRAMME

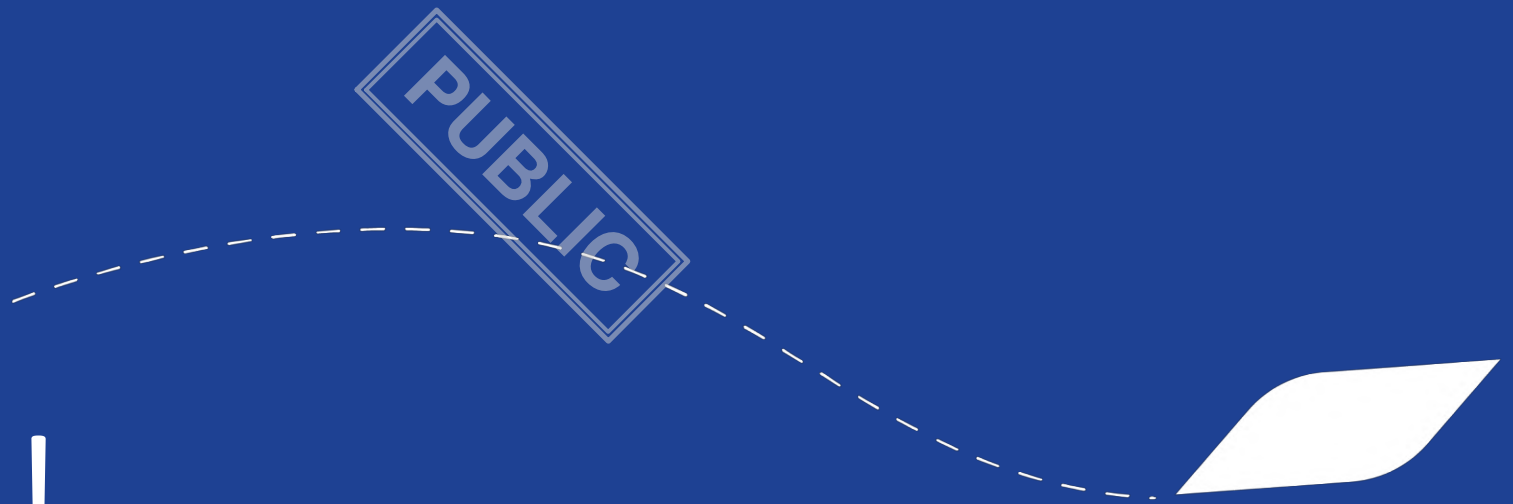
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Recitals	Amendment	Rationale
9	….. smuggling of migrants, trafficking in human beings, and ~~top~~ ***to*** respond to State ***and non-State*** actors artificially creating and facilitating irregular migration, ***and*** instrumentalising migratory flows as a tool for political purposes, ~~and using hybrid warfare tactics, such as the weaponisation of migration~~, to destabilise the European Union and its Member States.	To avoid broadening the scope of this Regulation
10(c)	When designing measures contributing to the objectives of this Regulation, Member States may ~~take into account~~ **include, as part of the estimated total costs of such measures**, support to public authorities responsible for carrying out the tasks and providing the services which constitute a public service for the Union.	Better understanding of the operational support in line with the NRPP

AHWP 23.1.2026 – BMV PROGRAMME

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Recitals	Amendment	Rationale
14	The Union support should ~~support~~ ***~~enable funding of~~ contribute to funding*** measures linked to external border control in the territory of the countries applying the Schengen acquis as part of the implementation of the European integrated border management, which strengthens the overall functioning of the Schengen area	



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AHWP 23.1.2026 – AMI REGULATION

Article	Amendment	Rationale
Article 1	strengthening and development of the common policy on asylum ~~***and integration***~~ and the common immigration policy for the period from 1 January 2028 to 31 December 2034. The Union support shall contribute to the efficient management of migration flows ~~and~~***,*** asylum, ***integration, returns and removal***,	Addition of "removal" as it was a defined term and did not appear in the text.
Article 2 (7)	'third-country national' means ***any person, including a stateless person or a person with undetermined nationality, who is not a citizen of the Union as defined in Article 20(1) TFEU;*** ~~third country national as defined in Article 2, point (1) of Regulation (EU) 2024/1351~~;	Definition of third-country national was amended as per AMIF to ensure a broader definition is applied.
Article 3 1	the Union support shall contribute to ~~each of~~ the following objectives	Wording aligned with the NRPP Regulation proposal (drafting process)
Article 3 (1) (d)	***practices and*** technologies ***that may also result*** ~~***resulting***~~ ***from EU-funded research and innovation***,	Amended to ensure flexibility on the source of funding and not limiting it to EU funding
Article 3 (3)	The Member States shall ensure that ~~the priorities of~~ their National and Regional Partnership Plans ~~include actions to achieve~~ ***contribute in a comprehensive and adequate manner*** ~~***each***~~ ~~of~~ ***to all or a significant subset of*** the objectives of the Union support under ***Article 3(1) of***	Wording aligned to the NRPP Regulation proposal (drafting process – block 5)

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AHWP 23.1.2026 – AMI PROGRAMME

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Recitals	Amendment	Rationale
1	as well as the effective **and sustainable** return and readmission of third-country nationals who do not fulfil or no longer fulfil the conditions for entry, stay or residence, in accordance with Article 79 TFEU.	Sustainable return was added to ensure continuity from AMIF.
1a	***Pursuant to Article 80 TFEU, the Union policies on border checks, asylum and immigration and their implementation are to be governed by the principle of solidarity and fair sharing of responsibility, including its financial implications, between the Member States.***	New recital added referencing the principle of solidarity and fair sharing of responsibility included in Article 80 TFEU as it is a key principle regulating policies on border checks, asylum and migration.
3	Member States should ensure that their National and Regional Partnership Plans ~~address~~ ***contribute in a comprehensive and adequate manner to*** ~~each of~~ ***all or a significant subset of*** the objectives ~~set out by~~ ***of the Union support under*** this Regulation***, taking into account the specific challenges of the Member State concerned***	Wording aligned to the NRPP Regulation proposal (drafting process – block 5)

AHWP 23.1.2026 – AMI PROGRAMME

PUBLIC

Recitals	Amendment	Rationale
6	~~,~~ ***and*** instrumentalising migratory flows as a tool for political purposes~~, and to the use of hybrid warfare tactics~~, to destabilise ….	Removal of the terms hybrid warfare tactics to ensure consistency with other Home Affairs wording
6	~~This~~ ***The*** Union support under this Regulation should finance measures tailored to the ***integration*** needs of third-country nationals ~~that are generally implemented in the early stages of integration~~, as well as horizontal measures supporting Member States' capacities in the field of integration***. In addition, Member States should finance***~~,~~ whereas interventions for third-country nationals with a longer-term impact should be pursued under other Union supports ***within their National and Regional Partnership Plans***.	"early stages of integration" removed to align with the removal of the definition of "early stages of settlement" Include the possibility to fund integration actions from other resources (NRPP – EU Facility)
6a	***When designing measures contributing to the objectives of this Regulation, Member States may take into account could include, as part of the estimated total costs of such measures, support to public authorities responsible for carrying out the tasks and providing the services which constitute a public service for the Union.***	Better understanding of the operational support in line with the NRPP.

AHWP 23.1.2026 – AMI PROGRAMME

PUBLIC

Recitals	Amendment	Rationale
9	extended by ~~past~~ Council decisions, and the implementation of measures to promote a balance of efforts between the Member States hosting such persons~~***, in accordance with the principle of solidarity and fair sharing of responsibility set out in Article 80 TFEU***~~.	Wording “past” was removed to allow future Council decisions to be included as well. The Principle of solidarity was included as a separate recital (1a) to avoid it being limited to temporary protection only.

AHWP 23.1.2026 – IS REGULATION

PUBLIC

Article	Amendment	Rationale
Article 1	The Union support shall contribute to ensuring a high level of security in the Union, in particular by preventing and combating serious and organised crime, ~~including~~ terrorism, violent extremism and cybercrime; as well as by preparing for, protecting against and effectively managing security-related incidents, risks and crises within the scope of this Regulation.	Terrorism is not part of the organized crime, so keep list of examples
Article 3 1 a	strengthening the Union's and Member States' capabilities ***in particular*** in relation to preventing and combating serious and organised crime, online and offline, ~~including ***but not limited to***~~ terrorism***, radicalisation***, violent extremism, cybercrime, child sexual abuse and exploitation, ~~and hybrid threats~~, as well as in relation to protecting citizens and public spaces from attacks, including through ~~innovative methods and new~~ ***practices and*** technologies ***that may also result*** ~~***resulting***~~ ***from EU funded research and innovation*** in the area of internal security;	Not to restrict the funding only from EU resources (alignment with BMV & AMI Regulation drafting proposals)

AHWP 23.1.2026 – IS PROGRAMME

PUBLIC

Article	Amendment	Rationale
Article 3 1 d	improving and intensifying ~~operational~~ law enforcement cooperation, including joint operations, between competent authorities in ***particular in*** relation to preventing and combating serious and organised crime, online and offline, ~~including~~ terrorism***, radicalisation***, violent extremism, cybercrime, child sexual abuse and exploitation, ~~hybrid threats,~~ as well as in relation to protecting citizens and public spaces from attacks	Terrorism is not part of the organized crime, so keep list of examples
Article 3 2	The Member States shall ensure that ~~the priorities of~~ their National and Regional Partnership Plans ~~include actions to achieve~~ ***contribute in a comprehensive and adequate manner to*** ~~each of~~ ***all or a significant subset of*** the objectives of the Union support under ***Article 3(1) of*** this Regulation, ~~and that the allocation of resources between objectives is proportionate to the identified~~ ***taking into account the specific*** challenges ~~and needs~~ ***of the Member State concerned***.	Alignment with the correspondent articles in BMV & AMI and the NRPP drafting proposal (block 5)

AHWP 23.1.2026 – IS PROGRAMME

PUBLIC

Recitals	Amendment	Rationale
3	Member States should ensure that their National and Regional Partnership Plans ~~address~~ ***contribute in a comprehensive and adequate manner to*** ~~each of~~ ***all or a significant subset of*** the objectives ~~set out by~~ ***of the Union support under*** this Regulation***, taking into account the specific challenges of the Member State concerned.***	Wording aligned to the NRPP Regulation proposal (drafting process – block 5)
8a	When designing measures contributing to the objectives of this Regulation, Member States ~~may take into account~~ **could include, as part of the estimated total costs of such measures**, support to public authorities responsible for carrying out the tasks and providing the services which constitute a public service for the Union.	Better understanding of the operational support in line with the NRPP
11	The Union support should strengthen Member States' capabilities to prevent and combat ***internal security threats. The Union support to prevent and combat internal security threats should be aimed, furthermore, at strengthening Member States' capabilities in relation to preventing and combating*** serious and organised crime, terrorism, ***radicalisation,*** violent extremism***, cybercrime*** ~~and radicalisation~~, child sexual abuse and exploitation.	Amendment to improve the readability of the recital

AHWP 23.1.2026 – IS PROGRAMME

PUBLIC

Recitals	Amendment	Rationale
11 (c'd)	***The Union support may encompass the countering and prevention of security threats, offline and online,*** ~~cybercrime and actions addressing digital and technological security challenges, the resilience of critical infrastructure~~***,*** ~~online threats~~, ***hybrid threats,*** ~~security threats in the maritime domain,~~ trafficking in human beings, migrants smuggling, illicit drugs trafficking, illicit arms trafficking, ~~money laundering, asset recovery and financial crime~~, environmental crime, counterfeiting of means of payment and crimes affecting the Union's financial interests, ***money laundering and the fight against financial crime, including asset recovery, as well as security threats in the maritime domain. It may also encompass the*** assisting and protecting victims ***and survivors*** of crime***.***	Amendment to improve the readability of the recital – rearrangement of wording

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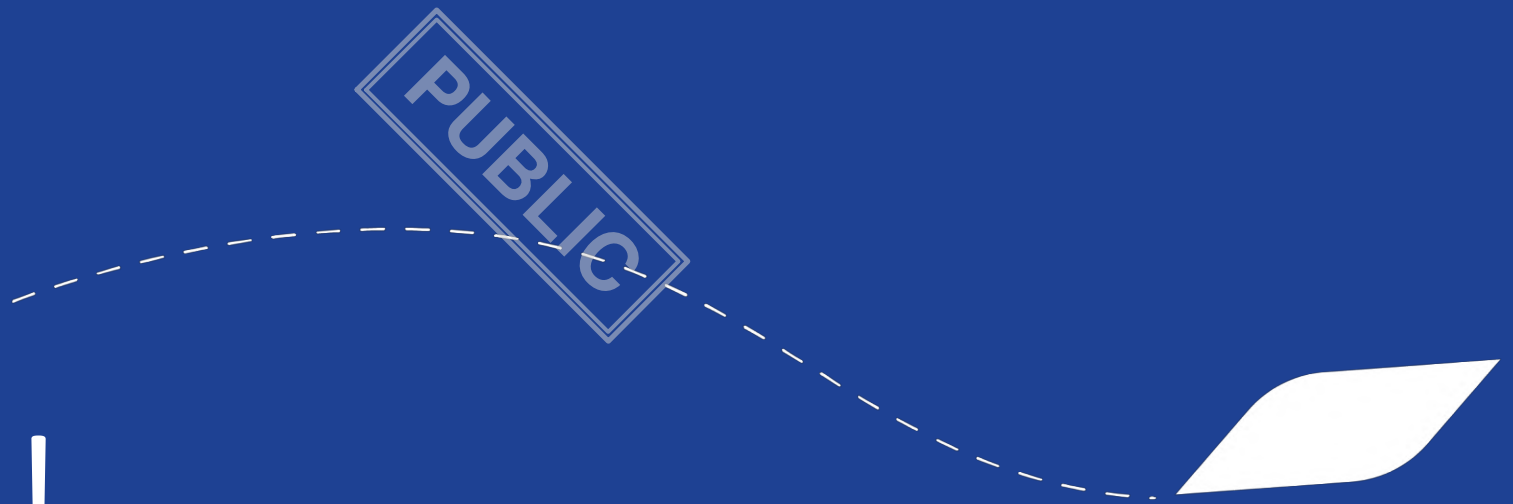
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Recitals	Amendment	Rationale
11 (c'd)	***The Union support to prevent and combat internal security threats should be aimed, furthermore, towards addressing digital and technological security challenges, strengthening the resilience of critical infrastructure,*** protecting public spaces, and addressing CBRN-E related security threats and managing incidents***. The Union support to prevent and combat internal security threats should be aimed, furthermore, at improving and facilitating the***, ~~including through~~ increased cooperation and information exchange between public authorities, ***including between and within law enforcement authorities at national level and cross-border,*** relevant Union bodies, offices or agencies, civil society and private **partners** in different Member States.	Amendment to improve the readability of the recital

AHWP 23.1.2026 – IS PROGRAMME

PUBLIC

Recitals	Amendment	Rationale
11 (c'd)	The Union support should also contribute to Member States' acquisition and implementation of ~~innovative methods~~ ***practices*** and technologies in the field of internal security ***that may also result*** ~~***resulting***~~ ***from EU funded research and innovation***, in particular those supported by Regulation (EU) […] establishing the European Competitiveness Fund and Regulation (EU) […] establishing the EU Framework Programme for Research	Not to restrict the funding only from EU resources



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