

Interinstitutional files: 2018/0217(COD)

Brussels, 19 September 2019

WK 10172/2019 INIT

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WORKING PAPER

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MEETING DOCUMENT

| From: | General Secretariat of the Council | | |
|---------------|--|--|--|
| To: | Working Party on Financial Agricultural Questions | | |
| N° Cion doc.: | 9634/18 + COR 1 + ADD 1 | | |
| Subject: | Proposal for a Regulation on the financing, management and monitoring of the CAP - Commission presentation on "Annual Clearance Package and Option 1 for non-IACS interventions" | | |

Delegations will find attached the presentation on "Block 3 PRES Inventory Paper - Annual Clearance Package and Option 1 for non-IACS interventions", as given by the Commission in the Working Party AGRIFIN on 19 September 2019.

European Commission

Block 3 PRES Inventory Paper –
Annual Clearance Package
&
Option 1 for non-IACS
interventions

AGRIFIN WP, 19 September 2019



Disclaimer: This presentation is only intended to facilitate the work of the AGRIFIN Working Party. It has no interpretative value.



Content of the Annual Clearance Package

- Annual accounts of the expenditure (as today)
- 2. Annual Performance Report, including output and result indicators (new)
- 3. Management Declaration (largely as today)
- 4. Certification Body's audit opinion (modified scope)

1. Annual accounts

Expected to remain the same as in current period, in line with Art. 63 of the new Financial Regulation



2. Annual Performance Report

The content of the APR is designed to provide comprehensive information as regards the MS performance in a financial year.

Important elements:

- Reconciliation of the expenditure reported in the APR with the annual accounts
- 2. Option 1 for EAFRD

NB: Output indicators not used for performance clearance: O.3, O.7, O.31, O.32, O.33



Reconciliation of expenditure reported in the APR with the annual accounts - EAGF interventions (DP)

| Per intervention (and per average unit amount if applicable) | Reported in Annual accounts ⁶ | Reported in APR |
|---|--|--------------------|
| Amount of expenditure declared (MS to EC) = Amount paid to beneficiaries | 950,000 | 950,000 |
| Add back | | |
| Reduction and capping | | 10,000 |
| Financial discipline | | 20,000 |
| Penalties and sanctions | | 20,000 |
| Gross amount of support relative to number of outputs | | 1,000,000 |



Reconciliation of expenditure reported in the APR with the annual accounts - EAFRD interventions

| Per intervention (and per average unit amount if applicable) | Reported in Annual accounts ⁸ | Reported in APR |
|--|--|--------------------|
| Amount of expenditure declared (MS to EC) | 930,000 | 930,000 |
| Financing from recoveries of previous years | | 50,000 |
| Amount paid to beneficiaries | | 980,000 |
| Add back | | |
| Penalties and sanctions | | 20,000 |
| Gross amount of support relative to number of outputs - EAFRD | | 1,000,000 |
| EAFRD contribution rate | | X% |
| Gross amount of support relative to number of outputs - total public expenditure | | 1,000,000/X% |



Example:

Option 1 for the planning and reporting on the unit amounts

2 calls in one year

Intervention: Productive investments

Disclaimer:

The content is not based on the Commission proposal for the CAP post-2020. It depicts the current state of the discussion in the Council WP on NDM and on Article 121 SPR in particular and so called Option 1 for planning and reporting the unit amounts for such non-IACS interventions in the APR identified by the RO PRES. This option is included in amendments to Article 121 SPR (10103/19 of 7 June 2019).

Furopear

Principle of the Commission Proposal:

- 1. Unit amount included in the CAP Strategic Plan benchmark for clearance
- Comparison of the realized unit amount reported in the APR to the benchmark
- 3. In case of deviations justifications to provide in APR or in accordance with Article 52(2)

Interpretation of Option 1:

- 1. Unit amount included in the CAP Strategic Plan indicative nature
- Reporting in APR the average unit amount of selected operations per call/year -> benchmarks for performance clearance
- 3. Comparison of the realized unit amount reported in the APR to the benchmark average unit amount for the relevant call/year
- 4. Becomes a rolling forecast, number of potential deviations to justify limited depending on homogeneity of calls (see example)

2 Calls launched in year 2023

Call for proposals 1

Running from 10th January – March 31st



Number of projects selected: 100 Expenditure committed: 0,5m€ Average unit amount: 5 000€

Call for proposals 2

Running from 15th April – 30th June



Number of projects selected: 200

Expenditure committed: 2m€ **Average unit amount:** 10 000 €

Adjusted average unit amount for year 2023 (benchmark to be included in APR 2024): 8,333 €



Reporting on expenditure/outputs of the intervention in relation to campaign year 2023

Adjusted average unit amount (Benchmark)
8 333 €
Total Outputs:

300

In APR FY 2024 and 2026 realised unit amount is higher than

Details are needed

benchmark

| APR | Advance (20%) | 1 st interim (30%) | 2 nd interim (20%) | Balance payment (30%) | Realised Outputs | |
|---|---------------|---|-------------------------------|-----------------------|---------------------|--|
| 2023 | 0,500 m€ | | | | 0 | |
| No outputs accounted Advanced payments granted to all 300 projects, only reported in the annual accounts, will ONLY show in the reconciliation of the annual accounts to the APR | | | | | | |
| 2024 | | 0,675 m€ | | | 75 | |
| Realised unit amount: 9 000 € | | 1st call: 30% of 50 projects (= 0,075m€ @ 5000€/project) 2 nd call: 30% of 200 projects (= 0,6 m€ @ 10 000€/project) | | | | |
| 2025 | | 0,075 m€ | 0,450 m€ | | 65 | |
| Realised unit amoun | t:8076€ | 1st call: 30% of 50 projects & 20% of 50 projects (0,075m€ + 0,05 m€ = 0,125m€ @ 5000€/project) 2 nd call: 20% of 200 projects (=0,4 m€ @ 10 000€/project) | | | | |
| 2026 | 0,450 m€* | | 0,05 m€ | 0,675 m€ | 135 | |
| Realised unit amount : 8 703 € | | 1st call: 20% of 50 projects & 30% of 50 projects + clearing of the advance payment for 20% of 50 projects (0,05m€ + 0,075m€ + 0,05m€ = 0,175m€ @ 5000€/project) 2nd call: 30% of 200 projects + clearing of the advance payment for 20% of 200 projects (0,6 m€ + 0,4 m€ = 1m€ @ 10 000€/project) | | | | |
| 2027 | 0,050 m€* | | | 0,075m€ | 25 | |
| Realised unit amoun | t : 5 000 € | 1st call: 30% of 50 projects + clearing of the advance payment for 20% of 50 projects (0,075m€ + 0,05 m€ = 0,125m€ @ 5000€/project) | | | | |

^{*} Total advance cleared 0,500m€ as reported in the annual accounts of the FY 2023



Timeline for providing justifications in Annual Performance Clearance



Annual Performance Clearance Commission Assessment of APR

Obligation to send justifications for deviations between reported and planned unit rates >50%

Possibility (1st) to send details and/or justifications as regards variations between reported and planned unit rates <50%

15/02/n

Art 63 FR

Sufficient details and/or justifications – no action

Possibility (2nd) to send justifications for deviations at Commission request

15/10/n Art 52(1) HZR



3. Management Declaration

The MD will cover:

- the accounts -> information properly presented, complete and accurate
- the proper functioning of the governance systems in place -> expenditure used for intended purpose, control systems put in place:
 - governance bodies (accredited PA, Coordinating Bodies, Competent Authority and CBs)
 - EU basic requirements, including the reporting system in place for the APR
- analysis of errors and weaknesses identified in systems, corrective actions
- the consolidation of the data from the PAs in a single APR done by a Coordinating Body (in case of more than 1 PA)

The future scope of the MD is

- not different from the current one,
- in line with Article 63(6) of the FR,
- only wording aligned with the terminology of the NDM.



4. Certification Body opinion

The CB will give an opinion on:

- > Annual accounts (if those give a true and fair view) no change
- Governance systems (if they function properly)
- Annual performance reporting on output (if Article 35 of HZR is complied with and it is correct) and results indicators
- Assertions made in the Management Declaration no change



Scope of the Certification Body work in NDM

0

CAP Strategic Plan (Title V of SPR)

- Planned unit amount &
- Planned variations (allowed by Art 89)
- Annual Milestones for results



Annual accounts (Art 88 HZR)

Realised expenditure

Management declaration (Art 8(3) HZR)

Necessary
 guarantees
 concerning the
 outputs

Annual performance

report (art 121 of SPR)

- Realised outputs, results, and expenditure
- Qualitative assessment including justifications of deviations





Timeline for the Certification Body work

- Recall the non-paper on Certification Bodies (WK 3049/2019)
- Included detailed diagram on the work of the CBs in new assurance model



Same