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Interinstitutional Files:

2025/0130 (COD)
2025/0131 (COD)
2025/0133 (COD)
2025/0134 (COD)
2025/0172 (COD)
2025/0176 (COD)
2025/0177 (COD)
2025/0359 (COD)
2025/0360 (COD)
2025/0391 (COD)
2025/0393 (COD)
2025/0394 (COD)
2025/0395 (COD)
2025/0396 (COD)
2025/0397 (COD)
2025/0408 (COD)
2025/0409 (COD)
2025/0410 (COD)
2025/0422 (COD)
2025/0424 (COD)
2025/0531 (COD)

SIMPL 121	ENER 288
ANTICI 124	ENT 123
AGRI 433	ENV 583
AGRIFIN 107	FIN 763
BETREG 10	IA 144
CHIMIE 66	IND 372
CLIMA 294	INDEF 109
COH 96	JAI 679
COMPET 640	MAP 114
CONSOM 175	MI 549
CSC 363	POLCOM 198
DATAPROTECT 175	SAN 360
DRS 16	TELECOM 274
ECO 18	TRANS 354
ECOFIN 689	CODEC 1043
EF 164	

NOTE

From: General Secretariat of the Council

To: Permanent Representatives Committee/Council

Subject: Omnibus simplification legislative packages
- Progress report

I. INTRODUCTION

1. Against the backdrop of the Letta and Draghi reports¹, the European Council has since October 2024 reiterated its call on all EU institutions, Member States and stakeholders, to simplify rules and reduce administrative burdens at EU, national and regional level to boost the EU's long-term competitiveness. In March 2026, the European Council called on the co-legislators to keep up the momentum to simplify and reduce burdens arising from existing legislation, notably by agreeing, before the end of 2026, all pending omnibus packages, including an ambitious AI omnibus by July 2026. The Leaders also called on the Commission to put forward further omnibus and other simplification initiatives, including to further speed up and streamline planning and permitting procedures, and stressed the importance of a 'simplicity-by-design' principle.
2. So far, the Commission has put forward ten omnibus packages aiming to simplify existing legislation in various fields, starting with corporate sustainability reporting and due diligence requirements and certain EU investment programmes, and continuing with simplification measures for agriculture, digitalisation and common specifications, small mid-cap companies, defence, chemicals, environment, automotive and food and feed safety. The Commission has announced three more Omnibus proposals in its 2026 work programme, two to be presented in June, one on taxation and another one on energy products, and one to be presented in Q4 on citizens.
3. In line with the objectives set out by the European Council in March 2026, the European Parliament, the Council and the Commission have agreed the 'One Europe, One Market Roadmap' laying out five strategic building blocks, of which the first concerns simplifying rules. The Roadmap sets out priority target dates for finalising all pending omnibus packages at the end of 2026, and the Omnibus proposals on taxation and energy products in Q4 2027 at the latest.

¹ Respectively 'Much more than a market' and 'The future of European competitiveness'.

4. Omnibus packages I-III were finalised by the co-legislators during the Polish and Danish Presidencies (while the Cyprus Presidency formally concluded the file on corporate sustainability reporting and due diligence requirements in February 2026). The dedicated Council horizontal preparatory body, the Antici sub-Group (Simplification) (hereafter “AGS”), continues to take work forward swiftly on the remaining Commission proposals for simplification omnibus packages, as well as – upon decision of the Permanent Representatives Committee – on other Commission proposals primarily aimed at simplification in the context of strengthening the EU’s competitiveness.
5. The Cyprus Presidency has treated all current simplification omnibus proposals as a key priority and has expeditiously advanced their examination, the preparation of negotiating mandates and the negotiations with the European Parliament.

II. STATE OF PLAY

Omnibus IV

6. The **Omnibus IV package**, proposed on 21 May 2025, contains five legislative proposals: two proposals aiming to extend certain mitigating measures for small and medium-sized enterprises to small mid-cap enterprises (SMCs); two proposals regarding digitalisation and alignment of common specifications (DCS); and a ‘stop-the-clock’ proposal on certain obligations regarding battery due diligence.
7. The AGS has examined the Commission proposals since May 2025. Following a swift procedure, the Regulation postponing certain battery due diligence obligations was adopted on 18 July 2025, without changes to the Commission proposal².
8. On 24 September 2025, the Permanent Representatives Committee agreed mandates for negotiations with the European Parliament on the remaining SMC and DCS proposals³.

² Regulation (EU) 2025/1561 of the European Parliament and of the Council of 18 July 2025 amending Regulation (EU) 2023/1542 as regards obligations of economic operators concerning battery due diligence policies (OJ L, 2025/1561, 30.7.2025, ELI: <http://data.europa.eu/eli/reg/2025/1561/oj>).

³ 13223/25 + ADD 1; 13224/25; 13232/25; 13233/25.

9. The European Parliament adopted its position on these proposals on 11 March 2026, thereby confirming its decision to enter into interinstitutional negotiations.
10. Subsequently, the first trilogue meetings on the Omnibus IV proposals took place on 13 April 2026 for the SMC proposals, and on 15 April 2026 for the DCS proposals.
11. Following further technical and political negotiations on the basis of the revised mandates provided by the Permanent Representatives Committee on 3 June 2026⁴, **the Cyprus Presidency intends to submit the outcome of these negotiations to the Permanent Representatives Committee for endorsement on 24 June 2026.**

Omnibus V

12. The **Omnibus V package** focusing on Defence Readiness was presented by the Commission on 17 June 2025. It includes proposals for two Regulations and one Directive as well as drafts of Delegated Regulations aiming to facilitate defence investments and conditions for defence industry, simplify security and defence procurement, and accelerate permit granting related to defence readiness projects. The file has been treated with utmost priority, in line with the call by the European Council to finalise work on the Defence Readiness Omnibus as a matter of urgency. The Permanent Representatives Committee agreed mandates for negotiations with the European Parliament on all three legislative files on 26 November 2025⁵.
13. In the European Parliament, the joint committee decisions to enter into interinstitutional negotiations were confirmed in plenary on 21 January 2026. Interinstitutional negotiations were formally launched on 26 January 2026 with kick-off trilogues for the files on permit-granting and on intra-EU transfers and defence procurement, and with an exchange of letters for the defence readiness file. A second set of political trilogues took place on 23 and 24 March for the files on permit-granting and on intra-EU transfers and defence procurement.

⁴ 9863/26 + ADD 1–4.

⁵ 16093/25; 16096/25; 16097/25.

14. On 18 and 19 May, a third set of political trilogues took place on the three files in Strasbourg. A **preliminary agreement** was reached between the co-legislators on the files on permit-granting and defence readiness. Political divergences between the co-legislators persist on empowering the Commission to harmonise certain elements of the intra-EU transfers framework, and on the introduction of eligibility criteria in certain fast-track national defence procurement procedures. **A final trilogue is expected to be held on 10 June 2026, with the aim of reaching a final agreement on the overall package.**

Omnibus VI

15. The Commission put forward the **Omnibus VI package** on 8 July 2025. It contains two proposals: a ‘stop-the-clock’ proposal regarding the dates of application and transitional provisions in the revised Regulation on Classification, Labelling and Packaging of Chemicals (CLP Regulation)⁶, and a proposal for simplifying certain requirements and procedures for chemical products in the CLP Regulation, in the Cosmetic Products Regulation⁷, and in the Fertilising Products Regulation⁸. The aim of the package is to simplify labelling rules for hazardous chemicals and certain rules for cosmetics as well as ease registration for fertilising products in the EU.

⁶ Regulation (EU) 2024/2865 of the European Parliament and of the Council of 23 October 2024 amending Regulation (EC) No 1272/2008 on classification, labelling and packaging of substances and mixtures (OJ L, 2024/2865, 20.11.2024, ELI: <http://data.europa.eu/eli/reg/2024/2865/oj>).

⁷ Regulation (EC) No 1223/2009 of the European Parliament and of the Council of 30 November 2009 on cosmetic products (recast) (OJ L 342, 22.12.2009, pp. 59–209, ELI: <http://data.europa.eu/eli/reg/2009/1223/oj>).

⁸ Regulation (EU) 2019/1009 of the European Parliament and of the Council of 5 June 2019 laying down rules on the making available on the market of EU fertilising products and amending Regulations (EC) No 1069/2009 and (EC) No 1107/2009 and repealing Regulation (EC) No 2003/2003 (OJ L 170, 25.6.2019, pp. 1–114, ELI: <http://data.europa.eu/eli/reg/2019/1009/oj>).

16. On 24 September 2025, following an accelerated procedure, the Permanent Representatives Committee agreed on a **mandate for negotiations with the European Parliament on the ‘stop-the-clock’ proposal**, without changes to the Commission proposal. The amended ‘stop-the-clock’ CLP Regulation was adopted by the Council on 17 November 2025 and was published in the Official Journal on 3 December 2025⁹.
17. On 5 November 2025, the Permanent Representatives Committee agreed on a mandate for negotiating with the Parliament on the second proposal¹⁰. The European Parliament adopted its negotiating mandate on 29 April 2026. Interinstitutional negotiations have taken place since the adoption of the Parliament’s mandate and many tentative compromise solutions have been found at technical level, while a number of key issues remain open.
18. **On 16 June 2026, in Strasbourg, the Cyprus Presidency aims to reach a provisional agreement with the European Parliament at first reading.**

Omnibus VII

19. On 19 November 2025 the Commission put forward two proposals constituting the **Omnibus VII package**, with the aim to simplify the digital legislative framework.
20. The proposal for the Digital Omnibus on AI aims to simplify and clarify some of the provisions of the AI Act¹¹. One of the proposed changes is the postponement of the application of some of the provisions on high-risk AI systems, which were due to enter into application on 2 August 2026.

⁹ Regulation (EU) 2025/2439 of the European Parliament and of the Council of 26 November 2025 amending Regulation (EU) 2024/2865 as regards dates of application and transitional provisions (Text with EEA relevance) (OJ L, 2025/2439, 3.12.2025, ELI: <http://data.europa.eu/eli/reg/2025/2439/oj>).

¹⁰ 15001/25.

¹¹ Regulation (EU) 2024/1689 of the European Parliament and of the Council of 13 June 2024 laying down harmonised rules on artificial intelligence and amending Regulations (EC) No 300/2008, (EU) No 167/2013, (EU) No 168/2013, (EU) 2018/858, (EU) 2018/1139 and (EU) 2019/2144 and Directives 2014/90/EU, (EU) 2016/797 and (EU) 2020/1828 (Artificial Intelligence Act) (OJ L, 2024/1689, 12.7.2024, ELI: <http://data.europa.eu/eli/reg/2024/1689/oj>).

21. On 13 March 2026, the Permanent Representatives Committee agreed on a negotiating mandate¹². Between 26 March and 28 April 2026, two political trilogues were held, and the Permanent Representatives Committee agreed on a revised negotiating mandate. The Cyprus Presidency reached a provisional agreement with the European Parliament at the third political trilogue on 6 May 2026 on outstanding elements of the text, notably on new prohibitions in Article 5 of the AI Act, and on the treatment of the Machinery Regulation¹³ to ensure a level of protection consistent with that provided by the AI Act. On 13 May 2026, the Permanent Representatives Committee endorsed the provisional agreement and mandated the Presidency to send the confirmatory letter to the European Parliament¹⁴.
22. **The final text of the Digital Omnibus on AI is set to be adopted at the European Parliament’s June plenary and by the Council on 29 June 2026.**
23. The second proposal of the **Omnibus VII package** on the Digital Omnibus introduces amendments to GDPR including the modernisation of cookies rules laid down in the ePrivacy Directive (“ePrivacy Directive”)¹⁵, repeals provisions of the Platform to Business Regulation (“P2B Regulation”)¹⁶, consolidates single-market rules on data (“Data Acquis”), and introduces a mechanism for a single reporting point for cyber security and data incidents.

¹² 7322/26.

¹³ Regulation (EU) 2023/1230 of the European Parliament and of the Council of 14 June 2023 on machinery and repealing Directive 2006/42/EC of the European Parliament and of the Council and Council Directive 73/361/EEC (OJ L 165, 29.6.2023, ELI: <http://data.europa.eu/eli/reg/2023/1230/oj>).

¹⁴ 9247/26.

¹⁵ Directive 2002/58/EC of the European Parliament and of the Council of 12 July 2002 concerning the processing of personal data and the protection of privacy in the electronic communications sector (Directive on privacy and electronic communications) (OJ L 201, 31.7.2002, ELI: <http://data.europa.eu/eli/dir/2002/58/oj>).

¹⁶ Regulation (EU) 2019/1150 of the European Parliament and of the Council of 20 June 2019 on promoting fairness and transparency for business users of online intermediation services (OJ L 186, 11.7.2019, ELI: <http://data.europa.eu/eli/reg/2019/1150/oj>).

24. The AGS began discussing the proposal in November 2025. The discussion gave evidence of broad support for several simplification elements of the proposal, while highlighting issues where delegations expressed concerns towards the Commission's proposal, notably regarding the creation of a single-entry point for cyber incident reporting at EU level, the transfer of current rules applicable to cookies under GDPR, and the definition of pseudonymised data as constituting personal data for the purposes of the application of GDPR.
25. **The objective of the Cyprus Presidency is to reach a negotiating mandate on the proposal by the end of June.**

Omnibus VIII

26. The **Omnibus VIII package** was presented on 10 December 2025 to simplify environmental legislation in the areas of industrial emissions, circular economy, environmental assessments and geospatial data includes six legislative proposals.
27. The examination of the proposals for a Regulation on simplification and reduction of administrative burden and a Directive on simplification and reduction of administrative burden is progressing well at technical level.
28. The proposal for a Regulation on speeding up environmental assessments (RSEA) proved to be more complex. The discussions on the proposed RSEA have seen a general call from several delegations for an overarching approach to permitting procedures, noting that current rules are scattered across numerous legislative instruments.
29. The last proposal being actively negotiated in the AGS is the proposal for a Directive on simplification of certain requirements for the establishment of the Infrastructure for Spatial Information in the Union (INSPIRE Directive). Despite the highly technical nature of the proposal, negotiations are progressing well.
30. Proposals for Regulation and Directive suspending the application of certain rules on authorised representatives for extended producer responsibility were assessed negatively by delegations, also in view of the upcoming Circular Economy Act. Work on the proposals has therefore been discontinued by the Presidency, as communicated to the Permanent Representatives Committee on 22 April 2026.

31. **The Cyprus Presidency aims to reach a negotiating mandate on the remaining four files by the end of June to allow for negotiations with the European Parliament to begin swiftly.**
32. In the European Parliament, all six files have been allocated to the ENVI Committee, and it is expected to vote on them in October 2026.

Omnibus IX

33. As part of the Automotive Package, published by the Commission on 16 December 2025, the **Omnibus IX package** aims, through a proposal for a Regulation, to ease administrative burden and cut costs for European manufacturers by the introduction of a new category of small electric vehicles, simplifying some regulatory requirements for electric light commercial vehicles (vans) to incentivise their uptake, simplifying measuring methods for emissions under the Euro 7 Regulation and streamlining requirements regarding vehicle noise to conform to international standards in order to create a level playing field for European manufacturers. The package also includes a proposal for a Directive that is linked to the purpose of simplifying regulatory requirements, notably regarding speed limiting devices, for electric light commercial vehicles (vans) to incentivise their uptake.
34. The discussion in the AGS gave evidence of broad support for several simplification elements of the package, while highlighting issues where positions of delegations are strongly divided, given also the link to other parts of the Automotive Package and other legislative proposals currently on the table (e.g. the Industrial Accelerator Act). This concerns notably the creation of a new passenger car sub-category for small affordable electric vehicles (“M1E” category).
35. Guidance by the Permanent Representatives Committee was sought on 1 April, notably on the M1E category. On that basis, work in the AGS on possible compromise texts continues.
36. **The Cyprus Presidency aims to reach agreement on a negotiating mandate to allow interinstitutional negotiations with the European Parliament to start swiftly.**

37. In the European Parliament, work on the Regulation is under joint responsibility of the Committee on the Internal Market and Consumer Protection (IMCO), the Committee on Environment, Climate and Food Safety (ENVI) and the Committee on Transport and Tourism (TRAN), while the Directive has been allocated exclusively to the TRAN Committee. It is expected that the EP will vote on its reports in November.

Omnibus X

38. On 16 December 2025, the Commission adopted the **Omnibus X package**, which had been announced in the Commission’s Vision for Agriculture and Food¹⁷ and which aims to reduce unnecessary regulatory burdens while maintaining high standards for food and feed safety, and for the protection of human and animal health and the environment. The package includes three legislative proposals: on the one hand, an urgent proposal streamlining Regulation (EU) No 528/2012 on biocidal products by extending certain data protection periods and, on the other hand, a “*Directives proposal*” and a “*Regulations proposal*” on simplification and strengthening of food and feed safety requirements in a number of legislative instruments concerning pesticides, veterinary and food related issues.
39. Agreement on the proposal for the Biocidal Products Regulation in relation to data protection periods was reached quickly by the co-legislators, without changes to the Commission proposal. The text was published in the Official Journal on 26 May 2026¹⁸.
40. The main element of the Directives proposal is amending Directive 2009/128/EC on the sustainable use of pesticides (‘SUD’)¹⁹ by introducing derogations to the general prohibition of aerial application of pesticides in order to facilitate the use of drones for targeted application of pesticides which may present an equivalent or even lower risk than land-based pesticide applications.

¹⁷ 6385/25.

¹⁸ Regulation (EU) 2026/1165 of the European Parliament and of the Council of 20 May 2026 amending Regulation (EU) No 528/2012 as regards the extension of certain data protection periods (OJ L, 2026/1165, 26.5.2026, ELI: <http://data.europa.eu/eli/reg/2026/1165/oj>).

¹⁹ Directive 2009/128/EC of the European Parliament and of the Council of 21 October 2009 establishing a framework for Community action to achieve the sustainable use of pesticides (OJ L 309, 24.11.2009, ELI: <http://data.europa.eu/eli/dir/2009/128/oj>).

41. On 27 May 2026, the Permanent Representatives Committee agreed on a mandate on the Directives proposal for negotiations with the European Parliament²⁰ that are to be held in conjunction with the Regulations proposal.
42. The Regulations proposal contains amending provisions aimed at simplifying and streamlining certain requirements and procedures for products used in the production of food and feed identified as particularly burdensome by industry and authorities.
43. The Permanent Representatives Committee, on 27 May 2026, gave guidance regarding the amendments to Regulation (EC) No 396/2005 on maximum residue levels (MRLs), based on the latest Presidency compromise text of 22 May 2026²¹. **The Cyprus Presidency aims for agreement on a mandate for the Regulations proposal as a whole by the end of June, in view of the negotiations with the European Parliament that are to be held in conjunction with the Directives proposal.** In the European Parliament, both the Directives proposal and the Regulations proposal have been allocated to the joint Environment, Climate and Food Safety (ENVI) and Agriculture and Rural Development (AGRI) Committee. It is expected that the reports will be voted by the joint Committee in October.

III. CONCLUSION

44. The Permanent Representatives Committee is invited to take note of this progress report and forward it to the General Affairs Council for its meeting on 16 June 2026.

²⁰ 9737/26.

²¹ 9642/26.