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NOTE

From: General Secretariat of the Council
To: Council

Subject: Proposal for a Regulation of the European Parliament and of the Council establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security for the period 2028-2034 and amending Regulation (EU) 2023/955 and Regulation (EU, Euratom) 2024/2509 ('NRPP Regulation')
- Partial general approach

I. BACKGROUND

1. On 16 July 2025, the Commission submitted to the Council and the European Parliament a proposal for a Regulation of the European Parliament and of the Council establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security for the period 2028-2034 and amending Regulation (EU) 2023/955 and Regulation (EU, Euratom) 2024/2509 ('NRPP Regulation').

2. The proposal aims to set out the rules for programming, implementation, governance and monitoring, as well as the financial framework for interventions in the area of Cohesion Policy, Common Agriculture Policy (CAP), Common Fisheries Policy (CFP) and Home Affairs under the Multiannual Financial Framework (MFF) for the years 2028-2034.
3. The draft Regulation is based on Article 42, Article 43(3), Article 46, point (d), Article 91(1), point (d), Article 149, Article 153 (2), point (a), and Articles 164, 175, 177 and 178, Article 192(1), Article 194(2), Article 209(1), Article 212(2), Article 322(1), point (a), and Article 349, of the Treaty on the Functioning of the European Union (TFEU) (ordinary legislative procedure).
4. The European Economic and Social Committee delivered its opinion on 22 January 2026¹. The European Court of Auditors delivered its opinion on 24 February 2026². The European Committee of the Regions delivered its opinion on 18 May 2026³.
5. In the European Parliament, the Committees on Budgets (BUDG), Regional Development (REGI) and Agriculture and Rural Development (AGRI) have the joint responsibility. Karlo Ressler (EPP), Andrey Novakov (EPP) and Elsi Katainen (Renew) were appointed rapporteurs.

II. KEY ISSUES

6. The Ad Hoc Working Party on the Multiannual Financial Framework - National and Regional Partnerships (AHWP NRP) discussed the proposal extensively between September 2025 and May 2026⁴.

¹ Doc. 6002/26.

² Doc. 6710/26.

³ Doc. 9422/26.

⁴ For more details, please consult doc. 16312/25 and doc. 9750/26.

7. The Permanent Representatives Committee considered the proposal on 6 May and 3 June 2026 to prepare for a partial general approach, excluding the elements between square brackets and most of the recitals. On 12 June 2026 the Permanent Representatives Committee examined the compromise text in doc. 9808/26, and on 14 June 2026 it agreed in principle to submit the text to the Council (General Affairs) with a number of changes as reflected in doc. 9808/26 COR 1.
9. The Schengen Associated Countries (SACs) will continue to have the opportunity to discuss the Schengen relevant provisions in the NRP Regulation in the appropriate fora, including targeted adjustments to take into account the specific situation of SACs.

II. CONCLUSION

6. Against this background, the Council is invited to reach a general approach on the draft Regulation on the basis of doc. 9808/26 + COR 1.
