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COVER NOTE

From:	Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director
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To:	Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union
No. Cion doc.:	SWD(2025) 141 final
Subject:	COMMISSION STAFF WORKING DOCUMENT Analysis of the recovery and resiliance plan of Croatia Accompanying the document Proposal for a COUNCIL IMPLEMENTING DECISION andaamending Implementing Decision (EU) (ST 10687/21 INIT; ST 10687/21 ADD 1) of 28 July 2021 on the approval of the assessment of the recovery and resilience plan for Croatia

Delegations will find attached document SWD(2025) 141 final.

Encl.: SWD(2025) 141 final

EUROPEAN
COMMISSION

Brussels, 27.5.2025
SWD(2025) 141 final

COMMISSION STAFF WORKING DOCUMENT

Analysis of the recovery and resiliance plan of Croatia

Accompanying the document

Proposal for a COUNCIL IMPLEMENTING DECISION

andaamending Implementing Decision (EU) (ST 10687/21 INIT; ST 10687/21 ADD 1) of 28 July 2021 on the approval of the assessment of the recovery and resilience plan for Croatia

{COM(2025) 275 final}

Updated climate tracking and digital tagging of the Recovery and Resilience Plan of Croatia

The table below presents the detailed application of the climate tracking and digital tagging methodologies set out respectively in Annex VI and VII to Regulation (EU) 2021/241 in the modified Croatian recovery and resilience plan.

Int. Field = intervention field.

Coeff. = Coefficient for the calculation of support to climate change objectives and to digital transition, on the basis of Annex VI and Annex VII of the RRF Regulation.

Revised measures are marked in yellow to distinguish them from the unchanged measures in the RRP.

Measure/ Sub-measure ID	Measure/Sub-measure name	Budget (EUR mn)	Climate		Digital	
			Interv. Field	Coeff. %	Interv. Field	Coeff. %
C1.1.1. R1-I1	Digitalisation of government and public administration services by business sector (G2B)	4.6	011	0%	011	100%
C1.1.1. R1-I2.b	Continued administrative and fiscal burden relief, and a better regulatory environment	1.1	011	0%	011	100%
C1.1.1. R4-I1.a	Supporting businesses for the transition to an energy and resource-efficient economy – SMEs	99.5	047	40%		0%
C1.1.1. R4-I1.b	Supporting businesses for the transition to an energy and resource-efficient economy – large companies	152.6	047bis	40%		0%
C1.1.1. R4-	Financial	27.9	047	40%		0%

I2.a	instruments for micro, small and medium-sized enterprises – green part					
C1.1.1. R4-I2.c	Financial instruments for micro, small and medium-sized enterprises – digital part	23.2	010	0%	010	100%
C1.1.1. R4-I3.a	Mid-cap financial instruments businesses and large entities – green part	26.5	047bis	40%		0%
C1.1.1. R4-I4.a	Financial instruments for public sector entities – green part	8.0	047bis	40%		0%
C1.1.1. R6-I1	Transforming and strengthening the competitiveness of cultural and creative industries	33.2	021	0%	021bis	100%
C1.1.1. R6-I2	Establishing media fact-check and public disclosure system	6.6	021	0%	021bis	100%
C1.1.2. R3-I2	Digital vouchers	10.0	010	0%	010	100%
C1.1.2. R3-I3	Grant support for digitalisation	27.3	010	0%	010	100%
C1.2. R1-I1	Revitalisation, construction and digitalisation of the energy system and supporting infrastructure to decarbonise the energy sector	542.2	033	100%	033	40%
C1.2. R1-I2.a	Fostering energy efficiency, heat and renewable energy to	30.0	024	40%		0%

	decarbonise the energy sector – SMEs part					
C1.2. R1-I2.b	Fostering energy efficiency, heat and renewable energy to decarbonise the energy sector – industry	30.9	024bis	40%		0%
C1.2. R1-I2.c	Fostering energy efficiency, heat and renewable energy to decarbonise the energy sector – geothermal renewable energy	30	032	100%		0%
C1.3. R1-I1.b	Public sewage development programme – water supply	60.18	039bis	40%		0%
C1.3. R1-I2.a	Public sewage development programme– waste water	341.02	039bis	40%		0%
C1.3 R1-I2.a	Public water supply development programme-water supply	129.63	039bis	40%		0%
C1.3. R1-I2.b	Public water supply development programme – digital part	8.27	040	40%	011	100%
C1.3. R1-I3.a	Disaster risk reduction programme in the water management sector – risk reduction	124.6	035	100%		0%
C1.3. R1-I3.b	Disaster risk reduction programme in the	33.1	050	40%		0%

	water management sector – green infrastructure					
C1.3. R2-I1	Waste disposal reduction programme	146.0	044	40%		0%
C1.3. R3-I1.b	Further investments into the public sewage development programme – water supply	10.08	039bis	40%		0%
C1.3. R3-I2.a	Public water supply development programme- water supply	154.49	039bis	40%		0%
C1.3 R3-I3.a	Further investment into the disaster risk reduction programme– risk reduction	18.69	035	100%		0%
C1.3 R3-I3.b	Further investment into the disaster risk reduction programme– green infrastructure	20.79	050	40%		0%
C1.4. R1-I1	Electronic tolling system	130	063	0%	063	100%
C1.4. R1-I2	Improving the system of exercising the rights of persons with disabilities in the field of mobility	2.0	011	0%	011	100%
C1.4. R1-I3	National road transport electronic storage and data exchange system (NSCP)	7.7	063	0%	063	100%

C1.4. R1-I4	Reporting control system for road passenger and freight transport	1.9	063	0%	063	100%
C1.4. R1-I5	Monitoring of Transport of Dangerous Goods by Road (e-ADR)	2.5	063	0%	063	100%
C1.4. R2-I2	Modernisation of the line M604 Oštarije – Knin – Split	39.8	068	100%		0%
C1.4. R2-I3.a	Removing “bottlenecks” on railway infrastructure – TEN-T	18.8	068	100%		0%
C1.4. R2-I3.b	Removing “bottlenecks” on railway infrastructure – general	1.1	069	40%		0%
C1.4. R2-I4	Modernisation of Zagreb Kustošija – Zagreb Zapadni Kolodvor – Zagreb Glavni Kolodvor	29.2	067	100%		0%
C1.4. R2-I6	Use of green technologies in rail passenger transport	13.3	072bis	100%		0%
C1.4. R2-I7	Upgrading of the IT and sales system and modernization of trains with the IT system	6.4	070	40%	070	100%
C1.4. R3-I1	Modernisation programme for ports open to public traffic	11.3	081bis	40%		0%
C1.4. R3-I3	Construction of new cable ferry ‘Križnica’,	0.8	073	100%		0%

	Municipality of Pitomača					
C1.4. R3-I4	Equipping ports and harbours with waste management infrastructure	1.5	044	40%		0%
C1.4. R4-I1	Procurement of alternative-fuel-powered vehicles for public urban and suburban regular transport	39.8	074	100%		0%
C1.4. R4-I2	Modernisation of tram fleet	59.7	074	100%		0%
C1.4. R5-I1.b	Alternative fuels infrastructure at Zadar airport	5.3	077	100%		0%
C1.4. R5-I1.c.	Capacity building for solar energy at Zadar airport	0.5	029	100%		0%
C1.4. R5-I2.b	Research, development and production of new mobility vehicles and supporting infrastructure – vehicles	179.5	N/A[1]	100%	063	100%
C1.4. R5-I3.a	Co-financing programme for the purchase of new alternative fuel vehicles and the development of alternative fuel infrastructure in road transport –	21.2	N/A[2]	100%		0%

[1] The "Methodology for climate tracking" annexed to the Recovery and Resilience Facility Regulation (2021/241) does not set out intervention fields that would allow for climate or environmental tracking of electric vehicles or plug-in hybrid vehicles, except for vehicles for urban transport falling under intervention field 074. According to Article 18 (4)(e) of the Regulation, the methodology should however 'be used accordingly for measures that cannot be directly assigned to an intervention field listed in Annex VI'. In this context, the Commission has applied a 100% climate contribution coefficient for zero-emission vehicles of all categories (this includes battery electric and fuel cell/hydrogen-powered vehicles).

[2] Ibid.

	vehicles					
C1.5. R1-I1.b	Construction and equipping of logistic distribution centres for fruit and vegetables – Construction of the energy efficient logistics distribution centres	37.3	025ter	40%		0%
C1.5. R1-I1.c	Construction and equipping of logistic distribution centres for fruit and vegetables - Investments into renewable energy sources (solar)	1.6	029	100%		0%
C1.5. R1-I1.d	Construction and equipping of logistic distribution centres for fruit and vegetables - Equipping of the logistic distribution centres	38.1	044	40%		0%
C1.5. R2-I2	Agricultural Land Monitoring Programme	1.7	011	0%	011	100%
C1.5. R3-I1	Deployment of digital public services	1.9	011	0%	011	100%
C1.5. R3-I2	Smart Agriculture	6.6	011	0%	011	100%
C1.5. R3-I3	Traceability System	1.7	011	0%	011	100%
C1.5 R4	Improving food donation systems	0.3	011	0%	011	100%
C1.6. R1-I1.b	Regional diversification and specialisation of Croatian	74.1	026	40%		0%

	tourism through investments in the development of high added value tourism products – energy efficiency					
C1.6. R1-I2.a	Strengthening the competitiveness of entrepreneurs and fostering the green and digital transition of the tourism sector – large enterprises	83.0	047bis	40%		0%
C1.6. R1-I2.b	Strengthening the competitiveness of entrepreneurs and fostering the green and digital transition of the tourism sector - SMEs	74.7	047	40%		0%
C1.6. R1-I2.c.	Strengthening the competitiveness of entrepreneurs and fostering the green and digital transition of the tourism sector – digital part	8.3	100	0%	100	40%
C2.1. R1-I1	Optimisation, Standardisation and Digitalisation of processes for strategic management and impact assessment of public policies	1.2	011	0%	011	100%
C2.2. R1-I2.a	e-National Professional exam - infrastructure	0.1	055	0%	055	100%
C2.2. R1-I2.b	e-National Professional exam – support services	0.6	011	0%	011	100%
C2.2. R2-	Improving pay	3.5	011	0%	011	100%

I1.b	systems in state administration and public services, HRM and COP systems – digital part					
C2.2. R2-I2.a	Introduction of a model for hybrid access to the workplace – smartworking – non-digital part	1.1	011	0%	011	100%
C2.2. R2-I2.c.	Introduction of a model for hybrid access to the workplace – smartworking – digital infrastructures	8.2	055	0%	055	100%
C2.2. R3-I1	Deployment of digital infrastructure and public administration services through the development of a conservation base system	10.8	011	0%	011	100%
C2.2. R3-I2.a	Improve the digital infrastructure and public sector services by developing the national archives information system and strengthening the national archives network - digitalisation	5.3	011	0%	011	100%
C2.2. R4-I1.b	Further optimisation and decentralisation of JLP(R)S through support for functional blending – digital	0.9	011	0%	011	100%

	part					
C2.3. R1	Digital Croatia strategy and strengthening inter-institutional cooperation and coordination for a successful digital transition of society and economy	0.1	011	0%	011	100%
C2.3. R2-I1	Establishment of a central interoperability system	14.0	011	0%	011	100%
C2.3. R2-I2	Establishing a central data light repository and business analytics system	16.6	055	0%	055	100%
C2.3. R3-I1	Upgrading the Shared Services Centre	34.5	055	0%	055	100%
C2.3. R3-I2	Strengthening the capacity of the police to tackle cybercrime	1.6	021	0%	21quinquies	100%
C2.3. R3-I3	Establishing a one-stop shop for all e-public helpdesk services	4.1	055	0%	055	100%
C2.3. R3-I4	Consolidation of CEZIH health information infrastructure systems	13.3	095	0%	095	100%
C2.3. R3-I5	Digital Identity Card Deployment Project	0.9	011	0%	011ter	100%
C2.3. R3-I6	Investments in state information infrastructure networks	31.4	053	0%	053	100%
C2.3. R3-I7	Improvement of spatial planning	23.9	011	0%	011	100%

	systems, construction and state assets through digitalisation					
C2.3. R3-I8	Creation of a digital mobile platform	4.3	011	0%	011	100%
C2.3. R3-I9	Establishing a new platform for the Electronic Public Procurement Bulletin of the Republic of Croatia	1.5	011	0%	011	100%
C2.3. R3-I10	Digitalisation and computerisation of the CES (eHZZ)	7.6	011	0%	011	100%
C2.3. R3-I11	ICT support modernisation (eHZMO)	17.1	011	0%	011	100%
C2.3. R3-I12	Digitalisation of the HZMO archives (eArhiva)	6.2	011	0%	011	100%
C2.3. R3-I13	Digital transformation of the Tax Administration	56.6	011	0%	011	100%
C2.3. R3-I14	Implementation of the non-cash payment system in the economy through eInvoices with integrated e-archives and active tax accounting	14.2	011	0%	011	100%
C2.3. R3-I15	Putting in place tourism applicative solutions with the aim of administratively	5.3	011	0%	011	100%

	relieving entrepreneurs and transforming the tourism model towards sustainability					
C2.3. R3-I16	Digitalisation of processes in sport and recreation at local and regional level	1.5	011	0%	011	100%
C2.3. R4	Enhancing connectivity as a cornerstone of the digital transition of society and economy	0.4	053	0%	053	100%
C2.3. R4-I1	Implementation of projects under the National Framework Programme for the Development of Broadband Infrastructure in areas where there is no sufficient commercial interest in investment	141.05	053	0%	053	100%
C2.3. R4-I2	Construction of passive electronic communications infrastructure	6.35	051	0%	051	100%
C2.4. R5	Optimisation of State-owned property management	0.3	011	0%	011	100%
C2.5. R1-I1	Enhancing the Court Case Management System (efile)	2.9	011	0%	011	100%
C2.5. R1-I2	Improvement of land register information system and cadastre	3.1	011	0%	011	100%

C2.5. R1-I3	Development of a tool for the publication and search of court decisions	0.2	011	0%	011	100%
C2.5. R1-I4	Project and implementation of the Zagreb Justice Square project to improve access to justice and efficiency of commercial procedures and administrative disputes	67.9	025ter	40%		0%
C2.5. R1-I5	Implementation of energy efficiency measures to renovate obsolete judicial authorities	10.5	026bis	100%		0%
C2.5. R1-I6	A stable and resilient IT infrastructure for the Justice Information System	16.0	011	0%	011quater	100%
C2.5. R1-I7	Project and implementation of the Zagreb Justice Square project to improve access to justice and efficiency of commercial procedures and administrative disputes	87.8	025ter	40%		0%
C2.6. R1-I2	Digitalisation of the Ethics System of Civil Servants	0.3	011	0%	011	100%
C2.6. R1-I3	Advancing the existing asset declarations system of state	0.1	011	0%	011	100%

	officials					
C.2.6. R1-I4.a	Supporting efficiency in the fight against corruption and organised crime – digital investments	1.3	011	0%	011	100%
C.2.6. R1-I4.b	Supporting efficiency in the fight against corruption and organised crime – renovation of buildings	2.7	026	40%		0%
C3.1. R2-I1	Digital transformation of higher education	84.0	012	0%	012	100%
C3.2. R1-I1.b	Development of a system of programming agreements to finance universities and research institutes focused on innovation, research and development – digital part	37.06	009	0%	009bis	100%
C3.2. R2-I1.a	Developing an enabling model for researchers' career progression and conducting cutting-edge scientific research in STEM and ICT fields – granting of scholarships	12.1	108	0%	108	100%
C3.2. R2-I1.d	Developing an enabling model for researchers' career progression and conducting cutting-edge scientific research	3.1	009	0%	009bis	100%

	in STEM and ICT fields – Research support digital					
C3.2. R2-I1.e	Developing an enabling model for researchers' career progression and conducting cutting-edge scientific research in STEM and ICT fields – support for start-ups	7.4	016	0%	016	40%
C3.2. R2-I2.a	Investing in research – technology infrastructure in STEM and ICT fields – digital equipment	15.0	055	0%	055	100%
C3.2. R2-I2.b	Investing in research – technology infrastructure in STEM and ICT fields – digital research	15.0	021	0%	021quater	100%
C3.2. R3-I1.d	Introducing a more functional R & D & I project funding programming framework – spin-offs in digital field	19.2	018	0%	018	40%
C3.2. R3-I1.e	Introducing a more functional R & D & I project funding programming framework – digital research cooperation	19.2	021	0%	021	40%
C4.1. R1a	Develop and implement new targeted active employment	22.5	01	100%		0%

	policy measures for the green and digital transitions of the labour market – green jobs					
C4.1. R1b	Develop and implement new targeted active employment policy measures for the green and digital transitions of the labour market – digital jobs	22.5	108	0%	108	100%
C4.1. R3a	Setting up a voucher system for the education of employed and unemployed people – green jobs	0.0	01	100%		0%
C4.1. R3b	Setting up a voucher system for the education of employed and unemployed people – digital jobs	0.0	108	0%	108	100%
C4.1. R3-I1.a	Implementation of vouchers for the education of employed and unemployed persons – green jobs	24.3	01	100%		0%
C4.1. R3-I1.b	Implementation of vouchers for the education of employed and unemployed persons – digital jobs	36.5	108	0%	108	100%
C4.3. R1-I1	Enhancing the digitalisation of social benefit	0.1	011	0%	011	100%

	systems between national and local levels					
C4.3. R1-I2	Development of a web application on the possibility to receive social benefits at national level	0.4	011	0%	011	100%
C4.3. R3-I2	Enhancing the digitalisation of welfare systems and connecting welfare centres and social service providers	0.5	011	0%	011	100%
C4.3. R3-I3	Enhancing the digitalisation of welfare systems and implementing systems for the methodology for calculating prices for social services	0.7	011	0%	011	100%
C4.3. R3-I4.b	Construction and equipping of centres for the elderly (accommodation and services) – energy renovation	9.8	026bis	100%		0%
C5.1. R1-I4	Digital image diagnostics KBC Split	2.7	095	0%	095	100%
C5.1. R1-I6	Digital image diagnostics KB Dubrava	5.3	095	0%	095	100%
C5.1. R2-I2	Purchase and implementation of equipment for the establishment of the National Oncological Network and National Oncological Database	10.6	095	0%	095	100%

C5.1. R4-I3	Digitising the pathway through health institutions at secondary and tertiary levels of healthcare	2.5	013	0%	013	100%
C5.1. R4-I4	Developing a system for monitoring and preventing shortages of medicinal products in Croatia	1.4	013	0%	013	100%
C5.1. R4-I5	Introduction of a treatment outcome monitoring system for non-hospital patients with a focus on chronic patients in public pharmacies	0.6	013	0%	013	100%
C5.1. R5-I1	Digital integration of operating halls and robotic surgery in KBC Split	8.0	095	0%	095	100%
C5.1. R5-I2	TELECORDIS	0.6	095	0%	095	100%
C5.1. R5-I3	Teletransfusion	1.6	095	0%	095	100%
C5.1. R5-I4	Digitalisation and integration of operating rooms equipped with robotic surgery in KBC Sestre milosrdnica	7.6	095	0%	095	100%
C5.1. R5-I5	Digitalisation and equipping of KB Merkur diagnostic units	3.2	095	0%	095	100%
C6.1 R1-I1.a	Energy renovation of buildings – public buildings	168.6	026bis	100%		0%

C6.1 R1-I1.c.	Energy renovation of buildings – multi-dwelling buildings	63.6	025bis	100%		0%
C6.1 R1-I3	Energy renovation of buildings with a status of a cultural good	39.8	026bis	100%		0%
C6.1 R2	Developing a framework for ensuring adequate skills in the context of green jobs needed for post-earthquake reconstruction	5.3	01	100%		0%
C6.1 R3a – digital part	Efficiency gains, reduction of administrative burden and digitalisation of the renovation process	2.0	011bis	40%	011bis	100%
C6.1 R4	Modernisation and integration of seismic data for the renovation process and planning of future construction and monitoring of public infrastructure	0.7	055	0%	055	100%
C6.1 R4-I1a	Seismological data network development – digital part	8.7	055	0%	055	100%
C6.1 R6	Pilot project for the establishment and implementation of systematic energy management and the development of a new	1.6	011bis	40%	011bis	100%

	financing model					
C7.1. R1-I1.a	Hydrogen use and new technologies - recharging points	21.5	077	100%		0%
C7.1. R1-I1.b	Hydrogen use and new technologies – hydrogen production and electrolysers	10.9	032	100%		0%
C7.1. R1-I1.c	Use of hydrogen and new technologies - Solar	3.1	029	100%		0%
C7.1. R1-I1.d	Use of hydrogen and new technologies - carbon capture and storage	5.3	022	100%		0%
C7.1 R1-I2.a	Establishment of a hydrogen-based economy (through the North Adriatic Hydrogen Valley (NAHV)	13.5	032	100%		0%
C7.1 R1-I2.b	Establishment of a hydrogen-based economy (through the North Adriatic Hydrogen Valley (NAHV) – REFIT of diesel locomotives to hydrogen	35	072bis	100%		0%
C7.1 R1-I2.c	Establishment of a hydrogen-based economy (through the North Adriatic Hydrogen Valley (NAHV) – recharging points	10	077	100%		0%
C7.1 R1-I3	Strengthening the use of renewable energy sources in transport and heating –	25	032	100%		0%

	geothermal					
C7.1 R1-I4	Strengthening the use of renewable energy sources in transport and heating – electric charging stations	50	077	100%		0%
C7.1. R1-I5	Biorefineries for the production of advanced biofuels Sisak - biofuels	99.5	030bis	100%		0%
C7.1. R1-I6*	Strengthening the transmission and distribution capacities of the electricity network	99.5	033	100%	033	40%
C7.1. I1.a	Procurement of alternative-fuel-powered vehicles for public urban and suburban regular transport - buses	90.2	074	100%		0%
C7.1. I1.b	Procurement of alternative-fuel-powered vehicles for public urban and suburban regular transport - HERMES	10	072bis	100%		0%
C7.1. I2	Co-financing programme for the purchase of new alternative fuel vehicles and the development of alternative fuel infrastructure in road transport - infrastructure	32	077	100%		0%
C7.2 I1.a	Energy renovation of buildings – public	148.3	026bis	100%		0%

	buildings					
C7.2 I1.b.	Energy renovation of buildings – multi-dwelling buildings	110	025bis	100%		0%
C7.2 I2.a	Renovation of buildings damaged in earthquakes with energy renovation – public buildings	989	026bis	100%		0%
C7.2 I2.b	Renovation of buildings damaged in earthquakes with energy renovation – multi-dwelling buildings	79.1	025bis	100%		0%
C7.2 R1	Raising citizens' awareness on the green transition	0.35	027	100%		0%
C7.2. R4	Introduction of a new model for the preparation, organisation and implementation of adult learning programmes aimed at developing green skills and competences in the construction sector for foreign workers from third countries	0.20	01	100%		0%

* Reforms and investments in the REPowerEU chapter are not taken into account when calculating the plan's contribution to the digital target requirement set by Regulation (EU) 2021/241.