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COVER NOTE

From:	Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director
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To:	Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union
No. Cion doc.:	COM(2025) 271 final
Subject:	Proposal for a COUNCIL IMPLEMENTING DECISION amending Implementing Decision (EU) (ST 10150/21 INIT; ST 10150/21 ADD 1 REV 2) of 13 July 2021 on the approval of the assessment of the recovery and resilience plan for Spain

Delegations will find attached document COM(2025) 271 final.

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COM(2025) 271 final

2025/0137 (NLE)

Proposal for a

COUNCIL IMPLEMENTING DECISION

amending Implementing Decision (EU) (ST 10150/21 INIT; ST 10150/21 ADD 1 REV 2) of 13 July 2021 on the approval of the assessment of the recovery and resilience plan for Spain

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Proposal for a

COUNCIL IMPLEMENTING DECISION

amending Implementing Decision (EU) (ST 10150/21 INIT; ST 10150/21 ADD 1 REV 2) of 13 July 2021 on the approval of the assessment of the recovery and resilience plan for Spain

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EU) 2021/241 of the European Parliament and of the Council of 12 February 2021 establishing the Recovery and Resilience Facility[1], and in particular Article 20(1) thereof,

Having regard to the proposal from the European Commission,

Whereas:

(1) Following the submission of the national recovery and resilience plan ('RRP') by Spain on 30 April 2021, the Commission has proposed its positive assessment to the Council. The Council approved the positive assessment by means of the Council Implementing Decision of 13 July 2021[2]. That CID was amended on 17 October 2023[3], on 14 May 2024[4], on 21 January 2025[5], and on 13 May 2025[6].

(2) On 20 May 2025, Spain made a reasoned request to the Commission to make a proposal to amend the Council Implementing Decision of 13 July 2021 in accordance with Article 21(1) of Regulation (EU) 2021/241 on the grounds that the RRP is partially no longer achievable because of objective circumstances. On that basis, Spain has submitted an amended RRP.

Amendments based on Article 21 of Regulation (EU) 2021/241

(3) The amendments to the RRP submitted by Spain because of objective circumstances concern one measure.

(4) Spain has explained that one measure has been amended to implement a better alternative allowing to reduce the administrative burden, whilst still reaching the objectives of the respective measure. This concerns milestones L35 and L39 and targets L36, L37 and L38 and the description of measure I7 (Investment: Next Tech

[1] OJ L 57, 18.2.2021, p. 17.
[2] ST 10150/21 INIT; ST 10150/21 ADD 1 REV 2.
[3] ST 13695/23 INIT, ST 13695/23 REV 1; ST 13695/23 ADD 1 REV 1.
[4] ST 9303/24 INIT; ST 9303/24 ADD 1.
[5] ST 17099/24 INIT; ST 17099/24 ADD 1.
[6] ST 8053/25 INIT; ST 8053/25 ADD 1.

Fund) under component 13 (support to SMEs). On this basis, Spain has requested to simplify the description of the measure and its milestones and targets that cause an unjustified administrative burden for reaching the objectives of the measure. The Council Implementing Decision of 13 July 2021 should be amended accordingly.

(5) The Commission considers that the reasons put forward by Spain justify the amendment(s) pursuant to Article 21(2) of Regulation (EU) 2021/241, and the Council Implementing Decision of 6 July 2021 should be amended accordingly.

Commission's assessment

(6) The Commission has assessed the amended RRP against the assessment criteria laid down in Article 19(3) of Regulation (EU) 2021/241.

(7) The Commission considers that the amendments put forward by Spain do not affect the positive assessment of the RRP set out in the Council Implementing Decision ST 10150/2021 INIT, ST 10150/2021 ADD 1 REV 2 of 13 July 2021 on the approval of the assessment of the RRP for Spain regarding the relevance, effectiveness, efficiency and coherence of the RRP against the assessment criteria laid down in Article 19(3), points (a), (b), (c), (d),(da), (db), (e), (f), (g), (h), (i), (j) and (k).

Positive assessment

(8) Following the positive assessment by the Commission of the amended RRP with the finding that the RRP satisfactorily complies with the criteria for assessment set out in Regulation (EU) 2021/241, in accordance with Article 20(2) of and Annex V to that Regulation, the reforms and investment projects necessary for the implementation of the amended RRP, the relevant milestones, targets and indicators, and the amount made available from the Union for the implementation of the amended RRP in the form of non-repayable financial support should be set out.

Financial contribution

(9) The estimated total costs of Spain's amended RRP is EUR 163 029 653 473. As the amount of the estimated total costs of the amended RRP is equal to the updated maximum financial contribution available for Spain, the financial contribution determined in accordance with Article 4a of Regulation (EU) 2021/1755 of the European Parliament and of the Council[7], Article 20(4) and 21a(6) of Regulation (EU) 2021/241 allocated for Spain's amended RRP should be equal to EUR 163 029 653 473. Therefore, the financial contribution made available to Spain remains unchanged.

Loans

(10) The loan support made available to Spain amounting to EUR 83 160 060 000 remains unchanged.

(11) Council Implementing Decision ST 10150/2021 INIT, ST 10150/2021 ADD 1 REV 2 of 13 July 2021 on the approval of the assessment of the RRP for Spain should therefore be amended accordingly. For the sake of clarity, the Annex to that Council Implementing Decision should be replaced entirely.

[7] Regulation (EU) 2021/1755 of the European Parliament and of the Council of 6 October 2021 establishing the Brexit Adjustment Reserve (OJ L 357, 8.10.2021, p. 1).

HAS ADOPTED THIS DECISION:

Article 1

The Council Implementing Decision of 13 July 2021 on the approval of the assessment of the recovery and resilience plan for Spain is amended as follows:

(1) Article 1 is replaced by the following:

"*Article 1*

Approval of the assessment of the RRP

The assessment of the modified RRP of Spain on the basis of the criteria provided for in Article 19(3) of Regulation (EU) 2021/241 is approved. The reforms and investment projects under the RRP, the arrangements and timetable for the monitoring and implementation of the RRP, including the relevant milestones and targets related to the payment of non-repayable financial support and the additional milestones and targets related to the payment of the loan, the relevant indicators relating to the fulfilment of the envisaged milestones and targets, and the arrangements for providing full access by the Commission to the underlying relevant data are set out in the Annex to this Decision.";

(2) the Annex is replaced by the text in the Annex to this Decision:

Article 2
Addressee

This Decision is addressed to the Kingdom of Spain.

Done at Brussels,

For the Council
The President