

Brussels, 26 May 2025
(OR. en)

9443/25

Interinstitutional File:
2025/0128 (NLE)

PECHE 144
N 22
UK 105

PROPOSAL

From:	Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director
date of receipt:	26 May 2025
To:	Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union
No. Cion doc.:	COM(2025) 257 final
Subject:	Proposal for a COUNCIL REGULATION amending Regulation (EU) 2025/202 fixing for 2025 and 2026 the fishing opportunities for certain fish stocks, applicable in Union waters and, for Union fishing vessels, in certain non-Union waters

Delegations will find attached document COM(2025) 257 final.

Encl.: COM(2025) 257 final



EUROPEAN
COMMISSION

Brussels, 26.5.2025
COM(2025) 257 final

2025/0128 (NLE)

Proposal for a

COUNCIL REGULATION

**amending Regulation (EU) 2025/202 fixing for 2025 and 2026 the fishing opportunities
for certain fish stocks, applicable in Union waters and, for Union fishing vessels, in
certain non-Union waters**

EXPLANATORY MEMORANDUM

1. CONTEXT OF THE PROPOSAL

- **Reasons for and objectives of the proposal**

Council Regulation (EU) 2025/202¹ fixes for 2025 and 2026 the fishing opportunities for certain fish stocks, applicable in EU waters and, for EU fishing vessels, in certain non-EU waters. The proposal amends those fishing opportunities to take account of the latest scientific advice and other developments.

- **Consistency with existing policy provisions in the policy area**

The measures proposed are consistent with the objectives and rules set out in Regulation (EU) No 1380/2013² of the European Parliament and of the Council on the Common Fisheries Policy (CFP) ('Basic Regulation'), which are *inter alia* to be applied when establishing fishing opportunities, i.e. catch and fishing effort limits, with the aim of ensuring that EU fisheries are ecologically, economically, and socially sustainable.

- **Consistency with other Union policies**

The proposed measures are consistent with other EU policies, in particular Directive 2008/56/EC of the European Parliament and of the Council³ ('Marine Strategy Framework Directive'), and aim to contribute to achieving good environmental status, in particular as regards descriptor 3 regarding good environmental status, which requires all commercially exploited fish and shellfish to be within safe biological limits.

2. LEGAL BASIS, SUBSIDIARITY AND PROPORTIONALITY

- **Legal basis**

The legal basis of the proposal is Article 43(3) of the Treaty on the Functioning of the European Union (TFEU).

- **Subsidiarity**

The proposal falls under the exclusive EU competence as referred to in Article 3(1)(d) TFEU. Therefore, the subsidiarity principle does not apply.

- **Proportionality**

The proposal allocates fishing opportunities to Member States in accordance with the objectives and rules set out in the Basic Regulation as well as the outcome of multilateral or bilateral consultations with non-EU countries, including in the context of regional fisheries management organisations (RFMOs). Consequently, the fishing opportunities should be fixed

¹ Council Regulation (EU) 2025/202 of 30 January 2025 fixing for 2025 and 2026 the fishing opportunities for certain fish stocks, applicable in Union waters and, for Union fishing vessels, in certain non-Union waters, and amending Regulation (EU) 2024/257 as regards fishing opportunities for 2025 (OJ L, 2025/202, 31.1.2025, ELI: <http://data.europa.eu/eli/reg/2025/202/oj>).

² Regulation (EU) No 1380/2013 of the European Parliament and of the Council of 11 December 2013 on the Common Fisheries Policy, amending Council Regulations (EC) No 1954/2003 and (EC) No 1224/2009 and repealing Council Regulations (EC) No 2371/2002 and (EC) No 639/2004 and Council Decision 2004/585/EC (OJ L 354, 28.12.2013, p. 22, ELI: <http://data.europa.eu/eli/reg/2013/1380/oj>).

³ Directive 2008/56/EC of the European Parliament and of the Council of 17 June 2008 establishing a framework for community action in the field of marine environmental policy (Marine Strategy Framework Directive) (OJ L 164, 25.6.2008, p. 19, ELI: <http://data.europa.eu/eli/dir/2008/56/oj>).

taking into account the best available scientific advice. In addition to biological considerations, fishing opportunities should take into account socio-economic considerations, in particular the difficulty of fishing all stocks in a mixed fishery at maximum sustainable yield (MSY) at the same time.

Pursuant to Article 16(6) and (7) and Article 17 of the Basic Regulation, Member States are to decide how the fishing opportunities available to them may be allocated to vessels flying their flag in accordance with certain criteria set out in those Articles. Therefore, Member States have the necessary margin of discretion when distributing the allocated quotas, in line with their preferred social/economic model for using the fishing opportunities available to them.

- **Choice of the instrument**

Given that the proposal amends an existing regulation, the most appropriate legal instrument is a regulation.

3. RESULTS OF *EX POST* EVALUATIONS, STAKEHOLDER CONSULTATIONS AND IMPACT ASSESSMENTS

- **Ex-post evaluations/fitness checks of existing legislation**

Not applicable.

- **Stakeholder consultations**

The Commission has consulted stakeholders, in particular through the advisory councils, on the basis of its annual communication entitled ‘*Sustainable fishing in the EU: state of play and orientations for 2025*’ (COM(2024) 235 final).

Stakeholders’ responses to that annual communication set out their views on the Commission’s evaluation of the state of the resources and on the appropriate management response. The Commission considered those responses when formulating the proposal.

- **Collection and use of expertise**

International Council for the Exploration of the Sea (ICES) scientific advice is based on a framework developed by its expert groups and decision-making bodies and issued in line with its framework partnership agreement with the Commission.

- **Impact assessment**

The scope of the proposal is circumscribed by Article 43(3) of the TFEU.

The proposal seeks to avoid short-term approaches in favour of long-term sustainability. It takes account of initiatives by stakeholders and advisory councils if they have been positively reviewed by ICES. The Commission’s CFP reform proposal was based on an impact assessment (SEC(2011) 891) that considered that while achieving the MSY objective was a necessary condition for environmental, economic and social sustainability, those three objectives cannot be achieved in isolation.

As regards fishing opportunities for RFMOs stocks and for stocks jointly managed with non-EU countries, the proposal essentially implements internationally agreed measures. Any aspects that are relevant to assessing possible impacts of the fishing opportunities are dealt with in the preparation and conduct of international negotiations in which the EU’s fishing opportunities are agreed with non-EU countries.

- **Regulatory fitness and simplification**

Not applicable.

- **Fundamental rights**

The proposal complies with fundamental rights and in particular those recognised by the Charter of Fundamental Rights of the European Union.

4. BUDGETARY IMPLICATIONS

The proposed measures will have no budgetary implications.

OTHER ELEMENTS

- **Detailed explanation of the specific provisions of the proposal**

The proposal seeks to amend Regulation (EU) 2025/202 as described below.

Anchovy in Atlantic Iberian waters west

Regulation (EU) 2025/202 provisionally set at zero the TAC for anchovy (*Engraulis encrasicolus*) in the western part of International Council for the Exploration of the Sea (ICES) subarea 9 and in subarea 10 (western part of Atlantic Iberian waters and Azores waters) for the period from 1 July 2025 to 30 June 2026, pending the publication by ICES of its scientific advice for anchovy in the western part of ICES division 9a (western part of Atlantic Iberian waters) for that period.

ICES is expected to publish its advice on 20 June 2025. Pending the publication of that advice, the relevant recital is included in square brackets, and the TAC for anchovy in the western part of ICES subarea 9 and in subarea 10 for the period from 1 July 2025 to 30 June 2026 is marked 'pm' (*pro memoria*). As soon as the ICES advice becomes available, the Commission services will update the proposal by means of a non-paper proposing a definitive TAC for that period based on that advice. However, if it becomes clear before the publication of the advice and by the middle of June 2025 that doing so would not allow fishing to continue on 1 July 2025, the Commission services will instead propose a provisional TAC for the period from 1 July to 30 September 2025.

Northern prawn in the Skagerrak-Kattegat and North Sea

Regulation (EU) 2025/202 provisionally set at zero the TAC for Northern prawn (*Pandalus borealis*) in EU and Norwegian waters of ICES division 3a (Skagerrak-Kattegat) for the period from 1 July 2025 to 30 June 2026, pending publication by ICES of its scientific advice for Northern prawn in ICES divisions 3a and 4a east (Skagerrak-Kattegat and northern North Sea in the Norwegian deep). In addition, that Regulation set the EU quota for Northern prawn in Norwegian waters of the North Sea south of 62°N for 2025 at the level agreed with Norway, i.e. at the level of 173 tonnes.

ICES is expected to publish its advice for Northern prawn in ICES divisions 3a and 4a east on 6 June 2025. Following the publication of that advice, the EU will hold bilateral consultations with Norway on: (i) the level of the overall fishing opportunities for Northern prawn in ICES divisions 3a and 4a east for the period from 1 July 2025 to 30 June 2026; (ii) the level of the TAC for Northern prawn in ICES division 3a for that period; and (iii) an additional transfer from Norway to the EU of fishing opportunities for Northern prawn in Norwegian waters of the North Sea south of 62°N for 2025, which, during bilateral

consultations on the exchange of quotas and access arrangements for 2025, the EU and Norway agreed to consider. Pending the outcome of those bilateral consultations, the text of the relevant recital of Council Regulation (EU) 2024/1856⁴ is included in square brackets, and the TACs for Northern prawn: (i) in EU and Norwegian waters of ICES division 3a for the period from 1 July 2025 to 30 June 2026; and (ii) in Norwegian waters of the North Sea south of 62°N for 2025, are marked 'pm'. As soon as the outcome of those bilateral consultations is known, the Commission services will update the proposal by means of a non-paper proposing those TACs for those periods and at the levels agreed with Norway.

Sprat in the North Sea and in the Skagerrak-Kattegat

Regulation (EU) 2025/202 provisionally set at zero the TACs for sprat (*Sprattus sprattus*) and associated by-catches for the period from 1 July 2025 to 30 June 2026 in: (i) EU and UK waters of ICES subarea 4 and division 2a (North Sea); and (ii) EU and Norwegian waters of ICES division 3a (Skagerrak-Kattegat), pending publication by ICES of its scientific advice for sprat in ICES subarea 4 and division 3a for the period from 1 July 2025 to 30 June 2026.

ICES is expected to publish its advice on 30 April 2025. Following the publication of that advice, the EU will hold trilateral consultations with the United Kingdom (UK) and Norway on: (i) the level of the overall fishing opportunities for that stock for the period from 1 July 2025 to 30 June 2026; and (ii) the level of the TACs for sprat respectively in ICES subarea 4 and division 2a and in division 3a for that period. Pending the outcome of those trilateral consultations, the text of the relevant recital of Regulation (EU) 2024/1856 is included in square brackets, and the TACs for sprat and associated by-catches for the period from 1 July 2025 to 30 June 2026 in: (i) EU and UK waters of ICES subarea 4 and division 2a; and (ii) EU and Norwegian waters of ICES division 3a, are marked 'pm'. As soon as the outcome of those trilateral consultations is known, the Commission services will update the proposal by means of a non-paper proposing those TACs for that period at the levels agreed with the UK and Norway.

Sprat in the English Channel

Regulation (EU) 2025/202 provisionally set at zero the TAC for sprat in EU and UK waters of ICES divisions 7d and 7e (Channel) for the period from 1 July 2025 to 30 June 2026, pending publication by ICES of its scientific advice for sprat in that area for that period.

ICES is expected to publish its advice on 30 April 2025. Following the publication of that advice, the EU will hold bilateral consultations with the UK on the level of the TAC for that stock for the period from 1 July 2025 to 30 June 2026, pursuant to Articles 498(2), (4) and (6) of the Trade and Cooperation Agreement between the European Union and the European Atomic Energy Community, of the one part, and the United Kingdom of Great Britain and Northern Ireland, of the other part⁵ ('Trade and Cooperation Agreement'). Pending the outcome of those bilateral consultations, the text of the relevant recital of Regulation (EU) 2024/1856 is included in square brackets, and the TAC for sprat in ICES divisions 7d and 7e

⁴ Council Regulation (EU) 2024/1856 of 28 June 2024 amending Regulation (EU) 2024/257 fixing for 2024, 2025 and 2026 the fishing opportunities for certain fish stocks, applicable in Union waters and, for Union fishing vessels, in certain non-Union waters, and Regulation (EU) 2023/194 fixing for 2023 such fishing opportunities (OJ L, 2024/1856, 1.7.2024, ELI: <http://data.europa.eu/eli/reg/2024/1856/oj>).

⁵ Trade and Cooperation Agreement between the European Union and the European Atomic Energy Community, of the one part, and the United Kingdom of Great Britain and Northern Ireland, of the other part (OJ L 149, 30.4.2021, p. 10, ELI: [http://data.europa.eu/eli/agree_internation/2021/689\(1\)/oj](http://data.europa.eu/eli/agree_internation/2021/689(1)/oj)).

for the period from 1 July 2025 to 30 June 2026 is marked ‘pm’. As soon as the outcome of those bilateral consultations is known, the Commission services will update the proposal by means of a non-paper proposing that TAC for that period at the level agreed with the UK.

Red seabream in Azores waters

Red seabream (*Pagellus bogaraveo*) in EU and international waters of ICES subarea 10 (Azores waters) is a stock listed in Annex 36, table F, of the Trade and Cooperation Agreement. That Annex lists stocks that are only present in one Party’s waters and for which both Parties hold shares. Regulation (EU) 2025/202 provisionally set the TAC for that stock for the period from 1 January to 30 June 2025 at the level of 280 tonnes, based on the recent level of catches for that stock and not exceeding the latest best available scientific advice for that stock for 2024 and 2025⁶, published by ICES on 9 June 2023. A provisional TAC was set for that stock because the ICES advice of 9 June 2023 is based on a methodology which was revised by ICES as part of a ‘benchmark’ for that stock⁷, held on 11 to 13 December 2023 and 15 to 19 January 2024. Therefore, the Commission requested ICES to publish revised advice for that stock for 2025.

Pending the publication of that revised ICES advice, the relevant recital is included in square brackets and the definitive TAC for red seabream in EU and international waters ICES subarea 10 for 2025 is marked ‘pm’. As soon as that revised ICES advice becomes available, the Commission services will update the proposal by means of a non-paper proposing that definitive TAC based on that revised advice.

NAFO northern cod

Regulation (EU) 2025/202 set the TAC and EU quota for cod (*Gadus morhua*) in Northwest Atlantic Fisheries Organisation (NAFO) divisions 2J, 3K and 3L (cod in divisions ‘2J3KL’, ‘NAFO Northern cod’) for the period from 1 January 2024 to 30 June 2025 in line with the decision taken by NAFO at its 2024 annual meeting.

In June 2025, Canada is expected to publish its scientific advice for cod in divisions 2J3KL for the period from 1 July 2025 to 30 June 2026. Following the publication of that advice, Canada is expected to establish for its fishing vessels a catch limit for cod in NAFO divisions 2J3KL for the period from 1 July 2025 to 30 June 2026. In accordance with its rules, NAFO is then to establish for that stock and for that period the TAC, and an allocation to other NAFO Contracting Parties, including an EU quota, to be fished in the NAFO Regulatory Area. That TAC and that allocation are to be established at a level which results in the catch limit established by Canada corresponding to 95% of the TAC and the allocation to other NAFO Contracting Parties corresponding to 5% of the TAC.

Pending that decision by NAFO to establish such a TAC, an allocation to other NAFO Contracting Parties and possible recovery measures for that stock, the relevant recital is included in square brackets and the TAC for cod in NAFO division 2J3KL for the period from 1 July 2025 to 30 June 2026 is marked ‘pm’. As soon as the decision by NAFO is known, the Commission services will update the proposal by means of a non-paper proposing the TAC and possible recovery measures for that period in line with that decision by NAFO.

⁶ <https://doi.org/10.17895/ices.advice.21828435.v1>

⁷ <https://doi.org/10.17895/ices.pub.24998858.v1>

ICCAT bluefin tuna

On 1 April 2025, and in accordance with the applicable International Commission for the Conservation of Atlantic Tunas (ICCAT) rules regarding transfers, Iceland agreed to transfer to the EU 200 tonnes of its quota for bluefin tuna (*Thunnus thynnus*) in part of the ICCAT Convention area, in the Atlantic Ocean, east of 45°W, and the Mediterranean, for 2025. That transfer should be implemented in EU law and the EU quota for that stock be amended accordingly.

NPFC

At its 2025 annual meeting, the North Pacific Fisheries Commission (NPFC) established catch limits for chub mackerel (*Scomber japonicus*) available to all NPFC Contracting Parties for trawlers and purse seiners respectively for the period from 1 June 2025 to 31 May 2026. In addition, the NPFC established an additional amount of that stock for the EU for that period. It also established associated effort limits. Moreover, the NPFC established measures functionally linked to those catch limits and that additional amount, without which: (i) those catch limits for all NPFC Contracting Parties could not have been established; and (ii) the fishing opportunities for chub mackerel in the NPFC Convention area would have to be reduced to protect the non-target species. It is proposed to implement those fishing opportunities and functionally linked measures in EU law.

European eel in the north-east Atlantic

According to Article 13(3) of Regulation (EU) 2025/202, the Member States concerned are to determine one or more closure periods of at least 6 months for commercial fishing activities of European eel (*Anguilla anguilla*) in EU waters of ICES subareas 3, 4, 6, 7, 8 and 9 (north-east Atlantic), subject to certain conditions. Given that the objective of the closure periods is to protect eels on their migration to and from the European continent, the closure periods should cover the main migration period or periods at the respective life stage of eel. In the specific case of sexually mature eel ('silver eel'), the objective is to protect them on their 'downstream migration' from inland, brackish and marine EU waters to their spawning grounds in the Sargasso Sea. Silver eels are not only threatened by obstacles to downstream migration but also by targeted fisheries. In situations where, during their migration from EU waters, silver eels must pass through a body of non-EU brackish waters to reach the open sea, the objective of the closure period or periods pursuant to Article 13 of Regulation (EU) 2025/202 would be jeopardised if the migrating silver eels were caught in these non-EU brackish waters and landed.

It is therefore necessary to allow the Member States concerned to allow catching adult eel in EU waters upstream of the non-EU brackish waters during the main migration period. However, in order to avoid the risk that the caught silver eels are landed, the derogation should be subject to certain conditions, including that silver eels should be caught for the exclusive purpose of transporting and promptly releasing them unharmed into nearby downstream EU marine waters at a designated place (so-called 'trap-and-transport'). Adult eel also comprises sexually non-mature 'yellow eel' which can be similar in size to silver eel. Incidentally by-caught yellow eels should be immediately released unharmed back into the water.

Proposal for a

COUNCIL REGULATION

amending Regulation (EU) 2025/202 fixing for 2025 and 2026 the fishing opportunities for certain fish stocks, applicable in Union waters and, for Union fishing vessels, in certain non-Union waters

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 43(3) thereof,

Having regard to the proposal from the European Commission,

Whereas:

- (1) Council Regulation (EU) 2025/202¹ fixes for 2025 and 2026 the fishing opportunities for certain fish stocks, applicable in Union waters and, for Union fishing vessels, in certain non-Union waters. Those fishing opportunities, including certain measures functionally linked thereto, should be amended to take into account the publication of scientific advice, as well as the outcomes of consultations with third countries and regional fisheries management organisations (RFMOs) meetings.
- (2) [The recital and the relevant provisions will be updated after the publication of the ICES advice, or before the publication of the advice and by the middle of June 2025 if it becomes apparent that doing so would not allow fishing to continue on 1 July 2025.] [EITHER] [On 20 June 2025, the International Council for the Exploration of the Sea (ICES) published its scientific advice for anchovy in the western part of ICES division 9a for the period from 1 July 2025 to 30 June 2026. Following the publication of the advice, the TAC for anchovy in the western part of ICES subarea 9 and subarea 10 for the period from 1 July 2025 to 30 June 2026 should be set at the level advised by ICES, i.e. at the level of [X] tonnes.] [OR] [Regulation (EU) 2025/202 provisionally set at zero the total allowable catches (TAC) for anchovy (*Engraulis encrasicolus*) in the western part of International Council for the Exploration of the Sea (ICES) subarea 9 and in subarea 10 for the period from 1 July 2025 to 30 June 2026, pending the publication by ICES of its scientific advice for anchovy in the western part of ICES division 9a for that period. To allow fishing to continue until the definitive TAC for that stock for the period from 1 July 2025 to 30 June 2026 is set at the level advised by ICES, a provisional TAC for the period from 1 July 2025 to 30 September 2025 should be set, at a level corresponding to [X].]

¹ Council Regulation (EU) 2025/202 of 30 January 2025 fixing for 2025 and 2026 the fishing opportunities for certain fish stocks, applicable in Union waters and, for Union fishing vessels, in certain non-Union waters, and amending Regulation (EU) 2024/257 as regards fishing opportunities for 2025 (OJ L, 2025/202, 31.1.2025, ELI: <http://data.europa.eu/eli/reg/2025/202/oj>).

- (3) *[The recital and the relevant provisions will be updated after the conclusion of consultations between the Union and Norway.]* [On 18 and 19 June 2024, the Union and Norway held consultations on: (i) the level of the overall fishing opportunities for Northern prawn (*Pandalus borealis*) in ICES divisions 3a and 4a east for the period from 1 July 2024 to 30 June 2025; and (ii) the level of the TAC for Northern prawn in ICES division 3a. The Union and Norway also agreed on an additional transfer from Norway to the Union of Northern prawn in Norwegian waters of the North Sea south of 62°N. The outcome of those consultations was documented in an Agreed Record signed on 19 June 2024. The TACs for Northern prawn: (i) in ICES division 3a; and (ii) Norwegian waters of the North Sea south of 62°N, should therefore be set at the levels agreed with Norway.]
- (4) *[The recital and the relevant provisions will be updated after the conclusion of consultations between the Union, United Kingdom and Norway.]* [Between 23 May and 4 June 2024, the Union, the United Kingdom and Norway held consultations on: (i) the level of the overall fishing opportunities for sprat (*Sprattus sprattus*) in ICES subarea 4 and division 3a for the period from 1 July 2024 to 30 June 2025; and (ii) the levels of the TACs for sprat in Union and United Kingdom waters of ICES subarea 4 and division 2a and in Union and Norwegian waters of ICES division 3a for that period. The Union participated in those consultations on the basis of the Union position endorsed by the Council on 3 May 2024. The outcome of those consultations was documented in an Agreed Record signed on 11 June 2024. The TACs for sprat and associated by-catches for the period from 1 July 2024 to 30 June 2025 in: (i) Union and United Kingdom waters of ICES subarea 4 and division 2a; and (ii) Union and Norwegian waters of ICES division 3a, should therefore be set at the levels agreed with the United Kingdom and Norway.]
- (5) *[The recital and the relevant provisions will be updated after the conclusion of consultations between the Union and the United Kingdom.]* [Between 14 and 24 May 2024, the Union and the United Kingdom conducted bilateral consultations pursuant to Article 498(2), (4) and (6) of the Trade and Cooperation Agreement on the level of the TAC for sprat in ICES divisions 7d and 7e for the period from 1 July 2024 to 30 June 2025. The Union participated in those consultations on the basis of the Union position endorsed by the Council on 25 April 2024. The outcome of those consultations was documented in a Written Record signed on 30 May 2024. The TAC for sprat in ICES divisions 7d and 7d and 7e for that period should therefore be set at the level agreed with the United Kingdom.]
- (6) *[The recital and the relevant provisions will be updated after the publication of the revised ICES advice.]* [Regulation (EU) 2025/202 provisionally set the TAC for red seabream (*Pagellus bogaraveo*) in Union and international waters of ICES subarea 10 for the period from 1 January to 30 June 2025 at the level of 280 tonnes, pending the publication of revised scientific advice for that stock for 2025. Following the publication of that revised ICES advice, a definitive TAC for red seabream in EU and international waters of ICES subarea 10 for 2025 should be set at the new level advised by ICES.]
- (7) *[The recital and the relevant provisions will be updated after the decision by NAFO on Northern cod.]* [On [X], Canada adopted a catch limit for its vessels fishing for cod (*Gadus morhua*) in Northwest Atlantic Fisheries Organisation (NAFO) divisions 2J, 3K and 3L of [X] tonnes for the period from 1 July 2025 to 30 June 2026. NAFO subsequently adopted for that stock and that period a TAC, and an allocation to other NAFO Contracting Parties corresponding to 5% of the TAC, including a Union quota,

to be fished in the NAFO Regulatory Area. In addition, NAFO established recovery measures for that stock for that period. Those measures should be implemented in Union law.]

- (8) On 1 April 2025, and in accordance with the applicable International Commission for the Conservation of Atlantic Tunas (ICCAT) rules regarding transfers, Iceland agreed to transfer to the Union 200 tonnes of its quota for bluefin tuna (*Thunnus thynnus*) in part of the ICCAT Convention area, in the Atlantic Ocean, east of 45°W, and the Mediterranean, for 2025. That transfer should be implemented in Union law and the Union quota for that stock be amended accordingly.
- (9) At its 2025 annual meeting, the North Pacific Fisheries Commission (NPFC) established catch limits for chub mackerel (*Scomber japonicus*) available to all NPFC Contracting Parties for trawlers and purse seiners respectively for the period from 1 June 2025 to 31 May 2026. In addition, the NPFC established an additional amount of that stock for the Union for that period. It also established associated effort limits. Moreover, the NPFC established measures functionally linked to those catch limits and that additional amount, without which: (i) those catch limits for all NPFC Contracting Parties could not have been established; and (ii) the fishing opportunities for chub mackerel in the NPFC Convention area would have to be reduced to protect the non-target species. Those fishing opportunities and functionally linked measures should be implemented in Union law.
- (10) In order to reproduce, the European eel (*Anguilla anguilla*) which is sexually mature ('silver eel') has to migrate from inland, brackish or marine Union waters to its spawning grounds in the Sargasso Sea ('downstream migration'). Article 13(3) of Regulation (EU) 2025/202, protects such eels by obliging the Member States concerned to determine one or more closure periods of at least 6 months for commercial fishing activities of European eel (*Anguilla anguilla*) in Union waters of ICES subareas 3, 4, 6, 7, 8 and 9 (north-east Atlantic), subject to certain conditions. In order to uphold the conservation objective of the closure period or periods pursuant to Article 13 of Regulation (EU) 2025/202 the Member States concerned may assist migrating silver eels on their downstream migration before passing through non-Union brackish waters, where they may be caught and landed. The Member States concerned should therefore be allowed to catch adult eels of an overall length of 12 cm or more in Union waters upstream of non-Union brackish waters during the main migration period, provided this is done for the exclusive purpose of transporting and promptly releasing silver eels unharmed into nearby downstream Union marine waters at a designated place. Incidentally caught eels that are not sexually mature should be immediately released unharmed back into the water.
- (11) Regulation (EU) 2025/202 should therefore be amended accordingly.
- (12) Given that provisions should apply on a continuous basis, and in order to avoid legal uncertainty in the period between the end of application of the previously applicable provisions and the date of entry into force of this Regulation, the provisions of this Regulation should apply as from the end of the previously applicable provisions. Such retroactive application does not affect the principles of legal certainty and protection of legitimate expectations, as the concerned fishing opportunities are increased and as regards eel an additional derogation to the closure period or periods is established.
- (13) Given the urgency of avoiding interruptions to fishing activities, this Regulation should enter into force on the day of its publication in the *Official Journal of the European Union*,

HAS ADOPTED THIS REGULATION:

Article 1
Amendment of Regulation (EU) 2025/202

Regulation (EU) 2025/202 is amended as follows:

(1) In Article 13, the following paragraph 4(a) is inserted:

“

4a. By way of further derogation from paragraph 3, point (d), the Member State concerned may allow fishing for European eel of an overall length of 12 cm or more when migrating from Union waters to their spawning grounds in the Sargasso Sea (“downstream migration”) for up to a total of 50 consecutive or non-consecutive days. This shall apply to all fishers concerned in the relevant fishing area, during the main migration period, under the following cumulative conditions:

- (a) the fishing activity shall only be allowed when the only access to marine waters necessarily passes through non-Union brackish waters;
- (b) the catches taken in ICES subdivisions 22-32 shall meet the minimum conservation reference size of 35 cm, in accordance with Annex VIII, Part A to Regulation (EU) 2019/1241 of the European Parliament and of the Council²;
- (c) any eel that is sexually mature and is caught shall not be harmed, be transported without undue delay and immediately released to nearby Union marine waters at a place designated by the Member State concerned, which would allow them to continue downstream migration;
- (d) any incidentally by-caught eel, which is not sexually mature, shall not be harmed and be immediately released back into the water; and
- (e) the fishing activity shall be undertaken with the involvement of a national scientific body.

”

(2) In Article 13, paragraph 8 is replaced by the following:

“

8. The Member States concerned, either individually or jointly, shall inform the Commission:

² Regulation (EU) 2019/1241 of the European Parliament and of the Council of 20 June 2019 on the conservation of fisheries resources and the protection of marine ecosystems through technical measures, amending Council Regulations (EC) No 1967/2006, (EC) No 1224/2009 and Regulations (EU) No 1380/2013, (EU) 2016/1139, (EU) 2018/973, (EU) 2019/472 and (EU) 2019/1022 of the European Parliament and of the Council, and repealing Council Regulations (EC) No 894/97, (EC) No 850/98, (EC) No 2549/2000, (EC) No 254/2002, (EC) No 812/2004 and (EC) No 2187/2005 (OJ L 198, 25.7.2019, p. 105, ELI: <http://data.europa.eu/eli/reg/2019/1241/oj>).

- (a) by 1 May 2025, of the closure period or periods determined in accordance with paragraphs 3 to 6, together with the supporting information justifying the chosen period or periods;
- (b) within 2 weeks of their adoption, of national measures relating to the closure period or periods that were determined in accordance with paragraphs 3 to 6;
- (c) within 8 weeks before the start of the closure period or periods determined in accordance with paragraphs 3 to 6, of fishing activities held in accordance with paragraph 4a including: (i) the place or places and date or dates of the fishing activities; (ii) the expected number and type of participants and the national scientific body involved; and (iii) the designated place or places for release.
- (d) within a maximum of 8 weeks from the end of the fishing activities held in accordance with paragraph 4a: (i) the number and type of participants; (ii) the number of eels, which are sexually mature, as well as the number of eels, which are not sexually mature, that were caught during those fishing activities; and (iii) the number of sexually mature eels that were tagged.

”

- (3) Annexes IA, Parts A, B and F, Annexes IC, ID and IM are amended in accordance with the Annex to this Regulation.

Article 2

Entry into force and application

This Regulation shall enter into force on the day of its publication in the *Official Journal of the European Union*.

It shall apply from 1 January 2025.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels,

For the Council
The President

LEGISLATIVE FINANCIAL AND DIGITAL STATEMENT

1.	FRAMEWORK OF THE PROPOSAL/INITIATIVE	3
1.1.	Title of the proposal/initiative	3
1.2.	Policy area(s) concerned	3
1.3.	Objective(s)	3
1.3.1.	General objective(s)	3
1.3.2.	Specific objective(s)	3
1.3.3.	Expected result(s) and impact	3
1.3.4.	Indicators of performance	3
1.4.	The proposal/initiative relates to:	4
1.5.	Grounds for the proposal/initiative	4
1.5.1.	Requirement(s) to be met in the short or long term including a detailed timeline for roll-out of the implementation of the initiative	4
1.5.2.	Added value of EU involvement (it may result from different factors, e.g. coordination gains, legal certainty, greater effectiveness or complementarities). For the purposes of this section 'added value of EU involvement' is the value resulting from EU action, that is additional to the value that would have been otherwise created by Member States alone.	4
1.5.3.	Lessons learned from similar experiences in the past	4
1.5.4.	Compatibility with the multiannual financial framework and possible synergies with other appropriate instruments	5
1.5.5.	Assessment of the different available financing options, including scope for redeployment	5
1.6.	Duration of the proposal/initiative and of its financial impact	6
1.7.	Method(s) of budget implementation planned	6
2.	MANAGEMENT MEASURES	8
2.1.	Monitoring and reporting rules	8
2.2.	Management and control system(s)	8
2.2.1.	Justification of the budget implementation method(s), the funding implementation mechanism(s), the payment modalities and the control strategy proposed	8
2.2.2.	Information concerning the risks identified and the internal control system(s) set up to mitigate them	8
2.2.3.	Estimation and justification of the cost-effectiveness of the controls (ratio between the control costs and the value of the related funds managed), and assessment of the expected levels of risk of error (at payment & at closure)	8
2.3.	Measures to prevent fraud and irregularities	9
3.	ESTIMATED FINANCIAL IMPACT OF THE PROPOSAL/INITIATIVE	10
3.1.	Heading(s) of the multiannual financial framework and expenditure budget line(s) affected	10

3.2.	Estimated financial impact of the proposal on appropriations.....	12
3.2.1.	Summary of estimated impact on operational appropriations.....	12
3.2.1.1.	Appropriations from voted budget	12
3.2.1.2.	Appropriations from external assigned revenues	17
3.2.2.	Estimated output funded from operational appropriations.....	22
3.2.3.	Summary of estimated impact on administrative appropriations.....	24
3.2.3.1.	Appropriations from voted budget	24
3.2.3.2.	Appropriations from external assigned revenues	24
3.2.3.3.	Total appropriations	24
3.2.4.	Estimated requirements of human resources.....	25
3.2.4.1.	Financed from voted budget.....	25
3.2.4.2.	Financed from external assigned revenues	26
3.2.4.3.	Total requirements of human resources	26
3.2.5.	Overview of estimated impact on digital technology-related investments	28
3.2.6.	Compatibility with the current multiannual financial framework.....	28
3.2.7.	Third-party contributions	28
3.3.	Estimated impact on revenue	29
4.	DIGITAL DIMENSIONS	29
4.1.	Requirements of digital relevance.....	30
4.2.	Data	30
4.3.	Digital solutions	31
4.4.	Interoperability assessment	31
4.5.	Measures to support digital implementation	32

1. FRAMEWORK OF THE PROPOSAL/INITIATIVE

1.1. Title of the proposal/initiative

Proposal for a Council Regulation amending Regulation (EU) 2025/202 fixing for 2025 and 2026 the fishing opportunities for certain fish stocks, applicable in Union waters and, for Union fishing vessels, in certain non-Union waters

1.2. Policy area(s) concerned

Fisheries

1.3. Objective(s)

1.3.1. General objective(s)

1.3.2. Specific objective(s)

1.3.3. Expected result(s) and impact

Specify the effects which the proposal/initiative should have on the beneficiaries/groups targeted.

1.3.4. Indicators of performance

Specify the indicators for monitoring progress and achievements.

1.4. The proposal/initiative relates to:

- ☐ a new action
- ☐ a new action following a pilot project / preparatory action¹
- ☐ the extension of an existing action
- ☐ a merger or redirection of one or more actions towards another/a new action

1.5. Grounds for the proposal/initiative

1.5.1. Requirement(s) to be met in the short or long term including a detailed timeline for roll-out of the implementation of the initiative

1.5.2. Added value of EU involvement (it may result from different factors, e.g. coordination gains, legal certainty, greater effectiveness or complementarities). For the purposes of this section 'added value of EU involvement' is the value resulting

¹ As referred to in Article 58(2), point (a) or (b) of the Financial Regulation.

from EU action, that is additional to the value that would have been otherwise created by Member States alone.

Reasons for action at EU level (ex-ante)
--

Expected generated EU added value (ex-post)

1.5.3. Lessons learned from similar experiences in the past

--

1.5.4. Compatibility with the multiannual financial framework and possible synergies with other appropriate instruments

--

1.5.5. Assessment of the different available financing options, including scope for redeployment

--

1.6. Duration of the proposal/initiative and of its financial impact

☐ limited duration

- ☐ in effect from [DD/MM]YYYY to [DD/MM]YYYY
- ☐ financial impact from YYYY to YYYY for commitment appropriations and from YYYY to YYYY for payment appropriations.

☐ unlimited duration

- Implementation with a start-up period from YYYY to YYYY,
- followed by full-scale operation.

1.7. Method(s) of budget implementation planned²

☐ Direct management by the Commission

- ☐ by its departments, including by its staff in the Union delegations;
- ☐ by the executive agencies

☐ Shared management with the Member States

☐ Indirect management by entrusting budget implementation tasks to:

- ☐ third countries or the bodies they have designated
- ☐ international organisations and their agencies (to be specified)
- ☐ the European Investment Bank and the European Investment Fund
- ☐ bodies referred to in Articles 70 and 71 of the Financial Regulation
- ☐ public law bodies
- ☐ bodies governed by private law with a public service mission to the extent that they are provided with adequate financial guarantees
- ☐ bodies governed by the private law of a Member State that are entrusted with the implementation of a public-private partnership and that are provided with adequate financial guarantees
- ☐ bodies or persons entrusted with the implementation of specific actions in the common foreign and security policy pursuant to Title V of the Treaty on European Union, and identified in the relevant basic act
- ☐ bodies established in a Member State, governed by the private law of a Member State or Union law and eligible to be entrusted, in accordance with sector-specific rules, with the implementation of Union funds or budgetary guarantees, to the extent that such bodies are controlled by public law bodies or by bodies governed by private law with a public service mission, and are provided with adequate financial guarantees in the form of joint and several liability by the controlling bodies or equivalent financial guarantees and which may be, for each action, limited to the maximum amount of the Union support.

Comments

² Details of budget implementation methods and references to the Financial Regulation may be found on the BUDGpedia site: <https://myintracomm.ec.europa.eu/corp/budget/financial-rules/budget-implementation/Pages/implementation-methods.aspx>.

--

2. MANAGEMENT MEASURES

2.1. Monitoring and reporting rules

--

2.2. Management and control system(s)

2.2.1. Justification of the budget implementation method(s), the funding implementation mechanism(s), the payment modalities and the control strategy proposed

--

2.2.2. Information concerning the risks identified and the internal control system(s) set up to mitigate them

--

2.2.3. Estimation and justification of the cost-effectiveness of the controls (ratio between the control costs and the value of the related funds managed), and assessment of the expected levels of risk of error (at payment & at closure)

--

2.3. Measures to prevent fraud and irregularities

--

3. ESTIMATED FINANCIAL IMPACT OF THE PROPOSAL/INITIATIVE

3.1. Heading(s) of the multiannual financial framework and expenditure budget line(s) affected

- Existing budget lines

In order of multiannual financial framework headings and budget lines.

Heading of multiannual financial framework	Budget line	Type of expenditure	Contribution			
	Number	Diff./Non-diff. ¹	from EFTA countries ²	from candidate countries and potential candidates ³	From other third countries	other assigned revenue
	[XX.YY.YY.YY]	Diff./Non-diff.	YES/NO	YES/NO	YES/NO	YES/NO
	[XX.YY.YY.YY]	Diff./Non-diff.	YES/NO	YES/NO	YES/NO	YES/NO
	[XX.YY.YY.YY]	Diff./Non-diff.	YES/NO	YES/NO	YES/NO	YES/NO

- New budget lines requested

In order of multiannual financial framework headings and budget lines.

Heading of multiannual financial framework	Budget line	Type of expenditure	Contribution			
	Number	Diff./Non-diff.	from EFTA countries	from candidate countries and potential candidates	from other third countries	other assigned revenue
	[XX.YY.YY.YY]	Diff./Non-diff.	YES/NO	YES/NO	YES/NO	YES/NO
	[XX.YY.YY.YY]	Diff./Non-diff.	YES/NO	YES/NO	YES/NO	YES/NO
	[XX.YY.YY.YY]	Diff./Non-diff.	YES/NO	YES/NO	YES/NO	YES/NO

¹ Diff. = Differentiated appropriations / Non-diff. = Non-differentiated appropriations.

² EFTA: European Free Trade Association.

³ Candidate countries and, where applicable, potential candidates from the Western Balkans.

3.2. Estimated financial impact of the proposal on appropriations

3.2.1. Summary of estimated impact on operational appropriations

- ☐ The proposal/initiative does not require the use of operational appropriations
- ☐ The proposal/initiative requires the use of operational appropriations, as explained below

3.2.1.1. Appropriations from voted budget

EUR million (to three decimal places)

Heading of multiannual financial framework		Number					
DG: <.....>			Year	Year	Year	Year	TOTAL MFF
			2024	2025	2026	2027	2021-2027
Operational appropriations							
Budget line	Commitments	(1a)					0.000
	Payments	(2a)					0.000
Budget line	Commitments	(1b)					0.000
	Payments	(2b)					0.000
Appropriations of an administrative nature financed from the envelope of specific programmes ¹							
Budget line		(3)					0.000
TOTAL appropriations for DG <.....>	Commitments	=1a+1b+3	0.000	0.000	0.000	0.000	0.000
	Payments	=2a+2b+3	0.000	0.000	0.000	0.000	0.000
DG: <.....>			Year	Year	Year	Year	TOTAL MFF
			2024	2025	2026	2027	2021-2027
Operational appropriations							
Budget line	Commitments	(1a)					0.000

¹ Technical and/or administrative assistance and expenditure in support of the implementation of EU programmes and/or actions (former 'BA' lines), indirect research, direct research.

	Payments	(2a)					0.000
Budget line	Commitments	(1b)					0.000
	Payments	(2b)					0.000
Appropriations of an administrative nature financed from the envelope of specific programmes ²							
Budget line		(3)					0.000
TOTAL appropriations for DG <.....>	Commitments	=1a+1b+3	0.000	0.000	0.000	0.000	0.000
	Payments	=2a+2b+3	0.000	0.000	0.000	0.000	0.000
			Year 2024	Year 2025	Year 2026	Year 2027	TOTAL MFF 2021-2027
TOTAL operational appropriations	Commitments	(4)	0.000	0.000	0.000	0.000	0.000
	Payments	(5)	0.000	0.000	0.000	0.000	0.000
TOTAL appropriations of an administrative nature financed from the envelope for specific programmes		(6)	0.000	0.000	0.000	0.000	0.000
TOTAL appropriations under HEADING <....> of the multiannual financial framework	Commitments	=4+6	0.000	0.000	0.000	0.000	0.000
	Payments	=5+6	0.000	0.000	0.000	0.000	0.000

Heading of multiannual financial framework	Number	
---	--------	--

DG: <.....>	Year 2024	Year 2025	Year 2026	Year 2027	TOTAL MFF 2021-2027
-------------	--------------	--------------	--------------	--------------	--------------------------------

² Technical and/or administrative assistance and expenditure in support of the implementation of EU programmes and/or actions (former 'BA' lines), indirect research, direct research.

Operational appropriations							
Budget line	Commitments	(1a)					0.000
	Payments	(2a)					0.000
Budget line	Commitments	(1b)					0.000
	Payments	(2b)					0.000
Appropriations of an administrative nature financed from the envelope of specific programmes ³							
Budget line		(3)					0.000
TOTAL appropriations for DG <.....>	Commitments	=1a+1b +3	0.000	0.000	0.000	0.000	0.000
	Payments	=2a+2b+3	0.000	0.000	0.000	0.000	0.000

DG: <.....>			Year 2024	Year 2025	Year 2026	Year 2027	TOTAL MFF 2021-2027
Operational appropriations							
Budget line	Commitments	(1a)					0.000
	Payments	(2a)					0.000
Budget line	Commitments	(1b)					0.000
	Payments	(2b)					0.000
Appropriations of an administrative nature financed from the envelope of specific programmes ⁴							
Budget line		(3)					0.000
TOTAL appropriations for DG <.....>	Commitments	=1a+1b +3	0.000	0.000	0.000	0.000	0.000
	Payments	=2a+2b+3	0.000	0.000	0.000	0.000	0.000

	Year	Year	Year	Year	TOTAL MFF 2021-2027
	2024	2025	2026	2027	

³ Technical and/or administrative assistance and expenditure in support of the implementation of EU programmes and/or actions (former 'BA' lines), indirect research, direct research.

⁴ Technical and/or administrative assistance and expenditure in support of the implementation of EU programmes and/or actions (former 'BA' lines), indirect research, direct research.

TOTAL operational appropriations	Commitments	(4)	0.000	0.000	0.000	0.000	0.000
	Payments	(5)	0.000	0.000	0.000	0.000	0.000
TOTAL appropriations of an administrative nature financed from the envelope for specific programmes		(6)	0.000	0.000	0.000	0.000	0.000
TOTAL appropriations under HEADING <....> of the multiannual financial framework	Commitments	=4+6	0.000	0.000	0.000	0.000	0.000
	Payments	=5+6	0.000	0.000	0.000	0.000	0.000
			Year 2024	Year 2025	Year 2026	Year 2027	TOTAL MFF 2021-2027
• TOTAL operational appropriations (all operational headings)	Commitments	(4)	0.000	0.000	0.000	0.000	0.000
	Payments	(5)	0.000	0.000	0.000	0.000	0.000
• TOTAL appropriations of an administrative nature financed from the envelope for specific programmes (all operational headings)		(6)	0.000	0.000	0.000	0.000	0.000
TOTAL appropriations Under Heading 1 to 6 of the multiannual financial framework (Reference amount)	Commitments	=4+6	0.000	0.000	0.000	0.000	0.000
	Payments	=5+6	0.000	0.000	0.000	0.000	0.000

Heading of multiannual financial framework	7	‘Administrative expenditure’ ⁵				
DG: <.....>		Year 2024	Year 2025	Year 2026	Year 2027	TOTAL MFF 2021- 2027

⁵

The necessary appropriations should be determined using the annual average cost figures available on the appropriate BUDGpedia webpage.

• Human resources		0.000	0.000	0.000	0.000	0.000
• Other administrative expenditure		0.000	0.000	0.000	0.000	0.000
TOTAL DG <.....>	Appropriations	0.000	0.000	0.000	0.000	0.000

DG: <.....>		Year 2024	Year 2025	Year 2026	Year 2027	TOTAL MFF 2021- 2027
• Human resources		0.000	0.000	0.000	0.000	0.000
• Other administrative expenditure		0.000	0.000	0.000	0.000	0.000
TOTAL DG <.....>	Appropriations	0.000	0.000	0.000	0.000	0.000

TOTAL appropriations under HEADING 7 of the multiannual financial framework	(Total commitments = Total payments)	0.000	0.000	0.000	0.000	0.000
--	--------------------------------------	--------------	--------------	--------------	--------------	--------------

EUR million (to three decimal places)

		Year 2024	Year 2025	Year 2026	Year 2027	TOTAL MFF 2021-2027
TOTAL appropriations under HEADINGS 1 to 7	Commitments	0.000	0.000	0.000	0.000	0.000
of the multiannual financial framework	Payments	0.000	0.000	0.000	0.000	0.000

3.2.1.2. Appropriations from external assigned revenues

EUR million (to three decimal places)

Heading of multiannual financial framework	Number	
--	--------	--

DG: <.....>	Year 2024	Year 2025	Year 2026	Year 2027	TOTAL MFF 2021-2027
-------------	--------------	--------------	--------------	--------------	------------------------

Operational appropriations							
Budget line	Commitments	(1a)					0.000
	Payments	(2a)					0.000
Budget line	Commitments	(1b)					0.000
	Payments	(2b)					0.000
Appropriations of an administrative nature financed from the envelope of specific programmes ⁶							
Budget line		(3)					0.000
TOTAL appropriations for DG <.....>	Commitments	=1a+1b+3	0.000	0.000	0.000	0.000	0.000
	Payments	=2a+2b+3	0.000	0.000	0.000	0.000	0.000
DG: <.....>			Year	Year	Year	Year	TOTAL MFF 2021-2027
			2024	2025	2026	2027	
Operational appropriations							
Budget line	Commitments	(1a)					0.000
	Payments	(2a)					0.000
Budget line	Commitments	(1b)					0.000
	Payments	(2b)					0.000
Appropriations of an administrative nature financed from the envelope of specific programmes ⁷							
Budget line		(3)					0.000
TOTAL appropriations for DG <.....>	Commitments	=1a+1b+3	0.000	0.000	0.000	0.000	0.000
	Payments	=2a+2b+3	0.000	0.000	0.000	0.000	0.000
			Year	Year	Year	Year	TOTAL MFF 2021-2027
			2024	2025	2026	2027	
TOTAL operational appropriations	Commitments	(4)	0.000	0.000	0.000	0.000	0.000
	Payments	(5)	0.000	0.000	0.000	0.000	0.000

⁶ Technical and/or administrative assistance and expenditure in support of the implementation of EU programmes and/or actions (former 'BA' lines), indirect research, direct research.

⁷ Technical and/or administrative assistance and expenditure in support of the implementation of EU programmes and/or actions (former 'BA' lines), indirect research, direct research.

TOTAL appropriations of an administrative nature financed from the envelope for specific programmes		(6)	0.000	0.000	0.000	0.000	0.000
TOTAL appropriations under HEADING <....> of the multiannual financial framework	Commitments	=4+6	0.000	0.000	0.000	0.000	0.000
	Payments	=5+6	0.000	0.000	0.000	0.000	0.000
Heading of multiannual financial framework		Number					

DG: <.....>			Year	Year	Year	Year	TOTAL MFF
			2024	2025	2026	2027	2021-2027
Operational appropriations							
Budget line	Commitments	(1a)					0.000
	Payments	(2a)					0.000
Budget line	Commitments	(1b)					0.000
	Payments	(2b)					0.000
Appropriations of an administrative nature financed from the envelope of specific programmes ⁸							
Budget line		(3)					0.000
TOTAL appropriations for DG <.....>	Commitments	=1a+1b+3	0.000	0.000	0.000	0.000	0.000
	Payments	=2a+2b+3	0.000	0.000	0.000	0.000	0.000
DG: <.....>			Year	Year	Year	Year	TOTAL MFF
			2024	2025	2026	2027	2021-2027
Operational appropriations							
Budget line	Commitments	(1a)					0.000
	Payments	(2a)					0.000

⁸ Technical and/or administrative assistance and expenditure in support of the implementation of EU programmes and/or actions (former 'BA' lines), indirect research, direct research.

Budget line	Commitments	(1b)					0.000	
	Payments	(2b)					0.000	
Appropriations of an administrative nature financed from the envelope of specific programmes ⁹								
Budget line		(3)					0.000	
TOTAL appropriations for DG <.....>	Commitments	=1a+1b+3	0.000	0.000	0.000	0.000	0.000	
	Payments	=2a+2b+3	0.000	0.000	0.000	0.000	0.000	
			Year	Year	Year	Year	TOTAL MFF 2021-2027	
			2024	2025	2026	2027		
TOTAL operational appropriations	Commitments	(4)	0.000	0.000	0.000	0.000	0.000	
	Payments	(5)	0.000	0.000	0.000	0.000	0.000	
TOTAL appropriations of an administrative nature financed from the envelope for specific programmes		(6)	0.000	0.000	0.000	0.000	0.000	
TOTAL appropriations under HEADING <....> of the multiannual financial framework	Commitments	=4+6	0.000	0.000	0.000	0.000	0.000	
	Payments	=5+6	0.000	0.000	0.000	0.000	0.000	
				Year 2024	Year 2025	Year 2026	Year 2027	TOTAL MFF 2021-2027
• TOTAL operational appropriations (all operational headings)	Commitments	(4)	0.000	0.000	0.000	0.000	0.000	
	Payments	(5)	0.000	0.000	0.000	0.000	0.000	
• TOTAL appropriations of an administrative nature financed from the envelope for specific programmes (all operational headings)		(6)	0.000	0.000	0.000	0.000	0.000	

⁹ Technical and/or administrative assistance and expenditure in support of the implementation of EU programmes and/or actions (former 'BA' lines), indirect research, direct research.

TOTAL appropriations under Headings 1 to 6 of the multiannual financial framework (Reference amount)	Commitments	=4+6	0.000	0.000	0.000	0.000	0.000
	Payments	=5+6	0.000	0.000	0.000	0.000	0.000

Heading of multiannual financial framework	7	‘Administrative expenditure’ ¹⁰					
---	----------	--	--	--	--	--	--

EUR million (to three decimal places)

DG: <.....>		Year 2024	Year 2025	Year 2026	Year 2027	TOTAL MFF 2021- 2027
• Human resources		0.000	0.000	0.000	0.000	0.000
• Other administrative expenditure		0.000	0.000	0.000	0.000	0.000
TOTAL DG <.....>	Appropriations	0.000	0.000	0.000	0.000	0.000

DG: <.....>		Year 2024	Year 2025	Year 2026	Year 2027	TOTAL MFF 2021- 2027
• Human resources		0.000	0.000	0.000	0.000	0.000
• Other administrative expenditure		0.000	0.000	0.000	0.000	0.000
TOTAL DG <.....>	Appropriations	0.000	0.000	0.000	0.000	0.000

TOTAL appropriations under HEADING 7 of the multiannual financial framework	(Total commitments = Total payments)	0.000	0.000	0.000	0.000	0.000
--	--------------------------------------	-------	-------	-------	-------	-------

EUR million (to three decimal places)

	Year	Year	Year	Year	TOTAL MFF
--	------	------	------	------	------------------

¹⁰

The necessary appropriations should be determined using the annual average cost figures available on the appropriate BUDGpedia webpage.

		2024	2025	2026	2027	2021-2027
TOTAL appropriations under HEADINGS 1 to 7	Commitments	0.000	0.000	0.000	0.000	0.000
of the multiannual financial framework	Payments	0.000	0.000	0.000	0.000	0.000

3.2.2. Estimated output funded from operational appropriations (not to be completed for decentralised agencies)

Commitment appropriations in EUR million (to three decimal places)

Indicate objectives and outputs ↓			Year 2024		Year 2025		Year 2026		Year 2027		Enter as many years as necessary to show the duration of the impact (see Section1.6)						TOTAL	
	OUTPUTS																	
	Type ¹¹	Average cost	No	Cost	No	Cost	No	Cost	No	Cost	No	Cost	No	Cost	No	Cost	Total No	Total cost
SPECIFIC OBJECTIVE No 1 ¹² ...																		
- Output																		
- Output																		
- Output																		
Subtotal for specific objective No 1																		
SPECIFIC OBJECTIVE No 2 ...																		
- Output																		
Subtotal for specific objective No 2																		

¹¹ Outputs are products and services to be supplied (e.g. number of student exchanges financed, number of km of roads built, etc.).

¹² As described in Section 1.3.2. 'Specific objective(s)'

TOTALS																
--------	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--

3.2.3. Summary of estimated impact on administrative appropriations

- ☐ The proposal/initiative does not require the use of appropriations of an administrative nature
- ☐ The proposal/initiative requires the use of appropriations of an administrative nature, as explained below

3.2.3.1. Appropriations from voted budget

VOTED APPROPRIATIONS	Year	Year	Year	Year	TOTAL 2021 - 2027
	2024	2025	2026	2027	
HEADING 7					
Human resources	0.000	0.000	0.000	0.000	0.000
Other administrative expenditure	0.000	0.000	0.000	0.000	0.000
Subtotal HEADING 7	0.000	0.000	0.000	0.000	0.000
Outside HEADING 7					
Human resources	0.000	0.000	0.000	0.000	0.000
Other expenditure of an administrative nature	0.000	0.000	0.000	0.000	0.000
Subtotal outside HEADING 7	0.000	0.000	0.000	0.000	0.000
TOTAL	0.000	0.000	0.000	0.000	0.000

3.2.3.2. Appropriations from external assigned revenues

EXTERNAL ASSIGNED REVENUES	Year 2024	Year 2025	Year 2026	Year 2027	TOTAL 2021 - 2027
HEADING 7					
Human resources	0.000	0.000	0.000	0.000	0.000
Other administrative expenditure	0.000	0.000	0.000	0.000	0.000
Subtotal HEADING 7	0.000	0.000	0.000	0.000	0.000
Outside HEADING 7					
Human resources	0.000	0.000	0.000	0.000	0.000
Other expenditure of an administrative nature	0.000	0.000	0.000	0.000	0.000
Subtotal outside HEADING 7	0.000	0.000	0.000	0.000	0.000
TOTAL	0.000	0.000	0.000	0.000	0.000

3.2.3.3. Total appropriations

TOTAL VOTED APPROPRIATIONS + EXTERNAL ASSIGNED REVENUES	Year 2024	Year 2025	Year 2026	Year 2027	TOTAL 2021 - 2027
HEADING 7					
Human resources	0.000	0.000	0.000	0.000	0.000
Other administrative expenditure	0.000	0.000	0.000	0.000	0.000
Subtotal HEADING 7	0.000	0.000	0.000	0.000	0.000
Outside HEADING 7					
Human resources	0.000	0.000	0.000	0.000	0.000

Other expenditure of an administrative nature	0.000	0.000	0.000	0.000	0.000
Subtotal outside HEADING 7	0.000	0.000	0.000	0.000	0.000
TOTAL	0.000	0.000	0.000	0.000	0.000

The appropriations required for human resources and other expenditure of an administrative nature will be met by appropriations from the DG that are already assigned to management of the action and/or have been redeployed within the DG, together, if necessary, with any additional allocation which may be granted to the managing DG under the annual allocation procedure and in the light of budgetary constraints.

3.2.4. Estimated requirements of human resources

- ☐ The proposal/initiative does not require the use of human resources
- ☐ The proposal/initiative requires the use of human resources, as explained below

3.2.4.1. Financed from voted budget

Estimate to be expressed in full-time equivalent units (FTEs)¹

VOTED APPROPRIATIONS		Year 2024	Year 2025	Year 2026	Year 2027
• Establishment plan posts (officials and temporary staff)					
20 01 02 01 (Headquarters and Commission's Representation Offices)		0	0	0	0
20 01 02 03 (EU Delegations)		0	0	0	0
01 01 01 01 (Indirect research)		0	0	0	0
01 01 01 11 (Direct research)		0	0	0	0
Other budget lines (specify)		0	0	0	0
• External staff (inFTEs)					
20 02 01 (AC, END from the 'global envelope')		0	0	0	0
20 02 03 (AC, AL, END and JPD in the EU Delegations)		0	0	0	0
Admin. Support line [XX.01.YY.YY]	- at Headquarters	0	0	0	0
	- in EU Delegations	0	0	0	0
01 01 01 02 (AC, END - Indirect research)		0	0	0	0
01 01 01 12 (AC, END - Direct research)		0	0	0	0
Other budget lines (specify) - Heading 7		0	0	0	0
Other budget lines (specify) - Outside Heading 7		0	0	0	0
TOTAL		0	0	0	0

3.2.4.2. Financed from external assigned revenues

EXTERNAL ASSIGNED REVENUES		Year 2024	Year 2025	Year 2026	Year 2027
• Establishment plan posts (officials and temporary staff)					
20 01 02 01 (Headquarters and Commission's Representation Offices)		0	0	0	0

¹ Please specify below the table how many FTEs within the number indicated are already assigned to the management of the action and/or can be redeployed within your DG and what are your net needs.

20 01 02 03 (EU Delegations)		0	0	0	0
01 01 01 01 (Indirect research)		0	0	0	0
01 01 01 11 (Direct research)		0	0	0	0
Other budget lines (specify)		0	0	0	0
• External staff (in full time equivalent units)					
20 02 01 (AC, END from the ‘global envelope’)		0	0	0	0
20 02 03 (AC, AL, END and JPD in the EU Delegations)		0	0	0	0
Admin. Support line [XX.01.YY.YY]	- at Headquarters	0	0	0	0
	- in EU Delegations	0	0	0	0
01 01 01 02 (AC, END - Indirect research)		0	0	0	0
01 01 01 12 (AC, END - Direct research)		0	0	0	0
Other budget lines (specify) - Heading 7		0	0	0	0
Other budget lines (specify) - Outside Heading 7		0	0	0	0
TOTAL		0	0	0	0

3.2.4.3. Total requirements of human resources

TOTAL VOTED APPROPRIATIONS + EXTERNAL ASSIGNED REVENUES	Year 2024	Year 2025	Year 2026	Year 2027
• Establishment plan posts (officials and temporary staff)				
20 01 02 01 (Headquarters and Commission’s Representation Offices)	0	0	0	0
20 01 02 03 (EU Delegations)	0	0	0	0
01 01 01 01 (Indirect research)	0	0	0	0
01 01 01 11 (Direct research)	0	0	0	0
Other budget lines (specify)	0	0	0	0
• External staff (in full time equivalent units)				
20 02 01 (AC, END from the ‘global envelope’)	0	0	0	0
20 02 03 (AC, AL, END and JPD in the EU Delegations)	0	0	0	0
Admin. Support line [XX.01.YY.YY]	- at Headquarters	0	0	0
	- in EU Delegations	0	0	0
01 01 01 02 (AC, END - Indirect research)	0	0	0	0
01 01 01 12 (AC, END - Direct research)	0	0	0	0
Other budget lines (specify) - Heading 7	0	0	0	0
Other budget lines (specify) - Outside Heading 7	0	0	0	0
TOTAL	0	0	0	0

The staff required to implement the proposal (in FTEs):

	To be covered by current staff available in the Commission services	Exceptional additional staff*		
		To be financed under Heading 7	To be financed from BA line	To be financed from fees

		or Research		
Establishment plan posts			N/A	
External staff (CA, SNEs, INT)				

Description of tasks to be carried out by:

Officials and temporary staff	
External staff	

3.2.5. Overview of estimated impact on digital technology-related investments

Compulsory: the best estimate of the digital technology-related investments entailed by the proposal/initiative should be included in the table below.

Exceptionally, when required for the implementation of the proposal/initiative, the appropriations under Heading 7 should be presented in the designated line.

The appropriations under Headings 1-6 should be reflected as “Policy IT expenditure on operational programmes”. This expenditure refers to the operational budget to be used to re-use/ buy/ develop IT platforms/ tools directly linked to the implementation of the initiative and their associated investments (e.g. licences, studies, data storage etc). The information provided in this table should be consistent with details presented under Section 4 “Digital dimensions”.

TOTAL Digital and IT appropriations	Year 2024	Year 2025	Year 2026	Year 2027	TOTAL MFF 2021 - 2027
HEADING 7					
IT expenditure (corporate)	0.000	0.000	0.000	0.000	0.000
Subtotal HEADING 7	0.000	0.000	0.000	0.000	0.000
Outside HEADING 7					
Policy IT expenditure on operational programmes	0.000	0.000	0.000	0.000	0.000
Subtotal outside HEADING 7	0.000	0.000	0.000	0.000	0.000
TOTAL	0.000	0.000	0.000	0.000	0.000

3.2.6. Compatibility with the current multiannual financial framework

The proposal/initiative:

- ☐ can be fully financed through redeployment within the relevant heading of the multiannual financial framework (MFF)
- ☐ requires use of the unallocated margin under the relevant heading of the MFF and/or use of the special instruments as defined in the MFF Regulation
- ☐ requires a revision of the MFF

3.2.7. *Third-party contributions*

The proposal/initiative:

- ☐ does not provide for co-financing by third parties
- ☐ provides for the co-financing by third parties estimated below:

Appropriations in EUR million (to three decimal places)

	Year 2024	Year 2025	Year 2026	Year 2027	Total
Specify the co-financing body					
TOTAL appropriations co-financed					

3.3. *Estimated impact on revenue*

- ☐ The proposal/initiative has no financial impact on revenue.
- ☐ The proposal/initiative has the following financial impact:
 - ☐ on own resources
 - ☐ on other revenue
 - ☐ please indicate, if the revenue is assigned to expenditure lines

EUR million (to three decimal places)

Budget revenue line:	Appropriations available for the current financial year	Impact of the proposal/initiative ²			
		Year 2024	Year 2025	Year 2026	Year 2027
Article					

For assigned revenue, specify the budget expenditure line(s) affected.

--

Other remarks (e.g. method/formula used for calculating the impact on revenue or any other information).

--

² As regards traditional own resources (customs duties, sugar levies), the amounts indicated must be net amounts, i.e. gross amounts after deduction of 20% for collection costs.

4. DIGITAL DIMENSIONS

4.1. Requirements of digital relevance

If the policy initiative is assessed as having no requirement of digital relevance, provide an explanation as to why digital means are not used.

--

Otherwise, please list the requirements of digital relevance in the table below:

Reference to the requirement	Requirement description	Actor affected or concerned by the requirement	High-level Processes	Category
Article 1(2), amending Article 13(8) of Council Regulation (EU) 2025/202	Additional reporting requirements regarding the closure period or periods for European eel in the north-east Atlantic. Digital solutions are not envisaged for those reporting requirements in relation to that annual and temporary measure.	Member States	Data submission, reporting	Data
Article 1(3) and Annex, amending certain Annexes to Council Regulation (EU) 2025/202	Reporting levels (i.e. individual fishing vessels to Member States), triggers and frequencies, as well as codes for catches of certain fish stocks in relation to the existing reporting requirements under the 'Fisheries Control Regulation' (Council Regulation (EC) No 1224/2009) and the relevant digital solutions.	(Flag) Member States and European Commission	Data submission, reporting	Data

4.2. Data

High-level description of the data in scope and any related standards/specifications

Type of data	Reference(s) to the requirement	Standard and/or specification (if applicable)
--------------	---------------------------------	---

Catches of certain fish stocks	Article 1(2) and Annex	//
--------------------------------	------------------------	----

Alignment with the European Data Strategy

Explain how the requirement(s) are aligned with the European Data Strategy

//

Alignment with the once-only principle

Explain how the once-only principle has been considered how the possibility to reuse existing data explored

//

Explain how newly created data is findable, accessible, interoperable and reusable, and meets high-quality standards

//

Data flows

Type of data	Reference(s) to the requirement(s)	Actor who provides the data	Actor who receives the data	Trigger for the data exchange	Frequency (if applicable)
Catches of certain fish stocks at a certain level	Article 1(2) and Annex	(Flag) Member States	European Commission	Certain frequency or overall catch level	Weekly to annually
Catches of certain fish stocks at a certain level (in certain cases)	Article 1(2) and Annex	European Commission	RFMO Secretariat	Certain frequency or reception of flag Member States data	Weekly to annually

4.3. Digital solutions

For each digital solution, please provide the reference to the requirement(s) of digital relevance concerning it, a description of the digital solution's mandated functionality, the body that will be responsible for it, and other relevant aspects such as reusability and accessibility. Finally, explain whether the digital solution intends to make use of AI technologies.

Digital solution	Reference(s) to the requirement(s)	Main mandated functionalities	Responsible body	How is accessibility catered for?	How is reusability considered?	Use of AI technologies (if applicable)
//						

For each digital solution, explain how the digital solution complies with the requirements and obligations of the EU cybersecurity framework, and other applicable digital policies and legislative enactments (such as eIDAS, Single Digital Gateway, etc.).

4.4. Interoperability assessment

Describe the digital public service(s) affected by the requirements

Digital public service or category of digital public services	Description	Reference(s) to the requirement(s)	Interoperable Europe Solution(s) (NOT APPLICABLE)	Other interoperability solution(s)
NA	//	//		//

Assess the impact of the requirement(s) on cross-border interoperability

Assessment	Measures	Potential remaining barriers
Assess the alignment with existing digital and sectorial policies	NA	NA
Please list the applicable digital and sectorial		

policies identified		
Assess the organisational measures for a smooth cross-border digital public services delivery Please list the governance measures foreseen	NA	NA
Assess the measures taken to ensure a shared understanding of the data Please list such measures	NA	NA
Assess the use of commonly agreed open technical specifications and standards Please list such measures	NA	NA

4.5. Measures to support digital implementation

Description of the measure	Reference(s) to the requirement(s)	Commission role (if applicable)	Actors to be involved (if applicable)	Expected timeline (if applicable)
NA				