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From: Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director

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To: Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union

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Subject: ANNEX to the COMMUNICATION FROM THE COMMISSION TO THE EUROPEAN PARLIAMENT, THE COUNCIL, THE EUROPEAN ECONOMIC AND SOCIAL COMMITTEE AND THE COMMITTEE OF THE REGIONS Fertiliser Action Plan: Partnership for ensuring the availability, affordability and strategic autonomy in home-grown EU fertilisers

Delegations will find attached document COM(2026) 310 final - Annex.

Encl.: COM(2026) 310 final - Annex



Strasbourg, 19.5.2026
COM(2026) 310 final

ANNEX

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to the

**COMMUNICATION FROM THE COMMISSION TO THE EUROPEAN
PARLIAMENT, THE COUNCIL, THE EUROPEAN ECONOMIC AND SOCIAL
COMMITTEE AND THE COMMITTEE OF THE REGIONS**

**Fertiliser Action Plan: Partnership for ensuring the availability, affordability and
strategic autonomy in home-grown EU fertilisers**

KEY ACTIONS

IMPROVING FARMERS' ACCESS TO AFFORDABLE FERTILISERS: SHORT-TERM ACTIONS

1. Provide targeted exceptional support for the most-affected farmers through existing instruments under the common agricultural policy, and propose a targeted CAP package enabling Member States to make maximum use of support available under the current CAP strategic plans, including new liquidity scheme, advanced payments, a new or adjusted eco-scheme or agri-environment-climate measure to increase fertilisation efficiency and investment measures to support efficient fertiliser use, etc.). *[Q2 2026]*
2. Explore short term measures to facilitate the use of digestates, such as a extending the RENURE Act. *[Q3 2026]*
3. Launch an EU fertilisers value chain Partnership between fertiliser producers, farmers and the Member States to provide predictability and stability, and to facilitate cooperation across the value chain via periodic policy dialogues. *[as from Q3 2026]*
4. Use the temporary State aid framework for primary agricultural producers affected by the Middle East crisis, complementing existing State aid tools. *[adopted on 29 April]*
5. Support biogas and biomethane projects and address funding, scale-up, permitting and transport bottlenecks, in line with the AccelerateEU communication. *[Q2 2026 onwards]*
6. Where legally and economically justified, and warranted by market conditions, consider additional trade measures to improve access to fertilisers from a broader range of suppliers while also considering the situation of domestic producers, as well as of fertiliser import-dependent fragile countries. *[Q2 2026 onwards]*
7. Consider proposing the activation of the internal market vigilance or emergency mode in accordance with the Internal Market Emergency and Resilience Act, if necessary. *[Q2 2026 onwards]*

ACTIONS TO SUPPORT AVAILABILITY OF FERTILISERS: STRUCTURAL MEASURES

8. Promote diversification of sources of ammonia, urea and other fertilisers and inputs in the context of international engagements, explore investments through mutually beneficial partnerships, among others under the Global Gateway strategy and in a Team Europe approach, assess supply chain risks in EU access to potash, phosphate rock and related fertilisers and identify measures to strengthen supply resilience if needed. *[2026 onwards]*
9. Assess stockpiling and other preparedness options for key fertilisers and inputs, including recommendations at farm level. *[2026 onwards]*
10. Assess the feasibility of a fully integrated single market for inorganic fertilisers by amending the Fertilising Products Regulation and review mutual recognition for other products if appropriate. *[Q2 2027]*
11. To pave the way for lead markets for bio-based fertilising products and low-carbon products, examine options to define bio-based (organic) fertilisers and low-carbon mineral fertilisers, explore blending requirements and labelling mechanisms, review regulatory bottlenecks in the Waste Framework Directive, the Fertilising Products Regulation, the Animal By-Products Regulation and the Circular Economy Act. *[Q3/Q4 2026 onwards]*

12. Report on the cadmium limit values for phosphate fertilisers, taking into account both health and environmental risks and technical feasibility, affordability and security of supply. *[Q3 2026]*
13. Support further work on a combined minimum reuse and recycling rate for phosphorus from sewage sludge and from urban wastewater and assess the need for nitrogen targets. *[Q1 2028]*
14. Review the ETS Directive, to support the business case for industrial decarbonisation, taking into consideration, inter alia, the specific situation of the fertiliser value chain, continue to engage with the fertiliser industry so that it benefits of improved access to funding for decarbonised fertiliser production projects, reinforce research, innovation and scale-up support for bio-based fertiliser and green ammonia pathways. *[July 2026 onwards]*
15. Follow up with Parliament and the Council on CBAM anti-circumvention measures. *[2026 onwards]*

ACTIONS TO SUPPORT FARMERS

16. Issue CAP national recommendations, possibly covering a specific efficiency transition scheme focused on nutrients *[Q1 2027]*. Subsequently, support Member States in designing nutrient management transition measures that could be supported under the National and Regional Partnership Plans to improve nutrient use efficiency, reduce mineral fertiliser dependency and/or directly support farmers in transitioning to, e.g., bio-based and low-carbon fertilisers and work with Member States to strengthen farm advisory services to support practical, farm-specific operational solutions. *[as from 2028]*
17. Facilitate proportionate implementation of the Nitrates Directive as regards the calendar farming practises, better adapted to the changing climate conditions to allow the most appropriate spreading of manure, digestate and fertilisers. *[Q4 2026]*
18. Adopt carbon farming certification methodologies that favour projects based on efficient fertiliser use and uptake of bio-based and low-carbon fertilisers through extended scope and additionality. *[Q3 2026]*
19. Promote the cultivation of nitrogen-fixing crops in the protein plan. *[Q3 2026]*
20. Promote, as specified in the livestock strategy, the movement of nutrients from regions with structural surpluses to regions with nutrient needs within the single market. *[Q3 2026]*

STRENGTHENING TRANSPARENCY, DIALOGUE AND POLICY EVIDENCE ACROSS THE FERTILISER SUPPLY CHAIN

21. Work to increase fertiliser market transparency and the availability of up-to-date and reliable information for the main fertilising products by Member States on production volumes and production capacity, sales prices and stocks. If deemed necessary, the Commission will propose to include in the Fertilising Products Regulation or any other appropriate Act, a proportionate framework for systematic collection of market information. *[Q4 2026]*
22. Strengthen monitoring through the Fertilisers Market Observatory as a platform for market intelligence, price and stocks. *[permanent]*

23. Evaluate the passing-on of CBAM and ETS-related costs in fertiliser prices paid by farmers and strengthen evidence on farm-level price developments. *[Q1 2027]*
24. Monitor competition in the EU fertiliser market and apply competition law instruments where appropriate. *[permanent]*
25. Engagement in international cooperation, in particular in the Agricultural Market Information System (AMIS). *[permanent]*