



Council of the
European Union

Brussels, 26 May 2015
(OR. en)

9144/15

DEVGEN 78
RELEX 415
ACP 82
FIN 377

NOTE

From: General Secretariat of the Council
To: Delegations

Subject: Annual Report 2015 to the European Council on EU Development Aid
Targets
- Council Conclusions

At its meeting on 26 May 2015, the Council adopted the Council conclusions as set out in the annex to this note.

Council Conclusions

Annual Report 2015 to the European Council on EU Development Aid Targets

1. The Council welcomes the publication by the Commission of preliminary information on 2014 EU Official Development Assistance ¹ (ODA), analysing the trends with regard to EU collective and individual ODA commitments². The Council stresses that ODA is an important and catalytic element in the overall financing available for developing countries most in need.
2. On 17 June 2010 the European Council requested the Council to make an annual report on the EU and Member States' commitments and delivery on ODA. This is the fifth such report to be submitted to the European Council.

¹ http://europa.eu/rapid/press-release_IP-15-4747_en.htm and http://europa.eu/rapid/press-release_MEMO-15-4748

² Presidency Conclusions, European Council of 16 and 17 June 2005 (doc. 10255/1/05) and Council Conclusions of 10 and 11 November 2008 (doc. 15480/08). See Annex for Commitments.

3. Bearing the above in mind, the Council wishes to report the following elements to the European Council:
- a. In 2014, and despite continued budgetary constraints owing to the on-going crisis, EU collective ODA increased to €8.214 billion from €6.894 billion in 2013 growing for a second year in a row and reaching its highest nominal level to date. EU collective ODA reached 0.42% of EU gross national income (GNI)³. The total ODA of the EU Member States alone increased from €4.021 billion in 2013 to €6.147 billion in 2014, remaining steady at 0.41% of GNI.
 - b. The EU has maintained its position as the biggest global ODA donor (see Figure 1), accounting again for over half of the total ODA to developing countries as reported to the OECD's Development Assistance Committee (DAC). Global ODA by the OECD/DAC donors stood at €101.9 billion in 2014 level with the record €101.8 billion in 2013, although marking a 0.5% decline in real USD terms. OECD/DAC ODA as a share of DAC countries GNI remained at 0.29%.

³ EU collective ODA is the sum of ODA from the EU Member States and the part of ODA provided by the EU institutions that is not imputed to Member States. Most of the EU institutions' ODA spending is, for the purposes of ODA/GNI reporting, imputed to EU Member States, i.e. Member States data include part of the institutions' spending. The ODA provided through European Investment Bank (EIB) own resources (€2.9bn in 2013) is not imputed to Member States and is additional to the Member States' ODA. EU collective ODA grew 2.4% from 2013 and represented 0.42% of EU GNI in 2014, a marginal decline from 0.43% in 2013 due to [changes in the way GNI was calculated by most Member States](#). Without these changes, it would have reached 0.44%.

- c. The above figures reflect the mixed performance of EU Member States. 10 Member States increased by more than 0.01% and 7 maintained their ODA/GNI levels. 11 Member States experienced a decrease in their ODA/GNI levels of more than 0.01%. Four EU Member States exceeded the 0.7% ODA/GNI threshold (See figure 2 and Table 1).
- d. Member States' own and Commission estimates show that collective EU ODA is likely to increase to 0.44% of GNI in 2015. To reach the collective EU target of 0.7% of GNI by 2015, the EU and its Member States would need to mobilise an additional amount of approximately €8.58 billion (see Figure 1 and Table 1).
4. The Council looks forward to a fuller assessment of EU performance in the 2015 EU Accountability Report on Financing for Development⁴ and welcomes the transparency provided by the annual accountability process which provides a factual demonstration of the EU's progress on financing for development.
5. In light of ongoing international discussions, the Council reaffirms its political leadership and commitment to EU development aid, noting that development cooperation remains a key priority for the EU, and looks forward to continuing negotiations in preparation for the third UN Financing for Development Conference in Addis Ababa, as well as the United Nations summit for the adoption of the Post-2015 development agenda in New York and the 21st Conference of the Parties to the UN Framework Convention on Climate Change in December in Paris.

⁴ Defined at the March 2002 United Nations International Conference on Financing for Development (Monterrey Consensus) and further developed at the Review Conference of 2008 (Doha Declaration), it includes inter alia domestic resources mobilisation and debt sustainability, foreign direct investment and increased engagement of the private sector, other private flows like migrants remittances, Official Development Assistance and other financing for global challenges, innovative financing and international systemic issues.

6. In this context, Council also reiterates its comprehensive and integrated approach to mobilising financing and other means of implementation from all available sources (public/private, domestic/international) and actors in support of developing countries sustainable development, including through innovative financing sources and instruments, as well as mechanisms for monitoring its results.
-

Existing EU ODA Commitments and Targets

0.7% ODA/GNI (Council Conclusions, 24 May 2005 (doc. 9266/05, paragraph 4.)

‘Increased ODA is urgently needed to achieve the MDGs (Millennium Development Goals) ... the EU agrees to a new collective EU target of 0.56% ODA/ GNI by 2010, that would result in additional annual €20 billion ODA by that time.

(i) Member States, which have not yet reached a level of 0.51% ODA/ GNI, undertake to reach, within their respective budget allocation processes, that level by 2010, while those that are already above that level undertake to sustain their efforts;

(ii) Member States, which have joined the EU after 2002, and that have not reached a level of 0.17% ODA/ GNI, will strive to increase their ODA to reach, within their respective budget allocation processes, that level by 2010, while those that are already above that level undertake to sustain their efforts.

(iii) Member States undertake to achieve the 0.7% ODA/ GNI target by 2015 whilst those which have achieved that target commit themselves to remain above that target; Member States which joined the EU after 2002 will strive to increase by 2015 their ODA/GNI to 0.33%.’

Africa (Council Conclusions, 24 May 2005 (doc. 9266/05), paragraph 22)

‘The EU will increase its financial assistance for Sub-Saharan Africa and will provide collectively at least 50% of the agreed increase of ODA resources to the continent while fully respecting individual Member States priorities’ in development assistance.’

LDC (Council conclusions, 31 March 2011 (Doc.7813/11), paragraph 10)

‘...the EU reaffirms its commitment, in the context of the above mentioned overall ODA commitment, to meeting collectively the target of 0.15 to 0.20% of GNP to the LDCs⁵.

⁵ Original commitment in Council Conclusions of 10 and 11 November 2008 (doc. 15480/08).

Figures and Tables

Figure 1

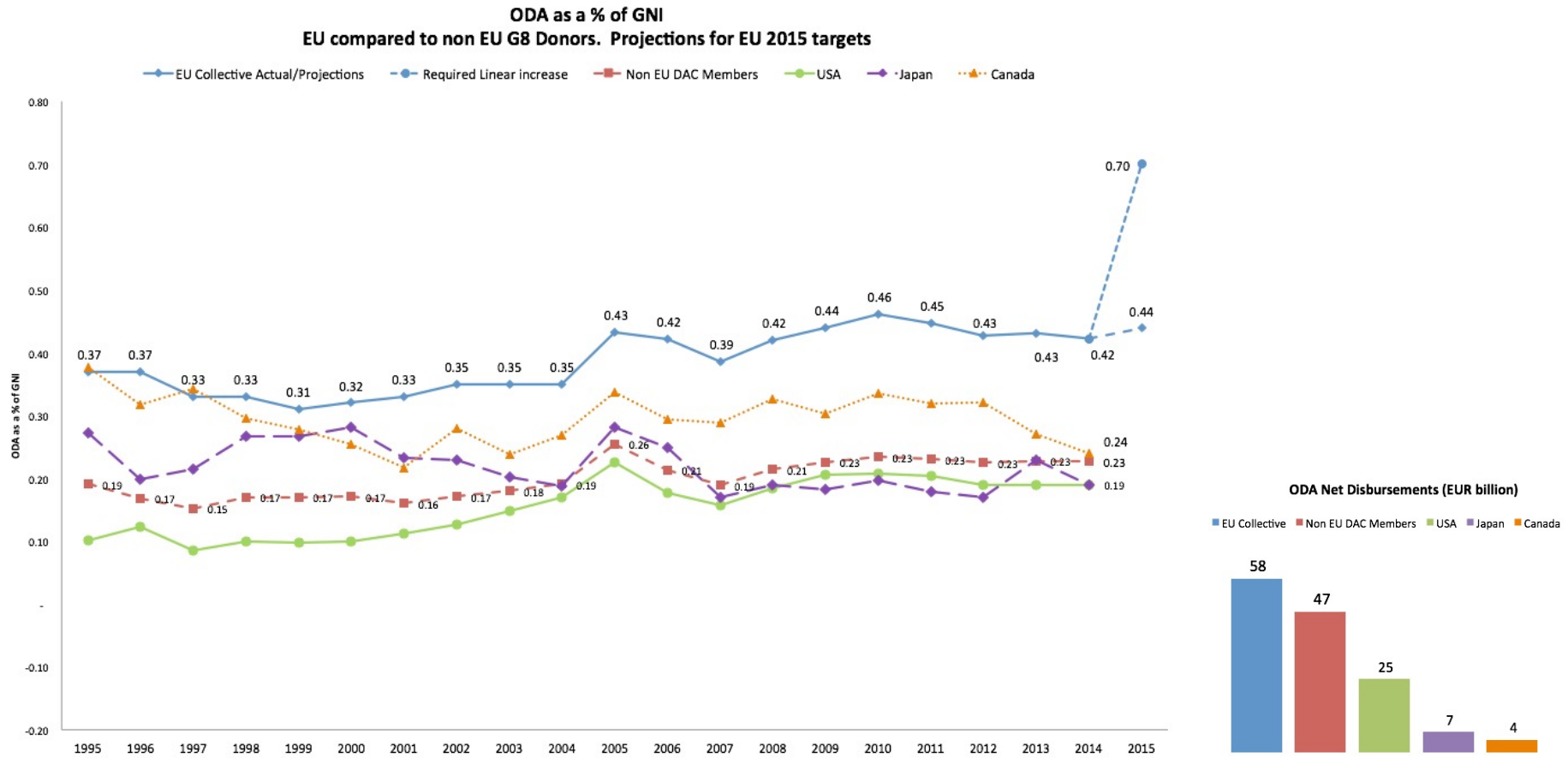


Figure 2

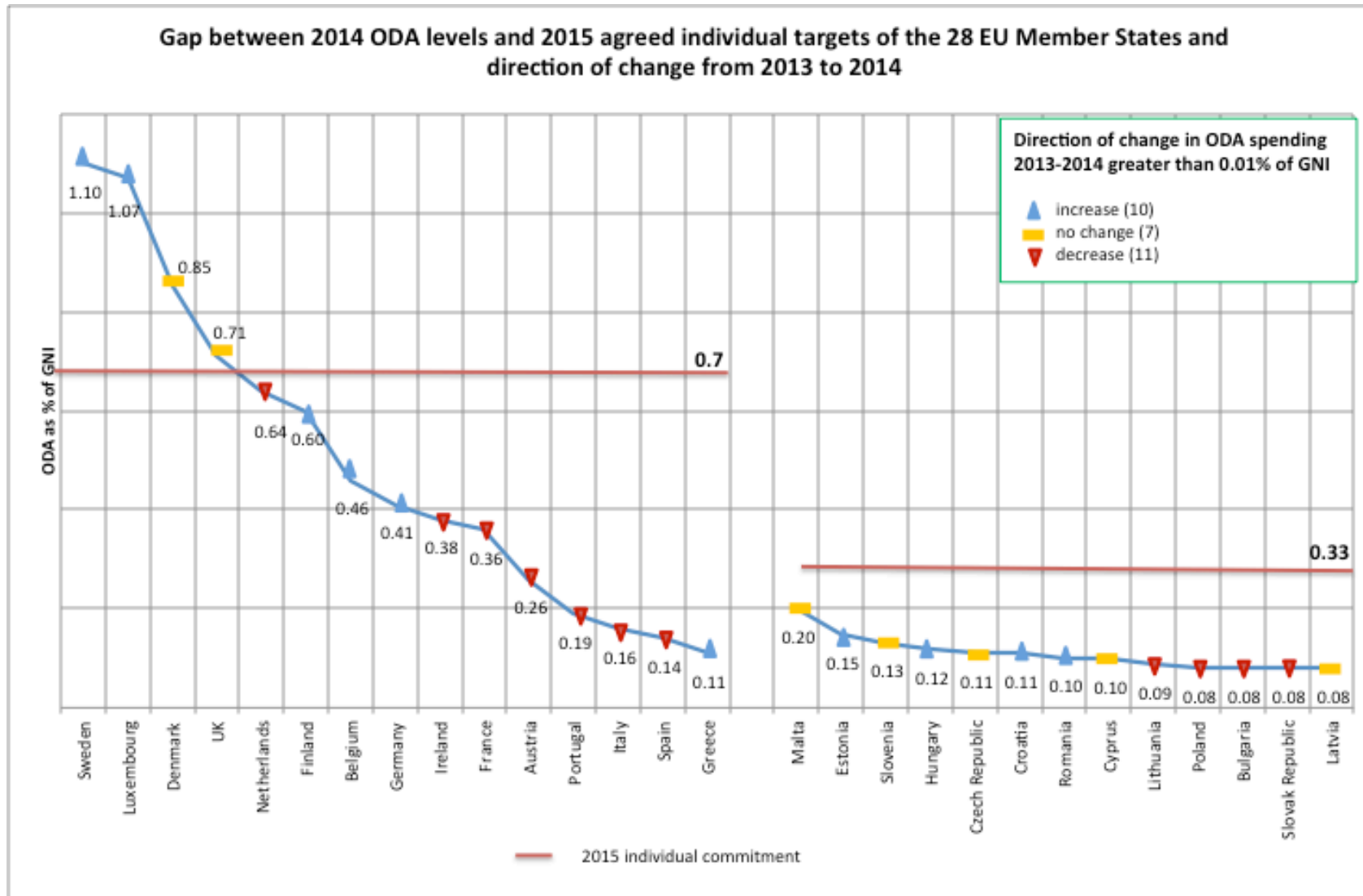


Table 1: EU ODA-2012-2015

Member State	2012		2013		2014 (preliminary)		2015 (projected)		2015 commitment		2015 financial gap	
	EUR Mn	% GNI	EUR Mn	% GNI	EUR Mn	% GNI	EUR Mn	% GNI	EUR Mn	% GNI	EUR Mn	% GNI
Austria	860	0.28	882	0.27	863	0.26	834	0.25	2,356	0.70	1,522	0.45
Belgium	1,801	0.47	1,732	0.45	1,797	0.46	1,772	0.43	2,862	0.70	1,090	0.27
Bulgaria	31	0.08	37	0.10	32	0.08	38	0.09	137	0.33	98	0.24
Croatia	15	0.03	32	0.07	49	0.11	49	0.12	217	0.33	168	0.21
Cyprus	20	0.12	15	0.10	15	0.10	13	0.08	56	0.33	43	0.25
Czech Republic	171	0.12	159	0.11	158	0.11	148	0.10	486	0.33	338	0.23
Denmark	2,095	0.83	2,205	0.85	2,258	0.85	2,379	0.87	2,740	1.00	361	0.13
Estonia	18	0.11	23	0.13	28	0.15	26	0.13	65	0.33	39	0.20
Finland	1,027	0.53	1,081	0.54	1,232	0.60	1,012	0.49	1,458	0.70	446	0.21
France	9,358	0.45	8,543	0.41	7,817	0.36	9,349	0.42	15,493	0.70	6,144	0.28
Germany	10,067	0.37	10,717	0.38	12,247	0.41	13,121	0.43	21,406	0.70	8,284	0.27
Greece	255	0.13	180	0.10	187	0.11	158	0.09	1,294	0.70	1,136	0.61
Hungary	92	0.10	97	0.10	118	0.12	126	0.13	333	0.33	206	0.20
Ireland	629	0.47	637	0.46	610	0.38	602	0.37	1,131	0.70	529	0.33
Italy	2,129	0.14	2,584	0.17	2,519	0.16	2,660	0.16	11,436	0.70	8,776	0.54
Latvia	16	0.08	18	0.08	19	0.08	19	0.08	83	0.33	64	0.25
Lithuania	40	0.13	38	0.11	30	0.09	31	0.08	125	0.33	93	0.25
Luxembourg	310	1.00	323	1.00	322	1.07	323	1.06	304	1.00	(19)	(0.06)
Malta	14	0.23	14	0.20	16	0.20	15	0.19	26	0.33	11	0.14
The Netherlands	4,297	0.71	4,094	0.67	4,200	0.64	3,953	0.59	4,652	0.70	699	0.11

Poland	328	0.09	355	0.10	329	0.08	498	0.12	1,325	0.33	827	0.21
Portugal	452	0.28	368	0.23	316	0.19	306	0.17	1,227	0.70	920	0.53
Romania	111	0.08	101	0.07	151	0.10	161	0.11	505	0.33	344	0.22
Slovak Republic	62	0.09	65	0.09	61	0.08	77	0.10	252	0.33	175	0.23
Slovenia	45	0.13	46	0.13	46	0.13	45	0.12	124	0.33	78	0.21
Spain	1,585	0.16	1,789	0.18	1,427	0.14	1,782	0.17	7,523	0.70	5,740	0.53
Sweden	4,077	0.97	4,389	1.01	4,690	1.10	4,441	1.00	4,441	1.00	-	-
UK	10,808	0.56	13,498	0.71	14,612	0.71	16,830	0.70	16,830	0.70	-	-
EU15 Total	49,749	0.42	53,021	0.44	55,094	0.43	59,522	0.45	95,150	0.72	35,629	0.27
EU13 Total	964	0.10	1,000	0.10	1,053	0.10	1,248	0.11	3,733	0.33	2,485	0.22
EU28 Total	50,713	0.39	54,021	0.41	56,147	0.41	60,770	0.42	98,883	0.69	38,113	0.27
EU Institutions ODA	13,669		11,995		12,139							
<i>of which:</i>												
<i>Imputed to Member States</i>	9,125		9,122		10,072							
<i>Not imputed to Member States</i>	4,544	0.04	2,873	0.02	2,067	0.02	2,338	0.02				
Collective EU ODA ⁽²⁾	55,257	0.43	56,894	0.43	58,214	0.42	63,108	0.44				

Gap between 2014 collective EU ODA and 2015 collective EU ODA target (0.7%)	
Target in EUR Million	96,796
Gap in EUR Million	38,582

Note: (1) Apparent inconsistencies in the table are due to the rounding up to two decimals

(2) Including EU institutions' ODA not imputed to Member States. Shaded cells are Commission estimates. ODA = official development assistance. The Danish Government has committed to the target of 1% of ODA/GNI but has not set a fixed timetable for reaching it.

Collective EU ODA is the sum of the ODA reported by the EU institutions and by the Member States. It includes EUR 2.0 billion of ODA loans of the European Investment Bank's own resources (2014) that are not imputed to EU Member States and are additional to the **EU28 Total** (see footnote 3).

Sources:

- For figures 1995 – 2014

- o for OECD members: OECD/ DAC.

- o for non-OECD EU Member States: OECD/ DAC where available, otherwise Member States data. Data for Cyprus is estimated at the same volume and GNI ratio as 2013, as 2014 figures are not yet available.

- o 2014 ODA figures are preliminary.

- For figures 2015, Commission simulation is based on:

- o Member States' ODA estimates when available,

- o Commission projections using compound annual ODA growth rate for 2008-2013 when Member States have not provided ODA estimates.

- o Official EU GNI projections from the annual macro-economic database (AMECO) of the European Commission."