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COVER NOTE

From: European External Action Service (EEAS)
To: Political and Security Committee (PSC)

Subject: Holistic Strategic Review of the EU Military Training Mission (EUTM RCA) and Civilian CSDP Advisory Mission (EUAM RCA) in the Central African Republic (CAR)

DOCUMENT PARTIALLY ACCESSIBLE TO THE PUBLIC (24.04.2024)

Delegations will find attached document EEAS(2022) 396.

Encl.: EEAS(2022) 396

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EUROPEAN EXTERNAL ACTION SERVICE



ISP.3 – Integrated Strategic Planning for CSDP and Stabilisation

Working document of the European External Action Service

of 28/03/2022

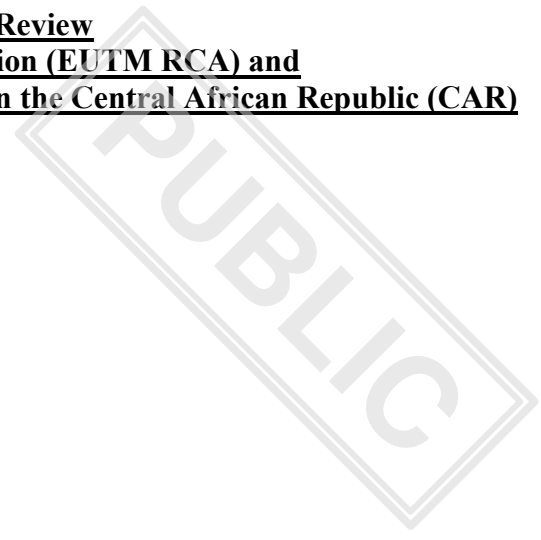
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Holistic Strategic Review
of the EU Military Training Mission (EUTM RCA) and
Civilian CSDP Advisory Mission (EUAM RCA) in the Central African Republic (CAR)

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5. The EU is engaged in CAR with the entire toolbox that the Integrated Approach offers. Focus of CAR authorities, however, has partly shifted to the support being provided by RU/WG, particularly in the security domain.

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24. Out of a population of 4.9 M. inhabitants, one third are displaced and around 63% are in need of humanitarian assistance, while 50% suffer from food insecurity. The situation has worsened not only due to the security situation and the effects of climate change, but also following the socio-economic recession caused by the Covid-19 pandemic. Incidents and attacks continue to be reported against humanitarian workers, mainly by AG. Persistent violations of international humanitarian law (344 incidents against humanitarian actors between January and October 2021) continue to be a matter of serious concern.

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39. Since 2014, the EU has provided more than EUR 900M, mobilizing all of its instruments in an integrated manner (Global Europe instrument, Békou Trust Fund, bilateral cooperation and African Peace Facility (APF), thematic budget lines, Humanitarian Aid, IcSP and CSDP action).

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42. As part of the 11 EDF funds, the EU committed EUR 28.7M via the African Peace Facility to the implementation of the 2019 peace agreement. Through the African Commission and NGOs, the EU has been supporting the establishment and deployment of special mixed security units (SMSU).
43. Since 2018, under the Instrument contributing to Stability and Peace (IcSP), EUR 54.3M has been allocated to CAR under the crisis response and conflict prevention components focussing on five main areas of intervention: support for the security sector (EUR 16.5M); support for the deployment of ISF/FACA outside Bangui, mainly in the Bouar region.; support for the peace process (EUR 6.65M); stabilization aid (EUR 15.3M, improvement of the security situation and the resilience of communities through the socio-economic reintegration of unemployed youth at risk of being involved in violence); support for the Kimberly Process (EUR 1.5M); support for conflict sensitive communication in the context of the COVID-19 pandemic (EUR 0.08M).

a) Humanitarian Assistance

44. Since 2014, the EU and its Member States have been one of the largest donors of humanitarian assistance in the CAR, having provided more than EUR 1.4B in aid funding (OECD), more than EUR 216M from the EU itself. While a return to stability in 2019 had contributed to some initial returns of displaced populations, the renewed violence since December 2020 has generated new displacements. In 2021, the EU allocated EUR 21.5 M to the CAR for humanitarian assistance including EUR 2M to respond to the increased needs caused by the crisis related to the elections. In 2022, EUR 17M are allocated as an initial contribution for in the Humanitarian Implementation Plan 2022.

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50. The United Nations (UN), with its MINUSCA Mission, is the main security provider in CAR. The mandate of MINUSCA was renewed on 12/11/ 2021 and is valid until 15/11/2022. Under this mandate MINUSCA has the following priority tasks: (i) protection of civilians, good offices and support to the peace process (ii) facilitation of the immediate, full, safe and unhindered delivery of humanitarian assistance (iii) protection of United Nations personnel, installations, equipment and goods. Additional tasks include promotion and protection of HR, republican dialogue and elections 2022, support for the extension of State.

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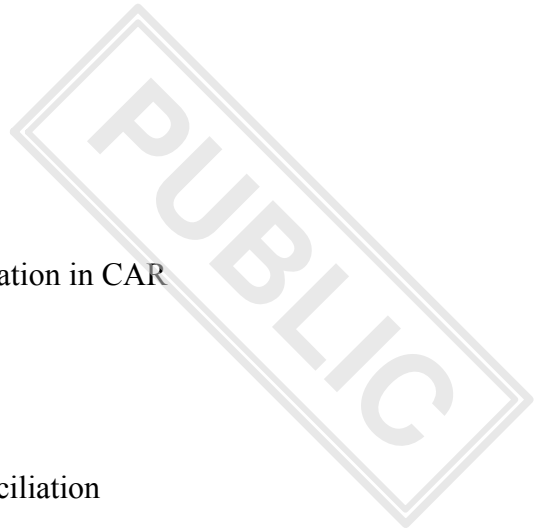
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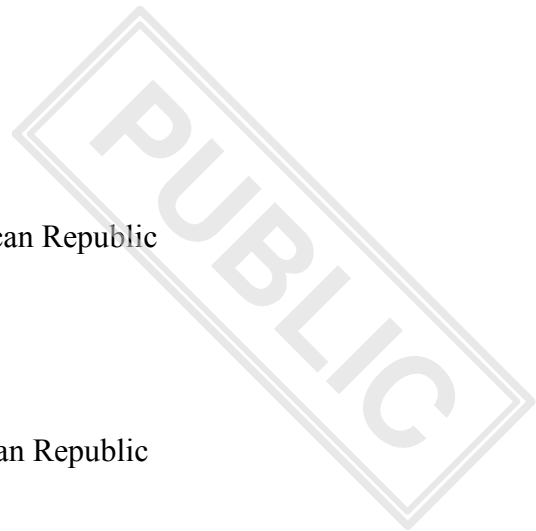
– **ABBREVIATIONS**

3R	Retour, Réclamation et Réhabilitation
AG	Armed Group
AI	African Initiative for Peace and Reconciliation in CAR
AU	African Union
APF	African Peace Facility
APPR	Accord Politique pour la Paix et la Réconciliation
BIT	Bataillon d’Infanterie Territoriale
CAR	Central African Republic
CBSD	Capacity Building for Security and Development
CCT	Comité de Coordination Technique
CFSP	Common Foreign and Security Policy
CMC	Crisis Management Concept
CPC	Coalition des Patriotes pour le Changement
CPCC	Civil Planning and Conduct Capability
CPS	Court Pénale Spéciale
CVJRR	Commission Vérité, Justice, Réparation, Réconciliation
DDRR	Disarmament, Demobilisation, Reintegration, Repatriation
DGGN	Direction Générale de la Gendarmerie Nationale
DGO	Direction Générale des Operations
DGPC	Direction Générale de la Police Centrafricaine
DSR	Defence Sector Reform
ECCAS	Economic Community of the Central African States
EDF	European Development Fund
EMA	Etat-major des Armées



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EMZD	Etat-Major de Zone de Défense
EDP	Education Pillar
ERM	Early Response Mechanism
EUAM RCA	EU Advisory Mission in the Central African Republic
EUDEL	EU Delegation
EDF	European Defense Fund
EUTM RCA	EU Training Mission in the Central African Republic
FACA	Forces Armées Centrafricaines
FETTA	Formation élémentaire toutes armes
FPI	Foreign Policy Instrument
FPRC	Front Populaire pour la Renaissance de la Centrafrique
FSD	Fondation Suisse de Deminage
GSPR	Groupement de Sécurité du Président de la République
HDP	Humanitarian - Development – Peace nexus
HNO	Humanitarian Needs Overview
HoM	Head of Mission
HR	Human Rights
HSR	Holistic Strategic Review
ICGLR	International Conference of the Great Lakes Region
IcSP	Instrument contributing to Stability and Peace
IDP	Internally Displaced Person
IGAN	Inspection Générale des Armées
IHL	International Humanitarian Law
IOC	Initial Operating Capability
IOM	International Organisation for Migration
ISF	Internal Security Forces



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JSCC	Joint Support and Coordination Cell
LOC	Line of Communication
LPFSI	Loi de programmation pour les forces de la sécurité intérieure
LRRD	Linking, Relief, Rehabilitation and Development
MAC	Mission Analytical Capacity
MCU	Mouvement Cœurs Unis
MINUSCA	United Nations Multidimensional Integrated Stabilization Mission in the CAR
MIP	Multiannual Indicative Programme
MLPC	Mouvement pour la Libération des Peuples Centrafricaines
MoD	Ministry of Defence
MoI PS	Ministry for the Interior and Public Security
MoJ	Ministry for Justice
MPCC	Military Planning and Conduct Capability
MPC	Mouvement Patriotique pour la Centrafrique
NDP	National Defence Plan
NIP	National Indicative Programme
OTP	Operational Training Pillar
PGRR – FSI	Plan Global de Redimensionnement et de Redéploiement des FSI
PSC	Political and Security Committee
QRF	Quick Reaction Force
RCPCA	Plan National de Relèvement et de Consolidation de la Paix 2017-2021
RU	Russian Federation
RW	Rwanda
SAP	Strategic Advisory Pillar
SMSU	Special Mixed Security Unit
SOFA	Status of Forces Agreement

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SOMA	Status of Mission Agreement
SR	Strategic Review
SSR	Security Sector Reform
TEU	Treaty of the European Union
UN	United Nations
UNPOL	United Nations Police
UNSC	United Nations Security Council
UNSCR	United Nations Security Council Resolution
UPC	Union pour la Paix en Centrafrique
WB	World Bank
WG	Wagner Group private military company

