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COVER NOTE

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To:	Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union
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Subject:	ANNEX to the JOINT COMMUNICATION TO THE EUROPEAN PARLIAMENT, THE EUROPEAN COUNCIL, THE COUNCIL, THE EUROPEAN ECONOMIC AND SOCIAL COMMITTEE AND THE COMMITTEE OF THE REGIONS on the European Preparedness Union Strategy

Delegations will find attached document JOIN(2025) 130 final.

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EUROPEAN
COMMISSION

HIGH REPRESENTATIVE
OF THE UNION FOR
FOREIGN AFFAIRS AND
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ANNEX

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to the

JOINT COMMUNICATION TO THE EUROPEAN PARLIAMENT, THE EUROPEAN COUNCIL, THE COUNCIL, THE EUROPEAN ECONOMIC AND SOCIAL COMMITTEE AND THE COMMITTEE OF THE REGIONS

on the European Preparedness Union Strategy

Preparedness Union Strategy – Action Plan

To achieve the vision presented in the Preparedness Union Strategy, the Commission, the High Representative, and Member States should implement the actions listed in this annex. The actions are listed under each thematic section of the strategy to which they contribute, including indicative timeline for implementation.

No	Action	Indicative Timeline
	1. Foresight and anticipation	
1.	**(key action) Develop an EU comprehensive risks and threats assessment**	2026
2.	**(key action) Set up a 'crisis dashboard' for decision-makers**	2025
3.	**(key action) Strengthen the Emergency Response Coordination Centre (ERCC)**	2025
4.	**(key action) Develop an EU catalogue for training and a platform for lessons learned**	2025
5.	**(key action) Establish an EU Earth Observation Governmental Service (EOGS)**	2027
6.	**Establish a European Crisis Management Platform** (ECMP) that integrates and harmonises existing early warning systems and other tools and ensure cross-sectoral information exchange and coordination during emergencies.	2027
7.	**Develop dedicated threat actor deterrence strategies** where relevant to prevent, deter and respond to specific threat actors targeting the EU through hybrid activities.	2025
8.	**Foster the use and integration of the Copernicus Emergency Management Service (CEMS)** on natural hazards into national planning, monitoring and early-warning systems	2026
9.	**Step up the monitoring of foreign information manipulation and interference and disinformation** as part of the upcoming European Democracy Shield, including by reviewing the level of threats and assessing the evolving risks of disinformation campaigns.	2025
10.	**Establish in the Commission an Integrated Security Operations Centre (ISOC)** to monitor, analyse, and mitigate potential threats to Commission and to secure the continuity of operations in crisis situations.	2027

11.	**Develop a European Cybersecurity Alert System** to enhance the common cyber threat detection and situation awareness at European level.	2026

2. Resilience of vital societal functions

12.	**(key action) Embed preparedness by design into EU policies and actions**	2025
13.	**(key action) Adopt minimum preparedness requirements**	2026
14.	**(key action) Revise the Union Civil Protection Mechanism**	2025
15.	**(key action) Propose an EU Stockpiling Strategy**	2025
16.	**(key action) Propose a Climate Adaptation Plan**	2026
17.	**(key action) Ensure supply of water and other critical natural resources**	2025
18.	**Set-up a European Space Shield** to better defend the EU and its Members States' security interests.	2027
19.	**Adopt a Strategy to support medical countermeasures**.	2025
20.	**Develop the Union prevention, preparedness, and response plan for health crises** In line with Reg. 2022/2371, the Commission will publish the Union prevention, preparedness, and response plan on health crises in consultation with Member States and the relevant EU agencies and bodies.	2025
21.	**Create a platform for demand aggregation and a matchmaking mechanism for strategic raw materials**. As a second step, complementary to the Critical Raw Materials Act, set up of a dedicated **EU Critical Raw Materials Centre** to jointly purchase raw materials on behalf of interested companies and in cooperation with the Member States.	2026
22.	**Propose a Circular Economy Act** to boost the demand of secondary materials and goods and services resulting from circular economy activities, improve the functioning of the Single Market for waste and secondary materials, and reduce the landfilling and incineration of waste.	2026
23.	**Review the energy security of supply framework** to incorporate the lessons from the invasion of Ukraine, adapt it to the geopolitical context and deliver a future framework that is simpler, dynamic and forward-looking.	2026
24.	**Improve the preparedness and resilience of blue economy sectors and of coastal communities** through the EU Ocean Pact and the Communication on the resilience of coastal communities.	2025

25.	**Assess the level of preparedness in financial services**, notably the capacity to ensure the continuity of critical functions, payments and the funding of the economy under all circumstances. The report shall identify and map potential shortcomings and shall be prepared in coordination with Member States, European Supervisory Authorities, the European Central Bank, the European Systemic Risk Board, the Single Resolution Board and the financial services industry.	2025

3. Population Preparedness

26.	**(key action) Improve early warning systems**	2027
27.	**(key action) Increase awareness about risks and threats**	2026
28.	**(key action) Develop guidelines to reach a population self-sufficiency of minimum 72 hours**	2026
29.	**(key action) Include preparedness in school education curricula and training of educational staff**	2025
30.	**(key action) Promote preparedness in youth programmes**	2026
31.	**(key action) Attract talent to reinforce the EU's preparedness**	2025
32.	**Expand and optimise relevant services of the Galileo** Emergency Warning Satellite Service (EWSS) to provide timely and accurate alerts to citizens on imminent risks, threats and safety measures or during crises.	2026
33.	**Develop guidelines on how to act in emergencies, adapted to all types of disability** (sensorial, physical, intellectual) and training of first responders to recognize the type of disability and how to act accordingly.	2026
34.	**Step up work on digital and media literacy**, including in the context of the upcoming European Democracy Shield and 2030 Roadmap on the future of digital education and skills to enhance critical thinking and build resilience against disinformation and cyber threats from an early age.	2025
35.	**Introduce a public warning functionality of the EU Digital Identity Wallets** for simple and authenticated way for governments to communicate directly with citizens during crises. As part of PreparEU, the platform (website, app, etc) will provide EU citizens and tourists with information, warnings and alerts adapted to different risks and threats.	2026

4. Public-Private Cooperation

36.	**(key action) Establish a public-private preparedness task force**	2026

37.	**(key action) Develop public-private emergency protocols**	2027
38.	**(key action) Revise the public procurement framework**	2025
39.	**(key action) Establish a European Centre of Expertise on Research Security** to invest in the evidence base for policymaking and create a community of practice across the EU.	2026
40.	**Review the EU crisis instruments to assess whether they should trigger the EU compulsory licensing scheme** and, where relevant to update the list.	2027
41.	**Develop a tailor-made resilience testing methodology** to assess the preparedness and resilience of Member States' research and innovation sectors.	2026
42.	**Organise a Social Partners Preparedness Summit** to enhance involvement of social partners in developing and implementing initiatives on strengthening preparedness and exchange good practices	2025

5. Civil-military Cooperation

43.	**(key action) Establish comprehensive civil-military preparedness arrangements**	2027
44.	**(key action) Develop standards for civilian-military dual use planning and investment**	2025
45.	**(key action) Organise regular EU exercises to promote comprehensive preparedness**	2026
46.	**Launch a platform for the exchange of national best practices** on civil-military interactions and the mutually supportive use of civil and military assets.	2025
47.	**Organise regular exercises involving NATO**, including under the EU-NATO Parallel and Coordinated Exercises (PACE) concept.	2026

6. Crisis Response

48.	**(key action) Set up an EU crisis coordination hub**	2027
49.	**(key action) Boost rescEU – EU-level reserve of response capacities**	2026
50.	**Establish a Union crisis management protocol** to outline the roles and responsibilities of the various services, clarify the EU strategic-level crisis management arrangements (including IPCR, ARGUS, EEAS CRM, the Solidarity clause activation and their interaction and reinforce/streamline the effectiveness of each sectoral crisis plan.	2026

51.	**Adopt guidelines for the 'stress testing' of emergency response and crisis centres** across the EU.	2026
52.	**Propose legal basis for the European Critical Communication Systems (EUCCS)** for cross-border operations of law enforcement, civil protection, (public) health authorities, and other public security and public safety authorities, and support further technical development, including its link with GOVSATCOM and IRIS^2.	2026
53.	**Review the financial instruments for crisis response to ensure crisis financing mechanisms are sscalable** and can be adapted to evolving risks and crisis.	2028
54.	**Mainstream the principle of 'Preparedness by design' into the work of EU Delegations, CSDP Missions and Operations, and EU Special Representatives.** Strengthen the ability of EU Delegations to support the EU's diplomatic, political, operational and consular response to crises more effectively.	2026

7. Resilience through External Partnerships

55.	**(key action) Advance mutual resilience with candidate countries**	2025
56.	**(key action) Integrate preparedness and resilience into bilateral partnerships and multilateral institutions**	2026
57.	**(key action) Integrate preparedness and resilience into the cooperation with NATO**	2025
58.	**(key action) Develop mutual resilience through external economic and development policies**	2026
59.	**Expand a practitioners' network** to enhance third countries', in particular enlargement and neighbouring partners', resilience on tackling hybrid, cyber, climate, and FIMI threats.	2025
60.	**Develop an integrated approach to fragility**, ensuring that humanitarian, development, peace and other policies all work together to respond to the needs of the most vulnerable and to better link urgent relief and longer-term solutions, in line with the EU Integrated Approach to Conflicts and Crises.	2026
61.	**Strengthen 'resource diplomacy'** on the EU's strategic needs and develop joint strategies with like-minded partners to diversify supplies of critical assets necessary to ensure EUs and partner countries' strategic autonomy and mutual resilience.	2026
62.	**Foster cooperation on health security** including on One Health pandemic preparedness, with strategic partners (e.g.,	2026

	joint projects, training, information for EU Delegations), in line with the EU Global Health Strategy.	
63.	**Embed preparedness in EU external investments**, including through scaling up implementation of climate adaptation and resilience projects in partner countries through the Global Gateway and Team Europe initiatives	2026