



Council of the
European Union

Brussels, 24 March 2026
(OR. en)

6970/26

Interinstitutional File:
2026/0065(NLE)

LIMITE

COEST 189
COSCE 11
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COPEN 77

LEGISLATIVE ACTS AND OTHER INSTRUMENTS

Subject: COUNCIL DECISION on the conclusion of the Convention Establishing an
International Claims Commission for Ukraine

COUNCIL DECISION (EU) 2026/...

of ...

**on the conclusion of the Convention
Establishing an International Claims Commission for Ukraine**

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 212 in conjunction with Article 218(6), second subparagraph, point (a), thereof,

Having regard to the proposal from the European Commission,

Having regard to the consent of the European Parliament¹,

¹ Consent of [date] (not yet published in the Official Journal).

Whereas:

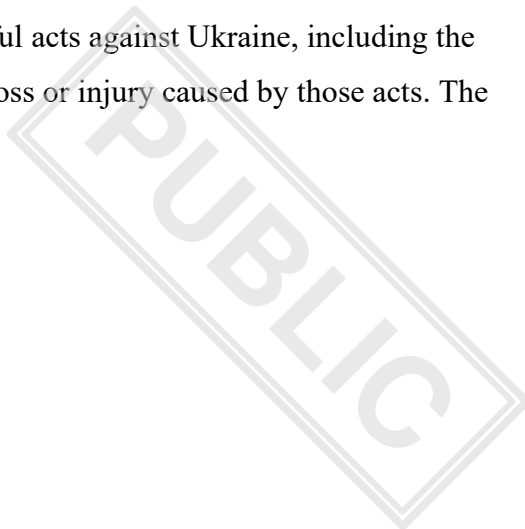
- (1) On 16 December 2025, pursuant to Council Decision (EU) 2025/2655², the Commission signed, on behalf of the Union, the Convention Establishing an International Claims Commission for Ukraine (the ‘Convention’), subject to its conclusion. The Commission also signed, on behalf of the Union, the Final Act of the Diplomatic Conference for the adoption of the Convention, held in the Hague on 15 and 16 December 2025 (the ‘Diplomatic Conference’) and approved the adoption of the Resolution laying down the necessary arrangements for the commencement of the functions of the Claims Commission established by the Convention (the ‘Claims Commission’) and the fulfilment of its mandate.

² Council Decision (EU) 2025/2655 of 16 December 2025 on the signing, on behalf of the European Union, of the Convention Establishing the International Claims Commission for Ukraine (OJ L, 2025/2655, 23.12.2025, ELI: <http://data.europa.eu/eli/dec/2025/2655/oj>).

- (2) The Convention notes that the Claims Commission constitutes the second component of an international compensation mechanism, and that the Claims Commission is to succeed the Register of Damage established by Resolution CM/Res(2023)3 establishing the Enlarged Partial Agreement on the Register of Damage Caused by the Aggression of the Russian Federation against Ukraine, adopted by the Committee of Ministers of the Council of Europe on 12 May 2023 (the ‘Register of Damage’). The work of the Register of Damage will be transferred to the Claims Commission as soon as possible after the establishment of the latter. The Convention also notes that the third component of that international compensation mechanism could also include a future compensation fund mandated to pay compensation for damage, loss or injury caused by the Russian Federation’s internationally wrongful acts in or against Ukraine.
- (3) Pursuant to Article 30 of the Convention, the Convention is open for ratification, acceptance or approval by all member States of the Council of Europe, by the Union, by any other States that participated in the Diplomatic Conference and by any other States that voted in favour of UN General Assembly Resolution A/RES/ES-11/5. Pursuant to Article 31 of the Convention, it is possible for other States and regional integration organisations to be invited to accede to the Convention after its entry into force.

- (4) The Union remains firmly committed to ensuring that the Russian Federation bears the legal consequences of its internationally wrongful acts against Ukraine, including the obligation to make reparation for any damage, loss or injury caused by those acts. The Convention should therefore be approved,

HAS ADOPTED THIS DECISION:



Article 1

The Convention Establishing an International Claims Commission for Ukraine is hereby approved^{3*}.

Article 2

This Decision shall enter into force on the date of its adoption⁴.

Done at ..., ...

For the Council
The President

³ The text of the Convention is published in [*insert OJ reference*].

* Delegations/OJ: see documents ST 15500/25 and ST 5833/26.

⁴ The date of entry into force of the Convention will be published in the *Official Journal of the European Union*.