



Council of the
European Union

**Brussels, 19 February 2024
(OR. en)**

6767/24

**ESPACE 16
INTER-REP 15**

COVER NOTE

Subject:	Presentation of the European Space Policy Institute's activities and of the main takeaways of the Presidency's workshop on cyber resilience in space and key aspects of ESPI's recent report on "space, cyber and defense" - Powerpoint presentation (Space WP meeting 19.02.2024)
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ESPI presentation at EU Council's Working Party on Space, 19 Feb 2024

*Tomas Hrozensky, tomas.hrozensky@espi.or.at
Clémence Poirier, clemence.poirier@espi.or.at*



About ESPI

For a Strong Europe as a partner to the World

ESPI is Europe's independent think tank for space based in Vienna, Austria – the world's capital of space diplomacy. Working in a non-profit capacity, ESPI:

- Promotes European space policy on a global level;
- Facilitates an active forum for the analysis and discussion of European needs, capabilities, and long-term prospects in space activities;
- Develops approaches to European space policy;
- Makes proposals and recommendations to European decision-makers and

ESPI's mission is implemented through the ESPI Agenda, which is comprised of three types of activities: **European and International Engagement**, **Research**, and **Education**.



ESPI Governance and People



Co-founder

Co-founder



20 member organisations

Advisory Council

Interdisciplinary staff of 20+ nationalities

10 experts from across Europe's space sector (50% gender balance), currently chaired by:



Etienne Schneider
Chair, Former Deputy Prime Minister of Luxembourg



Research - ESPI's key publications in 2023

REPORTS

Space Venture Europe 2022



Safety & Sustainability Momentum



Space Spectrum Management



Space, Cybersecurity & Defence



Value of Space Exploration



WITH



Space & Civil Society



WITH



Future of Space Exploration



WITH



OSAM State of Play & Future



WITH



ESPI2040

ESPI's Policy vision for Europe in Space



DIRECTORS PERSPECTIVES

(Monthly)



BRIEFS



SPACE SECTOR WATCH

ESPI Insights (Monthly)



ESPI Yearbook 2022



BOOKS

Power, State & Space



WRITTEN INPUTS TO POLICY-MAKING

EU Space Strategy for Security & Defence
EU Mid-Term Evaluation of the EU Space Programme
EU Space Law

European and International Engagement

*Presence across
30 EU and ESA
member states*

	A T	B E	B G	C R	C Y	C Z	D E	D K	E E	F R	F I	G R	H U	I E	I T	L T	L U	L V	M T	N L	N O	P L	P T	R O	E S	S I	S K	S E	C H	U K
ESPI Member organisations																														
ESPI staff (2020-2024)																														
Engagements & events (2020-2024)																														
Partners & collaborators (2020-2024)																														

*Global reach
across seven
continents*



APRSAF
ASIA-PACIFIC REGIONAL
SPACE AGENCY FORUM



Space Policy Institute
THE GEORGE WASHINGTON UNIVERSITY

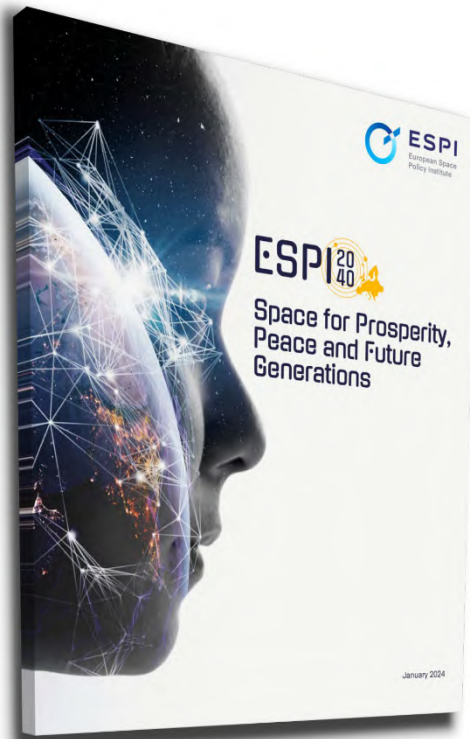


AEROSPACE



SECURE
WORLD
FOUNDATION





Europe has all the prerequisites to develop into a full space power, by bringing together, federating and developing the excellence of its European, national and industrial capacities.

However, what is missing is a clear political will and a whole-of-Europe vision beyond the perceived bounds of space systems, which would precipitate policy impact.

To date, European space policy and programme action is mostly concerned with **space capabilities**, such as satellites and launchers, and less so with the **policy impact** of space. This includes how to integrate space into other policy sectors including security and defence, and how to build the required **foundations** in industrial competitiveness, scientific and technological excellence, innovation, talent and finance. Developing the policy impact of space is particularly critical at a time when crises affect policy priorities of public spending.

The ESPI2040 Vision proposes to define and implement policy action on three levels and their interconnections:

POLICY IMPACT

SPACE CAPABILITY & AUTONOMY

FOUNDATION





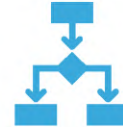
Key takeaways of the workshop of the Belgian Presidency of the Council of the EU

Cyber Resilience in Space

Panel 1: Current Landscape – Mapping Challenges



Space and cyberspace are recognized as warfighting domains.
Space is considered as a critical infrastructure since NIS2/CER Directive.



Space companies **lack an understanding of applicable processes and reporting mechanisms** in case of cyberattack.



250 attacks recorded since the 1970s.
90 known attacks in 2023 alone.
30 attacks reported in January 2024 alone.
Low estimate as most attacks are not publicly disclosed.



Proactivity is needed before a cyberattack happens. Security controls, cyber hygiene, standards, and intelligence sharing are needed to act beforehand.



Space systems include the space, ground, control and user segments.
Space companies and the supply chain are subject to cyberattacks.



EU Space ISAC to be created this year to share threat intelligence and best practices.
Governance and processes remains to be established.



Post-quantum cryptography and physics-based encryption methods.
Lack of standardization and demonstrated efficiency and robustness



Collaboration **within the space sector and across sectors** is essential

Panel 2: Future Strategies – Forging Resilience



Extraterritoriality: the law will apply to non-EU entities willing to do business in the EU
Proportionality based on the size and criticality of missions



Cyber measures should not focus on specific technologies because technologies evolve and must interact with each other (QKD, PQE, etc.)



EU space law should not jeopardise **competitiveness against non-EU entities** as well as **within the EU**



Technical requirements vary between countries.
Necessary to agree on minimum standards for cybersecurity, including to obtain a license.



Adequate funding must be provided to ensure adherence and implementation by **SMEs and start-ups**



NIS2/CER Directive provide general rules but need to be **adapted to the space domain**.
Support to industries and agencies need to be given to implement the EU Space Law + NIS2



Cybersecurity can be costly; an attack can be devastating.
EU space law has to show that higher cybersecurity can become Europe's comparative advantage.



Particular uses should be considered such as humanitarian operations to ensure **implementation of IHL and strictly segregate networks between civilian and military use.**



ESPI Expertise on Space Cybersecurity

The War in Ukraine from a Space Cybersecurity Perspective



A case study of the KA-SAT cyberattack conducted by Russia a few hours before the invasion of Ukraine



Analysis of cyber threats on the user segment and the space supply chain shows that the KA-SAT cyberattack is representative of the state of cybersecurity in the space sector



Study conducted in August 2022



Analysis of the lessons to learn from this attack for the cybersecurity of the European space infrastructure



A self-funded study produced by ESPI



Final Report released in October 2022



Investigation of the
intersection between
space, cyber and
defence



Complexity of the space-
cyber-defense nexus



Operational, legal, political
and strategic implications
of using commercial
satellites in war



Analysis of the approach
to space cybersecurity in
the **UK**, **France**, and **Italy**



Collective Report
Call for papers to the
space community



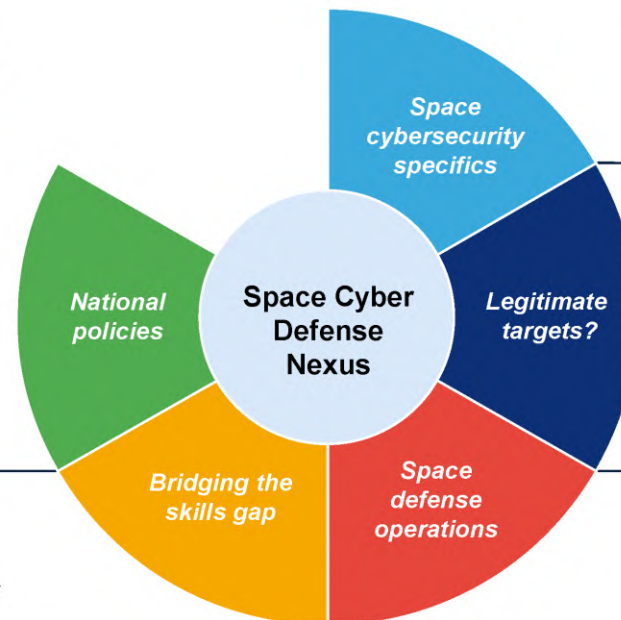
Final Report published in
November 2023

Heterogeneous national approaches to space cybersecurity

- No EU Member State has a dedicated strategy for space cybersecurity
- FRA, ITA, UK recognize cyber threats on space systems in space policies
- Only the UK recognize cyber threats on space systems in cyber policies
- Only the UK has cybersecurity obligations in national space law
- No single entity responsible for space cybersecurity

Skills development, cyber ranges, space exercises, and wargaming

- Significant skills gap in space cybersecurity
- Need for more education and multidisciplinary efforts
- Resilience increases with exercises, cyber ranges, table top, and wargaming



Is cybersecurity in space the same as cybersecurity on Earth?

- On the ground, user, control segments, cybersecurity of space systems is similar
- On the space segment, cybersecurity is very different
- Challenges specific to the orbital environment

The nature of satellites: military, commercial, or dual?

- New situation with the provision of commercial services and not systems to belligerents
- Dual-use concept
- Renew the question of commercial assets as legitimate targets

Defining, conducting, attributing, and responding to an attack on a space system

- Uncertainties on the specific corpus of law that should be leveraged when conducting an attack in space
- Attribution is a complex task for cyberattacks
- When an action is clearly identified as an attack, is retaliation systematically allowed?