

COUNCIL OF THE EUROPEAN UNION

Brussels, 12 February 2010

6190/10

LIMITE

PESC 161 COAFR 44 COSDP 106

"I/A" ITEM NOTE

From:	General Secretariat of the Council
To:	Coreper/ Council
Subject:	Draft Council Decision extending the mandate of the European Union Special Representative for the African Great Lakes Region
	- Adoption

- On 26 January 2010, the High Representative proposed to extend the mandate of the European Union Special Representative for the African Great Lakes Region until 31 August 2010, pending further developments on the establishment of the European External Action Service. On 29 January the Political and Security Committee agreed to this proposal.
- 2. On 12 February 2010, the Foreign Relations Counsellors Working Party agreed on the text of a draft Council Decision extending the mandate and on the financial statement related to it.
- 3. During the discussions on the financial statements, the Working Party stressed that EUSRs should utilise, when appropriate, the Framework Contracts negotiated by the Commission for the procurement of services and equipment.

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- 4. As regards severance payments due on the termination of employment contracts for local and internationally contracted staff employed by the EUSR, the Working Party understood that these payments would be made only when necessary according to legal obligations
- 5. The Working Party underlined that adequate provisions have been included to enable EUSRs to abide by their obligation to close accounts in a timely manner.
- 6. COREPER is therefore invited to:
 - confirm the agreement on the draft Council Decision and on the related financial statement as set out at annex;
 - recommend that the Council adopt the Decision extending the mandate of the European Union Special Representative for the African Great Lakes Region as set out, after finalisation of the text by the legal/linguistic experts, in document 6189/10 PESC 160 COAFR 43 COSDP 105.

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ANNEX: LEGISLATIVE FINANCIAL STATEMENT

Policy area(s): External Relations

Activity(ies): CFSP - Common Foreign and Security Policy

TITLE OF ACTION:

Council Decision 2010/.../CFSP of .../02/2010 extending the mandate of the European Union Special Representative for the African Great Lakes Region

1. BUDGET LINE(S) + HEADING(S)

19 03 06 "European Union Special Representatives"

2. OVERALL FIGURES

2.1. Total allocation for action: 1,065,000 € for 2010 commitment

2.2. Period of application:

The Council Decision shall enter into force on 1 March 2010. The mandate shall be implemented and expenditure is eligible from 1 March 2010 until 31 August 2010.

2.3. Overall multi-annual estimate on expenditure:

a) Schedule of commitment appropriations/payment appropriations (financial intervention) (see point 6.1.1)

million € (to 3rd decimal place)

	Year 2010	N + 1 2011			Total
Commitments	1.065				1.065
Payments	1.065				1.065

b) Technical and administrative assistance and support expenditure (see point 6.1.2)

c) Overall financial impact of human resources and other administrative expenditure (see points 7.2 and 7.3)

N/A

TOTAL a+b+c				
Commitments	1.065			1.065
Payments	1.065			1.065

2.4. Compatibility with the financial programming and the financial perspective

Proposal compatible with the existing financial programming

- max This proposal will entail reprogramming of the relevant heading in the financial perspective
- max This may entail application of the provisions of the Inter-institutional Agreement

2.5. Financial impact on revenue:

No financial implications (involves technical aspects regarding implementation of a measure)

3. BUDGET CHARACTERISTICS

Type of expenditure		New	EFTA participation	Participation applicant countries	Heading Financial Perspective
DNO	CI	NON	NON	NON	No 4

4. LEGAL BASIS

Treaty on European Union, in particular Article 28, 31(2) and 33.

Treaty on the functioning of the European Union.

Council Regulation (EC) No 1605/2002 on the Financial Regulation applicable to the general budget of the European Union, in particular Article 75(2) thereof.

5. DESCRIPTION AND GROUNDS

5.1. Need for Community intervention

5.1.1. Objectives pursued

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ANNEX

In accordance with Article 2 of Council Decision 2010/.../CFSP of .../02/2010, the mandate of the EUSR shall be based on the policy objectives of the European Union regarding the further stabilisation and consolidation of the post conflict situation in the African Great Lakes Region paying particular attention to the regional dimension of the developments in the countries concerned. Promoting in particular the compliance with the basic norms of democracy and good governance, including respect for human rights and the rule of law, these objectives include:

- (a) contributing actively and effectively to a consistent, sustainable and responsible policy of the EU in the African Great Lakes Region, and promoting a coherent overall EU approach in the region. The EUSR shall support the work of the HR in the region;
- (b) ensuring the continued commitment of the EU to the stabilisation and reconstruction processes in the region, through an active presence on the ground and in relevant international fora, staying in touch with key players and contributing to crisis management;
- (c) contributing to the post-transition phase in the Democratic Republic of the Congo (DRC), in particular as regards the political process of consolidating the new institutions and defining a broader international framework for political consultation and coordination with the new government;
- (d) contributing, in close cooperation with the United Nations/MONUC, to the international support efforts to pursue a comprehensive Security Sector Reform in the DRC, in particular in view of the coordinating role the EU is ready to assume in this context;
- (e) contributing to appropriate follow-up measures to the International Conference of the Great Lakes Region, in particular by establishing close contacts with the Great Lakes Secretariat and its Executive Secretary as well as with the Troika of the follow-up mechanism and by promoting good neighbourly relations in the region;

- (f) addressing the still considerable problem of armed groups operating across the borders, which risks destabilising the countries in the region and aggravating their internal problems;
- (g) contributing to the post-conflict stabilisation in Burundi, Rwanda and Uganda, in particular through accompanying peace negotiations with armed groups such as the FNL and LRA.

5.1.2. Measures taken in connection with ex ante evaluation

The first mandate of the EUSR was adopted in 1996 and has been renewed 18 times. Each renewal is preceded by a political assessment by the Council.

5.1.3. Measures taken following ex post evaluation

The Council undertakes reviews at the end of each EUSR mandate on the basis of document Review of Mandates of EUSRs (doc. 6436/03 of 14 February 2003). The most recent review was conducted by the Africa Working Group on 25 November 2009 (COREU CFSP/SEC 2331/09 of 20/11/2009). The review recommended the continuation of the mandate.

5.2. Actions envisaged and arrangements for budget intervention

The mandate of the EUSR, as specified in Article 3 of Council Decision 2010/.../CFSP of .../02/2010, will be to:

- (a) establish and maintain close contact with the countries of the Great Lakes Region, the United Nations, the African Union, key African countries and main partners of the DRC and the EU, as well as regional and sub-regional African organisations, other relevant third countries and other key regional leaders;
- (b) advise and report on the possibilities for the EU to support the stabilisation and consolidation process and on how best to pursue EU initiatives;
- (c) provide advice and assistance for security sector reform (SSR) in the DRC;
- (d) contribute to the follow-up to the International Conference of the Great Lakes Region, in particular by supporting policies, defined in the region, which pursue the objectives of non-violence and mutual defence in the resolution of conflicts as well as, regarding regional cooperation, by promoting human rights and democratisation, good governance, judicial cooperation, and the fight against impunity and the illegal exploitation of natural resources;

- (e) contribute to a better understanding of the role of the EU among opinion leaders in the region;
- (f) contribute, where requested, to the negotiation and implementation of peace and cease-fire agreements between the parties and engage with them diplomatically in the event of non-compliance with the terms of these agreements; in the context of the ongoing LRA negotiations, such activities should be pursued in close coordination with the EUSR for Sudan;
- (g) contribute to the implementation of the EU human rights policy and EU Guidelines on human rights, in particular the EU Guidelines on Children and Armed Conflict, and the EU policy regarding UN Security Council Resolution 1325(2000) on Women, Peace and Security, including by monitoring and reporting on developments in this regard.

The main beneficiaries are the countries and people of the African Great Lakes Region, in particular the Democratic Republic of Congo, Rwanda and Burundi.

5.3. Methods of implementation

The EU Special Representative will sign a Special Adviser contract with the Commission. He will be accountable to the Commission for the management of expenditure relating to the mandate.

The EUSR will sign employment contracts with his staff on his own behalf. The terms of reference of any new employment contracts will be submitted to the Commission for prior approval in ways to be specified in the contract.

6. FINANCIAL IMPACT

6.1. Total financial impact – (over the entire period)

6.1.1. Financial intervention

Project funded by EC contribution and contributions in kind by Member States:

Commitments in € million

Con	minuments in c	2 1111111011		
	Year N	N + 1	N+2	Total
Breakdown	2010			
Contribution EC:	1.065			1.065
Bilateral contributions by Member States:				
	none			
Bilateral contributions by non-member				
states:				
	None			
TOTAL	1.065			1.065

6.1.2. Technical and administrative assistance, support expenditure and IT expenditure (Commitment appropriations)

N/A

6.2. Calculation of costs by measure envisaged (over the entire programming period)

6.1.2. Personnel costs

Type	2009	2010
EUSR	1	1
Seconded Staff	4	5
International contracted staff	0	0
Local staff (Brussels)	4	3
Local staff	0	0

The office of the EUSR for the African Great Lakes Region will consist of the following staff:

- 3 Political Advisors seconded
- 1 Political Advisor local contract Brussels (2 part time)
- 1 SSR expert seconded
- 1 Financial & Administrative Officer local contract Brussels
- 1 Secretary seconded (by CGS)
- 1 Secretary local contract Brussels

Salaries

The salaries of all non-seconded staff are covered by the budget of the mandate. Salaries, daily allowances and travel allowances for international (contracted) staff are based on Commission Communication on Specific Rules for Special Advisers of the Commission entrusted with the Implementation of Operational CFSP Actions (C(2009)9502 of 30 November 2009). The salaries of the seconded staff are covered by the seconding state and institution, respectively. Daily allowances for seconded personnel are based on Commission Communication C(2009)9502 of 30 November 2009 referring to Council Guidelines 7291/09 of 10 March 2009.

The remuneration of the EUSR corresponds to the basic salary of the grade AD 16, 1st level, as fixed at Article 66 of the EC Staff Regulations. This salary is determined on the basis of document "EU Special Representatives: Guidelines on appointment, mandate and financing" (doc. 13833/03 of 28 October 2003). The remuneration includes expatriation allowance of 16 % and other applicable allowances as per the EC Staff Regulations.

- Basic salary:	€	16,601
- Child allowance	€	366
- School allowance	€	496
- Expatriation allowance (16%)	€	2,794
- Household allowance	€	499
- Margin for indexation: €	€	444
TOTAL	€ :	21,200

Removal allowance (50% of 1 month basic salary upon termination) = € 8,300

• Seconded staff in Brussels receive an allowance of 122,97 €, corresponding to the allowance for Seconded National Experts to EU Institutions, except if the secondment is from Belgium or a Brussels based EU Institution. Out of 5 seconded staff (3 Political advisers, 1 SSR expert and 1 secretary), 2 Political Advisers and 1 SSR expert fulfil this condition.

- Local staff in Brussels:
 - Financial and Administrative Officer for 6 months * 9,600 €/month = 57,600 €

 The provision for the Financial and Administrative Officer includes gross salary and all social security contributions of the employer under the Belgian law.
 - 1 Political Advisor posts Brussels for 6 months * 9,600 €/month = 57,600 € In reality, there are 2 half time posts. The provision for the Political Advisor includes gross salary and all social security contributions of the employer under the Belgian law.
 - Secretary in Brussels for 6 months * 8,000 €/month = **48,000** € The provision for the Secretary includes gross salary and all social security contributions of the employer under the Belgian law.

Insurances

The budget covers a high-risk insurance for the EUSR and his team members, whether they are paid from the budget or seconded by Member States.

• Team ¹

The budget also includes a provision of $12,500 \, \epsilon$ for financial liability insurance. In addition, an amount has been foreseen to cover severance payments for local Staff (192,960 €), as well as the costs for outplacement for 2 staff (6,600 €), in accordance with Belgian law.

Total Personnel costs

586,273 €

6.2.2. Missions

All mission expenditure directly related to the implementation of the mandate is covered by the budget of the mandate. The mission expenditure includes transportation, per diems and accommodation. The rates are based on the Guide to Missions for Officials and Other servants of the European Commission (Article 71 of the Staff Regulations and Articles 11 to 13 of Annex VII to the Staff Regulations). Depending on the type of mission the EUSR travels with one or two advisers.

Missions to Great Lakes Region: the EUSR travels to the region at least once a month, sometimes twice. He generally visits 2-4 countries during each mission. In addition, a permanent presence in East RDC is ensured by 2 Political Advisors, on a rotation basis.

• Flights Brussels – Great Lakes Region – Brussels

EUSR + Advisers

19 return flights * 3,500 €/flight = **66,500** €

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¹ 4 staff are permanently covered. One month equivalent per person is foreseen in case of travelling of the Financial Officer or one of the local POLADs

Flights inside Great Lakes Region

EUSR + Advisers 24 flights * 700 €/flight = 42,000 € However, so far the EUSR was mostly able to fly with MONUC or ECHO-Flight for free. Hence no amount is foreseen.

Missions inside Europe: the EUSR travels to the capital of each Presidency at least once. He also visits other European capitals for consultations with the Ministers of Foreign Affairs and the Africa directors. Occasionally donor meetings on Burundi are also held in European Capitals.

• Flights in Europe

EUSR + Advisers: 6 flights * 850 €/flight = **5,100** €

Missions to the United States of America: The Special Representative goes to New York 3 times a year to attend meetings in the framework of the United Nations. During some of these visits he also travels to Washington for consultations with the US State Department.

• Flights to the USA

EUSR + 1 Adviser 3 return flights * 3,000/flight = 9,000 €

Missions to other regions: (1 Russia, 1 China, if required)

• Flights to other regions: the possibility is left open, but it will then probably replace one of his other missions. No concrete allocation is made for this budget line.

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EUSR + 1 Adviser (China) 2 return flights * 3,000/flight EUSR + 1 Adviser (Russia) 2 return flights * 1,500/flight
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Other transport costs: public transport, boat, extra luggage, ... 1,800 €

Total provision for transport costs: 82,400 €

Hotel (EUSR + advisers) (unit rates are averages in the region)

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Africa (10 nights/mission for EUSR + 1 POLAD): 13 missions * 10 nights * 120 \in 15,600 \in 15,600 \in 100 Africa (28 nights/mission) (permanence Goma): 6 missions * 28 \text{ nights} * 100 \in 16,800 \in 100 USA (4 nights/mission): 3 missions * 4 \text{ nights} * 275 \in 3,300 \in 100 Europe (1,5 night/mission): 6 missions * 1,5 \text{ night} * 140 \in 100 Other regions (5 nights/mission): p.m.
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Total provision for hotel costs: 36,960 €

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Africa (10 days/mission – EUSR + POLAD): 13 missions * 10 days * 90 € = 11,700 €

Africa (28 days/mission - Goma): 6 missions * 28 days * 105 € = 17,640 €

USA (5 days/mission): 3 missions * 5 days * $100 \in = 1,500 \in$

Europe (1.5 days/mission): 6 missions * 1.5 days * $85 \in = 765 \in$

Other regions (6 days/mission): p.m.

Total provision for per diems: 31,605 €

Total Mission expenditure 150,965 €

6.2.3 Running expenditure

Rent of vehicle (Goma)	9,000 €
IT maintenance	1,500 €
Telecommunications/GSM and satellite	15,000 €
Rent of office in Kampala (6 months)	1,800 €
Office supplies	1,200 €
News services/newspapers	480 €
Mail and expedition	120€

Security services

- close protection team (Burundi) [estimation € 1,500 * 4 = 6,000 €] p.m.

- Miscellaneous security (incl. Secure GSM, Satellite phones, training, ...) p.m.

Financial charges

- bank fees, financial services, credits cards cost ...: 900 €

- audit Services: 7,000 €

Total Running expenditure 37,000 €

6.2.4. Capital expenditure

IT equipment (provision):

portable computers € 1,000

Other IT equipment/software € 2,000

Communication equipment

mobile phones/planners (4 * 250 €) € 1,000

Security equipment p.m.

Total Capital expenditure 4,000 €

6.2.5. Representation

Representation costs of up to 6,000 € are covered by the budget.

6.2.6. Closure costs

Due to the expected integration of EUSRs *or their tasks* to the European External Action Service, closure costs have been included in the budget as the contracts will have to be closed and equipment disposed of after the end of this mandate.

These closure costs have been budgeted with a view to sufficient staff availability in order to ensure a proper and speedy closure of Special Adviser contracts between the Commission and the EUSR.

In terms of <u>staffing</u> needed for closure, the salary is foreseen for one accountant during 6 months $(57,600 \, \text{€})$ and for one administrative assistant during 3 months $(24,000 \, \text{€})$. The amounts for severance payments for these two staff have been foreseen under the heading 6.2.1 Personnel.

Total: 81,600 €

For running expenditure, following amounts are foreseen:

IT maintenance	500€
Telecommunications/GSM and satellite	500€
Office supplies (incl. packing and archiving costs)	2,000€
Financial costs (including closing of bank acount)	750 €

Total: 3,750 €

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6.2.7. Contingencies

The contingency reserve shall be used only with a prior written approval of the Commission.

An exceptional reserve has been foreseen to ensure a smooth implementation of the EUSR's tasks during the transition period in 2010. This would be committed by the Commission separately if necessary.

6.3. Itemised breakdown of cost (indicative)

BUDGET HEADING	Budget 12 months 3/2009 – 2/2010	Budget 6 months 3/2010 – 08/2010
1. Personnel Costs	881,482	586,273
2. Missions	395,042	150,965
3. Running expenditure	81,840	37,000
4. Capital expenditure	9,400	4,000
5. Representation	12,000	6,000
Sub-Total (1 to 5)	1,379,764	784,238
Closure costs		85,350
Contingencies ² on the 6 months budget	45,236	25,072
Exceptional reserve to be committed if necessary		170,340
TOTAL	1,425,000	1,065,000

The authorising officer responsible is hereby authorised to vary each of the above amounts related to the EUSR's budget in the period 01/03/2010 until 31/08/2010 according to exact operational requirements and possibilities and in keeping with sound financial management, while not exceeding the overall amount of the financing decision.

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² Contingencies shall be used only with a prior written approval of the Commission.

6.4. Financial precedents

Joint Action	Budget year	Allocation of appropriations	Commitments
Council Joint Action 2009/128/CFSP of 16 February 2009 extending the mandate of the European Union Special Representative for the African Great Lakes Region <i>Official Journal L 46</i> , 17/02/2009 P.36	2009	1.425	1.425
Council Joint Action 2008/108/CFSP of 12 February 2008 amending and extending the mandate of the European Union Special Representative for the African Great Lakes Region Official Journal L 38, 13/02/2008 P.22	2008	1.370	1.370
Council Joint Action 2007/112/CFSP of 15 February 2007 appointing the European Union Special Representative for the African Great Lakes Region <i>Official Journal L 46</i> , 16/02/2007 P.79	2007	1.025	1.025
Council Joint Action 2006/122/CFSP of 20 February 2006 extending the mandate of the Special Representative of the European Union for the African Great Lakes Region <i>Official Journal L</i> 49, 21/02/2006 P.17	2006	0.820	0.820
Council Joint Action 2005/586/CFSP of 28 July 2005 amending and extending the mandate of the Special Representative of the European Union for the African Great Lakes Region <i>Official Journal L 199</i> , 29/07/2005 P.97	2005	0.460	0.460
Council Joint Action 2005/96/CFSP of 2 February 2005 amending and extending the mandate of the Special Representative of the European Union for the African Great Lakes Region <i>Official Journal L 31</i> , 04/02/2005 P.70	2005	0.440	0.440
Council Joint Action 2004/530/CFSP of 28 June 2004 extending the mandate of the Special Representative of the European Union for the African Great Lakes Region and amending Joint Action 2003/869/CFSP Official Journal L 234, 03/07/2004 P.0013-0014	2004	0.580	0.580
Council Joint Action 2003/869/CFSP of 8 December 2003 extending and amending the mandate of the European Union Special Representative for the African Great Lakes Region Official Journal L 326, 13/12/2003 P.0037-0038	2003	0.510	0.510
Council Joint Action 2003/447/CFSP of 16 June 2003 extending the mandate of the European Union Special Representative for the African Great Lakes Region Official Journal L 150, 18/06/2003 P. 0072 - 0072	2003	Financed from administrative budget of the Council	
Council Joint Action of 10 December 2002 amending and extending the mandate of the European Union Special Representative for the African Great Lakes Region <i>Official Journal L 334</i> , 11/12/2002 P. 0005 - 0006	2002	Financed from administrative budget of the Council	
Council Joint Action of 10 December 2001 extending the mandate of the Special Representative of the European Union for the African Great Lakes Region Official Journal L 326, 11/12/2001 P. 0003 - 0004	2001	Financed from administrative budget of the Council	
2000/792/CFSP: Council Joint Action of 14 December 2000 appointing the Special Representative of the European Union for the African Great Lakes Region and repealing Joint Action 96/250/CFSP Official Journal L 318, 16/12/2000 P. 0001 - 0002	2000	Financed from administrative budget of the Council	

Council Joint Action of 22 May 2000 extending the validity and application of Joint Action 96/250/CFSP in relation to the nomination of a Special Envoy for the African Great Lakes Region Official Journal L 122, 24/05/2000 P. 0006 - 0006	2000	0.595	
1999/423/CFSP: Council Decision of 28 June 1999 extending Joint Action 96/250/CFSP in relation to the nomination of a Special Envoy for the African Great Lakes Region Official Journal L 163, 29/06/1999 P. 0085 - 0085	1999	1.137	
98/452/CFSP: Council Decision of 13 July 1998 extending the application of Joint Action 96/250/CFSP adopted by the Council on the basis of Article J.3 of the Treaty on European Union, in relation to the nomination of a Special Envoy for the African Great Lakes Region Official Journal L 198, 15/07/1998 P. 0001 - 0001	1998	0.814	
Council Decision of 16 July 1997 extending the application of Joint Action 96/250/CFSP adopted by the Council on the basis of Article J.3 of the Treaty on European Union, in relation of the nomination of a Special Envoy for the African Great Lakes Region Official Journal L 197, 24/07/1997 P. 0001 - 0001	1997	1.415	
Council Decision of 1 October 1996 concerning the financial implications arising from the extension of the mandate of the Special Envoy for the African Great Lakes Region nominated by Joint Action 96/250/CFSP Official Journal L 260, 12/10/1996 p. 0005 - 0005	1996	1.300	
Council Decision of 15 July 1996 extending the application of Joint Action 96/250/CFSP adopted by the Council on the basis of Article J.3 of the Treaty on the European Union, in relation to the nomination of a Special Envoy for the African Great Lakes Region Official Journal L 185, 24/07/1996 P. 0001 - 0001	1996	No financial implications, extension only	
96/256/EC: 96/250/CFSP: Joint Action of 25 March 1996 adopted by the Council on the basis of Article J.3 of the Treaty on European Union, in relation to the nomination of a Special Envoy for the African Great Lakes Region Official Journal L 087, 04/04/1996 P. 0001 - 0002	1996	0.950	

7. IMPACT ON STAFF AND ADMINISTRATIVE EXPENDITURE

- 7.1 Impact on human resources p.m.
- **7.2 Overall financial impact of human resources** p.m.
- 7.3 Other administrative expenditure deriving from the action p.m.

8. FOLLOW-UP AND EVALUATION

8.1 Follow-up arrangements

According to Article 4 of Council Decision 2010/.../CFSP of .../02/2010, the EUSR shall be responsible for implementing the mandate acting under the authority of the High Representative of the Union for Foreign Affairs and Security Policy (HR). The EUSR shall be accountable to the Commission for all expenditure.

Under Article 11 of the said Council Decision, the EUSR will regularly provide the SG/HR and the PSC with oral and written reports. The EUSR will also report as necessary to Council working parties. Regular written reports will be circulated through the COREU network. Upon recommendation of the HR or the PSC, the EUSR may provide the Foreign Affairs Council with reports.

Under Article 12 of the said Council Decision, the EUSR will promote overall EU political coordination. He will help to ensure that all EU instruments in the field are engaged coherently to attain the EU's policy objectives. The activities of the EUSR will be coordinated with those of the Commission, as well as those of other EUSRs active in the region as appropriate. The EUSR will provide Member States' missions and the Union's delegations with regular briefings. In the field, close liaison will be maintained with the Head of the Union delegation and Member States' Heads of Mission. They will make best efforts to assist the EUSR in the implementation of the mandate. The EUSR will also liaise with other international and regional actors in the field.

The implementation of this Decision and its consistency with other contributions from the European Union to the region shall be kept under regular review. The EUSR shall present the HR, the Council and the Commission with a mandate implementation report at the end of the mandate.

8.2 Arrangements and schedule for the planned evaluation

The Commission may conduct an evaluation of this action within the framework of its budget implementing powers.

The Council will conduct a review at the end of the mandate, on the basis of the Council Guidelines on appointment, mandate and financing of EU Special Representatives (doc. 11328/1/07. REV 1 of 24 July 2007).

9. ANTI-FRAUD MEASURES

Controls may be undertaken by the Commission, including OLAF, as well as by the European Court of Auditors.