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LIMITE

CORLX 173  
CFSP/PESC 249  
RELEX 169  
COEST 128  
FIN 174

#### LEGISLATIVE ACTS AND OTHER INSTRUMENTS

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Subject: COUNCIL REGULATION amending Regulation (EU) No 269/2014 concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine

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**COUNCIL REGULATION (EU) 2025/...**

**of ...**

**amending Regulation (EU) No 269/2014 concerning restrictive measures  
in respect of actions undermining or threatening  
the territorial integrity, sovereignty and independence of Ukraine**

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 215 thereof,

Having regard to Council Decision 2014/145/CFSP of 17 March 2014 concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine<sup>1</sup>,

Having regard to the joint proposal from the High Representative of the Union for Foreign Affairs and Security Policy and the European Commission,

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<sup>1</sup> OJ L 78, 17.3.2014, p. 16, ELI: [http://data.europa.eu/eli/dec/2014/145\(1\)/oj](http://data.europa.eu/eli/dec/2014/145(1)/oj).

Whereas:

- (1) Council Regulation (EU) No 269/2014<sup>2</sup> gives effect to restrictive measures provided for in Decision 2014/145/CFSP.
- (2) On ... 2025, the Council adopted Decision (CFSP) 2025/...<sup>3+</sup>, amending Decision 2014/145/CFSP. Decision (CFSP) 2025/...<sup>++</sup> introduces a new listing criterion to include natural or legal persons, entities or bodies that have participated in or enabled transfers of ownership, control or economic benefit of the business interests of leading businesspersons operating in Russia.
- (3) Decision (CFSP) 2025/...<sup>++</sup> also sets out the burden of proof required for the Council to maintain the inclusion of leading businesspersons on the list of natural or legal persons, entities or bodies subject to restrictive measures.

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<sup>2</sup> Council Regulation (EU) No 269/2014 of 17 March 2014 concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine (OJ L 78, 17.3.2014, p. 6, ELI: <http://data.europa.eu/eli/reg/2014/269/oj>).

<sup>3</sup> Council Decision (CFSP) 2025/... of ... amending Decision 2014/145/CFSP concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine (OJ, ..., ELI: ...).

<sup>+</sup> OJ: please insert the date of adoption and the reference number of the Decision set out in document ST 6050/25 and complete the corresponding footnote.

<sup>++</sup> OJ: please insert the reference number of the Decision set out in document ST 6050/25.

- (4) These measures fall within the scope of the Treaty on the Functioning of the European Union and therefore, in particular with a view to ensuring their uniform application in all Member States, regulatory action at the level of the Union is necessary.
- (5) Regulation (EU) No 269/2014 should therefore be amended accordingly,

HAS ADOPTED THIS REGULATION:

## *Article 1*

In Regulation (EU) No 269/2014, Article 3 is amended as follows:

(1) in paragraph 1, the following point is added:

‘(m) natural or legal persons, entities or bodies that have participated in or enabled transfers of ownership, control or economic benefit of the business interests of leading businesspersons who are subject to Union restrictive measures pursuant to the criterion set out in point (g) of this paragraph and listed in Annex I to this Regulation, thereby significantly frustrating those measures, with the exception of transfers expressly permitted pursuant to derogations and exemptions laid down in this Regulation or Regulation (EU) No 833/2014,’;

(2) the following paragraph is inserted:

‘1b. Leading businesspersons operating in Russia listed in Annex I pursuant to paragraph 1, point (g), who claim to have transferred ownership, control or economic benefit of their business interests on or after 24 February 2022 shall continue to be considered as leading businesspersons and maintained in the list set out in Annex I, unless sufficient, recent and reliable information demonstrates that they no longer meet the criterion set out in paragraph 1, point (g).’.

*Article 2*

This Regulation shall enter into force on the day following that of its publication in the *Official Journal of the European Union*.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at ..., ...

*For the Council*  
*The President*

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