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6019/24

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NOTE

From:	General Secretariat of the Council
To:	Delegations
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Subject:	Proposal for a Regulation of the European Parliament and of the Council amending Regulation (EU) 2021/1232 of the European Parliament and of the Council on a temporary derogation from certain provisions of Directive 2002/58/EC for the purpose of combating online child sexual abuse
	 4-column table

Delegations will find in the Annex a four-column table concerning the above legislative proposal, which contains:

- the Commission proposal of 30 November 2023,
- the mandate confirmed by the European Parliament on 7 February 2024, and
- the mandate approved by the Permanent Representatives Committee on 20 December 2023.

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JAI.1 EN

Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2021/1232 of the European Parliament and of the Council on a temporary derogation from certain provisions of Directive 2002/58/EC for the purpose of combating online child sexual abuse (Text with EEA relevance)

2023/0452(COD)

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
Formula	9			
1	2023/0452 (COD)	2023/0452 (COD)	2023/0452 (COD)	
Proposa	l Title			
2	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2021/1232 of the European Parliament and of the Council on a temporary derogation from certain provisions of Directive 2002/58/EC for the purpose of combating online child sexual abuse (Text with EEA relevance)	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2021/1232 of the European Parliament and of the Council on a temporary derogation from certain provisions of Directive 2002/58/EC for the purpose of combating online child sexual abuse (Text with EEA relevance)	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2021/1232 of the European Parliament and of the Council on a temporary derogation from certain provisions of Directive 2002/58/EC for the purpose of combating online child sexual abuse (Text with EEA relevance)	

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
Formula				
3	THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,	THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,	THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,	
Citation	1			
3a	Having regard to the proposal from the European Commission, Moved reference text	-1 having regard to the <u>Commission</u> proposal from the <u>European Commissionto</u> <u>Parliament and the Council</u> (COM(2023)0777), Moved from row 5 [5 - 3a]		
Citation	1			
4	Having regard to the Treaty on the Functioning of the European Union, and in particular Article 16(2), in conjunction with Article 114(1), thereof,	having regard to Article 294(2), Article 16(2) and Article 114(1) of the Treaty on the Functioning of the European Union, and in particular Article 16(2), in conjunction with Article 114(1), thereofpursuant to which the Commission submitted the proposal to Parliament (C9- 0437/2023),	Having regard to the Treaty on the Functioning of the European Union, and in particular Article 16(2), in conjunction with Article 114(1), thereof,	
Citation	3			
4a				

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
		having regard to Article 294(3) of the Treaty on the Functioning of the European Union,		
Citation	2			
5	Having regard to the proposal from the European Commission,	Moved to row 3a [5 - 3a]	Having regard to the proposal from the European Commission,	
Citation	3			
6	After transmission of the draft legislative act to the national parliaments,	After transmission of the draft legislative act to the national parliaments,	After transmission of the draft legislative act to the national parliaments,	
Citation	4			
7	Having regard to the opinion of the European Economic and Social Committee ¹ , 1. OJ C, , p	Having regard to the opinion of the European Economic and Social Committee ¹ , 1. OJ C,, p	Having regard to the opinion of the European Economic and Social Committee ¹ , 1. OJ C, , p	
Citation	7			
7a		having regard to the Report from the European Commission on the implementation of Regulation (EU) 2021/1232 of the European Parliament and of the Council of		

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
		14 July 2021 on a temporary derogation from certain provisions of Directive 2002/58/EC as regards the use of technologies by providers of number- independent interpersonal communications services for the processing of personal and other data for the purpose of combating online child sexual abuse (COM(2023) 797 final),		
Citation	5			
8	Acting in accordance with the ordinary legislative procedure,	Acting in accordance with the ordinary legislative procedure,	Acting in accordance with the ordinary legislative procedure,	
Formula	I	T		
9	Whereas:	Whereas:	Whereas:	
Recital -	1			
9a		(-1) In order to facilitate compliance with providers' reporting obligations, in particular to ensure the machine-readability and easy accessibility of the reports, the publication format for the reports pursuant to		

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
		Article 3(1)(f)(vii) of Regulation 2021/1232 should be harmonised.		
Recital 1				
10	(1) Regulation (EU) 2021/1232 of the European Parliament and of the Council¹ provides for a temporary regime in respect of the use of technologies by certain providers of publicly available interpersonal communications services for the purpose of combating online child sexual abuse, pending the preparation and adoption of a long-term legal framework. That Regulation applies until 3 August 2024. 1. Regulation (EU) 2021/1232 of the European Parliament and of the Council of 14 July 2021 on a temporary derogation from certain provisions of Directive 2002/58/EC as regards the use of technologies by providers of numberindependent interpersonal communications services for the processing of personal and other data for the purpose of combating online child sexual abuse (OJ L 274, 30.7.2021, p. 41, ELI: http://data.europa.eu/eli/reg/2021/1232/oj).	(1) Regulation (EU) 2021/1232 of the European Parliament and of the Council¹ provides for a temporary regime in respect of the use of technologies by certain providers of publicly available interpersonal communications services for the purpose of combating online child sexual abuse, pending the preparation and adoption of a long-term legal framework. That Regulation applies until 3 August 2024. 1. Regulation (EU) 2021/1232 of the European Parliament and of the Council of 14 July 2021 on a temporary derogation from certain provisions of Directive 2002/58/EC as regards the use of technologies by providers of numberindependent interpersonal communications services for the processing of personal and other data for the purpose of combating online child sexual abuse (OJ L 274, 30.7.2021, p. 41, ELI: http://data.europa.eu/eli/reg/2021/1232/oj).	(1) Regulation (EU) 2021/1232 of the European Parliament and of the Council¹ provides for a temporary regime in respect of the use of technologies by certain providers of publicly available interpersonal communications services for the purpose of combating online child sexual abuse, pending the preparation and adoption of a long-term legal framework. That Regulation applies until 3 August 2024. 1. Regulation (EU) 2021/1232 of the European Parliament and of the Council of 14 July 2021 on a temporary derogation from certain provisions of Directive 2002/58/EC as regards the use of technologies by providers of numberindependent interpersonal communications services for the processing of personal and other data for the purpose of combating online child sexual abuse (OJ L 274, 30.7.2021, p. 41, ELI: http://data.europa.eu/eli/reg/2021/1232/oj).	
Recital 1	a			
10a				

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	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
		(1a) In order to ensure an adequate level of transparency and accountability, as well as to enable comprehensive and comparable reporting, it is necessary to lay down templates concerning the details of the reports that providers of number-independent interpersonal communications services should publish and submit to the competent supervisory authority and to the Commission on the processing of personal data under Regulation 2021/1232.		
Recital 1	b			
10b		(1b) In order to enable effective scrutiny over processing of personal data, providers of number-independent interpersonal communications services should use the template and the instructions laid out in the Annex to this Regulation when complying with their reporting obligations pursuant to Regulation (EU) 2021/1232.		
Recital 1	.c			
10c				

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
		(1c) In view of the Report from the Commission on the implementation of Regulation (EU) 2021/1232¹a, it is necessary to thoroughly improve the reporting mechanism to the European Commission from both the Member States and the providers of number-independent interpersonal communication services. It is also important to stress that the European Commission will be obliged to report on the implementation of the Regulation (EU) 2021/1232 in due time after the conclusion of the new period of application. 1a. REPORT FROM THE COMMISSION TO THE EUROPEAN PARLIAMENT AND THE COUNCIL on the implementation of Regulation (EU) 2021/1232 of the European Parliament and of the Council of 14 July 2021 on a temporary derogation from certain provisions of Directive 2002/58/EC as regards the use of technologies by providers of number-independent interpersonal communications services for the processing of personal and other data for the purpose of combating online child sexual abuse		
Recital 2	<u>)</u>			
11				
• •				

Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
(2) The proposal for a Regulation of the European Parliament and of the Council laying down rules to prevent and combat child sexual abuse¹ aims to provide that long-term legal framework. However, the inter-institutional negotiations on that proposal have not yet been concluded and it is uncertain whether they will be concluded on time for the long-term legal framework, including any amendments to Regulation (EU) 2021/1232 that it may contain, to be adopted, to enter into force and to apply before 3 August 2024. 1. Proposal for a Regulation of the European Parliament and of the Council laying down rules to prevent and combat child sexual abuse, COM/2022/209 final.	(2) The proposal for a Regulation of the European Parliament and of the Council laying down rules to prevent and combat child sexual abuse¹, which the Commission adopted on 11 May 2022, aims to provide that long-term legal framework. However, the interinstitutional negotiations on that proposal have not yet been concluded and it is uncertain whether they will be concluded on time for the long term legal framework, including any amendments to Regulation (EU) 2021/1232 that it may contain, to be adopted, to enter into force and to apply The European Parliament adopted its position and the mandate to enter into interinstitutional negotiations on 22 November 2023 while the Council of the European Union has not reached a general approach yet. Consequently, it is certain that the legislative procedure will be not concluded before 3 August 2024. 1. Proposal for a Regulation of the European Parliament and of the Council laying down rules to prevent and combat child sexual abuse, COM/2022/209 final.	(2) The proposal for a Regulation of the European Parliament and of the Council laying down rules to prevent and combat child sexual abuse¹ aims to provide that long-term legal framework. However, the inter-institutional negotiations on that proposal have not yet been concluded and it is uncertain whether they will be concluded on time for the long-term legal framework, including any amendments to Regulation (EU) 2021/1232 that it may contain, to be adopted, to enter into force and to apply before 3 August 2024. 1. Proposal for a Regulation of the European Parliament and of the Council laying down rules to prevent and combat child sexual abuse, (COM/2022/209 final (2022/0155(COD)).	
Neoleu 5			

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
12	(3) It is important that child sexual abuse online can be effectively combated, in accordance with the applicable rules of Union law, including the conditions set out in Regulation (EU) 2021/1232, without interruptions pending the conclusion of those interinstitutional negotiations and the adoption entry into force and application of the long-term legal framework.	(3) It is important that child sexual abuse online can be effectively combated, in accordance with the applicable rules of Union law, including the conditions set out in Regulation (EU) 2021/1232, without interruptions which demonstrates the need for a permanent framework with a focus on preventive measures. Pending the conclusion of those inter-institutional negotiations the legislative procedure and the adoption, entry into force and application of the long-term legal framework, a prolongation of Regulation (EU) 2021/1232 is only justified once and for a very limited period.	(3) It is important that child sexual abuse online can be effectively combated, in accordance with the applicable rules of Union law, including the conditions set out in Regulation (EU) 2021/1232, without interruptions pending the conclusion of those interinstitutional negotiations and the adoption, entry into force and application of the long-term legal framework.	
Recital 4				
13	(4) Therefore, Regulation (EU) 2021/1232 should be amended to extend its period of application for an additional period of time strictly necessary to adopt the long-term legislation.	(4) Therefore, given this extraordinary circumstances and the lack of progress with the permanent solution within the Council of the European Union, Regulation (EU) 2021/1232 should be amended to extend its period of application for an additional limited period of time strictly necessary to adopt the long-term	(4) Therefore, Regulation (EU) 2021/1232 should be amended to extend its period of application for an additional period of time strictly necessary to adopt the long-term legislation.	

Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
	legislation. It is crucial to note that this extension is exceptional and should not establish a precedent for future extensions. Regulation (EU) 2021/1232 was initially designed as a transitional, temporary instrument serving as a link between the implementation of Directive (EU) 2018/1972, which brought numberindependent interpersonal communications services within the scope of Directive 2002/58/EC starting on 21 December 2020, and the establishment of a permanent Regulation addressing the prevention and combatting of child sexual abuse online. Contrary to the co-legislators expectation, the absence of an agreed permanent Regulation (EU) 2021/1232. However, this extension must not be prolonged any further, with a clear stipulation that it should not undergo a second prolongation, emphasising the unique nature of this circumstance.	Council Mandate	Draft Agreement
Recital 5			
14			

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
	(5) Considering the need to ensure, in a timely manner, legal certainty, as well as the limited nature of the amendment, namely the extension of the period of application of the existing regime, it is appropriate to provide that this Regulation enters into force as soon as possible,	(5) Considering the need to ensure, in a timely manner, legal certainty, as well as the limited nature of the amendment, namely the extension of the period of application of the existing regime, it is appropriate to provide that this Regulation enters into force as soon as possible,	(5) Considering the need to ensure, in a timely manner, legal certainty, as well as the limited nature of the amendment, namely the extension of the period of application of the existing regime, it is appropriate to provide that this Regulation enters into force as soon as possible,	
Formula		1	1	
15	HAVE ADOPTED THIS REGULATION:	HAVE ADOPTED THIS REGULATION:	HAVE ADOPTED THIS REGULATION:	
Article -1	1			
15a		Article -1 In Article 2, the third paragraph is deleted. (32021R1232), Regulation (EU) 2021/1232, Article 2 - point 3		
Article -1	la			
15b		Article -1a Template for the reporting		
Article -1	1a, first paragraph			

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
15c		1. To ensure that the reports are machine-readable, providers shall publish the report in a CSV (comma-separated values) format. The Commission shall make available online the CSV- and XLSX-versions of the template in Annex I.		
Article -1	1a, second paragraph			
15d		2. For providers of number- independent interpersonal communications services, the first reporting cycle following the full entry into application date of Regulation (EU) 20XX/XX on 04 August 2024 shall cover the period from 1 January 2024 until 31 December 2024. In case the period from 1 January until 04 August 2024 does not follow the template set out in Annex I to this Regulation, it shall be included in a separate section of the next report.		
Article 1				
16	Article 1	Article 1	Article 1	

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
Article 1	, first paragraph			
17	In Article 10 of Regulation (EU) 2021/1232, the second subparagraph is replaced by the following:	In Article 10 of Regulation (EU) 2021/1232, the second subparagraph is replaced by the following:	In Article 10 of Regulation (EU) 2021/1232, the second subparagraph paragraph is replaced by the following:	
Article 1	, first paragraph, amending provision,	first paragraph		
18	" It shall apply until 3 August 2026. "	" It shall apply until 3 August 2026 May 2025, after which it shall elapse permanently." "	" It shall apply until 3 August 20262027. "	
Article 2				
19	Article 2	Article 2	Article 2	
Article 2	, first paragraph			
20	This Regulation shall enter into force on the day following that of its publication in the Official Journal of the European Union.	This Regulation shall enter into force on the day following that of its publication in the Official Journal of the European Union.	This Regulation shall enter into force on the day following that of its publication in the Official Journal of the European Union.	
Article 2	, second paragraph			

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
21	This Regulation shall be binding in its entirety and directly applicable in all Member States.	This Regulation shall be binding in its entirety and directly applicable in all Member States.	This Regulation shall be binding in its entirety and directly applicable in all Member States.	
Formula				
22	Done at Brussels,	Done at Brussels,	Done at Brussels,	
Formula	-			
23	For the European Parliament	For the European Parliament	For the European Parliament	
Formula				
24	The President	The President	The President	
Formula				
25	For the Council	For the Council	For the Council	
Formula				
26	The President	The President	The President	
Annex 1				
26a		Annex 1 Template for providers		

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
		of number-independent interpersonal communications services		
Annex 1,	, Part I			
26b		Part I GENERAL REMARKS		
Annex 1,	first paragraph			
26c		Pursuant to Article 3(1), point f, subparagraph (vii) of Regulation 2021/1232, providers of number-independent interpersonal communications services shall fill in the templates in this Annex.		
Annex 1,	second paragraph			
26d		These are the categories of data under this Regulation:		
Annex 1,	point (1)			
26e		(1) the type and volumes of data processed;		
Annex 1,	point 2.			
26f				

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
		(2) the specific ground relied on for the processing pursuant to Regulation (EU) 2016/679;		
Annex 1,	, point (3)			
26g		(3) the ground relied on for transfers of personal data outside the Union pursuant to Chapter V of Regulation (EU) 2016/679, where applicable;		
Annex 1,	, point (4)			
26h		(4) the number of cases of online child sexual abuse identified, differentiating between online child sexual abuse material;		
Annex 1,	point (5)			
26i		(5) the number of cases in which a user has lodged a complaint with the internal redress mechanism or with a judicial authority and the outcome of such complaints;		
Annex 1,	, point (6)			
26j				

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
		(6) the numbers and ratios of errors (false positives) of the different technologies used;		
Annex 1,	, point (7)			
26k		(7) the measures applied to limit the error rate and the error rate achieved;		
Annex 1,	, point (8)			
261		(8) the retention policy and the data protection safeguards applied pursuant to Regulation (EU) 2016/679;		
Annex 1,	, point (9)			
26m		(9) the names of the organisations acting in the public interest against child sexual abuse with which data has been shared pursuant to this Regulation;		
Annex 1,	, Table 1, Column 1, Row 1			
26n		Category according to Article 3(f)(1)(vii)		

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
Annex 1	, Table 1, Column 1, Row 2			
260		1) the type and volumes of data processed		
Annex 1	, Table 1, Column 1, Row 12			
26p		2) the specific ground relied on for the processing pursuant to Regulation (EU) 2016/679		
Annex 1	, Table 1, Column 1, Row 13			
26q		3) the ground relied on for transfers of personal data outside the Union pursuant to Chapter V of Regulation (EU) 2016/679, where applicable		
Annex 1	, Table 1, Column 1, Row 14			
26r		4) the number of cases of online child sexual abuse identified		
Annex 1	, Table 1, Column 1, Row 22			
26s		5) the number of cases in which a user has lodged a complaint with the internal redress mechanism or with a judicial authority and the		

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
		outcome of such complaints;		
Annex 1	, Table 1, Column 1, Row 28			
26t		6) the numbers and ratios of errors (false positives) of the different technologies used;		
Annex 1	, Table 1, Column 1, Row 29			
26u		7) the measures applied to limit the error rate and the error rate achieved;		
Annex 1	Table 1, Column 1, Row 41			
26v		8) the retention policy and the data protection safeguards applied pursuant to Regulation (EU) 2016/679;		
Annex 1	Table 1, Column 1, Row 45			
26w		9) the names of the organisations acting in the public interest against child sexual abuse with which data has been shared pursuant to this Regulation;		
Annex 1	, Table 1, Column 1, Row 46			

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
26x		10) Not captured by any other category's keyword.		
Annex 1,	Table 1, Column 2, Row 1			
26y		<u>Subcategory</u>		
Annex 1,	Table 1, Column 2, Row 3			
26z		Images originating from the EU		
Annex 1,	Table 1, Column 2, Row 4			
26aa		Images originating Globally		
Annex 1,	Table 1, Column 2, Row 5			
26ab		Videos originating from the EU		
Annex 1,	Table 1, Column 2, Row 6			
26ac		Videos originating Globally		
Annex 1,	Table 1, Column 2, Row 7			
26ad		Traffic Data relating to User/reportee/account related data		

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
Annex 1	, Table 1, Column 2, Row 8			
26ae		Traffic Data relating to Metadata related to content/transactional data		
Annex 1,	Table 1, Column 2, Row 9			
26af		Traffic Data relating to Data related to a potential victim		
Annex 1,	Table 1, Column 2, Row 10			
26ag		Traffic Data relating to abuse operations data		
Annex 1	, Table 1, Column 2, Row 11		,	
26ah		Other indicators		
Annex 1,	Table 1, Column 2, Row 15			
26ai		Images originating from the EU		
Annex 1	, Table 1, Column 2, Row 16			
26aj		Images originating Globally		

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
Annex 1	, Table 1, Column 2, Row 17			
26ak		Videos originating from the EU		
Annex 1	, Table 1, Column 2, Row 18			
26al		Videos originating Globally		
Annex 1	, Table 1, Column 2, Row 19			
26am		EU User Account involved		
Annex 1	, Table 1, Column 2, Row 20			
26an		<u>User Accounts globally</u>		
Annex 1	, Table 1, Column 2, Row 21			
26ao		Content Items reported to NCMEC		
Annex 1	, Table 1, Column 2, Row 23			
26ap		EU Accounts that have been restricted for sharing CSAM		
Annex 1	, Table 1, Column 2, Row 24			

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
26aq		EU Accounts that have appealed against the restrictions/removal		
Annex 1,	, Table 1, Column 2, Row 25			
26ar		EU Accounts that have lodged a complaint with the internal mechanism		
Annex 1,	, Table 1, Column 2, Row 26			
26as		EU Accounts that have lodged a complaint with the judicial authority		
Annex 1,	, Table 1, Column 2, Row 27			
26at		EU Accounts that were reinstated after review		
Annex 1,	Table 1, Column 2, Row 30			
26au		hash-matching technologies		
Annex 1,	, Table 1, Column 2, Row 31			
26av		monitoring and quality assessment of the performance of		

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement	
		CSA detection tools			
Annex 1	Table 1, Column 2, Row 32				
26aw		human review and oversight: samples of media detected as CSAM by hash-matching technologies are audited by human reviewers/trained analysts			
Annex 1	Table 1, Column 2, Row 33				
26ax		flagging and review of high- volume clusters (Meta);			
Annex 1	Table 1, Column 2, Row 34				
26ay		deployment of further manual review processes as ongoing hash quality checks			
Annex 1	Table 1, Column 2, Row 35				
26az		human reviewers undergoing specialised robust trainings under guidance of counsel on how to recognise CSAM content to ensure accuracy of human review			
Annex 1, Table 1, Column 2, Row 36					

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement					
26ba		periodic quality control assessments of human reviewers and the verdicts that are applied							
Annex 1	Annex 1, Table 1, Column 2, Row 37								
26bb		other quality control processes to reduce errors and immediate remedy, such as independent hash verification (Google, LinkedIn), human review of each instance of never-before-seen CSAM prior to reporting							
Annex 1	, Table 1, Column 2, Row 38								
26bc		development and regular review of policies and enforcement strategies by trained subject matter experts on online CSA							
Annex 1	, Table 1, Column 2, Row 39								
26bd		engagement with NCMEC CyberTipline							
Annex 1	, Table 1, Column 2, Row 40								
26be		Other indicators							

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement		
Annex 1	, Table 1, Column 2, Row 42					
26bf		The retention period per data category and purpose				
Annex 1,	Annex 1, Table 1, Column 2, Row 43					
26bg		Measures to ensure data minimisation				
Annex 1,	, Table 1, Column 2, Row 44					
26bh		Personal data protection safeguards				
Annex 1,	Annex 1, Table 1, Column 3, Row 1					
26bi		<u>Description</u>				