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WORKING DOCUMENT

From:	General Secretariat of the Council
To:	Delegations
Subject:	Proposal for a REGULATION ON THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the sustainable use of plant protection products and amending Regulation (EU) 2021/2115 - Follow up to the Working Party on Plants and Plant Health Questions (Pesticides/Plant Protection Products) on 27 January 2023 – comments from Malta on IPM

Delegations will find in annex comments from Malta on articles 15-18.

Member State:	

Commission proposal (SUR)	Drafting Suggestions	Comments
Article 15		
Implementation of integrated pest management		
using crop-specific rules		
1. Member States shall adopt agronomic	1. Member States shall adopt agronomic	MT believes that the availability and viability of
requirements based on integrated pest management	requirements based on integrated pest management	non-chemical methods is not sufficiently in place to
controls that must be adhered to when growing or	controls that must be adhered to followed when	mandate the use of chemical pesticides as a last
storing a particular crop and are designed to ensure	growing or storing a particular crop and are designed	resort.
that chemical crop protection is only used after all	to ensure that chemical crop protection is only used	
other non-chemical methods have been exhausted	after all—are reduced-through the use of non-	
and when a threshold for intervention is reached	chemical methods have been exhausted available on	
('crop-specific rules'). The crop-specific rules shall	the market of the Member State while taking into	
implement the principles of integrated pest	consideration any advisory, pest monitoring	
management, set out in Article 13, for the relevant	systems and when a threshold for intervention is	
crop and be set out in a binding legal act.	reached ('crop-specific rules'). The crop-specific	
	rules shall implement the principles of integrated	

	pest management, set out in Article 13, for the	
	relevant crop and be set out in a binding legal act.	
2. Each Member State shall designate a competent authority responsible for ensuring that the cropspecific rules are scientifically robust and comply with this Article.		
3. By [OP: please insert the date = the first day in the month following 24 months after the date of entry into force of this Regulation] each Member State shall have in place effective and enforceable crop-specific rules, for crops covering an area that accounts for at least 90 % of its utilised agricultural area (excluding kitchen gardens). Member States shall determine the geographic scope of those rules taking account of relevant agronomic conditions, including, the type of soil and crops and the prevailing climatic conditions.		
4. At least 9 months prior to the point in time when a crop-specific rule becomes applicable	4. At least 9 months prior to the point in time when a crop-specific rule becomes applicable under national	MT believes this is an excessive administrative burden and that crop specific rules should be based
under national law, the Member State shall perform all of the following actions:	law, the Member State shall perform all of the following actions:	on an evidence-based approach. MS should carry out consultations as needed in a manner decided by the
(a) publish a draft for public consultation.	(a) publish a draft for public consultation.	Member State.

- (b) take into account comments received from stakeholders and members of the public on the draft in a transparent manner;
- (c) submit the draft that takes into account the comments as referred to in point (b) to the Commission.
- 5. Where the Commission is notified of a draft in accordance with paragraph 4, point (c), it may within 6 months of receipt of the draft object to its adoption by a Member State, if it considers that the draft does not comply with the criteria set out in paragraph 6. If the Commission objects, the Member State shall refrain from adopting the draft until it has amended the text so as to remedy the shortcomings identified in the Commission's objections. The absence of a reaction from the Commission in accordance with this paragraph to a draft cropspecific rule shall not prejudice any action or decision which might be taken by the Commission under other Union acts.

- (b) take into account comments received from stakeholders and members of the public on the draft in a transparent manner;
- (e) submit the draft that takes into account the comments as referred to in point (b) to the Commission.
- 5. Where tThe Commission is notified of a draft in accordance with paragraph 3 4, point (e), it may within 6 months of receipt of the draft object to its adoption by a Member State, and commnicate to the Member State if it considers that the draft does not comply with the criteria set out in paragraph 6. If the Commission objects, the Member State may be asked to amend the guidelines in accordance with scientific evidence available. shall refrain from adopting the draft until it has amended the text so as to remedy the shortcomings identified in the Commission's objections. The absence of a reaction from the Commission in accordance with this paragraph to a draft crop specific rule shall not prejudice any action or decision which might be taken by the Commission under other Union acts.

MT does not agree with paragraph 4 and prefers an evidence-based approach. The proposed apporach in paragraph 5 is burdensome and will cause delays to the publication of application and publication of IPM.

MT also questions how the procedure would be applied in the case of IPM guidelines already published by the MS.

- 6. The crop-specific rules shall convert the requirements of integrated pest management laid down in Article 13 into verifiable criteria by, among others, specifying the following:
- (a) the most economically significant harmful organisms affecting the crop;
- (b) the non-chemical interventions involving cultural, physical and biological control which are effective against the harmful organisms referred to in point (a) and qualitative criteria or conditions under which these interventions are to be made;
- (c) the low-risk plant protection products or alternatives to chemical plant protection products which are effective against the harmful organisms referred to in point (a) and qualitative criteria or conditions under which these interventions are to be made;
- (d) chemical plant protection products that are not low-risk plant protection products and that are effective against the harmful organisms referred to in point (a) and qualitative criteria or conditions

- 6. The crop-specific rules shall convert the requirements of integrated pest management laid down in Article 13 and should include into verifiable criteria by, among others, specifying the following:
- (a) the most economically significant harmful organisms affecting the crop;
- (b) the non-chemical interventions involving cultural, physical and biological control which are have been proven to be effective against the harmful organisms referred to in point (a) and qualitative criteria or conditions under which these interventions are to be made;
- (c) the low-risk plant protection products or alternatives to chemical plant protection products available on the market of the Member State which are proven to be effective against the harmful organisms referred to in point (a) and qualitative eriteria or conditions under which these interventions are to be made;
- (d) chemical plant protection products that are not

MT has several issues with crop specific rules must mandate quantitive data as there is a lack of clarity on how this can be attained, the collection of such data would constitute a significant administrative burden and mandating interventions "as a last resort" removes a degree of flexibility from crop management.

MT questions the burdens on small scale farmers when it comes to the collection of quantitative data and calls for more information in this regard, as part of a revised impact assessment.

under which these interventions are to be made;

- (e) the quantitative criteria or conditions under which chemical plant protection products may be used after all other means of control that do not require the use of chemical plant protection products have been exhausted;
- (f) the measurable criteria or conditions under which more hazardous plant protection products may be used after all other means of control that do not require the use of chemical plant protection products have been exhausted.
- (g) the obligation to record observations demonstrating that the relevant threshold value has been reached.

7. Each Member State shall review its crop-specific rules annually and update them where necessary, including when it is needed to reflect changes in the availability of harmful organism control tools.

- low-risk plant protection products and that are effective against the harmful organisms referred to in point (a) and qualitative criteria or conditions under which these interventions are to be made;
- (e) the quantitative criteria or conditions under which chemical plant protection products may be used after all other means of control that do not require the use of chemical plant protection products have been exhausted;
- (f) the measurable criteria or conditions under which more hazardous plant protection products may be used after all other means of control that do not require the use of chemical plant protection products have been exhausted.
- (g) the obligation to record observations demonstrating that the relevant threshold value has been reached.
- 7. Each Member State shall review its crop-specific rules annually—when needed in view of additional sustainable alternatives being placed on the Market of the Member States or to consider any advances made in IPM and update them where

MT believes that annual reviews are an excessive administrative burden. Crop specific rules should be updated **based on the situation of the MS** and authorities should have the flexibility to update them as needed.

	necessary, including when it is needed to reflect	
	changes in the availability of harmful organism	
	control tools.	
8. A Member State that is planning to update a crop-specific rule shall, at least 6 months before the update becomes applicable under national law:(a) publish a draft of the updated rules for public consultation;(b) take into account comments received from	8. A Member State that is planning to update a crop-specific rule shall, at least 6 months before the update becomes applicable under national law: (a) publish a draft of the updated rules for public consultation; (b) take into account comments received from	MT has no issues with informing the Commission of changes to their crop specific rules and considering any feedback received but subjecting any amendments to public consultation would be an excessive administrative burden which will slow down, and hamper flexibility and the ability to update the guidelines in a timely manner.
stakeholders and members of the public on the	stakeholders and members of the public on the	MT believes such guidelines need to be driven by
draft in a transparent manner;	draft in a transparent manner;	science and evidence.
(c) submit the draft that takes into account the	(c) submit the draft that takes into account to the	
comments as referred to in point (b) to the	eomments as referred to in point (b) to the	
Commission.	Commission.	
9. Where the Commission is notified of a draft under	9. Where the Commission is notified of a draft under	
paragraph 8, it may within 3 months of receipt of the	paragraph 8, it may within 3 months of receipt of the	
draft object to the updating of the crop-specific rule	draft object provide comments related to the	
by a Member State, if it considers that the draft does	updating of the crop-specific rule by a Member	
not comply with the criteria set out in paragraph 6. If	State. , if it considers that the draft does not comply	
the Commission objects, the Member State shall	with the criteria set out in paragraph 6. If the	
refrain from updating the crop-specific rule until it	Commission objects, the Member State shall refrain	

has amended the text so as to remedy the	from updating the crop-specific rule until it has	
shortcomings identified in the Commission's	amended the text so as to remedy the shortcomings	
objections. The absence of a reaction from the	identified in the Commission's objections. The	
Commission in accordance with this paragraph to a	absence of a reaction from the Commission in	
draft crop-specific rule shall not prejudice any	accordance with this paragraph to a draft crop-	
action or decision which might be taken by the	specific rule shall not prejudice any action or	
Commission under other Union acts.	decision which might be taken by the Commission	
	under other Union acts.	
10. A Member State with significant climatic or		
agronomic differences between regions, shall adopt		
crop-specific rules for each of those regions.		
11. Each Member State shall publish all of its crop-		
specific rules on a single website.		
12. The Commission shall publish on a website links		
to the websites referred to in paragraph 11 of the		
Member States.		
13. By [OP: please insert the date = the first		
day of the month following 7 years after the date		
of entry into force of this Regulation], the		
Commission shall submit a report to the European		
Parliament and the Council on the adoption and		
enforcement of crop-specific rules in the Member		

States and the compliance of those rules with Article 15.		
Article 16 Electronic integrated pest management and plant protection product use register		
1. Each Member State shall designate a competent authority or competent authorities to establish and maintain an electronic integrated pest management and plant protection product use register or registers. The electronic integrated pest management and plant protection product use register or registers shall contain all of the following information for a period of at least 3 years from date of entry: (a) any preventative measure or intervention and the reasons for that preventative measure or	1. Each Member State shall designate a competent authority or competent authorities to establish and maintain an electronic integrated pest management and plant protection product use register or registers. The electronic integrated pest management and plant protection product use register or registers shall contain all of the following information for a period of at least 3 years from date of entry: (a) any preventative measure or intervention and the reasons for that preventative measure or	MT's concerns are related to provisions laid out in Article 14 which deals with professional user records and the advice on use in relation to PPP use. The collection of such information will not represent any added benefit as it is difficult to do so in a standardised manner. Besides the vast amount of information which will need to be inputted by the farmers, the analysis of such information will create a great burden. The impact on small scale farmers is not yet fully known and the text, in conjunction with Article 14, constitutes an unviable administrative burden for
intervention entered in accordance with Article 14(1); (b) the name of the advisor and dates and content	intervention entered in accordance with Article 14(1); (b) the name of any advisory services being utilized, (e) an electronic record of each	farmers. Records on PPP use are viable but it is unclear how one would quantitify preventative measures.

application of a plant protection product under of advice entered in accordance with Article The engagement of advisers for all professional 14(2); Article 67 of Regulation (EC) No 1107/2009 and a users is excessive and an added financial burden report on any aerial application carried out under especially for small scale farmers. (c) an electronic record of each application of a Article 20, as required by Article 14(3). plant protection product under Article 67 of MT believes any reference to independent advisor Regulation (EC) No 1107/2009 and a report on should be changed to advisory services and any aerial application carried out under Article 20, obligations should be able to be fulfilled by CAP as required by Article 14(3). Advisory Services with funding obtained via Article 43. The establishment and use of a central electronic register is not supported by MT. The manner and type of registers maintained should be left at the discretion of the MS, given the different realities between different MS. A central electronic system will be an additional administrative burden on the CA especially those in smaller MS. 2. The register(s) referred to in paragraph 1 shall be 2. The register(s) referred to in paragraph 1 shall be Article 14 constitutes an excessive administrative accessible to professional users so that they are able accessible to professional users so that they are able burden for farmers especially when farm holding to enter the electronic records in accordance with sizes of under 10ha would be expected to comply to enter the electronic records in accordance with with additional record keeping. There are also issues Article 14. Article 14.

		related to training professional users in additional record keeping given their demographic, Additional impact assessment is needed in this regard which addresses small farms.
now3. Competent authorities referred to in	3. Competent authorities referred to in paragraph 1	Article 14 constitutes an excessive administrative
paragraph 1 shall verify compliance of professional	shall verify compliance of professional users with	burden for farmers especially when farm holding
users with Article 14.	Article 14.	sizes of under 10ha would be expected to comply
		with additional record keeping.
4. Competent authorities referred to in paragraph 1	4. Competent authorities referred to in paragraph 1	Article 14 constitutes an excessive administrative
shall, once a year submit to the Commission a	shall, once a year submit to the Commission a	burden for farmers especially when farm holding
summary and analysis of the information collected	summary and analysis of the information collected	sizes of under 10ha would be expected to comply
under Article 14 and of any additional data on use of	under Article 14 and of any additional data on use of	with additional record keeping. There are also issues
plant protection products gathered in accordance	plant protection products gathered in accordance	related to training professional users in additional
with Article 67 of Regulation (EC) No 1107/2009.	with Article 67 of Regulation (EC) No 1107/2009.	record keeping given their demographic. An annual
		reporting is a great burden on the CA and will not
		bring any added benefits, also considering that this
		information will already have been included in the
		report submitted in line with Regulation 1107/2009
5. Competent authorities referred to in paragraph 1	5. Competent authorities referred to in paragraph 1	MT believes access to data should be granted as
shall share the data gathered under paragraph 1,	shall share the data ensure the gathered data under	needed, it is unclear how and when this should be
points (a) and (c), of this Article with the national	paragraph 1, points (a) and (c), of this Article with	shared in the text.
competent authorities in charge of the	the national competent authorities in charge of the	

implementation of Directives 2000/60/EC and (EU)	implementation of Directives 2000/60/EC and (EU)	
2020/2184 for cross-linking that data, in anonymised	2020/2184 for cross-linking that data, in anonymised	
form, with environmental, groundwater and water	form, with environmental, groundwater and water	
quality monitoring data, to enhance the	quality monitoring data, to enhance the	
identification, measuring and reduction of risks from	identification, measuring and reduction of risks from	
the use of plant protection products.	the use of plant protection products.	
6. Competent authorities referred to in paragraph 1		
shall ensure access to the register(s) referred to in		
paragraph 1 to national statistical authorities for the		
development, production and dissemination of		
official statistics.		
7. In order to ensure a uniform structure of the		
summary and analysis referred to in paragraph 4, the		
Commission may, by means of implementing acts,		
adopt a standard template for such summary and		
analysis. Those implementing acts shall be adopted		
in accordance with the examination procedure		
referred to in Article 41(2).		
CHAPTER V		
USE, STORAGE AND DISPOSAL OF PLANT		
PROTECTION PRODUCTS		
Article 17		

General requirements for the use of plant		
protection products for professional use and of		
application equipment in professional use		
1. A plant protection product authorised for professional use may only be used by a professional user who: (a) has been issued with a training certificate for following courses for professional users in accordance with Article 25, or has a proof of entry in a central electronic register for following such courses in accordance with Article 25(5), and (b) uses the services of an independent advisor in accordance with Article 26(3).	1. A plant protection product authorised for professional use may only be used by a professional user who: (a) has been issued with a training certificate for following courses for professional users in accordance with Article 25 or has a proof of entry in a central electronic register for following such courses in accordance with Article 25(5), (b) uses the services of an independent advisor in accordance with Article 26(3).and (b) uses the advisory services in accordance	MT is against the mandating of small farmers engaging independent advisors especially considering the socio-economic burdens which may be present.
	with Article 26(3).	
2. More hazardous plant protection products may only be used and purchased by professional users.		
3. Application equipment in professional use may only be used by professional users that hold a training certificate issued to them for following courses for professional users in accordance with		

Article 25 or have a proof of entry in a central	
electronic register for following such courses in	
accordance with Article 25(5).	
4. Within 3 years starting from date of first	
purchase, and every 3 years thereafter, a	
professional user shall submit his or her	
application equipment in professional use for	
inspection pursuant to Article 31. Where 3 years	
have passed from the date of first purchase of	
application equipment in professional use, a	
professional user may only use it for the	
application of plant protection products, if that	
equipment meets any of the following conditions:	
(a) the equipment has successfully passed	
inspection and the results have been recorded in	
the electronic register of application equipment in	
professional use in accordance with Article 31(6);	
(b) a derogation under Article 32(1), or Article	
32(3) applies to that equipment.	
At the time of submitting the equipment for	
inspection, the owner of the equipment or his or	
her representative shall provide to the competent	
ner representative snan provide to the competent	

authority or body carrying out the inspection, the information necessary for the competent authority to comply with its record-keeping obligations pursuant to Article 30(1), point (b).	
5. A professional user shall inspect and operate application equipment in accordance with the manufacturer's manual of instructions.	
Article 3 Definitions	
Relevant definitions Please comment on definitions linked to Article 15- 17 and 20-23 Please insert rows below for the relevant definitions	
you want to comment on, and indicate clearly in this column which definition you are commenting on	