Council of the European Union

Brussels, 15 January 2026
(OR. en)

5404/26

Interinstitutional File:
2026/0016 (NLE)

INDEF 11
POLMIL 18
COPS 21
ECOFIN 42
FIN 66
UEM 22
FISC 14
COMPET 57
MAP 10
IND 33

COVER NOTE

From:	Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director
date of receipt:	15 January 2026
To:	Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union
No. Cion doc.:	COM(2026) 24 final
Subject:	Proposal for a COUNCIL IMPLEMENTING DECISION on making the financial assistance under Regulation (EU) 2025/1106 available to Portugal

Delegations will find attached document COM(2026) 24 final.

Encl.: COM(2026) 24 final

EUROPEAN
COMMISSION

Brussels, 15.1.2026
COM(2026) 24 final

2026/0016 (NLE)

Proposal for a

COUNCIL IMPLEMENTING DECISION

on making the financial assistance under Regulation (EU) 2025/1106 available to Portugal

EN EN

2026/0016 (NLE)

Proposal for a

COUNCIL IMPLEMENTING DECISION

on making the financial assistance under Regulation (EU) 2025/1106 available to Portugal

THE COUNCIL OF THE EUROPEAN UNION

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Council Regulation (EU) 2025/1106 of 27 May 2025 establishing the Security Action for Europe (SAFE) through the Reinforcement of the European Defence Industry Instrument[1], and in particular Article 8(6) thereof,

Having regard to the proposal from the European Commission,

Whereas:

(1) The Commission launched a call for expression of interest to receive financial assistance under the Security Action for Europe through the Reinforcement of the European Defence Industry Instrument (the 'SAFE instrument'), requesting Member States to provide for an indicative maximum and minimum loan amount. By 29 August 2025, 19 Member States had expressed interest in obtaining financial assistance under Regulation (EU) 2025/1106.

(2) On 9 September 2025, the Commission notified the requesting Member States of the tentative allocation of the loan amounts per Member State.

(3) On 29 November 2025, Portugal submitted a request in accordance with Article 7(1) of Regulation (EU) 2025/1106 for financial assistance (the 'request') accompanied by a European defence industry investment plan (the 'plan').

(4) The Commission assessed the request against the conditions laid down in Regulation (EU) 2025/1106.

(5) In accordance with Article 7 of Regulation (EU) 2025/1106, the plan was duly reasoned and substantiated and set out a description of the defence products and of the other products for defence purposes.

(6) The Commission found that the request fulfils the conditions laid down in Article 4 of Regulation (EU) 2025/1106 for using the SAFE instrument. In particular, it ensures that activities, expenditures and measures related to defence products or other products for defence purposes are carried through common procurements or single procurements. They also have the objective to speed up the adjustment of the defence industry to structural changes and/or improve the timely availability of defence products, and/or ensure interoperability and interchangeability across the Union.

(7) The Commission also found that the request contains a description of the planned measures aimed at ensuring compliance with Article 16 and procurement rules of

[1] Council Regulation (EU) 2025/1106 of 27 May 2025 establishing the Security Action for Europe (SAFE) through the Reinforcement of the European Defence industry Instrument (OJ L, 2025/1106, 28.5.2025, ELI: http://data.europa.eu/eli/reg/2025/1106/oj).

Regulation (EU) 2025/1106, including a description of how that compliance is to be ensured.

(8) As a result, in accordance with Article 8(3) of Regulation (EU) 2025/1106, the Commission is in a position to confirm that the request complies with the conditions laid down in that Regulation.

(9) In accordance with Article 8(5) of Regulation (EU) 2025/1106, the Commission has considered existing and expected financial needs of Portugal as well as requests for financial assistance pursuant to that Regulation already submitted or planned to be submitted by other Member States, while applying the principle of equal treatment, solidarity, proportionality and transparency.

(10) This Decision should be without prejudice to the obligation of and outcome of any procedures under Regulation (EU) 2024/1263 of the European Parliament and of the Council[2] and Council Regulation (EC) No 1467/97[3].

(11) This Decision is without prejudice to the relevant rules adopted pursuant to Article 322 TFEU, in particular the Financial Regulation and Regulation (EU, Euratom) 2020/2092 of the European Parliament and of the Council[4]. In line with Article 10(2) of the SAFE Regulation, the loan agreement should set out all appropriate measures necessary for the protection of the Union´s financial interests,

HAS ADOPTED THIS DECISION:

Article 1

The request for financial assistance under the Security Action for Europe (SAFE) through the Reinforcement of the European Defence Industry Instrument submitted by Portugal on 29 November 2025 fulfils the conditions laid down in Regulation (EU) 2025/1106, in particular those in Article 4, Article 7(2) and Article 16.

Article 2

1. The Union shall make available to Portugal a loan amounting to a maximum of EUR 5,841,179,332.00.

2. The Union shall make the loan support available to Portugal. It shall make an amount of EUR 876,176,899.80 available as a pre-financing payment.

Article 3

This Decision is addressed to the Portuguese Republic.

---

2 Regulation (EU) 2024/1263 of the European Parliament and of the Council of 29 April 2024 on the effective coordination of economic policies and on multilateral budgetary surveillance and repealing Council Regulation (EC) No 1466/97 (OJ L 2024/1263, 30.4.2024, ELI: http://data.europa.eu/eli/reg/2024/1263/oj).

3 Council Regulation (EC) No 1467/97 of 7 July 1997 on speeding up and clarifying the implementation of the excessive deficit procedure (OJ L 209, 2.8.1997, p. 6, ELI: http://data.europa.eu/eli/reg/1997/1467/oj).

4 Regulation (EU, Euratom) 2024/2509 of the European Parliament and of the Council of 23 September 2024 on the financial rules applicable to the general budget of the Union (OJ L, 2024/2509, 26.9.2024 and Regulation (EU, Euratom) 2020/2092 of the European Parliament and of the Council of 16 December 2020 on a general regime of conditionality for the protection of the Union budget (OJ L 433 I, 22.12.2020, p. 1.).

Done at Brussels,

For the Council
The President