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WORKING DOCUMENT

From:	General Secretariat of the Council	
To:	Delegations	
No. Cion doc.:	10592/22 + ADD 1-2	
Subject:	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Council Regulation (EC) No 1217/2009 as regards conversion of the Farm Accountancy Data Network into a Farm Sustainability Data Network	
	- Proposal for amendments to articles 4,8,16 and for new articles 9,18 and 18a	

With regard to the Commission proposal for a Regulation of the European Parliament and of the Council amending Council Regulation (EC) No 1217/2009 as regards conversion of the Farm Accountancy Data Network into a Farm Sustainability Data Network, delegations are invited to find attached the proposal for amendments to articles 4, 8, 16 and for new articles 9, 18 and 18a of a group of Member States (DK, NL, BE, DE, AT).

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REGULATION OF THE EUROPEAN PARLIAMENT AND THE COUNCIL

amending Council Regulation (EC) No 1217/2009 as regards conversion of the Farm Accountancy Data Network into a Farm Sustainability Data Network

When proposing a drafting suggestion, please copy the Commission's proposed text and make the changes visible (in bold/strikethrough or other equivalent manner).

If the proposed changes concern only a specific part of an article/recital (e.g. an individual letter/indent), please do not copy the full article but only the concerned part.

Please always provide a rationale for drafting suggestions in the "Comments" column.

GENERAL REMARKS:

Please note: Text in blue ink underlined is suggestions to new legal text. <u>Text in green ink underlined</u> is text from current FADN Regulation. <u>Text in red ink crossed out</u> is suggestions to delete legal text.

Recitals

COMMISSION PROPOSAL	COMMISSION PROPOSAL	DRAFTING SUGGESTIONS	JUSTIFICATION
Recital 1	The development of the Union agricultural sector and of the common agricultural policy requires objective and relevant information on the performance and sustainability of the Union		

COMMISSION PROPOSAL	COMMISSION PROPOSAL	DRAFTING SUGGESTIONS	JUSTIFICATION
	agricultural holdings. The Farm Accountancy Data Network (FADN) had been established by Council Regulation (EC) No 1217/2009 ¹ .		
Recital 2	In the Commission impact assessment supporting the 2018 legislative proposals for the Common Agricultural Policy (CAP) Post 2020 ² , the need to enhance the collection of farm-level data was identified.		
Recital 3	In the Commission communication of 20 May 2020 entitled 'A Farm to Fork Strategy for a fair, healthy and environmentally-friendly food system' ('Farm to Fork strategy'), the Commission announced its		

Council Regulation (EC) No 1217/2009 of 30 November 2009 setting up a network for the collection of accountancy data on the incomes and business operation of agricultural holdings in the European Union (OJ L 328, 15.12.2009, p. 27).

SWD(2018) 301 final, Commission Staff Working Document - Impact Assessment - Proposals for a

⁻ Regulation of the European Parliament and of the Council establishing rules on support for strategic plans to be drawn up by Member States under the Common agricultural policy (CAP Strategic Plans) and financed by the European Agricultural Guarantee Fund (EAGF) and by the European Agricultural Fund for Rural Development (EAFRD) and repealing Regulation (EU) No 1305/2013 of the European Parliament and of the Council and Regulation (EU) No 1307/2013 of the European Parliament and of the Council

⁻ Regulation of the European Parliament and of the Council on the financing, management and monitoring of the common agricultural policy and repealing Regulation (EU) No 1306/2013

⁻ Regulation of the European Parliament and of the Council amending Regulations (EU) No 1308/2013 establishing a common organisation of the markets in agricultural products, (EU) No 1151/2012 on quality schemes for agricultural products and foodstuffs, (EU) No 251/2014 on the definition, description, presentation, labelling and the protection of geographical indications of aromatised wine products, (EU) No 228/2013 laying down specific measures for agriculture in the outermost regions of the Union and (EU) No 229/2013 laying down specific measures for agriculture in favour of the smaller Aegean islands

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	intention to convert the Farm Accountancy Data		
	Network (FADN) into a Farm Sustainability Data		
	Network (FSDN), with a view to collect farm level		
	data on sustainability. The conversion will also		
	contribute to the improvement of advisory services		
	to farmers and benchmarking of farm performance.		
	Agricultural holdings sustainability is assessed in		
	the framework of the United Nations Sustainable		
	Development Goals, along three main aspects:		
	economic, environmental and social. Data are		
	currently collected mainly to assess economic		
	aspects of agricultural holdings, while there is a		
	need that an overall sustainability of the holding is		
	assessed including environmental data linked to soil,		
	air, water and biodiversity, as well as data covering		
Recital 4	the social dimension of farming. The conversion to		
	FSDN will enable the benchmarking of farm		
	performance against regional, national and sectorial		
	averages. Regarding accountancy data, accounts of		
	agricultural holdings constitute the basic source for		
	any assessment of incomes on agricultural holdings		
	or study of their business operation. The information		
	collected may also be used to provide personalised		
	advisory services and feedback to farmers with the		
	aim to improve the agricultural holdings'		

COMMISSION PROPOSAL	COMMISSION PROPOSAL	DRAFTING SUGGESTIONS	Justification
	sustainability.		
Recital 5	Those objectives can be attained only by means of a Union network for the collection of farm sustainability data (hereinafter referred to as 'data network'), based on data collectors existing in each Member State, enjoying the confidence of the parties concerned. Member States or responsible national authorities should endeavour to modernise data collection modes as far as possible. In order to reduce the burden for farmers and data collectors, with the aim to avoid the duplication of data requests and to enrich the FSDN data set, the principle of collect data once and re-use it multiple times should be applied. The Open Data Directive ³ will be considered. The use of digital solutions should be promoted, including re-use of data and data sharing with other sources. It should be provided for that the system based exclusively on farm accountancy offices may be extended in view of collecting environmental and social variables and that the data collection may be based both on regular and special surveys depending on the informative needs.		

Directive (EU) 2019/1024 of the European Parliament and of the Council of 20 June 2019 on open data and the re-use of public sector information. PE/28/2019/REV/1.

COMMISSION PROPOSAL	COMMISSION PROPOSAL	DRAFTING SUGGESTIONS	JUSTIFICATION
Recital 6	With regards to the field of survey set in Article 5 of Regulation (EC) No 1217/2009, the main criteria for the representativeness of accountancy data and the selection criteria for regular surveys shall be maintained, while adding further information for the other aspects of sustainability and bearing in mind that the resulting survey may not be representative with respect to environmental or social variables. Depending on the needs to collect such information, special surveys may be organised with different selection criteria and periodicity, including ad hoc or periodical (every few years) surveys.		
Recital 7	When sending the data for returning holding at Union level, Member States should provide a farm ID to allow farm level identification with the purpose to ensure data sharing at Union level. Such information exchange has the objective to enhance the capacity to analyse sustainability matters.		
Recital 8	In case individual data will be shared by the Commission or liaison agencies, it is of utmost importance to guarantee data protection and give assurance to farmers that their data and all other individual details obtained pursuant to this Regulation will be anonymised or pseudonymised to avoid their identification, covering both natural and		

COMMISSION PROPOSAL	COMMISSION PROPOSAL	DRAFTING SUGGESTIONS	JUSTIFICATION
	legal persons.		
Recital 9	The data should be collected at the level of the Member State and should be pseudonymised with the identification number. Only pseudonymised data should be transmitted to the Commission. It should be provided for that access to this data may be provided only to the competent authorities in specific cases and in accordance with international, Union and national law. The procedures to be followed and the conditions to be fulfilled in order to gain access to data in accordance with necessity and proportionality requirements should be defined by international, Union and national law, and in particular with the Charter of Fundamental Rights of the European Union.		
Recital 10	All necessary measures should be taken to avoid deanonymisation and de-pseudonymisation but it may occur that data could be disclosed due to additional research and data disclosure outside the control of the Commission. In such cases, data should be considered as personal data and Regulations (EU) 2016/679 ⁴ and (EU) 2018/1725 ⁵ of the European		

Regulation (EU) 2016/679 of the European Parliament and of the Council of 27 April 2016 on the protection of natural persons with regard to the processing of personal data and on the free movement of such data, and repealing Directive 95/46/EC (General Data Protection Regulation) (OJ L 119, 4.5.2016, p. 1).

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	Parliament and of the Council should apply. Data are collected concerning agricultural holdings, without regard to ownership of natural or legal persons. Therefore, data protection guarantees should be extended to legal persons. Further, as the development, production and dissemination of European statistics is concerned, principles of Regulation (EC) 223/2009 ⁶ should be complied with.		
Recital 11	In order to ensure data protection, detailed rules should be set on data management. Therefore, the Commission should be empowered to adopt delegated acts supplementing the non-essential elements of Regulation (EC) No 1217/2009 to include therein the rules on the data management process, in particular the farm ID, data storage, data quality and validation, use of data, access to and transmission of primary data, processing of primary		

Regulation (EU) 2018/1725 of the European Parliament and of the Council of 23 October 2018 on the protection of natural persons with regard to the processing of personal data by the Union institutions, bodies, offices and agencies and on the free movement of such data, and repealing Regulation (EC) No 45/2001 and Decision No 1247/2002/EC (OJ L 295, 21.11.2018, p. 39).

Regulation (EC) No 223/2009 of the European Parliament and of the Council of 11 March 2009 on European statistics and repealing Regulation (EC, Euratom) No 1101/2008 of the European Parliament and of the Council on the transmission of data subject to statistical confidentiality to the Statistical Office of the European Communities, Council Regulation (EC) No 322/97 on Community Statistics, and Council Decision 89/382/EEC, Euratom establishing a Committee on the Statistical Programmes of the European Communities (OJ L 87, 31.3.2009, p. 164).

COMMISSION PROPOSAL	COMMISSION PROPOSAL	DRAFTING SUGGESTIONS	JUSTIFICATION
	data, combination of data with other data sources, procedure for ensuring availability of detailed and aggregated data, compatible data storage and exchange systems, review of refusal to provide data, obligations for end-users of scientific data and other interested parties.		
Recital 12	In order to ensure uniform conditions for the implementation of Regulation (EC) No 1217/2009, the implementing powers should be conferred on the Commission to adopt implementing acts on the specific management of regular and special surveys, as well as with regard to specific data protection rules.		
Recital 13	With the enlarged scope of the FSDN, it is needed to adapt rules on budget, including differentiated management for regular and special surveys. The Union budget should finance the set-up and modernisation of Member States systems to align it with the revised scope and management of FSDN. Member States may provide for an allocation related to the standard output value of the agricultural holding. Member States should have the possibility to set incentives for farmers participation in the data network, such as financial contribution, feedback on the farm performance with a focus on improving		

COMMISSION PROPOSAL	COMMISSION PROPOSAL	DRAFTING SUGGESTIONS	JUSTIFICATION
	sustainable farming practices, or targeted advice based on FSDN information.		
Recital 14	Considering that some Member States face problems with farmers' participation in the data network, some of them already included the FADN system under national statistics which provide an obligation for farmers to provide the requested information. When selected as returning holding, farmers should provide the data; it should be possible for the Member States to adopt national rules to address cases of returning holdings not complying with such an obligation.		
Recital 15	The name of the Committee for the Farm Accountancy Data Network should be modified to reflect the changes in the current Regulation. However, the current Committee should continue existing with the same functions, adapting to the new scope of the data network		
Recital 16	Regulation (EC) No 1217/2009 should therefore be amended accordingly,		

Articles

COMMISSION PROPOSAL	COMMISSION PROPOSAL	DRAFTING SUGGESTION	Justification
Article 1	Regulation (EC) No 1217/2009 is amended as follows:		
	the title of the Regulation is replaced by the following:		
(1)	'Council Regulation (EC) No 1217/2009 of 30 November 2009 setting up a network for the collection of sustainability data of agricultural holdings in the Union';		
(2)	the title of Chapter I is replaced by the following:		
(2)	'CREATION OF A UNION FARM SUSTAINABILITY DATA NETWORK';		
(3)	Article 1 is replaced by the following: 'Article 1 1. A Union farm sustainability data network ('FSDN' or 'data network') is set up to collect farm level economic, environmental and social data. 2. The data obtained pursuant to this Regulation shall contribute to the assessment of EU agriculture's sustainability.		

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	3. FSDN data shall be made publicly available		
	in a manner consistent with Articles 7 and 8		
	of the Charter of Fundamental Rights of the		
	European Union and Regulations (EU)		
	2016/679* and 2018/1725**.		
	4. Where relevant, the processing,		
	management and use of data collected under		
	this Regulation shall comply with Regulations		
	(EU) 2016/679, (EU) 2018/1725 and (EC)		
	223/2009***.';		
	* Regulation (EU) 2016/679 of the		
	European Parliament and of the Council of 27		
	April 2016 on the protection of natural		
	persons with regard to the processing of		
	personal data and on the free movement of		
	such data, and repealing Directive 95/46/EC		
	(General Data Protection Regulation) (OJ L		
	119, 4.5.2016, p. 1).		
	** Regulation (EU) 2018/1725 of the		
	European Parliament and of the Council of 23		
	October 2018 on the protection of natural		
	persons with regard to the processing of		
	personal data by the Union institutions,		
	bodies, offices and agencies and on the free		
	movement of such data, and repealing		

COMMISSION PROPOSAL	COMMISSION PROPOSAL	DRAFTING SUGGESTION	Justification
	Regulation (EC) No 45/2001 and Decision No 1247/2002/EC (OJ L 295, 21.11.2018, p. 39).		
	*** Regulation (EC) No 223/2009 of the European Parliament and of the Council of 11 March 2009 on European statistics and repealing Regulation (EC, Euratom) No 1101/2008 of the European Parliament and of the Council on the transmission of data subject to statistical confidentiality to the Statistical Office of the European Communities, Council Regulation (EC) No 322/97 on Community Statistics, and Council Decision 89/382/EEC, Euratom establishing a Committee on the Statistical Programmes of the European Communities (OJ L 87, 31.3.2009, p. 164).';		
(4)	Article 2 is replaced by the following: 'Article 2 For the purposes of this Regulation, the following definitions shall apply: (a) 'farmer' means the natural person responsible for the day-to-day management of an agricultural holding;		

COMMISSION PROPOSAL	COMMISSION PROPOSAL	DRAFTING SUGGESTION	JUSTIFICATION
	(b) 'holding' means a farm business, in		
	accordance with its general use in the context		
	of Union agricultural surveys and censuses;		
	(c) 'category of holding' means a group of agricultural holdings that belong to the same		
	categories, as regards the type of farming and		
	economic size as defined in the Union		
	typology for agricultural holdings defined in Article 5b;		
	(d) 'farm return' means the questionnaire filled in with the data of an agricultural holding according to the FSDN common methodology;		
	(e) 'returning holding' means any agricultural holding making farm returns for the purposes of the data network;		
	(f) 'Farm Sustainability Data Network division' or 'FSDN division' means the territory of a Member State, or any part thereof, delimited with a view to the selection of returning holdings;		
	(g) 'FSDN data' means economic, environmental and social farm level data		

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	relating to agricultural holdings derived from accounts, and/or from other data sources collected systematically and regularly;		
	(h) 'standard output' means standard value of gross production;		
	(i) 'personal data' means personal data as defined in Regulations (EU) 2016/679 and (EU) 2018/1725, however extending protection to the legitimate interests of farmers who are legal persons;		
	(j) 'farm ID' means the unique identification number for an individual holding, with regards to processing of data under this Regulation;		
	(k) 'processing data' means any operation or set of operations which is performed on data of persons, according to Article 3(3) of Regulation (EU) 2018/1725;		
	(l) 'primary data' means data associated with individual farms, natural or legal persons or individual samples;		
	(m) 'metadata' means data giving qualitative		

COMMISSION PROPOSAL	COMMISSION PROPOSAL	DRAFTING SUGGESTION	JUSTIFICATION
	and quantitative information about the		
	collected primary data;		
	(n) 'anonymised data' means data based on		
	primary data in a form which does not allow		
	natural or legal persons to be identified		
	directly or indirectly		
	(o) 'pseudonymised data' means personal data		
	that cannot be longer attributed to a specific		
	subject without the use of additional		
	information, provided that such additional information is kept separately and is subject		
	to technical and organisational measures to		
	ensure that the personal data are not attributed		
	to an identified or identifiable natural or legal		
	person;		
	(p) 'aggregated data' means the output		
	resulting from summarising the primary or		
	detailed data for specific analytic purposes.';		
	the following Article is inserted:		
(5)	'Article 2a		
(5)	A list of FSDN divisions is set out in Annex		
	I.';		

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(6)	in Article 3, the term 'FADN' is replaced by 'FSDN';		
	the title of Chapter II is replaced by the following:		
(7)	'DATA FOR THE DETERMINATION OF INCOMES OF AGRICULTURAL HOLDINGS AND COLLECTION OF OTHER SUSTAINABILITY INFORMATION';		
(8)	Article 4 is replaced by the following: 'Article 4 1. This Chapter shall apply to the collection of accountancy and other sustainability data. FSDN data shall be collected by means of regular and special surveys. 2. The competent authority for FSDN may use other data sources in order to collect and reuse data to feed the FSDN surveys.	1. This Chapter shall apply to the collection of accountancy and other sustainability FSDN data. FSDN data shall be collected reported in the scope by means of regular and special surveys. 2. For the purpose of obtaining FSDN data, member states The competent authority for FSDN_may use other data sources in order to collect and re-use data	We propose to rewrite most of this article in order to keep flexibility for the Commission and enhance the transparency and precision of the delegation of power to the Commission as stated by the EDPS and in order to limit the extra costs and burdens for respondents and Member states. We propose a new paragraph 2 and 2a and 2b stating the legal basis for
	3. The Commission shall be empowered to adopt delegated acts, in accordance with	to feed the FSDN surveys may use one or more of the following data sources and	member states and liasion agencies to get access to administrative registers

COMMISSION PROPOSAL COMMISSION PROPOSAL	DRAFTING SUGGESTION	JUSTIFICATION
Article 19a supplementing this Regulation with the rules on the data management process, in particular the farm ID, data storage, data quality and validation, use of data, access to and transmission of primary data, processing of primary data, combination of data with other data sources, procedure for ensuring availability of detailed and aggregated data, compatible data storage and exchange systems, review of refusal to provide data, obligations for end-users of scientific data and other interested parties.	methods: (a) accountancy data from agricultural holdings; (b) statistical surveys or other statistical data collection methods; (c) the administrative data sources specified in paragraph 2a of this article; (d) other administrative data sources based on EU law or national law or other sources or methods provided that such data allow for the production of statistics that meet the quality requirements laid down in article 12(1) of Regulation (EC) No 223/2009. 2a. As regards paragraph 2, point (b), of this article, Member States may use any data from the following sources: (a) the integrated administration and control system established by Regulation (EU) 2021/2116 of the European Parliament and of the Council, Regulation (EU) 2022/2379	and data in member states. For some Member States it is important that this provision is in the basis legal act. Further, we propose to be more explicit on what is understood by "other data sources" as mentioned by the Commission. The text is done by inspiration from SAIO regulation article 8.

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	of the European Parliament and of the	
	statistics establihed by Regulation	
	2018/1091 of the European	
	Parliament and of the Council.	
	2b. National authorities responsible for	
	complying with this Regulation shall	
	have the right to access and use, promptly	
	and free of charge, data, including	
	individual data on natuaral and legal	
	persons, including holdings, in	
	administrative data records compiled on	
	their national territory pursuant of article	
	17a of Regulation (EC) No 223/2009.	
	The national authorities and the owners	
	of the administrative records shall	
	establish the necessary cooperation	
	mechanisms for such access. That access	
	competent authority has delegated tasks	
	to be carried out on its behalf to private	
	or semi-public bodies.	
	3. The Commission shall be empowered	
	to adopt delegated acts, in accordance	
	COMMISSION PROPOSAL	of the European Parliament and of the Council on statistics on agricultural input and output, the integrated farm statistics establihed by Regulation 2018/1091 of the European Parliament and of the Council. 2b. National authorities responsible for complying with this Regulation shall have the right to access and use, promptly and free of charge, data, including individual data on natural and legal persons, including holdings, in administrative data records compiled on their national territory pursuant of article 17a of Regulation (EC) No 223/2009. The national authorities and the owners of the administrative records shall establish the necessary cooperation mechanisms for such access. That access shall also be granted in cases where the competent authority has delegated tasks to be carried out on its behalf to private or semi-public bodies. 3. The Commission shall be empowered

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	4. The Commission shall adopt implementing acts establishing and updating form and content of common regular and special surveys as well as methods and requirements for reusing and sharing data. Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 19b(2).';	with Article 19a supplementing this Regulation with the rules on the data management process, in particular the [farm ID within each Member State], data storage, data quality and validation rules for acceptance of data transmissions from Member States to the Commission, use of FSDN data by the Commission within the scope of article 1, [access to and] technical specifications for transmission of primary data FSDN data between Member States and the Commission, rules for processing of FSDN data primary data within the Commission, [combination of data with other data sources], [procedure for ensuring availability of detailed and aggregated data], [compatible data storage and exchange systems], [review of refusal to provide data], obligations for end-users of scientific data and other interested parties accessing FSDN data from the Commission and extend the list of data sources in paragraph 2b. 3a. When exercising its power to adapt	In general we propose a new structure for the legal text whenever there is delegation of power to the Commission which states the elements for delegation, obligations related to the delegation and an implementing act specifying how to implement the delegated elements in Member States. We hope this makes the text more clear and precise. In paragraph 3 we propose to be more specific about the elements to be delegated to the Commission and limit these elements to what we believe is relevant within FSDN. There may be a need for a delegation with regard to the farmID although it depends on the conclusions in the AGRIFIN. We do think it is better if the Member States combine data themselves due to the fact that a national farmID may not be similar in all data sources due to consistency issues during time periods, and the knowledge of how to combine national data correct is within Member

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		delegated acts pursuant to paragraph 3 regarding [the rules on the farm ID within each Member State], technical specifications for transmission of FSDN data between Member States and the Commission and validation rules for acceptance of data transmissions from Member States to the Commission, the Commission shall ensure that: i. The delegated acts are duly justified and do not impose significant additional burden or costs on the Member States or on the respondents; ii. Feasibility studies as set out in [new] article 18 are launched and their results are duly taken into account; iii. Facilitate the exchange of best practices in data collection and data processing. 3b: The Commission shall adopt implementing acts specifying the technical elements of: i. [the farm ID within each Member	States. Otherwise, the Commission may combine data wrongly. In paragraph 3a) we propose to specify those elements which has an effect on Member States and in paragraph 3c) we propose to specify those elements which entirely are related to activities within the Commission. Further in 3a) we propose safeguards for respondents and Member States by introducing the concept of feasibility studies which will reduce the risk of introducing rules which are not feasible for Member States to comply with.

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		ii. transmission of FSDN data from Member States to the Commission; iii. validations for acceptance of data transmission from Member States. Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 19b(2) at least 12 months before the beginning of the relevant accounting year.	New paragraph 3b) on implementing delegated decisions in paragraph 3a) which shall ensure harmonization among Member States. Again farmID is in brackets since it depends on the conclusions within AGRIFIN.
		3c: When exercising its power to adapt delegated acts pursuant to paragraph 3 regarding use of FSDN data by the Commission, rules for processing FSDN data within the Commission, obligations for end users of scientific data and other interested parties accessing FSDN data from the Commission, the Commission shall ensure that:	We propose that the implementing acts needs to adopted at least 12 months before the reference year in order to give Member State possibility to adjust their production systems to the new rules.

COMMISSION PROPOSAL	COMMISSION PROPOSAL	DRAFTING SUGGESTION	JUSTIFICATION
		[Missing: possible inclusion of provisions specifying the elements delegated, e.g. to protect individual data as recommended by the EDPS and other relevant recommendations from the EDPS – awaits further discussions in AGRIFIN] 3d: The Commission shall adopt implementing acts defining the necessary requirements to protect the individual data received from the Member States according to Regulation (EU) 2016/679 and Regulation (EU) 2018/1725 and Regulation (EC) 223/2009 and further specify the technical elements: a) for use, publication and dissemination of FSDN data by the Commission b) for processing FSDN data by the Commission c) regarding obligations for end users of scientific data and other interested parties accessing FSDN data from the Commission	In paragraph 3c) we propose to specify those elements which entirely are related to activities within the Commission. It is foreseen that paragraph 3c) may need to be extended with more precise information when the AGRIFIN has more clarity on the legal aspects of scope and confidientiality and the Commission's response to the recommendation of the EDPS – that is why we have inserted the brackets in paragraph 3c. When AGRIFIN has discussed the elements of paragraph 3c it may be

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		Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 19b(2) at least 3 months before the beginning of the relevant accounting year. 4. The Commission shall adopt implementing acts establishing and updating form and content of common regular and special surveys as well as methods and requirements for reusing and sharing data. Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 19b(2).*.	necessary to adjust the text in paragraph 3d. We propose that the implementing acts in 3d) only requires to be adopted within 9 months, since provisions entirely relates to procedures within the Commission.
(9)	Article 5 is replaced by the following: 'Article 5 1. The field of the survey shall cover agricultural holdings having an economic size equal to, or greater than, a threshold expressed in euro corresponding to one of the		

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	lower limits of the economic size classes of the Union typology for agricultural holdings defined in Article 5b.		
	The Commission shall be empowered to adopt delegated acts, in accordance with Article 19a, supplementing this Regulation with the rules on fixing the threshold referred to in the first subparagraph of this paragraph.		
	The Commission shall adopt, on the basis of data received from Member States, implementing acts fixing the threshold referred to in the first subparagraph. Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 19b(2).		
	2. To qualify as a returning holding, an agricultural holding shall:		
	(a) be covered by the field of the survey referred to in paragraph 1;		
	(b) be representative, together with the other holdings and at the level of each FSDN division, of the field of survey.		

COMMISSION PROPOSAL	COMMISSION PROPOSAL	DRAFTING SUGGESTION	JUSTIFICATION
	3. An agricultural holding qualifying as returning holding in the plan for the selection of returning holdings shall provide the requested data.		
	4. Member States may adopt national rules to address possible cases of non-compliance with paragraph 3.';		
	Article 5a is amended as follows:		
	(a) the first subparagraph of paragraph 1 is replaced by the following:		
(10)	'Each Member State shall draw up a plan for the selection of returning holdings that ensures a representative sample of the field of survey, including both regular and, when relevant, special surveys.';		
	(b) in paragraphs 2 and 3, the term 'FADN' is replaced by 'FSDN';		
	in Article 5b, paragraph 1 is replaced by the following:		
(11)	'1. Agricultural holdings shall be classified in a uniform manner according to the Union typology for agricultural holdings, such as		

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	type of farming, their economic size and the importance of other gainful activities directly related to them.		
	The typology for agricultural holdings shall be used in particular for the presentation, by type of farming and by economic size class, of data collected through the Union farm structure surveys and the FSDN.';		
	Article 6 is amended as follows:		
	(a) paragraph 1 is replaced by the following:		
(12)	'1. Each Member State shall set up a national committee for the data network (hereinafter referred to as 'the National Committee').';		
	(b) in paragraph 4, the term 'FADN' is replaced by 'FSDN';		
	in Article 7, paragraph 1 is replaced by the following:		
(13)	'1. Each Member State shall appoint a liaison agency whose tasks shall be:		
	(a) to inform the National Committee, the Regional Committees and the data collectors		

		<u> </u>	
COMMISSION PROPOSAL	COMMISSION PROPOSAL	DRAFTING SUGGESTION	JUSTIFICATION
	such as accountancy offices of the applicable regulatory framework and to ensure proper implementation thereof;		
	(b) to draw up the plan for the selection of returning holdings, to submit it to the National Committee for its approval and, thereafter, to forward it to the Commission;		
	(c) to compile:		
	(i) the list of returning holdings;		
	(ii) where applicable, the list of the data collectors able to complete farm returns;		
	(d) to produce the farm returns sent to it by the data collectors including from data gathered from other data sources;		
	(e) to verify that the farm returns have been duly completed;		
	(f) to forward the duly completed farm returns to the Commission in the required format and within the set deadline;		
	(g) to transmit the requests for information provided for in Article 17 to the National		

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	Committee, to the Regional Committees and to the data collectors and to forward the relevant answers to the Commission; (h) to make available the obtained results for providing advice and feedback to farmers on their sustainability performance.';		
(14)	Article 8 is replaced by the following: 'Article 8 1. Each returning holding shall be the subject of an individual farm return and identified by a farm ID. 2. The data provided by each duly completed farm return shall be such that it is possible: (a) to characterise the returning holding by reference to the main elements of its factors of production; (b) to assess the income of the holding in its various forms;	 Each returning holding shall be the subject of an individual farm return [and identified by a farm ID witin a Member State.] The FSDN data provided by each duly completed farm return shall be such that it is possible: (a) to characterise the returning holding by reference to the main elements of its factors of production; (b) to assess describe the income of the 	Yet, it is not clear how farm ID willl contribute to better monitoring- and evaluation. Depending on the discussions in AGRIFIN text in brackets may be deleted. Regarding 2b and c: The use of the word "assess" suggests that the liasion agency should determine the sustainability. Therefore we propose to use the word "to describe" instead since there is no framework describing how to assess sustainability within the
	(c) to assess the economic, environmental and social sustainability of the holding;	holding in its various forms; (c) to assess describe the economic,	Regulation. Regarding 2d: It should be up to MS in

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	(d) to test, by means of on-the-spot checks, the veracity of the information given.	environmental and social sustainability of the holding;	what way the veracity of information is tested, therefore we suggests to remove
	3. The data on the farm return shall relate to a single agricultural holding and to a single reporting year of 12 consecutive months, and shall concern exclusively that agricultural	(d) to test, by means of on the spot checks, the veracity of the information given.	"by means of on the spot checks". If Member States wants to do on the spot checks it is possible, but it is no obligation.
	holding. Those data shall refer to agricultural activities of the holding itself and other gainful activities directly related to the holding.	3. The data oin the farm return shall relate to a single [agricultural] holding and to a single reporting year of 12 consecutive months.[, and shall concernex exclusively that agricultural holding.]	In paragraph 3 if the term shall be agricultural holding or holding, depends on the conclusions in article 2 on definitions.
	4. The Commission shall be empowered to adopt delegated acts, in accordance with Article 19a, supplementing this Regulation with the rules to determine the main groups of data to be collected and the general rules for data collection.	Those data shall refer to agricultural activities of the holding itself and other gainful activities directly related to the holding. No data related to any pension, inheritance, private bank accounts, property other than the agricultural holding, personal taxation or private	Further, the proposed revision of the text has been suggested in order to protect farmers against future data collection on personal financial matters;
	5. In order to ensure that the data collected by means of the farm returns are comparable, irrespective of the returning holdings	insurance shall be taken into account in preparing the farm returns.	
	surveyed, the Commission shall adopt implementing acts laying down the form and layout of the farm return and the methods and deadlines for data transmission to the Commission. Those implementing acts shall	4. The Commission shall be empowered to adopt delegated acts, in accordance with Article 19a, supplementing this Regulation with the rules to determine the main groups of FSDN data to be	In paragraph 4, we propose to delete the very broad delegation "general rules for data collection" which gives the Commission a wide opportunity to exercise input harmonization which

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	be adopted in accordance with the examination procedure referred to in Article 19b(2)).	reported collected and the general rules for data collection and the content of the farm return for regular surveys. 5. When exercising its power to adopt delegated acts pursuant to paragraph 4 of this article regarding the content of the farm return and the main groups of data to be reported, the Commission shall ensure that: i. The delegated acts are duly justified and do not impose significant additional burden or costs on the Member States or on the respondents; ii. Feasibility studies as set out in [new] article 18 are launched and their results are duly taken into account 6. The Commission shall adopt implementing acts to define the content of the farm return and the main groups of FSDN data to be reported and the deadline for data transmission for regular surveys. Those implementing acts shall	may result in increased costs and burdens in Member States. Instead we propose to add the elements mentioned in paragraph 5 of COM proposal (implementing acts) which must be the intentionally elements to be delegated. However, we do not include methods for data transmissions, since this delegation is already given in article 4. We propose to restrict the delegation of power for these elements to the regular survey, and instead describe the rules for the special survey in a new article (article 9). We propose to introduce feasibility studies in order to reduce the risk of introducing rules which are not feasible for Member States to comply with. We propose that FSDN cannot set provisions for data collection of new requirements for plant protection products. It is necessary to collect data on use of plant protection products	

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		i. The content of the farm return, including a. descriptions of titles, categories, columns, rows and codes used in the farm return; ii. The main groups of FSDN data to be reported, including a. Descriptions of the main groups of FSDN data to be reported; b. The variables and the definitions of variables within each main group of FSDN data to be reported, a variable is counted as an individual cell in the farm return to be filled in by Member States;	which are not already included in "Proposal for a Regulation on the Sustainable Use of plant protection products" these obligations has to be included in that regulation by revision of that regulation. Otherwise there will exist two different registers on use of plant protection products in the Member States which is not acceptable. In paragraph 6 we propose to make it more clear what the implementing acts has to include and we propose that deadlines for transmission of data in regular surveys cannot be modified before 2030 in order to certainty for the production process in Member States when extending the scope from FADN to FSDN.
		iii. The deadlines for transmitting the FSDN data, taking into account the necessary time to produce national data and the need to minimise the administrative	Further we propose to have 18 months to adjust the production systems to the new obligations. It requires time to allocate the sufficient resources both human and it-resources to comply with

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		burden and costs on the Member States and the respondents; the deadlines for transmitting data shall not be modified before [1] January 2028]. Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 19b(2) at least 24 months before the beginning of the accounting year. 7. Where the Commission has adopted a delegated act pursuant to paragraph 5 in this article, the implementing act referred to in paragraph 6 may add, replace or modify a maximum of [10] variables over a period of [three] consecutive years. The Commission shall to the most possible extent make use of variables available from existing data sources when adding, modifying or replacing variables. 5. In order to ensure that the data collected by means of the farm returns	new demands. In paragraph 7 we propose to limit the number of new variables to be introduced in order to reduce the burden and costs for Member States and still keep flexibility for the Commission to introduce new variables in the coming years.

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		are comparable, irrespective of the returning holdings surveyed, the Commission shall adopt implementing acts laying down the form and layout of the farm return and the methods and deadlines for data transmission to the Commission. Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 19b(2)).	
<u>14 a</u>		(New article 9) Special surveys: 1. The Commission is empowered to adopt delegated acts in accordance with Article 19a supplementing this Regulation by specifying the information to be provided by Member States in special surveys, where, within the scope of the Regulation, the collection of additional information is deemed necessary for the purpose of adressing additional statistical needs. These Special surveys shall only include holdings	We propose to have a new article to describe the rules for collecting data in special survey, and keep the rules for transmission and dissemination of data from special surveys in article 4. We think that there need to special provisions regarding collection and processing data from special surveys in order to reduce the cost and burdens for Member States and respondents and still keep flexibility to the Commission for introducing special surveys. Therefore we propose that special

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		within the selection plan for regular surveys mentioned in article 5a of this regulation. Those delegated acts shall specify: i. The category of holdings, ii. The content of the farm return iii. The main group of FSDN data iv. The relevant accounting years	surveys can only be conducted at farm level from farms already included in the regular surveys and that special surveys cannot be introduced every year and that the number of variables has to be limited. We propose 20 every third year, but if the frequency for special surveys are increased the number of variables may be increased as well.
		2. When exercising the power to adopt delegated acts referred to in paragraph 1, the Commission shall justify the data needs, shall assess the feasibility of collecting the required data, using inputs from relevant experts, and shall ensure that no significant burden or costs are imposed on the Member States or on the respondents.	Finally, special surveys has to be know in advance, at least 18 months, in order for Member States to allocate the necessary ressources for the special surveys.
		3. The Commission is empowered to adopt delegated acts referred to in paragraph 1 starting with accounting year [insert 2 years after entering into force of the regulation] and with a minimum of [3] years between each special survey, starting from the transmission deadline of	

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		the lat	est special survey.	
		4 The	Commission shall adopt	
			menting acts to provide:	
		i.	The content of the farm return,	
			including	
			a. descriptions of titles,	
			categories, columns, rows	
			and codes used in the	
			farm return;	
		ii.	the categories of holdings to be included in the special survey	
			identified by types of farming	
			specialisations;	
		iii.	The main groups of FSDN data	
			to be reported, including	
			a. <u>Descriptions of the main</u>	
			groups of FSDN data to be	
		:	reported;	
		iv.	The variables and the definition of the variables within each main	
			group of FSDN data to be	
			reported, not exceeding [20]	
			variables,	
		<u>a varia</u>	able is counted as an individual cell	
		in the	farm return to be reported by	

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		V. The deadlines for transmitting the FSDN data, taking into account the necessary time to produce national data and the need to minimise the administrative burden and costs for on the Member States and the respondents; vi. The description of the relevant accounting years as set out in the delegated act referred to in paragraph 1. Those implementing acts shall be adopted with the examination procedure referred to in Article 19b(2) at least 24 months before the beginning of the reference year.	
(15)	Article 16 is replaced by the following: 'Article 16 1. It shall be prohibited to use for any taxation	It shall be prohibited to use for any	1. Extension of the text in order to
	purposes any individual data or other individual details obtained in implementation	governmental, including taxation, and non-governmental purposes any	cover for which purposes the data cannot be used for. Important to avoid

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	of this Regulation. 2. Anonymised or pseudonymised individual data can be shared by the Commission or by liaison agencies for the purposes set in Article 1, provided that the identification of natural or legal persons is avoided.';	individual data or other individual details obtained in implementation of this Regulation, or to divulge or use individual data for purposes other than those provided for in Article 1. 2. Anonymised or pseudonymised individual data can be shared by the Commission or by liaison agencies The Commission or the liaison bodies may provide access to data collected and reported under this Regulation to representatives of European or Member States authorities as well as to recipients of research institutions to the extent necessary for the purposes set in Article 1, provided that the identification of natural or legal persons is avoided. The data shall be anonymised.	farmers' concern that their individual data may be used to take administrative decisions against them. 2. EDPS asks for further clarification which type of data can be made available to whom. Listed groups of representatives are a suggestion. Specification of purposes listed in Article 1 still necessary to apply restrictions of GDPR. Concept of pseudonymisation not sufficient, therefore only anonymised data to be disclosed.
(16)	in Article 17, paragraph 1 is replaced by the following: '1. The National Committee, the Regional Committees, the liaison agency and data collectors shall be bound, within their respective areas of responsibility, to furnish		

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	the Commission with any information which the latter may request of them regarding the discharge of their duties under this Regulation.		
	Such requests for information made to the National Committee, the Regional Committees or to the data collectors and the relevant answers shall be forwarded in writing through the liaison agency.';		
<u>(16a)</u>		Feasibility and pilot studies 1. In accordance with the objectives of this Regulation and where new data requirements or the need for improvement in the current common regular survey are identified the Commission shall launch feasibility studies, in order to evaluate: (a) the availability and quality of appropriate new data sources; (b) the development and the implementation of new methods; (c) requirements for reusing and sharing	Feasibility studies ("desk studies") and pilot studies ("physical studies in member states") are cost effective to apply when there is a need to improve the knowledge base for decision making. Moreover, pilot studies will reveal if proposed changes are feasible at Member State level.

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		data;	
		(d) the financial impact and burden on	
		respondents and Member States.	
		2 W/4: 1 (1 (7))	
		2. Within each particular feasibility	
		study, the Commission shall assess whether the new data requirements can	
		be produced by using information	
		available in the relevant administrative,	
		statistical or other sources at Union level.	
		statistical of other sources at offion level.	
		3. Within a particular feasibility study,	
		the Commission may, where necessary,	
		launch pilot studies, to be carried out by	
		Member States. Their objectives shall be	
		to test the implementation of new	
		requirements in Member States.	
		4. The results of the feasibility studies	
		and, where applicable, of pilot studies,	
		shall be evaluated by the Commission in	
		cooperation with experts from the	
		Member States. Following the evaluation	
		the Commission shall prepare a report on	
		the findings of the feasibility and pilot	

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		studies. Those reports shall be made public.	
(16b)		Derogations 1. Where the application of this Regulation or of the implementing measures and delegated acts adopted pursuant to them necessitates major adaptations in a system for data collection and processing of a Member State, the Commission may adopt implementing acts granting derogations to Member States for a maximum duration of [two] years. The relevant Member State shall submit a duly reasoned request for such a derogation to the Commission within three months of the date of the entry into force of the act concerned, explaining what major adaptations are needed to the national FSDN system and an estimated timeline for such adaptations.	If secondary legislations require Member States to adapt to new procedures which require time or resources, it must be possible for Member States to be temporary exempted for the obligations, if the Member State submit a duly reasoned request to the Commission.

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		The burden on respondents and on Member States shall be taken into account when granting the derogation. 2. The implementing acts referred to in paragraph 1, first subparagraph, shall be adopted in accordance with the examination procedure referred to in article 19b(2)	
(17)	Article 19 1. Appropriations to be included in the general budget of the Union, in the Commission section, shall cover: (a) for regular surveys: a standard fee payable to the Member States for the delivery of duly completed farm returns delivered within the set deadline up to the maximum number of returning holdings as fixed in accordance with Article 5a(2). Where the total number of duly completed and delivered farm returns in respect of a FSDN division or a Member State is less than 80 % of the number of returning holdings laid down for that FSDN division or		

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	for the Member State concerned, a fee equal		
	to 50 % of the standard fee shall be applied		
	for each farm return from that FSDN division		
	or from the Member State concerned;		
	(b) for special surveys: a standard fee payable		
	to the Member States for the delivery of duly	~	
	completed farm returns delivered within the		
	set deadline up to the maximum number of		
	returning holdings as fixed in accordance with		
	Article 5a(2). Where the total number of duly		
	completed and delivered farm returns in		
	respect of a FSDN division or a Member State		
	is less than 80 % of the number of returning		
	holdings laid down for that FSDN division or		
	for the Member State concerned, a fee equal		
	to 50 % of the standard fee shall be applied		
	for each farm return from that FSDN division		
	or from the Member State concerned;		
	(c) all the costs of the computerised systems		
	operated by the Commission for running and		
	developing the network, the reception,		
	verification, processing, interoperability,		
	analysis, of the data supplied by the Member		
	States. Those costs include, where		

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	appropriate, the costs of disseminating the results of those operations and the costs of studies into, and development of, other aspects of the data network. 2. Costs in respect of the setting up and operation of the National Committee, Regional Committees and liaison agencies shall not be included in the general budget of the Union.		
	3. The Union may also provide financial contributions from the general budget of the Union to Member States, in order to cover the implementation costs of this Regulation when the setting up of the system for collecting the additional environmental and social variables, including training and interoperability between data collection systems, necessitates significant adaptations in the national FADN data collection system of a Member State. 4. The standard fee payable to Member States		
	may be partly or entirely paid to farmers for their participation to FSDN surveys. Member States may establish a specific allocation key whereby part of or the total amount paid to		

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	participating farmers is a function of the farm standard output value.		
	5. Member States may define and provide incentives for farmers' participation to FSDN surveys.		
	6. The Commission shall adopt implementing acts establishing the detailed procedures in relation to the standard fee referred to in paragraph 1, points (a) and (b), and adaptations to the data collection system referred to in paragraph 3. Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 19b(2).';		
(18)	Article 19a is amended as follows: (a) paragraph 2 is replaced by the following: '2. The power to adopt delegated acts referred to in Article 3 and Articles 4(3), 5(1), 5a(1), 5b(2) and (3) and 8(3) shall be conferred on the Commission for a period of 5 years from the date of entry into force of this Regulation. The Commission shall draw up a report in respect of the delegation of power not later		

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	than nine months before the end of the five- year period. The delegation of power shall be tacitly extended for periods of an identical duration, unless the European Parliament or the Council opposes such extension not later than three months before the end of each period.';		
	(b) paragraph 3 is replaced by the following:		
	'3. The delegation of power referred to in Article 3 and Articles 4(3), 5(1), 5a(1), 5b(2) and (3) and Article 8(3) may be revoked at any time by the European Parliament or by the Council. A decision to revoke shall put an end to the delegation of the power specified in that decision. It shall take effect the day following the publication of the decision in the <i>Official Journal of the European Union</i> or at a later date specified therein. It shall not affect the validity of any delegated acts already in force.'; (c) paragraph 5 is replaced by the following:		
	'5. A delegated act adopted pursuant to		

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	Article 3 and Articles 4(3), 5(1), 5a(1), 5b(2) and (3) and Article 8(3) shall enter into force only if no objection has been expressed either by the European Parliament or the Council within a period of two months of notification of that act to the European Parliament and the Council or if, before the expiry of that period, the European Parliament and the Council have both informed the Commission that they will not object. That period shall be extended by two months at the initiative of the European Parliament or of the Council. ';		
(19)	in Article 19b, paragraph 1 is replaced by the following: '1. The Commission shall be assisted by a Committee called 'Committee for the Farm Sustainability Data Network'. That Committee shall be a committee within the meaning of Regulation (EU) No 182/2011 of the European Parliament and of the Council ⁷ .		
(20)	Annex I is replaced by the text in the Annex		

Regulation (EU) No 182/2011 of the European Parliament and of the Council of 16 February 2011 laying down the rules and general principles concerning mechanisms for control by Member States of the Commission's exercise of implementing powers (OJ L 55, 28.2.2011, p. 13).

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	to this Regulation.		
Article 2	This Regulation shall enter into force on the third day following that of its publication in the <i>Official Journal of the European Union</i> . 1. This Regulation shall be binding in its entirety and directly applicable in all Member States. Done at Brussels,		

Annexes

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Annex 1			