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**LIMITE**

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**LEGISLATIVE ACTS AND OTHER INSTRUMENTS**

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Subject: COUNCIL IMPLEMENTING REGULATION implementing Regulation (EU) 2023/2147 concerning restrictive measures in view of activities undermining the stability and political transition of Sudan

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**COUNCIL IMPLEMENTING REGULATION (EU) 2026/...**

**of ...**

**implementing Regulation (EU) 2023/2147  
concerning restrictive measures in view of activities  
undermining the stability and political transition of Sudan**

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Council Regulation (EU) 2023/2147 of 9 October 2023 concerning restrictive measures in view of activities undermining the stability and political transition of Sudan<sup>1</sup>, and in particular Article 13(1) thereof,

Having regard to the proposal from the High Representative of the Union for Foreign Affairs and Security Policy,

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<sup>1</sup> OJ L, 2023/2147, 11.10.2023, ELI: <http://data.europa.eu/eli/reg/2023/2147/oj>.

Whereas:

- (1) On 9 October 2023, the Council adopted Regulation (EU) 2023/2147.
- (2) On 27 November 2023, the High Representative of the Union for Foreign Affairs and Security Policy (the ‘High Representative’) issued a statement on behalf of the Union, in which the Union and its Member States reiterated their strong condemnation of the continuous fighting between the Sudanese Armed Forces (SAF) and the Rapid Support Forces (RSF) and their respective affiliated militias. The statement also deplored the dramatic escalation of violence and the irreparable cost to human life in Darfur and throughout the country, as well as violations of international human rights law and international humanitarian law.
- (3) On 28 October 2025, the High Representative issued a joint statement with Commissioner Lahbib on the seizure of El Fasher. The statement underlined that the seizure of Darfur’s capital by the RSF marks a dangerous turning point in the war and threatens to further worsen the already dire humanitarian situation. Moreover, the statement added that civilians being targeted on the basis of their ethnicity underscores the brutality of the RSF.
- (4) In view of the gravity of the situation, seven additional individuals should be included in the list of natural and legal persons, entities and bodies set out in Annex I to Regulation (EU) 2023/2147.
- (5) Regulation (EU) 2023/2147 should therefore be amended accordingly,

HAS ADOPTED THIS REGULATION:

*Article 1*

Annex I to Regulation (EU) 2023/2147 is amended in accordance with the Annex to this Regulation.

*Article 2*

This Regulation shall enter into force on the date of its publication in the *Official Journal of the European Union*.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at ..., ...

*For the Council*

*The President*

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**ANNEX**

In Annex I to Regulation (EU) 2023/2147, under the heading ‘A. Natural Persons’, the following entries are added:

Persons

	Name	Identifying information	Reasons	Date of listing
‘14.	Algoey Hamdan DAGALO MUSA  a.k.a.  Algoey Hamdan Daglo Musa  Musa Ahmed	POB: Nayala North, Sudan  DOB: 9.8.1990  Nationality: Sudanese  Gender: male  Function: Major in the RSF	Algoey Hamdan Dagalo Musa is a major in the RSF and the brother of Mohammad Hamdan Dagalo (Hemedti), who is the head of the RSF. Algoey Hamdan Dagalo Musa is also involved in the procurement of arms for the RSF.  Algoey Hamdan Dagalo Musa established the companies Tradive General Trading Co and GSK ADVANCE COMPANY LTD, two entities subject to restrictive measures by the Union for being involved in the RSF’s procurement processes. Therefore, he is associated with entities responsible for supporting actions of the RSF that threaten the peace, stability or security of Sudan.	+

+ OJ: please insert the date of publication of this Regulation.

	Name	Identifying information	Reasons	Date of listing
		Associated entities: RSF; Tradive General Trading Co; GSK ADVANCE COMPANY LTD  Passport number: B00017334 (Sudan); alt. Passport B00024943 (Sudan) expires 27 Sep 2031 (individual) [SUDAN-EO14098]	Algoney Hamdan Dagalo Musa is therefore responsible for planning acts in Sudan that constitute serious human rights violations or abuses or violations of international humanitarian law. He is also responsible for actions that threaten the peace, stability or security of Sudan.	

	Name	Identifying information	Reasons	Date of listing
15.	Elfateh Abdullah Idris ADAM a.k.a. Abu Lulu	Nationality: Sudanese Gender: male Function: Brigadier General/Commander of the RSF Associated entities: RSF	Elfateh Abdullah Idris Adam is a Brigadier General and Commander of the RSF. He has been identified as a key perpetrator of the atrocities committed by the RSF in El Fasher in October 2025. During that incident, he executed civilians and ordered the killing of several innocent people, including children.  Elfateh Abdullah Idris Adam is therefore responsible for directing and committing acts in Sudan that constitute serious human rights violations or abuses, as well as violations of international humanitarian law. He is also responsible for actions that threaten the peace, stability or security of Sudan.	+

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	Name	Identifying information	Reasons	Date of listing
16.	Edris KAFUTI	Nationality: Sudanese Gender: male Function: Field Commander of the RSF Associated entities: RSF	Edris Kafuti is an RSF field commander. He has been identified as a key perpetrator of the atrocities committed by the RSF in El Fasher in October 2025. During that incident, he harassed detained individuals.  Edris Kafuti is therefore responsible for committing acts in Sudan that constitute serious human rights violations or abuses, as well as violations of international humanitarian law. He is also responsible for actions that threaten the peace, stability or security of Sudan.	+

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	Name	Identifying information	Reasons	Date of listing
17.	Tijani Ibrahim Moussa MOHAMED	Nationality: Sudanese Gender: male Function: Field Commander of the RSF Associated entities: RSF	Tijani Ibrahim Moussa Mohamed is an RSF field commander. He has been identified as a key perpetrator of the atrocities committed by the RSF in El Fasher in October 2025. During that incident, he harassed detained individuals.  Tijani Ibrahim Moussa Mohamed is therefore responsible for committing acts in Sudan that constitute serious human rights violations or abuses, as well as violations of international humanitarian law. He is also responsible for actions that threaten the peace, stability or security of Sudan.	+

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	Name	Identifying information	Reasons	Date of listing
18.	Gedo HAMDAN a.k.a. Abu Nushuk Gedo Hamdan Ahmed Abnashuk Jido Hamdan Ahmed Abunshuk Jadu Hamdan	Nationality: Sudanese Gender: male Function: Regional Commander for North Darfur Section, Brigadier General of the RSF Associated entities: RSF	Gedo Hamdan is a Regional Commander for North Darfur Section and Brigadier General of the RSF. He has been identified as a key perpetrator of the atrocities committed by the RSF in El Fasher in October 2025.  Gedo Hamdan is therefore responsible for committing acts in Sudan that constitute serious human rights violations or abuses, as well as violations of international humanitarian law. He is also responsible for actions that threaten the peace, stability or security of Sudan.	+

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	Name	Identifying information	Reasons	Date of listing
19.	Abu Zaid Talha AL-MISBAH	Nationality: Sudanese Gender: male Function: Commander of the Baraa bin Malik Battalion (BBMB) Associated entities: SAF; Baraa bin Malik Battalion (BBMB)	Abu Zaid Talha Al-Misbah is the Commander of the Baraa bin Malik Battalion (BBMB), an Islamist militia fighting alongside the Sudanese Armed Forces (SAF) in the conflict between the SAF, the Rapid Support Forces (RSF) and their allied armed groups, which has been ongoing since 15 April 2023.  Abu Zaid Talha Al-Misbah took part in the defence of the Armored Corps base in south Khartoum between June and August 2023. He also headed Baraa bin Malik Battalion's fighters who flooded into the Republican palace in Khartoum in March 2025. Abu Zaid Talha Al-Misbah is therefore participating actively in the war efforts led by the SAF, which are obstructing and undermining efforts to resume the political transition in Sudan.	+

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	Name	Identifying information	Reasons	Date of listing
			<p>Abu Zaid Talha Al-Misbah holds command responsibility for the summary executions of civilians carried out by the Baraa bin Malik Battalion in Khartoum North in September 2024 and in Gezirah in January 2025, which constitute serious human rights violations, as documented by, among others, the December 2025 report of the Independent International Fact-Finding Mission for Sudan of the Human Rights Council of the United Nations and the February 2025 report of Human Rights Watch.</p> <p>Abu Zaid Talha Al-Misbah has therefore been directly involved in the perpetration by the Baraa bin Malik Battalion of acts that constitute serious human rights violations, and he is also responsible for undermining efforts to resume the political transition in Sudan.</p>	

	Name	Identifying information	Reasons	Date of listing
20.	Al-Tayyib AL-IMAM JODA	Nationality: Sudanese Gender: male Function: Emir of the Nafeidiya clan of the Kawahla tribe from the Sarhan area west of Gezirah Associated entities: SAF; Sudan Shield Forces; Kawahla tribe; Nafeidiya clan	Al-Tayyib Al-Imam Joda is the Emir of the Nafeidiya clan of the Kawahla tribe from the Sarhan area west of Gezirah State. He was among the community leaders who assisted the Sudanese Armed Forces (SAF) and allied militias, in particular the Sudan Shield Forces, in recruiting and organising the campaign of systematic targeting of Kanabi farming communities in Gezirah and Sennar States, which included mass arrests, mass killings, mass graves and burned villages, notably before and after the recapture of Wad Madani by the SAF and their allies in January 2025.  Al-Tayyib Al-Imam Joda expressed his full support for the Sudan Shield Forces, a paramilitary group allied to the SAF, headed by Abu Aqla Mohamed Kaikal which has committed serious human rights violations in Gezirah State.	+

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	Name	Identifying information	Reasons	Date of listing
			<p>Al-Tayyib Al-Imam Joda has repeatedly called for the arming of the civilian population, has recruited combatants on behalf of the SAF and the Sudan Shield Forces, and has incited violence against the Kanabi people by accusing them of siding with the Rapid Support Forces (RSF).</p> <p>Al-Tayyib Al-Imam Joda has therefore been involved in planning, directing and committing acts in Sudan that constitute serious human rights violations and that directly undermine efforts to resume the political transition in Sudan.</p>	