

COUNCIL OF THE EUROPEAN UNION

Brussels, 5 December 2011

18173/11

LIMITE

COPS 479 CIVCOM 566 COSDP 1181 PESC 1606 CSDP/PSDC 732 JAI 921 RELEX 1295 COSI 121

COVER NOTE

From: :	European External Action Service (EEAS)
<u>To::</u>	Political and Security Committee (PSC)
Subject:	Strengthening Ties between CSDP and FSJ -
	Draft Road Map

Delegations will find attached the EEAS document with ARES reference (2011) 1428958 on Strengthening ties between CSDP and FSJ - draft Road Map as agreed in CIVCOM reinforced by COSI Support Group delegates on 5 December 2011.

Encl.: EEAS document ARES (2011) 1428958

EUROPEAN EXTERNAL ACTION SERVICE



Crisis Management and Planning Directorate - CMPD

Brussels, 05 December 2011

ARES (2011) 1428958

LIMITE

COPS CIVCOM COSDP PESC CSDP/PSDC JAI RELEX COSI

NOTE

From:	Crisis Management and Planning Department (CMPD)
To:	Political and Security Committee (PSC)
Subject:	Strengthening ties between CSDP and FSJ - Draft Road Map

Delegations will find attached a Presentation of a draft Road Map for Strengthening ties between CSDP and FSJ.

The list of Actions to be initiated is set out in Annex 1, Methodology in Annex 2. An illustrative diagram for the way ahead is set out in Annex 3.

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Strengthening ties between CSDP and FSJ

- Presentation of a draft Road Map -

I. BACKGROUND

- On 13 May 2011, the Political and Security Committee (PSC) noted the Joint Staff Working
 Paper on "Strengthening Ties between CSDP and FSJ Actors Proposals for a Way ahead", doc.
 ARES (2011) 549943 of 6 May 2011, and had an exchange of views.
- 2. The PSC tasked CIVCOM to provide advice on the paper, taking into account the PSC discussion, after which it would revert to the issue.
- 3. On 23 May 2011, CIVCOM issued an advice (10596/11) on Strengthening Ties between CSDP and FSJ actors. CIVCOM recognized the potential for enhanced cooperation in all the five areas outlined in the document of 6 May 2011 (doc. ARES (2011) 549943):
 - Comprehensive Situational Awareness and Intelligence support to the EU;
 - Exchange of information and mutual support;
 - Improving mechanisms in the decision making process;
 - Improving cooperation in planning EU external action;
 - Capabilities: Human Resources and Training.
- 4. CIVCOM considered that "Comprehensive Situational Awareness and Intelligence Support to the EU", as well as "Capabilities-Human Resources and Training" had the potential to yield concrete outcomes in the short-term, subject to further exploration.
- 5. CIVCOM emphasized that follow-up work on all the above mentioned areas should be needsdriven and result-oriented, and stressed the need for a roadmap to be elaborated including i.e. priorities, tentative timelines, and an indication of the relevant actors to take work forward in these areas.
- 6. At the PSC meeting of 27 May 2011, the PSC took note of the CIVCOM advice, set out in doc. 10596/11, and endorsed its recommendations. On that occasion, the PSC invited the CMPD to draw up, together with all relevant actors, including the Commission, a draft Road Map to take work forward on the basis of this advice, and to revert back to the PSC in the third quarter of 2011.

- Drafting a roadmap was also welcomed by the COSI members at the informal meeting with PSC on 1 June 2011.
- 8. On 19 October 2011 EEAS/CMPD submitted a document on "Strengthening ties between CSDP and FSJ Elements of a draft Road Map" (doc. 15562/11) to the PSC. The PSC took note of the elements of the draft Road Map as a living document, and invited the CIVCOM to further examine the document and to provide an advice.
- 9. At its meeting on 20 October 2011 COSI had a preliminary exchange of views on the EEAS/CMPD document and tasked the COSI Support Group to discuss this document and draft an opinion.
- 10. In its meetings of 21 November 2011 CIVCOM agreed on the CIVCOM advice (17487/11) on "Strengthening Ties between CSDP and FSJ- Elements of a draft Road Map".
- 11. On 29 November 2011 PSC took note of the CIVCOM advice on "Strengthening Ties between CSDP and FSJ- Elements of a draft Road Map" set out in doc. 17487/11 and endorsed its recommendations.
- 12. In COSI Support Group meeting of 28 November 2011 JHA Counsellors agreed on the document" Opinion of the COSI Support Group on "Strengthening ties between CSDP and FSJ Elements of a draft Road Map" (doc. 17884/11).
- 13. On 5 December, EEAS (CMPD) presented to CIVCOM reinforced by COSI Support Group members a revised version of the draft Road Map (doc. 17962/11), based on:
 - Member States written contributions;
 - CIVCOM advice (doc. 17487/11);
 - Opinion of the COSI Support Group (doc. 17884/11).
- 14. The draft Road Map, comprised of 27 lines of action, is set out in the present document as Annex 1.
- 15. It is recalled that the draft Road Map is a living document. The methodology underlying its ongoing development is set out in Annex 2.

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16. For the sake of clarity, an illustrative diagram for the way ahead in strengthening ties between CSDP and FSJ is set out in Annex 3.

II. IMPLEMENTATION OF THE DRAFT ROAD MAP

A. **PRINCIPLES:**

17. The whole work will be based on a pragmatic approach, will aim to be operational and goal oriented, with the need to focus on concrete actions, as a priority, in specific geographical areas of interest for both internal and external security (i.e. Western Balkans, Horn of Africa, Southern Neighbourhood, Sahel) and specific thematic areas (i.e. piracy, terrorism, organised crime, financial transactions)¹, within CSDP scope of action.

B. MODALITIES:

- 18. CMPD, working with the Commission and all other relevant EU actors, will be in the lead for the coordination of the development of the draft Road Map, in accordance with their respective competences.
- 19. The **"CSDP-FSJ Core Team"** will consist of representatives of the EEAS, Commission, GSC, Presidency and relevant institutional actors as appropriate for the implementation of the CSDP/FSJ road map,
- 20. The "CSDP-FSJ Core Team" will implement the development of the lines of action and contribute to set up the "Joint Expert Panels" that will take work forward (see below). Moreover, the "CSDP-FSJ Core Team" will confirm the nomination for each "Joint Expert Panel" of a coordinator, as well as establishing tentative deliverables, timelines, and financial and human resources implications, where applicable.
- 21. Member States will be kept regularly and fully informed on progress made in all lines of action through the relevant Committees and Working Groups. Any decision for further work on a specific deliverable should follow presentation to the PSC and COSI of concrete proposals, according to the level of priorities reflected in the draft Road Map. This presentation should include an evaluation of the added value of further action.

¹ cfr. doc 11050/11, 15850/11

- 22. Furthermore, any financial implication should be clearly specified at the time of presentation to the PSC (including implications for the current CFSP budget lines) and COSI.
- 23. The "CSDP-FSJ Core Team" will also:
 - deal with all legal issues and financial limits beyond the remits of the "Joint Expert Panels",
 - ensure coordination of the "Joint Expert Panels" and assess the conformity of the work carried out by the "Joint Expert Panels" with relevant institutional setting as well as the legislations applicable to the specific cases,
 - supervise the "Joint Expert Panels" and provide guidance, as necessary,
 - oversee the undertaking and identify overlaps, so as to avoid duplication,
 - on approval of the list of actions to be initiated, the "CSDP-FSJ Core Team" will steer work on each of these lines,
 - ensure the interface between the "Joint Expert Panels" and the working groups/decision making bodies,
 - review documents to be submitted to working groups,
 - contribute to the reporting to working groups, supported by the "Joint Expert Panels".
- 24. "Joint Experts Panels" will be established to carry forward the development of each line of action. In order to reflect the cross-cutting multi-disciplinary and inclusive nature of this undertaking, and to ensure a balanced representation of both CSDP and FSJ actors, an adequate participation of all relevant EU institutions, EU agencies, experts from Member States, as well as experts from ICPO-INTERPOL if and when appropriate, will be sought. A call for contributions will be sent to Member States inviting their participation in the "Joint Expert Panels".
- 25. These "Joint Expert Panels" will consist of a balanced mix of above expertise as needed; they will be of an informal nature and participation will be on a voluntary basis.
- 26. The "Joint Experts Panels" will provide as far as possible sufficient detail for each line of action. All lines of action will be considered on a case-by-case basis, based on needs identified in a systematic and objective way.

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- 27. This detail should include, inter alia, analysis and justification of the requirements; where applicable, robust estimates of potential human and financial resource implications; competent entity or group of experts to take work forward and tentative timelines.
- 28. The modalities of the "Joint Expert Panels" will take into account the limited expert resources of the EU actors and provide flexible possibilities for participation also from the capitals, e.g. by using alternative channels of communication.
- 29. This process will be conducted in full respect of and shall be without prejudice to the respective roles and competences of the HR, the Commission and the Council under the Treaties and the respective decision-making procedures applicable in the CSDP and the area of FSJ.

III. RECOMMENDATIONS

- 30. It is recommended that PSC:
 - notes as a living document the Road Map, revised in the light of the CIVCOM meeting of 5
 December reinforced by COSI Support Group members;
 - and tasks CMPD, with other relevant stakeholders including the Commission, to take work forward along the lines contained therein.

AREA 1: COMPREHENSIVE SITUATIONAL AWARENESS AND INTELLIGENCE SUPPORT TO THE EU

List of Actions to be initiated as a priority in short-term (immediately < 6 months

No	Line of Action	Indicative Actors ²	$E.D.D^3.$
		EEAS	< 1 year
		(SITCEN/CMPD/CPCC)	(already under
1	Establish Intelligence-led policing for relevant CSDP civilian missions, taking into account,	Commission (DG	development in
1	inter alia, EUROPOL experience as intelligence led law enforcement agency in the EU.	HOME)	CPCC/EEAS)
		FRONTEX, EUROPOL	
		Member States	
		EEAS (SITCEN, CMPD,	within1 year
	Examine the conditions for a CSDP mission to gather personal data in a Host Country and transfer those data to a Member State or to any relevant EU Body. Sub action: Elaborate a legal framework for technical police cooperation with a host country, in full respect of the EU data protection regime.	CPCC), GSC	
		Commission (DG JUST,	
2		DG HOME)	
		EUROPOL FRONTEX	
		EUROJUST, Member	
		States	

List of Actions to be initiated in medium-term (> 6 months)

No	Line of Action	Indicative Actors	E.D.D.
		EEAS	> 1 year
	Elaborate proposals for an enhanced role for SITCEN/EU Situation Room (EEAS), in line	(EUMS/SITCEN)	(already under
	with EU agencies, in information sharing, in conjunction with the strengthening of its links	Commission (DG	development in
3	to EU Delegations. (The objectives are partially covered by the document "Framework and	HOME)	EEAS)
	Guidelines for Intel Support to the EEAS" (EUMS 7215-11), but internal security elements	FRONTEX	
	remain to be addressed).	EUROPOL	
		Member States	

² List non exhaustive ³ EDD: estimated delivery date of the line of action (e.g. Proposals) after the launch of the action

No	Line of Action	Indicative Actors	E.D.D.
4	Elaborate proposals for working mechanisms between SITCEN/EU Situation Room (EEAS, EUROPOL, FRONTEX in developing their threat and risk assessments which cover both internal and external dimensions of security. (The document "Framework and Guidelines for Intel Support to the EEAS" (EUMS 7215-11) covers the external dimension of security. Internal security elements remain to be addressed).	Commission (DG HOME) EUROPOL FRONTEX Member States	> 1 year (guidelines and details for external security are under development in EEAS)
5	Analysis of the needs to enhance the framework for more comprehensive exchange of information, analyses and assessments between relevant CSDP and FSJ actors, including in the domain of crisis prevention and crisis management. (As a first step the document "Framework and Guidelines for Intel Support to the EEAS" (EUMS 7215-11) covering Intelligence support to EEAS is meeting the objectives for external security. Internal security concerns have to be addressed in a comprehensive manner to complete the scope of this line of action)	EEAS (EUMS/SITCEN /CMPD/CPCC) Commission (DG HOME) EUROPOL, FRONTEX EUROJUST Member States	> 1 year
Total:	2 short-term priorities, 3 medium-term priorities		
5	5 Actions for AREA 1		

AREA 2: EXCHANGE OF INFORMATION AND MUTUAL SUPPORT

List of Actions to be initiated as a priority in short-term (immediately < 6 months)

No	Line of Action	Indicative Actors4	E.D.D5.
		EEAS (CMPD/ CPCC/	< 1 year
	Identify and review existing Administrative arrangements between General Secretariat of	Legal Affairs)	
1	the Council (GSC) and EU agencies to enable EEAS to be a participant (instead of the	GSC Legal Service	
1	GSC).	Commission	
	(dsc).	EUROPOL,EUROJUST	
		Member States	
	Identify developing involvement of FSJ actors (in particular EU agencies) (such as	EEAS (CMPD/ CPCC)	1 year
	EUROPOL, FRONTEX and EUROJUST) in CSDP missions).	Commission (DG	
2	Sub action: Explore and elaborate clear rules and methods of cooperation between CSDP	HOME, DG JUST)	
2	missions and EU Member States law enforcement services (including the possibility for	EUROJUST	
	CSDP missions to host liaison officers) when operating within an EU concerted action	EUROPOL	
	(external activities of internal security) in relation with Host Country services.	Member States	
	Elaborate proposals for developing cooperation between EEAS structures and ICPO-	EEAS (CMPD/CPCC)	1 year
3	INTERPOL in the wider context of cooperation between CSDP and FSJ (taking into	EUROPOL	
	account the existing legal and working arrangements with EUROPOL and other EU	ICPO-INTERPOL	
	agencies ⁶). Sub action: Establish a framework arrangement between EU (HR/VP) and	Commission	
	ICPO-INTERPOL for CSDP missions and operations.	Member States	

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⁴ List non exhaustive
⁵ EDD: estimated delivery date of the line of action (e.g. Proposals) after the launch of the action
⁶ The ongoing cooperation and coordination with international organisations in the field of law enforcement (in line with EU Council conclusions on 23/11/2009) offers a sound basis for the current initiatives in the field of ICPO-INTERPOL/CSDP missions.

List of Actions to be initiated in medium-term (> 6 months)

No	Line of Action	Indicative Actors	E.D.D.
4	Analyse and identify overarching cooperation frameworks (exchange of information and mutual support) to strengthen the linkage between CSDP activities at strategic and operational level and EU agencies (EUROPOL, EUROJUST, FRONTEX), including enhancing the cooperation and exchanging information at the earliest phase of CSDP planning (e.g. through secondments of JHA agencies' staff to Crisis Management Structures). Upgrade cooperation between CSDP missions and EUROPOL:	EEAS (CMPD/ CPCC/ Legal affairs) Commission EUROPOL,FRONT EX, EUROJUST Member States EEAS (CMPD/	1 year >1 year
5	 Exchange of information: a) evaluate the current cooperation between EUROPOL and EEAS (CPCC) on personal and non-personal data exchange; b) evaluate the arrangement for the Exchange of Personal Data between EUROPOL and EULEX Kosovo, with a view to seek a permanent solution; c) identify the need/advantage of extending this arrangement to other missions; d) identify obstacles to cooperation between CSDP police missions and EUROPOL and make proposals to eliminate them for the implementation of the information exchange process. Explore possible areas of cooperation beyond exchange of information between CSDP missions and EUROPOL in full liaison with FSJ actors. In the field of Witness Protection, on the basis of the document "EUROPOL-partner for facilitation of relocation of witnesses from EULEX Kosovo"(11720/11.doc) and its ongoing implementation, explore new opportunities to advance this work⁷. 	CPCC) EUROPOL Commission (DG HOME) Member States	T your
6	Elaborate measures for supporting the host country effort to better integrate and cooperate with EU and other international networks in the field of police and justice (such as EUROPOL, EUROJUST, FRONTEX and ICPO-INTERPOL).	EEAS (CMPD/ CPCC), Commission EUROJUST EUROPOL ICPO-INTERPOL Member States	>1 year
Total	3 short-term priorities, 3 medium-term priorities		
6	6 Actions for AREA 2		

⁷ upon current technical and legal arrangements (Doc.15771/08).

AREA 3: IMPROVING MECHANISMS IN THE DECISION MAKING PROCESS

List of Actions to be initiated as a priority in short-term (immediately < 6 months)

No	Line of Action	Indicative Actors	$E.D.D^8$.
	Analyse and assess complementary roles of different Working Groups and make proposals for	EEAS (CMPD/	1 year
	modalities for facilitating a coordinated and concerted action.	CPCC)	(work already
1	Sub action: Develop the conditions to set up a shared agenda meeting between relevant fora in	GSC Legal Service	under
1	view of enhancing the coordination for concerted actions on targeted areas.	Commission (DG	development)
	On the basis of the document "Draft working method for closer cooperation and coordination	HOME)	
	in the field of EU security" (10715/11), explore new possibilities for more concerted action.	Member States	
	Identification of information of common interest which could be shared amongst the relevant	EEAS	1 year
	Working Groups with GSC, Commission and EEAS structures. This may include:	GSC	
2	strategic/policy threat assessments, planning documents, reports of projects, reports of Fact	Commission (DG	
	Finding Missions (FFMs), as appropriate and site visits.	HOME)	
	1 maing imposions (11 mis), as appropriate and site visits.	Member States	
Total	2 short-term priorities		

List of Actions to be initiated in medium-term (> 6 months)

No	Line of Action	Indicative Actors	E.D.D.
	Establishment, development and diffusion of joint impact evaluation reports on selected	EEAS	> 1 year
	thematic FSJ and CSDP activities (when operating in the same geographical area).	GSC	
3	sub action: A feasibility study may be carried out with a view to setting up a methodology and	Commission (DG	
	tools for impact assessment and through it, develop benchmarks and indicators of performance	HOME)	
	to ensure a harmonized approach to evaluation in the area of SSR/Rule of Law.	Member States	
Total	2 short-term priorities, 1 medium-term priority		
3	3 Actions for AREA 3		_

⁸ EDD: estimated delivery date of the line of action (e.g. Proposals) after the launch of the action

AREA 4: IMPROVING COOPERATION IN PLANNING EU EXTERNAL ACTION

List of Actions to be initiated as a priority in short-term (immediately < 6 months)

No	Line of Action	Indicative Actors	E.D.D ⁹ .
1	Develop proposals for improving planning process for civilian CSDP missions, identification of interconnections and support activities between CSDP and FSJ, focusing also on internal security issues (e.g. fight against terrorism, trafficking in human beings, <i>etc.</i>). Sub action: Establish conditions for allowing/improving FSJ expertise to be associated at the early phases of strategic planning of CSDP missions, including for FFMs.	EEAS(CMPD/CPCC) GSC Commission (DG HOME) EU agencies Member States	Within 1 year
2	Analyse the conditions for improving streamlining of programmes and projects amongst EU stakeholders (CSDP and External dimension of internal security) operating in a common external area of responsibility (Region, HC).	EEAS Commission (DG HOME) CEPOL Member States	Within 1 year

List of Actions to be initiated in medium-term (> 6 months)

No	Line of Action	Indicative Actors	E.D.D.
3	Analyse the conditions for improving communication strategies on CSDP missions impacts, in correlation with other activities of external policies (CSDP and External dimension of internal security) and the impact this can have on EU internal security.	EEAS Commission Member States	> 1 year
4	Elaborate proposals for enhancement of trust and confidence with the Host Country with due respect for local ownership in the early stage of mission planning. Possible revision of legal arrangements with HC.	EEAS (CMPD/ CPCC/ Legal Affairs) GSC Member States	> 1 year

⁹ EDD: estimated delivery date of the line of action (e.g. Proposals) after the launch of the action

No	Line of Action	Indicative Actors	E.D.D.
	Following the establishment of arrangements with relevant FSJ actors, including EU Agencies,	EEAS (CMPD/	To be
	review planning doctrines/concepts/Training and exercises accordingly.	CPCC/EUMS)	determinate in
	sub action: Revise the EU CSDP training concept in the broader content of training for the	Commission (DG	accordance with
5	EEAS (looking for:	HOME)	lines of action
	- better coherence among various training actors at both EU and national levels,	EUROPOL	deliverables
	- standardization of core courses,	CEPOL	
	- networking and sharing of information on course provision 10).	Member States	
Total	2 short-term priorities, 3 medium-term priorities		
5	5 Actions for AREA 4		

 $^{^{10}}$ As emphasized in the seminar "Training in the context of CSDP - Way forward" on 7 September 2010.

AREA 5: CAPABILITIES: HUMAN RESOURCES AND TRAINING

List of Actions to be initiated as a priority in short-term (immediately < 6 months)

No	Line of Action	Indicative Actors	E.D.D ¹¹ .
1	Establish proposals for improving CSDP crisis management structures in Brussels with adequate FSJ expertise in designated posts, including at senior level.	EEAS (CMPD/ CPCC) GSC Commission (DG	Within 1 year
		HOME) Member States	
2	Explore the reinforcement of EU Delegations (specifically where CSDP, FSJ or Member States actions are already in place, or envisaged) either on a temporary or permanent basis with FSJ expertise. In this respect, EU Delegations to international organisations (e.g. UN, AU) as well as to third states should be considered.	EEAS GSC Commission (DG HOME) EU agencies Member State	Within 1 year
3	Establish proposals for new CEPOL training courses for police to be deployed in the wider Rule of Law operations within the CSDP framework and FSJ external activities, taking into account other training frameworks, e.g. ESDC, ENTRi, Member States training institutes, EU agencies, relevant activities conducted under other EU instruments, especially the Instrument for Stability (IfS) programmes, and in line with the European Training Scheme policy (ETS).	EEAS (CMPD/ CPCC) GSC Commission (DG HOME), CEPOL Member States	Within 1 year

List of Actions to be initiated in medium-term (> 6 months)

No	Line of Action	Indicative Actors	E.D.D.
	Improve bases for common minimum standards for CSDP missions training (generic training,	EEAS (CMPD/	1 year
	pre-mission mission-specific training) in line with current CEPOL common curricula and other	CPCC), GSC	
4	training frameworks, e.g. ESDC, ENTRi, Member States training institutes, EU agencies,	Commission (DG	
	relevant activities conducted under other EU instruments, especially the Instrument for	HOME), CEPOL,	
	Stability programmes, and in line with the European Training Scheme policy.	Member States	

¹¹ EDD: estimated delivery date of the line of action (e.g. Proposals) after the launch of the action

No	Line of Action	Indicative Actors	E.D.D.
5	Analyse the possibility to set up a provision "on line" of a "documentary fund"/repository of	· · · · · · · · · · · · · · · · · · ·	Within 1 year
	support documents and best practices shared by CSDP actors, FSJ actors and the Commission in		
	the area of SSR/Rule of Law (seeking harmonization of information available for all actors	EU agencies	
	operating within an external area of responsibility).	Member States	
		EEAS (CMPD/	> 1 year
6	Elaborate initiatives and measures (including exploring the opportunity to upgrade the legal	CPCC)	
	framework for police and justice cooperation) to improve the provision to Civilian CSDP	GSC	
	Missions of qualified human resources from the FSJ sector (including EU agencies).	Commission (DG	
	Sub action: Establish proposals for fostering temporary reinforcement of CSDP missions with	HOME)	
	specific expertise of Member States' FSJ teams and/or individual FSJ actors.	EU agencies	
		Member States	
	Establish proposals for new methods for coordinating training programmes among CEPOL,	EEAS (CMPD/	> 1 year
	ESDC, ENTRI, EUROPOL, EUROJUST and FRONTEX as well as relevant Member States	CPCC), GSC	
	training institutions supported by EC projects, in the context a new framework for CSDP	Commission (DG	
7	training in the EEAS ¹² .	HOME, JUST),	
	Sub action: Elaborate proposals for cross-participation of CSDP and FSJ actors in their	CEPOL	
	respective training events	EUROJUST	
		Member States	
	Establish proposals for a recognition of qualifications/ professional experience gained in CSDP	Member States	To be
8	missions, (to make deployment gainful and attractive to both services (mor knowledgeable and	EEAS	determinated
	experienced personnel) and individuals (career perspective), including possibly through		
	partnership with EU training academies.	Commission	
Total	3 short-term priorities, 5 medium-term priorities		
8	8 Actions for AREA 5		

Total	12 short-term priorities, 15 medium-term priorities for the 5 AREAS	
	27 Actions for the 5 AREAS	

 $^{^{12}}$ While bearing in mind that pre-deployment training is the responsibility of Member States.

Methodology

- 1. In order to set up draft Road Map on the basis outlined above, a systematic approach has been chosen to meet expectations with concrete achievements, building on existing resources.
- This approach aims to ensure that competent Council bodies can evaluate progress achieved and provide guidance for further work at key milestones in the development of the respective lines of action to be initiated.
- 3. CMPD lead the drafting of the draft Road Map, and has ensured the overall coordination of the work among the representatives of the EEAS, Commission and the GSC and the Chairman of the COSI Support Group.
- 4. The lines of action in the 5 key areas were identified by an informal "CSDP-FSJ Core Team" consisting of representatives of the EEAS (CMPD, CPCC, EUMS, SITCEN, Multilateral relations & Global governance, Policy coordination Division, Conflict Prevention & Security Policy, Legal Affairs), Commission (DG Home, FPI), GSC (DG H)", and the chairman of the COSI Support Group.
- 5. The draft Road Map process respects the following principles:
 - the need to ensure mutual benefits for both CSDP and FSJ actors, while taking into account the interests of the Host Country;
 - full respect of the competencies of the different institutional actors;
 - full respect of the role of Member States and their national legislations.
- 6. The work has led to:
 - A breakdown into 27 lines of action for the 5 areas identified in the Joint Staff Working
 Paper on "Strengthening Ties between CSDP and FSJ Actors, subdivided into:
 - Actions to be initiated as a priority in short-term (immediately < 6 months);
 - Actions to be initiated in medium-term (> 6 months);
 - A tentative indication of possible "Joint Expert Panels" to carry forward the development of each line of action at a second stage;
 - An estimated date for deliverables of the line of action (after the launch of the action).

7. "Joint Experts Panels" will be established to carry forward the development of each line of action. In order to reflect the cross-cutting multi-disciplinary and inclusive nature of this undertaking, and to ensure a balanced representation of both CSDP and FSJ actors, an adequate participation of all relevant EU institutions, EU agencies, experts from Member States, as well as experts from ICPO-INTERPOL if and when appropriate, will be sought. A call for contributions will be sent to Member States inviting their participation in the "Joint Expert Panels".

Way ahead

