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**NOTE**

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From:	General Secretariat of the Council
On:	22 December 2025
To:	Delegations
Subject:	Request for proposal to authorise enhanced cooperation for a loan instrument to Ukraine

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Council of the European Union  
General Secretariat  
The Secretary-General

Brussels, 20 December 2025  
SGS 25/4798

Ms Ilze Juhansone  
Secretary-General  
European Commission  
1049 Brussels  
Belgium

**Subject: Request for proposal to authorise enhanced cooperation for a loan instrument to Ukraine**

Dear Secretary-General,

Please find attached joint letter to the European Commission by Belgium, Bulgaria, Denmark, Germany, Estonia, Ireland, Greece, Spain, France, Italy, Croatia, Cyprus, Latvia, Lithuania, Luxembourg, Malta, Netherlands, Austria, Poland, Portugal, Romania, Slovenia, Finland and Sweden requesting the Commission to submit a proposal to the Council for a decision authorising an enhanced cooperation for a loan instrument to Ukraine.

Yours sincerely,

Thérèse BLANCHET

## **Joint letter to the European Commission**

**Subject: Request for proposal to authorise enhanced cooperation for a loan instrument to Ukraine**

Dear Secretary-General,

Following the European Council meeting of 18 December 2025, Belgium, Bulgaria, Denmark, Germany, Estonia, Ireland, Greece, Spain, France, Italy, Croatia, Cyprus, Latvia, Lithuania, Luxembourg, Malta, Netherlands, Austria, Poland, Portugal, Romania, Slovenia, Finland and Sweden request that the Commission submit a proposal to the Council for a decision authorising an enhanced cooperation that has as its objective and scope to provide a loan to Ukraine of EUR 90 billion for the years 2026-2027 based on EU borrowing on the capital markets backed by the EU budget headroom by giving effect to paragraphs 3 and 4 of the European Council Conclusions (EUCO 24/25) as well as paragraph 8 of the text on Ukraine firmly supported by 25 Heads of State or Government (EUCO 26/25).

**Kingdom of Belgium***(signed)*

Ambassador Peter Moors,  
Permanent Representative  
to the European Union

**Republic of Bulgaria***(signed)*

Ambassador Rumen Alexandrov,  
Permanent Representative  
to the European Union

**Kingdom of Denmark***(signed)*

Ambassador Carsten Grønbech-  
Jensen, Permanent Representative  
to the European Union

**Federal Republic of Germany***(signed)*

Ambassador Thomas Hans  
Ossowski,  
Permanent Representative  
to the European Union

**Republic of Estonia***(signed)*

Ambassador Kyllike Sillaste-  
Elling, Permanent Representative  
to the European Union

**Ireland***(signed)*

Ambassador Aingéal O'Donoghue,  
Permanent Representative  
to the European Union

**Hellenic Republic***(signed)*

Ambassador Ioannis Vrailas,  
Permanent Representative  
to the European Union

**Kingdom of Spain***(signed)*

Ambassador Marcos Alonso  
Alonso, Permanent Representative  
to the European Union

**French Republic***(signed)*

Ambassador Philippe L glise-  
Costa, Permanent Representative  
to the European Union

**Republic of Croatia***(signed)*

Ambassador Irena Andrassy,  
Permanent Representative  
to the European Union

**Italian Republic***(signed)*

Ambassador Vincenzo Celeste,  
Permanent Representative  
to the European Union

**Republic of Cyprus***(signed)*

Ambassador Christina Rafti,  
Permanent Representative to  
the European Union

**Republic of Latvia***(signed)*

Ambassador Lelde L ce-L c te,  
Permanent Representative  
to the European Union

**Republic of Lithuania***(signed)*

Ambassador Nerijus Aleksiej nas,  
Permanent Representative  
to the European Union

**Grand Duchy of Luxembourg***(signed)*

Ambassador Nicolas Mackel,  
Permanent Representative  
to the European Union

**Republic of Malta***(signed)*

Ambassador Neil Kerr,  
Permanent Representative  
to the European Union

**Kingdom of the Netherlands***(signed)*

Ambassador Pieter Jan Kleiweg de  
Zwaan, Permanent Representative  
to the European Union

**Republic of Austria***(signed)*

Ambassador Gregor Schusterschitz,  
Permanent Representative  
to the European Union

**Republic of Poland***(signed)*

Ambassador Agnieszka Bartol-  
Saurel, Permanent Representative  
to the European Union

**Portuguese Republic***(signed)*

Ambassador Pedro Sanchez da  
Costa Pereira,  
Permanent Representative  
to the European Union

**Romania***(signed)*

Ambassador Iulia-Raluca Matei,  
Permanent Representative  
to the European Union

**Republic of Slovenia***(signed)*

Ambassador Metka Ipavic,  
Permanent Representative  
to the European Union

**Republic of Finland***(signed)*

Ambassador Jori Arvonien,  
Permanent Representative  
to the European Union

**Kingdom of Sweden***(signed)*

Ambassador Mikaela Kumlin  
Granit, Permanent Representative  
to the European Union

