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COVER NOTE

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To:	Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union
No. Cion doc.:	COM(2025) 789 final
Subject:	Proposal for a COUNCIL IMPLEMENTING DECISION amending the Implementing Decision of 4 May 2022 on the approval of the assessment of the recovery and resilience plan for Sweden

Delegations will find attached document COM(2025) 789 final.

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Proposal for a

COUNCIL IMPLEMENTING DECISION

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COUNCIL IMPLEMENTING DECISION

amending the Implementing Decision of 4 May 2022 on the approval of the assessment of the recovery and resilience plan for Sweden

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EU) 2021/241 of the European Parliament and of the Council of 12 February 2021 establishing the Recovery and Resilience Facility[1], and in particular Article 20(1) thereof,

Having regard to the proposal from the European Commission,

Whereas:

(1) Following the submission of the national recovery and resilience plan ('RRP') by Sweden on 28 May 2021, the Commission proposed its positive assessment to the Council. On 4 May 2022, the Council approved the positive assessment by means of an implementing decision ('the Council Implementing Decision of 4 May 2022')[2]. The Council Implementing Decision of 4 May 2022 was amended by Council Implementing Decisions of 9 November 2023[3] and 10 December 2024[4].

(2) On 19 June 2025, Sweden made a reasoned request to the Commission to make a proposal to amend the Council Implementing Decision of 4 May 2022 in accordance with Article 21(1) of Regulation (EU) 2021/241 on the grounds that the RRP is partially no longer achievable because of objective circumstances. On that basis, Sweden has submitted an amended RRP.

Amendments based on Article 21 of Regulation (EU) 2021/241

(3) The amendments to the RRP submitted by Sweden because of objective circumstances concern 18 measures.

(4) Sweden has explained that two measures have been amended to implement better alternatives in order to achieve their original ambition. This concerns investment 3 (Energy efficiency in multi-dwelling buildings) under component 1 (Green recovery) and investment 1 (Scaled-up measure: Energy efficiency in multi-dwelling buildings) under component 6 (REPower EU chapter). On this basis, Sweden has requested to amend the aforementioned measures. As those circumstances justify an amendment of

[1] OJ L 57, 18.2.2021, p. 17, ELI: https://eur-lex.europa.eu/eli/reg/2021/241/oj
[2] ST 7772/22 INIT; ST 7772/22 ADD 1.
[3] ST 14474/23 INIT; ST 14474/23 ADD 1.
[4] ST 15975/24 INIT; ST 15975/24 ADD 1.

the measures, the Council Implementing Decision of 4 May 2022 should be amended accordingly.

(5) Sweden has explained that 15 measures have been amended to implement better alternatives that allow the administrative burden to be reduced and simplify the Council Implementing Decision, while still achieving the objectives of those measures. This concerns investment 1 (Local and regional climate investments), investment 2 (Climate investments in the industrial sector (Industry Leap)), investment 5 (Protection of valuable nature) and reform 1 (Streamline the process for environmental permits) under component 1 (Green recovery), investment 1 (More study places in regional adult vocational education), investment 3 (Resources to meet demands for education at universities and other higher education institutions) and reform 3 (National professional programme for principals, teachers and early childhood education and care teachers) under component 2 (Education and transition), investment 1 (Elderly care initiative), reform 1 (Regulating the professional title of nursing assistants), reform 2 (Adjusted age limits) and reform 3 (Stronger measures against money laundering and terrorism financing) under component 3 (Better conditions for addressing demographic challenge), investment 1 (Investment aid for rental and student housing) and reform 2 (Revision of the regulatory framework for building permits) under component 5 (Investment for growth and housing), and investment 2 (Scaled-up measure: Investment aid for rental and student housing) and reform 1 (Speeding up the authorisation process for electricity grid construction) under component 6 (REPower EU chapter). On this basis, Sweden has requested that those measures be amended. The Council Implementing Decision of 4 May 2022 should be amended accordingly.

(6) Sweden has explained that one measure has been removed to allow the administrative burden to be reduced and simplify the Council Implementing Decision. This concerns investment 1 (Joint public administration digital infrastructure) under component 4 (Broadband expansion and digitalisation of public administration). The Council Implementing Decision of 4 May 2022 should be amended accordingly.

Distribution of milestones and targets

(7) The distribution of milestones and targets in instalments should be amended to take into account the amendments to the RRP and the indicative timeline presented by Sweden.

Commission's assessment

(8) The Commission has assessed the amended RRP against the assessment criteria laid down in Article 19(3) of Regulation (EU) 2021/241.

Costing

(9) In accordance with Article 19(3), point (i), of and Annex V, criterion 2.9, to Regulation (EU) 2021/241, the justification provided in the amended RRP on the amount of the estimated total cost of the RRP is to a medium extent (rating B) reasonable and plausible, is in line with the principle of cost efficiency and is commensurate to the expected national economic and social impact.

(10) Sweden has updated the costing for investment 3 (Energy efficiency in multi-dwelling buildings) under component 1, which has led to a decrease of the estimated total cost of the RRP. Sweden has provided sufficient information and evidence to confirm that costs of the revised investment remain reasonable and plausible. Finally, the amount of

the estimated total costs of the RRP is in line with the principle of cost efficiency and commensurate to the expected national economic and social impact.

Any other assessment criteria

(11) The Commission considers that the amendments put forward by Sweden do not affect the positive assessment of the RRP set out in the Council Implementing Decision of 4 May 2022 on the approval of the assessment of the RRP for Sweden regarding the relevance, effectiveness, efficiency and coherence of the RRP against the assessment criteria laid down in Article 19(3), points (a), (b), (c), (d), (da), (db), (e), (f), (g), (h), (j) and (k).

Positive assessment

(12) Following the positive assessment by the Commission of the amended RRP, with the finding that the RRP satisfactorily complies with the criteria for assessment set out in Regulation (EU) 2021/241, in accordance with Article 20(2) of and Annex V to that Regulation, the reforms and investment projects necessary for the implementation of the amended RRP, the relevant milestones, targets and indicators, and the amount made available from the Union for the implementation of the amended RRP should be set out.

Financial contribution

(13) The estimated total costs of Sweden's amended RRP is EUR 3 452 688 140, which equals SEK 34 958 467 418 on the basis of the EUR SEK ECB reference rate of 28 May 2021. As the amount of the estimated total cost of the amended RRP is higher than the updated maximum financial contribution available for Sweden, the financial contribution determined in accordance with Article 4a of Regulation (EU) 2021/1755 of the European Parliament and of the Council[5], and with Article 20(4) and Article 21a(6) of Regulation (EU) 2021/241 that is allocated for Sweden's amended RRP should be equal to EUR 3 445 666 208. Therefore, the financial contribution made available to Sweden remains unchanged.

(14) The Council Implementing Decision of 4 May 2022 should therefore be amended accordingly. For the sake of clarity, the Annex to the Council Implementing Decision of 4 May 2022 should be replaced entirely.

(15) This Decision should be without prejudice to the outcome of any procedures relating to the award of Union funds under any Union programme other than the Facility or to procedures relating to distortions of the operation of the internal market that may be undertaken, in particular under Articles 107 and 108 of the Treaty. It does not override the requirement for Member States to notify instances of potential State aid to the Commission under Article 108 of the Treaty,

[5] Regulation (EU) 2021/1755 of the European Parliament and of the Council of 6 October 2021 establishing the Brexit Adjustment Reserve (OJ L 357, 8.10.2021, p. 1, ELI: http://data.europa.eu/eli/reg/2021/1755/oj).

HAS ADOPTED THIS DECISION:

Article 1
Approval of the assessment of the RRP

The assessment of the amended RRP of Sweden on the basis of the criteria provided for in Article 19(3) of Regulation (EU) 2021/241 is approved.

Article 2
Amendments

The Council Implementing Decision of 4 May 2022 on the approval of the assessment of the recovery and resilience plan for Sweden is amended as follows:

the Annex to the Council Implementing Decision of 4 May 2022 on the approval of the assessment of the recovery and resilience plan for Sweden is replaced by the text set out in the Annex to this Decision.

Article 3
Addressee

This Decision is addressed to the Kingdom of Sweden.

Done at Brussels,

For the Council
The President