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From: European External Action Service
European Commission (FPI)

To: Political and Security Committee (PSC)

Subject: Joint EEAS - FPI paper "CFSP budget - strategic orientation 2025-2027"

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Delegations will find attached the Joint EEAS - FPI paper "CFSP budget - strategic orientation 2025-2027".

EUROPEAN EXTERNAL ACTION SERVICE

EUROPEAN COMMISSION
SERVICE FOR FOREIGN POLICY INSTRUMENTS



THE SECRETARY GENERAL



THE DIRECTOR – HEAD OF SERVICE

NOTE FOR THE ATTENTION OF PSC AMBASSADORS

At its meeting of 19 March 2024, the PSC “*invited the EEAS/Commission to present the PSC with options to decrease the deficit at its next meeting on the CFSP budget and to put forward a proposal for a regular and structural discussion (strategic orientation) in a holistic way*”.

Please find enclosed a paper on the CFSP budget strategic orientation for the period 2025-2027, i.e. for the remaining part of the 2021-2027 multi-annual financial framework (MFF).

The document presents 1) the overall CFSP budget situation, including information on the ceilings defined for the CFSP chapter of the EU budget under the 2021-2027 MFF, 2) information on measures addressing the projected CFSP budget deficit in 2024, 3) options for the rationalisation of expenditure in 2025 and beyond, namely reflection on the EU’s footprint and increasing the synergies between the CFSP budget and other EU engagements , and 4) use of CFSP budget for support functions provided to CFSP entities co-located in the EEAS premises.

[e-signed]

Stefano SANNINO

[e-signed]

Peter M. WAGNER

Encl.: CFSP budget strategic orientation 2025-2027



MD-PSD.SECDEFPOL 1



FPI

**Note of the European External Action Service and European Commission
Service for Foreign Policy Instruments**

of 11/12/2024

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CFSP budget strategic orientation 2025-2027

Options to improve spending and to prioritise actions

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1. Introduction

The purpose of this document is to serve as a basis for a strategic orientation discussion on the actions to be financed under the Common Foreign and Security Policy (CFSP) budget in the period 2025 – 2027, while presenting short-term measures to address the 2024 deficit and mid-term options to structurally improve the situation of the CFSP budget. It responds to the PSC conclusions of 19 March 2024 *inviting* “EEAS and the Commission (FPI) to present the PSC with options to decrease the deficit at its next meeting on the CFSP budget and to put forward a proposal for a regular and structural discussion (strategic orientation) on CFSP budget in a holistic way”.

As indicated in the Strategic Compass for Security and Defence¹, “through our **civilian CSDP Missions**, we provide an essential contribution to rule of law, civil administration, police and security sector reform in crisis areas. They are also crucial in the EU’s wider response to security challenges through non-military means, including those linked to irregular migration, hybrid threats, terrorism, organised crime, radicalisation and violent extremism.”

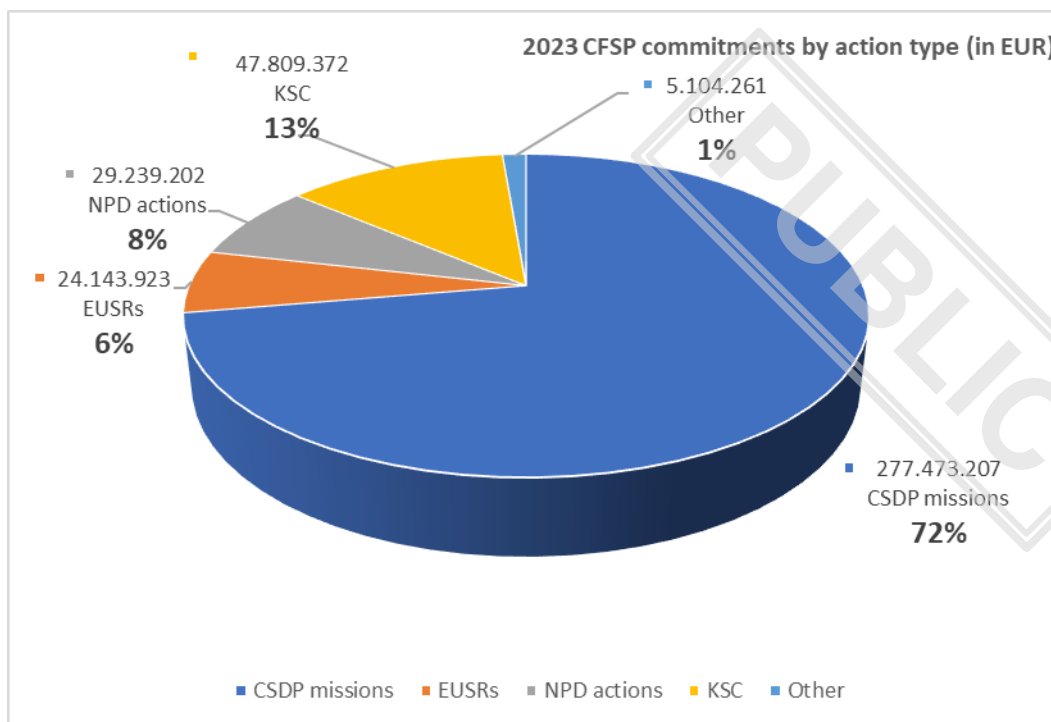
Apart from the civilian CSDP missions, **EU Special Representatives** (EUSRs) play an important, high-profile role in CFSP, including through constant and high-level outreach, political dialogue and mediation activities.

The EU CFSP **non-proliferation and disarmament** (NPD) actions, implemented in partnership with the United Nations and other international organisations, contribute to the preservation of the multilateral disarmament, non-proliferation and arms control architecture, which is of key importance for the EU security.

The actions financed through the CFSP budget (such as civilian CSDP missions and EUSRs) are part of the broader network of the overall EU’s (and Member States) field presence in various theatres protecting EU’s strategic interests, supporting our partners and helping to prevent and address conflict and crises, while also contributing to increased situational awareness.

In addition to the civilian CSDP missions, EUSRs and NPD actions, the CFSP budget finances also other CFSP actions, such as the Kosovo Specialist Chambers (KSC), the European Security and Defence College (ESDC), the European Union Diplomatic Academy (EUDA) and the United Nations Verification and Inspection Mechanism in Yemen (UNVIM). The chart below presents a breakdown by different type of actions financed by the CFSP budget.

¹ A Strategic Compass for Security and Defence - For a European Union that protects its citizens, values and interests and contributes to international peace and security (doc. 7371/22 of 21 March 2022).



The recourse to civilian CSDP has increased in recent years. The EU faces a growing number of conflicts and regional crises in its neighbourhood. The EU partners and key states for its interests face increasing external pressure, direct threats from both state and non-state actors, and shortfalls in their security governance. As a consequence, the CFSP budget has been in very high demand to meet the high level of ambition for CFSP actions. This includes the establishment of three new civilian CSDP missions in 2023 in Armenia, Moldova and the Gulf of Guinea, as well as the appointment of new EUSRs for the Gulf region in 2023 and for the Great Lakes region in 2024. Other factors, such as inflation, have had a negative impact on the overall CFSP budget situation as well.

While needs and demands are on the rise, the EU's ability to support partners through CFSP actions requires matching financial resources. The CFSP budget will continue to finance all three above mentioned types of CFSP actions (civilian CSDP missions, EUSRs and NPD actions), in the period 2025 – 2027, as well as other CFSP actions (such as stabilisation actions or the EU Diplomatic Academy). These CFSP actions will have to be financed within the annual amounts set under the 2021-2027 MFF, i.e. EUR 392 million for 2025, EUR 403 million for 2026 and EUR 414 million for 2027.

1.1. The current CFSP budget situation

As of 30 November 2024, the Commission has committed EUR 336 million, i.e. 83 % of the available budget of EUR 404 million².

In December 2024, two missions are changing mandate and funds for their new mandates have to be committed and paid. EUCAP Somalia starts its new mandate on 1 January 2025 with a budget of EUR 54 million for the first year and EUMM Georgia starts the new mandate on 15 December 2024 with a budget of 26 million for the first year. Both amounts have been validated by Member States following the approval of the OPLAN and need to be committed under the 2024 CFSP budget, at least partially to ensure their continuity. Moreover, the Commission will need to still commit funds for three NPD actions already approved by the Council (EUR 12.7 million), as well as for the ESDC (EUR 2.9 million). When the full cost of the first year of the new EUCAP Somalia mandate is included, the estimated needs to be funded under the 2024 CFSP budget exceed the available commitment appropriations by EUR 28.5 million as of 30 November 2024.

1.2. The 2025 CFSP budget

The CFSP budget for the period 2025-2027 needs to be based on the following ceilings applicable for the Chapter 14 04 of the EU budget under the 2021-2027 multiannual financial framework (MFF):

| CFSP budget under the MFF 2021-2027 | | | | | | | |
|--|-------------|-------------|-------------|-------------|-------------|-------------|----------------------------|
| <i>(Commitment appropriations, in EUR million in current prices)</i> | | | | | | | |
| 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | Total 2021-2027 |
| 351 | 361 | 371 | 383 | 392 | 403 | 414 | 2 675 |

On the basis of the MFF ceiling for the CFSP budget for 2025, the Commission has proposed the following amounts to be included in chapter 14 04 in the EU budget for 2025, which was subsequently adopted by the budgetary authority. For comparison, the amounts of the adopted 2024 budget are presented as well.

² This includes EUR 383 million of the 2024 voted budget plus 2024 recoveries of unspent pre-financing paid in previous years (EUR 11 million) and funds recovered in 2023 and carried over to 2024 (10 million).

Adopted 2025 CFSP budget compared to the adopted 2024 budget (in EUR)

| Nomenclature | Heading | 2024 adopted budget | | 2025 adopted budget | |
|--------------|--|---------------------|--------------------|---------------------|--------------------|
| | | Commitments Total | Payments Total | Commitments Total | Payments Total |
| 14 04 01 01 | EULEX Kosovo ³ | 80.000.000 | 80.000.000 | 78.400.000 | 78.400.000 |
| 14 04 01 02 | Monitoring mission in Georgia | 22.000.000 | 22.000.000 | 24.000.000 | 24.000.000 |
| 14 04 01 03 | Other civilian CSDP missions | 215.125.384 | 228.303.084 | 220.895.834 | 234.438.833 |
| 14 04 01 04 | Civilian CSDP emergency measures | 12.079.558 | p.m. | 12.414.416 | 0 |
| 14 04 01 05 | Civilian CSDP preparatory measures | 1.098.142 | p.m. | 1.128.583 | 0 |
| 14 04 02 | European Union Special Representatives | 21.962.832 | 21.962.832 | 23.700.248 | 23.700.248 |
| 14 04 03 | Non-proliferation and disarmament | 30.747.965 | 30.747.965 | 31.600.332 | 31.600.332 |
| Total | | 383.013.881 | 383.013.881 | 392.139.413 | 392.139.413 |

According to the Financial Regulation⁴, the Commission may, within its own section of the budget, autonomously transfer appropriations within each chapter. For example, the budget lines for emergency measures and preparatory measures can be used to top up other budget lines when they remain uncommitted by the end of the year.

As indicated in detail in Annex I, Council Decisions on multi-annual mandates of certain civilian CSDP missions and EUSRs already determine the usage of the 2025 CFSP budget to some extent (and in the case of EUAM Ukraine even the 2026 budget).

Efforts to reinforce the CFSP budget through transfers from other chapters of the EU budget have been unsuccessful.

1.3. The need to rationalise expenditures and to prioritise actions

Since the start of the current MFF, the CFSP budget chapter has faced annual deficit forecasts at the start of the year. In the past, ad hoc cost-reducing and accounting measures by the Commission and the EEAS have allowed to eliminate the deficit. For instance, an exercise to identify and implement savings was conducted in 2022. In few exceptional cases, the Commission had to split commitments for the first years of CSDP missions' mandates. Although this alleviates the pressure on the budget of one given year, it has a significant knock-on effect on the subsequent years. The Commission has so far managed to ensure the financing of all the approved CFSP actions, including the newly established missions and EUSRs, through the available CFSP budget.

However, ad-hoc measures to address a recurring deficit are not sustainable in the long term. The deficit has a negative impact on CFSP decision-making and also limits the planning of potential further CFSP actions. **DELETED**

³ This includes the financing of the Kosovo Specialist Chambers, which amounted to EUR 49 million in 2024 and is expected to amount to approximately EUR 50 million in 2025.

⁴ Article 30(1)(a) of Regulation (EU, Euratom) 2024/2509 of the European Parliament and of the Council of 23 September 2024 on the financial rules applicable to the general budget of the Union (OJ L, 2024/2509, 26.9.2024, ELI: <http://data.europa.eu/eli/reg/2024/2509/oj>).

This need is all the more pressing as the recoveries of unspent funds (EUR 15 to 30 million a year so far) can be expected to decrease over time, as the “budget adjustment mechanism⁵”, introduced by the Commission in 2022, will lead to lower surpluses at the end of every year as the budgeting is more accurate. Therefore, we cannot rely on a similar level of additional revenue in future years. Hence, it is important to look at **short-, mid- and long-term measures** to alleviate the pressure on the budget.

2. Measures to address the 2024 projected deficit (short-term)

Several measures to address the projected budget deficit for 2024 have already been adopted.

The scope for further options to decrease the CFSP budget deficit is limited at this stage, due to the fact that the Commission has already committed EUR 336 million, i.e. 83% of the available CFSP budget of EUR 404 million as of 30 November 2024.

If unavoidable, the Commission will unfortunately have to split the commitment for the new mandate of EUCAP Somalia, starting on 1 January 2025, and commit under the 2024 budget less than the full amount for the first year of the mandate (the full amount is indicatively estimated at EUR 54 million). However, postponing commitments to subsequent years is not a sustainable solution. It not only causes operational difficulties for CSDP missions, hampering the effective implementation of their mandates, it also has a significant knock-on effect on the available budgets of subsequent years, putting more pressure on the latter years of the current MFF. Hence, this option should only be used as **the very last resort** in case the commitment appropriations available at the end of 2024 are not sufficient to cover the full needs.

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⁵ In line with the Civilian CSDP Compact 2023-2027 commitment 17 and deliverable 17, the new budget adjustment mechanism links the allocations of missions’ budgets for new mandates depending on absorption rates in previous mandates.

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4. Additional implications for the use of the CFSP budget for the hosting and administrative support to the entities co-located in the EEAS

Recent decisions on certain CFSP actions affect not only the CFSP budget, but also the EEAS administrative budget.

Currently, entities like EUSRs and CSDP missions, when located in EEAS premises, reimburse the EEAS for hosting and administrative support from their budgets financed by the CFSP budget.⁶ However, the mechanism does not apply in the same way to the hosting and administrative costs of the European Security and Defence College (ESDC).

Council Decision (CFSP) 2024/3116 of 9 December 2024, in particular Article 14 thereof, substantially deviates from the proposal of the High Representative (HR(2024)166), with the reimbursement for hosting the ESDC in EEAS premises, including information technology costs (ICT), explicitly excluded. Additionally, a lower and insufficient cap at a percentage of 6% out of the ESDC budget was placed on the administrative support, partly due to the CFSP budget constraints, a figure that the EEAS considers inadequate to guarantee the necessary EEAS support to the ESDC. The reimbursement mechanism agreed for the ESDC has a direct impact on the operational expenditure of the EEAS administrative budget.⁷

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⁶ Article 41(1) TEU provides that administrative expenditure arising in the framework of the CFSP is charged to the Union budget (i.e. the operational part of the EU budget, in this case line 14 01 03 - support expenditure for the CFSP). Accordingly, the administrative costs of CFSP entities are to be covered by their own annual operating grant or by the financing agreement concluded between the CFSP mission and the Commission (FPI) through indirect financial management, as per Article 62(1) c) viii) of the Financial Regulation. The primary purpose of an operating grant is to support the functioning of the beneficiary body, including its administrative costs.

⁷ The Court of Auditors (07/2016 ECA Special Report ‘The European External Action Service’s management of its buildings around the world’) has requested the EEAS to ensure that EU institutions and bodies should pay their fair share of the costs involved in co-location. The EEAS maintains its commitment to supporting CFSP bodies to the extent possible and will ensure the implementation of Council decisions in a spirit of sincere cooperation. However, the EEAS enjoys administrative and budgetary autonomy pursuant to Article 8(2) of Council Decision 2010/427/EU (the Council decision establishing the EEAS) and is treated as an institution for that purpose (Article 2(67) of the Financial Regulation). From the perspective of the Financial Regulation, the EEAS thus enjoys the same rights and responsibilities as other institutions when implementing its administrative budget and setting priorities for its own expenditure operations, and it is subject to the discharge procedures provided for in Article 319 TFEU.

5. Conclusion and next steps

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5.1. Strategic orientations for the CFSP budget

*The EEAS proposes to organise **strategic orientation debates on the CFSP budget** annually to collect guidance from decision-making bodies and inform budgetary planning process for the next year. An annual debate in PSC involving all relevant actors can facilitate a horizontal, policy-first discussions.*

PSC orientation debates can inform the subsequent discussions and decisions on the individual CFSP actions. Also, such PSC discussions provide a clear signal that in times of budget constraints, additional CFSP actions can only take place when savings are made elsewhere.

ANNEX I

Civilian CSDP missions confirmed in the period 2025- 2027

Legal and financial considerations on CFSP actions for 2025 – 2027 are outlined below.⁸

Western Balkans, Eastern Europe and the South Caucasus region

Kosovo

Council Decision (CFSP) 2023/1095 extended the mandate of the European Union Rule of Law Mission in Kosovo (EULEX Kosovo) until 14 June 2025 and approved a financial reference amount of EUR 165.3 million for the period 15 June 2023 until 14 June 2025. Out of this amount, EUR 58.5 million was allocated for EULEX Kosovo and EUR 106.8 for the Kosovo Specialist Chambers (KSC). The Commission committed EUR 55.9 million for EULEX Kosovo under the 2023 and 2024 budgets (EUR 27.5 million and EUR 28.4 million respectively) and EUR 97.1 million for the KSC under the 2023 and 2024 budgets (EUR 47.8 million and EUR 49.3 million respectively). The KSC, while not being as such a CSDP mission, has received more funds annually than any of the CSDP missions.

DELETED

Ukraine

Council Decision (CFSP) 2024/1353 extended the mandate of the European Union Advisory Mission

⁸ All the amounts for future mandates outlined below are indicative without prejudice to the autonomy of the Council to decide on political priorities and operational needs. In addition to the considerations presented below, the amounts for future mandates should be determined on the basis of the application of the budget adjustment mechanism endorsed by the PSC in December 2022, linking the size of the new mandates' budgets to the actual past budget execution rates.

for Civilian Security Sector Reform Ukraine (**EUAM Ukraine**) until 31 May 2027 and approved a financial reference amount of EUR 122.9 million for the period 1 June 2024 to 31 May 2027. The Commission committed EUR 40.2 million for the current EUAM Ukraine mandate under the 2024 budget.

Under the 2025 and 2026 budgets, the Commission intends to commit EUR 41 million and EUR 40.4 million respectively for EUAM Ukraine, in accordance with Council Decision (CFSP) 2024/1353.

The financial reference amount approved by Council Decision (CFSP) 2024/1353 is substantially higher than the financial reference amount under the previous mandate, i.e. EUR 88.5 million for the period from 1 June 2021 to 31 May 2024 approved by Council Decision (CFSP) 2021/813 and subsequently increased to EUR 90.1 million by Council Decision (CFSP) 2024/1237.

As indicated in the Strategic Review of 6 February 2024 (document 6257/24), an adjustment of the Mission's strength was required to meet the needs and expectations to support Ukraine's EU accession and in handling the massive war-related challenges, in the context of constraints on the overall EU engagement in Ukraine. **DELETED**

Moldova

Council Decision (CFSP) 2023/993 launched the European Union Partnership Mission in Moldova (**EUPM Moldova**) and approved a financial reference amount of EUR 13.4 million for the period from 24 April 2023 until 21 May 2025. The Commission committed EUR 12.7 million for EUPM Moldova under the 2023 and 2024 budgets (EUR 6.4 million each year).

DELETED

Georgia

Council Decision (CFSP) 2022/2318 extended the mandate of the European Union Monitoring Mission in Georgia (**EUMM Georgia**) until 14 December 2024 and approved a financial reference amount of EUR 47.1 million for the period from 15 December 2022 until 14 December 2024. The Commission committed EUR 44.9 million for EUMM Georgia under the 2022 and 2023 budgets (EUR 23.2 million and 21.7 million respectively).

Council Decision (CFSP) 2024/2988 extended the mandate of EUMM Georgia until 14 December 2026 and approved a financial reference amount of EUR 50.6 million for the period from 15 December 2024 to 14 December 2026 (including 10% contingency reserve). **DELETED**

Armenia

Council Decision (CFSP) 2024/336 increased the financial reference amount for the European Union Mission in Armenia (**EUMA**) for the period from 23 January 2023 until 19 February 2025 to EUR 39 million. The Commission committed EUR 37.2 million for EUMA under the 2023 and 2024 budgets (EUR 16.6 million and EUR 20.6 million respectively). The 2024 commitment was subsequently reduced to EUR 19 million (EUR 35.6 million in total), based on an updated budget forecast provided by the Mission.

DELETED

Middle East and North Africa

Palestine

Council Decision (CFSP) 2024/1813 extended the mandate of the European Union Police Mission for the Palestinian Territories (**EUPOL COPPS**) until 30 June 2025 and approved a financial reference amount of EUR 13.2 million for the period from 1 July 2024 until 30 June 2025. The Commission committed EUR 12.6 million for EUPOL COPPS under the 2024 budget.

Due to the worsening security situation in Palestine after the terrorist attacks of 7 October 2023, the budget of EUPOL COPPS as approved by Council Decision (CFSP) 2024/1813 was increased in comparison to the previous mandate. **DELETED**

Council Decision (CFSP) 2024/1806 extended the mandate of the European Union Border Assistance Mission for the Rafah Crossing Point (**EUBAM Rafah**) until 30 June 2025 and approved a financial reference amount of EUR 3.7 million for the period from 1 July 2024 until 30 June 2025. The Commission committed EUR 3.5 million for EUBAM Rafah under the 2024 budget.

The budget of EUBAM Rafah as approved by Council Decision (CFSP) 2024/1806 was substantially increased in comparison to the budget for the previous mandate, as approved by Council Decision (CFSP) 2023/1303 (EUR 2.4 million) **DELETED**

Iraq

Council Decision (CFSP) 2024/1247 extended the mandate of the European Union Advisory Mission in support of Security Sector Reform in Iraq (**EUAM Iraq**) until 30 April 2026 and approved a

financial reference amount of EUR 65.9 million for the period from 1 May 2024 to 30 April 2026. The Commission committed EUR 32 million for EUAM Iraq under the 2024 budget.

Under the 2025 budget, the Commission intends to commit EUR 31.4 million for EUAM Iraq, in accordance with Council Decision (CFSP) 2024/1247.

DELETED

Libya

Council Decision (CFSP) 2023/2063 approved a financial reference amount of EUR 53.4 million for the European Union Integrated Border Management Assistance Mission in Libya (**EUBAM Libya**) for the period from 1 October 2023 until 30 June 2025. The Commission committed EUR 50.9 million for EUBAM Libya under the 2023 and 2024 budgets (EUR 24.9 million and EUR 26 million respectively).

DELETED

Sub-Saharan Africa

The Sahel

Council Decision (CFSP) 2023/96 extended the mandate of the European Union CSDP Mission in Mali (**EUCAP Sahel Mali**), which covers also the Regional Advisory and Coordination Cell (**RACC**), until 31 January 2025 and approved a financial reference amount of EUR 73.2 million for the period from 1 February 2023 until 31 January 2025. The Commission committed EUR 64.3 million for EUCAP Sahel Mali (including RACC) under the 2023 and 2024 budgets (EUR 36.3 million and EUR 28 million respectively).

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No additional CFSP funding is foreseen for the European Union CSDP Mission in Niger (**EUCAP Sahel Niger**), following the expiration of Council Decision 2012/392/CFSP on 30 September 2024.

Central African Republic

Council Decision (CFSP) 2024/2723 approved a financial reference amount of EUR 24.8 million for the European Union CSDP Advisory Mission in the Central African Republic (**EUAM RCA**) for the period from 1 November 2024 until 7 August 2026. The Commission committed EUR 13.3 million for EUAM RCA under the 2024 budget.

Under the 2025 budget, the Commission intends to commit EUR 10.4 million for EUAM RCA, in accordance with Council Decision (CFSP) 2024/2723.

DELETED

Somalia

Council Decision (CFSP) 2022/2445 extended the mandate of the European Union Capacity Building Mission in Somalia (**EUCAP Somalia**) until 31 December 2024 and approved a financial reference amount of EUR 83 million for the period from 1 January 2023 to 31 December 2024. The Commission committed EUR 83 million for EUCAP Somalia under the 2022, 2023 and 2024 budgets (EUR 19.5 million, EUR 24.3 million and EUR 39.2 million respectively).

Council Decision (CFSP) 2024/3096 extended the mandate until 28 February 2027 and approved a financial reference amount of EUR 110.2 million for the period from 1 January 2025 to 28 February 2027. As the mandate is foreseen to end on 28 February 2027, the funds could be committed under three annual EU budgets, with approximately EUR 24 million committed under the 2024 budget, EUR 43 million under the 2025 budget and EUR 43.2 million under the 2026 budget. **DELETED**

Gulf of Guinea

Council Decision (CFSP) 2023/2786 launched the European Union Security and Defence Initiative in support of West African countries of the Gulf of Guinea (**EUSDI Gulf of Guinea**) and approved a financial reference amount of EUR 7.3 million for the civilian pillar of the Initiative for the period from 3 August 2023 until 10 December 2025. The Commission committed EUR 7 million for the civilian pillar of the EUSDI Gulf of Guinea under the 2023 budget.

DELETED

European Union Special Representatives (EUSRs)

Western Balkans, South Caucasus and Central Asia

Council Decision (CFSP) 2024/2081 appointed Mr Luigi Soreca as the **EUSR for Bosnia and Herzegovina** from 1 September 2024 until 31 August 2026 and approved a financial reference amount of EUR 9 million for that period. The Commission committed EUR 4.4 million for the EUSR for Bosnia and Herzegovina under the 2024 budget and intends to commit EUR 4.3 million under the

2025 budget, on the basis of Council Decision (CFSP) 2024/2081. **DELETED**

Council Decision (CFSP) 2024/2084 appointed Mr Aivo Orav as the **EUSR for Kosovo** from 1 September 2024 until 31 August 2026 and approved a financial reference amount of EUR 5 million for that period. The Commission committed EUR 2.6 million for the EUSR for Kosovo under the 2024 budget and intends to commit EUR 2.3 million under the 2025 budget, on the basis of Council Decision (CFSP) 2024/2084.

Council Decision (CFSP) 2024/2085 extended the mandate of the **EUSR for the Belgrade-Pristina Dialogue** and other Western Balkan regional issues until 31 January 2025 and increased the financial reference amount for the period from 1 September 2022 until 31 January 2025 to EUR 6.7 million. The Commission committed EUR 6.6 million for the EUSR for the Belgrade-Pristina Dialogue under the 2022, 2023 and 2024 budgets.

Council Decision (CFSP) 2024/2080 appointed Mr Magdalena Grono as the **EUSR for the South Caucasus and the crisis in Georgia** from 1 September 2024 until 31 August 2025 and approved a financial reference amount of EUR 2.5 million for that period. The Commission committed EUR 2.4 million for the EUSR South Caucasus under the 2024 budget. **DELETED**

Council Decision (CFSP) 2023/260 extended the mandate of the **EUSR for Central Asia** until 28 February 2025 and approved a financial reference amount of EUR 2.7 million for the period from 1 March 2023 to 28 February 2025. The Commission committed EUR 2.6 million for the EUSR Central Asia under the 2023 budget. **DELETED**

Middle East and North Africa

Council Decision (CFSP) 2023/258 extended the mandate of the **EUSR for the Middle East Peace Process** until 28 February 2025. Council Decision (CFSP) 2023/2065 increased the financial reference amount for the period from 1 March 2023 to 28 February 2025 to EUR 2.8 million. The Commission committed EUR 2.7 million to the EUSR for the Middle East Peace Process under the 2023 budget.

Council Decision (CFSP) 2023/963 appointed Mr Luigi Di Maio as the **EUSR for the Gulf** region from 1 June 2023 until 28 February 2025 and approved a financial reference amount of EUR 1.8 million for that period. The Commission committed EUR 1.7 million for the EUSR Gulf under the

2023 budget and EUR 0.2 million under the 2024 budget. **DELETED**

Sub-Saharan Africa

Council Decision (CFSP) 2024/2082 extended the mandate of the **EUSR for the Horn of Africa** until 31 August 2026 and approved a financial reference amount of EUR 5.1 million for the period 1 September 2024 to 31 August 2026. The Commission committed EUR 2.4 million for the EUSR Horn of Africa under the 2024 budget and intends to commit EUR 2.4 million under the 2025 budget, on the basis of Council Decision (CFSP) 2024/2082. **DELETED**

Council Decision (CFSP) 2024/2905 appointed Mr João Cravinho as the **EUSR for the Sahel** from 1 December 2024 to 31 August 2026 and approved a financial reference amount of EUR 3 million for that period. The Commission committed EUR 1.6 million for the new EUSR Sahel under the 2024 budget. **DELETED**

Council Decision (CFSP) 2024/2098 appointed Mr Johan Borgstam as the **EUSR for the Great Lakes** region from 1 September 2024 to 31 August 2025 and approved a financial reference amount of EUR 1.5 million for that period. The Commission committed EUR 1.4 million for the EUSR Great Lakes under the 2024 budget. **DELETED**

Global

Council Decision (CFSP) 2024/758 appointed Mr Olof Skoog as the **EUSR for Human Rights** until 28 February 2026 and approved a financial reference amount of EUR 3.1 million for the period from 1 March 2024 to 28 February 2026. The Commission committed EUR 2.9 million for the EUSR Human Rights under the 2024 budget. **DELETED**

Non-proliferation and disarmament actions

The budgets for the new 2025 **non-proliferation and disarmament** (NPD) actions will continue to be scrutinised with a view to prioritisation, efficiencies and adaptation to evolving priorities. In this vein, an indicative list of priorities was presented to Non-Proliferation and Disarmament Directors at their retreat in September, with a view to endorsement at the Directors' meeting in December in due order. As in 2024, the total of commitments for the NPD actions in 2025 is foreseen not to exceed the amount budgeted for the NPD actions under the budget line 14 04 03 under the proposal for the 2025 EU budget (EUR 31.6 million).

DELETED**Other CFSP actions**

Council Decision (CFSP) 2024/2503 approved an extension of the EU action in support of the United Nations Verification and Inspection Mechanism in Yemen (**UNVIM**) until 30 September 2025 and approved a financial reference amount of EUR 2.2 million for the period 1 October 2024 until 30 September 2025. The Commission committed EUR 2.2 million for the action under the 2024 budget.

DELETED

Council Decision (CFSP) 2023/2700 approved the financial reference amount of EUR 2.9 million for the European Security and Defence College (ESDC) for the period 1 January 2024 to 31 December 2024. The Commission committed EUR 2.9 million for the ESDC under the 2023 budget. Council Decision (CFSP) 2024/3116 approved a financial reference amount of EUR 2.9 million for the period 1 January 2025 to 31 December 2025. **DELETED**

Council Decision (CFSP) 2024/1472 approved a financial reference amount of EUR 1.7 million for the EU Diplomatic Academy (EUDA) for the period 1 July 2024 to 30 June 2025. The Commission committed EUR 1.7 million for EUDA under the 2024 budget. **DELETED**

DELETED



ANNEX II**End of mandates for civilian CSDP missions**

EUMM Georgia – 14 December 2024

EUCAP Somalia – 31 December 2024

EUCAP Sahel Mali – 31 January 2025

EUMA Armenia – 19 February 2025

EUPM Moldova – 21 May 2025

EULEX Kosovo – 14 June 2025

EUBAM Rafah – 30 June 2025

EUPOL COPPS – 30 June 2025

EUBAM Libya – 30 June 2025

EUSDI GoG – 11 December 2025

EUAM Iraq – 30 April 2026

EUAM RCA – 7 August 2026

EUAM Ukraine – 31 May 2027

EUCAP Sahel Niger – mandate ended on 30 September 2024, closure ongoing

