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LIMITE

ENER 702  
CLIMA 655  
CONSUM 490  
TRANS 608  
AGRI 828  
IND 694  
ENV 1504  
COMPET 1277  
FORETS 218

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Interinstitutional File:  
2023/0445(NLE)

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#### NOTE

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From:	Permanent Representatives Committee (Part 1)
To:	Council
No. Cion doc.:	16140/23
Subject:	Proposal for a COUNCIL REGULATION amending Regulation (EU) 2022/2577 laying down a framework to accelerate the deployment of renewable energy - Political agreement

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#### INTRODUCTION

1. On 28 November 2023, the Commission presented a proposal for a Council Regulation amending Regulation (EU) 2022/2577 laying down a framework to accelerate the deployment of renewable energy<sup>1</sup>.
2. Council Regulation (EU) 2022/2577 (the ‘Permitting Regulation’) aims to tackle the energy crisis, reduce the EU’s dependence on Russian fossil fuels and further advance the EU’s climate objectives by accelerating the permit-granting process and the deployment of renewable energy projects. It targets technologies that are quick to implement in the short term, have considerable potential for reducing gas consumption and, because of their low operational cost, could help bring down energy bills.

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<sup>1</sup> 16140/23

3. The Commission proposes the amended Permitting Regulation to apply from 1 July 2024, with Article 1, Article 2(1), the new Article 3a, Article 3(2), Article 5(1), Article 6 and Article 8 applying until 30 June 2025.
4. The Commission considers that significant risks associated with the volatility of gas and electricity prices and the security of supply in the EU persist. They stem from the difficult situation in the energy markets, exacerbated by the tense geopolitical environment. Following a recent review of the Permitting Regulation, the Commission concludes that it has had a positive impact on the acceleration of the deployment of renewable energy in the EU and consequently helped mitigating the effects of the energy crisis. Therefore, extending these accelerated permitting rules for 12 months, beyond their scheduled expiry on 30 June 2024, would facilitate the rapid rollout of renewables.

### **STATE OF PLAY**

5. The proposal was examined at the meeting of the Working Party on Energy on 5, 7 and 12 December 2023.
6. Having taken into account the Member States' comments, the Presidency tabled a first revision of the text<sup>2</sup> for an exchange of views at the Coreper meeting on 15 December 2023.
7. During this meeting, while there was an overall support from the Member States on the compromise text, a few Member States requested to be granted the possibility to accelerate further the deployment of renewable energy projects on a voluntary basis. Texts proposals were tabled by a couple of Member States to that effect.
8. In view of reaching a political agreement at the TTE (Energy) Council on 19 December 2023, the Presidency has carefully considered those drafting proposals. It presents a revised text in the Annex to this note in which Article 3(2) was adjusted to align it with the current wording of the Permitting Regulation.

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<sup>2</sup> 16184/23

9. A few additional legal-linguistic and stylistic changes have been made throughout the text to improve it, including the alignment of identical recitals in the three emergency regulations.
10. Changes compared to the Commission proposal are marked in **bold** and strikethrough. New changes compared to ST 16184/23 are marked in **bold underline** and ~~strikethrough underline~~.

## **CONCLUSION**

11. In light of the above, the Council is invited to examine the Presidency compromise text as set out in the Annex to this note, discuss any outstanding issues raised by the delegations and reach a political agreement on this Council Regulation.

**COUNCIL REGULATION (EU) 2023/...**

of ...

**amending Regulation (EU) 2022/2577 laying down a framework to accelerate the deployment of renewable energy**

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 122(1) thereof,

Having regard to the proposal from the European Commission,

Whereas:

- (1) Council Regulation (EU) 2022/2577<sup>3</sup> introduces urgent and targeted measures to accelerate the pace of deployment of renewable energy sources. The deployment of renewable energy in the Union can significantly contribute to mitigating the effects of the energy crisis, by strengthening the Union's security of supply, reducing volatility in the market and lowering energy prices. As lengthy and complex permitting procedures formed a key obstacle hampering the speed and scale of investments in renewables and related infrastructure, Regulation (EU) 2022/2577 aimed at introducing **additional urgent and** targeted measures to achieve ~~thean~~ immediate acceleration of some of the permit-granting procedures applicable to specific renewable energy technologies and types of projects ~~with~~ **which have the most highest** potential for quick deployment in order to mitigate the effects of the energy crisis. Regulation (EU) 2022/2577 ~~applies~~ **will apply** until 30 June 2024.

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<sup>3</sup> **Council Regulation (EU) 2022/2577 of 22 December 2022 laying down a framework to accelerate the deployment of renewable energy (OJ L 335, 29.12.2022, p. 36).**

(2) Directive (EU) 2023/2413 of the European Parliament and of the Council<sup>4</sup> which amends Directive (EU) 2018/2001 of the European Parliament and of the Council<sup>5</sup> entered into force on 20 November 2023, introducing changes to the legislative framework regulating renewable energy until 2030 and beyond, including provisions to streamline permitting procedures applicable to renewable energy projects. Some of the measures introduced by Regulation (EU) 2022/2577 were **also** included by ~~Directive (EU) 2023/2413~~ in Directive (EU) 2018/2001 **by means of Directive (EU) 2023/2413**. However, ~~the Directive (EU) 2023/2413~~ did not mirror some of the more exceptional measures contained in Regulation (EU) 2022/2577, thus delimiting their exceptional and temporary nature **of those measures**. Instead, ~~the that~~ Directive introduced a stable and long-term permanent regime to accelerate permit-granting procedures which establishes dedicated steps and procedures which require a longer implementation time. Member States have the obligation to transpose **Directive (EU) 2023/2413** **into their national law** by 21 May 2025, with the exception of some of the provisions **as regards** ~~regulating~~ permit-granting procedures, which have an earlier transposition date, ~~i.e. on~~ 1 July 2024, **which is** immediately after the **date of end of validity** ~~expiry of the validity~~ of Regulation (EU) 2022/2577. Following the transposition of **Directive (EU) 2023/2413** ~~this Directive~~, renewable energy projects will benefit from the provisions introduced by ~~that~~ **this** Directive to streamline permit-granting procedures.

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<sup>4</sup> **Directive (EU) 2023/2413 of the European Parliament and the Council of 18 October 2023 amending Directive (EU) 2018/2001, Regulation (EU) 2018/1999 and Directive 98/70/EC as regards the promotion of energy from renewable sources, and repealing Council Directive (EU) 2015/652 (OJ L, 31.10.2023, ELI: <http://data.europa.eu/eli/dir/2023/2413/oj>).**

<sup>5</sup> **~~Directive (EU) 2018/2001 of the European Parliament and of the Council~~ Directive (EU) 2018/2001 of the European Parliament and of the Council of 11 December 2018 on the promotion of the use of energy from renewable sources (recast) (OJ L 328, 21.12.2018, p. 82).**

- (3) Pursuant to ~~Article 9 of Regulation (EU) 2022/2577~~, the Commission ~~had to carry~~**ed** out a review of ~~that~~ Regulation by 31 December 2023 ~~at the latest~~, in view of the development of the security of supply and energy prices and the need to further accelerate the deployment of renewable energy, and **presented** ~~submit~~ a report on the main findings of that review to the Council. ~~The same article also provides that, based on that review, the~~ **The Commission, based on that review, has** ~~may~~ **proposed that the** ~~prolongation validity of some provisions of that Regulation should be~~ **extended prolonged** (EU) 2022/2577.
- (4) In its Report **of 28 November 2023 on the review of Council Regulation (EU) 2022/2577 of 22 December 2022 laying down a framework to accelerate the deployment of renewable energy** ~~[add footnote to report]~~<sup>6</sup>, the Commission found that the conditions for ~~thea~~ **prolongation of the validity of Regulation (EU) 2022/2577** were met and proposed to prolong selected measures that have the greatest potential for ~~renewables~~ **the acceleration of the deployment of renewables**, ~~and which~~ are different from the ~~measures~~ **ones included by Directive (EU) 2023/2413 in Directive (EU) 2018/2001, and which** appear to bring about an important acceleration ~~into~~ the permitting **process** of renewable energy and **for** related grid **infrastructure** projects or **which** have ~~a~~ **the** significant potential to do so. The fact that Directive (EU) 2023/2413 ~~introduces~~ **certain provisions to streamline permitting procedures applicable to renewable energy projects** in Directive (EU) 2018/2001 ~~some provisions to streamline permitting procedures applicable to renewable energy projects,~~ including rules on the same or similar topics as those covered by Regulation (EU) 2022/~~2577~~ was taken into account. ~~The fact that~~ permitting rules introduced by Directive (EU) 2023/2413, except those related to renewables acceleration areas pursuant to Articles 15c and 16a of that Directive, have to be transposed by 1 July 2024, immediately after the ~~date of end of validity~~ ~~expiry of the validity~~ of Regulation (EU) 2022/2577 was also taken into account.

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<sup>6</sup> COM (2023) 764 final.

- (5) Since the entry into force of Regulation (EU) 2022/2577, the level of preparedness in the electricity market and the Union's security of supply have improved. However, severe risks persist for the Union's security of energy supply. The global situation on the gas market remains very tight. Gas prices are still considerably higher than pre-crisis with inevitable consequences on Union citizens' purchasing power and the competitiveness of European Union businesses. This is exacerbated by high market volatility stemming *inter alia* from tense geopolitical ~~environment~~ **circumstances**. Recent episodes of significant price volatility in **the** summer and autumn of 2023, when prices increased by more than 50 % within a few weeks, caused by events such as the strike in Australian **liquefied natural gas (LNG)** facilities, the Middle East crisis ~~and~~ **or** the disruption of the Balticconnector, show that markets are still-fragile and vulnerable to even relatively small shocks on demand and supply. Under ~~such~~ **these** conditions, the fear of scarcity resulting from even an isolated event may trigger negative systemic reactions across the ~~EU~~ **Union** with serious repercussions on energy prices. Furthermore, due to the significant decrease in Russian pipeline gas imports over the past year, **the** availability of gas supplies to the Union ~~has~~ **is** considerably ~~decreased as reduced~~ compared to pre-crisis **conditions**. With the current level of pipeline gas imports, the Union is expected to receive approximately 20 **billion cubic meters (bcm)** of Russian gas — approximately 110 bcm less than in 2021. Therefore, a serious risk remains that gas shortages will occur in the Union.

- (6) Global gas markets remain very tight and are expected to remain ~~so tight~~ for a certain **period of time**. As noted by the **International Energy Agency (IEA) in its Medium-Term Gas Report 2023**,<sup>7</sup> global LNG supply grew only modestly in 2022 (by 4 %) and in 2023 (by 3 %). **In its World Energy Outlook 2023**,~~Although, new LNG capacities are set to come online as of 2025~~ the IEA expects that market balances will remain precarious in the immediate future **despite the fact that new LNG capacities are set to come online as of 2025**.<sup>8</sup>
- (7) ~~Such~~ These severe difficulties are exacerbated by a number of additional risks, including a rebound in Asian LNG demand, **which could** ~~reducing~~ **reduce** the availability of gas on the global gas market, a cold winter ~~that~~ **which** could lead to an increase **in the demand for** ~~of~~ gas ~~demand~~ of up to 30 bcm, extreme weather ~~events~~ **conditions** potentially affecting ~~the~~ hydropower storage and nuclear production due to low water levels **which would lead to** ~~and~~ the subsequent increase in demand for gas-fired power generation, ~~Additional risks result from~~ further disruptions of critical infrastructures, such as **the** acts of sabotage against the Nord Stream pipelines in September 2022, ~~and the~~ **or the** disruption of the Baltic connector pipeline in October 2023, **and a** deterioration of the geopolitical environment, in particular in **countries and** regions relevant to ~~for~~ **EU Union** energy security of supply, such as Ukraine, Azerbaijan, and the Middle East.

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<sup>7</sup>—— IEA: Medium Term Gas Report 2023.

<sup>8</sup>—— IEA: World Energy Outlook 2023.



- (8) Given the current tight supply and demand balance, even a ~~minor~~<sup>moderate</sup> disruption to the supply of energy ~~could~~<sup>can</sup> have a wide impacts on the gas and electricity prices and **could** cause serious and lasting harm to the European economy, **thereby** affecting its competitiveness, and **also causing lasting harm** to the citizens of the Union. The current situation is therefore exposing the entire Union to risks of energy shortage and high energy prices.
- (9) An accelerated deployment of renewable energy played an essential role in the Union strategy to address the energy crisis and has been instrumental in increasing security of supply and in protecting consumers from price volatility by reducing the Union’s overall gas demand. **In its Renewable Energy Market Update of June 2023, entitled “How much money are European consumers saving thanks to renewables?”**, ~~the IEA~~<sup>International Energy Agency</sup> estimated that average wholesale electricity prices would have been 8 % higher in all European markets in 2022 without the additional installed renewable capacities.<sup>9</sup> In 2022, higher electricity production from renewable energy sources replaced **circa** 107 TWh of fossil-based electricity generation **which is** equivalent to **circa** 10 bcm of gas **and**, which led to estimated savings of more than EUR 10 billion.

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<sup>9</sup> [How much money are European consumers saving thanks to renewables? – Renewable Energy Market Update – June 2023 – Analysis – IEA.](#)

(10) While Regulation (EU) 2022/2577 has been in force for a limited period of application, the Commission's report has shown that it has positively contributed to accelerating the pace of deployment of renewable energy sources in the Union, notably by streamlining the procedures applicable to specific permit-granting processes, and by raising political awareness regarding the importance of **the acceleration of the permit-granting process of renewable energy** ~~accelerating permitting for renewables~~. While most of the effects of that Regulation will be visible in the months to come, initial available data on the production, deployment and ~~permitting~~ **granting process** of renewable energy and related infrastructure projects for the period after the entry into force of the Regulation (EU) 2022/2577 suggests acceleration, at least in some Member States. According to Eurostat, in the first half of 2023, renewable energy production in the Union was **at a record high in** replacing further gas volumes.<sup>10</sup> The Commission's report also highlights positive developments in terms of **the** increase in renewable energy deployment in the months following the entry into force of Regulation (EU) 2022/2577. According to initial industry data, **in three quarters of 2023**, the ~~EU~~ **Union has installed in three quarters of 2023 more solar photovoltaic capacities than ~~during in the whole~~ **2022 in its entirety**. Wind capacity also significantly increased in several Member States. Available data gathered in the Commission's report also signals that several Member States have experienced double-digit increases in the volume of permits issued for renewable energy projects since the entry into force of the Regulation (EU) 2022/2577. Additionally, at least in one Member State, grid projects **that are** important for increased penetration for renewables and **that** amounting to over 2 000 km in total ~~are also benefitting~~ from accelerated ~~permitting~~ **granting process**.**

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<sup>10</sup> [https://ec.europa.eu/eurostat/databrowser/product/view/nrg\\_cb\\_pem](https://ec.europa.eu/eurostat/databrowser/product/view/nrg_cb_pem).

- (11) Given that risks for energy supplies and prices persist, a quicker pace of deployment of renewable energy projects ~~would still~~ be ~~required~~~~needed~~ for a certain period **of time** after the end of June 2024, to phase out the remaining Russian gas imports. There is no doubt that higher shares of energy from renewable sources would strengthen the Union's resilience even further. Moreover, the ~~faster~~ ~~quicker~~ the rollout of renewables, the higher the positive impact on the Union's resilience, security of energy supply, energy prices and independence from Russian fossil fuels ~~would be~~.
- (12) Due to the urgent and ~~yet still~~ unstable energy situation ~~faced by which~~ the Union is facing, it is necessary to ~~extend~~ ~~prolong~~ ~~the application of~~ ~~prolong~~ ~~certain~~ ~~specific~~ provisions of Regulation (EU) 2022/2577, namely these **provisions** which have shown the greatest potential for ~~the~~ immediate acceleration of renewable energy sources and which are different from the measures included in Directive (EU) 2018/2001, ~~thereby~~ ~~fore~~ ensuring that the ~~extension of the application~~ ~~prolongation~~ **of the application** of Regulation (EU) 2022/2577 ~~does~~ ~~is~~ not duplicating that Directive. Moreover, those measures include appropriate safeguards to ensure environmental protection in the form of specific conditions for their application. ~~These~~ ~~measures~~ **included in Directive (EU) 2018/2001** shall apply in parallel to this ~~Regulation~~ ~~Directive~~, complementing it with additional emergency measures for a limited period of time. ~~Not prolonging~~ ~~Without the~~ ~~extension~~ ~~prolongation~~ **of the application of Regulation (EU) 2022/2577** ~~would create~~ ~~the~~ risk of slowing down the pace of permitting and deployment of renewables and related infrastructure **would be created**, in particular in Member States which have made extensive use of ~~that~~ ~~is~~ Regulation. For example, according to Germany, the installation of around 41 GW of wind power onshore could be delayed and **could** take approximately two years longer or in some cases **be** halted altogether without ~~a~~ ~~extension~~ ~~prolongation~~ of the **application of Regulation (EU) 2022/2577**, in particular **as regards the acceleration of the permit-granting process of renewable energy projects and for related grid infrastructure which is necessary to integrate renewables into the system** ~~its Article 6~~. ~~The~~ ~~speed~~ of ~~the~~ ~~permitting-granting~~ **process regarding** ~~of~~ a number of planned large transmission grid projects totalling thousands of kilometres in length would equally be slowed down, by **an** estimated one ~~up~~ to three years.

(13) One of the temporary measures introduced by Regulation (EU) 2022/2577, which has shown positive effects and which has a significant acceleration potential in the future, is the introduction in Article 3(1) of a rebuttable presumption that renewable energy projects are of overriding public interest and serving public health and safety for the purposes of specific derogations foreseen in the relevant Union environmental legislation, except where there is clear evidence that ~~such~~ **these** projects have major adverse effects on the environment which cannot be mitigated or compensated for. Directive (EU) 2018/2001, **by means of Article 16f thereof, introduced** ~~establishes in its Article 16f~~ a rebuttable presumption that renewable energy projects are of overriding public interest and serving public health and safety, with almost identical wording **as compared to the wording of** ~~to~~ Article 3(1), ~~first paragraph~~ of Regulation (EU) 2022/2577. Therefore, it is not necessary to prolong the application of **Article 3(1) the first paragraph of Regulation (EU) 2022/2577** since such a **rebuttable** presumption will apply by virtue of Article 16f of Directive (EU) 2018/2001.

(14) However, Article 3(2) of Regulation (EU) 2022/2577 contains a second paragraph which ~~requires~~ **calls to give priority to be given to** the projects that are recognised as being of overriding public interest whenever ~~the a~~ **a**-balancing of legal interests is required in ~~the~~ individual cases and ~~where those projects~~ **introduces** additional compensation requirements for species protection. ~~An analogous provision~~ **This paragraph is not included present** in Directive (EU) 2018/2001. The first sentence of Article 3(2), ~~second paragraph~~ of Regulation (EU) 2022/2577 has the potential, **in the current urgent and still unstable energy situation on the energy market which the Union is facing**, to further accelerate renewable energy projects since it requires Member States to promote ~~them those~~ **renewable energy projects** by giving them priority when dealing with different conflicting ~~goods interests~~ **beyond environmental matters in the context of Member States' planning and the permit-granting process**. The Commission's report ~~has shown~~ **demonstrated** the value of ~~the first sentence of Article 3(2) of Regulation (EU) 2022/2577~~ **this provision** which recognises the relative importance of renewable energy deployment in the current difficult energy context beyond the specific objectives of the derogations foreseen in the ~~environmental~~ Directives referred to in Article 3(1) of Regulation (EU) 2022/2577. ~~Therefore~~ **Given the particularly severe situation in the supply of energy which the Union is currently facing**, it is appropriate to ~~extend~~ **prolong** the application of Article 3(2) of Regulation (EU) 2022/2577 ~~prolong its application~~ in order to appropriately recognise the crucial role played by renewable energy plants to fight climate change and pollution, reduce energy prices, decrease the Union's dependence on fossil fuels and **to** ensure the Union's security of supply in the context of ~~the~~ balancing of legal interests carried out by permitting authorities or national courts. **At the same time, it is also appropriate to keep the environmental safeguard that, for projects recognised as being of overriding public interest, appropriate species conservation measures, underpinned by sufficient financial resources, are adopted.**

(15) As shown in the Commission’s report, challenges exist in the application of another condition to apply specific derogations foreseen in the Union environmental legislation, **namely the requirement regarding requiring the absence of other alternative solutions for the purposes of the application of specific derogations**. Such challenges limit the practical usefulness of the **rebuttable** presumption that renewable energy projects, **their connection to the grid, the related grid itself and storage assets** are of overriding public interest, because it is a considerable hurdle to prove that a project could not take place elsewhere, if the territory of a whole country has to be considered, and even more if other renewable energy technologies have to be considered. Therefore, in order to speed up the deployment of renewables, **their connection to the grid, and the building of the grid infrastructure necessary to integrate renewable energy into the electricity system which is a key objective recognised in the EU Action Plan for Grids Commission’s Communication of 28 November 2023, entitled “Grids, the missing link - An EU Action Plan for Grids”**, it is appropriate to **specify, for the purpose of this Regulation, how the conditions for applying specific derogations as foreseen in the Union environmental legislation, can be attained, as regards** ~~allow Member States to temporarily limit~~ the scope of the relevant alternative conditions that have to be considered. **In particular, for the purposes of the relevant Union environmental law, in the necessary case-by-case assessments to ascertain whether there are satisfactory alternative solutions to the specific renewable energy project or grid infrastructure project which is necessary to integrate renewable energy into the electricity system, it is necessary to specify that the scope of Member States should be able to limit the assessment to of those alternatives solutions can cover solutions** that ensure the achievement of the same objectives as the project in **question, namely in terms of deployment of renewable energy capacity using the same renewable energy technology,** within the same or similar timeframe and without resulting in significantly higher costs. When comparing the timeframe and cost of satisfactory alternative solutions, Member States should take into account the need to deploy renewable energy **and grid infrastructure which is necessary to integrate renewable energy into the electricity system** in an accelerated and cost-effective manner in accordance with the priorities set out in their integrated national energy and climate plans **and updates thereof** submitted pursuant to ~~Articles 3 and 14 of Regulation (EU) 2018/1999 of the European Parliament and the Council~~<sup>11</sup> and the expected speed to achieve ~~them~~ those priorities. Such a temporary

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<sup>11</sup> **Regulation (EU) 2018/1999 of the European Parliament and the Council of 11**

specification is justified in view of the current situation on the energy markets in order to facilitate the uptake of renewable energy plants and the related grid infrastructure, thereby recognising their role in ~~to~~ fighting climate change and pollution, reducing energy prices, decreasing the Union's dependence on fossil fuels and ensuring the Union's security of supply.

- (16) Another provision with potential for ~~the~~ significant acceleration of the pace of deployment of renewable energy sources is ~~to be found in~~ Article 5(1) of Regulation (EU) 2022/2577. ~~That Article~~ which imposes a six-month maximum deadline for ~~the~~ repowering of existing renewable energy plants. Repowering existing renewable energy plants has ~~the~~ a significant potential ~~of~~ to rapidly ~~increase~~ renewable power generation, thus allowing ~~the~~ reduction ~~of~~ gas consumption. It enables the continued use of sites with significant renewable energy potential, which reduces the need to designate new sites for renewable energy projects. Repowering a wind energy power plant with more efficient turbines usually allows ~~for~~ the existing capacity to be maintained or increased but with fewer, ~~larger~~ ~~bigger~~ and more efficient turbines. Repowering also benefits from the existing grid connection, a likely higher degree of public acceptance and knowledge of environmental impacts.

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**December 2018 on the Governance of the Energy Union and Climate Action, amending Regulations (EC) No 663/2009 and (EC) No 715/2009 of the European Parliament and of the Council, Directives 94/22/EC, 98/70/EC, 2009/31/EC, 2009/73/EC, 2010/31/EU, 2012/27/EU and 2013/30/EU of the European Parliament and of the Council, Council Directives 2009/119/EC and (EU) 2015/652 and repealing Regulation (EU) No 525/2013 of the European Parliament and of the Council (OJ L 328, 21.12.2018, p. 1).**

(17) **In its review pursuant to Regulation (EU) 2022/2577, the Commission found in its review that there was scope for further streamlining the permit-granting process applicable to the repowering of renewable energy projects, in particular in those Member States that have with greater repowering potential. Directive (EU) 2023/2413 introduces several provisions in this regard into Directive (EU) 2018/2001, including maximum permitting deadlines as regards permit-granting. Article 16b of Directive (EU) 2018/2001 introduces a maximum deadline of one year for the repowering of **renewable energy** projects located outside renewable acceleration areas, while Article 16a of that Directive includes a six-month deadline for **renewable energy** projects located within the renewables acceleration areas. Given that the implementation deadline for the designation of renewable acceleration areas is 27 months from the entry into force of the Directive (EU) 2018/2001 (meaning **renewable acceleration** these areas would have to be designated by 20 February 2026), and even if those **renewables acceleration** areas could be designated earlier, it is appropriate to prolong the application of Article 5(1) of Regulation (EU) 2022/2577. **Such** This prolongation includes a targeted amendment regarding the scope of **Article 5(1) of Regulation (EU) 2022/2577** this provision, in order to limit its application to the areas designated identified pursuant to Article 6 of Regulation (EU) 2022/2577. Prolonging the application of Article 5(1) of that Regulation, together with the application of its Article 6 **thereof**, ~~w~~should ensure that an ambitious permitting deadline applies immediately for the repowering of **renewable energy** projects located in the specific areas identified by Member States voluntarily under this Regulation (EU) 2022/2577, while the maximum deadlines for the repowering of **renewable energy** projects contained in Directive (EU) 2018/2001 would apply to the rest of the territory. Moreover, this is consistent with the differentiation introduced by Directive (EU) 2023/2413 between renewables acceleration areas and areas **that do not have**ing such a status.**



- (18) Article 6 of Regulation (EU) 2022/2577 allows Member States, under certain conditions to ensure environmental protection, to introduce exemptions from certain environmental assessment obligations set in Union environmental legislation for renewable energy projects and for energy storage projects and electricity grid projects that are necessary for the integration of renewable energy into the electricity system. The application of **Article 6 of Regulation (EU) 2022/2577** ~~this provision~~ is optional for Member States. ~~That Article~~ and provides them with an effective tool to accelerate the deployment of renewable energy and ~~the~~ related infrastructure projects by ensuring a careful balance between the need to deploy renewables at a much faster speed and the need to ensure protection of environmentally sensitive areas. As explained in the Commission report, **Article 6 of Regulation (EU) 2022/2577** ~~this Article~~ has led to tangible positive results both in terms of ~~the~~ number of successful renewable **energy** and **electricity** grid projects that are being deployed, and of acceleration potential and ~~the~~ shortening of ~~permitt~~**ing-granting process** time in the Member States that have made use of it. According to the findings ~~in~~ of the Commission's report based on estimates provided by Member States and stakeholders, such acceleration could range from several months ~~and~~ to even up to three years for offshore projects.
- (19) Based on the evidence gathered in the Commission's report, ~~the~~ **extension prolongation of the application of** ~~prolonging~~ Article 6 of Regulation (EU) 2022/2577 appears necessary **in view of the particularly tense situation for supply on the energy markets** to ensure an immediate strong acceleration of renewable energy projects. ~~Such~~ ~~That~~ Article can and should co-exist, for a limited period **of time**, with the provisions ~~of included in~~ Directive (EU) 2018/2001 ~~as regards~~ ~~ing~~ the designation of renewables acceleration areas (~~Article 15e~~) and areas for grid and storage infrastructure necessary to integrate renewable energy into the electricity system (~~Article 15e~~) **and does not in any way prevent the designation of such areas.**

(20) ~~Article 15e of Directive (EU) 2018/2001~~ imposes the obligation on Member States to designate renewables acceleration areas for one or more renewable energy technologies within a deadline of 27 months from the entry into force of Directive (EU) 2023/2413. Even if Member States ~~could~~ designate renewables acceleration areas from the moment Directive (EU) 2023/2413 entered into force, without waiting ~~until~~ its transposition deadline, ~~such~~ this designation requires time, which is expected to be longer than the time needed to designate the dedicated **renewable or grid** areas referred to in Article 6 of Regulation (EU) 2022/2577. This is because ~~that~~ ~~is~~ ~~Article~~ ~~provision~~ does not require ~~to~~ ~~establishing~~ upfront as part of the plan designating renewable acceleration areas appropriate rules **as part of the plan designating renewable acceleration areas** for those areas on effective mitigation measures to be adopted for the installation of renewable energy plants and co-located energy storage in those areas and it does not introduce specific procedures to be followed in those areas. Therefore, in order to further facilitate the construction of renewable energy projects during a temporary period, the application of **Article 6 of Regulation (EU) 2022/2577** should be prolonged, so that it is possible for Member States to designate specific areas in a streamlined manner, without prejudice to the possibility to designate in parallel renewable acceleration areas pursuant to ~~Article 15e of~~ Directive (EU) 2018/2001 in order to ensure that such areas are set up within the deadline prescribed in ~~that~~ Directive

- (21) ~~Article 15e of Directive (EU) 2018/2001~~ includes a provision granting Member States the possibility ~~of~~ ~~to~~ designating areas for grid and storage infrastructure necessary to integrate renewable energy into the electricity system under certain conditions. In view of the optional nature of Article 6 of Regulation (EU) 2022/2577 and Article 15e of Directive (EU) 2018/2001, there is no legal risk of contradiction since Member States can decide which provision to apply or even apply both during the period of application of that Regulation in order to identify different grid areas in parallel, following the different conditions set in those legal acts, respectively.
- (22) The provisions of the United Nations Economic Commission for Europe (UNECE) Convention on Access to Information, Public Participation in Decision-making and Access to Justice in Environmental Matters ('the Aarhus Convention') ~~as~~ ~~regarding~~ access to information, public participation in decision-making, and access to justice in environmental matters, and in particular, the obligations of Member States relating to public participation and to access to justice, remain applicable.
- (23) The principle of energy solidarity is a general principle ~~of~~ ~~under~~ Union law and applies to all Member States. In implementing the principle of energy solidarity, the proposed measures allow for cross-border distribution of the effects of faster deployment of renewable energy projects. The measures apply to renewable energy installations in ~~all~~ Member States and capture a wide scope of projects. Given the degree of integration of Union energy markets, any increase in renewable energy deployment in a Member State should **also** be beneficial ~~also~~ ~~to~~ for other Member States in terms of security of supply and lower prices. It should ~~assist~~ ~~help~~ renewable electricity flows across the borders to where it is most needed and ensure that cheaply produced renewable electricity is exported to Member States where ~~the~~ electricity production is more expensive. In addition, the newly installed renewable energy capacities in the Member States will have an impact on the overall gas demand reduction across the Union.

(24) Article 122(1) of the Treaty on the Functioning of the European Union (TFEU) enables the Council to decide, without prejudice to any other procedures provided for in the Treaties, on a proposal from the Commission and in a spirit of solidarity between Member States, upon the measures appropriate to the economic situation, in particular if severe difficulties arise in the supply of certain products, notably in the area of energy. In view of ~~such~~ these considerations, the urgent and ~~yet still~~ unstable energy situation and the urgent need to immediately accelerate **the deployment** of renewable energy sources as an instrument to mitigate the risks **for the Union's security of** ~~en~~ the energy supply and volatility of energy prices that still exist, constitutes ~~these~~ a situation **described in Article 122(1) TFEU**. Moreover, it is necessary to take into account the approaching end of the mandate of the European Parliament, the time required to adopt legislation under the ordinary legislative procedure, as well as the need for Member States and investors to have predictability and legal certainty about the legal framework. A **prolongation extension of the application** ~~prolongation by one year~~ of ~~certain~~ some provisions of Regulation (EU) 2022/2577 **by one year** and the addition of a new provision is necessary to respond to the ongoing situation and it is therefore justified to have Article 122(1) TFEU as the legal basis for this Regulation.

- (25) The need to act is urgent as Regulation (EU) 2022/2577 will cease to apply on 30 June 2024 and investors and authorities need to have clarity as soon as possible as regards the legal framework applying thereafter to secure their investment decisions and plan their projects accordingly. Therefore, it is appropriate to adopt **a legal act** ~~the~~ **extending prolonging the application** ~~prolongation~~ of that Regulation some months before the end of its application. In addition, due to the ~~inclusion~~ **introduction** of a new provision, this Regulation should enter into force as a matter of urgency on the day following that of its publication in the *Official Journal of the European Union*.
- (26) The application of the ~~relevant~~ **concerned** provisions should be extended temporarily and should, together with the new provision ~~added~~, remain in force until 30 June 2025.
- (27) Since the objective of this Regulation cannot be sufficiently achieved by the Member States, but can rather, **by reason of the scale and effects of the action**, be better achieved at Union level, the Union may adopt measures, in accordance with the principle of subsidiarity as set out in Article 5 of the Treaty on European Union. In accordance with the principle of proportionality, as set out in that Article, this Regulation does not go beyond what is necessary in order to achieve that objective.
- (28) Regulation (EU) 2022/2577 should therefore be amended accordingly,

HAS ADOPTED THIS REGULATION:

*Article 1*

*Amendments to Regulation (EU) 2022/2577*

Regulation (EU) 2022/2577 is amended as follows:

- (1) in Article 1, ~~the second paragraph~~ paragraph 2 is replaced by the following:

‘This Regulation applies to all permit-granting processes that have a starting date within the period of its application and is without prejudice to national provisions establishing shorter deadlines than those laid down in Article 5(1).’;

- (2) in Article 3, paragraph 2 is replaced by the following:

‘2. Member States shall ensure, for projects which are recognised as being of overriding public interest, that in the planning and permit-granting process, the construction and operation of plants and installations for the production of energy from renewable sources and the related grid infrastructure development are given priority when balancing legal interests in the individual case.

~~Until 30 June 2024, For these projects, e~~Concerning species protection, **the preceding sentence shall only apply if and to the extent that** appropriate species conservation measures contributing to the maintenance or restoration of the populations of the species at a favourable conservation status ~~shall be~~ **are** undertaken and sufficient financial resources as well as areas ~~are~~ **shall be** made available for that purpose.’

(3) the following Article is inserted:

*‘Article 3a*

*Absence of alternative or satisfactory solutions*

1. When assessing whether there are no satisfactory alternative solutions to a project for a plant or installation for the production of energy from renewable sources **and its connection to the grid** for the purposes of Articles 6(4) and 16(1) of Council Directive 92/43/EEC, Article 4(7) of Directive 2000/60/EC and Article 9(1) of Directive 2009/147/EC, this condition may be considered fulfilled if there are no satisfactory alternative solutions capable of achieving the same objective of the project in question, notably in terms of development of the same renewable energy capacity through the same energy technology within the same or similar timeframe and without resulting in significantly higher costs.

2. **When assessing whether there are no satisfactory alternative solutions to a grid infrastructure project which is necessary to integrate renewables into the electricity system, for the purposes of Articles 6(4) and 16(1) of Council Directive 92/43/EEC, Article 4(7) of Directive 2000/60/EC and Article 9(1) of Directive 2009/147/EC, this condition may be considered fulfilled if there are no satisfactory alternative solutions capable of achieving the same objective of the project in question within the same or similar timeframe and without resulting in significantly higher costs.’;**

(4) in Article 5, paragraph 1 is replaced by the following:

‘1. The permit-granting process for the repowering of renewable energy projects located in a dedicated area referred to in Article 6, including the permits related to the upgrade of the assets necessary for their connection to the grid where the repowering results in an increase in capacity, shall not exceed ~~6~~ **six** months including environmental impact assessments where required by relevant legislation.’;

(5) In Article 8, ~~the title and the introductory sentence are~~ **is** replaced by the following:

**‘Article 8**

Timelines for the permit-granting process for the repowering of renewable energy power plants in dedicated areas ~~pursuant to~~ **referred to in** Article 6

When applying the deadlines referred to in Article 5(1), the following time shall not be counted **as falling** within those deadlines except when it coincides with other administrative stages of the permit-granting process:

**(a) the time during which the plants, their grid connections and, with a view to ensuring grid stability, grid reliability and grid safety, the related necessary grid infrastructure are being built or repowered; and**

**(b) the time spent on the administrative stages necessary for significant upgrades to the grid required in order to ensure grid stability, grid reliability and grid safety.’;**

(6) in Article 10, the following ~~third~~ paragraph is added:

‘However, Article 1, Article 2(1), Article 3(2), **Article 3a**, Article 5(1), Article 6 and Article 8 shall apply until 30 June 2025.’.



*Article 2*

*Entry into force and application*

This Regulation shall enter into force on the day following that of its publication in the *Official Journal of the European Union*.

This Regulation shall apply from 1 July 2024. However, Article **1, point (3)** shall apply from its entry into force.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels..., ...

*For the Council*

*The President*

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