Council of the European Union

Brussels, 15 December 2025
(OR. en)

16858/25
ADD 2

Interinstitutional File:
2025/0411 (NLE)

ECOFIN 1748
UEM 635
FIN 1562
ECB
EIB

COVER NOTE

From:	Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director
date of receipt:	12 December 2025
To:	Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union
No. Cion doc.:	SWD(2025) 422 final
Subject:	COMMISSION STAFF WORKING DOCUMENT Updated climate tracking and digital tagging of the recovery and resilience plan of Finland Accompanying the document Proposal for a COUNCIL IMPLEMENTING DECISION amending the Implementing Decision of 29 October 2021 on the approval of the assessment of the recovery and resilience plan for Finland

Delegations will find attached document SWD(2025) 422 final.

Encl.: SWD(2025) 422 final

EUROPEAN
COMMISSION

Brussels, 12.12.2025
SWD(2025) 422 final

COMMISSION STAFF WORKING DOCUMENT

Updated climate tracking and digital tagging of the recovery and resilience plan of Finland

Accompanying the document

Proposal for a COUNCIL IMPLEMENTING DECISION

amending the Implementing Decision of 29 October 2021 on the approval of the assessment of the recovery and resilience plan for Finland

{COM(2025) 774 final}

Updated climate tracking and digital tagging of the recovery and resilience plan of Finland[1]

The table below presents the detailed application of the climate tracking and digital tagging methodologies set out respectively in Annexes VI and VII to Regulation (EU) 2021/241 in the modified Finnish recovery and resilience plan.

Int. Field = intervention field
Coeff. = Coefficient for the calculation of support to climate change objectives and to digital transition, on the basis of Annex VI and Annex VII of the RRF Regulation

Revised measures are marked in grey to distinguish them from the unchanged measures in the RRP.

Measure/ Sub-Measure ID	Measure/Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. Field	Coeff. %	Int. Field	Coeff. %
P1C1I1	Transformation of the energy system – Energy infrastructure investments	155	033	100%	033	40%
P1C1I2a	Transformation of the energy system – Investments in new energy technology – Geothermal energy	36	032	100%		
P1C1I2b	Transformation of the energy system – Investments in new energy technology – District heating	25	034bis	100%		
P1C1I2c	Transformation of the energy system – Investments in new energy technology – Wind energy	50	028	100%		
P1C1I2d	Transformation of the energy system – Investments in new energy technology – Solar energy	10	029	100%		
P1C1I2e	Transformation of the energy system – Investments in new energy technology – Biomass	40	030bis	100%		

[1] While the estimated cost of Finland's recovery and resilience plan exceeds the total allocation of non-repayable financial support to Finland, Finland will ensure that all spending related to the measures mentioned in this table as contributing to climate objectives are fully financed by the funds from the recovery and resilience facility.

Measure/ Sub-Measure ID	Measure/Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. Field	Coeff. %	Int. Field	Coeff. %
P1C1I3a	Transformation of the energy system – Investment and reform package in Åland – Wind energy	1.7	028	100%		
P1C1I3b	Transformation of the energy system – Investment and reform package in Åland – Solar energy	1	029	100%		
P1C2I1	Industrial reforms and investments in support of the green and digital transition - Low carbon hydrogen and carbon capture and utilisation	140.534	032	100%		
P1C2I2	Industrial reforms and investments supporting the green and digital transition - Direct electrification and decarbonisation of industrial processes	48	024ter	100%		
P1C2I3	Industrial reforms and investments supporting the green and digital transition - Re-use and recycling of key materials and industrial side streams	110	045bis	100%		
P1C3I2	Reducing the climate and environmental impacts of the building stock - Low-carbon built environment programme	40	022	100%		
P1C4I1	Low carbon solutions for cities and transport - Public recharging and refuelling infrastructure for transport electricity and hydrogen	9.1	077	100%		
P1C5I1	Environmental sustainability and nature-based solutions - Gypsum treatment and nutrient recycling	20	045bis	100%		

Measure/ Sub-Measure ID	Measure/Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. Field	Coeff. %	Int. Field	Coeff. %
P1C5I2	Environmental sustainability and nature-based solutions - Climate-sustainable measures in the land use sector	8.5	050	40%		
P2C1I1	Digital connectivity - Development of quality and availability of communications networks	32			053	100%
P2C1I2	Transport and land use - Digirail project	85	071	40%	071	100%
P2C2I1	Digital economy – Real-time economy (RTE) programme	14			011	100%
P2C2I2	Acceleration of data economy and digitalisation - Virtual Finland	4			011	100%
P2C2I3a	Acceleration of data economy and digitalisation - Microelectronic value chain	15			021 quater	100%
P2C2I3b	Accelerating key technologies (microelectronics, 6G, artificial intelligence and quantum computing)	10			021 quater	100%
P2C2R1	Development of the residential and commercial property information system	14			011	100%
P2C2R2a	Enhancing the effectiveness and transparency of RRP reforms and investments by developing information systems, administration and audit - IT system acquisition	5.54			011	100%
P2C3R1	Ensuring effective supervision and enforcement of the prevention of money laundering	10			011	100%
P2C3I1	Civilian cybersecurity skills	5			021 quinquies	100%

Measure/ Sub-Measure ID	Measure/Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. Field	Coeff. %	Int. Field	Coeff. %
P2C3I2	Cybersecurity exercises	5			021 quinquies	100%
P3C1R1a	Employment and labour market - Nordic model of public employment services – ICT solutions	20			011	100%
P3C1R3	Employment and labour market - Streamlining work- and education-based immigration process	20			011	100%
P3C2R1a	Reform of continuous learning – digital skills	4.5			108	100%
P3C2R1b	Reform of continuous learning – green skills	1.5	01	100%	01	
P3C2I1	Digitalisation programme for continuous learning	32			108	100%
P3C2I3	Digitalisation of education in Åland	2.437			108	100%
P3C3I6a	RDI, research infrastructure and piloting - Promoting innovation and research infrastructure – national research infrastructures - Digital activities	8			009bis	100%
P3C3I7	RDI, research infrastructures and piloting – Promoting innovation and research infrastructure – competitive funding for innovation infrastructures	20.75			019	40%
P3C3I1	RDI – research infrastructure and piloting - RDI funding package promoting the green transition – Leading companies	100	022	100%		

Measure/ Sub-Measure ID	Measure/Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. Field	Coeff. %	Int. Field	Coeff. %
P3C3I2	RDI – research infrastructure and piloting - RDI funding package promoting the green transition – accelerating key sectors and strengthening competence (Academy of Finland)	45	022	100%		
P3C3I3	RDI – research infrastructure and piloting - RDI funding package promoting the green transition – accelerating key sectors and strengthening competences (Business Finland)	25	022	100%		
P3C3I4	RDI, research infrastructure and piloting - RDI funding package supporting the green transition – Supporting innovative growth companies	18	022	100%		
P3C4I1	Strengthening competitiveness and boosting growth in crisis-impacted sectors - Growth acceleration programme for small enterprises	4.6			015	40%
P3C4I2a	Strengthening competitiveness and boosting growth in crisis-impacted sectors - Key programmes for international growth – low-carbon, circular economy and digital renewal	4	023	40%		
P3C4I2b	Strengthening competitiveness and boosting growth in crisis-impacted sectors - Key programmes for international growth – Health and wellbeing skills and technology	4			015	40%
P3C4I2c	Strengthening competitiveness and boosting growth in crisis-impacted sectors - Key programmes for international	4	040	40%		

Measure/ Sub-Measure ID	Measure/Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. Field	Coeff. %	Int. Field	Coeff. %
	growth – Programme for growth and exports of water expertise					
P3C4I3a	Strengthening competitiveness and boosting growth in crisis-impacted sectors - Support for the renewal of the cultural and creative sectors – Support for creative industries and event companies to implement pilots	10			015	40%
P3C4I3b	Strengthening competitiveness and boosting growth in crisis-impacted sectors - Support for the renewal of the cultural and creative sectors – Structural support for cultural and creative companies and organisations (innovative services, production and operating models)	30			015	40%
P3C4I4	Strengthening competitiveness and boosting growth in crisis-impacted sectors - Sustainable and digital growth in the tourism sector	11.75			015	40%
P4C1I3	Knowledge base to increase cost-effectiveness of social welfare and health care services	40			095	100%
P4C1I4	Introducing digital innovations for social welfare and health care services	100			095	100%
P4C1I5	Introducing new digital healthcare information system in Åland	4.8			095	100%
P5C1R1a	Green transition permitting: temporary staff	19.82	01	40%		

Measure/ Sub-Measure ID	Measure/Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. Field	Coeff. %	Int. Field	Coeff. %
P5C1R1b	Green transition permitting: digitalisation	12.15			011*	100%
P5C1I1a	Investments for clean transition: wind energy	10.9	028	100%		
P5C1I1b	Investments for clean transition: solar energy	10.9	029	100%		
P5C1I1c	Investments for clean transition: biomass with high GHG savings	10.9	030bis	100%		
P5C1I1d	Investments for clean transition: Other renewable energy (including geothermal energy)	10.9	032	100%		
P5C1I1e	Investments for clean transition: co-generation	10.9	034bis0	100%		
P5C1I2	R&D for the green transition	39.92	022	100%		
P5C1I3	Offshore wind power in Åland	0.7	028	100%		

*Reforms and investments in the REPowerEU chapter are not taken into account when calculating the plan's contribution to the digital target requirement set by Regulation (EU) 2021/241.