

Brussels, 5 December 2025
(OR. en)

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PROVISIONAL AGENDA
COUNCIL OF THE EUROPEAN UNION
(Justice and Home Affairs)
Europa building, Brussels
8 and 9 December 2025 (09:00, 09:30)

Format 1+2+1 (+2 in listening room)

MONDAY, 8 DECEMBER 2025 (09.00)

HOME AFFAIRS

1. Adoption of the agenda 16051/25
2. (poss.) Approval of "A" items
 - a) Non-legislative list 16035/25 + COR 1
 - b) Legislative list (Public deliberation in accordance with Article 16(8) of the Treaty on European Union) 16038/1/25 REV 1

POLITICAL GOVERNANCE OF THE SCHENGEN AREA ('SCHENGEN COUNCIL')

Legislative deliberations
(Public deliberation in accordance with Article 16(8) of the Treaty on European Union)

3. Regulation establishing a common system for the return of third-country nationals staying illegally in the EU  16521/25
General approach 15604/1/25 REV 1
ADD 1-2

Non-legislative activities

- | | | |
|----|---------------------------------------------------------------------------------------------------------------------------------------------------------|----------|
| 4. | Overall state of the Schengen area
Implementation of Schengen Council cycle priorities:
Securing our external borders
<i>Exchange of views</i> | 15950/25 |
| 5. | Implementation of interoperability: post-2026 roadmap
<i>Approval</i> | 15667/25 |

OTHER HOME AFFAIRS ISSUES

Legislative deliberations

(Public deliberation in accordance with Article 16(8) of the Treaty on European Union)


- | | | |
|----|-----------------------------------------------------------------------------------------------------------------------------------------|------------------|
| 6. | Regulation establishing a list of safe countries of origin at Union level
<i>General approach</i> | 16025/25 +ADD 1 |
| 7. | Regulation amending Regulation (EU) 2024/1348 as regards the application of the ‘safe third country’ concept
<i>General approach</i> | 16004/25 + ADD 1 |
| 8. | Any other business
Current legislative proposals
<i>Information from the Presidency</i> | 15282/25 |

Non-legislative activities

- | | | |
|-----|-----------------------------------------------------------------------------------------------------------------------------|--------------------------|
| 9. | Implementation of the Pact on Migration and Asylum | |
| | a) The European Annual Asylum and Migration Report
<i>State of play</i> | 15196/25 + ADD 1 |
| | b) Council Implementing Decision on the establishment of the Annual Solidarity Pool for 2026
<i>Political agreement</i> | 16047/1/25 REV 1
R-UE |
| 10. | The impact of the current geopolitical environment on the EU’s internal security ^{1 2}
<i>Exchange of views</i> | 15564/25 |

¹ In the presence of the Schengen associated Countries.

² In the presence of the European agencies Europol and Frontex.

- | | | |
|-----|--------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------|
| 11. | Countering security challenges: assessment by the European domestic intelligence and security services* ^{1 2 3}
<i>State of play</i> |  C-UE/EU-C |
| 12. | The fight against drug trafficking and organised crime ⁴
<i>State of play</i> | 15571/25 |
| 13. | Any other business | |
| | a) EU drugs strategy and EU Action Plan against drug trafficking
<i>Information from the Commission</i> | 15573/25
16353/25 |
| | b) Access to data for effective law enforcement
<i>Information from the Presidency</i> | 15481/25 + ADD 1 |
| | c) EU-Western Balkans ministerial forum on Justice and Home Affairs (Sarajevo, 30-31 October 2025)
<i>Debrief by the Presidency</i> | 12936/1/25 REV 1 |
| | d) EU-US ministerial meeting on Justice and Home Affairs (Washington, DC)
<i>Information from the Presidency</i> | 15441/25 |
| | e) Work programme of the incoming Presidency
<i>Presentation by Cyprus</i> | 15443/25 |

TUESDAY, 9 DECEMBER 2025 (09.30)

JUSTICE

Legislative deliberations

(Public deliberation in accordance with Article 16(8) of the Treaty on European Union)

- | | | |
|-----|-----------------------------------------------------------------------------------------------|----------|
| 14. | Any other business
Current legislative proposals
<i>Information from the Presidency</i> | 15282/25 |
|-----|-----------------------------------------------------------------------------------------------|----------|

Non-legislative activities

- | | | |
|-----|-------------------------------------------------------------------------------------------------------------------|------------------|
| 15. | Way forward for a simplified application of the General Data Protection Regulation (GDPR)
<i>State of play</i> | 15421/1/25 REV 1 |
|-----|-------------------------------------------------------------------------------------------------------------------|------------------|

* Electronic devices must be kept outside. Format 1+0.

³ In the presence of the Director General of the Security and Intelligence Service (PET) of Denmark.

⁴ In the presence of the European agencies EUDA and Europol.

16.	Conclusions on model provisions for EU criminal law <i>Approval</i>	14959/25+ COR 1
17.	Russia's war of aggression against Ukraine: fight against impunity ⁵ <i>Exchange of views</i>	15131/25 15132/1/25 REV 1
18.	The fight against drug trafficking and organised crime <i>State of play</i>	15571/25
19.	Any other business	
	a) EU drugs strategy and EU Action Plan against drug trafficking <i>Information from the Commission</i>	15573/25 16353/25
	b) Access to data for effective criminal investigations <i>Information from the Presidency</i>	15481/25 + ADD 1
	c) EU-Western Balkans ministerial forum on Justice and Home Affairs (Sarajevo, 30-31 October 2025) <i>Debrief by the Presidency</i>	12936/1/25 REV 1
	d) EU-US ministerial meeting on Justice and Home Affairs (Washington, DC) <i>Information from the Presidency</i>	15441/25
	e) Digital justice and judicial training strategies <i>Information from the Commission</i>	16190/25 15742/25 15476/25
	f) Annual Report on the application of the Charter of Fundamental Rights in the EU <i>Information from the Commission</i>	15454/25 16065/25
	g) Bridging the Gap: Investigative Measures for Cross- Border Asset Recovery in the Execution Phase <i>Information from Belgium</i>	15617/25 + ADD 1
	h) Work programme of the incoming Presidency <i>Presentation by Cyprus</i>	15488/25



⁵ In the presence of the European agency Eurojust.

In the margins of the Council of the European Union:

MONDAY, 8 DECEMBER 2025 – approx. 11:45

Meeting of the SCHENGEN MIXED COMMITTEE

POLITICAL GOVERNANCE OF THE SCHENGEN AREA ('SCHENGEN COUNCIL')

- | | | | |
|-----|----------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------|
| 20. | Overall state of the Schengen area ⁶
Implementation of Schengen Council cycle priorities:
Securing our external borders
<i>Exchange of views</i> | | 15950/25 |
| 21. | Implementation of interoperability: post-2026 roadmap ⁷
<i>Exchange of views</i> | | 15667/25 |
| 22. | Regulation establishing a common system for the return of third-country nationals staying illegally in the EU
<i>Policy debate</i> |   | 16521/25
15604/1/25 REV 1
ADD 1-2 |
| 23. | Any other business | | |
| | a) Update of the security situation and follow up on the visa issuance to Russian citizens
<i>Information from Poland</i> | | 16142/25 |
| | b) Current legislative proposals
<i>Information from the Presidency</i> | | 15282/25 |



First reading



Restricted item



Item based on a Commission proposal

⁶ In the presence of the European agencies EUAA, eu-LISA, Europol and Frontex.

⁷ In the presence of the European agency eu-LISA.