Council of the European Union

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PROPOSAL

From:	Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director
date of receipt:	20 November 2025
To:	Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union
No. Cion doc.:	COM(2025) 847 annex
Subject:	ANNEXES to the proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on establishing a framework of measures to facilitate the transport of military equipment, goods and personnel across the Union

Delegations will find attached document COM(2025) 847 final – ANNEXES 1 to 2.

Encl.: COM(2025) 847 final – ANNEXES 1 to 2

EUROPEAN
COMMISSION

Brussels, 19.11.2025
COM(2025) 847 final

ANNEXES 1 to 2

ANNEXES

to the

REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL

on establishing a framework of measures to facilitate the transport of military equipment, goods and personnel across the Union

{SWD(2025) 847 final}

Annex I

List of types of military transport operations covered by standing military transport permissions

1. Military transport operations by road, rail or inland waterways which have the following characteristics:
   (a) they consist of up to 10 vehicles, 10 inland waterway vessels or one train
   (b) they include personnel carrying governmental provided individual armament, as well as required ammunition for such armaments;
   (c) they cover transport of dangerous goods in accordance with Article 12;
   (d) they cover road transport of abnormal cargo in accordance with Article 13;
   (e) they include Host-Nation-Support;
   (f) they include personnel tasked with security mission;
   (g) they include transport of non-nominative allocated armament that is not assigned to personnel;
   (h) they include transport of weapon systems.
2. Military transport operations by sea which cover:
   (a) military transport to/through the territorial sea using navigational sensors only without the launch of subunits, including navigational training;
   (b) exercises or operational missions when pre-approved by the receiving Member State;
   (c) military transport of dangerous goods in accordance with Article 12.
3. Military transport operations by air which cover:
   (a) military transport of unarmed, manned platform (for example transport, air-to-air refuelling, training range activity, and aerial combat training), under the following conditions:
      (i) captive and training ammunition may be installed on the platform, if no propulsion and/or warhead is installed (e.g. captive air-to-air training missile);
      (ii) chaff/flare-cartridges may be installed on the platform (usage is subject to regulations of affected state);
   (b) military transport of dangerous goods in accordance with Article 12.

Annex II

Form A: Form to request/grant a standing military transport permission

Standing Diplomatic Clearance requested by (Member State**)**		
Requesting authority		
National Coordinator of requesting Member State:	Name	
	Phone	
	Mobile	
	E-mail	
Mode of transport (Road / Rail / Inland Waterways/ Air / Sea / several modes – please specify):		
General remarks		
A. Size limitations		
Maximum amount of vehicles allowed for any individual military transport operation by road under this standing permission	Vehicles:	
Maximum amount of trains allowed for any individual military transport operation under this standing permission	Trains:	
Maximum amount of inland waterways vessels allowed for any individual military transport operation by inland waterways or sea under this standing permission	Vessels:	
Maximum amount of seagoing ships allowed for any individual military transport operation by inland waterways or sea under this standing permission	Ships:	
Maximum amount of aircraft allowed for any individual military transport operation by inland waterways or sea under this standing permission	Aircraft:	
B. Specific rules for military transport operations by Sea		
Situation	YES / NO	Remarks
Sea military transport operation conducted by government ships of the requesting Member State		

Sea military transport operation conducted by civil registered ships when used exclusively for military purposes for the requesting Member State		
Sea military transport operation conducted by ships exclusively crewed by: • nationals from flagstate of the ships • nationals of the requesting Member State • EU nationals		
Sea military transport operations including nuclear powered vessels		
Sea military transport operations conducted with unmanned vessels		

Receiving Member State Approval		
Approval status		
References / Sub-approvals		
National Coordinator of Receiving Member State	Name	
	Phone	
	Mobile	
	E-mail	
Remarks		

Form B - Form to notify a military transport permission under a standing military transport permission or to request/grant/modify an *ad hoc* military transport permission

Requesting Member State		
Requesting authority		
National Coordinator of Requesting Member State	Name	
	Phone	
	Mobile	
	E-mail	

Operator of Transport (armed forces / civil contractor on behalf of armed forces – specify company name if applicable)		
Receiving Member State(s) (in order of route sequence from point of departure to destination)		
Type of request	□ Notification (add ref. of standing permission) □ Ad hoc movement request □ Modification request	
Mode of transport (multiple possible)	□ Road □ Rail □ Inland Waterways □ Air □ Sea	
General remarks		
GENERAL INFORMATION		
Movement Identification Number (MIN)		
Callsign(s)		
ROUTE INFORMATION (for each receiving Member State)		
Transited receiving Member State (1)	Point of Departure and Final destination	
	Planned Date and Time of Entry	
	Point of Entry	
	Planned Date and Time of Exit	
	Point of Exit	
	Route description	
Transited receiving Member State (2)	Point of Departure and Final destination	
	Planned Date and Time of Entry	
	Point of Entry	
	Planned Date and Time of	

	Exit	
	Point of Exit	
	Route description	
PERSONNEL AND MILITARY TRANSPORT OPERATION INFORMATION		
Total number of Personnel		
Deployed unit/convoy/fleet contact information (name, mobile phone)		
Escort requested		
Host-Nation-Support requested (please specify)		
Traffic Arrangements Requested (including safety measures) (Yes/No – please specify)		
FOR ROAD TRANSPORT		
Total number of vehicles		
Largest dimensions of biggest vehicle in convoy (weight (kg), width (cm), height (cm), length (cm))		
FOR RAIL TRANSPORT		
[Total train length]		
FOR INLAND WATERWAYS TRANSPORT		
Total number of vessels		
FOR MARITIME TRANSPORT		
Number of ships (including name and pennant number)		
Type of ship		
Draught/displacement		
Length/breadth in meters and propulsion		
Subunits		
Frequencies		
Commanding Officer (rank, name, seniority)		
Senior Officer embarked (rank, name)		
ISTAR and EW equipment (type, intent to use, location and timeframe of use)		

FOR AIR TRANSPORT		
Number and type of aircraft		
Armament (type, number, total mass)		
ISTAR and EW equipment (type, intent to use, location and timeframe of use)		
VIP (title/rank, name)		
DANGEROUS GOODS LIST (IF APPLICABLE)		
Compliant with	□ ADR □ AND □ RID □ IMDG Code □ ICAO-TI / IATA DGR □ NATO AMovP-6 SRDs 2, 3, 5 (including applicable National Deviations) □ National legislation of [requesting Member State]	
Total net quantity of Class 1 (if applicable)		
Combat loaded tactical vehicles (if yes, number and brief description)		
Explosives (Class1) other than 1.4S, which needs security measures e.g. during a rest overnight (provided by the receiving Member State)		
Specifying for every category of items		
Category of items	UN Number	
	Proper shipping name	
	Class or classification code (as appropriate)	
	Packing Group (if applicable)	
	Total quantity (volume, gross mass or net mass	

	(kg), as appropriate)	
	Quantity and type of packages (if applicable)	
	Net quantity per package	
	NEQ (Class 1) (per package (kg)	
	Total NEQ (Class 1) (kg)	
	Packing instructions	
	Tunnel restriction code (for road transport)	
	Remarks	
ABNORMAL CARGO (IF APPLICABLE)		
FOR ROAD AND RAIL TRANSPORT		
For each vehicle/transport unit transporting abnormal cargo		
Vehicle Class/Type	Registration Number(s)	
	Description (including name and type of load)	
	Vehicle Dimensions (length (cm), width (cm), height (cm), overlap (cm), weight (kg)): unloaded	
	Load Weight and Dimensions (t; cm)	
	Vehicle Dimensions (length (cm), width (cm), height (cm), overlap (cm), weight (kg)): loaded	
	Axle Load (t per axle)	
	Axle Spacing (cm)	
	Turning Radius (cm)	
Critical infrastructure assessment		

Bridges (yes/no – specify)	
Tunnels (yes/no – specify)	
Overhead lines (yes/no – specify)	
Other obstacles (yes/no – specify)	
Engineering support required (yes/no – specify)	
FOR RAIL TRANSPORT ONLY	
Date of ad hoc request pursuant to Article 48 of Directive (EU) 2012/34/EU	
Reference number of ad hoc train path request	
Information to be provided by the infrastructure manger(s) pursuant to Article 23 of Directive (EU) 2016/797 (Yes/No)	
Tests on the technical compatibility of the vehicle with the network as referred to in Article 23 of Directive (EU) 2016/797 (Yes/No)	
Are all vehicles in this transport authorised for the full area of use?	

Receiving Member State Approval		
Approval status		
References / Sub-approvals		
National Coordinator of Receiving Member State	Name	
	Phone	
	Mobile	
	E-mail	

Remarks	