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Proposal for a

COUNCIL IMPLEMENTING DECISION

amending the Implementing Decision of 8 September 2021 on the approval of the assessment of the recovery and resilience plan for Czechia

{SWD(2025) 376 final}

2025/0374 (NLE)

Proposal for a

COUNCIL IMPLEMENTING DECISION

amending the Implementing Decision of 8 September 2021 on the approval of the assessment of the recovery and resilience plan for Czechia

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EU) 2021/241 of the European Parliament and of the Council of 12 February 2021 establishing the Recovery and Resilience Facility[1], and in particular Article 20(1) thereof,

Having regard to the proposal from the European Commission,

Whereas:

(1) Following the submission of the national recovery and resilience plan ('RRP') by Czechia on 1 June 2021, the Commission proposed its positive assessment to the Council. On 8 September 2021, the Council approved the positive assessment by means of an implementing decision ('the Council Implementing Decision of 8 September 2021')[2]. The Council Implementing Decision of 8 September 2021 was amended by Council Implementing Decisions of 17 October 2023[3], 5 November 2024[4] and 8 July 2025[5].

(2) On 3 November 2025, Czechia made a reasoned request to the Commission to make a proposal to amend the Council Implementing Decision of 8 September 2021 in accordance with Article 21(1) of Regulation (EU) 2021/241 on the grounds that the RRP is partially no longer achievable because of objective circumstances. On that basis, Czechia has submitted an amended RRP.

Amendments based on Article 21 of Regulation (EU) 2021/241

(3) The amendments to the RRP submitted by Czechia because of objective circumstances concern 109 measures.

(4) Czechia has explained that 12 measures are no longer achievable, because of unforeseen circumstances or significant implementation delays beyond the control of

[1] OJ L 57, 18.2.2021, p. 17, ELI: https://eur-lex.europa.eu/eli/reg/2021/241/oj

[2] See documents ST 11047/21 INIT, ST 11047/21 ADD 1.

[3] See documents ST 13383/1/23 INIT, ST 13383/23 REV 1 (en) and ST 13383/1/23 ADD 1 REV 1.

[4] See documents ST 14663/24 INIT, ST 14663/24 ADD 1 REV 2.

[5] See documents ST 10509/25 INIT, ST 10509/25 COR 1, ST 10509/25 COR 1 REV 1 (el, pt), ST 10509/25 ADD 1 REV 1.

the Member State. This concerns, reform 2 (eHealth services) of component 1.1 (Digital services to citizens and businesses), investment 2 (Covering 5G corridors and promoting the development of 5G) and investment 3 (Supporting the development of 5G mobile infrastructure in rural investment-intensive white areas) of component 1.3 (High-capacity digital networks), investment 1 (Improving energy performance of state buildings) and investment 3 (Improving the energy performance of public buildings) of component 2.2 (Reducing energy consumption in the public sector), investment 4 (Adaptation of aquatic, non-forest and forest ecosystems to climate change) of component 2.9 (Promotion of biodiversity and fight against drought), investment 1 (Development of labour market policies), investment 2 (Increasing the capacity of pre-school facilities), investment 3 (Development and modernisation of social care infrastructure) and investment 4 (Development and modernisation of infrastructure in the field of care for children at risk) of component 3.3 (Modernisation of employment services and labour market development), investment 4 (Support for research and development in synergy effects with the Framework Programme for Research and Innovation) of component 5.2 (Support for research and development in companies and introduction of innovations into business practice) and investment 1 (Provision of advisory services to households, enterprises and the public sector) of component 7.3 (Comprehensive reform of the renovation wave advice in the Czech Republic (REPowerEU)). On this basis, Czechia has requested that those measures be amended. The Council Implementing Decision of 8 September 2021 should be amended accordingly.

(5) Czechia has explained that three measures are no longer achievable, because of insufficient interest by applicants. This concerns investment 10 (Internationalisation of businesses) of component 1.4 (Digital economy and society, innovative start-ups and new technology), investment 1 (Development of a new line of quasi-equity and green loan instruments supporting entrepreneurship) of component 4.2 (New quasi-equity instruments for the promotion of entrepreneurship and development of Czech-Moravian Guarantee and Development Bank (CMZRB) as a National Development Bank), and investment 2 (Awareness raising) of component 7.3 (Comprehensive reform of the renovation wave advice in the Czech Republic (REPowerEU)). On this basis, Czechia has requested that investment 10 of component 1.4 and investment 1 of component 4.2 be amended and investment 2 of component 7.3 be removed. The Council Implementing Decision of 8 September 2021 should be amended accordingly.

(6) Czechia has explained that two measures have been amended to implement better alternatives in order to achieve their original ambition. This concerns reform 2 (Accelerating and digitalising permitting process for renewables) of component 7.1 (Renewable energy and electricity infrastructure (REPowerEU)) and reform 1 (Transformation of universities to adapt to changing needs of the labour market) of component 7.4 (School adaptation – promoting green skills and sustainability in universities (REPowerEU)). On this basis, Czechia has requested to amend the aforementioned measures. As those circumstances justify an amendment of the measures, the Council Implementing Decision of 8 September 2021 should be amended accordingly.

(7) Czechia has explained that 87 measures have been amended to implement better alternatives that allow the administrative burden to be reduced and simplify the Council Implementing Decision, while still achieving the objectives of those measures. This concerns reform 1 (Conditions for quality data pool management and ensuring controlled data access), investment 1 (Digital services for end users) and

investment 4 (Digital services for end users in social area) of component 1.1 (Digital services to citizens and businesses), investment 1 (Development and improving individual information systems), investment 2 (Development of core registries and facilities for eGovernment), investment 3 (Cybersecurity), investment 5 (Top-up of cybersecurity investment), investment 6 (Development of information systems in social area), reform 1 (Centres of competence for supporting eGovernment, Cybersecurity and eHealth) and reform 2 (Development of systems supporting eHealth) of component 1.2 (Digital public administration systems), reform 1 (Improving the environment for the deployment of electronic communication networks), reform 2 (Supporting the development of the 5G ecosystem), investment 1 (Building high-capacity connection) and investment 4 (Scientific research activities related to the development of 5G networks and services) of component 1.3 (high-capacity digital networks), investment 2 (European Digital Media Observatory Hub (EDMO)), investment 6 (Demonstrative application projects for cities and industrial areas), investment 9 (Fund of funds for the development of (pre)seed investments, strategic digital technologies or spin-offs), investment 11 (Digital Regulatory sandbox in line with EU priorities) and investment 12 (Building quantum communication infrastructure) of component 1.4 (Digital economy and society, innovative start-ups and new technology), investment 1 (European Digital Innovation Hubs), investment 3 (Digital transformation of businesses) and investment 5 (IPCEI Microelectronics and Communication Technologies (grants)) of component 1.5 (Digital transformation of enterprises), reform 1 (Implementation of the new construction law and zoning law into practice) and investment 1 (Reaping the benefits of digitising in the area of spatial planning and construction policy) of component 1.6 (Acceleration and digitalisation of the building process), reform 1 (The Act on Data Management and Controlled Access to Data) and investment 2 (Improvement of the management system for digitalised services) of component 1.7 (Digital transformation of public administration), investment 1 (Application of modern technologies to railway infrastructure) and investment 3 (Improving the environment (railway infrastructure support) of component 2.1 (Sustainable transport), investment 2 (Modernisation of distribution of heat in district heating systems) of component 2.3 (Transition to cleaner energy sources), investment 1 (Building infrastructure for public transport in the city of Prague), investment 2 (Building infrastructure – Recharging points for private companies), investment 3 (Building infrastructure – Recharging points for residential buildings), investment 4 (Aid for purchase of vehicles – zero-emission vehicles for private companies), and investment 6 (Aid for purchase of vehicles (battery trolleybuses and low-floor tramways) for public transport in the city of Prague) of component 2.4 (Clean mobility), investment 1 (Renovation and revitalisation of buildings for energy savings), investment 3 (Support for project preparation in the field of energy saving) and reform 1 (Educational activities for sustainability and climate change awareness) of component 2.5 (Building renovation and air protection), reform 2 (Finalisation of the circular Czechia strategy 2040), investment 1 (Building recycling infrastructure), investment 2 (Circular solutions in businesses) and investment 3 (Water saving in industry) of component 2.7 (Circular economy, recycling and industrial water), investment 1 (Investment aid for regeneration of specific brownfield sites), investment 2 (Investment aid for the regeneration of brownfield sites owned by municipalities and regions for non-business use) and investment 3 (Investment aid for the regeneration of brownfield sites owned by municipalities and regions for business use) of component 2.8 (Brownfields revitalisation), investment 1 (Protection against droughts and floods of the city of Brno), investment 2 (Rainwater Management in urban agglomerations), investment 3

(Management of Natura 2000 sites and protected species of plants and animals) and reform 2 (Establishment of landscape policy and planning) of component 2.9 (promotion of biodiversity and fight against drought), reform 1 (Legal act on affordable housing), investment 1 (Concessional loan facility), investment 2 (Subordinated loans facility) and investment 3 (Co-investment facility) of component 2.10 (Affordable housing), reform 1 (Curricula reform and strengthening of IT education), investment 1 (Implementation of the revised curriculum and digital skills of teachers) and investment 2 (Digital equipment for schools) of component 3.1 (Innovation in education in the context of digitalisation), reform 1 (Transformation of universities to adapt to new forms of learning and changing needs of the labour market), reform 2 (Support of disadvantaged schools) and investment 1 (Development of selected key academic sites) of component 3.2 (Adaptation of school programmes), reform 1 (Increase efficiency, pro-client orientation and the use of the principles of evidence-based decision-making in public administration) of component 4.4 (Enhancing the efficiency of public administration), investment 1 (Support of regional cultural and creative sectors), investment 2 (Digitalisation of cultural and creative sectors) and investment 3 (Creative vouchers and design credits) of component 4.5 (Development of the cultural and creative sector), investment 1 (Public Research & Development support for priority areas of medical sciences and related social sciences) of component 5.1 (Excellent research and development in the health sector), investment 1 (Support for the introduction of innovation into business practice), investment 2 (Support for R&D cooperation (in line with the National RIS3 Strategy)), investment 3 (Aid for research and development in the field of the environment), investment 5 (Aid for research and development in enterprises in line with the national RIS3 strategy), investment 6 (Aid for research and development in the field of transport) and investment 7 (Aid for research and development in the environmental field) of component 5.2 (Support for research and development in companies and introduction of innovations into business practice), reform 1 (A strategically managed and internationally competitive R&D&I ecosystem) of component 5.3 (A strategically managed and internationally competitive R&D&I ecosystem), investment 1 (Creation of the Intensive Medicine Simulation Centre) and investment 3 (Building a centre for cardiovascular and transplant medicine) of component 6.1 (Increasing the resilience of the health system), reform 2 (Supporting and enhancing the quality of preventive screening programmes), investment 1 (Establishment of the Czech Oncology Institute), investment 2 (Developing highly specialised oncological and hematooncological care) and investment 3 (Establishment and development of the Centre for Cancer Prevention and Infrastructure for Innovative and Supportive Care at the Masaryk Memorial Cancer Institute) of component 6.2 (The national plan to strengthen oncological prevention and care), investment 1 (Construction, refurbishment and upgrade of distribution networks), investment 2 (Scaled up measure Component 2.3 (Transition to Cleaner Energy Sources) Deployment of Photovoltaics) and reform 3 (Improving the predictability, transparency and availability of grid connection process) of component 7.1 (Renewable energy and electricity infrastructure (REPowerEU)), reform 1 (Energy communities) and reform 3 (Electricity Data Centre) of component 7.2 (Supporting decentralisation and digitalisation of the energy sector (REPowerEU)), reform 1 (One-stop-shops for energy communities and energy efficiency renovations) and reform 2 (Data and methodological guidance and trainings for the advisory system) of component 7.3 (Comprehensive reform of the renovation wave advice in the Czech Republic (REPowerEU)), reform 1 (National Action Plan for Clean Mobility and deployment targets for zero-emission mobility), reform 3 (Improving the regulatory framework for renewable hydrogen), reform 4 (Enabling

conditions for zero-emission alternative fuels infrastructure) and investment 1 (Scaled up measure: Aid for purchase of vehicles – zero-emission vehicles for private companies) of component 7.5 (Decarbonisation of road transport (REPowerEU)), investment 1 (Electrification in Brno region) of component 7.6 (Electrification of rail transport (REPowerEU)) and reform 2 (Renewable acceleration areas) of component 7.7 (Simplifying environmental permitting process and defining areas for the development of renewable energy sources (REPowerEU)). On this basis, Czechia has requested that those measures be amended. The Council Implementing Decision of 8 September 2021 should be amended accordingly.

(8) Following the removal and decrease in the level of implementation of measures in accordance with Article 21 of Regulation (EU) 2021/241, Czechia has requested to use the resources freed up by the removal of measures and decrease in the level of their implementation to increase the level of implementation of three measures and add one measure. This concerns investment 3 (Cybersecurity) of component 1.2 (Digital public administration systems), investment 5 (Aid for purchase of zero-emission vehicles and infrastructure for municipalities, regions, state administration and other public entities) of component 2.4 (Clean mobility), investment 2 (Replacement of stationary sources of pollution in households with renewable energy sources) of component 2.5 (Building renovation and air protection) and investment 3 (Improvement of energy performance in residential housing) of component 7.3 (Comprehensive reform of the renovation wave advice in the Czech Republic (REPowerEU)). On this basis, Czechia has requested that the level of implementation of three measures (investment 3 (Cybersecurity) of component 1.2 (Digital public administration systems), investment 5 (Aid for purchase of zero-emission vehicles and infrastructure for municipalities, regions, state administration and other public entities) of component 2.4 (Clean mobility), investment 2 (Replacement of stationary sources of pollution in households with renewable energy sources) of component 2.5 (Building renovation and air protection)) be increased and one new measure (investment 3 (Improvement of energy performance in residential housing) of component 7.3 (Comprehensive reform of the renovation wave advice in the Czech Republic (REPowerEU)) to be added.

Distribution of milestones and targets

(9) The distribution of milestones and targets in instalments should be amended to take into account the amendments to the RRP and the indicative timeline presented by Czechia.

Commission's assessment

(10) The Commission has assessed the amended RRP against the assessment criteria laid down in Article 19(3) of Regulation (EU) 2021/241.

(11) The Commission considers that the amendments put forward by Czechia do not affect the positive assessment of the RRP set out in the Council Implementing Decision of 8 September 2021 regarding the relevance, effectiveness, efficiency and coherence of the RRP against the assessment criteria laid down in Article 19(3) of Regulation (EU) 2021/241 points (a), (b), (c), (d),(da), (db), (g), (h), (j) and (k).

Contribution to the green transition including biodiversity

(12) In accordance with Article 19(3), point (e), of and Annex V, criterion 2.5, to Regulation (EU) 2021/241, the amended RRP contains measures that contribute to a large extent (rating A) to the green transition, including biodiversity, or to addressing the challenges resulting therefrom. The measures supporting climate objectives

account for an amount which represents 42.73% of the amended RRP's total allocation and 98.63% of the total estimated costs of measures in the REPowerEU chapter calculated in accordance with the methodology set out in Annex VI to Regulation (EU) 2021/241. In accordance with Article 17 of Regulation (EU) 2021/241, the amended RRP is consistent with the information included in the National Energy and Climate Plan 2021-2030.

(13) The amendments concerning the contribution to the green transition relate to the changes in climate tagging and reallocation of financial resources among investment 1 (Improving energy performance of state buildings) and investment 3 (Improving the energy performance of public buildings) of component 2.2 (Reducing energy consumption in the public sector), investment 2 (Building infrastructure – Recharging points for private companies) and investment 5 (Aid for purchase of zero-emission vehicles and infrastructure for municipalities, regions, state administration and other public entities) of component 2.4 (Clean mobility), investment 2 (Replacement of stationary sources of pollution in households with renewable energy sources) of component 2.5 (Building Renovation and Air protection), investment 1 (Building recycling infrastructure) of component 2.7 (Circular economy, recycling and industrial water), investment 3 (Management of Natura 2000 sites and protected species of plants and animals) and investment 4 (Adaptation of aquatic, non-forest and forest ecosystems to climate change) of component 2.9 (Promotion of biodiversity and fight against drought), , investment 2 (Increasing the capacity of pre-school facilities) and investment 3 (Development and modernisation of social care infrastructure) and investment 4 (Development and modernisation of infrastructure in the field of care for children at risk) of component 3.3 (Modernisation of employment services and labour market development), investment 1 (Development of a new line of quasi-equity and green loan instruments supporting entrepreneurship) of component 4.2 (New quasi-equity instruments for the promotion of entrepreneurship and development of Czech-Moravian Guarantee and Development Bank (CMZRB) as a National Development Bank), and reform 1 (One-stop-shops for energy communities and energy efficiency renovations), reform 2 (Data and methodological guidance and trainings for the advisory system), investment 1 (Provision of advisory services to households, enterprises and the public sector) and investment 2 (Improvement of energy performance in residential housing) of component 7.3 (Comprehensive reform of the renovation wave advice in the Czech Republic (REPowerEU)). This entails minor increase in the overall contribution to the climate target. The limited scope of the amendments does not change the overall assessment of this criterion.

Contribution to the digital transition

(14) In accordance with Article 19(3), point (f), of and Annex V, criterion 2.6, to Regulation (EU) 2021/241, the amended RRP contains measures that contribute to a large extent (rating A) to the digital transition or to addressing the challenges resulting from it. The measures supporting digital objectives account for an amount which represents 22.39% of the amended RRP's total allocation calculated in accordance with the methodology set out in Annex VII to that Regulation.

(15) The amendments concerning the contribution to the digital transition relate to the reallocation of financial resources among reform 2 (eHealth services) of component 1.1 (Digital services to citizens and businesses), investment 3 (Cybersecurity) and investment 5 (Top-up of cybersecurity investment) of component 1.2 (Digital public administration systems), investment 2 (Covering 5G corridors and promoting the development of 5G) and investment 3 (Supporting the development of 5G mobile

infrastructure in rural investment-intensive white areas) of component 1.3 (High-capacity digital networks), investment 10 (Internationalisation of businesses) of component 1.4 (Digital economy and society, innovative start-ups and new technologies), investment 1 (Development of labour market policies) of component 3.3 (Modernisation of employment services and labour market development), investment 4 (Support for research and development in synergy effects with the Framework Programme for Research and Innovation) of component 5.2 (Support for research and development in companies and introduction of innovations into business practice). This entails minor decrease in the overall contribution to the digital target. The limited scope of the amendments does not change the overall assessment of this criterion.

Costing

(16) In accordance with Article 19(3), point (i), of and Annex V, criterion 2.9, to Regulation (EU) 2021/241, the justification provided in the amended RRP on the amount of the estimated total cost of the RRP is to a medium extent (rating B) reasonable and plausible, is in line with the principle of cost efficiency and is commensurate to the expected national economic and social impact.

(17) For the costing assessment of the original RRP in 2021, Czechia provided estimates relying on appropriate justification, evidence and methodology for the majority of the costs of the measures included in the RRP. Costing information and supporting documents were provided to a medium extent. There were no indications that the overall reasonability, plausibility and additionality of the cost estimates would be impaired.

(18) Czechia has provided individual cost estimates for most of the amended and new investments and reforms with an associated cost included in the updated RRP, relying on a number of sources to justify them. For the amended measures, the update is either based on the same assumptions or adjusted on the basis of the results of tenders conducted for current similar projects or even the results of the tenders for the exact same project where its implementation has already started. For the newly introduced measures, the costs have been calculated using bottom-up approaches, with reference to market prices or prices of similar units in past investments for the key cost drivers, or from costs estimates derived from the costing data of similar investments carried out. As a result, cost estimates for most of the measures in the RRP are deemed reasonable. The amount of the estimated total costs of the RRP is in line with the nature and type of the envisaged reforms and investments. As a result, cost estimates for most of the measures in the RRP are deemed plausible. Czechia has provided sufficient information and evidence that the amount of the estimated total costs is not covered by existing or planned Union financing. Finally, the estimated total cost of the RRP is in line with the principle of cost efficiency and commensurate with the expected national economic and social impact.

Measures supporting investment operations contributing to the objectives of the Strategic Technologies for Europe Platform (STEP)

(19) In accordance with Article 4(4) of Regulation (EU) 2024/795 of the European Parliament and of the Council[6], Czechia considered as priority projects those projects

[6] Regulation (EU) 2024/795 of the European Parliament and of the Council of 29 February 2024 establishing the Strategic Technologies for Europe Platform (STEP), and amending Directive

that have been awarded a Sovereignty Seal pursuant to Article 4(1) of Regulation (EU) 2024/795. However, Czechia did not include any projects that have been awarded a Sovereignty Seal in the amended RRP because of the reduction of the estimated total cost of the RRP.

Positive assessment

(20) Following the positive assessment by the Commission of the amended RRP, with the finding that the RRP satisfactorily complies with the criteria for assessment set out in Regulation (EU) 2021/241, in accordance with Article 20(2) of and Annex V to that Regulation, the reforms and investment projects necessary for the implementation of the amended RRP, the relevant milestones, targets and indicators, and the amount made available from the Union for the implementation of the amended RRP should be set out.

Financial contribution

(21) The estimated total costs of Czechia's amended RRP is EUR 8 752 357 444. As the amount of the estimated total cost of the amended RRP is higher than the updated maximum financial contribution available for Czechia, the financial contribution determined in accordance with Article 4a of Regulation (EU) 2021/1755 of the European Parliament and of the Council[7], and with Article 20(4) and Article 21a(6) of Regulation (EU) 2021/241 that is allocated for Czechia's amended RRP should be equal to EUR 8 409 179 142. Therefore, the financial contribution made available to Czechia remains unchanged.

Loans

(22) In order to support additional reforms and investments, a total loan support of EUR 818 136 635 was made available to Czechia by means of Council Implementing Decision of 17 October 2023. Following the transfer of investment 5 (Top-up of cybersecurity investment) of component 1.2 (Digital public administration systems) and investment 3 (Co-investment facility) of Component 2.10 (Affordable housing) to grants under Article 21 of Regulation 2021/241, Czechia has not requested to use the freed-up loan resources to support new measures or to increase the level of implementation of existing measures within the RRP. The amount of the estimated total costs of the RRP is lower than the combined financial contribution available for Czechia and the loan support that had been made available to Czechia by means of Council Implementing Decision of 17 October 2023. Therefore, the total loan support made available to Czechia should be reduced to EUR 343 142 953.

(23) The Council Implementing Decision of 8 September 2021 should therefore be amended accordingly. For the sake of clarity, the Annex to the Council Implementing Decision of 8 September 2021 should be replaced entirely.

2003/87/EC and Regulations (EU) 2021/1058, (EU) 2021/1056, (EU) 2021/1057, (EU) No 1303/2013, (EU) No 223/2014, (EU) 2021/1060, (EU) 2021/523, (EU) 2021/695, (EU) 2021/697 and (EU) 2021/241
(OJ L, 2024/795, 29.2.2024, ELI: http://data.europa.eu/eli/reg/2024/795/oj).

[7] Regulation (EU) 2021/1755 of the European Parliament and of the Council of 6 October 2021 establishing the Brexit Adjustment Reserve (OJ L 357, 8.10.2021, p. 1, ELI: http://data.europa.eu/eli/reg/2021/1755/oj).

(24) This Decision should be without prejudice to the outcome of any procedures relating to the award of Union funds under any Union programme other than the Facility or to procedures relating to distortions of the operation of the internal market that may be undertaken, in particular under Articles 107 and 108 of the Treaty. It does not override the requirement for Member States to notify instances of potential State aid to the Commission under Article 108 of the Treaty,

HAS ADOPTED THIS DECISION:

Article 1
Approval of the assessment of the RRP

The assessment of the amended RRP of Czechia on the basis of the criteria provided for in Article 19(3) of Regulation (EU) 2021/241 is approved.

Article 2
Amendments

The Council Implementing Decision of 8 September 2021 on the approval of the assessment of the recovery and resilience plan for Czechia is amended as follows:

(1) in Article 2a, paragraph 1 is replaced by the following:

"1. The Union shall make available to Czechia a loan amounting to a maximum of EUR 343 142 953."

(2) the Annex to the Council Implementing Decision of 8 September 2021 on the approval of the assessment of the recovery and resilience plan for Czechia is replaced by the text set out in the Annex to this Decision.

Article 3
Addressee

This Decision is addressed to the Czech Republic.

Done at Brussels,

For the Council
The President