

COUNCIL OF THE EUROPEAN UNION

Brussels, 18 October 2010

15068/10

ENFOPOL 293

NOTE	
From:	CEPOL
To:	Law Enforcement Working Party / CATS
Subject:	CEPOL Strategy

Delegations will find attached the CEPOL Strategy and balanced scorecard which was adopted by the CEPOL Governing Board on 30 September 2010.

DECISION 43/2010/GB

OF THE GOVERNING BOARD OF THE EUROPEAN POLICE COLLEGE

ADOPTING THE

CEPOL STRATEGY AND BALANCED SCORECARD

Adopted by the Governing Board on 30 September 2010 THE GOVERNING BOARD,

Having regard to Council Decision 2005/681/JHA of 20 September 2005 establishing the European Police College (CEPOL) (¹), and in particular Articles 1(3), 6 and 7 thereof;

Having regard to the proposal of the Strategy Committee, submitted by Belgium (²);

Having regard to the decision of the Governing Board (³).

HAS ADOPTED the CEPOL Strategy and Balanced Scorecard as detailed in the Annex to this Decision.

Done at Ghent, 30 September 2010

For the Governing Board

Jean-Marie Van Branteghem Chair of the Governing Board

po Eddy Muylaert

(¹) OJ L 256, 1.10.2005, p. 63.

 $[\]binom{2}{2}$ 20th meeting of the Strategy Committee item 5

⁽³⁾ 21st meeting of the Governing Board item 5

Qualitative Education Qualitative Thinking

Strategy Proposal

Our ability to meet new security challenges in the field of justice and home affairs and to tackle the threat of transnational crime will in many ways determine the future of Europe.

The dynamism of EU agencies (Europol, FRONTEX, and EUROJUST) invites CEPOL to keep abreast with them and support their crime fighting efforts.

The enforcement of the Lisbon Treaty (LT) and the commencement of the Stockholm Program (SP) action plan are additional determining triggers for innovation through CEPOL.

The coming years will be marked by increasing expectations of European police education in the evolving arena of international law enforcement cooperation. Building European Training Schemes is one aim which will result in change from quantitative to qualitative thinking in teaching and learning. Aligned with this trend CEPOL has to have a commonly developed and clearly articulated strategy.

The thoughts beyond the front page present our comprehensive strategic vision; where we would like to see CEPOL in 5 years and how these strategic aims could be achieved.

According with our faith in CEPOL's network, it will function as a European law enforcement education centre and knowledge base at the highest level of international excellence

CEPOL Secretariat

Introduction

In the globalised world, the European Union is facing increased security challenges that require joint EU responses based on effective police cooperation, professionalism and responsibility, towards the security and freedom of European citizens. Our ability to meet these new challenges in the field of justice and home affairs, to tackle the threat of transnational as well as international and organised crime will have significant influence on the future of Europe.

The European Union has been developing its world class judicial and law enforcement organisations in the context of freedom, security and justice. Europol, EUROJUST and FRONTEX are demonstrating extraordinary professionalism, knowledge and skills, complementing their human capability with the application of high level technology. The ambitious strategies, crime fighting efforts and dynamism of these EU agencies are strongly supported by the CEPOL network's provision of training and learning activities, enabling then to keep abreast with current crime fighting efforts.

The enforcement of the Lisbon Treaty (LT) and the commencement of the Stockholm Program (SP) are determining triggers for innovation through CEPOL. The ongoing EU structural changes, along with the promotion of effective implementation of the SP (such as the development of an internal security strategy, the evolvement of a joint law enforcement culture and the requirement of EU related training for police and border agents) impact on CEPOL both strategically and operationally. In particular it highlights the necessity of high standards for EU related police training.

The coming years will be marked by increasing expectations of European police education in the evolving arena of international law enforcement cooperation. Additionally, rapid development in information and communication technologies fosters further innovation of a common, useable platform for CEPOL, for national training institutions to work collaboratively and create synergies. It is of paramount importance to take advantage of cutting edge technological opportunities and capitalise on the benefits through close collaboration.

Building a qualitative educational culture is a must, resulting in the change from quantitative to qualitative thinking in teaching and learning. To reach these ambitious goals, CEPOL has to have a commonly developed and clearly articulated strategy.

1. Mission:

"CEPOL as a European Union agency contributes to European police cooperation through learning to the benefit of European citizens"

2. Vision:

CEPOL is acknowledged by allied agencies and authorities in the policing and educational world, to be the primary source of learning and development in the field of education and training for enhanced cooperation and policing in Europe.

- 3. Values:
 - Primary Source of Knowledge
 - Respect for Diversity
 - Faith in justice and policing

4. Guiding principles:

4.1. Quality of Learning

- quality and depth of provision across all subjects
- qualified teachers, trainers, lecturers and tutors
- committed, self-directed life-long learners
- cutting-edge technology
- close interactive relationship between learning, science, and research
- the place of CEPOL within the broader academic community
- the encouragement of a questioning spirit
- qualitative exchange experience for students, teachers, trainers, tutors and associates through networking

4.2. CEPOL's Relationship with EU Law Enforcement Society

- the widest possible institutional and individual access to the CEPOL's knowledge base and learning system
- contribution to a more effective crime fighting through the pursuit, dissemination, and application of knowledge
- concern for sustainable relationships with the law enforcement environment

4.3. CEPOL's Relationship with Stakeholders

- EU member states through the Council of the European Union e.g. Council Standing Committee on Internal Security (COSI) and the Governing Board, Commission, Parliament, Commission and Police Chief's TF are considered as primary bodies
- the relationship between CEPOL and the national training institutions is <u>fundamental</u> to the nature of <u>networking</u>
- essential elements of successful collaboration through coordination with Europol, FRONTEX and EUROJUST

4.4. Towards CEPOL's Staff and Associates

- rewarding and recognising CEPOL staff and associates as its greatest asset
- encouraging the development of all professionals working with CEPOL

5. Strategic goals and objectives 2010 – 2014:

Goal 1: The CEPOL network functions as a European law enforcement education platform on the highest level of international excellence

CEPOL has enjoyed a number of successful years in existence, has built up its network, developed cooperation and is operating professionally. To further build on these great achievements CEPOL will innovate, motivate and educate within a holistic learning system. In accord with the declared vision, CEPOL's network will be developed as a European law enforcement learning platform, coupled with a knowledge base at the highest level of international excellence. In order to achieve this ambitious target it is a necessary pre-condition to further improve the CEPOL network.

Strategic Objectives

1.1 Delivering quality training courses on specific subjects. Training Senior Police Officers and middle-ranking police officers, Senior Police Officers and middleranking police officers in the field and police officers in the field, with regard to cross-border cooperation between police forces in Europe. To assist in setting up appropriate advanced training programs.

Promoting the effective implementation of the Stockholm Program via training.

Outputs:

- Training to be delivered on:
 - the new EU internal security strategy
 - training on joint security culture
 - integrated security,
 - integrated border management
 - police cooperation, counter terrorism, Europol, Police ethics and prevention of corruption, Domestic Abuse, THB, Money Laundering, Trafficking of Drugs, Management of Diversity and Civilian Crises Management, Child Abuse in Cyberspace, Human Rights.
- Training activity to be coordinated with:
 - Coordination mechanism to be in place in the form of a tetragon (Europol, FRONTEX, EUROJUST and CEPOL)

Outcomes:

- SP: added value to constructing the new security architecture
- SP: increased awareness and understanding of approaching developments
- SP: expeditious adoption of European security values, habits and attitudes
- enhanced knowledge on specific area
- enhanced networking among specialists
- unified interpretation of definitions
- broader picture and update on international practices
- SP: avoided overlapping activity
- SP: sources are used more effectively
- SP: unified approaches and interpretations

1.2	8 81	rs in order to enhance their European planning and realisation of strategic
 man Mo and Nev Store o o o o o o o o o e Eur the 	ining to be provided in strategic hagement and leadership dules to be revised, reconsidered updated regularly v elements inspired by the ekholm Program and Lisbon Treaty: strategic analysis and strategy planning on a EU level (EU dimension) linking policy, internal security strategy and national interest strategic aspects of EU Neighbourhood Policy (Eastern Partnership) and participation in civilian crises prevention and management integrated security in the EU rdinated training activity with: Coordination mechanism to be in place in the form of a tetragon (Europol, FRONTEX, EUROJUST and CEPOL) omed II or similar future projects in neighbourhood Capacity building assistance	 Outcomes: SP: increased EU's strategic awareness enhanced knowledge deeper understanding of "why" SP: positive attitude towards community issues (European dimension) SP: unified approaches to realization of strategic decisions (European dimension) SP: actions are coordinated SP: more effective use of sources SP: unified approaches and interpretations SP: assistance to upgrade to good European practices
	and develops cooperation	
 of 2 New dev New imp Coordinates 	IS/ISEC to be completed by the end 1010 w Exchange Programme to be eloped w Exchange Programme to be lemented between 2011 - 2014 operation and synergies with opol & FRONTEX to be realized	 Outcomes: SP: Increased and deepened cooperation Confidence building by increasing mutual understanding and personal relationships Enhanced professional networks in specific topics Exchange of knowledge, experience and best practice (training & police cooperation)

1.4	Common curricula contribute to the programs in accord with EU standa	e preparation of harmonised training urds
 Outputs: emphasis to be given on implementation of the "10" by introduction and monitoring feasibility studies and modelling prior to the development of common curricula to be carried out Developing alternative common curricula for police and border officers (EU related) in response to the Stockholm Programme 		 Outcomes: SP: application of common curricula by national training institutions prevention of non applicability or unfeasibility SP: training to be delivered to the targeted groups
1.5	Developing further and easier acces	
to t Con agr \circ \circ \circ \circ \circ \circ \circ \circ	ts: urning Management System (LMS) be further developed mpletion and implementation of eed modules such as: Europol Prüm Treaty Language Moving forward marked by defined milestones Schengen Information System Cyber crime Train the Trainer Quality Training Standards Q13 ntinued evaluation of the progress \rightarrow ustments based on gained perience long term vision trelation with science and research cooperation and coordination chanism within CEPOL components I in external dimensions to be anced	 Outcomes: SP: enhanced e-learning culture to be the norm Enabling delivery of ICT learning tools and supporting CEPOL activities Broadening learning methodology Increased options offered to learners Individual demands to be considered Increased number of learners to be trained Easier individual knowledge management and life-long learning enhanced digital literacy and skills

1.6	Quality learning shall be the acknowledged ethos of CEPOL's reputation and
	prestige

Outputs:	Outcomes:
 CEPOL's learning methodologies and qualifications shall be recognised and valued in the EU Train the trainer course as a CEPOL flagship course A certified modular course in International Police Cooperation as a joint project to be developed and implemented (Pilot Project) Lessons learnt and increased numbers of certified courses encompassing EU dimensions Qualified curricula and subjects will develop deeper insight in learners Qualified teachers, coaches, trainers and tutors present high quality teaching and learning Foundation of the status of qualified teachers, trainers and tutors Elaboration of process of qualification, certification and registration Establishment and maintenance of European Teacher's pool To enhance qualitative evolution of competency Broadening access to knowledge sources for all teaching staff Self-directed, lifelong learners focusing on a broader European view will share and disseminate knowledge Promote the development of lifelong learning Introduction of assessments for receiving CEPOL certificates Evolving learning environment to be the standard Easing access to knowledge sources 	 Better motivated human factor Increased acknowledgement, reputation and respect for CEPOL certificates Enhanced competency of teaching staff within police academies Appearance of Euro-elite law enforcement Graduates of CEPOL will be able to go on to work in a range of senior professions in some of the most prestigious EU agencies, organizations, missions and projects Adoption of more elements of the Bologna process Applicable and competent knowledge to be delivered Greater transparency Evolving learning/teaching competencies Increased acknowledgement Better human resources management on EU level Upgraded competency of lecturers

Goal 2: CEPOL will be developed into a European law enforcement knowledge base

Under CEPOL's umbrella a stimulating intellectual environment will be maintained. It is populated by senior law enforcement officers, teachers, lecturers, trainers, researchers. It also contains applicable research projects, training, conferences, seminars, exchange programmes, e-library, forums (conventional and virtual) for sharing achievements and best practice. Police knowledge must have a source and this source cannot be elsewhere other than Police Science. European Police Science cannot be left homeless; it needs a home and this home shall be the CEPOL house.

Strategic Objectives

2.1 Broadening the knowledge base by continued development of the e-library

Outputs:

Outcomes:

values

Increasing awareness

Developed infrastructure

More returning clients

Increasing number of publications

Enhanced circle of readers, visitors

Wide-ranging application of publicised

- Promotion of the existence of the elibrary within European law enforcement through a communication campaign
- Targeted invitations for placing publications in the e-library
- Tailored motivation of authors
- Regular dissemination of the list of publications among potential readers
- Consider procurement of e-books
- Visualising the long term function of elibrary and developing a road map for further development
- Structural changes in line with quantitative & qualitative developments

2.2	Orientation and facilitation of resea	urch, support to researchers and scientist.
 Outputs: Project Group in the European Approach to Police Science to be supported Building up of the network of police/law enforcement research institutions to be continued Identification and creation of financial resources for supporting researchers and research to be continued Developing cooperation with private sector to be continued 		 Outcomes: CEPOL shall be the driving force of Police Science and Research Developing a unifying European approach towards Police Science SP: developed European Training Schemes SP: Evolved European law enforcement culture
 Determine town 	cooperate ESTRA velopment of a thematic approach vards addressing European problems ng research to assist In conjunction with European Training Schemes In evolving law enforcement culture	
2.3	Ensuring forums for debate, sharin interaction between senior practitio	g of research findings and moderating ners and researchers
to k • Prin •	ts: nferences, seminars and round tables be organised Police Science and Research Conferences nted publications to be issued Research and Science Bulletin Others ctronic publications to be issued E-library Discussion forum Others	 Outcomes: SP: contribution to common problem solving Increased mutual understanding Increased awareness of cooperation Deepened cooperation

2.4	Foundation and maintenance of European database of law enforcement researchers, scientists and research	
0 0 0 0	Its: searchers data base to be founded Elaboration of definition Criteria Access process Registration and update Access to database and data protection search database to be maintained Elaboration of definition Criteria Registration process Registration and update Access to database and data protection Publication in e-library	 Outcomes: Building of a researcher's community and network Creation of platforms for common interest and debates Facilitation and moderation of networking Increased opportunity for synergies Sharing researcher's results Disseminated results, information collected, structured and made available System building
2.5		outstanding performance, excellent work in olice education and science under CEPOL's knowledged
acl	Its: undation of a CEPOL award and knowledgement system to be borated, agreed and realized	 Outcomes: Moral recognition put in practice Rewarded outstanding performances and excellence Stimulated motivation Wider CEPOL publicity and visibility achieved

Goal 3.	. External relations will be considered	l and dealt as corner stone of partnership	
b r I ii tu g	but also by the quality of its cooperation eliability, mutual interests and benefits Looking at the circle of cooperation panstitutions and bodies can be listed. The ailored with different levels of flexibil		
	Strategic objectives		
3.1	Cooperation with EU Agencies and	Bodies Remains the Priority	
 Outputs: Coordinated activities are maintained with Europol, FRONTEX, EUROJUST, Cooperation is kept alive and deepened with EMCDDA (European Monitoring Centre for Drugs and Drug Addiction), the ETF (European Training Foundation), CEDEFOP (European Centre for the Development of Vocational Training) and European Crime Prevention Network 		Outcomes: Avoidance of duplication Synergies ensured Information exchange intensified Mutual assistance ensured Increased cost effectiveness	
3.2	3.2 Associated States are Considered as the Closest Partners		
hea ■ Fin	land, Norway and Switzerland to be vily involved in CEPOL cooperation ancial contribution and expenditure naged according to their special	 Outcomes: Unlimited access to all CEPOL programs provided Joint training and research enterprises realised 	

3.3	Assisting Candidate and Accession Eastern Partnership	Countries, Neighbourhood Policy and
 enf enf	its: sistance in upgrade of law forcement and judicial systems, nanced professional knowledge sured via training modules andards prevalent in the EU to be ivered by training and exchange of perience eparedness of EU officials for ilian crises management is supported common curriculum and training	 Outcomes: SP: Candidate or potential candidate countries receive assistance in their capacity building SP: Accession efforts are supported by training and exchange of experience SP: Confidence building measures are complemented via learning programs
3.4	Cooperation with Globally Significe	ant Partners
Outputs: North-America, Russia & China AEPC Others		 Outcomes: SP: Strategic partnership enhanced Good international practices are exchanged Europol cooperation complemented SP: Cooperation considered as confidence building measures between global players
3.5	The multiple roles and interests of t cooperation with the civil society	the private sector are used for deepening
sci ide ■ Pot	mes: tential partners and donors for ence and research programmes to be ntified tential partners and donors for nferences, seminars to be identified	 Outcomes: Financial resources assisting science and researches are reinforced Via deepened cooperation, increased awareness and acknowledgement of CEPOL is achieved

Goal 4: CEPOL will be lead and managed as a top-ranking innovative EU agency

The constantly changing environment requires a flexible and appropriate response from CEPOL if the organisation wants to ensure that its services meet with stakeholder and client expectations, which are altered by new needs. To be an evolving agency requires the capability to respond to challenging issues constructively. Increasing expectations are stimulating the leadership, management, process and organisational innovation of CEPOL. Managing these changes is not an easy task, but surely possible by professional leadership and management, so that at the end good governance will be the main feature of organisational performance.

Strategic Objectives

4.1 Application of corporate leadership and management by the Governing Board

4.2	Application of devolved leadership and management between Director and the
	Secretariat team

Outputs: Internal rules and regulations in force	Outcomes:SP: Increased effectiveness and efficiency
 and implemented Division of labour vertically and horizontally, justified and realised Delegated freedom, responsibility and accountability to be in place Participative nature which is inclusive and equitable 	 Advantages taken from staff's competency, professionalism and integrity Success-orientated institutional culture evolved

4.3 In order to ensure functional discipline; creation and maintenance of an effective Internal Control System including an Audit Panel

 Outputs: Application of risk management put in practice Internal control system applied Audit Panel to be functional 	 Outcomes: SP: Increased effectiveness and efficiency Element of good governance - observance of rule of law be achieved 	
4.4 Managing human resources as the greatest assets of CEPOL		
 Outputs: Designated development of human resources Transparent, competitive and competency centred appointments ensured Performance assessment based on learning culture in practice instead of a blame culture Opportunities for individual development of CEPOL's staff to be 	 Outcomes: Equal opportunities in building individual careers Capitalisation of human values Increasing professionalism Sustainable quality progress Enhanced alliance ethos and broader supporter circles 	

ensuredDevelopment of the Alumni relations to be established

4.5	Budget management ensures imple contributes CEPOL's future innova	mentation of Annual Work Program and ution
ens Pre ens	eative annual budget planning sured ecise and disciplined implementation sured Accurate Timely Monitored Controlled Observing the Rule of Law novative strategic planning will oport CEPOL's evolution	 Outcomes: Increased cost effectiveness Increased reliability Decreased irregularities Proportion between financial resources and professional ambitions
4.6	Secretariat provides appropriate ada all CEPOL components	ministrative support for the proper function of
	e Secretariat will act in a service- entated manner Proactivity Professionalism Loyalty Cooperation and Coordination	 Outcomes: Qualitative services to be delivered Increased effectiveness High level customer satisfaction achieved Successful and acknowledged administrative personnel
4.7	Stakeholder Relations and Internal	Communication
 inst Par rela Dy Ide be Tra Inte 	ts: macy of ownership: MS and national titutions acknowledged liament and Commission ationships properly channelled namic dialogue to be maintained entification of expectations/ needs to carried out ansparency ensured ernal communication to be further veloped and intensified Sharing information swiftly, efficiently and securely Communicating core aims/values	 Outcomes: Value added cooperation Partnership Mutual benefits Division of responsibility and labour Constructivism Problem solving

4.8	Public Relations and Cooperation with The Civil Society	
Outpu ■ Coo nor ○ ○ ○ ○ ○	ts: operation with civil society to be the	Outcomes: Enhanced transparency Improved feedback Enhanced cooperation network More available resources are Increased visibility Increased public awareness Increased social support and acknowledgement

6. Road Map Milestones by Annual Work Program 2010 – 2014

- Strategic Goals → Strategic Objectives → Outputs → Outcomes
- Annual Work Program → Strategic Objectives reflected & further detailed
- Measurement of performance → qualitative & quantitative performance indicators → Feedback & achievements →
 - \rightarrow adjustments of Strategic Goals, Objectives
 - \rightarrow or adjustments of Outputs