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NOTE

From:	Presidency
To:	Permanent Representatives Committee
Subject:	Proposal for a Regulation of the European Parliament and the Council amending Regulations (EU) 2021/694, (EU) 2021/695, (EU) 2021/697, (EU) 2021/1153, (EU) 2023/1525 and 2024/795, as regards incentivising defence-related investments in the EU budget to implement the ReArm Europe Plan: - Preparation for the trilogue

I. INTRODUCTION

1. On 22 April 2025, the Commission submitted a proposal for a Regulation as regards incentivising defence-related investments in the EU budget to implement the ReArm Europe Plan (the 'mini-omnibus')[1].

2. Co-legislators adopted their respective negotiating mandates on that proposal on 7 October (European Parliament) and 8 October 2025 (Council).

[1] Document 8763/25.

3. The Working Party on Defence Industry had an exchange of views on the Parliament's negotiating mandate on 21 October 2025 and provided guidance on all the elements not covered by the Council's mandate.

4. Interinstitutional technical meetings commenced on 24 October 2025, at technical level. Since then, three more technical meetings (27 and 31 October as well as 3 November 2025) have taken place.

5. The DIWP was de-briefed on the state-of-play of interinstitutional negotiations at its meeting on 4 November 2025[2].

6. Co-legislators affirmed their shared ambition to conclude interinstitutional negotiations on the 'mini-omnibus' proposal at one single political trilogue, scheduled for 5 November 2025, in order to ensure an adoption and entry into force the Regulation by the end of this year.

II. STATE OF PLAY OF NEGOTIATIONS

7. Good progress has been made overall during interinstitutional negotiations. One matter on which further guidance from Member States is required is the Parliament's request to associate Ukraine to the European Defence Fund (EDF).

8. Whenever that matter was discussed in the Council on previous occasions, the Commission has repeatedly drawn attention to the usually lengthy and complex negotiations procedures that such an association would necessitate, as well as the legal improbability of such an association under the current EDF Regulation. However, during the interinstitutional technical meeting on 3 November 2025, the Commission explained that conditions were indeed in place to make sure that an association of Ukraine could be conducted in an expedited manner, thus theoretically allowing for the participation of Ukrainian entities still under the current MFF, if conditions allow.

[2] WK 13569/25 REV 1.

III. CONCLUSION

9. In light of the above, and with a view to the political trilogue scheduled for 5 November 2025, the Permanent Representatives Committee is invited to provide guidance on the proposed association of Ukraine to the EDF as set out in points 7 and 8 above.

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