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COVER NOTE

From:	Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director
date of receipt:	22 October 2025
To:	Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union

No. Cion doc.:	SWD(2025) 342 final
Subject:	COMMISSION STAFF WORKING DOCUMENT Updated climate tracking and digital tagging of the recovery and resilience plan of Romania Accompanying the document Proposal for a COUNCIL IMPLEMENTING DECISION amending Implementing Decision (EU) (ST 12319/21 INIT; ST 12319/21 ADD 1) of 29 October 2021 on the approval of the assessment of the recovery and resilience plan for Romania

Delegations will find attached document SWD(2025) 342 final.

Encl.: SWD(2025) 342 final



EUROPEAN
COMMISSION

Brussels, 22.10.2025
SWD(2025) 342 final

COMMISSION STAFF WORKING DOCUMENT

**Updated climate tracking and digital tagging of the recovery and resilience plan of
Romania**

Accompanying the document

Proposal for a COUNCIL IMPLEMENTING DECISION

**amending Implementing Decision (EU) (ST 12319/21 INIT; ST 12319/21 ADD 1) of 29
October 2021 on the approval of the assessment of the recovery and resilience plan for
Romania**

{COM(2025) 654 final}

EXECUTIVE SUMMARY

The modifications submitted by Romania under Article 21(1) of Regulation (EU) 2021/241 affect 147 measures in total. Romania requested to modify these 147 measures due to objective circumstances.

In addition, the proposed amendments to the Romania recovery and resilience plan aim to adapt the plan in line with the Communication from the Commission to the European Parliament and the Council “NextGenerationEU – the Road to 2026”¹.

Based on the assessment of the submitted modification, the Romanian modified plan receives an A-rating on all criteria except for costing, where the plan receives a B-rating (unchanged from the original plan assessment).

(1) Balanced Response	(2) CSRs	(3) Growth, jobs...	(4) DNSH	(5) Green target	(6) Digital target	(7) Lasting impact	(8) M & T	(9) Costing	(10) Control Systems	(11) Cohe- rence	(12) REPower EU	(13) Cross- border
A	A	A	A	A (40.6%)	A (21.3%)	A	A	B	A	A	A	A

¹ 4.6.2025 COM(2025) 310 final

**UPDATED CLIMATE TRACKING AND DIGITAL TAGGING OF THE RECOVERY AND RESILIENCE
PLAN OF ROMANIA**

The table below presents the detailed application of the climate tracking and digital tagging methodologies set out respectively in Annexes VI and VII to Regulation (EU) 2021/241 in the modified Romanian recovery and resilience plan.

Int. Field = intervention field.

Coeff. = Coefficient for the calculation of support to climate change objectives and to digital transition, on the basis of Annex VI and Annex VII of the RRF Regulation.

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C1.I.4	Rehabilitation of existing accumulations that require emergency response for safe operation	33.00	040	40%		
C1.I.5	Appropriate endowment of river basin administrations for flood monitoring, prevention and emergency response	1.60	035	100%		
C1.I.5	Appropriate endowment of river basin administrations for flood monitoring, prevention and emergency response – Other types of ICT infrastructure	5.20			055	100%
C1.I.6	Implementation of the water cadastre	30.00			055	100%
C2.I.1	Afforestation and reforestation national campaign, including urban forests	307.55	035	100%		
C2.I.2	Development of modern production capacities of forest reproduction material	50.00	035	100%		

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C2.I.3	Update of approved management plans and identification of potential areas for strict protection in natural terrestrial and marine habitats in order to implement the EU Biodiversity Strategy for 2030	5.00	050	40%		
C2.I.4	Integrated investments for the ecological reconstruction of habitats and the conservation of species related to meadows, aquatic and water-dependent areas_Implementation of a wild sturgeon monitoring system along the Lower Danube	7.16			055	100%
C2.I.5	Integrated flood risk mitigation systems in forest river basins	22.00	040	40%		
C3.I.1	Development, modernisation and completion of integrated municipal waste management systems at county level or at city/municipality level_Establishment of voluntary collection centres	240.11	042	40%		
C3.I.1	Development, modernisation and completion of integrated municipal waste management systems at county level or at city/municipality level_Household waste management: prevention, minimisation, sorting, reuse, recycling measures	39.39	042	40%		
C3.I.1	Development, modernisation and completion of integrated municipal waste management systems at county level or at city/municipality level_Other types of ICT infrastructure	33.37			055	100%

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C3.I.1	Development, modernisation and completion of integrated municipal waste management systems at county level or at city/municipality level _Integrated voluntary injection collection centres for agglomerations	16.18	042	40%		
C3.I.1	Development, modernisation and completion of integrated municipal waste management systems at county level or at city/municipality level _Commercial, industrial waste management: prevention, minimisation, sorting, reuse, recycling measures	0.56	044	40%		
C3.I.1	Development, modernisation and completion of integrated municipal waste management systems at county level or at city/municipality level _Construction of waste recycling facilities to meet the recycling targets of the circular economy package	76.15	042	40%		
C3.I.2	Development of infrastructure for manure and other compostable agricultural waste management	50.20	044	40%		
C3.I.3	Development of public monitoring, control and institutional capacities for waste management and pollution prevention _Household waste management: prevention, minimisation, sorting, reuse, recycling measures	0.36	042	40%		

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C3.I.3	Development of public monitoring, control and institutional capacities for waste management and pollution prevention _Other types of ICT infrastructure	11.97			055	100%
C4.I.1	Modernisation and renewal of railways infrastructure - Modernisation of TEN-T Core sections — Railway infrastructure construction	364.89	064	100%		
C4.I.1	Modernisation and renewal of railways infrastructure - Modernisation of TEN-T Comprehensive sections — Railway infrastructure construction	1088.90	065	100%		
C4.I.1	Modernisation and renewal of railways infrastructure - “Quick wins” sections TEN-T Core	346.45	067	100%		
C4.I.1	Modernisation and renewal of railways infrastructure - “Quick wins” sections TEN-T Comprehensive	74.14	068	100%		
C4.I.2	Railways rolling stock - Electric Locomotives, EMU/HEMU railcars, wagon retraction	280.83	072bis	100%		
C4.I.3	Development of sustainable road infrastructure - TEN-T Core sections (A1, A7, A8) — ITS infrastructure	8.06			063	100%
C4.I.3a	Development of sustainable road infrastructure - TEN-T Core sections (A1, A7, A8) — ITS infrastructure	23.91			063	100%

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C4.I.3	Development of sustainable road infrastructure - TEN-T Comprehensive (A3) sections — ITS infrastructure	47.90			063	100%
C4.I.3	Development of sustainable road infrastructure - Infrastructure for charging and control	101.15	063bis	40%	063bis	100%
C4.I.3	Development of sustainable road infrastructure - ITS infrastructure (other than A1, A3, A7, A8), Road safety infrastructure — digital	77.18			063	100%
C5.I.1.1	Establishment of a Renovation Wave fund to finance works to improve the energy efficiency of the existing building stock residential buildings	323.73	025bis	100%		
C5.I.1.a.1	Establishment of a Renovation Wave fund to finance works to improve the energy efficiency of the existing building stock residential buildings	674.67	025bis	100%		
C5.I.1.2	Establishment of a Renovation Wave fund to finance works to improve the energy efficiency of the existing building stock alternative fuels infrastructure	6.25	077	100%		
C5.I.1.a.2	Establishment of a Renovation Wave fund to finance works to improve the energy efficiency of the existing building stock alternative fuels infrastructure	6.25	077	100%		

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C5.I.1.3	Establishment of a Renovation Wave fund to finance works to improve the energy efficiency of the existing building stock_public buildings	190.00	026bis	100%		
C5.I.1.a.3	Establishment of a Renovation Wave fund to finance works to improve the energy efficiency of the existing building stock_public buildings	700.00	026bis	100%		
C5.I.1.4	Establishment of a Renovation Wave fund to finance works to improve the energy efficiency of the existing building stock_alternative fuels infrastructure	6.25	077	100%		
C5.I.1.a.4	Establishment of a Renovation Wave fund to finance works to improve the energy efficiency of the existing building stock_alternative fuels infrastructure	6.25	077	100%		
C5.I.2	Implementation of the National Building Register	5.00			011	100%
C5.I.4	Circular economy and increased energy efficiency of historic buildings	5.00	023	40%		
C5.I.4	Circular economy and increased energy efficiency of historic buildings	5.05	026	40%		

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C5.I.4	Circular economy and increased energy efficiency of historic buildings	1.70	01	100%		
C6.I.2	Green hydrogen production capacities and/or use for electricity storage	86.5	032	100%		
C6.I.3	Development of flexible and high-efficient gas-fired combined heat and power generation (CHP) in district heating to achieve deep decarbonisation	86.38	034	40%		
C6.I.4	Industrial chain of production and/or assembly and/or recycling of batteries, cells and photovoltaic panels (including ancillary equipment), and new electricity storage capacities	50.00	027	100%		
C6.I.4	Industrial chain of production and/or assembly and/or recycling of batteries, cells and photovoltaic panels (including ancillary equipment), and new electricity storage capacities	80.00	033	100%	033	40%
C6.I.5	Ensuring energy efficiency in the industrial sector	64.00	024ter	100%		
C7.R.1	Developing and implementing a unitary framework for defining the architecture of a government cloud system	11.89			011	100%
C7.I.1	Deployment of the Government Cloud Infrastructure	374.73	011bis	40%	011bis	100%

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C7.I.2	Cloud development and migration	187.05			011	100%
C7.I.3	Development of eHealth and telemedicine system	300.00			095	100%
C7.I.4.2	Digitalisation of the judiciary construction of energy efficient buildings	35.00	025ter			100%
C7.I.4.1	Digitalisation of the judiciary	127.31			011quater	100%
C7.I.5	Digitalisation in the field of the environment	47.95			011	100%
C7.I.6	Digitalisation in employment and social protection	85.00			011	100%
C7.I.7	Implementation of the eForms electronic forms in public procurement	0.85			011	100%
C7.I.8	Electronic identity card and digital signature	129.00			011ter	100%
C7.I.9	Digitalisation of the non-governmental organisations sector	12.00			010	100%

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C7.I.10	Digital transformation in civil service management	10.00			011	100%
C7.I.11	Implementation of a scheme to support the use of communication services through different types of instruments for beneficiaries, with a focus on white areas	94.00			054	100%
C7.I.12	Ensuring cybersecurity protection for both public and private IT & C infrastructures, with critical value for national security, using smart technologies	100.00			021 quinquies	100%
C7.I.13	Development of security systems for the protection of the government spectrum	28.86			055	100%
C7.I.14	Increase of the resilience and cybersecurity of Internet Service Provider infrastructure services provided to public authorities in Romania	18.39			021 quinquies	100%
C7.I.15	Creation of new cybersecurity skills for the society and the economy	11.31			108	100%
C7.I.16	Advanced digital skills training programme for civil servants	20.00			108	100%
C7.I.17	Funding schemes for libraries to become digital skills hubs	18.90			108	100%

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C7.I.18	Digital transformation and Robotic Process Automation in public administration	9.80			011	100%
C7.I.18	Digital transformation and Robotic Process Automation in public administration	5.00			021ter	100%
C7.I.19	Schemes to upskill/reskill employees in firms	19.00			108	100%
C8.I.1	Facilitating taxpayers' compliance through the development of digital services	4.20			011	100%
C8.I.2	Improving tax and tax administration processes, including through the implementation of integrated risk management	196.40			011	100%
C8.I.3	Ensuring the capacity to respond to current and future information challenges, including in the context of the pandemic, through the digital transformation of Ministry of Finance / National Agency for Fiscal Administration	78.50			011	100%
C8.I.4	Implementation of electronic customs	28.10			011	100%
C8.I.5	Improving the budgetary programming mechanism	3.57			011	100%

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C8.I.5	Improving the budgetary programming mechanism	0.43			108	100%
C8.I.6	Economic modelling instrument (Pension Reform Options Simulation Toolkit) to improve institutional capacity to forecast pension expenditures	0.40			011	100%
C8.I.7	Technical support for the revision of the taxation framework	3.00			011	100%
C8.I.8	Operationalisation of the National Development Bank	9.00			055	100%
C8.I.9	Supporting the process of assessing pension files	1.27			011	100%
C8.I.10	Operational efficiency and advanced e-services through digitalisation of the pension system	61.88			011	100%
C9.I.1	Digital platforms on legislative transparency, de-bureaucratisation and procedural simplification for business	5.3			011	100%
C9.I.2	Financial instruments for the private sector digitising SMEs	16.00			010	100%

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C9.I.2	Financial instruments for the private sector_low carbon economy	33.00	027	100%		
C9.I.3	Private sector aid schemes _digitising SMEs	212.50			010	100%
C9.I.3	Private sector aid schemes _Investments in advanced technologies	44.00			021quater	100%
C9.I.4	Cross-border and multi-country projects — Low Power Processors and Semiconductor Chips	400.00			021quater	100%
C10.I.1	Sustainable urban mobility_clean urban transport rolling stock	580.00	074	100%		
C10.I.1	Sustainable urban mobility _ITS	100.00			076	100%
C10.I.1	Sustainable urban mobility — other ICT infrastructures	175.00			021ter	100%
C10.I.1	Sustainable urban mobility — recharging points for electric vehicles	49.00	077	100%		
C10.I.2	Construction of housing for youth and for professionals in health and education _construction of energy efficient buildings	144.07	025ter	40%		

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C10.I.2	Construction of housing for youth and for professionals in health and education_Other types of ICT infrastructure	1.27			055	100%
C10.I.3	Moderate rehabilitation of public buildings to improve public service delivery by administrative territorial units	287.50	026bis	100%		
C10.I.3.a	Moderate rehabilitation of public buildings to improve public service delivery by administrative territorial units	287.50	026bis	100%		
C10.I.4	Development/updating in GIS format of spatial planning and urban planning documents	25.20			011	100%
C11.I.1	Promotion of the 12 touristic/cultural routes	9.98			011	100%
C11.I.2	Modernisation/ creation of museums and memorials — construction of new energy efficient buildings	19.66	025ter	40%		
C11.I.4	Implementation of 3 000 km of cycling routes	24.30	075	100%		
C11.I.6	Development of a digital system for cultural funding processes	3.75			011	100%
C11.I.7	Accelerating the digitalisation of film production and distribution	5.46			021bis	100%

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C12.I.1	Development of pre-hospital medical infrastructure — Integrated community centres construction of new energy efficient buildings	7.60	025ter	40%		
C12.I.2	Development of pre-hospital medical infrastructure — construction of new energy efficient buildings	91.27	025ter	40%		
C12.I.2	Development of public hospital infrastructure — equipment and facilities, new-born ATI, reduction of the risk of hospital infections — part of telemedicine	11.19			095	100%
C12.I.3	Public hospitals	200.00	025ter	40%		
C12.I.3	Public hospitals	9.89			095	100%
C13.I.1	Creation of a network of day centres for children at risk of separation — construction of new energy efficient buildings	1.27	025ter	40%		
C13.I.2	Rehabilitation, renovation and development of social infrastructure for persons with disabilities — construction of new energy efficient buildings	0.80	025ter	40%		
C13.I.3	Operationalisation of the introduction of work cards for domestic work	4.03			055	100%

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C14.R.1	Enhancing the predictability and efficiency of decision-making processes by strengthening the capacity for policy coordination and impact analysis at the level of the government and coordinating ministries, as well as by strengthening the tools to increase the quality of public consultations at all levels of the administration.	2.80			011	100%
C14.R.2	Strengthening coordination at the centre of government through an integrated and coherent approach to climate change and sustainable development initiatives	5.23			011	100%
C14.R.3	Developing performance human resources management in the public sector	5.0			011	100%
C14.R.9	Improve the procedural framework for the implementation of corporate governance principles in state-owned enterprises	1.46			011	100%
C14.I.5	Monitoring and implementation of the plan	12.84			011	100%
C15.I.1.a.1	Construction, equipping and operationalisation of 110 crèches — construction of new energy efficient buildings	137.45	025ter	40%		

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C15.I.1.b.3	Construction, equipping and operationalisation of 110 crèches — construction of new energy efficient buildings	51.55	025ter	40%		
C15.I.2	Setting up, equipping and operationalising 412 complementary services for disadvantaged groups — digitalisation part	0.26			012	100%
C15.I.4	Supporting educational establishments with high risk of drop-outs — part of digitalisation	96.00			012	100%
C15.I.6	Development of 10 regional consortia and development and equipping of 10 vocational campuses — construction of new energy efficient buildings	140.00	025ter	40%		
C15.I.6	Development of 10 regional consortia and development and equipping of 10 vocational campuses — IT services and applications for digital skills	16.9			012	100%
C15.I.8	In-service training programme for teaching staff	80.00			108	100%
C15.I.9	Ensuring digital technology equipment and resources for schools	478.50			108	100%
C15.I.10	Green-schools network development and purchase of green minibuses — energy renovation	9.1	026	40%		

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C15.I.10	Green-schools network development and purchase of green minibuses — construction of new energy efficient buildings	52.96	025ter	40%		
C15.I.10	Green-schools network development and purchase of green minibuses — purchase of electric minibuses	200.00	074	100%		
C15.I.11	Provision of facilities for pre-university classrooms and school laboratories/workshops — part of digital laboratories	60.00			012	100%
C15.I.13	Equipping of IT laboratories in vocational education and training (VET) schools	9.00			012	100%
C15.I.14	Equipping of practice workshops in VET schools — digitisation part	16.50			012	100%
C15.I.16	Digitisation of universities and their preparation for the digital professions of the future — universities	234.00			108	100%
C15.I.17	Ensuring university infrastructure (homes, canteens, recreation facilities) — construction of new energy efficient buildings	36.42	025ter	40%		
C15.I.17	Ensuring university infrastructure (homes, canteens, recreation facilities) — energy renovation	99.37	026	40%		

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C16.R1	Creating a legal framework for the use of state land as acceleration areas for RES investments_digital	0.76			011	100%
C16.I2	(Transfer from C6.I1) Renewable electricity generation capacities	460.00	029	100%		
C16.I4	Grant Voucher Scheme to accelerate the deployment of renewable energy by households	305.38	029	100%		
C16.I4a	Grant Voucher Scheme to accelerate the deployment of renewable energy by households	305.38	029	100%		
C16.I5a	Installation of photovoltaic plants (CEF) and electricity storage facilities to supply internal services installed in C.N.T.E.E. Transelectrica S.A. stations	29.56	029	100%		
C16.I5b	Repowering SMART SA – subsidiary C.N.T.E.E. Transelectrica S.A._software	13.79			010bis	100%*
C16.I5c	Optimisation of the communication network and creation of a data centre – Teletrans SA, subsidiary C.N.T.E.E. Transelectrica S.A.	8.44			055	100%*
C16.I7	Grant Voucher Scheme to make energy efficiency improvements to households – Axis I: solar panels	66.76	029	100%		

Measure ID	Measure/ Sub-Measure Name	Budget (EUR m)	Climate		Digital	
			Int. field	Coeff. %	Int. field	Coeff. %
C16.I7	Grant Voucher Scheme to make energy efficiency improvements to households	186.91	025bis	100%		
C16.I8	Contracts for Difference allocation	350.09	028	100%		

* Reforms and investments in the REPowerEU chapter are not taken into account when calculating the plan's contribution to the digital target requirement set by Regulation (EU) 2021/241.