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## **INFORMATION NOTE**

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From: General Secretariat of the Council  
To: Permanent Representatives Committee/Council

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Subject: Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2024/2865 as regards dates of application and transitional provisions  
- Outcome of the European Parliament's first reading  
(Strasbourg, 20 to 23 October 2025)

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## **I. INTRODUCTION**

On 24 September 2025, the Permanent Representatives Committee endorsed a mandate<sup>1</sup> for the Presidency for negotiations with the European Parliament in line with the Commission's proposal without amendments, with a view to reaching an agreement at first reading with the European Parliament on that basis swiftly.

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<sup>1</sup> 12916/25

After the plenary of the European Parliament approved the request by the Committee on Environment, Public Health and Food Safety (ENVI) to proceed according to Rule 170 (Urgent procedure) on 21 October 2025, one amendment was tabled by The Greens/EFA group.

## **II. VOTE**

The European Parliament adopted its first-reading position on 23 October 2025 by taking over the Commission proposal and rejecting the tabled amendment. This position is contained in its legislative resolution.

The Council should therefore be in a position to approve the European Parliament's position as set out in the Annex hereto, thus bringing to a close the first reading for both Institutions.

The legislative act would then be adopted in the wording which corresponds to the European Parliament's position.

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## **P10\_TA(2025)0250**

### **Dates of application and transitional provisions for chemical products**

**European Parliament legislative resolution of 23 October 2025 on the proposal for a regulation of the European Parliament and of the Council amending Regulation (EU) 2024/2865 as regards dates of application and transitional provisions (COM(2025)0526 – C10-0142/2025 – 2025/0526(COD))**

**(Ordinary legislative procedure: first reading)**

*The European Parliament,*

- having regard to the Commission proposal to Parliament and the Council (COM(2025)0526),
  - having regard to Article 294(2) and Article 114 of the Treaty on the Functioning of the European Union, pursuant to which the Commission submitted the proposal to Parliament (C10-0142/2025),
  - having regard to Article 294(3) of the Treaty on the Functioning of the European Union,
  - having regard to the opinion of the European Economic and Social Committee of 23 October 2025<sup>1</sup>,
  - having regard to Rules 60 and 170 of its Rules of Procedure,
1. Adopts its position at first reading hereinafter set out;
  2. Calls on the Commission to refer the matter to Parliament again if it replaces, substantially amends or intends to substantially amend its proposal;
  3. Instructs its President to forward its position to the Council, the Commission and the national parliaments.

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<sup>1</sup> Not yet published in the Official Journal.

**P10\_TC1-COD(2025)0526**

**Position of the European Parliament adopted at first reading on 23 October 2025 with a view to the adoption of Regulation (EU) 2025/... of the European Parliament and of the Council amending Regulation (EU) 2024/2865 as regards dates of application and transitional provisions**

(Text with EEA relevance)

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 114 thereof,

Having regard to the proposal from the European Commission,

After transmission of the draft legislative act to the national parliaments,

Having regard to the opinion of the European Economic and Social Committee<sup>3</sup>,

Acting in accordance with the ordinary legislative procedure<sup>4</sup>,

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<sup>3</sup> Opinion of 23 October 2025 (not yet published in the Official Journal).

<sup>4</sup> Position of the European Parliament of 23 October 2025.

Whereas:

- (1) Regulation (EC) No 1272/2008 of the European Parliament and of the Council<sup>5</sup> sets out certain requirements as regards the classification, labelling, and packaging of substances and mixtures. That Regulation was amended by Regulation (EU) 2024/2865 of the European Parliament and of the Council<sup>6</sup>, which, *inter alia*, introduced specific rules on the formatting of labels, deadlines for relabelling in case of changes in classification, information requirements for advertisements and distance sales offers and labelling requirements for filling stations. Regulation (EU) 2024/2865 also deferred the date of application of those rules.

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<sup>5</sup> Regulation (EC) No 1272/2008 of the European Parliament and of the Council of 16 December 2008 on classification, labelling and packaging of substances and mixtures, amending and repealing Directives 67/548/EEC and 1999/45/EC, and amending Regulation (EC) No 1907/2006 (OJ L 353, 31.12.2008, p. 1, ELI: <http://data.europa.eu/eli/reg/2008/1272/oj>).

<sup>6</sup> Regulation (EU) 2024/2865 of the European Parliament and of the Council of 23 October 2024 amending Regulation (EC) No 1272/2008 on classification, labelling and packaging of substances and mixtures (OJ L, 2024/2865, 20.11.2024, ELI: <http://data.europa.eu/eli/reg/2024/2865/oj>).

- (2) The 2024 report entitled ‘The future of European competitiveness’ (the Draghi report) highlighted that the number and the complexity of rules risk limiting the room for manoeuvre for Union undertakings and preventing them from remaining competitive. A detailed analysis of Regulation (EC) No 1272/2008 also pointed to excessive administrative burden and costs associated with requirements introduced by Regulation (EU) 2024/2865. Based on those findings, the Commission has proposed to simplify certain requirements and procedures for chemical products<sup>7</sup>. That proposal is intended, *inter alia*, to balance better, on the one hand, the need for labelling information to be clearly understood by consumers and, on the other hand, the need to reduce market barriers and administrative burden for industry, as expressed in the Commission Communication entitled ‘The Single Market: our European home market in an uncertain world, a strategy for making the Single Market simple, seamless and strong’. In light of that proposal, it is necessary to further defer the obligations introduced by Regulation (EU) 2024/2865 on formatting of labels, advertisements, distance sales offers and relabelling. Such further deferral would enable economic operators to prepare for changes to the formatting and labelling requirements, as well as new information requirements for advertisements and distance sales offers envisaged in the Commission’s proposal.

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<sup>7</sup> Proposal for a Regulation of the European Parliament and of the Council amending Regulations (EC) No 1272/2008, (EC) No 1223/2009 and (EU) 2019/1009 as regards simplification of certain requirements and procedures for chemical products, COM(2025)0531.

- (3) Regulation (EU) 2024/2865 introduced specific provisions for the labelling of fuels supplied at filling stations. However, certain requirements, including the requirement to indicate the supplier, the nominal quantity, and the unique formula identifier, appeared to be impractical and costly for undertakings, without bringing any benefit to the protection of human health and the environment. Therefore, the Commission intends to modify those requirements to make them more apt by removing unnecessary and burdensome labelling requirements. In light of those anticipated modifications, it is appropriate to further defer the date of application of those requirements.
- (4) Regulation (EU) 2024/2865 contains transitional provisions that enable undertakings to apply, on a voluntary basis, the new rules introduced by that Regulation before the dates of their application. To ensure consistency with the longer deferral and to provide legal clarity for economic operators, it is necessary to amend the dates of application of those transitional provisions on mandatory formatting requirements, relabelling, advertisements, distance sales offers and labelling of filling stations and align them with the extended deferred applicability dates.
- (5) To ensure a high level of protection of human health and the environment, the application dates of other provisions of Regulation (EU) 2024/2865 should remain unchanged.
- (6) Regulation (EU) 2024/2865 should therefore be amended accordingly,

HAVE ADOPTED THIS REGULATION:

Article 1  
Amendments to Regulation (EU) 2024/2865

Article 2 of Regulation (EU) 2024/2865 is amended as follows:

(a) paragraph 2 is replaced by the following:

‘2. Article 1, point (3)(b), Article 1, points (4) to (7), Article 1, point (12)(a), Article 1, point (13), Article 1, points (15)(a) and (b), Article 1, points (17), (18), (22) and (23), points (4), (8), (10) and (11) of Annex I and point (1) of Annex II shall apply from 1 July 2026.’;

(b) paragraph 3 is replaced by the following:

‘3. Article 1, points (1) and (9), Article 1, points (24)(b) and (d) and Annex IV shall apply from 1 January 2027’;

(c) the following paragraph is added:

‘3a. Article 1, points (14), (15)(c), (26) and (27), points (2) and (3) of Annex I and point (2) of Annex II shall apply from 1 January 2028’;



(d) paragraph 4 is replaced by the following:

‘4. By way of derogation from Article 5, Article 6(3) and (4), Article 9(3) and (4), Article 10, Article 25(3), Article 29, Article 31(1), Article 35, Article 40(1) and (2), Article 42(1), third subparagraph of Regulation (EC) No 1272/2008, section 1.2.1, section 1.5.1.2 and section 1.5.2.4.1 of Annex I and Part 3 of Annex II to Regulation (EC) No 1272/2008, as applicable on 9 December 2024, substances and mixtures may until 30 June 2026 be classified, labelled and packaged in accordance with Regulation (EC) No 1272/2008 as amended by Article 1, points (4) to (7), Article 1, point (12)(a), Article 1, point (13), Article 1, point (15)(a) and (b), Article 1, points (18) and (22), Article 1, point (23)(a) of this Regulation and points (4), (8) and (10) of Annex I and point (1) of Annex II to this Regulation.’;

(e) paragraph 5 is replaced by the following:

‘5. By way of derogation from Article 1(1), 18(3)(b), Article 45(1) and (3) of Regulation (EC) No 1272/2008 and part A, section 1 of Annex VIII, part A, section 2.1, of Annex VIII, part A, the first subparagraph of section 2.4 of Annex VIII, Part B, section 1 of Annex VIII, Part B, the third paragraph of section 3.1 of Annex VIII, Part B, section 3.6 of Annex VIII, Part B, the first row of Table 3 of section 3.7 of Annex VIII, Part B, the first paragraph of section 4.1 of Annex VIII, Part C, sections 1.2 and 1.4 of Annex VIII, and Part D, sections 1, 2 and 3 of Annex VIII to Regulation (EC) No 1272/2008, as applicable on 9 December 2024, substances and mixtures may until 31 December 2026 be classified, labelled and packaged in accordance with Regulation (EC) No 1272/2008 as amended by Article 1, points (1) and (9), Article 1, point (24)(b) and (d) of this Regulation and Annex IV to this Regulation.’;

(f) the following paragraph is added:

‘6. By way of derogation from Article 30, Article 31(3), Article 48 of Regulation (EC) No 1272/2008, section 1.2.1 of Annex I and Part 5 of Annex II to Regulation (EC) No 1272/2008, as applicable on 9 December 2024, substances and mixtures may until 31 December 2027 be classified, labelled and packaged in accordance with Regulation (EC) No 1272/2008 as amended by Article 1, points (14), (15)(c) and (26) of this Regulation and points (2) and (3) of Annex I and point (2) of Annex II to this Regulation.’.

Article 2  
Entry into force

This Regulation shall enter into force on the twentieth day following that of its publication in the *Official Journal of the European Union*.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at ...,

*For the European Parliament*

*For the Council*

*The President*

*The President*

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