



Council of the  
European Union

Brussels, 4 November 2022  
(OR. en)

14315/22

LIMITE

ECOFIN 1124  
RELEX 1462  
NIS 26  
FIN 1179  
COEST 799

**NOTE**

---

From: General Secretariat of the Council  
To: Permanent Representatives Committee (part 2)/Council  
Subject: Presidency Issues Note - Economic and financial impact of the Russian aggression against Ukraine: Covering financing needs of Ukraine in 2023

---

Delegations will find attached Presidency Issues Note on covering financing needs of Ukraine in 2023 in view of the ECOFIN Council meeting on 8 November 2022.



EU2022.CZ

**ECOFIN 8 November 2022**

**Presidency Issues Note**

**Economic and financial impact of the Russian aggression against Ukraine: Covering financing needs of Ukraine in 2023**

**As a result of the war, Ukraine had significant financing needs in this year and its needs will be substantial also in 2023.** Since the beginning of the Russian war of aggression, the EU and its Member States have provided Ukraine with significant financial and non-financial support on an ad-hoc basis. In June, our leaders committed to provide macro-financial support to Ukraine of up to EUR 9 billion. However, only around EUR 6 billion will be disbursed before the end of this year.

**The funding gap for 2023 is estimated by the IMF at USD 38-40 billion.** At the EU level, financial assistance of EUR 18 billion is considered as an adequate support in 2023. Ukraine has already signalled that it would need substantial financial assistance at the very beginning of the next year. The first disbursement should therefore take place already in January.

**The Member States discussed possible options at the level of Deputy Ministers of Finance over the past two weeks and found a clear way forward.** The new framework is supposed to provide loans guaranteed by the EU budget headroom with long maturities and grace periods, financed via a diversified funding strategy. This solution would provide predictable and flexible framework that would allow the Commission to mobilise resources through bond issuance within agreed budgetary limits.

Against this background, the Presidency invites Ministers to agree in principle on the way forward with the aim to adopt predictable and flexible financing framework to cover part of the Ukraine financing needs in 2023 and to allow the first disbursement in January 2023.

### **Questions for discussion**

- *Do you agree that in light of the financial situation of Ukraine we must act with utmost urgency?*
- *Do you agree that in order to finish all the necessary legislative procedures in time under the Czech Presidency and allow the first disbursement in January 2023, we need the Commission's legislative proposals as soon as possible, ideally no later than 9 November 2022?*