

Brussels, 4 November 2025
(OR. en)

14311/25
PV CONS 54
ENV 1069
CLIMA 456
PARLNAT

DRAFT MINUTES
COUNCIL OF THE EUROPEAN UNION
(Environment)
21 October 2025

1. Adoption of the agenda

The Council adopted the agenda set out in document 13947/25.

At the request of the Commission, the Council agreed to add two “any other business” items: on “Frontloading ETS2 revenues and increasing price predictability” and “Amendment of the EU Deforestation Regulation”, the first in non-public session and the second in public session. At the request of France and Spain, the Council agreed to add another “any other business” item on “Staying on track for zero-emission vehicles in 2035 is indispensable”, in non-public session.

Non-legislative activities

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| 2. | Conclusions on the preparations for the 30th Conference of the Parties (COP 30) to the United Nations Framework Convention on Climate Change (UNFCCC)
(Belém, Brazil, 10 - 21 November 2025)
<i>Approval</i> | 14086/25 + ADD 1
+ ADD 2
13882/25 |
| 3. | Environmental aspects of the European Ocean Pact:
preserving marine biodiversity
<i>Exchange of views</i> | <div style="border: 1px solid black; padding: 2px; display: inline-block;">2</div> 13391/25 + COR 1
+ COR 2 (sk) |

The Council held an exchange of views based on the note prepared by the Presidency, as set out in the document above.

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| 4. | Conclusions on a European Water Resilience Strategy
<i>Approval</i> | <div style="border: 1px solid black; padding: 2px; display: inline-block;">2</div> 13877/25 + ADD 1 |
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The Council approved the conclusions as set out in the outcome of proceedings (doc. 14303/25).

Hungary presented a statement, as set out in the Annex.

Any other business

5. a) Frontloading ETS2 revenues and increasing price predictability 14166/25
Information from the Commission
- b) **Current legislative proposal**
(Public deliberation in accordance with Article 16(8) of the Treaty on European Union)
- Amendment of the EU Deforestation Regulation**  14329/25 + ADD 1
Information from the Commission

The Council took note of the information provided by the Commission.

- c) **2025 Annual progress report on Simplification, Implementation and Enforcement (Climate)**  13574/25 + COR 1
Information from the Commission

The Council took note of the information provided by the Commission.

- d) Staying on track for zero-emission vehicles in 2035 is indispensable 14292/25
Information from France and Spain
- e) The shadow fleet and its urgent threats to the marine environment 13932/1/25 REV 1
Information from Czechia, Estonia, Finland, Latvia, Lithuania, Poland and Sweden
- f) **Circular economy initiatives and tools in Cyprus**  13739/25
Information from Cyprus

The Council took note of the information provided by Cyprus.

- g) **The need for a modernisation of REACH**  14077/25
Information from Sweden

The Council took note of the information provided by Sweden, as well as the intervention by other delegations and the Commission.

h) Current legislative proposal

(Public deliberation in accordance with Article 16(8) of the Treaty on European Union)

**Reflecting the environmental agenda in the
Multiannual Financial Framework 2028-2034**

[S][C] 13842/1/25 REV 1

*Information from Bulgaria, Czechia, Hungary, Italy,
Lithuania, Luxembourg, and Spain*

The Council took note of the information provided by Czechia, Bulgaria, Hungary, Italy, Lithuania, Luxembourg and Spain, as well as the intervention by other delegations and the Commission.

f) Reports on main recent international meetings:

[2]

- i) Resumed third session of the Ad Hoc Open-Ended Working Group (SPP OEWG 3.2) and subsequent Intergovernmental Meeting (SPP IM) to consider the establishment of a Science-Policy Panel to contribute further to the sound management of chemicals and waste and to prevent pollution (Punta del Este, Uruguay 14 - 20 June 2025)**
Information from the Presidency and the Commission

13884/25

The Council took note of the information provided by the Presidency and the Commission.

- ii) 15th meeting of the Conference of the Contracting Parties to the Ramsar Convention (Victoria Falls, Zimbabwe, 23 - 31 July 2025)**
Information from the Presidency

13573/25

The Council took note of the information provided by the Presidency.

iii) **Resumed fifth session of the Intergovernmental
Negotiating Committee (INC-5) to Develop an
International Legally Binding Instrument on
Plastic Pollution (INC-5.2)**

13846/25

(Geneva, Switzerland 5 - 14 August 2025)
*Information from the Presidency and the
Commission*

The Council took note of the information provided by the Presidency and the Commission.



First reading



Public debate proposed by the Presidency (Article 8(2) of the Council's Rules of Procedure)



Special legislative procedure



Item based on a Commission proposal

Statements to the non-legislative "B" items set out in doc. 13947/25

Ad "B" item 4: **Conclusions on a European Water Resilience Strategy**
 Approval

STATEMENT BY HUNGARY

“Hungary does not oppose the adoption of the Council conclusions on the European Water Resilience Strategy in the spirit of compromise and solidarity, and for the purpose of reaching a consensus on 21 October in the Environment Council.

However, Hungary considers the conclusions’ text on the war in the Ukraine in paragraph (53) as a language agreed upon in a previous context and believes that it does not fully reflect the new geopolitical circumstances. Hungary believes that with the start of the peace negotiations, led by the United States, the conflict has entered a new phase to which the EU needs to adapt its policy-making. In addition to it Hungary strongly oppose the politicized manner of the referred paragraph.

In light of the above and bearing in mind the new geopolitical realities, Hungary will not consider the Ukraine related paragraph as an agreed Union policy, which thus is not to be replicated as agreed language in future EU documents.”
