



Brussels, 4 November 2025
(OR. en)

13829/25

LIMITE

**CORLX 969
CFSP/PESC 1452
CONOP 61
CONUN 154
COARM 163**

LEGISLATIVE ACTS AND OTHER INSTRUMENTS

Subject: COUNCIL DECISION in support of strengthening state capacities to enhance the protection of civilians and mitigate the impact of conventional and emerging weapons technologies

COUNCIL DECISION (CFSP) 2025/...

of ...

**in support of strengthening state capacities to enhance the protection of civilians
and mitigate the impact of conventional and emerging weapons technologies**

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on European Union, and in particular Article 28(1) and Article 31(1) thereof,

Having regard to the proposal from the High Representative of the Union for Foreign Affairs and Security Policy,

Whereas:

- (1) The 2016 Global Strategy for the European Union's Foreign and Security Policy (the 'EU Global Strategy') emphasises that the Union will step up its contribution to Europe's collective security.
- (2) The EU Global Strategy notes that the Union will strongly support the universalisation, full implementation and enforcement of multilateral disarmament, non-proliferation and arms control treaties and regimes.
- (3) One such instrument, namely the United Nations Convention on Prohibitions or Restrictions on the Use of Certain Conventional Weapons Which May Be Deemed to Be Excessively Injurious or to Have Indiscriminate Effects (the 'CCW'), regulates the use in armed conflicts of certain conventional arms considered to cause excessive suffering to combatants or indiscriminate harm to civilian populations.

- (4) The Union wishes to contribute to the universalisation, implementation and strengthening of the CCW in order to ensure that it remains a strong and effective part of the multilateral disarmament, non-proliferation and arms control system, thereby building on the work carried out under Council Decision (CFSP) 2021/1694¹.
- (5) Furthermore, the Union wishes to support the implementation of the Pact for the Future, which was adopted by the Member States of the United Nations in 2024 in order to renew their commitment to peace and security by agreeing to significant measures aimed at enhancing global stability. Those measures include reaffirming obligations under existing international disarmament instruments, adopting innovative approaches, and developing new tools to enhance the protection of civilians,

HAS ADOPTED THIS DECISION:

¹ Council Decision (CFSP) 2021/1694 in support of the universalisation, implementation and strengthening of the Convention on Prohibitions or Restrictions on the Use of Certain Conventional Weapons Which May Be Deemed to Be Excessively Injurious or to Have Indiscriminate Effects (CCW) (OJ L 334, 22.9.2021, p. 14, ELI: <http://data.europa.eu/eli/dec/2021/1694/oj>).

Article 1

1. The objective of the project supported by this Decision is to strengthen states' capacities for the protection of civilians and mitigate the impact of conventional and emerging weapons technologies.
2. To this end, the Union shall support the following activities:
 - (a) ensuring anticipatory, dynamic and responsive approaches to address new and emerging weapon technologies;
 - (b) addressing the impact of emerging weapon technologies on the protection of civilians through enhanced technical, practical and normative knowledge of stakeholders;
 - (c) contributing to the implementation of the United Nations Pact for the Future and the promotion of the United Nations Sustainable Development Goals (SDGs) and international human rights law in the areas where these converge with humanitarian disarmament efforts.
3. A detailed description of the project is set out in the Annex to this Decision.

Article 2

1. The High Representative of the Union for Foreign Affairs and Security Policy (the 'High Representative') shall be responsible for implementing this Decision.

2. The technical implementation of the project referred to in Article 1 shall be carried out by the United Nations Office for Disarmament Affairs (UNODA).
3. UNODA shall perform its tasks under the responsibility of the High Representative. For that purpose, the High Representative shall enter into the necessary arrangements with UNODA.

Article 3

1. The financial reference amount for the implementation of the project referred to in Article 1 shall be EUR 1 299 897,33 (the ‘expenditure’).
2. The expenditure shall be managed in accordance with the procedures and rules applicable to the Union budget.
3. The Commission shall supervise the proper management of the expenditure. For that purpose, it shall conclude the necessary agreement with UNODA (the ‘agreement’). The agreement shall stipulate that UNODA is to ensure the visibility of the Union contribution in a manner appropriate to the size of that contribution.
4. The Commission shall endeavour to conclude the agreement as soon as possible after the entry into force of this Decision. It shall inform the Council of any difficulties in doing so and of the date of conclusion of the agreement.

Article 4

1. The High Representative shall report to the Council on the implementation of this Decision on the basis of six-monthly reports prepared by UNODA. Those reports shall form the basis of an evaluation to be carried out by the Council.
2. The Commission shall report to the Council on the financial aspects of the project referred to in Article 1.

Article 5

1. This Decision shall enter into force on the date of its adoption.
2. It shall expire 36 months after the date of conclusion of the agreement referred to in Article 3(3). However, it shall expire six months after the date of its entry into force if the agreement has not been concluded within that period.

Done at ..., ...

For the Council

The President
