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COVER NOTE

From:	Mr Piotr SERAFIN, Member of the European Commission
date of receipt:	2 October 2026
To:	Mr Simon HARRIS, President of the Council of the European Union
No. Cion doc.:	BUDGET DEC(2026) 19
Subject:	Proposal for transfer of appropriations No DEC 19/2026 within Section III - Commission - of the general budget for 2026

Delegations will find attached document BUDGET DEC(2026) 19.

Encl.: BUDGET DEC(2026) 19



BRUSSELS, 02/10/2026

GENERAL BUDGET - 2026
SECTION III - COMMISSION TITLES: 10, 11

TRANSFER OF APPROPRIATIONS N° **DEC 19/2026**

FROM

CHAPTER - 10 02 Asylum, Migration and Integration Fund (AMIF)

ARTICLE - 10 02 01 Asylum, Migration and Integration Fund (AMIF)	Commitments	-15 100 000,00
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CHAPTER - 10 10 Decentralised Agencies

ARTICLE - 10 10 01 European Union Agency for Asylum (EUAA)	Commitments	-39 000 000,00
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TO

CHAPTER - 11 10 Decentralised agencies

ARTICLE - 11 10 01 European Border and Coast Guard Agency (Frontex)	Commitments	41 600 000,00
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ARTICLE - 11 10 02 European Union Agency for the Operational Management of Large-Scale IT Systems in the Area of Freedom, Security and Justice (eu-LISA)	Commitments	12 500 000,00
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I. Decrease

I.1

a) Heading

10 02 01 Asylum, Migration and Integration Fund (AMIF)

b) Figures at 18/09/2026

	Commitments
1 Appropriations in budget (Initial Budget + AB)	2 068 558 639,00
2 Appropriations in budget (carried over from previous years)	0,00
3 Transfers	0,00
4 Total appropriations for the year (1+2+3)	2 068 558 639,00
5 Appropriations already used	2 050 639 311,83
6 Appropriations available (4-5)	17 919 327,17
7 Decrease requested	15 100 000,00
8 Total appropriations up to year end (6-7)	2 819 327,17
9 Decrease as percentage of appropriations in budget $[7/(1+2)]$	0,73%
10 Decrease, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a

c) Receipts arising from recovery (carried over from previous year)

	Commitments
1 Appropriations available at start of the year	237 413 078,75
2 Appropriations available on 18/09/2026	0,00
3 Implementation rate $[(1-2)/1]$	100,00%

d) Detailed grounds for the Decrease

EUR 15,1 million in commitment appropriations are proposed to be redeployed from the Asylum Migration and Integration Fund (AMIF) budget line in order to address emerging unforeseen needs in the Border Management area, reinforcing two decentralised agencies, Frontex and EU-Lisa, under budget lines 11 10 01 and 11 10 02, respectively.

AMIF received an amount of EUR 15,1 million as internal assigned revenue in the course of 2026, and therefore no operational impact is expected on the planned activities under AMIF.

I. Decrease

I.2

a) Heading

10 10 01 European Union Agency for Asylum (EUAA)

b) Figures at 18/09/2026

	Commitments
1 Appropriations in budget (Initial Budget + AB)	248 512 949,00
2 Appropriations in budget (carried over from previous years)	0,00
3 Transfers	0,00
4 Total appropriations for the year (1+2+3)	248 512 949,00
5 Appropriations already used	209 512 949,00
6 Appropriations available (4-5)	39 000 000,00
7 Decrease requested	39 000 000,00
8 Total appropriations up to year end (6-7)	0,00
9 Decrease as percentage of appropriations in budget [7/(1+2)]	15,69%
10 Decrease, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a

c) Receipts arising from recovery (carried over from previous year)

	Commitments
1 Appropriations available at start of the year	3 504 663,72
2 Appropriations available on 18/09/2026	0,00
3 Implementation rate [(1-2)/1]	100,00%

d) Detailed grounds for the Decrease

During the mid-year budget review, the European Union Agency for Asylum (EUAA) has identified some availabilities for redeployment. A substantial boost in funding and staff was provided in 2025-2027 from the MFF mid-term revision for the implementation of the Pact on Migration and Asylum. However, the implementation of the Pact only started in June 2026, and contracting and spending for the related activities are expected to increase in the second half of 2026 and 2027. Additionally, the phasing-out of the short-term contract agents allocated to EUAA after the outbreak of Russia's war of aggression against Ukraine largely offsets the 100 new permanent contract agent positions allocated for the Migration and Asylum Pact in 2025-2027. Therefore, EUR 39 million in commitment appropriations are proposed to be transferred to cover for the needs identified by Frontex under budget lines 11 10 01.

EUR 15 million in payment appropriations are also made available in the budgetary authority transfer proposal, DEC 18/2026.

II. Increase

II.1

a) Heading

11 10 01 European Border and Coast Guard Agency (Frontex)

b) Figures at 18/09/2026

	Commitments
1 Appropriations in budget (Initial Budget + AB)	1 106 942 519,00
2 Appropriations in budget (carried over from previous years)	0,00
3 Transfers	8 400 000,00
4 Total appropriations for the year (1+2+3)	1 115 342 519,00
5 Appropriations already used	1 106 942 519,00
6 Appropriations available (4-5)	8 400 000,00
7 Increase requested	41 600 000,00
8 Total appropriations up to year end (6+7)	50 000 000,00
9 Increase as percentage of appropriations in budget $[7/(1+2)]$	3,76%
10 Increase, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a

c) Receipts arising from recovery (carried over from previous year)

	Commitments
1 Appropriations available at start of the year	18 924 552,81
2 Appropriations available on 18/09/2026	0,00
3 Implementation rate $[(1-2)/1]$	100,00%

d) Detailed grounds for the Increase

Due to the operational pressures and increased demand by Member States for Frontex's services, particularly in the areas of return and reintegration, a reinforcement of the EU contribution to Frontex of EUR 41,6 million in commitment appropriations is requested to support the return and reintegration of more than 65 000 third-country nationals by the end of 2026, and to help address the budgetary needs arising from the volatile situation at the external borders, especially the recent crisis in Ceuta.

Together with the EUR 8,4 million which have already been redeployed via a Commission's autonomous transfer from the Border Management and Visa Instrument (BMVI) budget line, the commitment appropriations available until the end of the year will equal EUR 50 million. Payment appropriations for the same amount (EUR 50 million) are also requested in the budgetary authority transfer proposal DEC 18/2026.

II. Increase

II.2

a) Heading

11 10 02 European Union Agency for the Operational Management of Large-Scale IT Systems in the Area of Freedom, Security and Justice (eu-LISA)

b) Figures at 18/09/2026

	Commitments
1 Appropriations in budget (Initial Budget + AB)	316 693 872,00
2 Appropriations in budget (carried over from previous years)	0,00
3 Transfers	476 995,50
4 Total appropriations for the year (1+2+3)	317 170 867,50
5 Appropriations already used	317 170 867,50
6 Appropriations available (4-5)	0,00
7 Increase requested	12 500 000,00
8 Total appropriations up to year end (6+7)	12 500 000,00
9 Increase as percentage of appropriations in budget [7/(1+2)]	3,95%
10 Increase, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a

c) Receipts arising from recovery (carried over from previous year)

	Commitments
1 Appropriations available at start of the year	1 962 882,50
2 Appropriations available on 18/09/2026	0,00
3 Implementation rate [(1-2)/1]	100,00%

d) Detailed grounds for the Increase

A reinforcement of EUR 12,5 million in commitment appropriations is requested to cover the agency's needs arising from several factors:

- Deliverables related to adapting the Schengen Information System (SIS) to Interoperability (IO), through the European Travel Information and Authorisation System (ETIAS) and the European Criminal Records Information System on Third-Country Nationals (ECRIS-TCN);
- The acceleration of the completion of deliverables related to the provisioning of common shared platform compliant hardware for the revised Visa Information System (VIS);
- The entry into operation of the new European Dactyloscopy Database (Eurodac), the Entry/Exit System (EES), ETIAS and ECRIS-TCN;
- Meeting milestones for adapting systems to interoperability components, infrastructure, and testing activities.

EUR 76 million in payment appropriations are also requested in the budgetary authority transfer proposal DEC 18/2026.