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COVER NOTE

From:	Mr Piotr SERAFIN, Member of the European Commission
date of receipt:	3 October 2025
To:	Mr Nicolai WAMMEN, President of the Council of the European Union
No. Cion doc.:	BUDGET DEC(2025) 16
Subject:	Proposal for transfer of appropriations No DEC 16/2025 within Section III - Commission - of the general budget for 2025

Delegations will find attached document BUDGET DEC(2025) 16.

Encl.: BUDGET DEC(2025) 16



EUROPEAN COMMISSION

BRUSSELS, 03/10/2025

GENERAL BUDGET - 2025
SECTION III - COMMISSION TITLES: 16, 30

TRANSFER OF APPROPRIATIONS N° **DEC 16/2025**

FROM

CHAPTER - 3004 Solidarity mechanisms (special instruments)

ITEM - 30 04 01 01 European Solidarity Reserve

Commitments	-927 926 981,00
Payments	-927 926 981,00

TO

CHAPTER - 1602 Mobilisation of solidarity mechanisms (special instruments)

ITEM - 16 02 01 01 Assistance to Member States in relation to events eligible under the European Union Solidarity Fund (EUSF)

Commitments	927 926 981,00
Payments	927 926 981,00

I. DECREASE

I.1

a) Heading

30 04 01 01 - European Solidarity Reserve

b) Figures at 15/09/2025

	Commitments	Payments
1 Appropriations in budget (Initial Budget + AB)	1 117 064 638,00	1 117 064 638,00
2 Appropriations in budget (carried over from previous years)	181 389 165,00	181 389 165,00
3 Transfers	-370 077 316,00	-370 077 316,00
4 Total appropriations for the year (1+2+3)	928 376 487,00	928 376 487,00
5 Appropriations already used	0,00	0,00
6 Appropriations available (4-5)	928 376 487,00	928 376 487,00
7 Decrease proposed	927 926 981,00	927 926 981,00
8 Total appropriations up to year end (6-7)	449 506,00	449 506,00
9 Decrease as percentage of appropriations in budget [7/(1+2)]	71,46 %	71,46 %
10 Decrease, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a	n/a

c) Receipts arising from recovery (carried over from previous year)

	Commitments	Payments
1 Appropriations available at start of the year	0,00	0,00
2 Appropriations available on 15/09/2025	0,00	0,00
3 Implementation rate [(1-2)/1]	n/a	n/a

d) Detailed grounds for the decrease

Pursuant to Article 9 of the Multiannual Financial Framework Regulation, the Solidarity and Emergency Aid Reserve (SEAR) is constituted of two instruments which may be used to finance, respectively:

- a) assistance to respond to emergency situations resulting from major disasters that are covered by the European Union Solidarity Fund, the objectives and scope of which are set out in Council Regulation (EC) No 2012/2002 (the "European Solidarity Reserve"); and
- b) rapid responses to specific emergency needs within the Union or in third countries following events which could not be foreseen when the budget was established, in particular for emergency responses and support operations following natural disasters not covered by point (a), man-made disasters, humanitarian crises in cases of large-scale public health, veterinary or phytosanitary threats, as well as in situations of particular pressure at the Union's external borders resulting from migratory flows, where circumstances so require (the Emergency Aid Reserve).

Point 10 of the Interinstitutional Agreement of 16 December 2020 between the European Parliament, the Council of the European Union and the European Commission on budgetary discipline, on cooperation on budgetary matters and on sound financial management, as well as on new own resources, including a roadmap towards the introduction of new own resources (IIA), lays down the modalities for the mobilisation of the European Union Solidarity Fund (EUSF) in the context of the SEAR.

The proposed transfer includes appropriations made available on 1 October in accordance with Article 3(7) of the EUSF Regulation and Article 9(2), second subparagraph of the amended MFF Regulation. These appropriations represent 25% of the annual EUSF allocation and for financial year 2025 they amount to EUR 291.8 million.

II. INCREASE

II.1

a) Heading

16 02 01 01 - Assistance to Member States in relation to events eligible under the European Union Solidarity Fund (EUSF)

b) Figures at 15/09/2025

	Commitments	Payments
1 Appropriations in budget (Initial Budget + AB)	50 000 000,00	50 000 000,00
2 Appropriations in budget (carried over from previous years)	12 926 997,00	12 926 997,00
3 Transfers	324 212 395,00	324 212 395,00
4 Total appropriations for the year (1+2+3)	387 139 392,00	387 139 392,00
5 Appropriations already used	139 754 683,00	139 754 683,00
6 Appropriations available (4-5)	247 384 709,00	247 384 709,00
7 Increase requested	927 926 981,00	927 926 981,00
8 Total appropriations up to year end (6+7)	1 175 311 690,00	1 175 311 690,00
9 Increase as percentage of appropriations in budget [7/(1+2)]	1 474,61 %	1 474,61 %
10 Increase, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a	n/a

c) Receipts arising from recovery (carried over from previous year)

	Commitments	Payments
1 Appropriations available at start of the year	0,00	0,00
2 Appropriations available on 15/09/2025	0,00	0,00
3 Implementation rate [(1-2)/1]	n/a	n/a

d) Detailed grounds for the increase

In accordance with Article 4a (4) of the EUSF Regulation, an amount of EUR 50 million has been inscribed in the General Budget 2025 (in commitments and payments) for the payment of possible advances on budget line 16 02 01 01, together with an amount of EUR 12.9 million, carried over from the financial year 2024. With DEC 02/2025, an additional amount of EUR 100 million was transferred from the reserve to cover the advance payment to Spain relating to the DANA floods in Valencia, while with DEC 10/2025, an amount of EUR 224.2 million was transferred to provide assistance to Austria, Poland, Czechia, and Slovakia following the floods that occurred in Central and Eastern Europe in September 2024.

In 2025, the Commission has also made four advance payments. These include EUR 10.7 million to Austria for the floods of September 2024, EUR 100 million to Spain for the DANA floods (DEC 02/2025), and two payments to France, totalling EUR 29.1 million for the two cyclones that hit Mayotte (December 2024) and Réunion (February 2025).

Therefore, the operational line has EUR 247.4 million in available appropriations, of which EUR 224.2 million earmarked for Austria, Poland, Czechia, and Slovakia (DEC 10/2025), leaving a balance of EUR 23.2 million.

Considering the advances already paid, the proposed transfer of EUR 927.9 million in commitment and payment appropriations from the European Solidarity Reserve to the EUSF operational budget line is requested to cover the balance payment to Spain and France following their applications for financial contribution from the EUSF, as a result of the DANA floods in 2024 and the cyclones that hit Mayotte in 2024 and Réunion in 2025.

ANNEX

COMMISSION TRANSFER PROPOSALS RELATED TO THE EUROPEAN SOLIDARITY RESERVE IN 2025

The table below shows the transfer proposals transmitted to the Budgetary Authority to date during 2025, which relate to the European Solidarity Reserve (ESR), and the remaining amount under the ESR reserve following the approval of these proposals, including any carried over appropriations.

Content	TOTAL	European Solidarity Reserve	European Solidarity Fund operational line 16 02 01 01	European Solidarity Fund operational line 16 02 01 02
(1) General Budget 2025 - Initial appropriations	1.361.380.800	1.298.453.803	62.926.997	
(2) Out of which, voted budget 2025, main allocation	825.298.478	825.298.478		
(3) Out of which, voted budget 2025 - EUSF advances (Article 4a EUSF Regulation)	50.000.000		50.000.000	
(4) Out of which, carried over appropriations	194.316.162	181.389.165	12.926.997	
(5) Out of which, end of year cushion (until 30/09)	291.766.160	291.766.160		
(6) Advance payments	-139.754.683	-100.000.000	-39.754.683	
(7) Out of which, DEC 02/2025 transfer proposal		-100.000.000	+100.000.000	
(8) Out of which, payment of advances to Spain	-100.000.000		-100.000.000	
(9) Out of which, payment of advances to Austria (*)	-10.663.587		-10.663.587	
(9) Out of which, payment of advances to France (*)	-29.091.096		-29.091.096	
(10) Mobilisation of the European Union Solidarity Fund to provide assistance to Austria, Poland, the Czech Republic, Slovakia, Moldova and Bosnia and Herzegovina relating to floods occurred in 2024. COM(2025) 250	-270.077.316	-270.077.316		
(11) DEC accompanying Mobilisation COM(2025) 250 - DEC 10/2025		-270.077.316	+224.212.395	+45.864.921
(11.1) Payment to Austria, Poland, the Czech Republic, and Slovakia			-224.212.395	
(11.2) Payment to Moldova and Bosnia and Herzegovina				-45.864.921
(12) Mobilisation of the European Union Solidarity Fund to provide assistance to Spain (Valencia) and France (Mayotte and Réunion) relating to floods occurred in 2024 and 2025. COM(2025) 855	-927.926.981	-927.926.981		
(13) DEC accompanying Mobilisation COM(2025) 855 - DEC 16/2025			+927.926.981	
(13.1) Payment to Spain			-846.153.691	
(13.1) Payment to France			-81.773.290	
Remainder (1) + (6) + (10)	23.261.820	449.506	23.172.314	

(*) On 29 November 2024, Austria requested an advance payment of EUR 10 663 587 from the EUSF in relation to the floods occurred in September 2024. Similarly, France requested advance payments of a total of EUR 29 091 096 for Mayotte and Réunion which were awarded on 20 May 2025 and 5 August 2025 respectively. These amounts were consumed directly from the appropriations already available on the EUSF operational budget line.