

Council of the European Union

Brussels, 27 November 2020 (OR. en)

13322/20

SPORT 44 SAN 422 JEUN 127 SOC 753 EDUC 424 SUSTDEV 166 DIGIT 136 ENV 739 REGIO 272

### **OUTCOME OF PROCEEDINGS**

From:	General Secretariat of the Council
To:	Delegations
No. prev. doc.:	12842/20
Subject:	Resolution of the Council and of the Representatives of the Governments of the Member States meeting within the Council on the European Union Work Plan for Sport

Delegations will find in the annex the Resolution of the Council and of the Representatives of the Governments of the Member States meeting within the Council on the European Union Work Plan for Sport approved by the Council by written procedure on 27 November 2020.

This resolution will be forwarded for publication in the Official Journal, as decided by the Committee of Permanent Representatives on 18 November 2020.

Resolution of the Council and of the Representatives of the Governments of the Member States meeting within the Council on the European Union Work Plan for Sport (1 January 2021- 30 June 2024)

# THE COUNCIL AND THE REPRESENTATIVES OF THE GOVERNMENTS OF THE MEMBER STATES MEETING WITHIN THE COUNCIL

- RECALLING Article 6 of the Treaty on the Functioning of the European Union, according to which sport is an area where action at EU level should support, coordinate and supplement the actions of Member States.
- RECALLING that the Union shall contribute to the promotion of European sporting issues, while taking account of the specific nature of sport, its structures based on voluntary activity and its social and educational function<sup>1</sup>.
- 3. RECALLING that the Union action shall be aimed at developing the European dimension of sport, by promoting fairness and openness in sporting competitions and cooperation between bodies responsible for sports, and by protecting the physical and moral integrity of sportsmen and sportswomen, especially the youngest sportsmen and sportswomen<sup>2</sup>.

<sup>&</sup>lt;sup>1</sup> See Article 165 (1) second sub-paragraph on the Treaty on the Functioning of the European Union (TFEU)

<sup>&</sup>lt;sup>2</sup> See Article 165 (2) TFEU

- 4. RECOGNISING that sport could contribute to achieve the overall political priorities of the EU, and in particular the goals of various other policy areas such as education, health, youth, social affairs, inclusion, equality, gender equality, urban and rural development, transportation, environment, tourism, employment, innovation, sustainability, digitalisation and economy; and that those policy areas could support the promotion of sport based on cross-sectoral cooperation.
- UNDERSCORING that, in accordance with the United Nations 2030 Agenda for Sustainable Development, sport is also an important enabler of sustainable development<sup>3</sup> and therefore can help to achieve the Sustainable Development Goals (SDGs).
- RECALLING the Resolution of the Council and of the Representatives of the Governments of the Member States, meeting within the Council, on the European Union Work Plans for Sport 2011-2014<sup>4</sup>, 2014-2017<sup>5</sup> and 2017-2020<sup>6</sup>.
- WELCOMING the outcomes of the implementation of the EU Work Plan for Sport 2017-2020, as well as the Commission Report on its implementation and relevance<sup>7</sup>.
- 8. ACKNOWLEDGING the need for appropriate cooperation with the sport movement and other relevant stakeholders and with competent international governmental and non-governmental organisations, including the Council of Europe, the World Health Organisation (WHO), the United Nations Office on Drugs and Crime (UNODC), the United Nations Educational, Scientific and Cultural Organisation (UNESCO) and the World Anti-Doping Agency (WADA).

<sup>&</sup>lt;sup>3</sup> Link: https://www.un.org/ga/search/view\_doc.asp?symbol=A/RES/70/1&Lang=E, see Paragraph 37

<sup>&</sup>lt;sup>4</sup> OJ C 162, 1.6.2011, p. 1

<sup>&</sup>lt;sup>5</sup> OJ C 183, 14.6.2014, p. 12

<sup>&</sup>lt;sup>6</sup> OJ C 189, 15.6.2017, p. 5

<sup>&</sup>lt;sup>7</sup> Doc. 9469/20 + ADD 1

# ESTABLISH A EUROPEAN UNION WORK PLAN FOR SPORT FOR THE PERIOD FROM 1 JANUARY 2021 TO 30 JUNE 2024.

- 9. The GUIDING OBJECTIVES of this European Union Work Plan for Sport (hereinafter, the EU Work Plan) are to:
  - Strengthen an integrity- and values-based sport in the EU.
  - Strengthen the recovery and the crisis resilience of the sport sector during and in the aftermath of the COVID-19 pandemic.
  - Support a sustainable and evidence-based sports policy.
  - Increase participation in sport and health-enhancing physical activity in order to promote an active and environment-friendly lifestyle, social cohesion and active citizenship.
  - Ensure, through cross-sectoral cooperation, the awareness of other EU policy domains of the important contribution that sport can make to Europe's socially and environmentally sustainable growth, digitalisation as well as recovery from the COVID-19 pandemic and future resilience, as well as to achieve the SDGs.
  - Strengthen the international dimension of EU sport policy, especially through exchanges and collaboration with governments and stakeholders outside the EU.
  - Provide a follow-up to the previous three EU Work Plans for Sport and to other sport-related EU documents, such as Council conclusions and resolutions.
  - Continue the exchange of knowledge and experience between the EU Member
     States and the Commission.

- Intensify the dialogue and cooperation at EU level with the sport movement and other relevant stakeholders and institutions, both within and outside the field of sport and physical activity.
- Support as appropriate the implementation of the Sport Chapter of the Erasmus+ Programme.
- 10. The EU Work Plan deals with the following priority areas:
  - Protect integrity and values in sport;
  - Socio-economic and environmental dimensions of sport;
  - Promotion of participation in sport and health-enhancing physical activity.

The concrete key topics, themes, goals, working formats, possible outcomes, target dates and responsibilities are set out and explained in Annexes I and II to this document.

11. This EU Work Plan is a flexible instrument. Subsequent changes or amendments may become necessary to respond in a timely manner to upcoming or unexpected developments and pressing issues in the field of sport and physical activity, while taking into account the priorities of the future presidencies of the Council.

## INVITE THE MEMBER STATES TO

- 12. Engage in the implementation of this EU Work Plan and where appropriate contribute with their expertise and experience to the various working formats.
- 13. Consider taking into account the knowledge and outcomes achieved in the implementation of this EU Work Plan when developing sport or other relevant policies at national and sub-national level, while respecting the principle of subsidiarity and the autonomy of sport.

14. Inform, and where appropriate consult, the national sport movement and other relevant stakeholders on the implementation of this EU Work Plan and disseminate the knowledge and outcomes, in order to facilitate the practical relevance and visibility of the activities.

### INVITE THE PRESIDENCIES OF THE COUNCIL TO

- 15. Take into account this EU Work Plan when developing their programme and build upon the outcomes already achieved.
- 16. Consider organising meetings at working level with relevant representatives of the sport movement and other sport stakeholders inter alia to exchange information on the implementation of this EU Work Plan, to explore mutual ambitions and to provide information about the planned priorities of the incoming Council presidencies<sup>8</sup>.
- 17. At the end of the term covered by the present resolution, and on the basis of a report to be prepared by the Commission, propose a new draft EU Work Plan for the next period, if appropriate.

## INVITE THE COMMISSION TO

- 18. Engage, together with the Member States, the sport movement and other relevant stakeholders, in implementing this EU Work Plan and support the Member States with its expertise and experience from all relevant policy sectors, in accordance with Annexes I and II to this Resolution.
- Contribute to evidence based policies in the EU and its Member states in particular through studies and surveys.

<sup>&</sup>lt;sup>8</sup> This meeting could for example take place in the margins of the annual EU Sport Forum. On the EU side, participants in this meeting could be the representatives of the current Trio Presidency, the incoming Trio Presidency and the Commission.

- 20. Continue informing the Member States, the sport movement and other relevant stakeholders about ongoing and planned initiatives and funding opportunities in the area of sport as well as in other EU policy areas relevant to sport and, where appropriate, consult member states in advance, through the relevant Council preparatory bodies and channels<sup>9</sup>, on implementing specific EU Work Plan initiatives.
- 21. Promote the mainstreaming of sport and physical activity in other EU policy areas.
- 22. Disseminate the knowledge and the outcomes achieved in the implementation of this EU Work Plan in order to ensure the practical relevance and visibility of the activities.
- 23. Consider providing an online platform to store and exchange reports, best practices or relevant documents to facilitate information sharing between Member States.
- 24. Submit, during the second half of 2023 and on the basis of voluntary contributions from Member States, a report on the implementation and relevance of this EU Work Plan. This report will be the basis for the preparation of a possible successor EU Work Plan during the first half of 2024.

## INVITE THE SPORT MOVEMENT AND OTHER RELEVANT STAKEHOLDERS TO

- 25. Engage with the Member States and the Commission in the implementation of this EU Work Plan, and contribute with their expertise and experience to the various working formats.
- 26. Consider disseminating the knowledge and outcomes achieved in the implementation of this EU Work Plan, and taking them into account in their own activities.

<sup>&</sup>lt;sup>9</sup> In particular, the Council Working Party on Sport

### **Priority area: Protect integrity and values in sport**

Key topic	Theme	Goal	Working format	(poss.) Output / target	Leader(s)
				date	
Safe	Prevention of	- Awareness raising	Council and preparatory	(poss.) Council	ES
Environment in	harassment, abuse and	- Best-practice exchange	bodies	Conclusions or policy	Presidency
Sport <sup>10</sup>	violence, including	- Knowledge building		debate	
	sexual violence and any	- Follow-up to the		Second half 2023	
	form of discrimination	Recommendations of the			
		Expert Group on Good			
		Governance on the			
		protection of young athletes			
		and safeguarding children's			
		rights in sport (2016)11 and			
		the Council conclusions on			

<sup>10</sup> Article 165 (2) TFEU: "Union action shall be aimed at (...) developing the European dimension in sport, (...) by protecting the physical and moral integrity of sportsmen and sportswomen, especially the youngest sportsmen and sportswomen." https://ec.europa.eu/transparency/regexpert/index.cfm?do=groupDetail.groupDetailDoc&id=25000&no=1

<sup>11</sup> 

		safeguarding children in sport (2019) <sup>12</sup>			
ai ir c	Ensuring coordination and information sharing, an particular in the context of WADA and CAHAMA meetings	- Preparation of the EU and its Member States' positions for the Ad Hoc European Committee for the World Anti-Doping Agency (CAHAMA) and World Anti-Doping Agency (WADA) meetings in accordance with the Council Resolution on the representation of the EU Member States in the Foundation Board of WADA and the	Council and its preparatory bodies (supported as necessary by experts)	(poss.) EU coordination and position (2021 - 2024)	Presidencies, Commission

<sup>12</sup> 

OJ C 419, 12.12.2019 Article 165 (2) TFEU: Union action shall be aimed at (...) developing the European dimension in sport, by promoting fairness and openness in 13 sporting competitions (...).

		States' positions prior to			
		WADA meetings <sup>14</sup> (or any			
		subsequent document			
		relating thereto)			
		- Best-practice exchange			
		- Knowledge-building			
Sport and	Sport as a framework	- Awareness raising	Group of interested Member	2021 - 2022	DE
Education	for personal, social and	- Best-practice exchange	States (Peer-learning		
	learning skills and	- Knowledge-building	activity)		
	promoting tolerance,	- Follow-up to the Council			
	solidarity,	conclusions on promoting	Conference on the place and	First half 2022	FR
	inclusiveness as well as	the common values of the	impact of sport in Children's		Presidency
	other sport values and	EU through sport (2018) <sup>16</sup>	life		
	EU values <sup>15</sup>				
			DGs Meeting (with special	Second half 2022	CZ
			focus on professional athletes		Presidency
			and sport movements as role		

<sup>&</sup>lt;sup>14</sup> OJ C 192/1, 7.6.2019

<sup>&</sup>lt;sup>15</sup> Article 165 (1) TFEU: 'The Union shall contribute to the promotion of European sporting issues, while taking account (...) its social and educational function.'

<sup>&</sup>lt;sup>16</sup> OJ C 196, 8.6.2018

			models)		
	Skills and		Conference	2021 - 2023	Commission
	qualifications in sport:				
	athletes and staff,				
	particularly coaches				
	Athlete's dual careers	- Awareness rising	Council and preparatory	Policy Debate	SI Presidency
		- Best-practice exchange	bodies	(Second half 2021)	
		- Follow-up to the Council			
		conclusions on dual careers			
		for athletes (2013) <sup>17</sup>			
Gender equality	- Increasing the share of	- Best-practice exchange	Conference	2022 - 2023	Commission
	women, especially	- Knowledge-building			
	among coaches and	- Follow-up to the Council			
	leadership positions in	conclusions on gender	Council and preparatory	(poss.) Council	ES
	sports organisations	equality in sport (2014) <sup>18</sup> to	bodies	Conclusions (Second	Presidency
	and sports clubs	the Recommendations of		half 2023)	
	- Equal conditions	the Expert Group on Good			

## OJ C 168, 14.6.2013 OJ C 183, 14.6.2014 17

18

	<ul> <li>(including payment) of female and male athletes, coaches, officials, staff, etc.</li> <li>Increasing the media coverage of women's sport competitions, fight against stereotypes etc.</li> </ul>	Governance on Gender Equality in sport (2016) <sup>19</sup>			
Sport Diplomacy	Sport Diplomacy in the context of EU external relations	<ul> <li>Best-practice exchange</li> <li>Knowledge-building</li> <li>Follow up, to, the Council</li> </ul>	Conference	First half 2021	PT Presidency
		- Follow-up to the Council conclusions on sport diplomacy (2016) <sup>20</sup>	Group of interested Member States	First half 2023	HR
European Model of Sport	Impact of closed sport competitions on the system of organised	<ul> <li>Knowledge building</li> <li>Analysis of the factual and legal situation</li> </ul>	Council and preparatory bodies	(poss.) Council Conclusions (Second half 2021)	SI Presidency

https://ec.europa.eu/assets/eac/sport/library/policy\_documents/expert-group-gender-equality\_en.pdf OJ C 467/12, 15.12.2016 19

20

	sport, taking into account	- Awareness rising			
	the specificity of sport				
	Possible challenges				
	faced by European sport		(poss.) Study	2022	Commission
	organisations and				
	federations (working				
	title)				
Athletes' rights	Athletes' rights and	- Awareness raising	Seminar	2023	Commission
	working conditions, in	- Knowledge-building			
	particular those related	- Analysis of the factual and			
	to the participation in	legal situation	(poss.) Study		Commission
	sporting events (inter				
	alia marketing rights,				
	freedom of expression,				
	legal protection, non-				
	discrimination)				
Good	Identifying governance-	- Best-practice exchange	Conference	2022 - 2023	BG
Governance	related obstacles to	- Benchmarking			
development	tackle within sport				SE

and promotion					
within sport					
Fight against the	Council of Europe	- Examine ways, together	Council and preparatory	2021 - 2022	Presidencies
manipulation of	Convention on the	with the Commission, to	bodies		Commission
sports	Manipulation of Sports	solve the deadlock with			
competitions	Competitions ("Macolin	regard to the Convention in			
	Convention")	view of enabling the EU and			
		all its Member States to			
		complete their respective			
		ratification processes and			
		accede to the Convention			
		- Follow-up to Council			
		Conclusions on combating			
		corruption in sport <sup>21</sup>			

<sup>&</sup>lt;sup>21</sup> OJ C 416/03, 11.12.2019, see paragraph 26

### Priority area: Socio-economic and environmental dimensions of sport

Key topic	Theme	Goal	Working format	(poss.) Output / target	Leader(s)
				date	
Innovation and	Sport innovation in every	- Best-practice exchange	Council and	(poss.) Council	PT Presidency
digitalisation	dimension and on all	- Knowledge-building	preparatory bodies	conclusions on sport	
	levels of the sport sector	- Follow-up to the Council		innovation	
	(including the local sports	conclusions on sport as a		(First half 2021)	
	clubs)	driver of innovation and			
		economic growth (2014) <sup>22</sup>	Seminar	First half 2021	PT Presidency
			Group of interested	First half 2021	BG
			Member States		
			Group of interested	2021 - 2022	DE
			Member States		HR
			(focused in particular		
			on the use of digital		

# <sup>22</sup> OJ C 436/02, 5.12.2014

			toolsincoacheducation23		
			Seminar	Second half 2023	BE
Green Sport	- Education for sustainable sport	<ul><li>Best-practice exchange</li><li>Knowledge-building</li></ul>	Expert Group	2021 - 2023	Commission
	- Environmentally friendly sports practice, facilities	<ul><li>Awareness rising</li><li>Elaboration of a proposal</li></ul>	Group of interested Member States	2021 - First half 2022	FR Presidency
	and events - Evolution of sport and its	for common framework with shared commitments,			NL
	practice in the light of climate change		Council and preparatory bodies	(poss.) Council Resolution on a Green	FR Presidency
	ennate enange		propulatory boules	pact for sport, possibly accompanied by a	
				multi-stakeholder declaration	
				(First half 2022)	

<sup>&</sup>lt;sup>23</sup> Follow-up to the Council conclusions on the role of coaches in society (OJ C 423, 9.12.2017) and the Council Conclusions on empowering coaches by enhancing opportunities to acquire skills and competences (OJ 196, 11.06.2020)

Sport facilities	Sustainable planning,	- Best-practice exchange	Group of interested	2021	DE
	construction and	- Knowledge-building	Member States (Peer-		
	maintenance	- Awareness rising	Learning-Activity)		
			Conference	Second half 2022	CZ Presidency
			Council and	(poss.) Council	CZ
			preparatory bodies	conclusions on sustainable and	Presidency
				accessible sport	
				infrastructure (Second	
				half 2022)	
Major sporting	- Future of Europe as	- Best-practice exchange	Group of interested	Second half 2021	FI
events	hosting place for Major	- Follow-up to Council	Member States or		
	sporting events	conclusions on enhancing	Conference		
	- Co-hosting of Major	integrity, transparency and		2022 - 2023	NL
	sporting events by	good governance in major			
	several countries	sport events (2016) <sup>24</sup> and to			
	- Sustainable planning and	Recommendations of the		2024	ES

# <sup>24</sup> OJ C 212, 14.06.2016

<b></b>					1
	realisation	Expert Group on the			
	- Positive legacies for host	Economic Dimension of			
	cities or regions	Sport on major sport events,			
	(including youth	in particular on legacy			
	engagement)	aspects with a focus on			
		social, economic and			
		environmental			
		sustainability (2016) <sup>25</sup>			
	EU sport perspective on the				
	2024 Olympic and	Follow-up to the declaration	DGs Meeting	First half 2022	FR Presidency
	Paralympic Games	signed during the informal			
		ministerial meeting on 31st			
		May 2018 in Paris <sup>26</sup>			
Investments in sport	- Contribution of sport to	- Analysis of the situation	Group of interested	2021	IT
and physical	regional development	- Best-practice exchange	Member States		
activity	- Possibilities for the use of	- Knowledge-building			
	EU funding programmes	- Follow-up to the Council			
	(Recovery and Resilience	conclusions on the	Cluster Meeting	2022	Commission

https://ec.europa.eu/transparency/regexpert/index.cfm?do=groupDetail.groupDetailDoc&id=23271&no=1
 https://www.sports.gouv.fr/IMG/pdf/declarationjop2024\_europe\_en.pdf

	Facility (RRF), React-EU,	economic dimension of			
	the Structural Funds and	sport and its socio-			
	other EU funding	economic benefits (2018) <sup>27</sup>			
	programs)	- Follow-up to the Council			
		conclusions on the impact			
		of the COVID-19 pandemic			
		and the recovery of the			
		sport sector (2020) <sup>28</sup>			
Strengthening the	- Medium and long-term	- Analysis of situation	Conference	2021	ES
recovery and the	impact of the pandemic on	- Best-practice exchange			
crisis resilience of	professional, high-	- Strategy development			
the sport sector	performance and	- Follow-up to the Council	Expert Group	2021 - 2023	Commission
during and in the	grassroots sports	conclusions on the impact			
aftermath of the	- Possible need for	of the COVID-19 pandemic			
COVID-19	structural modifications in	and the recovery of the			
pandemic	the sport system	sport sector (2020) <sup>29</sup>			
	- Role of public authorities				
	- Funding opportunities				

- OJ C 449, 13.12.2018 OJ CI 214, 29.6.2020 See Footnote 28 27
- 28
- 29

### **Priority area: Promotion of participation in sport and health-enhancing physical activity**

Key topic	Theme	Goal	Working format	Output / target date	Leader(s)
Creation of	Strategic development	- Best-practice exchange	Group of interested	2021 - 2022	DE
adequate	of sport and physical	- Knowledge-building	Member States		
opportunities for	activity at local level	- Follow-up to the Council			
sport and physical		conclusions on the promotion of			
activity for all		motor skills, physical and sport			
generations		activities for children (2015) <sup>30</sup> .			
	Developing the place		Conference	First half 2022	FR Presidency
	and impact of sport in				
	Children's life		Council and preparatory	(poss.) Council	FR Presidency
			bodies	Conclusions (First half	
				2022)	
Promoting	- Monitoring of	- Awareness rising	Conference	Second half 2021	SI Presidency
Physical Activity	lifelong physical	- Knowledge building			
	activity	- Best-practice exchange			
	- Cross-sectoral				
	cooperation with		Council and preparatory	(poss.) Council	SI Presidency
	relevant institutions		bodies	conclusions (Second	

## <sup>30</sup> OJ C 417, 15.12.2015

(inter alia with	half of 2021)
schools)	
- Role of the media	

## Annex II to the ANNEX

### Principles related to the working formats and reporting

- The EU Work Plan for Sport will be implemented in particular through expert groups, groups of interested Member States (i.e. for Peer-learning activities), cluster meetings, Council conclusions, conferences and studies.
- Expert groups are designed for broader participation from the Member States, with the involvement of the sport movement and other relevant stakeholders on EU level.
   Participation is open to all Member States at any time. Member States might consider (also) appointing, in appropriate cases, representatives of their national sports movement to an expert group.

Expert groups are chaired by the Commission in accordance with the provisions of decision C(2016) 3301<sup>31</sup>. When selecting representatives from the sports movement and other stakeholders in sport, the Commission is asked to take into account not least the relevance of the institution concerned and the topic-related expertise of specifically appointed representatives.

3. Groups of interested Member States will be organised by one or several Member States, inter alia, in order to exchange information on specific topics and issues in greater detail. Participation in groups of interested Member States is open to all Member States. Representatives of the sports movement or other relevant stakeholders might also be involved. Member States are also free to form groups of interested Member States on topics that are not listed in Annex I.

<sup>&</sup>lt;sup>31</sup> Commission Decision of 30.5.2016 establishing horizontal rules on the creation and operation of Commission expert groups (C(2016) 3301 final); Link: <u>https://ec.europa.eu/transparency/regdoc/rep/3/2016/EN/3-2016-3301-EN-F1-1.PDF</u>

Groups of interested Member States may, if they deem it necessary, define their own working procedures and structures, in the light of their specific needs and outcomes. The Commission shall be associated with the work of these groups and, if the budgetary conditions are met, the Commission may provide financial support for the work of the groups of interested Member States (as a peer learning activity).

- 4. Cluster meetings are organised by the Commission on a specific theme to present the work and results of relevant projects funded through the Erasmus+ Sport Chapter or other EU funding programmes.
- 5. The participation of Member States in the implementation of the Work Plan is voluntary.
- 6. Meetings of expert groups, groups of interested Member States, conferences and cluster meetings may also take place in virtual form in appropriate cases.
- 7. The Commission will report to the Working Party on Sport on the progress of work in the expert groups and on conferences/cluster meetings/studies, and will present the respective outputs. The Council presidencies will do the same with regard to the events they organise. Groups of interested Member States may nominate representatives to do likewise.
- 8. The agendas and reports of all groups will be available to all Member States, irrespective of their degree of participation in a given area. The outputs of the groups will be published and disseminated at EU and national level through the appropriate channels.