

Brussels, 10 October 2025  
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**PROVISIONAL AGENDA**  
COUNCIL OF THE EUROPEAN UNION  
(Justice and Home Affairs)  
ECCL, Luxembourg  
13 and 14 October 2025 (10:00, 08:00)

**Format 1+2+1 (+2 in listening room)**

**MONDAY 13 OCTOBER 2025 (10.00)**

**JUSTICE**

1. Adoption of the agenda 13309/25
2. Approval of "A" items
  - a) Non-legislative list 13310/25
  - b) Legislative list (Public deliberation in accordance with Article 16(8) of the Treaty on European Union) 13311/25

**Legislative deliberations**  
**(Public deliberation in accordance with Article 16(8) of the Treaty on European Union)**

3. Any other business
  - a) Current legislative proposals 13253/25  
*Information from the Presidency*

### **Non-legislative activities**

- |    |  |                      |
|----|--|----------------------|
| 4. | Rule of law developments in the field of justice<br><i>Exchange of views</i>   | 13365/25 + COR 1     |
| 5. | Russia's war of aggression against Ukraine: fight against impunity <sup>1</sup><br><i>State of play</i>  | 12606/25             |
| 6. | The future of Eurojust <sup>1</sup><br><i>Exchange of views</i>  | 12646/25             |
| 7. | Access to data for effective criminal investigations <sup>1</sup><br><i>State of play</i>  | 13029/25 + COR 1     |
| 8. | Any other business   |                      |
|    | a) Annual progress report on simplification, implementation and enforcement<br><i>Information from the Commission</i>  | 13298/25<br>13613/25 |
|    | b) European Democracy Shield<br><i>Information from France</i>   | 13069/25             |
|    | c) U.S. sanctions against international judicial and human rights mandate holders: A call for a principled and coordinated EU response<br><i>Information from Slovenia</i> | 13459/25             |
|    | d) Rule of Law report 2025<br><i>Information from Slovakia</i>   | 13661/25             |


### **TUESDAY 14 OCTOBER 2025 (08.00)**

### **HOME AFFAIRS**

#### **POLITICAL GOVERNANCE OF THE SCHENGEN AREA ('SCHENGEN COUNCIL')**

### **Legislative deliberations**

#### **(Public deliberation in accordance with Article 16(8) of the Treaty on European Union)**

- |    |   |   |
|----|---|---|
| 9. | Regulation establishing a common system for the return of third-country nationals staying illegally in the EU<br><i>Policy debate</i> |  9205/25 |
|----|---|---|

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<sup>1</sup> In the presence of the European agency Eurojust.


### **Non-legislative activities**

10. Overall state of the Schengen area
- a) Schengen barometer 13141/1/25 REV 1
- b) Future of Frontex 13432/25  
*Exchange of views*
11. Implementation of interoperability 13061/25  
*State of play*

### **OTHER HOME AFFAIRS ISSUES**

#### **Legislative deliberations**

**(Public deliberation in accordance with Article 16(8) of the Treaty on European Union)**

12. Regulation on the Union Civil Protection Mechanism and Union support for Health Emergency Preparedness and Response  13406/1/25 REV 1  
*Policy debate*
13. Any other business
- a) Current legislative proposals 13253/25  
*Information from the Presidency*

### **Non-legislative activities**

14. External dimension of migration<sup>2 3</sup> 13243/25  
*Exchange of views*
15. Access to data for effective law enforcement<sup>4</sup> 13024/25  
*State of play*
16. The impact of the current geopolitical environment on the EU's internal security<sup>5</sup> 12991/25  
*Exchange of views*

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<sup>2</sup> Exceptionally in the presence of the Schengen associated Countries.

<sup>3</sup> In the presence of the European agencies EUAA and Frontex.

<sup>4</sup> In the presence of the European agencies Europol and Eurojust.

<sup>5</sup> In the presence of the European agency Europol.

17. Any other business

- |  |                      |
|--|----------------------|
| a) Annual progress report on simplification,<br>implementation and enforcement<br><i>Information from the Commission</i>                                   | 13298/25<br>13616/25 |
| b) Implementation of the Pact on Migration and Asylum<br>including the Annual Solidarity Pool<br><i>Information from the Presidency and the Commission</i> | 12803/25             |
| c) Salzburg Forum Ministerial Conference<br>(Valtice, 1–12 September 2025)<br><i>Information from Czechia</i>  | 12982/25             |
| d) Drone detection and protection<br><i>Information from Germany</i>   | 13696/25             |

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**In the margins of the Council of the European Union:**


**TUESDAY 14 OCTOBER 2025 (approx.10.00)**

**Meeting of the SCHENGEN MIXED COMMITTEE**

**POLITICAL GOVERNANCE OF THE SCHENGEN AREA ('SCHENGEN COUNCIL')**

10. Overall state of the Schengen area<sup>6</sup>

- |  |                  |
|--|------------------|
| a) Schengen barometer                            | 13141/1/25 REV 1 |
| b) Future of Frontex<br><i>Exchange of views</i> | 13432/25         |

9. Regulation establishing a common system for the return of third-  
country nationals staying illegally in the EU  9205/25  
*Policy debate*

11. Implementation of interoperability<sup>7</sup> 13061/25  
*State of play*

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<sup>6</sup> In the presence of the European agencies EUAA, eu-LISA, Europol and Frontex.

<sup>7</sup> In the presence of the European agency eu-LISA.

13. Any other business

- a) Current legislative proposals  
*Information from the Presidency*

13253/25

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- 1** First reading  
**C** Item based on a Commission proposal